6-30-1978

1978-1979 Annual Report

Southern Illinois University Board of Trustees

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June 30, 1979

The Honorable James R. Thompson
Governor

Sir:

We have the honor to submit to you herewith, in compliance with the law, the thirtieth annual report of the Board of Trustees of Southern Illinois University for the fiscal year July 1, 1978, to June 30, 1979.

Respectfully yours,

Carol Kimmel
Secretary
BOARD OF TRUSTEES
(as of June 30, 1979)

Ivan A. Elliott, Jr.             Carmi
Wayne Heberer                   Belleville
Stephen Huels                   Edwardsville
Carol Kimmel                    Rock Island
William R. Norwood              Elk Grove Village
Harris Rowe                     Jacksonville
A. D. Van Meter, Jr.             Springfield
Kevin Wright                    Carbondale

OFFICERS

Harris Rowe, Chairman
William R. Norwood, Vice-Chairman
Carol Kimmel, Secretary
Alice Griffin, Assistant Secretary
R. D. Isbell, Treasurer

EXECUTIVE COMMITTEE

Harris Rowe
Wayne Heberer
Carol Kimmel
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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, July 13, 1978, at 9:55 a.m., in the Ballroom of the University Center, Southern Illinois University at Edwardsville.

The regular Chairman being present, the meeting was called to order. In the absence of the regular Secretary, the Chair appointed Trustee A. D. Van Meter, Jr., with the consent of the Board, to serve as Secretary pro tem. The following members of the Board were present:

- Mr. Ivan A. Elliott, Jr.
- Mr. Wayne Heberer
- Mr. Stephen G. Huels
- Mrs. Carol Kimmel
- Mr. William R. Norwood, Vice-Chairman
- Mr. Harris Rowe, Chairman
- Mr. A. D. Van Meter, Jr., Secretary pro tem
- Mr. Kevin K. Wright

The following member was absent:

- Mrs. Margaret Blacksheere, Secretary

Executive Officers present were:

- Dr. Warren W. Brandt, President, SIUC
- Dr. James M. Brown, General Secretary of the SIU System
- Dr. Kenneth A. Shaw, President, SIUE

Members of the Board Staff present were:

- Mrs. Alice Griffin, Assistant Secretary
- Mr. C. Richard Gruny, Legal Counsel
- Mr. William I. Hemann, Financial Affairs Officer
- Dr. Howard W. Webb, Jr., Academic Affairs Officer

The following member was absent:

- Mr. R. D. Isbell, Treasurer and Capital Affairs Officer

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.
Before proceeding with the regular agenda, the Chair welcomed to the Board table the following new Student Trustees who officially took office July 1: Mr. Stephen G. Huels, who had been designated to the Board of Trustees by the SIUE students, and Mr. Kevin K. Wright, who had been designated to the Board of Trustees by the SIUC students. The Chair also welcomed the new constituency heads who had assumed their seats at this point of time. He also introduced Terry Irby, a new representative from the Illinois Board of Higher Education. Dr. Roy Peterson was usually the person to observe SIU's Board meetings from the IBHE, but today Ms. Irby was representing the board.

The Chair proposed that without objection, there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, MAY, 1978, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective January 1, 1978, summary reports of purchase orders and contracts awarded during the month of May, 1978, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.
AWARD OF CONTRACTS: PARKING LOT NO. 44 AND NO. 110, SIUC

Summary

This agenda item requests that assent be given to have members of the Executive Committee approve the award of construction contracts for Parking Lot No. 44 and No. 110. Inasmuch as the Board of Trustees will not have an August meeting, the action requested by the Carbondale campus will allow the early award of contracts which in turn will allow this outdoor work to be completed before the onset of inclement weather. Estimated total project cost for Lot No. 44 is $700,000. The estimate for Lot No. 110 is $294,572.

Collections made on the sale of parking decals and other parking activities deposited into the Parking Facilities Account will be used as a basis for funding these parking lot improvements; no state appropriated funds will be utilized.

A report on the contracts awarded will be made to the Board of Trustees at its regularly scheduled September meeting.

Rationale for Adoption

Parking Lot No. 44, to be sited directly north of the Communications Building, will provide approximately 730 spaces. Parking Lot No. 110, to be sited directly north of the Recreation Building, will provide approximately 200 spaces. Both projects were considered and approved by Board action on June 9, 1977 and on May 11, 1978. Barring any unforeseen developments, bids for these projects should become due by the second or third week of July. If contracts can be awarded at that time, construction should be completed on or before November 1, which is normally the date when the availability of blacktopping ceases.

Considerations Against Adoption

None is known.

Constituency Involvement

Constituency involvement is through the Traffic and Parking Committee which has student, Civil Service, and faculty participation. The committee recommends that members of the Executive Committee be empowered to approve the award of construction contracts for Parking Lot No. 44 and No. 110.

Resolution

WHEREAS, There is a need to provide additional parking facilities on the Carbondale campus;

WHEREAS, Parking Lot No. 44 and Lot No. 110 have previously been approved by the Board of Trustees;

WHEREAS, The Board of Trustees will not meet during the month of August; and
WHEREAS, Timing for the award of contracts is of importance;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) Members of the Executive Committee be and are hereby authorized to award construction contracts for Parking Lot No. 44 and Lot No. 110, and to approve plans and specifications for Lot No. 44.

(2) Final working drawings and specifications for Lot No. 110 previously submitted to the Office of the Board of Trustees are hereby approved.

(3) The contracts be funded out of income derived from parking fees and charges.

(4) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

AWARD OF CONTRACT: COMPLETION OF ROOF RENEWAL PROGRAM, COMMUNICATIONS BUILDING, SIUC

Summary

This agenda item seeks to replace a portion of the roof on the Communications Building, Phase I. The pre-bid estimated cost was $65,000. The project will be funded out of the Physical Plant Projects account. Approval is also requested for the completion of the Communications Building Roof Renewal Program.

Rationale for Adoption

On November 10, 1977, the Board of Trustees approved the expenditure of $150,000 for roof care at the Communications Building.

On December 8, 1977, the Board of Trustees approved a contract award and contingency in the amount of $100,000 to replace the roof on Phase II of the Communications Building. As a continuing part of this ongoing program, attention must now be given to Phase I of the Communications Building roof, which was completed in February, 1966. As in the case of the Phase II roof replacement, the University proposes to correct this situation by installing a loosely laid elastomeric waterproof membrane over the existing roof. The new membrane is only fastened at the building perimeter and is held in place by the roofing gravel or ballast. This new membrane has a considerable stretchability characteristic and therefore the building and roof deck can move freely underneath the membrane and not cause any damage to the watertightness of this system.

The elastomeric system has been tested and accepted by private industry, especially American Telephone and Telegraph and the Illinois Bell System. The Illinois Capital Development Board also recommends this system.
The renewal of the Phase I roof is being programmed for construction under four sections. The first section will cover the east central portion of the roof. Total cost of all four sections is estimated as follows:

<table>
<thead>
<tr>
<th>Section</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Section I - east central portion</td>
<td>$65,000</td>
</tr>
<tr>
<td>Section II - cooling tower section, west</td>
<td>$75,000</td>
</tr>
<tr>
<td>Section III - west central portion</td>
<td>$75,000</td>
</tr>
<tr>
<td>Section IV - east section and canopies</td>
<td>$45,000</td>
</tr>
</tbody>
</table>

Because the Phase I roof is a complex of multi-level sections, the roof renewal plan lends itself to a natural phasing program. In addition, phasing permits each section to be completed as funds become available. Architectural and engineering services are being provided, in-house, by Physical Plant Engineering Services.

This roof replacement has had previous approval as a noninstructional project from the Illinois Board of Higher Education.

Four roofing companies requested copies of the bid documents but only one company, Union Roofing Company, Chenoa, Illinois, submitted a bid. The bid documents specified the Trocal roofing system as manufactured by the Dynamit Nobel Corporation. Some of the roofing companies found that they could not handle the Trocal system and some determined that other bid awards saturated their capacity for installing Trocal roof systems and could not take on further roof installations.

While only one bid was received, it is recommended that the Union Roofing Company be awarded a contract. The University finds that the bid received was within the budget estimated and also that the State Purchasing Act was followed in advertising this project and putting it out to bid so that there was reasonable and adequate opportunity for response. In addition the Union Roofing Company has recently completed a Trocal system roof on Communications Building, Stage II. This installation was examined and reviewed by both the parent company, Dynamit Nobel Corporation, and by the University's construction management team. In both instances the installation was considered to have been exceedingly well done. The University therefore feels that Union Roofing is an experienced and competent company and well qualified to do further roof work on the Communications Building.

Considerations Against Adoption

None is known.

Constituency Involvement

Constituency heads, per se, were not directly involved inasmuch as this is primarily an administrative and maintenance procedure. Consideration and recommendation for this project comes from the Vice-President for Academic Affairs and Research, the Vice-President for Campus Services, the Director of Facilities Planning, the Director of Physical Plant, the Dean of Communications and Fine Arts, and the many faculty members, staff, and students that utilize the Communications Building, SIUC.
Resolution

WHEREAS, A portion of the Communications Building, Phase I, roof has deteriorated;

WHEREAS, Replacement is needed before there is further roof deterioration and interior water damage; and

WHEREAS, There is a desire to complete the roof renewal program for the Communications Building;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The project to complete the roof renewal program of the Communications Building, Phase I, at an estimated cost of $260,000 be and is hereby approved.

(2) A contract in the amount of $59,997 be awarded to Union Roofing Company, Chenoa, Illinois, for the roof replacement of Section I, Phase I, of the Communications Building.

(3) A contingency in the amount of $5,003 be and is hereby approved for the project.

(4) The Physical Plant Projects account be utilized for this project.

(5) Plans and specifications for the partial replacement of the Phase I Communications Building roof be approved as filed at the Office of the Board of Trustees.

(6) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

EXCHANGE OF LAND WITH U.S. (FISH AND WILDLIFE SERVICE), TOUCH OF NATURE, SIUC

Summary

Buildings and improvements at Camps 1 and 2 at Touch of Nature, Little Grassy Lake, are located in part on University land and in part on federal land. The proposed exchange of land would trade other University land holdings for the federal land associated with the two campsite improvements.

Rationale for Adoption

The University land holdings south of Little Grassy Lake are scattered and remote from our center of operations; the campsites west of the lake have been improved by University use; the proposed exchange would result in the University gaining permanent control of the improvements by acquiring title to the sites. A two-year-old appraisal values the U.S. land involved at $184,500 and the University land at $208,144, a difference of only $23,644.
Considerations Against Adoption

The U.S. insists on retaining control of a strip of land along the shoreline for purposes of erosion control and for monitoring any structures such as boat docks which impinge on public use of the lake itself.

Constituency Involvement

SIUC administration.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That an exchange of land with the United States of America, Department of Interior, Fish and Wildlife Service, be and is approved substantially as follows:

The Board of Trustees to convey to the United States approximately 651.07 acres including four isolated tracts owned in sections 31 and 32, township 10 south, range 1 east of the third principal meridian in Williamson County, Illinois, and comprising the east three-quarters of section 5 and the west one-quarter of section 4, township 11 south, range 1 east of the third principal meridian in Union County, Illinois, in consideration of the conveyance to the Board of Trustees by the United States of approximately 123 acres comprising all the land now occupied by the Board on the west shore of Little Grassy Lake under a Memorandum of Understanding with the Department of Interior, Fish and Wildlife Service, limited however to such land as is located in sections 19 and 30, township 10 south, range 1 east of the third principal meridian in Williamson County, Illinois, reserving, however, such control of the immediate shoreline to the United States as is required by law; and

BE IT FURTHER RESOLVED, That the President of Southern Illinois University at Carbondale be and is hereby authorized to execute all documents and take all other actions in the name of the Board of Trustees in order to accomplish the above transaction in substantial accordance with the authority granted above.

Recision of Programmatic Responsibility:
Outdoor Performing Arts Facility and Mississippi River Festival, SIUE

Summary

This matter rescinds previous Board actions assigning responsibilities related to the Outdoor Performing Arts Facility and the Mississippi River Festival to the School of Fine Arts and Communications, and the Office of University Cultural Arts Services, SIUE. Further, it authorizes the President, SIUE, to determine future program and personnel assignments for the Office of University Cultural Arts Services in accordance with System practice and procedure; and to determine the assignment of responsibility regarding the Outdoor Performing Arts Facility.

Rationale for Adoption

At its meeting of December 9, 1976, the Board adopted a resolution assigning responsibilities for the planning, development, implementation, and
evaluation of cultural arts programs, including the Mississippi River Festival, to the School of Fine Arts and Communications, SIUE. At the meeting of February 10, 1977, the Board adopted a resolution which more specifically assigned those responsibilities, and additional functions relating to the Outdoor Performing Arts Facility, to the then created Office of University Cultural Arts Services within the School of Fine Arts and Communications, SIUE.

With the decision by the University to have the M.R.F. implemented and operated by an external organization under a lease arrangement, the responsibilities assigned to University units, regarding the M.R.F., no longer fall within the proper purview of those units, and are not fully consistent with the agreement reached. Therefore, University officers desire to rescind the assignment of those responsibilities related to the M.R.F. and the O.P.A.F. which were formally made to a unit within the University.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Senior Vice-President for Planning and Review. It is recommended for adoption by the Vice-President and Provost, the Senior Vice-President for Planning and Review, and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the assignment of responsibilities regarding the Outdoor Performing Arts Facility and the Mississippi River Festival to the School of Fine Arts and Communications, SIUE, and to the Office of University Cultural Arts Services, SIUE, by previous actions of this Board, be and is hereby rescinded; and

BE IT FURTHER RESOLVED, That the President of Southern Illinois University at Edwardsville be and is hereby authorized to determine the future programmatic and personnel responsibilities and assignments regarding the Office of University Cultural Arts Services, SIUE, in accordance with the practices and procedures of the Southern Illinois University System; and to determine the assignment of responsibility regarding the Outdoor Performing Arts Facility, SIUE.

AUTHORIZATION FOR EDUCARD PROGRAM FEE, SIUE

Summary

This matter authorizes the President of SIUE to establish a nominal fee per quarter for persons participating in the Educard Program at SIUE. It further authorizes the President to determine the applicability of course and laboratory fees established as Specific Student Fees, for persons participating in the Educard Program, SIUE.
Rationale for Adoption

The Educard Program at SIUE will permit individuals from the area to attend classes on a non-credit, space-available basis, without being formally admitted to the University. Styled similar to the Listener's Permit Program at SIUC, the Educard Program is designed to promote continuing education in the community and provide a mechanism for people to pursue interests and goals in a mode other than a regular academic program.

Actions proposed herein will enable the President to establish a quarterly fee for participation in the program, to recover costs of its operation, and to adjust the fee as experience indicates is necessary. Authorization to determine the applicability of Specific Student Fees is sought, as such fees (i.e., laboratory, supply and material, and facility fees) applicable to specific courses are currently assessable only of regularly admitted students.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Vice-President and Provost and approved by the University Senate, SIUE. It is recommended for adoption by the Vice-President and Provost and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That IV Code of Policy C be and is hereby amended by the addition of a new subsection 18, which reads as follows:

18. The President of Southern Illinois University at Edwardsville is authorized to establish, and adjust as circumstances warrant, a nominal fee per quarter for the Educard Program at SIUE, which fee is to be assessed of persons participating in the Educard Program who are not formally registered as students at the University, and which fee is to be used to defray the administrative and operational expenses of the program.

The President of Southern Illinois University at Edwardsville is further authorized to determine and establish the applicability of fees created as Specific Student Fees, under authority granted in IV Code of Policy A-3-b, for persons participating in the Educard Program at SIUE, which persons are not formally registered as students at the University.
This matter identifies specific capital development projects plans to be funded by revenues which have been, or will be generated by the Student Welfare and Recreation Trust Fund Fee (SWRF), and the Athletic Fee, SIUE. Attached are listings of projects relative to each fee.

These projects are current "plans" for use of funds and prior to the initiation of any project, each project and its specific budget will be submitted to the Board for consideration and approval.

Rationale for Adoption

At the time of their creation, both the SWRF and the Athletic Fee were wholly or partially designed to provide funding for the development of capital facilities. The Athletic Fee, established by Board action May 17, 1968, was designed to provide regularized funding for the athletic program operations, and to establish a base for funding physical facilities. The SWRF Fee, created by Board action December 12, 1964, was initially designed to provide funds for construction of physical facilities for student recreation or welfare purposes. In May, 1972, the SWRF Fee was changed to also pay operating costs of physical facilities for student recreation. At its meeting of March 9, 1978, the Board further expanded the purposes for which SWRF funds could be used to include student welfare programs.

During the development years of the SIUE campus, the uncertainty of state funding for recreational, athletic, and student welfare capital facilities made it difficult and inappropriate for University officers to define in more specific project or programmatic terms the SWRF and Athletic Fee capital reserves. University officers believe that such a delineation and specification is now possible and timely, and the planned projects relative to the reserve funds from each fee are presented herein for the Board's approval. Current SIUE SWRF reserves are approximately $2.5 million, and current SIUE Athletic Fee reserves are approximately $600,000.

Regarding the program operations funded by the respective fees, the recreation and intramural programs and facility operations will continue to be funded by current revenues from the SWRF Fee in accordance with Board authorization, as well as specific student welfare programs or non-capital projects as may be approved by the Board. The Athletic Program at SIUE will continue to be funded by current Athletic Fee revenues and, as required, supplemented by reserve funds.

Considerations Against Adoption

University officers are aware of none.
Constituency Involvement

This matter was initiated by the Vice-President for Business Affairs, SIUE. The specific projects were identified through a review process involving the Controller and Budget Director, the Student Senate, and other appropriate University officers. The planned uses of the SWRF and Athletic Fee funds have been approved by the Student Senate, SIUE. The Vice-President for Business Affairs, the Vice-President for Student Affairs, and the President, SIUE, recommend adoption.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That subject to the authority reserved by this Board to make such modifications, changes or adjustments as it deems appropriate, the Capital Development Projects Plans for the Student Welfare and Recreation Trust Fund and the Athletic Fee at Southern Illinois University at Edwardsville be and are hereby approved as presented to the Board this date; and

BE IT FURTHER RESOLVED, That prior to the initiation of any project herein approved, officers of Southern Illinois University at Edwardsville shall seek and obtain Board approval of said project in accordance with the established policies and procedures of the Southern Illinois University System.
Student Recreational Facilities

Development project plans for student recreational facilities include a low cost enclosure for recreation and intramurals to supplement and eventually replace the "bubble gym" with a temporary facility, a Tower Lake Peninsula area swimming pool, and supplemental funding for the proposed multi-purpose facility.

Student Welfare Facilities

Development project plans for student welfare facilities include University Center renovation currently under design, a small production theater for both academic and non-academic programs, a child care center for children of University students, a marquee to display events, dates, activities, and other items of interest to students, completion of the Delyte W. Morris Memorial Bikeway, lighting facilities for outdoor areas at the East St. Louis Center, and construction of bus stop waiting shelters for various University locations.

Athletic Fee

Development project plans for the Athletic Fee include a low cost temporary enclosure for athletic training and inclement weather use, additional tennis courts, lighting for athletic fields, expansion of parking and seating, public restroom facilities, storage and concession facilities, improved locker room facilities, and supplemental funding for the proposed multi-purpose facility.

Because it is not possible at a single moment in time to envision the needs of students in all areas of recreation, welfare, and athletics, it may be necessary to revise and/or supplement the above development project plans in the future.
APPROVAL OF PLANS AND SPECIFICATIONS AND AUTHORIZATION TO AWARD CONTRACTS:
TERTIARY TREATMENT FACILITY, SIUE

Summary

This matter approves plans and specifications for the capital project, Tertiary Treatment Facility, SIUE. Further, it authorizes members of the Executive Committee of the Board to award contracts for the project.

Funding for the project will be from two sources. Approximately $450,000 of the $568,000 total project cost will be from state funds appropriated to the Capital Development Board. The remaining $118,000 will be from Illinois Environmental Protection Agency grant funds received by the University in 1975 for the Advanced Waste Treatment and Operators Training Facility project.

Rationale for Adoption

Since 1973, the University has sought to obtain funding to achieve tertiary treatment capacity in the campus waste treatment facilities. The addition of tertiary treatment facilities was a part of the total Advanced Waste Treatment and Operators Training Facility project which the Board approved March 14, 1974, and for which SIUE received an IEPA grant in 1975.

Because of inflationary pressures on construction costs, the original IEPA grant allocation for tertiary treatment was insufficient, and additional funding for the project was appropriated to CDB. Plans and specifications were developed by Clark, Dietz and Associates for CDB and have been filed with the Office of the Board of Trustees. The plans and specifications have been approved by CDB and IEPA.

Bidding on the project was done by CDB and bids were received and opened July 11, 1978, at the CDB office in Springfield. The bids received were not acceptable and University officers anticipate CDB will rebid the project during August.

Because funding for the project is from multiple sources, and CDB may not accept for disbursement state funds not appropriated directly to CDB, it is recommended that when contracts are awarded one of the contracts be a three-party contract (between the University, CDB and a contractor) under which the University would expend the IEPA funds. The remaining contracts would be between CDB and the contractor.

Authorization for members of the Executive Committee to award contracts is sought in order to expedite initiation of work on the facilities once acceptable bids are received.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

Not applicable to this matter.
Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) Plans and specifications for the capital project, Tertiary Treatment Facility, SIUE, be and are hereby approved as presented to the Board this date.

(2) Members of the Executive Committee of the Board be and are hereby authorized to award contracts for the capital project, Tertiary Treatment Facility, SIUE, provided that the financial obligation of the University under the contracts so awarded shall not exceed $118,000 in the aggregate.

(3) The President of Southern Illinois University at Edwardsville be and is hereby authorized to request the release of Illinois Environmental Protection Agency grant funds for this project and to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

Mrs. Kimmel moved the reception of Reports of Purchase Orders and Contracts, May, 1978, SIUC and SIUE; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, including a Supplement and unanimous consent for its consideration, and Changes in Faculty-Administrative Payroll - Edwardsville; the approval of Minutes of the meeting held June 8 and 15, 1978; Award of Contracts: Parking Lot No. 44 and No. 110, SIUC, including a substitute resolution; Award of Contract: Completion of Roof Renewal Program, Communications Building, SIUC (Substitute Matter); unanimous consent for consideration and approval of Exchange of Land with U.S. (Fish and Wildlife Service), Touch of Nature, SIUC; unanimous consent for consideration of Award of Contracts: Penthouse Exit Stairway, Quigley Hall, SIUC, but action will be taken later in the meeting; approval of Recision of Programmatic Responsibility: Outdoor Performing Arts Facility and Mississippi River Festival, SIUE; Authorization for Educard Program Fee, SIUE [Amendment to IV Code of Policy C]; Approval of Capital Development Projects Plans: Student Welfare and Recreation Trust Fund Fee and Athletic Fee, SIUE; and unanimous consent for consideration and Approval of Plans and
Specifications and Authorization to Award Contracts: Tertiary Treatment Facility, SIUE. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Trustee Reports, Mr. Elliott reported on attending a meeting of the Board of Directors, Southern Illinois University Foundation, SIUC, on June 9, 1978. Mr. Melvin C. Lockard, former member of the SIU Board of Trustees, headed a foundation that presented the SIU Foundation with a very nice grant. Mr. Eugene T. Simonds, also a former member of the SIU Board of Trustees, was welcomed as a member of the SIU Foundation Board. The Foundation also adopted an investment policy concerning corporations with South African operations.

Mr. Elliott further reported on attending the Merit Board meeting, State Universities Civil Service System, on June 28. Mr. Robert J. Lenz, the new Chairman of the Merit Board, reported on his meeting with the SIU Board of Trustees and expressed his appreciation for meeting with the Board. He has met with one of the other statewide boards so far and is planning to meet with the other two in the near future. He commented to Mr. Elliott that the SIU Board had set a very difficult standard for any other board to meet, and he also had appreciated the meeting he had with SIU administrators. Mr. Elliott reported that a statewide step-pay plan is now being studied by the Merit Board. This matter was triggered by a request from the chairman of one of the legislative appropriations committees, who said that either the Merit Board could recommend such a plan for him to use as a proposal or he would introduce one without the Merit Board's input. At this time the Merit Board is not sure what it will recommend, but a plan will be drafted with the knowledge of all of the systems
involved, rather than having a legislator draft such a plan. Mr. Elliott commented that reports were made on the Principal Administrative Appointees category, and he was pleased to learn that SIUC and SIUE have completed nearly all their work in defining these categories of employees for the State Universities Civil Service System.

Mr. Norwood reported on attending the SIUE commencement on June 9. The Ambassador from Senegal accepted the honorary degree of Doctor of Humane Letters for the President of Senegal and gave a few moments of inspiration and concern. Dr. Peter Drucker, who was awarded the honorary degree of Doctor of Economics and Business Management, had given an informative message at the luncheon. It was a most enjoyable commencement.

Mr. Rowe reported on attending the meeting of the Illinois Board of Higher Education on July 11. Even though he was very dissatisfied with the meeting, there had been some profitable discussion on the matter of remedial programs. The Joint Education Committee had been considering the topic of remediation over its past few meetings. During this process, the Committee had arrived at five resolutions for the consideration of the Illinois Board of Higher Education and the State Board of Education. One of the biggest problems with the resolutions was that they did not define remediation. For example, in SIUC's Center for Basic Skills we try to make sure that we have a better persistency of students. Once a student is admitted to the University, we do whatever is necessary to keep that student by helping if the student has a reading problem. The IBHE should not try to do away with such efforts. After much discussion, the report was deferred, and will probably be rewritten to spell out more precisely what IBHE is attempting to do. The IBHE thinks the role of state universities in offering remedial programs should be minimized over the next several years, and within five years remedial programs at the state universities
should be phased out. While we recognize remediation should be primarily done in primary and secondary schools; nevertheless, we know the job is not being accomplished, particularly in an area like East St. Louis. Mr. Rowe felt that the five-year stipulation should be taken out until such time as it can be proven that remediation is actually being accomplished by the community colleges or by the local schools, and he felt that that goal was a long way off. So long as we are making a contribution, Mr. Rowe felt we should not be forced out of that area.

A legislative report was presented to the IBHE. Mr. Rowe was pleased to note that the bills providing construction monies for the School of Law at SIUC and the last half of the planning monies for the Physical Education Building at SIUE had been approved by the Legislature and were being sent on to the Governor. He was extremely hopeful we would have the opportunity to talk to the Governor about the importance of these two bills.

There were a number of information items that will be action items later on. One of these items had to do with state support of auxiliary enterprises at Illinois public universities. Somehow the writer of this report in following his research came up with the notion that subsidies for dormitories and student unions should be phased out in three years, even though the state made a commitment to these facilities years ago. In fact, back in the 1940's and 1950's when the state could not borrow the money, it specifically authorized the universities to borrow the money to build these dormitories and student unions. The Governor and the Legislature said we would not have a tuition increase this year, but yet if you mandate a substantial increase in the cost of living in a university dormitory, you have not given the students a tuition increase but you have given them a fee increase. There was another report on state-supported research in Illinois. This report, too, will have considerable
discussion. It is of particular significance to SIUC and even more so to the
University of Illinois. Fortunately, no action was taken on these items.
Dr. Brown added that he anticipated providing the IBHE with a great deal of
information and reaction to these matters.

Under Committee Reports, there was no report from the Executive
Committee. Mr. Elliott reported that another draft of a report was being
circulated with regard to the Ad Hoc Litigation Procedure Review Committee.
Some very helpful suggestions had been received from the lawyers involved.
Mr. Thomas C. Britton, Administrative Counsel in the Office of the Board of
Trustees, and Mr. Elliott had made one more revision in the draft which will
now be recirculated, and if everyone agrees, he will give a report on the matter
at the September Board meeting. If that draft is not satisfactory, the report
will be made at a later time.

Chairman Rowe stated that under Article IX, Bylaws, Section 2, Appeals
of Administrative Actions, an Appellate Committee was to be established by the
Board of Trustees whose membership shall consist of the Chairman of the Board
and two other Board members selected by the Board. The Board had then authorized
Chairman Rowe to appoint the other two members. He appointed Ivan A. Elliott, Jr.
and Carol Kimmel to serve with him on the Appellate Committee. Mrs. Kimmel
inquired whether an alternate might be officially appointed also. The Chair
replied that the rules would have to be researched to see if an alternate was
permissible.

The following matter was presented:
July 13, 1978

UNDERGRADUATE ADMISSION POLICIES, SIUC
[VIII CODE OF POLICY B-2]

Summary

This matter recommends extension of the Undergraduate Admission Policies, Southern Illinois University at Carbondale, VIII Code of Policy B-2, approved October 14, 1976, and an amendment to section a of the policy to specifically authorize the President of Southern Illinois University at Carbondale to close admission to programs and cease processing of applications when such action is necessitated by availability of resources. The Board of Trustees indicated that three sections of the October 1976 resolution were to remain in effect through the 1977-78 academic year. These three sections were to expire unless extended by the Board of Trustees.

The three sections to be reviewed pertain to the admission of beginning freshmen to baccalaureate and associate degree programs and the establishment of specific admission criteria for Special Admission Programs by the President of Southern Illinois University at Carbondale which differ from the regular requirements. Specifically, those sections as approved by the Board of Trustees in October 1976 are:

b. Admission of freshmen to baccalaureate programs. High school graduates who rank in the upper half of their graduating class based upon class rank and have an entrance examination score above the thirty-third percentile or have an entrance examination score at the fiftieth percentile or higher are eligible for admission any semester. Students who qualify for admission to any semester will be considered for admission after completion of their junior year in high school.

High school graduates who rank above the thirty-third percentile in class rank or by entrance examination scores are admissible for the spring semester on a conditional basis. However, students who qualify for conditional entry should apply for special admissions programs. Enrollment in a special admissions program will allow the student to enter the fall semester (see section h). The conditions are that the student must enroll for a minimum of 12 semester hours and complete at least 10 semester hours of graded work to continue and the student is admitted on scholastic probation and must meet the University's scholastic requirements for probationary students as specified in the undergraduate catalog. Students who fail to meet either condition for admission will not be considered for readmission for at least one academic year.

Students who have been admitted or qualify to be admitted on condition may earn transfer credit at another college or university prior to their spring semester matriculation. However, it is necessary for students to earn a C average for any transfer work completed in order to qualify for admission. Students who present 26 semester hours or more of transfer work will be considered for admission on the basis of the regular baccalaureate transfer admission requirements.
Admission of freshmen to the associate degree programs. High school graduates who rank in the upper two-thirds of their graduating classes based upon class rank or by score on the University entrance examination are eligible for admission to any semester. Graduates who rank in the lower one-third of their graduating classes are admissible to spring semester on a conditional basis.

The conditions are that the student must enroll for a minimum of 12 semester hours and complete at least 10 semester hours of graded work to continue and the student is admitted on scholastic probation and must meet the University's scholastic requirements for a probationary student as specified in the undergraduate catalog. Students who fail to meet either conditions for admission will not be considered for readmission for at least one academic year.

Students who did not meet the University baccalaureate admission requirements to enter as freshmen from high school during the regular academic year and elect to enter an associate degree program in the School of Technical Careers will not be considered for admission to a four-year program until they have completed 26 semester hours and have an overall C average.

h. Special Admissions Programs. The President of Southern Illinois University at Carbondale may establish admission criteria different from those specified above for the Center for Basic Skills, the Special Support Services Program, and other Special Admissions Programs which enhance the educational opportunities for selected students with particular instructional needs.

Rationale for Adoption

The continuation of the admission policy effective for the 1977-78 academic year is supported by a report provided herewith which summarizes the scholastic performance of those students who have participated in the Special Admissions Programs and who were directly affected by the approved undergraduate admission changes.

Southern Illinois University at Carbondale must provide for quality instructional programs for all students who are admitted to the University. It is therefore necessary to close admission to specific programs and to the University if it is determined that resources are not available to serve additional students in the next academic year.

Considerations Against Adoption

The University knows of no considerations against adoption of these sections.

Constituency Involvement

These policies were originally recommended and approved by the Council of Deans, the Faculty Senate, the Vice-President for Academic Affairs and Research, and the President, SIUC. Extension of the policy is recommended by the Dean of General Academic Programs, the Vice-President for Academic Affairs and Research, and the President, SIUC.
Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That VIII Code of Policy B-2-a be amended by the addition of the following statement:

The President of Southern Illinois University at Carbondale is authorized to close admission to programs and cease processing of applications when such action is necessitated by availability of resources.

BE IT FURTHER RESOLVED, That VIII Code of Policy B-2, Sections b, e, and h be extended indefinitely; and

BE IT FURTHER RESOLVED, That VIII Code of Policy B-2-i be repealed.
A report on the scholastic performance of students admitted to the Special Admissions Program for Fall Semester, 1977 as compared to that of other entering freshmen is provided herewith. The data include earned grade point average, scholastic standing and continuation of attendance at Southern Illinois University at Carbondale. The comparisons made clearly indicate that at the end of the freshman year, the special admission students as a group are progressing satisfactorily in their academic programs and that fewer of these students are on scholastic probation and fewer have been suspended from the University than in the previous academic year.

The special admission students were provided with a comprehensive program of instructional support including training in basic skills, tutoring and counseling. Though the data are based on only one year, they appear to indicate that the academic support programs offered increase the probability of success of students inadequately prepared for college level academic work upon admission to the University.

The quantitative indices of performance included in this report support the continuation of this effort to provide access to postsecondary education while assuring reasonable success in academic degree programs for a group of students who have in the past experienced scholastic difficulties. These measures are, however, insufficient to determine long-range outcomes of the higher educational experiences of these students. The faculty and administration of SIUC will continue to evaluate the effectiveness of these efforts in order to serve these students and will continue to search for improved procedures to identify skill deficiencies and to design learning activities to correct them.

The Fund for the Improvement of Postsecondary Education published the results of a 1976 conference which found nine common factors in successful programs.

1. Central location of programs
2. Unorthodox distribution of funds
3. Use of motivation and persistence as predictors
4. Precollege orientation programs
5. Establishment of clear expectations for students
6. Positive environment
7. Extensive counseling
8. Flexible and responsive support programs
9. Cautious assessment of first year grade point averages

The faculty participating in the Center for Basic Skills have given full consideration to these factors and have implemented an ongoing evaluation effort to continue to improve the delivery of academic support and thereby to ensure success of the programs.
A COMPARISON OF STUDENTS IN SPECIAL PROGRAMS, ACADEMIC YEAR, 1977-78
and
STUDENTS WITH COMPARABLE ACT & HIGH SCHOOL RANK IN ACADEMIC YEAR, 1976-77

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<td><strong>Spring '77</strong></td>
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<td><strong>Other Freshmen</strong></td>
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1 Students ranking in upper one-half, H.S. Class, and ACT less than 16; and students ranking in lower one-half, H.S. Class, and ACT less than 20. Includes Developmental Skills students.
Mr. Norwood asked whether, when admissions were discussed last year, we were dealing with an ACT score at that point. Dr. Frank E. Horton, Vice-President for Academic Affairs and Research, SIUC, replied that last year we used 19; this year it looks like the upper two-thirds cutoff point will be approximately 18. He hoped that the national trend would level off. Mr. Norwood asked about closing admissions due to resources. Vice-President Horton replied that this was the third year in a row there has been a limit on new freshmen enrollment. There are approximately 500 more admissions this year for new freshmen than last year at approximately the same time. The resolution presented is just formalizing a practice that has been going on for the past three years. Mr. Norwood hoped that we do not get into drastic reductions in the future as a result of formalizing the President as authority to close admissions necessitated by shortage of resources. Mr. Norwood moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

**AMENDMENTS TO MOTOR VEHICLE AND BICYCLE REGULATIONS FOR SOUTHERN ILLINOIS UNIVERSITY AT CARBONDALE**

[APPENDIX VIII CODE OF POLICY (C)(3)]

**Summary**

This matter provides for amendments of certain sections of the Motor Vehicle and Bicycle Regulations for Southern Illinois University at Carbondale, effective August 1, 1978. The proposed changes and resolution are recommended for adoption.

**Rationale for Adoption**

The Motor Vehicle Regulations in their present form were first approved by the Board of Trustees in August 1972, and certain amendments have been adopted in each subsequent year. The Bicycle Regulations were originally approved by the Board in September 1973, and were combined with the Motor Vehicle Regulations in 1974. The amendments currently proposed and the rationale therefor are as follows:

1. Clarification that visitor parking is permitted in certain designated lots during hours as posted without a permit. (Section 4-103)
2. Deletion of lot 42 in twenty-four hour parking for first five days of any term and during final examination week of any term. (Section 5-106-3)

3. Clarification of authority of Coordinator of Parking Division to impose certain sanctions on bicycles as on motor vehicles. (Section 6-103)

4. Amendment of procedures for removal of vehicles from campus and for release of such vehicles. Sets maximum towing and storage fees and provides for appeal procedures. Also provides for refund of fees if appeal is successful. The intent of this amendment is to clearly state the procedures for release of a vehicle removed from campus and the available appeal procedures of the ticket resulting in the removal. (Section 6-106-B)

5. Clarification of hours of Parking Division for seeking administrative hearing. (Section 7-101)

6. Increase of registration and licensing fee for bicycles from $1.00 to $2.00. This increase is needed to supplement the cost of materials and administration of records of the bicycle licensing program. (Section 9-103)

7. Clarification of days in which purchaser of bicycle must apply for a transfer of registration and license with the Security Office. (Section 9-105)

8. Clarification of where bicycles are permitted to operate on campus. (Section 11-101-C)

9. Amendment of equipment standards for bicycles to require a workable bell or horn. This is recommended for the safety of campus pedestrians. (Section 11-103)

10. Increases violation fee for registration, parking, or equipment requirements for bicycles from $1.00 to $3.00. (Section 12-101-b)

11. Increases violation fee for operation provisions of bicycle regulations to $5.00. (Section 12-101-c)

12. Provides for increase in violation fee from $3.00 to $5.00 and from $5.00 to $7.00 if not paid or an appeal filed within five business days. (Section 12-101-d)

Considerations Against Adoption

University officials are aware of no specific considerations against adoption of the proposed amendments.
Constituency Involvement

The proposed amendments are recommended for approval by the Traffic and Parking Committee, the Coordinator of Traffic and Parking, the Director of Security, and the Vice-President for Campus Services, SIUC.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Motor Vehicle and Bicycle Regulations for Southern Illinois University at Carbondale, Appendix VIII Code of Policy (C)(3), be and are hereby amended, effective August 1, 1978, to read as follows:

Section 1-104--Effective Date

These regulations are effective for Southern Illinois University at Carbondale from and after August 1, 1978.

Section 4-103--Persons Not Affiliated with the University

Unless otherwise provided herein, persons unaffiliated with Southern Illinois University at Carbondale shall not park motor vehicles on the property of Southern Illinois University at Carbondale, except in designated visitor or service lot areas, without displaying a current guest or temporary permit:

1. Guest permits are available to University visitors to University offices, guests of the University housing residents, and guests of the University Baptist Student Center residence. The permits may be obtained from the Parking Division Office between 8:00 a.m. and 4:30 p.m. during weekdays, or from the Security Office at any other time.

2. Conference permits are normally made available as part of the registration process for conferences. The agency sponsoring the conference is responsible for distributing the permits. Any conferee without a permit should follow the procedure in 4-103-1.

3. Visitor parking without a permit is permitted in parking lots designated and posted for "visitor parking" during hours as posted at the entrance to such lots.

Section 5-106--Exceptions

Vehicles with yellow, red, or blue decals may, during the following times, use any designated parking area on which vehicles with blue decals are normally permitted to park:

1. Holidays and approved breaks when no regularly scheduled classes are held except as otherwise posted.
2. From 12 noon on Saturday to 2:00 a.m. on Monday of each week. Overnight parking is restricted to those lots designated and posted for overnight parking (see Section 5-104).

3. Twenty-four hour parking is available for the first five days of any term and during final examination week of any term only on lots 56, 63, and 100 to accommodate unregistered vehicles. All regulations will be enforced on all other lots during that time.

Section 6-103--Imposition of Sanctions and of Monetary Use Charges

The Coordinator or his assistant of the Parking Division of the Security Office is authorized to impose or cancel sanctions for violation of these regulations, withdraw motor vehicle and bicycle privileges as provided in these regulations, cause the removal of trespassing vehicles and bicycles at the operator's or owner's expense as provided in these regulations, refer the matter to internal disciplinary action, impose a monetary use charge, or any combination of the above.

Section 6-106--Motor Vehicles Subject to Removal

A. The following vehicles shall be subject to removal from the campus:

1. Any vehicle which has been ticketed for parking violations on three separate occasions, when the monetary use charges for such violations have not been paid and no hearing or appeal procedure is pending in accordance with these regulations. A warning ticket will be placed upon such a vehicle, advising the owner or operator that the vehicle will be removed from the campus if the conditions stated on the notice are not met.

2. Motor vehicles parking in such a manner as to impede the normal flow of traffic, vehicles blocking driveways, wheelchair ramps, fire lanes and hydrants, blocking other vehicles, and those parked in posted "No Parking" or posted "Restricted" parking areas, will be removed immediately when the violations are noted by a police officer or upon complaint to the Security Office.

3. Vehicles which are found abandoned and/or inoperable because of traffic accidents.

4. Vehicles parked in violation at Evergreen Terrace, upon complaint from the residents and/or the management of that area.

B. The owner or operator of the vehicle shall be required, prior to release of the vehicle, to pay all towing and storage fees
(not to exceed $30.00 plus $2.00 per day storage). This payment must be made at the garage or other location to which the vehicle has been removed. If subsequent to the calling of a tow vehicle but prior to its arrival the owner or operator returns to his/her vehicle, the owner/operator will be required to pay to the tow vehicle operator a towing service fee not to exceed $12.50. The owner or operator may appeal, pursuant to these regulations, the ticket based upon which the vehicle was removed or attempted to be removed from campus or the removal or attempted removal itself. If the appeal is successful the owner or operator will be entitled to full refund of all towing, towing service, and storage fees paid as a result of the removal or the attempted removal. If, however, there are other monetary use charges outstanding against the owner or operator, those charges will be offset against any refund.

Section 7-101--Administrative Hearings

A. Any person who desires an administrative hearing must report to the Parking Division of the Security Office between 8:00 a.m. and 4:30 p.m. within five business days immediately following the date of issuance of the ticket. The Parking Division of the Security Office shall provide the necessary forms to be filled out, along with a copy of the hearing procedures established by the hearing officer. The individual will then have 14 days in which to appear for the hearing.

B. Anyone who fails to pursue his or her administrative hearing waives the right to the same, and shall be subject to the monetary use charge or sanctions otherwise herein provided.

Section 9-103--License Fees

The registration and licensing fee to be paid for each bicycle shall be $2.00 and shall be paid in advance. When any license is transferred from one person to another, a transfer fee of $2.00 shall be paid by the transferee.

Section 9-105--Sales or Transfers to be Reported

Every person who sells or transfers ownership of any registered bicycle shall deliver the registration card, together with the license tag, to the new owner at the time of sale, and shall report the sale or transfer to the Security Office. The purchaser of the bicycle must apply for a transfer of registration and license with the Security Office within five business days, or obtain a valid registration and license with the City of Carbondale, in order to operate the bicycle on campus.

Section 11-101--Required Obedience to Traffic Laws and Safety

A. Every person operating a bicycle on University property shall do so in obedience to all traffic control devices, the "Illinois Bicycle Rules of the Road," and the regulations included herein.
B. Persons riding bicycles on campus shall practice courteous, defensive riding, giving due consideration both for pedestrians and for conditions which require traveling at safe speeds and having their bicycles under control at all times.

C. Operation of bicycles is permitted on all campus pedestrian pathways except on sidewalks adjacent to roadways or where prohibited by sign or marking.

D. In accordance with the "Illinois Bicycle Rules of the Road," every bicycle, when ridden during the period from sunset to sunrise, shall be equipped with and have operating a front white lamp and a rear red reflector or lamp. In addition, every bicycle purchased new after July 1, 1973, must be equipped with additional safety devices, including:

a. On each pedal, a reflector which can be seen from both the front and the rear of the bicycle for a distance of 200 feet after dark.

b. Side reflectors, front and rear, visible at night in reflected light for a distance of 500 feet. The reflector to the rear of the center of the bicycle must be red in color; the reflector to the front of center must be amber or yellow in color.

Section 11-102--Yielding to Pedestrians

The operator of a bicycle shall yield to pedestrians in all situations of conflicting bicycle/pedestrian traffic.

Section 11-103--Equipment Standards

No person shall operate on campus a bicycle which is in such unsafe condition as to endanger any person or property or which is not equipped as required by the Illinois Vehicle Code, and the addition of a workable bell or horn.

Section 12-101--Enforcement

a. Impoundment. Any bicycle which does not meet the registration and licensing or parking provisions of these regulations shall be subject to impoundment by the Security Office. The Security Office will release an impounded bicycle upon (1) proper registration of the bicycle; and (2) payment of a $3.00 monetary charge.

b. Violation fee. Any person who violates the registration, parking, or equipment requirements of these regulations may be cited for such violation by a Security Officer, and will be subject to a monetary charge of $3.00.
c. Any person who incurs an operation violation under the provisions of these regulations will be subject to a monetary charge of $5.00.

d. The monetary charges as listed above will increase from $3.00 to $5.00 and/or from $5.00 to $7.00 if not paid or an appeal filed within five business days after date of ticket issue.

Mr. Wright asked if there were any kind of grace period being offered by the administration, like the first week or two of school, since these regulations take effect August 1, 1978. Mr. Clarence G. Dougherty, Vice-President for Campus Services, SIUC, replied that the bicycle and motor vehicle regulations break into two sections. Arrangements are made for students who bring their cars to campus the first time to provide storage or parking until such time as they can comply with the regulations that are necessary. The real problem was that people park where they were not supposed to park; therefore, regulations will be enforced immediately in response to the overwhelming number of complaints from faculty and students who have already registered their vehicles. Bicycles cannot be registered as rapidly as registrations are applied for, so at some point a week or two after school begins a day to begin enforcement will be identified and publicized in order to give the students time to comply with the bicycle regulations.

After further discussion, Mr. Wright moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

REMODELING FOR RELOCATION OF BLACK AMERICAN STUDIES AND COMMUNITY DEVELOPMENT, DIVISION OF SOCIAL AND COMMUNITY SERVICES, SIUC

Summary

This agenda item seeks approval to remodel a small portion of Quigley Hall in order to accommodate the relocation of Black American Studies and Community Development Services. Estimated cost of the project is $58,300. Bid documents will be prepared in-house by Physical Plant Engineering Services.
Rationale for Adoption

Current practices call for the locating of all departments, faculties, programs, or other elements of a school or college within a single building or within closely adjoining buildings wherever feasible. Relocations of this nature normally result in improved efficiencies, economy, and communications within the school or college as well as providing better services to the campus community.

Quigley Hall, at present, houses most of the College of Human Resources including faculty of the Division of Social and Community Services. It is now desired to move two of their program area faculty into Quigley Hall. The planning calls for Black American Studies to be moved from the old Baptist Foundation building and for Community Development Services to be moved from Faner Hall. Space to be vacated in the old Baptist building will be assigned as expansion space for the School of Music which already occupies part of the building and will permit relocation of School of Music faculty currently inconveniently located in an outlying tract house. Space to be vacated in Faner Hall will be reassigned as needed to relieve pressures of inadequate faculty office space in other schools or colleges.

The budget for this relocation project is estimated as follows:

<table>
<thead>
<tr>
<th>Item</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>General Work</td>
<td>$31,500</td>
</tr>
<tr>
<td>Electrical (including fixtures)</td>
<td>12,700</td>
</tr>
<tr>
<td>Ventilation (heating, cooling, ductwork)</td>
<td>7,000</td>
</tr>
<tr>
<td>Graphics</td>
<td>500</td>
</tr>
<tr>
<td>Telephone installation</td>
<td>600</td>
</tr>
<tr>
<td>Moving and relocating</td>
<td>1,200</td>
</tr>
<tr>
<td>Final clean up</td>
<td>500</td>
</tr>
</tbody>
</table>

Subtotal $54,000

Contingency 8 percent 4,300

Total $58,300

Funding for this project will come from the Physical Plant Projects account.

Considerations Against Adoption

None is known.

Constituency Involvement

This project has had the involvement of the Vice-President for Academic Affairs and Research; the Vice-President for Campus Services; the Director of Facilities Planning; the Director of Physical Plant; the Dean, College of Human Resources; the Dean, College of Liberal Arts; the Dean, College of Communications and Fine Arts; and the Acting Director, School of Music, SIUC.

Resolution

WHEREAS, There is a desire to enhance unity within the College of Human Resources and to more adequately accommodate faculty and programs within the School of Music;
WHEREAS, Remodeling will be required to relocate College of Human Resources units within Quigley Hall; and

WHEREAS, Funds are available for the required remodeling;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The project to remodel a portion of Quigley Hall to enable the relocation of Black American Studies and Community Development Services be and is hereby approved.

(2) Approval is granted for the plans, specifications, and estimates to be prepared by Physical Plant staff.

(3) A total project budget of $58,300 to be funded out of Physical Plant Projects account be and is hereby approved.

(4) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

Dr. Brown commented that the Board was aware that a petition to be on the agenda had been presented according to the requirements of IX Bylaws 3 by Dr. Anna Carol Fults, Professor, Vocational Education Studies, and Coordinator, Home Economics Education, SIUC. The petition related to an item already on the agenda having to do with the proposed remodeling of Quigley Hall for relocation of Black American Studies and Community Development. Dr. Brown had understood that Dr. Fults did not wish to make an oral presentation at the time the petition was presented, but that Dr. Fults wanted three people to be on hand to answer any questions of the members of the Board: Mrs. Melva Ponton, Assistant Professor, Child and Family; Dr. Shirley Friend, Associate Professor, Clothing and Textiles; and Dr. Fults. A copy of the petition and related papers have been placed on file in the Office of the Board of Trustees. Dr. Fults has since informed Dr. Brown that she would like for the above three people to make a presentation; Dr. Brown had told her that this request would require the unanimous approval of the Board, and that was the question the Board might take up at this moment.
Chairman Rowe said that an alumna of SIU, Mrs. Joyce Strum Crouse, who is also President of the SIU Home Economics Alumni Constituent Society, had approached him before the meeting to be heard on the same subject. The Chair asked the pleasure of the Board on the matter of hearing these brief presentations.

Mr. Norwood moved approval of hearing the presentations. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The Chair requested Dr. Fults and Mrs. Crouse to come forward to make their four- or five-minute presentation.

Dr. Fults expressed a faculty concern for having spaces properly designed for the home economics discipline, and in there having been insufficient faculty voice in the space reallocations which made the remodeling necessary. Mrs. Ponton illustrated the space reallocations with a chart, and Mrs. Crouse submitted that home economics would strengthen the American family and it should have enough space in which to carry out its function.

President Brandt remarked that the moves are necessitated by administrative and academic considerations, and that procedurally the Board should not be considering such administrative matters.

The ensuing discussion produced a conflict of views on when the faculty had been notified of the planned space reallocations, and inquiries into the adequacy of space available on campus for all programs and cost justification for the moves.

Several members of the Board agreed that the decision was administrative in nature, but when objections to space reallocations did exist among the faculty, such objections should have been noted under "Considerations Against Adoption" in the body of any related matter submitted for its consideration.
After further discussion, Mr. Norwood moved approval of the resolution as presented. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

The Chair commented that these questions were never easy, and he hoped that the Board and both administrations were listening hard so when there is opposition to a matter in the future, the Board wants to hear about it earlier.

The following current and pending matter had received unanimous consent to be considered earlier in the meeting:

**AWARD OF CONTRACTS: PENTHOUSE EXIT STAIRWAY, QUIGLEY HALL, SIUC**

**Summary**

This item requests that members of the Executive Committee be empowered to approve the award of contracts for the construction of an exit stairway leading east out of the Quigley Hall Penthouse. The project is required by the State Fire Marshal and the State Safety Code as it applies to education buildings. The pre-bid engineer's estimate for this project is $124,700. Funding is to be provided out of the Physical Plant Projects account. Bids on this project are due on July 27, 1978.

**Rationale for Adoption**

This project was previously approved by the Board of Trustees at its July 14, 1977 meeting at a then estimated cost of $138,000. This project, as required by the State Safety Code, will provide for additional safety by establishing an alternate exit from the Quigley Hall Penthouse.

Because this is an item of safety for personnel and because a great deal of time was necessary to bring this project to the bidding state, the Carbondale campus seeks to complete this project with all due dispatch. In addition, the project is outside construction and should be completed and enclosed before the advent of inclement weather. The early award of contracts will help to insure an early completion date.

**Considerations Against Adoption**

None is apparent.
Constituency Involvement

Constituency heads, per se, were not directly involved. This is primarily an administrative procedure done in concert with the people affected by the move and their respective deans; also an ad hoc Space Committee of the College of Human Resources.

Resolution

WHEREAS, There is a need to provide for the safety of building occupants in Quigley Hall;

WHEREAS, There is a need to comply with the State Safety Code and directives of the State Fire Marshal; and

WHEREAS, Funds for this project are available;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) Members of the Executive Committee be and are hereby authorized to award construction contracts for the Quigley Hall Penthouse exit stairway.

(2) Plans and specifications for the Quigley Hall Penthouse exit stairway be approved as filed at the Office of the Board of Trustees.

(3) The contracts be funded out of the Physical Plant Projects account.

(4) Bid tabulations and information on contract awards be presented at the September meeting of the Board of Trustees.

(5) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

President Brandt explained that this action was important for the safety of the utilization of Quigley Hall, and the only reason he had asked that it not be taken up in the omnibus motion was because he did not know if Dr. Fults supported this action. Apparently everyone agrees that this stairway ought to be built.

Mr. Norwood requested an estimate of how much money would be involved when these moves are finished. President Brandt replied that several hundred thousand dollars would probably be spent over a period of four or five years.
Mr. Huels asked President Brandt whether the move was part of an overall plan. President Brandt replied that most of the moves that were being objected to today were part of a many-sequenced plan. When you move somebody out of some place and then somebody moves from some place else, there is always a long series of moves. Programs grow in the course of three or four years which demands additional space. That also causes space problems, and you cannot say that the moves then required were part of your overall plan three years ago. The specifics constantly are changing as the institution is constantly changing.

Mr. Norwood moved approval of the resolution as presented. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Reports and Announcements by the President, SIUC, President Brandt stated that the Office of Research Development and Administration reports external funding for SIUC is up two and one-half million dollars this past year over the previous year. The University had received eleven and a half million dollars in Fiscal Year 1978 compared to nine million dollars the previous year. There were thirty-three more proposals submitted in 1978 and 9.4 million dollars more requested. This was a fantastic effort on the part of the SIUC faculty; he could not say enough about the quality of the job that the faculty is doing, and this certainly was a tremendous accolade to their stature nationally. In a declining national market they are competing with such rapidly increasing effectiveness that in three years they have more than doubled the external support coming into the University, and this is making a major difference in our ability to maintain quality while state support has declined.
President Brandt announced that Professor William Hood, Department of Geology, had received a $73,000 grant from the Environmental Protection Agency for a study of geochemistry of several heavy metals related to coal strip mining. The National Endowment of the Arts has awarded $12,700 to Patricia Beene of the School of Art to conduct another professional blacksmith workshop. A year or so ago we took the lead nationally in bringing attention to this very significant art area and had a nationally recognized conference, and this grant provides funds for another one. The U.S. Department of Energy has awarded $17,400 to Professor Stanley E. Harris, Jr., in the Department of Geology to conduct an Energy Faculty Development Institute. Professor James A. Sullivan, Vocational Education Studies, received a $25,000 grant from the Adult Vocational and Technical Education of Illinois, Illinois Office of Education, to conduct a project for homemakers who wish to move into the job market. SIUC's glee club had a highly successful tour of Europe, and we take a certain amount of pride in this group.

The following matter was presented:
Southern Illinois Board of Trustees  
Carbondale, IL 62901

Dear Board Members:

May this letter serve as a Petition for Reconsideration for my grievance from receipt of a 2% salary increase instead of the legislated 5% increase for Fiscal Year 1977-78.

This Petition for Reconsideration according to IX Bylaws 21 comes to your attention because this grievance would be better served if the Board of Trustees would examine the grievance merits more closely. In addition, the grievance did not have equal representation with the University President in the Executive Session preceding the Board meeting on June 8, 1978.

At the meeting the appeal was brought before the Board and the grievant was informally asked if any new information was to be submitted and the reply by the grievant was that the correspondence before the Board was the complete case. However, it is requested that the Board reconsider the grievance and examine it more fully.

Yours truly,

Jack Bopp

JB/bf

cc: Barbara Spears  
Lee Hester
The Chair made an exception to what normally has been his practice and stated that this matter was not discussed in executive session; therefore, there cannot be any charge that there was a lack of equal time given on this matter. Mr. Elliott moved upon reconsideration, no further facts or arguments having been presented, the previous decision of the Board is reaffirmed. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) PLANNING DOCUMENTS, FISCAL YEAR 1980 (AMENDMENT TO PLANNING STATEMENTS AND NEW PROGRAM REQUESTS), SIUE

Summary

Last month the Board approved a master's-level program leading to the degree Master of Science in Engineering, a baccalaureate program leading to the degree Bachelor of Science in Accountancy, and two dental programs, Family Practice and Pedodontics, leading to a Specialty Certificate. An additional new program request for a Bachelor of Science degree, with a major in Construction, is now being submitted to the Board of Trustees for its approval. This program, which would produce an estimated 25 graduates per year when fully operative, is supported by regional contractors and by the Southern Illinois Builders Association. Additional state funding in the amount of $19,300 is being requested for Fiscal Year 1980.

RAMP Planning Statements for SIUE, approved by the Board of Trustees at its June 8, 1978 meeting, contain summary narratives and data for programs planned through 1984. The submission of this additional new program request necessitates revision of those pages and they are included for Board approval.

Rationale for Adoption

The School of Science and Technology, SIUE, received University Senate approval in May of 1976 for the initiation of this new program. It has been deferred by SIUE administrators pending discussions with area builders. These discussions have resulted in a three-year funding commitment from the Southern Illinois Builders Association, in the amount of $15,000 annually, with renewal possibilities at the end of the three-year period. It is felt that this program is justified on the basis of institutional objectives and regional manpower needs. The request for additional state funding is minimal and in accord with program and University requirements.

Considerations Against Adoption

University officers are aware of none.
Constituency Involvement

This program was approved by the School of Science and Technology and by the University Senate, SIUE. The Vice-President and Provost and the President, SIUE, recommend approval.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, subject to authority reserved to this Board to make such modifications, changes or refinements herein as it deems appropriate, the Board approves the new program request for the Bachelor of Science degree with a major in Construction, SIUE, as presented to the Board this date; and

BE IT FURTHER RESOLVED, That the Board approves the amendment to the Fiscal Year 1980 RAMP Planning Statements, SIUE, which results from this additional new program request; and

BE IT FURTHER RESOLVED, That appropriate steps shall be taken to accomplish filing of the materials approved herein with the Illinois Board of Higher Education in accordance with prevailing practices of the Southern Illinois University System.

SIUE NEW PROGRAM REQUEST SUMMARY

B.S., Major in Construction $19,300

The proposed program is designed to provide its graduates with the knowledge and skills necessary to coordinate the multifaceted aspects of the construction industry. The curriculum is structured so that basic scientific principles are augmented by business and engineering practices and procedures. As a response to the manpower needs of the area, this proposal supports institutional objectives. The program will be offered by the Department of Engineering and Technology, School of Science and Technology. Students will be recruited both directly from high school and from the construction job force. A $15,000 annual grant from the Southern Illinois Builders Association will support the major portion of a faculty salary for at least the initial three years of program operation. The $19,300 requested in additional state funding will be used for the remaining 0.4 FTE faculty/administrative positions, for one FTE student worker and for support costs totaling $7,700.
SOUTHERN ILLINOIS UNIVERSITY AT EDWARDSVILLE

New Program Requests for Fiscal Year 1980: Amended Summary

<table>
<thead>
<tr>
<th>Program</th>
<th>Requested New State Appropriations</th>
</tr>
</thead>
<tbody>
<tr>
<td>M.S. in Engineering</td>
<td>$ 59,300</td>
</tr>
<tr>
<td>Certificate Program in Family Practice Residency in Dentistry</td>
<td>61,500</td>
</tr>
<tr>
<td>Specialty Certificate in Pedodontics, Dentistry</td>
<td>46,000</td>
</tr>
<tr>
<td>B.S. in Accountancy</td>
<td>68,900</td>
</tr>
<tr>
<td>B.S., Major in Construction</td>
<td>19,300</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td><strong>$255,000</strong></td>
</tr>
</tbody>
</table>

Chairman Rowe pointed out that we were talking about $255,000 for requested new state appropriations for programs at SIUE compared to over a million dollars the prior year, and approximately a million dollars the year before that. He was also interested in some of President Shaw's projections of what he was looking ahead to for 1981, 1982, and 1983, and he thought it was interesting to know what direction he was heading and thought it was good for the IBHE to know this far in advance.

Mr. Van Meter moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) PLANNING DOCUMENTS, FISCAL YEAR 1980 (PLANNING STATEMENTS AND PROGRAM REVIEW PROCEDURES), SIUC

Summary

The RAMP submission presented at this time consists of two parts: Planning Statements and Program Review Procedures, which translates the general program direction of the University into (1) a detailed description of goals...
and objectives, (2) a description of how the institution proposes to meet these commitments, and (3) a basis for the derivation of the resource requirements necessary to meet the goals and objectives.

In effect, the Planning Statements are a report on the progress of the University in developing new programmatic emphasis and in expanding and improving existing instructional, research, and academic support programs. The Program Review Procedures is a report on the ongoing department review which was initiated in 1976-77. These documents include an analysis of instructional, research, and public service activities and a statement of what is intended and needed in each of these areas in the next few years.

Rationale for Adoption

The Planning Statements are a comprehensive plan to project beyond Fiscal Year 1980 an effective use of University resources. The Planning Statements give evidence that academic planning is well in hand. As always, projections beyond Fiscal Year 1980 must be understood as tentative.

Considerations Against Adoption

The University knows of none.

Constituency Involvement

The Planning Statements were developed from planning documents submitted by academic and support units, and the administrative officers responsible for program planning, review, and implementation have been extensively involved. All vice-presidential areas and academic deans have shared responsibility for the development of the Planning Statements. Further, faculty, students, and the deans have participated in the department reviews. The Vice-President for Academic Affairs and Research and the President, SIUC, recommend approval of the documents submitted herewith.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, subject to authority reserved to this Board to make such modifications, changes, or refinements herein as it deems appropriate in reviewing subsequent RAMP documents for Fiscal Year 1980, the Planning Statements and Program Review Procedures sections of the RAMP Planning Documents for Fiscal Year 1980 for Southern Illinois University at Carbondale be and are hereby approved as presented to the Board this date; and

BE IT FURTHER RESOLVED, That the General Secretary of the Southern Illinois University System shall take appropriate steps to accomplish filing of these materials with the Illinois Board of Higher Education in accordance with prevailing practices of the Southern Illinois University System.

Chairman Rowe commented that he was glad to see that SIUC is reinstituting the requirement in the College of Liberal Arts for foreign languages. He saw more and more evidence that Americans need better instruction in foreign languages since
more and more Americans travel abroad. Chairman Rowe asked about the review procedure of the IBHE. Vice-President Horton replied that IBHE had two separate procedures. They identify what they call statewide reviews, and they have indicated that English and Geology were the two they wanted for statewide review. We also report on those reviews which appear relevant to IBHE's interest, which is really sort of a RAMP review.

Mr. Norwood asked about the English department being criticized by a group of people looking at our program. Vice-President Horton responded that the English department ought to be looking at some issues which were rising in importance nationally with particular focus on rhetoric, writing, etc., and this is clearly in line with the development of the Center for Basic Skills, for example, where the English faculty is participating in that program and in the writing program as well as the English department. The Department of English has recognized this need and has identified existing positions within the department that have come open recently to recruit people in this area. In combination with the Center for Basic Skills is an opportunity to teach disadvantaged students and to teach students with learning disabilities. We are in the process of developing an expanded program proposal to the state which is clearly out of line with IBHE's recent report on remedial programs. IBHE is taking the posture that we are not supposed to be involved, but he thought the faculty of the University saw a critical need for providing help to students, not only those students who have been identified as not having achieved what they are capable of previously, but also the general student body. It was not a secret that the University of California, Berkeley, and Stanford and other fine institutions need remedial programs for students. We would like to have, over time, the opportunity for students within the general student population who are regularly admitted on the basis of their ACT or high school rank to have the opportunity to sharpen
their skills that need to be sharpened, whether it is mathematics, writing, speech, or reading or whatever the area may be. We view this as an important responsibility within the institution and are moving forward through the expanded program proposal to try and address that population group. When the initial proposal went forward for the Center for Basic Skills that was one of the components of the original proposal.

After discussion of graduate students versus undergraduate students, Mr. Norwood asked if SIUC was moving in the direction of not serving the Southern Illinois area as much as getting into a highly scholarly situation. Vice-President Horton replied that if you look at the statistics, you will find that a large proportion of the students that go on for graduate work were, in fact, our own undergraduate students, and we are serving undergraduates in Southern Illinois as well as in Northern Illinois, so he saw no reason to believe that the configuration of the origin of the student body was going to change significantly.

President Brandt stated that if you looked back into the late 1960's, we had a full-time SIUC employee in practically every community in Southern Illinois, funded out of the educational budget. The University of Illinois still receives money for that program; SIUC does not; and when the budget was cut back severely in the early 1970's, the extension services were cut back massively. In many ways, he felt that SIUC was serving the area in the region around Carbondale better in many ways than we were then. As an example, the Coal Utilization and Research Center shows the fact that we are developing our competence in the research area. The fact that we are able to attract significant outside support is having a very significant impact on Southern Illinois, and in many ways is really a significant and major increase in community services. The same could be said about our Rehabilitation Institute, which brings in a great deal of funding and support for doing a variety of programs in regions around
Carbondale. Our public relations are probably not as effective as having a full-time person in every small town in Southern Illinois, but we were probably doing our service significantly better.

Mr. Norwood moved that the resolution be approved as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) PLANNING DOCUMENTS, FISCAL YEAR 1980 (PLANNING STATEMENTS AND PROGRAM REVIEW PROCEDURES), SCHOOL OF MEDICINE, SIUC

Summary

This resolution proposes authorizing the transmittal of School of Medicine RAMP Planning Documents, which include institutional mission, role and scope and program review statements, to the Illinois Board of Higher Education. The statement describes the medical school's anticipated programs for Fiscal Year 1980.

Rationale for Adoption

The School of Medicine has developed according to schedule, and has obtained the necessary accreditation from professional societies and degree approval from the Illinois Board of Higher Education. The attached statement will provide IBHE the information it needs to carry out its continued responsibility for assessment of needs, planning and program review for higher education in Illinois.

Considerations Against Adoption

The University knows of no such considerations.

Constituency Involvement

Various School of Medicine constituencies, including the faculty, have been involved in the preparation and review of this proposal. The proposal is also approved and recommended by the Dean and Provost of the School of Medicine and the President, SIUC.

Resolution

WHEREAS, The School of Medicine of Southern Illinois University at Carbondale has continued to grow and meet its established goals and objectives; and
WHEREAS, The School of Medicine must provide the Illinois Board of Higher Education with information which will allow them to assess the needs of the School of Medicine;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, subject to authority reserved by this Board to make such modifications, changes, or refinements herein as it deems appropriate in reviewing the subsequent RAMP documents for Fiscal Year 1980, the RAMP Planning Documents for Fiscal Year 1980 for the School of Medicine, Southern Illinois University at Carbondale, be and are hereby approved as presented to the Board this date; and

BE IT FURTHER RESOLVED, That appropriate steps be taken to accomplish filing of the materials approved herein with the Illinois Board of Higher Education in accordance with prevailing practices of the Southern Illinois University System.

Mr. Van Meter moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:
RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) SUBMISSIONS,
FISCAL YEAR 1980: CAPITAL BUDGET REQUESTS

Summary

The formal RAMP documents for Capital Budget Requests are hundreds of pages long, and are composed of many tables that must reconcile with each other. To avoid restructuring these complex documents if changes are made at the time of final approval, this preliminary priority listing of projects by each University is presented to the Board. Any changes made at this time can be accommodated easily in the final preparation of the RAMP documents.

I. Summary of Fiscal 1980 Capital Budget Requests
   (thousands)

   SIUE
   
   Edwardsville School of Dental Medicine $ 17,562.9
   School of Dental Medicine 1,587.0
   
   Total SIUE $ 19,149.9

   SIUC
   
   Carbondale School of Medicine $ 28,517.0
   School of Medicine 1,170.0
   
   Total SIUC $ 29,687.0

   System Total $ 48,836.9

II. Historical Pattern of Requests and Approvals

<table>
<thead>
<tr>
<th>Year</th>
<th>Amount Requested</th>
<th>Amount Appropriated</th>
<th>Percent Realized</th>
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<tbody>
<tr>
<td>Fiscal Year 1971</td>
<td>$ 68,993.7</td>
<td>$ 5,889.9</td>
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<tr>
<td>Fiscal Year 1972</td>
<td>106,155.0</td>
<td>5,111.0</td>
<td>4.8</td>
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<tr>
<td>Fiscal Year 1973</td>
<td>46,235.0</td>
<td>12,496.6</td>
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<td>Fiscal Year 1974</td>
<td>36,007.3</td>
<td>475.0</td>
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<tr>
<td>Fiscal Year 1975</td>
<td>49,299.2</td>
<td>4,295.0</td>
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<tr>
<td>Fiscal Year 1976</td>
<td>49,036.6</td>
<td>10,574.6</td>
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<tr>
<td>Fiscal Year 1977</td>
<td>50,131.1</td>
<td>877.0</td>
<td>1.7</td>
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<tr>
<td>Fiscal Year 1978</td>
<td>97,988.0</td>
<td>5,378.0</td>
<td>5.5</td>
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<tr>
<td>Fiscal Year 1979</td>
<td>74,469.4</td>
<td>12,873.1</td>
<td>17.3</td>
</tr>
<tr>
<td>Average</td>
<td>$ 578,315.3</td>
<td>$ 57,970.2</td>
<td>Average 10.02</td>
</tr>
</tbody>
</table>

| Average     | $ 64,257.3       | Average $ 6,441.1    | 10.02            |
The historical pattern presented by the above figures indicates that the $48,836.9 requested by Southern Illinois University for Fiscal Year 1980 is more than will be finally authorized by appropriation. The Board of Trustees could elect at this meeting to change the request, or to approve the request as presented. The action of this Board will be presented to the Illinois Board of Higher Education for its review and recommendation.

III. Probable Priority Criteria to be Employed by IBHE - Master Plan - Phase IV

A. The condition of space, with great emphasis on remodeling and rehabilitation. Construction by period of time for the Universities is as follows:

<table>
<thead>
<tr>
<th>When Constructed</th>
<th>SIUC</th>
<th>SIUE</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Percent of Total Space</td>
<td>Percent of Total Space</td>
</tr>
<tr>
<td>Pre 1900</td>
<td>20,326</td>
<td>---</td>
</tr>
<tr>
<td>1900-1930</td>
<td>171,470</td>
<td>32</td>
</tr>
<tr>
<td>1931-1950</td>
<td>383,943</td>
<td>10</td>
</tr>
<tr>
<td>1951-1960</td>
<td>1,265,503</td>
<td>32</td>
</tr>
<tr>
<td>1961-1965</td>
<td>715,022</td>
<td>19</td>
</tr>
<tr>
<td>1966-Master Plan IV</td>
<td>1,304,668</td>
<td>34</td>
</tr>
<tr>
<td></td>
<td>3,860,932</td>
<td>100</td>
</tr>
</tbody>
</table>

B. The IBHE has further classified space by its condition, as follows:

<table>
<thead>
<tr>
<th>NASF by Institution</th>
<th>SIUC</th>
<th>SIUE</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Percent of Total Space</td>
<td>Percent of Total Space</td>
</tr>
<tr>
<td>Satisfactory needs remodeling:</td>
<td>3,336,190</td>
<td>85</td>
</tr>
<tr>
<td>Less than 25% of replacement cost:</td>
<td>96,575</td>
<td>3</td>
</tr>
<tr>
<td>Greater than 25% but less than 50% of replacement cost:</td>
<td>100,833</td>
<td>3</td>
</tr>
<tr>
<td>Greater than 50% of replacement cost:</td>
<td>26,326</td>
<td>1</td>
</tr>
<tr>
<td>Should be demolished:</td>
<td>180,948</td>
<td>5</td>
</tr>
<tr>
<td>Use should be terminated:</td>
<td>120,060</td>
<td>3</td>
</tr>
<tr>
<td></td>
<td>3,860,932</td>
<td>100</td>
</tr>
</tbody>
</table>

C. Completion of projects that have been initiated in the current year, or at a prior time.

D. Projects related to health and safety.
E. Projects related to energy conservation.

F. Projects to provide equal facilities for women.

G. Projects related to Section 504 - Facilities for Handicapped.

IV. Comment on Capital Budget Request

A. Certain state agencies feel that higher education is in a period of stable or declining enrollments, and thus new facilities will tend to receive a low priority. This attitude is anticipated to affect the total dollars made available for capital projects for higher education on a statewide basis.

B. The total System Capital Budget Request for Fiscal Year 1980 amounting to $48,836.9 is the lowest level of such requests since 1974. This level perhaps is a more realistic request than those submitted during the past few years. The amount is larger than the total capital budget recommendation of $30,000.0 made by IBHE for Fiscal Year 1979.

Rationale for Adoption

The RAMP submission is the document required by the IBHE for communicating the University's planning decisions and resource requirements for the Fiscal Year 1979. One condition of its acceptance by the IBHE is its approval by the SIU Board of Trustees.

Considerations Against Adoption

None is known.

Constituency Involvement

Each University has its internal procedures for preparation of its capital budget.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That Capital Budget Requests to be included in the Resource Allocation and Management Program (RAMP) for Fiscal Year 1980, are hereby approved in the amount and priority listed; and

BE IT FURTHER RESOLVED, That any current Capital Budget project included in the appropriation procedure for Fiscal Year 1979, may be added to the Fiscal Year 1980 request should it not be funded by the Legislature and signed into law by the Governor; and

BE IT FURTHER RESOLVED, That permission is granted to incorporate technical changes in the individual project estimates prior to approval of the final RAMP document for Fiscal Year 1980.
<table>
<thead>
<tr>
<th>Priority</th>
<th>Project Description</th>
<th>Campus</th>
<th>Institution</th>
<th>Budget Category</th>
<th>Amount Requested</th>
<th>Cumulative Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Multi-Purpose Building (E)</td>
<td>Edwardsville, Alton, East St. Louis</td>
<td>Southern Illinois University</td>
<td>Buildings</td>
<td>$18,599.0</td>
<td>$15,040.9</td>
</tr>
<tr>
<td>2</td>
<td>Dental Education Facility (D)</td>
<td></td>
<td></td>
<td>Planning</td>
<td>1,441.9</td>
<td>15,040.9</td>
</tr>
<tr>
<td>3</td>
<td>Instrumental Music Rehearsal Annex (E)</td>
<td></td>
<td></td>
<td>Buildings</td>
<td>1,789.0</td>
<td>16,833.9</td>
</tr>
<tr>
<td>4</td>
<td>SRS-1 Projects-Handicapped and Safety (E)</td>
<td></td>
<td></td>
<td>Remodel &amp; Rehab</td>
<td>127.3</td>
<td>16,961.2</td>
</tr>
<tr>
<td>5</td>
<td>Roof Replacement-Three Core Buildings (E)</td>
<td></td>
<td></td>
<td>Remodel &amp; Rehab</td>
<td>430.9</td>
<td>17,392.1</td>
</tr>
<tr>
<td>6</td>
<td>Renovate Wagner (E)</td>
<td></td>
<td></td>
<td>Planning</td>
<td>45.0</td>
<td>17,437.1</td>
</tr>
<tr>
<td>7</td>
<td>Renovation of Broadview-Phase III (ESTL)</td>
<td></td>
<td></td>
<td>Remodel &amp; Rehab</td>
<td>594.7</td>
<td>18,031.8</td>
</tr>
<tr>
<td>8</td>
<td>SRS-2-Project-Remodel and Rehab Buildings</td>
<td></td>
<td></td>
<td>Remodel &amp; Rehab</td>
<td>145.1</td>
<td>18,176.9</td>
</tr>
<tr>
<td>9</td>
<td>Resurface Roads and Drives (E)</td>
<td></td>
<td></td>
<td>Site Improvements</td>
<td>$441.9</td>
<td>18,618.8</td>
</tr>
<tr>
<td>10</td>
<td>SRS-3-Project-Renovate Theater (E)</td>
<td></td>
<td></td>
<td>Remodel &amp; Rehab</td>
<td>154.6</td>
<td>18,773.4</td>
</tr>
<tr>
<td>11</td>
<td>SRS-3 Project-Replace Carpet in Library (E)</td>
<td></td>
<td></td>
<td>Remodel &amp; Rehab</td>
<td>180.0</td>
<td>18,953.4</td>
</tr>
<tr>
<td>12</td>
<td>Road Replacement-Ruff Road (E)</td>
<td></td>
<td></td>
<td>Site Improvement</td>
<td>195.5</td>
<td>19,149.9</td>
</tr>
</tbody>
</table>

TOTAL SIUE $19,149.9

(E) Edwardsville
(ESTL) East St. Louis
(D) School of Dental Medicine
Table 7.0
Summary of Capital Budget Requests Listed in Priority Order for Fiscal Year 1980

<table>
<thead>
<tr>
<th>System</th>
<th>Southern Illinois University</th>
<th>Campus</th>
<th>Carbondale, Springfield</th>
<th>Institution</th>
<th>Southern Illinois University at Carbondale</th>
</tr>
</thead>
<tbody>
<tr>
<td>Priority</td>
<td>Project Description</td>
<td>Budget Category</td>
<td>Amount Requested</td>
<td>Cumulative Total</td>
<td></td>
</tr>
<tr>
<td>1</td>
<td>Emission Control (C)</td>
<td>Buildings</td>
<td>$9,100.0</td>
<td>$</td>
<td></td>
</tr>
<tr>
<td>2</td>
<td>School of Law (C)</td>
<td>Equipment</td>
<td>$690.0</td>
<td></td>
<td></td>
</tr>
<tr>
<td>3</td>
<td>School of Law (C)</td>
<td>Site Improvements</td>
<td>220.0</td>
<td>10,010.0</td>
<td></td>
</tr>
<tr>
<td>4</td>
<td>Women's Gymnasium Remodel (C)</td>
<td>Remodel &amp; Rehab</td>
<td>2,380.0</td>
<td>12,390.0</td>
<td></td>
</tr>
<tr>
<td>5</td>
<td>Women's Gymnasium Remodel (C)</td>
<td>Util. Extensions</td>
<td>360.0</td>
<td>12,650.0</td>
<td></td>
</tr>
<tr>
<td>6</td>
<td>Electron Microscopy Center (C)</td>
<td>Remodel &amp; Rehab</td>
<td>560.0</td>
<td>13,210.0</td>
<td></td>
</tr>
<tr>
<td>7</td>
<td>Electron Microscopy Center (C)</td>
<td>Equipment</td>
<td>310.0</td>
<td>13,520.0</td>
<td></td>
</tr>
<tr>
<td>8</td>
<td>Central Steam Plant Addition, Planning Funds (C)</td>
<td>Buildings</td>
<td>310.0</td>
<td>13,830.0</td>
<td></td>
</tr>
<tr>
<td>9</td>
<td>Pulliam Hall Remodel, Planning Funds (C)</td>
<td>Remodel &amp; Rehab</td>
<td>280.0</td>
<td>14,110.0</td>
<td></td>
</tr>
<tr>
<td>10</td>
<td>Coal &amp; Ash Handling Completion (C)</td>
<td>Buildings</td>
<td>380.0</td>
<td>14,490.0</td>
<td></td>
</tr>
<tr>
<td>11</td>
<td>SB51, Minor Remodeling Projects (C)</td>
<td>Remodel &amp; Rehab</td>
<td>1,010.0</td>
<td>15,500.0</td>
<td></td>
</tr>
<tr>
<td>12</td>
<td>Medical Instructional Facilities, Phase III, Planning Funds (S)</td>
<td>Buildings</td>
<td>200.0</td>
<td>15,700.0</td>
<td></td>
</tr>
<tr>
<td>13</td>
<td>Medical Instructional Facilities, Phase III (S)</td>
<td>Land Acquisition</td>
<td>600.0</td>
<td>16,300.0</td>
<td></td>
</tr>
<tr>
<td>14</td>
<td>SB52, Section 504 Handicapped Compliance (C)</td>
<td>Remodel &amp; Rehab</td>
<td>785.0</td>
<td>17,085.0</td>
<td></td>
</tr>
<tr>
<td>15</td>
<td>Service Building No. 8 (C)</td>
<td>Buildings</td>
<td>3,000.0</td>
<td>20,085.0</td>
<td></td>
</tr>
<tr>
<td>16</td>
<td>Service Building No. 3 (C)</td>
<td>Util. Extensions</td>
<td>50.0</td>
<td>20,135.0</td>
<td></td>
</tr>
<tr>
<td>17</td>
<td>Service Building No. 3 (C)</td>
<td>Site Improvements</td>
<td>280.0</td>
<td>20,415.0</td>
<td></td>
</tr>
<tr>
<td>18</td>
<td>Medical Instructional Facilities, Phase I, Boiler Conversion (S)</td>
<td>Remodel &amp; Rehab</td>
<td>50.0</td>
<td>20,465.0</td>
<td></td>
</tr>
<tr>
<td>19</td>
<td>Complete Communications Building, Phase I (C)</td>
<td>Remodel &amp; Rehab</td>
<td>610.0</td>
<td>21,075.0</td>
<td></td>
</tr>
<tr>
<td>20</td>
<td>SB51, Section 504 Handicapped Compliance, MIF I and II (S)</td>
<td>Remodel &amp; Rehab</td>
<td>40.0</td>
<td>21,115.0</td>
<td></td>
</tr>
<tr>
<td>21</td>
<td>EPA, OSHA, and other Safety Items (C)</td>
<td>Remodel &amp; Rehab</td>
<td>1,480.0</td>
<td>22,595.0</td>
<td></td>
</tr>
<tr>
<td>22</td>
<td>Energy Conservation System, MIF I and II (S)</td>
<td>Remodel &amp; Rehab</td>
<td>60.0</td>
<td>22,655.0</td>
<td></td>
</tr>
<tr>
<td>23</td>
<td>SB52, Minor Remodeling Projects (S)</td>
<td>Remodel &amp; Rehab</td>
<td>120.0</td>
<td>22,775.0</td>
<td></td>
</tr>
<tr>
<td>24</td>
<td>Library Addition, Phase I, Planning Funds (C)</td>
<td>Building</td>
<td>380.0</td>
<td>23,155.0</td>
<td></td>
</tr>
</tbody>
</table>

Food Production and Research

| Priority | Project Description | Institution | Amount Requested | Cumulative Total |
| 1 | Livestock Teaching and Research Facilities, Phase I (F) | Remodel & Rehab | $412.0 | |
| 2 | Livestock Teaching and Research Facilities, Phase II (F) | Remodel & Rehab | 315.0 | 727.0 |
| 3 | Animal Waste Disposal (F) | Site Improvements | 290.0 | 1,017.0 |
| 4 | Agriculture Research Support Units (F) | Remodel & Rehab | 235.0 | 1,252.0 |
| 5 | Agriculture Building Addition (F) | Building | 1,605.0 | 2,857.0 |
| 6 | Central Livestock Arena (F) | Building | 2,050.0 | 4,907.0 |
| 7 | Dairy Center Replacement (F) | Remodel & Rehab | 1,585.0 | 6,492.0 |

TOTAL SIUC ........ $29,687.0

(C) Carbondale
(S) Springfield
(F) Food Production
Dr. Brown explained that this was a preliminary item. The final version of the capital budget request for the Board to consider will be provided at the September meeting; however, we do need to get a feeling from the Board at this time about the reaction to the kinds of ideas presented here by each of the two campuses. Dr. Brown did want to make one comment in connection with the food production items at the Carbondale campus. We have an understanding, although not a documented indication, that IBHE will ask for RAMP Food Production Projects to be arranged in an internal priority order rather than as a separate project. Initially, when these documents were put together, we understood the opposite.

Mr. Wright said he had decided to go out and visit the University Farms which would fall under food production and research priorities for the Carbondale campus. These new facilities are sorely needed. One of the managers had remarked that a lot of the commercial men now within the swine, dairy, and beef industry probably would not need our services for research because they were beginning to develop better things in their own areas.

Mr. Elliott asked if this report assumed that present capital appropriation bills would be signed and the monies released. Dr. Brown replied that that assumption was right, but it also asks for the authority to include such projects should they not successfully pass those hurdles.

President Brandt added a note of clarification on the first item of the Carbondale listing; the $9,700,000 for the smoke stack. There were two things that money set out to correct; one is particulate matter and the other is sulphur dioxide from the stack. We are not in violation of EPA standards for sulphur dioxide, and we think the state will let us reshuffle this request when we ultimately get into the planning of it. To correct the particulate matter, the money would drop down to $4,000,000, but because that has not been accomplished yet, we had to list it as $9,700,000.
Mr. Heberer commented that in reading about this emission control item, they stated that occasionally that we were in violation. He wondered what percentage of the time were we in violation. President Brandt replied that he did not know what percentage. If you are in violation at all, you are in violation, and they have never told us what percentage of the time we are in violation. President Brandt said he would like to point out publicly that SIUC has received notice that the Attorney General would like to take us to court because of our EPA violation. At the same time, he would also point out that the planning money for this project that was authorized and signed by the Governor in July of 1977 has not yet been released by the Governor so that we can go ahead with this project for which the Attorney General wants to take us to court for not going ahead. We are caught between the Attorney General's office and the Governor's office.

After further discussion, Mr. Norwood moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

**RAMP GUIDELINES FOR FISCAL YEAR 1980**

The System Council presents the following proposed guidelines necessary to developing the RAMP (Resource Allocation and Management Program) submission for Fiscal Year 1980. Such guidelines and their rationale are annually scheduled for Board review and approval at this time. When approved, these proposals will provide the framework for development of the Fiscal Year 1980 RAMP request, which will be submitted in summary form at the Board's September meeting and, after Board approval, to the Illinois Board of Higher Education.

Guidelines considered by the System Council and outlined below deal only with the budget increments to be requested for salary increases, price increases, operation and maintenance of new buildings, and special non-programmatic needs. Their justifications are based on a combination of economic predictions, special circumstances, reasonableness, and realities of funding expectations. As an overall objective the guidelines are aimed toward staying within a total percentage increase of about fifteen percent. This objective can be met if improved and expanded program requests and other special requests are not excessive in amount. A sample budget is included at the end of this text to illustrate how the proposed guidelines would work within this objective.
Salary Increases

Recommendation:

11.0 percent for all employees.

Rationale:

The 11.0 percent request is very close to last year's 10.5 percent request and is based on a predicted inflation rate of about 7.0 percent in Fiscal Year 1980, which in fact now appears to be a low estimate. The prediction is based on data developed by Chase Econometrics Associates, whose data are used by the Illinois Board of Higher Education and other state agencies in budget recommendations. The remaining 4.0 percent is for partial catch-up funding needs, the necessity of which has already been explained and documented by Illinois Board of Higher Education studies as presented to the Governor and the Legislature. These studies include an analysis of faculty salary trends, comparison of state and university civil service employee salaries, and comparisons of Consumer Price Index and U.S. Civil Service salary increases to past faculty increases. An additional percentage for low paid employees is not specified in these guidelines since such catch-up is included in the 4.0 percent over inflation which is already part of the total.

Price Increases

Recommendations:

7.0 percent for general price increases.
11.0 percent for library materials and equipment price increases.
18.5 percent for utility price increases.

Rationale:

The recommendation of 7.0 percent for items other than library materials and equipment is based on data developed by Chase Econometrics Associates. Their data suggest, as cited before, that inflation for Fiscal Year 1980 will run about 7.0 percent.

The recommendation of 11.0 percent for library materials and equipment is based on the purchasing experience of the Universities during the past two years. Prices on paper and specialized equipment have been increasing at exceptionally high rates. The 11.0 percent increase should help to restore purchasing power lost in previous years and prevent further erosion of funds provided for these items.

The recommendation of 18.5 percent for utility purchases is based on an average of estimates derived by each University. Predictions of utility price changes are difficult because of the uncertainty of national energy policies and the impact
of such policies on energy suppliers and rate makers. In reviewing utility costs to higher education institutions, however, it has been determined that costs have more than doubled during the past five years. The Illinois Board of Higher Education in its FY 1979 budget recommendations recognized the budgetary significance of this problem by recommending a 16.0 percent increase for natural gas and a 11.5 percent increase for coal. The Universities' estimates reflect past costs, the probable impact of recently negotiated coal contracts, and anticipated utility rate increases.

O & M of New Buildings

Recommendations:

SIUC - $2.86 per square foot.
SIUE - $3.58 per square foot.

Rationale:

Funding recommendations of the Illinois Board of Higher Education for Fiscal Year 1979 for operation and maintenance of new buildings was $2.20 per gross square foot, which is not sufficient to meet the full cost of operating and maintaining buildings. It is recommended that the principle of full cost recovery be used as a guideline. This would be consistent with the guidelines used during the past two years. At Southern Illinois University at Carbondale, the projected average cost per square foot is $2.86. At Southern Illinois University at Edwardsville, the projected average cost is $3.58.

Requests for funding for operation and maintenance of the Recreation Building at Southern Illinois University at Carbondale and of in-hospital space for the School of Medicine have not been considered within the above guidelines. In these two cases it is recommended that requests be based on their respective projected actual costs, not University projected average cost.

Other Special Items

The RAMP procedure provides for requests for special budget needs that are non-programmatic in nature and cannot be appropriately accommodated by any of the above guidelines. Funding for replacement and repair of equipment has eroded from the Universities' budgets during the past five years as a result of forced reallocation and inflation at rates greater than funding for price increases. Funding requests to meet this need have been made during each of the past two years, but beginning with FY 1979 only a small amount of funding has been provided. Both Southern Illinois University at Carbondale and Southern Illinois University at Edwardsville are developing special analytical studies in support of funding requests for equipment in FY 1980. The amounts, however, have not been finally determined at this time. Southern Illinois University at Edwardsville also has indicated its intention to request $25,000 for malpractice premium insurance increases.
Retirement Contributions

It is recommended that funding for retirement contributions be requested at the full funding rate as determined by the State Universities Retirement System.

The preceding guidelines when applied to each University's FY 1979 budget base (as approved by the General Assembly) and when combined with new program requests already approved by this Board produce results suggesting that the FY 1980 total budget request can be held to about 15 percent at Southern Illinois University at Edwardsville and within two or three percent of that at Southern Illinois University at Carbondale. This cannot be finally determined until expanded and improved program requests and other special requests are finalized and submitted to the Board in September. The following outlines the latitude that would exist within the overall objective.

**SIUE Including the School of Dental Medicine (in thousands)**

<table>
<thead>
<tr>
<th>FY 1979 budget base (less retirement)</th>
<th>$36,319.9</th>
</tr>
</thead>
<tbody>
<tr>
<td>15% of budget base</td>
<td>$5,448.0</td>
</tr>
</tbody>
</table>

Application of guidelines:

- Salary increases of 11% on $28,600.0  
  - $3,146.0
- Price increases - average of 10% on remaining line items totaling $7,563.4  
  - 756.3
- New programs approved  
  - $255.0

Approximate balance for O & M, expanded and improved programs, and other special items  
  - $1,290.7

**SIUC Including the School of Medicine (in thousands)**

<table>
<thead>
<tr>
<th>FY 1979 budget base (less retirement)</th>
<th>$80,709.3</th>
</tr>
</thead>
<tbody>
<tr>
<td>15% of budget base</td>
<td>$12,106.4</td>
</tr>
</tbody>
</table>

Application of guidelines:

- Salary increases of 11% on $61,693.0  
  - $6,786.2
- Price increases - average of 10% on remaining line items totaling $18,641.3  
  - 1,864.1
- New programs approved  
  - 488.8

Approximate balance for O & M, expanded and improved programs, and other special items  
  - $2,967.3
Dr. Brown gave a brief explanation of the matter. Consideration of these concerns with representatives of some of the other higher education systems indicated that these figures were essentially in line with those that were being considered by the other systems.

Mr. Heberer commented that he was bothered by the 11 percent increase in wages. The number one concern in this country was supposedly inflation, and yet when we talk about 11 percent increase with a 7 percent probable inflation rate, he thought we were fueling the fire. Dr. Brown responded that it was a very troublesome question, but when we were aware that our average salary rates were not up to the median in various categories across the nation for what we are doing, we feel a genuine responsibility to try to make up that difference. We also feel a genuine responsibility to try to reflect the impact of inflation, and consequently we simply have to make some sort of judgment about how to proceed.

After further discussion, Mr. Norwood moved approval of the resolution as presented. Mrs. Kimmel seconded the motion with the understanding that these were guidelines that could be amendable later. After a voice vote, the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the General Secretary of the Southern Illinois University System, Dr. Brown distributed a Report on Legislation, dated July 12, 1978, which explained in some detail the history and status of fifteen bills of the past legislative session which had particular and specific impact upon SIU.

Chairman Rowe stated that at the June 8, 1978 meeting of the Board, a motion had been passed to instruct the Chair to organize in some fashion on each campus of the University, Carbondale and Edwardsville, an open discussion on the governance of the System of Southern Illinois University. The System Council had indicated that it might be too soon to start these hearings in September because
everyone will just be returning to campus; therefore, Chairman Rowe proposed that the hearings be held in October at Edwardsville and in November at Carbondale. Dr. Brown distributed a proposed set of procedures for conducting the governance hearings. It parallels almost exactly the suggestions and procedures used in the Board's hearings concerning collective bargaining. He suggested that the hearings should begin immediately after lunch on the days of the October and November Board meetings.

Mrs. Kimmel moved that upon the recommendation of the System Council that the following procedures for conducting the governance hearings be adopted with the editorial changes suggested by Dr. Brown. The motion was duly seconded. After a voice vote, the Chair declared the motion to have passed unanimously.

PUBLIC DISCUSSIONS ON SIU SYSTEM STRUCTURE AND GOVERNANCE BY THE BOARD OF TRUSTEES OF SOUTHERN ILLINOIS UNIVERSITY

The Southern Illinois University Board of Trustees has directed that periods of time be set aside during its October 17, 1978 meeting at Edwardsville and its November 9, 1978 meeting at Carbondale for public hearings which will allow the Board to receive opinions, factual analyses, and reasoned arguments concerning overall Southern Illinois University System structure and governance. The purpose of this announcement is to provide notice of the hearings and to establish an orderly procedure for their conduct.

In IX Bylaws 3, A, the Board has already established the basic procedure by which groups or individuals may apply for agenda time.

"A. Application to be on agenda:

1. A fully completed written application to have an item placed on the Board's agenda for a particular meeting must be filed with the General Secretary of the Southern Illinois University System at least 14 days before the meeting (12/12/74).

2. For organizations of faculty, staff, and students the application will contain:
a. The name of the group.

b. If it is not a group provided for in University Bylaws or Regulations, a description of the composition of the group, the number of its membership, the names and addresses of its officers, and a brief statement of its purpose.

c. A statement of the efforts of the group to present the matters to appropriate administrative authorities internal to the University and the result of these efforts.

d. A summary of the matter to be presented to the Board.

e. Any supporting information the applicant desires the Board to have for study.

f. Whether or not oral presentation is desired and, if so, by whom, and how much time is estimated to be required therefor.

g. The name, address, and telephone number of the contact person for the group.

h. The signature of a responsible officer of the group and his name, address, and telephone number.

i. The date of the meeting at which the applicant desires to present the matter and, if possible, an alternate date.

3. For individuals or unorganized groups of persons from either the University community or the general public the application will contain:

a. The name of the individual or of each member of the group.

b. The address and telephone number of the applicant.

c. A statement of the efforts of the individual to present the matters to appropriate administrative authorities internal to the University and the results of these efforts.

d. A summary of the matter to be presented to the Board.

e. Any supporting information the applicant desires the Board to have for study.
f. Whether or not oral presentation is desired, and how much time is estimated to be required therefor. (If the item is an application of several individuals, the name of the spokesman should be indicated.)

g. The signature of the individual or individuals, or spokesman.

h. The date of the meeting at which the applicant desires to present the matter and, if possible, an alternate date.

i. Several individuals may join in one application, if they desire.

4. The General Secretary of the Southern Illinois University System may take one or more of the following actions (12/12/74):

a. Grant the application and place the item on the agenda.

b. Deny the application.

c. Defer action on the application in favor of a future meeting or for further study or information. This may include referral of the application to an appropriate internal agency or officer of the University for consideration. This action will be usual when these channels have not been used prior to application of when the General Secretary of the Southern Illinois University System believes this action would be effective (12/12/74).

d. Grant or deny the request for oral submission with or without a time limit."

(6/18/71) The following additional guidelines will also be in effect:

1. Item 1 will be modified to require a filing period before the meeting of 7 days rather than 14 days.

2. Items 2c and 3c of the above statutory procedures will be waived for these presentations.

3. For the purpose of future reference, each written summary should include every major point to be made by the presenter.

4. Representatives of any organized group numbering more than 25 members, which has adopted an official position regarding system structure and governance, will be allotted up to ten minutes for oral presentation of the points covered in the written summary.
5. Individuals, whether students, staff or members of the general public, will be allotted up to five minutes for oral presentation of the points covered in the written summary. Individual members of groups which have been afforded agenda time will not be heard to present similar supporting statements but will be recognized for presentation of views inconsistent with the group position.

6. Board members will not necessarily react to presentations, but questions or discussion can take place should the Board so determine.

7. The time limits for oral presentation are exclusive of time spent in response to questions or discussion by Board members.

8. The discussions will be continued at times and places to be named later should anyone who wishes to testify not get a hearing during the October or November meetings.

Presentations will begin immediately after lunch on each day. To the extent possible, presentations will be scheduled in the order received for each day.

For further information contact:
Office of the Board of Trustees
Southern Illinois University
Small Group Housing #111
Carbondale, Illinois 62901
Phone: (618) 536-3331

Chairman Rowe commented that hopefully the Board meetings could commence at 9:30 a.m. in October and November, have a quick lunch, and begin the hearings by 1:00 or 1:15 p.m. Mr. Norwood requested that the Board reserve the right to change the procedures after going over them in their leisure time. Chairman Rowe stated that the Board would have the opportunity to make any necessary changes in these procedures at the September meeting.

Dr. Brown reported that on July 8, 1978, at a ceremony in Chicago, Governor Thompson had signed the SIU appropriation bill which authorized overall salary increases of eight percent for faculty and staff and an additional two
percent for lower-paid Civil Service employees. We are now in position to implement salary increases. In addition, in the legislative report he had distributed earlier in the meeting, there was a reference to Senate Resolution 400, which stipulated that funds provided for salary increases among other things be allocated to provide lower-paid employees with a higher percent increase than higher-paid employees. This principle specifically appears in the salary increase plans which the Board has already approved, but in connection with a possibility of a specific response with regard to upper level administrative positions in the University, he asked the Board to consider the following resolution:

POLICY FOR 1978 SALARY INCREASES FOR CERTAIN ADMINISTRATIVE-PROFESSIONAL STAFF

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That annual salary increases for administrative-professional staff now earning annual salaries of $40,000 or more shall not average more than six percent of present salary, and that annual salary increases for administrative-professional staff now earning annual salaries of $35,000 or more shall not average more than seven percent of present salary, and that the above limitations on average increases shall not be interpreted as a limitation on any individual's salary increase for merit or other good cause.

Chairman Rowe wished to add the following to the above resolution:

BE IT FURTHER RESOLVED, That the salary increases for the two Presidents and the General Secretary of the Southern Illinois University System shall be limited to five percent of present salary, as distinguished from the six percent for the over $40,000 and the seven percent on the $35,000 figure.

Mr. Norwood moved the resolution and the addition as presented. The motion was duly seconded.

Mr. Norwood questioned whether Chairman Rowe meant that the salaries of the two Presidents and the General Secretary shall be limited to five percent or shall be five percent? Chairman Rowe responded that he meant "shall be five percent."

Mrs. Kimmel suggested that the Chairman speak to the recommendation of the IBHE for the moratorium on salaries. Chairman Rowe explained that he had
been contacted by the Chairman of the Illinois Board of Higher Education to inquire if he thought the Southern Illinois University Board would entertain the idea of a moratorium on any administrative salaries over a certain amount, $30,000, $35,000, or $40,000. Chairman Rowe took the liberty of conferring with several of his colleagues and it was the consensus that this matter was the governing board's responsibility and not an Illinois Board of Higher Education responsibility in the first place. In the second place, to say you will declare a moratorium says you do not think these officers are deserving of what they are getting. The members of the Board did not agree with that. The Board is very conscious of wanting to use as many available dollars as possible to increase our faculty and Civil Service salaries. Apparently the Chairman of the IBHE did not receive much encouragement on his moratorium idea. The matter was not discussed at the IBHE meeting. As a matter of fact, the IBHE staff itself was granted some leeway for salary increases for themselves.

After further discussion, Chairman Rowe called for a roll call vote. Student Trustee opinion in regard to the motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

The Chair announced that the System Council had asked permission from the Board to change the date of the October Board meeting in order for the three of them to attend a professional meeting. After discussion on the dates proposed, Mr. Norwood moved that the October meeting be held on Tuesday, October 17, 1978 at Southern Illinois University at Edwardsville. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Dr. Brown reported that the Board had been interested in the examination of possible change in the refundable fee practices, and that progress had been
made at both institutions regarding the review of such practices. They were now in the process of collating their reactions to see what similarities there might be, and there would be a report for the Board at the September meeting.

The following matter was presented:

INCREASE IN UNIVERSITY HOUSING RATES, SIUE
[AMENDMENT TO IV CODE OF POLICY C-13]

Summary

This matter approves increases in rental rates for University housing units at SIUE.

Rationale for Adoption

During the past year, increases in costs of operation and improvements in maintenance services for University housing at SIUE have caused total costs of operation to exceed total revenues generated. It is estimated that the FY-79 operating deficit for University Housing, SIUE, will be approximately $75,000 unless rental rates are increased.

This situation is due primarily to inflationary increases, increases in utility rates, increases in housing personnel costs, and the institution of a program of scheduled maintenance services for the housing units.

Attached for informational purposes are exhibits indicating the current and proposed rates for each housing category, and current typical non-University housing rates in the area.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Housing Office, SIUE. It is recommended for approval by the Vice-President for Business Affairs and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective September 1, 1978, IV Code of Policy C-13 be and is hereby amended to read as follows:

13. Rental rates for the use and occupancy of University Housing on the campus of Southern Illinois University at Edwardsville are as follows:
FAMILY HOUSING I

$152 per month - two-bedroom, unfurnished apartment
$165 per month - two-bedroom, furnished apartment
$162 per month - three-bedroom, unfurnished apartment
$175 per month - three-bedroom, furnished apartment

As a service to incoming Faculty/Staff, housing facilities will be available to them while they secure permanent housing. Faculty/Staff shall be limited to a six-month contract at a rate which is, as to each type of unit, $75 higher than above.

SINGLE STUDENT HOUSING I

$ 60 per month per student - two-bedroom, 4-student unit
$120 per month per student - two-bedroom, 2-student unit
$ 49 per month per student - three-bedroom, 6-student unit
$ 98 per month per student - three-bedroom, 3-student unit
$ 60 per month per student in double - two-bedroom, 3-student unit
$ 90 per month per student in single - two-bedroom, 3-student unit

Mr. Huels requested Mr. Tom Werner, Student Body President, SIUE, to make a statement on this matter. Mr. Werner thanked the administration and staff at SIUE for their cooperation in the collection of information that the Student Government had requested. The Student Government intends to be representative of the students to its fullest extent, and further to become a full participant in the progress and growth of the University. He said they also intend to be responsible enough to speak to the needs of both the students and the University, and he believed they were the same. A large emphasis on this housing increase was placed on preventive maintenance, and he had personally seen the devastating effects that negligence in this area can have on an apartment complex because he lives in one of them. He believed that an increase now would prevent a much larger increase in the future, and that it would preserve Tower Lake apartments for the students now as well as in the future. With the shortage of housing in the area at this time, he believed we need to protect what we already have.
Mr. Heberer moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Mr. Van Meter wanted to commend both the University administration and the students for taking advantage of our new procedure and discussing this matter with reason and obviously from a common purpose in order to come to this type of conclusion.

A report was submitted to the members of the Board in advance of the meeting entitled "Master Plan Report, Phase I: Site Assessment and Space Program, School of Dental Medicine, SIUE," and a copy placed on file in the Office of the Board of Trustees. President Shaw invited the architects to make a presentation of their finds and recommendations at this meeting even though the report was not submitted for action at this time. President Shaw made some comments about the process by which he will make a recommendation to the Board no later than December with regard to the dental school. There are three facets or three areas that have to be considered before a decision can be reached. One has to do with the economic aspect, and that is which is most economical - to renovate the existing facilities at Alton, to start anew in Alton, or to build on the Edwardsville campus. We hired the firm of Graham, Anderson, Probst & White, Inc., Architects Engineers, to advise us on that facet. Another is that we want the City of Alton to be able to communicate with us in terms of economic consequences of any decision we might make. What are the consequences of renovation there in terms of the residential section that we inhabit; what are the consequences economically if the site is moved to Edwardsville. We have invited Mayor Lenz and members of the community in Alton to review the plans and to comment to us in time for the President to make a decision and recommendation to the Board in December. The third aspect has to do with the programmatic, and President Shaw had asked Dean Henry Cherrick,
our new Dean of the School of Dental Medicine who begins on September 1, 1978, to work with the faculty in formulating a recommendation.

President Shaw introduced Mr. Tom Sheehy and Mr. Richard J. Kajmowicz of Graham, Anderson, Probst & White, Inc., to make a slide presentation. Mr. Kajmowicz said several meetings had been conducted with the present faculty and staff of the School of Dental Medicine to ascertain the space needs as they change from a three-year D.D.S. program to a four-year D.D.S. program. The required support of program areas to implement this program have also been identified in the report. In preparing estimated construction costs as indicated within that master plan report, they have attempted wherever possible to identify variable costs for each site alternative as well as compare the various alternatives to each other.

Mr. Sheehy presented a slide presentation. The first phase of the report was to analyze the space needs to generate that program, then assess appropriate sites as to where the School should be located. In assessing these sites, part of their requirement was to analyze the various planning impacts considering traffic, parking, utilities, community services, patient availability, along with developing an economic assessment of each one of the sites. The second phase of the report will incorporate a preliminary schematic design once the site has been selected. Based on the firm's experience in developing programs, they would recommend at this point that these numbers be considered to be in draft form until the schematic design has been completed and the new Dean of the School of Dental Medicine has had time not only to review but to confirm the teaching philosophies that will be involved. Mr. Sheehy explained each of the five sites chosen, and explained why Site B was considered the most advantageous. Finally, their task in the report was to analyze the existing facilities at Alton to determine
their suitability for continuing an operation for up to eight to ten years while the new program is planned and building completed. From visual inspection of most of the buildings on the Alton campus we determined that they have been well maintained, structurally adequate, and would not require major alterations to continue in use of this interim period. However, Loomis Hall, the oldest building on campus, built in 1832, does show apparent settlement and cracking problems, and they would question its continued use as an instructional building. The Science Building has been well maintained and they thought there would be no problems for continuing its use. The gym which is a two-story open-frame structure back of the campus, would be questionable for use for the next eight or ten years. A number of the structures on campus are converted residences and although they have been well maintained and look very well from the exterior, their original design intent was not for the heavy use they are getting now and they are showing internal wear. Extended maintenance will be necessary to continue their life expectancy. Finally, the Clinic Building is a converted barracks, one-story, attached to a two-story frame structure, is really the heart of the program, and they felt it would command a lot of additional maintenance to keep it going.

President Shaw said the report followed their program to the "T" and he was very grateful for their help. After receiving input from the City of Alton and from the new Dean of the School of Dental Medicine, he hoped to have a report for the Board at the December meeting.

Under Reports and Announcements by the President, SIUE, President Shaw stated that because of the pressure of time he would not make any announcements but would give them to the Assistant Secretary to be placed on file.

The Chair announced that a news conference would be held immediately following the Board meeting in the International Room of the University Center.
Trustee Elliott had agreed to substitute for Chairman Rowe at the news conference since Chairman Rowe had to depart in a few minutes. Lunch would be served in the Mississippi Room, and the guests were some new members of the SIUE Student Government.

Mr. Wright moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 12:30 p.m.

Alice Griffin, Assistant Secretary
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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, September 14, 1978, at 10:08 a.m., in Ballroom "B" of the Student Center, Southern Illinois University at Carbondale. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mrs. Margaret Blacksheare, Secretary
Mr. Ivan A. Elliott, Jr.
Mr. Stephen G. Huels
Mrs. Carol Kimmel
Mr. William R. Norwood, Vice-Chairman
Mr. Harris Rowe, Chairman
Mr. A. D. Van Meter, Jr.
Mr. Kevin K. Wright

The following member was absent:

Mr. Wayne Heberer

Executive Officers present were:

Dr. Warren W. Brandt, President, SIUC
Dr. James M. Brown, General Secretary of the SIU System
Dr. Kenneth A. Shaw, President, SIUE

Members of the Board Staff present were:

Mrs. Alice Griffin, Assistant Secretary
Mr. C. Richard Gruny, Legal Counsel
Mr. William I. Hemann, Financial Affairs Officer
Mr. R. D. Isbell, Treasurer and Capital Affairs Officer
Dr. Howard W. Webb, Jr., Academic Affairs Officer

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair proposed that without objection, there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, JUNE AND JULY, 1978, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective January 1, 1978, summary reports of purchase orders and contracts awarded during the months of June and July 1978, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.
EXECUTIVE COMMITTEE REPORT

By action at the July 13, 1978 meeting of the Board of Trustees, the Board authorized the members of the Executive Committee of the Board of Trustees to award construction contracts for Parking Lot No. 110, SIUC. The following matter was so approved and is reported to the Board at this time pursuant to III Bylaws 1.

AWARD OF CONTRACTS: PARKING LOT NO. 110, SIUC

Summary

This item requests the award of contracts to construct Parking Lot No. 110 on the Carbondale campus. Parking Lot No. 110 will provide approximately 200 spaces. Funding for this project will be provided from collections made on the sale of parking decals and other parking activities. Total construction cost is $203,886.

Rationale for Adoption

Parking Lot No. 110 is located directly north of the Recreation Building and east of the Washington Square complex. Prior approval for the construction of Parking Lot No. 110 was given by the Board of Trustees on June 9, 1977 at a then estimated cost of $259,000. Acceptable bids having been received, construction analysis is as follows:

<table>
<thead>
<tr>
<th>Description</th>
<th>Amount</th>
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<tbody>
<tr>
<td>General Contract</td>
<td>$154,171.72</td>
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<tr>
<td>Electrical Contract</td>
<td>9,179.50</td>
</tr>
<tr>
<td>Cleanup and Landscaping</td>
<td>4,000.00</td>
</tr>
<tr>
<td>Striping and Graphics</td>
<td>3,000.00</td>
</tr>
<tr>
<td>Utility Adjustments (Reserve)</td>
<td>15,000.00</td>
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<tr>
<td><strong>Subtotal</strong></td>
<td>$185,351.22</td>
</tr>
<tr>
<td>Contingency 10 percent</td>
<td>18,534.78</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>$203,886.00</td>
</tr>
</tbody>
</table>

Because Lot No. 110 is being constructed over a former residential area, a reserve of $15,000 is set aside for the removal and capping off of water main and gas lines should they be encountered during the ground leveling process. This project is Phase I of Parking Lot No. 110; if experience shows an increased need to service both the Washington Square complex and the Recreation Building, a Phase II extension northward will be requested.

Considerations Against Adoption

None is known.

Constituency Involvement

Constituency involvement is through the Traffic and Parking Committee which has student, Civil Service, and faculty participation. The committee recommends the award of contracts for the construction of Parking Lot No. 110.
Resolution

WHEREAS, There is a need to provide parking facilities to serve the Washington Square complex and the Recreation Building; and

WHEREAS, Funds are on hand and available for this project;

NOW, THEREFORE, BE IT RESOLVED, By the members of the Executive Committee of the Board of Trustees of Southern Illinois University, That:

(1) A contract in the amount of $154,171.72 be awarded to the R. B. Stephens Construction Co., Carbondale, Illinois, for the general work.

(2) A contract in the amount of $9,179.50 be awarded to the Carbondale Electric Co., Carbondale, Illinois, for the electrical work.

(3) A sum of $7,000 be and is hereby approved for the cleanup, plantings, striping, and graphics.

(4) A reserve of $15,000 be and is hereby approved for underground utilities adjustments.

(5) A contingency in the amount of $18,534.78 be and is hereby approved.

(6) This project be funded out of the Parking Facilities account.

(7) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

By action at the July 13, 1978 meeting of the Board of Trustees, the Board authorized the members of the Executive Committee of the Board of Trustees to award construction contracts for Parking Lot No. 44, SIUC. The following matter was so approved and is reported to the Board at this time pursuant to III Bylaws 1.

AWARD OF CONTRACTS: PARKING LOT NO. 44, SIUC

Summary

This item requests the award of contracts to construct Parking Lot No. 44. Approval for this project was first given by the Board of Trustees on June 9, 1977 and again on May 11, 1978 when the project was increased in scope with an estimated construction cost of $640,000 and an engineering cost of $60,000. Total construction cost of Lot No. 44 is now $638,027.80.

Collections made on the sale of parking decals and other parking activities deposited into the Parking Facilities account will be used as a basis for funding this parking lot improvement; no state appropriated funds will be utilized.
Rationale for Adoption

Parking Lot No. 44 is to be sited directly north of the Communications Building and west of Lawson Hall and the General Classroom Building. The lot will provide for approximately 634 parking spaces. This project will also improve and extend Chautauqua Street eastward from Oakland Avenue around the north end of the Communications Building and intersect with Lincoln Drive. The project will not only provide for additional parking but will also ease the flow of traffic and should provide for greater safety.

Inasmuch as this is a large project, there is an urgency to commence construction at the earliest date in order to complete the project or as much as is possible before winter weather.

Considerations Against Adoption

None is known.

Constituency Involvement

Constituency involvement is through the Traffic and Parking Committee which has student, Civil Service, and faculty participation. The committee recommends the award of construction contracts for Parking Lot No. 44.

Resolution

WHEREAS, There is a need to provide additional parking facilities on the Carbondale campus; and

WHEREAS, Parking Lot No. 44 has previously been approved by the Board of Trustees and funding is available;

NOW, THEREFORE, BE IT RESOLVED, By the members of the Executive Committee of the Board of Trustees of Southern Illinois University, That:

(1) A contract in the amount of $515,349 be awarded to E. T. Simonds Construction Co., Carbondale, Illinois, for the general work.

(2) A contract in the amount of $58,478.80 be awarded to Gualdoni Electric Service, Murphysboro, Illinois, for the electrical work.

(3) An amount of $5,500 be and is hereby approved for seeding, sodding, and plantings.

(4) An amount of $58,700 be and is hereby approved for contingency purposes including graphics.

(5) Final working drawings and specifications are hereby approved as submitted to the Office of the Board of Trustees and placed on file in accordance with IV Bylaws 1.
The contracts be funded out of income derived from parking fees and charges.

The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

By action at the July 13, 1978 meeting of the Board of Trustees, the Board authorized the members of the Executive Committee of the Board of Trustees to award construction contracts for the Penthouse exit stairway, Quigley Hall, SIUC. The following matter was so approved and is reported to the Board at this time pursuant to III Bylaws 1.

**AWARD OF CONTRACTS: PENTHOUSE EXIT STAIRWAY, QUIGLEY HALL, SIUC**

**Summary**

This item requests approval to award contracts for the construction of an additional exit stairway leading from the Penthouse in Quigley Hall. Total funds required for contract award and contingency is $109,500. This project is to be funded out of the Physical Plant Projects account.

**Rationale for Adoption**

At the July 14, 1977 meeting of the Board of Trustees, project approval was given at a then estimated cost of $138,000 including architectural and engineering fees. The proposed new exit from the Penthouse will meet the State Fire Marshal's requirements as well as provide more flexible and efficient use of the space within the Penthouse itself.

At the July 13, 1978 meeting of the Board of Trustees, sanction was given to members of the Executive Committee to approve working drawings and specifications and to approve the award of construction contracts.

While only one bid was received for the general work and the plumbing work, three bids were received for the electrical work. It is recommended that the single bids for the general and the plumbing be accepted as well as the low bid on the electrical work. The campus feels the single bids are acceptable because they both are under the engineer's estimate and both bidders have performed responsibly and satisfactorily on several previous University projects.

Funding for this project will be through the Physical Plant Projects account, a nonappropriated source.

**Considerations Against Adoption**

None is apparent at this time.
Constituency Involvement

Constituency heads, per se, were not directly involved. This is primarily an administrative procedure done in concert with the people affected by the move and their respective deans, and also an ad hoc Space Committee of the College of Human Resources.

Resolution

WHEREAS, There is a need to comply with directives of the State Fire Marshal; and

WHEREAS, Funds are on hand and available;

NOW, THEREFORE, BE IT RESOLVED, By the members of the Executive Committee of the Board of Trustees of Southern Illinois University, That:

(1) A contract in the amount of $93,900 be awarded to the J. L. Simmons Co., Inc., Decatur, Illinois, for the base bid of the general work and $2,800 for Alternate 1 of the general work, for a total award of $96,700.

(2) A contract in the amount of $4,090 be awarded to the Carbondale Electric Company, Carbondale, Illinois, for the base bid of the electrical work and $475 for Alternate 1 of the electrical work, for a total award of $4,565.

(3) A contract in the amount of $2,968 be awarded to Weller's, Inc., Carbondale, Illinois, for the plumbing work.

(4) A contingency in the amount of $5,267 be and is hereby approved for the project.

(5) Plans and specifications are hereby approved as submitted to the Office of the Board of Trustees and placed on file in accordance with IV Bylaws 1.

(6) Funding for this project shall be through the Physical Plant Projects account.

(7) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.
ABOLITION OF ASSOCIATE IN ARTS DEGREE, SIUE
[AMENDMENT TO VI CODE OF POLICY C-2]

Summary

This matter proposes repealing the authorization for SIUE to grant the Associate in Arts degree.

Rationale for Adoption

Authorization for SIUE to grant the Associate in Arts degree carried forward from Carbondale at the time the Edwardsville campus was begun. No Associate in Arts degree programs have been offered since 1975, and University officers do not contemplate proposing associate degree programs for SIUE. No students will be disadvantaged by this abolition.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Vice-President and Provost, SIUE. It is recommended for adoption by the Vice-President and Provost and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That VI Code of Policy C-2-a be and is hereby repealed and that Sections VI Code of Policy C-2-b and C-2-c be renumbered as Sections C-2-a and C-2-b respectively; and

BE IT FURTHER RESOLVED, That this action be reported to the staff of the Illinois Board of Higher Education.

CHANGE OF UNIT TITLE: DEPARTMENT OF MATHEMATICAL STUDIES TO DEPARTMENT OF MATHEMATICS, STATISTICS AND COMPUTER SCIENCE, SIUE

Summary

This agenda item proposes changing the name of the Department of Mathematical Studies, School of Science and Technology, to Department of Mathematics, Statistics and Computer Science.

Rationale for Adoption

The change in the departmental title would describe more accurately the programmatic structure of the Department, which includes separate options in mathematics, statistics and computer science.

Considerations Against Adoption

University officers are aware of none.
Constituency Involvement

The proposal to change the name of this academic unit has been approved by the appropriate committees of the Department and the School and has the endorsement of the Dean of the School of Science and Technology. The proposal was reviewed by appropriate committees of the University Senate. These bodies indicated no objections to the proposed change. The resolution is recommended by the Vice-President and Provost and by the President, SIUE.

Resolution

WHEREAS, The designation "Mathematical Studies" in use at Southern Illinois University at Edwardsville does not adequately communicate the nature of the options of study offered by the Department of Mathematical Studies in the School of Science and Technology, SIUE;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the unit presently designated as Department of Mathematical Studies be and is hereby renamed the Department of Mathematics, Statistics and Computer Science, School of Science and Technology, SIUE; and

BE IT FURTHER RESOLVED, That this action be reported to the staff of the Illinois Board of Higher Education.

AUTHORIZATION OF SWRF EXPENDITURE: UNIVERSITY CENTER RENOVATION, SIUE

Summary

This matter authorizes the expenditure of up to $800,000 of Student Welfare and Recreation Trust Fund Fee monies for the renovation of the University Center, SIUE, and to reimburse the University Center Operations and Maintenance Budget for payments for architectural design work (related to the renovation) authorized by previous Board action.

Rationale for Adoption

Beginning with the vacation of the University Center by the School of Business in November, 1976, the administration of the Center, in cooperation with students and administrative officers, has been studying and developing proposals for renovation of the building. During 1977, a renovation committee, including students, staff, and administration, proceeded with discussion and analyses of various proposals for the renovation. At its meeting of October 11, 1977, the Board authorized expenditures to retain Architectural Associates Incorporated, Collinsville, Illinois, to perform initial design work on the renovation and to assist the committee.

In the early stages of planning for the renovation, it was anticipated that financing of the project would be through bond proceeds and that the bond sale would be a part of the overall bond refinancing project then underway. Analysis indicated that with bond funding the debt service and repayment requirements would probably necessitate increases in student fees; a prospect not favored by students or University officers. Consequently, alternative sources of funding were sought for the renovation. Both administration and student leaders favor
the use of SWRF funds for the renovation, and accordingly the renovation was included in the Capital Development Projects Plans for SWRF which were approved by the Board July 13, 1978.

The renovation proposal now under consideration will provide for: additional office space for student organizations; additional meeting room space; the addition of flexible, multi-purpose areas; expansion of space available to the Aalestle; the addition of an art gallery to the Center's facilities; and the consolidation of University Center administration and business office functions.

Subsequent to the decision to seek SWRF funding for the renovation, the SIUE Student Senate began a formalized consideration of all aspects of the proposed renovation and resulting moves of offices and functions. While the Senate had been involved in the development of the renovation plans from the beginning, the aforementioned review was specifically related to the Senate's deliberations regarding recommendation of SWRF funding for the project. After numerous discussions and meetings with Center and University officers, the Senate voted to recommend SWRF funding for the renovation subject to the following four provisions:

1. That a part of the renovation be the provision of 24-hour-a-day access to the student activities area offices within the Center.

2. That the Housing Office not be moved to a location within the Center. (A movement of the Housing Office to the Center had been proposed in development of the renovation plan. The Housing Office would occupy the space previously designated for University Cultural Arts Services which has been located elsewhere.)

3. That the building be renamed the Student Union.

4. That the Centennial Room in the Center be renovated for student offices.

The provisions placed on the Senate's recommendation of SWRF funding are discussed more fully under Considerations Against Adoption. However, both student and University officers are confident that a resolution of these matters is near.

The action sought by this matter would authorize the use of SWRF funds for the renovation, including architects fees which would permit development of final plans and specifications for the project. In addition, $12,000 of the SWRF funds authorized by this action would be used to reimburse the Operations and Maintenance Budget of the Center for architectural services already provided in accordance with the Board action of October 11, 1977. University officers desire to continue use of Architectural Associates Incorporated as design consultant, and the Board's previous approval of this firm is reaffirmed by this matter.

Considerations Against Adoption

The provisions placed on the Student Senate recommendation for SWRF funding have been discussed by University and student leaders and the status of each item is as follows: The concern for 24-hour access to the student activities
area has been remanded to the Vice-President for Business Affairs and the Center administration to resolve with the students. No particular difficulty is foreseen in this matter. Movement of the Housing Office to the Center has been satisfactorily resolved. While the Housing Office will not be moved to the Center, the space previously anticipated for its placement will be held for some other administrative function. The President has referred the matter of renaming the Center to the University Building and Facility Naming Committee for recommendation. Renovation of the Centennial Room for student office space will be considered in the course of an overall space utilization and need study to be conducted for University Center facilities generally.

Although final resolution of all of these matters is not immediately at hand, neither student nor University officers believe that these matters represent significant barriers to the satisfactory progress or completion of the renovation project.

Constituency Involvement

Current renovation plans for the SIUE University Center are the product of student, staff, and administration deliberations and discussions over more than two years. The plans have been reviewed and approved by the University Center Board, the Student Senate, the Student Activities Area Staff, the University Center administration, the Vice-President for Student Affairs, and the Vice-President for Business Affairs. The Vice-Presidents for Student Affairs and Business Affairs and the President, SIUE, recommend adoption of this resolution.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) A sum not to exceed $800,000 be and is hereby authorized for expenditure from the Student Welfare and Recreation Trust Fund, SIUE, for the capital project, University Center Renovation, SIUE, for equipment and furnishing of the facilities so renovated, and for architects fees related to this project; and officers of Southern Illinois University at Edwardsville are authorized to proceed with completion of plans and specifications for this project for future consideration by this Board.

(2) A sum not to exceed $12,000 of the $800,000 herein authorized for expenditure, is authorized as a reimbursement to the Operations and Maintenance Budget, University Center, SIUE, for payments for architectural services already provided for the capital project, University Center Renovation, SIUE.

(3) The Board hereby reaffirms its approval of the firm of Architectural Associates Incorporated, Collinsville, Illinois, as architect and design consultant on the project herein approved, provided that the aggregate fee paid Architectural Associates Incorporated is no greater than that provided for in the fee schedule approved by the Southern Illinois Chapter of the American Institute of Architects.
(4) The President of Southern Illinois University at Edwardsville be and is hereby authorized to take all actions necessary in the execution of this resolution in accordance with the practices and procedures of the Southern Illinois University System.

PLANS AND SPECIFICATIONS: CORRECT MASONRY PROBLEMS, FOUR CORE BUILDINGS, SIUE

Summary

This matter approves plans and specifications for the capital project, Correct Masonry Problems, Four Core Buildings, SIUE.

Funding of $247,000 for the project will be from state funds appropriated to the Capital Development Board.

Rationale for Adoption

This project was approved by the Board as a part of the Fiscal Year 1978 RAMP Capital Budget request for SIUE. The project provides for the repair or replacement of deteriorating brickwork and masonry on the Communications, Science, and Peck Buildings and Lovejoy Library. Plans and specifications for the project were developed by the staff of the Capital Development Board. The plans and specifications have been filed with the Office of the Board of Trustees, and are submitted for approval in accordance with IV Bylaws 1.

As a project under its jurisdiction, CDB has proceeded with bidding on this project. The first bid opening for the project was July 29, 1978, at the CDB offices in Springfield. No bids were received and CDB intends to rebid the project during August and September.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

Not applicable to this matter.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That plans and specifications for the capital project, Correct Masonry Problems, Four Core Buildings, SIUE, be and are hereby approved as presented to the Board this date.

VARIOUS CAPITAL PROJECTS FOR FISCAL YEAR 1979: RELEASE OF FUNDS, AND ARCHITECTURAL AND ENGINEERING SELECTION

Summary

The Capital Development Board has requested that certain action be initiated in regard to capital projects for Fiscal Year 1979. These actions
include project approval, architectural and engineering selection, and permission to seek release of funds from the Governor. Early action by the Board of Trustees will assist that agency in expediting work on the projects on behalf of the University. One firm is being recommended for design work that has not previously been approved for that project by the Board. That firm is Prineas and Associates, for work on expansion of the computerized energy management system.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) Project approval is made on each of the following capital improvement projects contained in the Capital Budget for Fiscal Year 1979, in the amounts indicated.

(2) Selection of the architectural and engineering firm when shown for a project is approved, and recommended to the Capital Development Board.

(3) Permission is granted for the processing of the requests to the Governor for release of funds.

a. The following projects funded from Capital Development Bond funds in Senate Bill 1601:

1. Southern Illinois University at Carbondale

   (a) For durable movable equipment for the remodeling of Parkinson Laboratory, in the amount of $810,000. No outside design work is necessary.

   (b) For planning for the installation of the Central Steam Plant emission control system, in the amount of $393,800. This amount is in addition to the $159,000 reappropriated (Senate Bill 1587, Section 32, page 48, line 12), and reaffirms design work to be accomplished by Consoer, Townsend and Associates, 360 East Grand Avenue, Chicago, Illinois.

   (c) For remodeling to expand the existing computerized energy management system, in the amount of $298,000, with design work to be accomplished by Prineas and Associates, 306 West Main, Carbondale, Illinois.

   (d) For rehabilitation and remodeling to comply with handicapped access regulations, in the amount of $443,500. Design work is to be accomplished by the firm of SRGF, Inc., Architects, 1118 West Main, Carbondale, Illinois,

(e) For rehabilitation and remodeling of the Steam Generating Plant, Altgeld Hall, Morris Library, Pulliam Hall, Life Science, and Technology Building, in an aggregate amount of $258,500. It is anticipated that most design work will be accomplished by staff personnel. Regular procedures will be followed in selection of a firm for design work if such work is to be done by an outside firm.

2. Southern Illinois University at Carbondale, Springfield Medical Facilities

(a) For rehabilitation and remodeling to comply with handicapped access regulations, in the amount of $58,300. Design work to be accomplished by Ferry and Henderson, Springfield, Illinois.

3. Southern Illinois University at Edwardsville

(a) For remodeling to improve the computerized energy management system, in the amount of $257,000. Since design work will be accomplished by staff, no approval is necessary.

(b) For rehabilitation and remodeling including OSHA compliance in core buildings and roof replacement on the Library and the Peck buildings, in the amount of $409,000. Many of the individual projects will have design work accomplished by staff personnel of SIUE or the Capital Development Board. Regular policies and procedures will be followed on all projects in this group.

4. Southern Illinois University at Edwardsville, Alton Dental Facilities

(a) For remodeling including installation of storm windows and insulation for energy conservation, in the amount of $74,000. Outside design work is not anticipated.

5. Southern Illinois University at Carbondale, Food Production

(a) For remodeling the Agriculture Building to include air conditioning and ventilation, in the amount of $1,650,000. The design work will be continued by Consoer, Townsend and Associates, 360 East Grand Avenue, Chicago, Illinois.
b. The following projects funded from Capital Development Bond funds in Senate Bill 1587:

1. Southern Illinois University at Carbondale, Food Production
   
   (a) For durable movable equipment for the Agriculture Feed Mill, in the reappropriated amount of $27,000. No design work is required.

2. Southern Illinois University at Edwardsville
   
   (a) For planning through the completion of design development drawings for construction of permanent facilities to house physical education and recreational programs at the Edwardsville campus. The sum of $190,000 is reappropriated, with design work to be continued by the firm of Thompson Associates, Architects-Engineers, Troy, Illinois.

c. The following project funded from Capital Development Bond funds in Senate Bill 1506:

1. Southern Illinois University at Edwardsville
   
   (a) For planning and preparation of construction documents for a permanent building at the Edwardsville campus for health education, physical education, and recreation programs, $641,000. Design work is to be continued with Thompson Associates, Architects-Engineers, Troy, Illinois.

d. The following project funded from Capital Development Bond funds, in either Senate Bill 1565 or House Bill 2927, at such time that one of the bills is signed into law by the Governor:

1. Southern Illinois University at Carbondale
   
   (a) For construction of a permanent School of Law building, $6,400,000, and for providing utilities in the amount of $1,180,000. Design work will be continued by Fischer-Stein Associates, Carbondale, Illinois.
review, suggestions were made by the IBHE Commission of Scholars that the degree title be changed to Doctor of Rehabilitation, as more consistent with the administrative and applied nature of the program, and that the two tracks in the curriculum be consolidated into a single core. This matter proposes amending the original program request in accord with these suggestions.

Rationale for Adoption

The Rehabilitation Institute, a division of the College of Human Resources, has offered three master's programs for a number of years: Rehabilitation Counseling, Rehabilitation Administration and Services, and Behavior Modification. It has continued to strengthen its courses and research endeavors to a point where it felt qualified to offer the Ph.D. in Rehabilitation Administration and Services.

Since receiving the suggestions of the Commission of Scholars, faculty and administrative officers have considered them and have sought and obtained the necessary internal approvals for changes. The entire review process, however, has extended well into 1978, and no funds were approved in the Fiscal Year 1979 budget to assist in improving the resources of the Rehabilitation Institute in support of the new program. Therefore, funds in the amount of $51,363 are being sought through the Fiscal Year 1980 (RAMP) budget request elsewhere on the agenda.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The faculty of the Rehabilitation Institute have accepted the recommendations of the Commission of Scholars. The revised program for the Doctor of Rehabilitation was approved by the New Programs Committee and endorsed by the Graduate Council at its meeting on August 3, 1978.

The new program, Doctor of Rehabilitation, is recommended for approval by the Dean of the Graduate School and Associate Vice-President for Research, the Vice-President for Academic Affairs and Research, and carries the endorsement of the President, SIUC.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the program request for a Doctor of Philosophy degree in Rehabilitation Administration and Services, approved by this Board on June 9, 1977, be amended so that the degree title is Doctor of Rehabilitation and the two tracks in the curriculum are consolidated into a single core; and

BE IT FURTHER RESOLVED, That this action of the Board of Trustees be transmitted to the Illinois Board of Higher Education for its consideration.
September 14, 1978

RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) SUBMISSIONS,
FISCAL YEAR 1980

Summary

This matter presents for approval the Southern Illinois University System Fiscal Year 1980 operating and capital budget requests in summary form. The summaries will provide the basis for preparation of a voluminous set of Resource Allocation and Management Program (RAMP) forms to be submitted to the Illinois Board of Higher Education by October 1, 1978. Separate sets of RAMP forms for the operating budget requests and for the capital budget requests will be submitted for the System Office; Southern Illinois University at Carbondale; School of Medicine, Southern Illinois University at Carbondale; Southern Illinois University at Edwardsville; and School of Dental Medicine, Southern Illinois University at Edwardsville in accordance with instructions issued by the Illinois Board of Higher Education. The respective summaries are appended to this matter.

Most components of the operating budget requests have been previously approved by this Board. Guidelines for calculating salary and price increases, funding rates and plans for operation and maintenance of new buildings and other space, and funding for two special needs were approved at the July 13, 1978 meeting. Funding requests for new programs were approved in part at the June 8, 1978 meeting and in part at the July 13, 1978 meeting. As of this writing, all expanded/improved program requests are on today's agenda for approval except a program expansion request of the SIUC School of Medicine for $225,000. These requests, including the expected request of the School of Medicine, are included in the respective operating budget request summaries. The School of Medicine program expansion item will be forwarded as soon as it is available.

The capital budget requests had preliminary approval by the Board at its July 13, 1978 meeting. At that time approval was sought primarily for individual projects and their priority ranking. At that time authority was granted to allow changes of a technical nature prior to final approval. This matter presents the final lists which reflect various changes in cost estimates in the projects. The procedure used this year in approval of a preliminary list has facilitated preparation of the formal documents.

Two sections of comments follow, one for the operating budget requests and one for the capital budget requests. These sections explain the contents of the budget requests.

Operating Budget Requests

Guidelines were approved by the Board at its July 13, 1978 meeting for salary and price increases and for operation and maintenance of new buildings. Following is a summary of the guidelines approved and used in the operating budget request summaries:
Salary Increases

<table>
<thead>
<tr>
<th></th>
<th>SIUC</th>
<th>SIUE</th>
<th>System Office</th>
</tr>
</thead>
<tbody>
<tr>
<td>All Employees</td>
<td>11.0%</td>
<td>11.0%</td>
<td>11.0%</td>
</tr>
</tbody>
</table>

Price Increases

<table>
<thead>
<tr>
<th></th>
<th>SIUC</th>
<th>SIUE</th>
<th>System Office</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fuel and Utility Items</td>
<td>18.5</td>
<td>18.5</td>
<td>--</td>
</tr>
<tr>
<td>Library Materials and Equipment</td>
<td>11.0</td>
<td>11.0</td>
<td>11.0</td>
</tr>
<tr>
<td>Other Non-Personal Services Items</td>
<td>7.0</td>
<td>7.0</td>
<td>7.0</td>
</tr>
</tbody>
</table>

Operation and Maintenance of New Buildings

<p>| | | | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>$2.86 sq. ft.</td>
<td>$3.58 sq. ft.</td>
<td>--</td>
</tr>
</tbody>
</table>

Although a guideline for operation and maintenance of new buildings was approved for SIUE, no new building space is expected to come on line in FY-80, and this guideline, therefore, is nonapplicable for SIUE. SIUC is requesting a total of $378,000 for operation and maintenance of new buildings. Of this amount, $139,600 was developed by use of the operation and maintenance funding guideline for new space. The balance includes a request of $130,000 to support operation and maintenance costs for utilities related to the Recreation Building and $108,400 to fund the preparation of new buildings for occupancy in FY-80. The latter item has in the past been considered a capital budget item. Because funding for this purpose is not eligible from Capital Development Board general obligation bonds, the Illinois Board of Higher Education has instructed that such funding needs be included in the operating budget requests. The SIUC School of Medicine has included $103,000 to bring to the proper level the funding of operating costs of hospital space currently leased by the School of Medicine.

Requests for two special budget request items were identified and approved by the Board at its July 13, 1978 meeting. One involved a special budget request for equipment replacement funds at both SIUC and SIUE. Accordingly, requests have been included in the amounts of $795,500 and $551,100, respectively. These requests are supported by special analytical studies which will be included in the RAMP submission to the IBHE. The other special request involved only SIUE and pertained to liability and malpractice insurance premium increases. SIUE has included in its request $50,000 for this purpose.

The SIUC School of Medicine has included a special budget request not previously identified or approved by the Board. The item amounts to $854,000 and is to cover actual costs of leased hospital space. Actual cost is a computed figure including return on hospital investment and depreciation. Funding of leased hospital space has been a subject of discussion with the Joint Trustees Committee for Springfield Medical Education Programs and with the IBHE during recent months. The submission of a special budget request to the IBHE supported by analytical information and justification would appear appropriate.

Employer retirement contributions have been calculated at the rate of 18.36 percent of the applicable personal services base. This rate has been estimated to be the minimum rate necessary to meet statutory requirements for FY-80 and its use has been requested by the Executive Director of the State Universities Retirement System.
Attached as Schedule A is a table summarizing the Fiscal Year 1980 operating budget requests for the SIU System.

Capital Budget Requests

The final priority listings for capital projects incorporate the amount approved in the preliminary listing in addition to the final cost estimate figures. These changes have resulted from continued exhaustive evaluation given to the projects. There have been some significant changes in the dollar amounts for certain projects, but the major changes seem to result from changes in the time schedules for the affected projects. The list also reflects increases of small amounts that reflect continuing concern over inflation.

The changes seem to have backing of sound logic, and since there is little change in the overall totals no particular concern for the Board seems to be necessary.

A changed procedure for handling of the request for "Funds to Complete" a project is effective in RAMP Fiscal Year 1980. These funds for keys, graphics, moving, and other items necessary to utilize a new facility are to be requested in the operating budget rather than the capital budget.

Rationale for Adoption

The RAMP submission is the document required by the IBHE for communicating the University's planning decisions and resource requirements for the Fiscal Year 1980. One condition of its acceptance by the IBHE is its approval by the SIU Board of Trustees.

Considerations Against Adoption

None is known.

Constituency Involvement

There is no unique System constituency involved with this matter. Each University and the System Office developed its respective sections of the document.

Resolution

WHEREAS, The Illinois Board of Higher Education requires the annual submission of the Resource Allocation and Management Program;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Resource Allocation and Management Program of the Southern Illinois University System for Fiscal Year 1980 as summarized and presented herewith, consisting of the System Office Operating Budget Request Summary, the Southern Illinois University at Carbondale Operating Budget Request Summary and Capital Budget Request Summary, and the Southern Illinois University at Edwardsville Operating Budget Request Summary and Capital Budget Request Summary, be and is hereby approved and is to be transmitted to the Illinois Board of Higher Education.
### SCHEDULE A

**SIU SYSTEM**  
**SUMMARY OF FISCAL YEAR 1980**  
**OPERATING BUDGET REQUESTS**  
(Excluding Retirement Contributions)

(In Thousands)

<table>
<thead>
<tr>
<th></th>
<th>SIUC School of Medicine</th>
<th>SIUE School of Dental Medicine</th>
<th>System Office</th>
<th>Total</th>
</tr>
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<tbody>
<tr>
<td><strong>FY-79 Internal Budget</strong></td>
<td>$64,707</td>
<td>$16,002</td>
<td>$32,938</td>
<td>$3,382</td>
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<tr>
<td><strong>Adjustment to FY-79 Internal Budget:</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>New Programs</td>
<td>258</td>
<td>---</td>
<td>148</td>
<td>108</td>
</tr>
<tr>
<td>Expanded/Improved Programs</td>
<td>615</td>
<td>225</td>
<td>650</td>
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<tr>
<td>Salary Increases</td>
<td>5,688</td>
<td>1,198</td>
<td>2,867</td>
<td>334</td>
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<tr>
<td>Price Increases</td>
<td>1,351</td>
<td>339</td>
<td>664</td>
<td>24</td>
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<tr>
<td>O &amp; M of New Buildings</td>
<td>378</td>
<td>103</td>
<td>---</td>
<td>---</td>
</tr>
<tr>
<td>Student Aid</td>
<td>---</td>
<td>---</td>
<td>(17)</td>
<td>---</td>
</tr>
<tr>
<td>Special Funding</td>
<td>795</td>
<td>854</td>
<td>601</td>
<td>---</td>
</tr>
<tr>
<td><strong>Net Increase Requested</strong></td>
<td>$ 9,085</td>
<td>$ 2,719</td>
<td>$ 4,913</td>
<td>$ 466</td>
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<tr>
<td><strong>Percent of Increase</strong></td>
<td>14.0%</td>
<td>17.0%</td>
<td>14.9%</td>
<td>13.8%</td>
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</table>
### Summary of Capital Budget Requests Listed in Priority Order for Fiscal Year 1980

($ in Thousands)

<table>
<thead>
<tr>
<th>System</th>
<th>Southern Illinois University</th>
<th>Campus Carbondale</th>
<th>Institution</th>
<th>Southern Illinois University at Carbondale</th>
</tr>
</thead>
<tbody>
<tr>
<td>Priority</td>
<td>Project Description</td>
<td>Budget Category</td>
<td>Original Requested</td>
<td>Revised Requested</td>
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<tr>
<td>1</td>
<td>Emission Control, Central Steam Plant (C)</td>
<td>Buildings</td>
<td>$9,100,0</td>
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<tr>
<td>2</td>
<td>School of Law, Equipment (C)</td>
<td>Equipment</td>
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<td>1,065,0</td>
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<td>3</td>
<td>School of Law, Site Improvements (C)</td>
<td>Site Improvements</td>
<td>220,0</td>
<td>365,0</td>
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<td>4</td>
<td>Women's Gym Remodel (C)</td>
<td>Remodel-Rehab</td>
<td>2,380,0</td>
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<tr>
<td>5</td>
<td>Women's Gym Remodel, Equipment (C)</td>
<td>Equipment</td>
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<td>250,0</td>
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<td>6</td>
<td>Electron Microscopy Center, Remodel-Rehab (C)</td>
<td>Remodel-Rehab</td>
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<td>368,8</td>
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<tr>
<td>7</td>
<td>Electron Microscopy Center, Equipment (C)</td>
<td>Equipment</td>
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<td>435,0</td>
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<td>8</td>
<td>Central Steam Plant, Addition, Planning (C)</td>
<td>Planning</td>
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<td>Pulliam Hall Remodel, Planning (C)</td>
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<td>10</td>
<td>Coal and Ash Handling Completion, Building</td>
<td>Buildings</td>
<td>380,0</td>
<td>343,8</td>
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<td>11</td>
<td>SR3-1, Minor Remodeling Projects (C)</td>
<td>Remodel-Rehab</td>
<td>1,010,0</td>
<td>983,4</td>
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<td>12</td>
<td>Medical Instructional Facilities, Phase III, Planning (S)</td>
<td>Planning</td>
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<td>231,1</td>
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<td>13</td>
<td>Medical Instructional Facilities, Phase III, Land (S)</td>
<td>Land</td>
<td>600,0</td>
<td>638,0</td>
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<tr>
<td>14</td>
<td>SR3-2, Section 504 Handicapped Compliance, Remodel-Rehab (C)</td>
<td>Remodel-Rehab</td>
<td>730,0</td>
<td>735,0</td>
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<tr>
<td>15</td>
<td>Service Building No. 3, Building (C)</td>
<td>Buildings</td>
<td>3,000,0</td>
<td>3,110,2</td>
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<td>Service Building No. 3, Utilities (C)</td>
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<td>SR3-1 Medical Instructional Facility Group I Boiler Conversion (S)</td>
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<td>19</td>
<td>Complete Communications Building, Phase I, Remodel-Rehab (C)</td>
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<td>20</td>
<td>SR3-2 Section 504 Handicapped Compliance for MIF I and II (S)</td>
<td>Remodel-Rehab</td>
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<td>EPA, OSHA, and Other Safety Items (C)</td>
<td>Remodel-Rehab</td>
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<td>Energy Conservation System, MIF I and II (S)</td>
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<td>23</td>
<td>SR3-3 Minor Remodeling Projects for Carbondale and Springfield (S)</td>
<td>Remodel-Rehab</td>
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<td>24</td>
<td>Morris Library Addition, Planning (C)</td>
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### FOOD PRODUCTION AND RESEARCH PROJECTS, SIUC

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<tr>
<th>Priority</th>
<th>Project Description</th>
<th>Budget Category</th>
<th>Original Requested</th>
<th>Revised Requested</th>
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<td>1</td>
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<td></td>
<td></td>
<td></td>
<td>Original</td>
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<td>Animal Waste Disposal, Site Improvements (F)</td>
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<td>Dairy Center Replacement, Building (F)</td>
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<td>22</td>
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<td>Site Improvements</td>
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<td>7,018.3</td>
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(C) Carbondale: $22,025.0, $18,635.1
(S) Springfield: 1,170.0, 1,198.2
(F) Food Production: 6,492.0, 7,018.3

TOTAL SIUC: $29,687.0, $26,853.6
### Summary of Capital Budget Requests Listed in Priority Order for Fiscal Year 1980

($ in Thousands)

<table>
<thead>
<tr>
<th>System</th>
<th>Southern Illinois University</th>
<th>Campus</th>
<th>Edwardsville</th>
<th>Institution</th>
<th>Southern Illinois University at Edwardsville</th>
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<tr>
<td>Priority</td>
<td>Project Description</td>
<td>Budget Category</td>
<td>Amount Requested</td>
<td>Cumulative Total</td>
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<tr>
<td>1</td>
<td>Multi-Purpose Building (E)</td>
<td>Buildings</td>
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<td>Dental Education Facility (D)</td>
<td>Planning</td>
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<td>3</td>
<td>Instrumental Music Rehearsal Annex (E)</td>
<td>Buildings</td>
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<td>1,524.1</td>
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<td>4</td>
<td>SR3-1 Project, Remodel Handicapped and Safety at Wagner, Alton, and East St. Louis (E)</td>
<td>Remodel-Rehab</td>
<td>127.3</td>
<td>127.3</td>
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<tr>
<td>5</td>
<td>Replacement of Roofs, Three Core Buildings (E)</td>
<td>Remodel-Rehab</td>
<td>430.9</td>
<td>430.9</td>
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<td>6</td>
<td>Renovate Wagner Area (E)</td>
<td>Planning</td>
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<td>7</td>
<td>Broadview Renovation-Phase III (ESL)</td>
<td>Remodel-Rehab</td>
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<td>8</td>
<td>SR3 Project, Remodel and Rehab Alton Campus Buildings (D)</td>
<td>Remodel-Rehab</td>
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<td>9</td>
<td>Resurface Roads and Drives (E)</td>
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<td>10</td>
<td>SR3-2 Project, Renovate Theatre and Adjacent Spaces in Communications Building (E)</td>
<td>Remodel-Rehab</td>
<td>154.6</td>
<td>185.0</td>
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<td>11</td>
<td>SR3-3 Project, Replace Carpet Lovejoy Library (E)</td>
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<td>180.0</td>
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<td>12</td>
<td>Site Improvement, Replacement of Portion of Bluff Road (E)</td>
<td>Site Improvement</td>
<td>196.5</td>
<td>196.5</td>
<td>16,837.7</td>
</tr>
</tbody>
</table>

(E) Edwardsville
(D) School of Dental Medicine
(ESL) East St. Louis

TOTAL SIUE

<table>
<thead>
<tr>
<th></th>
<th>Original</th>
<th>Revised</th>
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<tbody>
<tr>
<td>(E) Edwardsville</td>
<td>$16,968.2</td>
<td>$14,640.0</td>
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<tr>
<td>(D) School of Dental Medicine</td>
<td>1,586.9</td>
<td>1,528.9</td>
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<tr>
<td>(ESL) East St. Louis</td>
<td>585.0</td>
<td>668.8</td>
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</table>

TOTAL SIUE

|          | $19,150.1 | $16,837.7 |
CONTINUATION OF MEMBERSHIP IN SOUTHERN ILLINOIS COLLEGIATE COMMON MARKET, SIUC

Summary

The proposed resolution authorizes SIUC to continue its membership in the Southern Illinois Collegiate Common Market for the calendar year 1979. The original Board of Trustees' authorization in 1972 calls for an annual authorization of the University's membership in SICCM.

Rationale for Adoption

SICCM is a consortium whose membership includes Southern Illinois University at Carbondale, John A. Logan College, Rend Lake College, Shawnee College, and Southeastern Illinois College. The consortium was developed to promote cooperative programming among the member institutions.

In the past four years, the Southern Illinois Collegiate Common Market has carried out the following significant projects and programs which were inter-institutional and regional in scope:

1. Planned, developed and implemented an individualized, self-paced career mobile, cooperative Associate Degree Nursing program.

2. Received from the Veterans Administration a seven-year grant for the development of a modularized nursing curriculum and research of allied health programs.

3. Coordinated scheduling of American Institute of Banking courses within Southern Illinois post-secondary institutions and received approval from the Institute to grant certifiable credit.

4. Presented two community college courses over WSIU-TV for college credit.

5. Sponsored staff development activities in the areas of developmental skills, developmental English, affirmative action, nursing and faculty evaluation and development.

6. Coordinated the interinstitutional presentation of the "Civilisation" series from the National Gallery of Art.

7. Purchased cooperatively more than $100,000 worth of instructional equipment and materials.

8. Attracted funds from the federal government and civic associations for nursing scholarships and enrichment of nursing programs.

9. Performed preliminary study for offering programs such as law enforcement, fire science, and computer services on a regional basis.
10. Worked closely with many area civic, governmental, educational, and regional planning agencies to improve the service of higher education to the citizens of the region.

11. Conducted an internal evaluation of the consortium and developed and published a Master Plan for the consortium.

The General Assembly and the Governor have again indicated their satisfaction with the consortium by providing $25,000 for its support in Fiscal Year 1979. This amount is included in SIUC's FY-79 state appropriated budget as a special line item.

No annual membership assessment will be made for the current year; however, SIUC will be assessed its fair share of expenses related to the administration of the Associate Degree in Nursing program. This expenditure will not exceed $5,000 for this purpose.

Considerations Against Adoption

The University knows of no considerations against adoption.

Constituency Involvement

Since this is a continuation of an existing program, no constituency input has been sought. The Vice-President for Academic Affairs and Research and the President, SIUC, recommend adoption.

Resolution

WHEREAS, The Southern Illinois Collegiate Common Market has mutually benefited the cooperative endeavors of the constituent institutions;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That Southern Illinois University at Carbondale be and is hereby authorized to continue its membership in the Southern Illinois Collegiate Common Market for the calendar year 1979.

CHANGE OF PROGRAM TITLE: CLASSICAL STUDIES TO CLASSICS, SIUC

Summary

This agenda item would change the title of the present undergraduate program from "Classical Studies" to "Classics."

Rationale for Adoption

For a long time, the faculty involved have been concerned about the disparate listing of Classical Studies offerings. In catalogs and class schedules, some courses are listed under "Greek," some under "Latin," and still others under "Classical Studies." Because the faculty recognize that there is a unity to the study of the classics, and in order to reflect the essential unity of the program of classics at SIUC, they would like to change the name of the undergraduate major program from "Classical Studies" to "Classics," to coordinate with the
change of the sectional unit name from "Classical Studies" to "Classics," and of individual course titles from "Greek," "Latin," and "Classical Studies" all to "Classics."

The series of changes will coordinate the program with the offerings and will provide the additional advantage of presenting all the courses, not only in the catalog but in the term-by-term schedule of classes as well, together in a single body. The faculty feel that this is important for two reasons: 1) students who are unaware of the nature and scope of the classics as they are now taught at SIUC will have an opportunity to review the entire curriculum at once; and 2) even those who are aware of the scope of the offerings will be better able to choose among specific courses without having to consult three or four separate listings, as is necessary under current conditions. The change will also bring the program into line with current practices in other classics programs around the country.

Considerations Against Adoption

University officers know of no such considerations.

Constituency Involvement

The proposal to change the name of this classical studies program has been approved by the appropriate committees of the Department of Foreign Languages and Literatures and by the Dean of the College of Liberal Arts. The proposal was reviewed and approved by the Undergraduate Educational Policies Committee and the Faculty Senate. The resolution is recommended for approval by the Vice-President for Academic Affairs and Research and by the President, SIUC.

Resolution

WHEREAS, The program title, "Classical Studies," in use at Southern Illinois University at Carbondale does not adequately represent, and fosters confusion about, the nature and scope of the disciplines represented by the Classics section of the Department of Foreign Languages and Literatures and its programs;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the present undergraduate program major designated as Classical Studies be and is hereby renamed "Classics," effective Fall Semester, 1978, and that this action be reported to the staff of the Illinois Board of Higher Education for information.

EASEMENT TO CITY OF CARBONDALE: WATER TAP AT FORMER COLP STABLES, SIUC

Summary

This item requests that the Board of Trustees grant to the City of Carbondale an easement which will enable the City to enter upon University and Southern Illinois University Foundation property to install and maintain a new water tap on the north side of Chautauqua Street in the vicinity of the former Colp Stables. The water tap is to be supplied at no cost to the University.
Rationale for Adoption

On February 9, 1978, the Board of Trustees granted to the City of Carbondale an easement to permit the installation of a 12-inch water main running westward from the existing water tank on Chautauqua to Tower Road. This water line will run south of and parallel to Chautauqua Street. In this request for an easement, it is proposed to extend a branch of this water main northward under Chautauqua Street to an existing fire hydrant at the former Colp Stables.

This project will accomplish two objectives. One is to complete a water loop for the City. At present, the City has a 6-inch water main that extends westward approximately 2,250 feet from the intersection of Emerald Lane and Chautauqua and dead ends at the aforementioned fire hydrant. The second accomplishment is to provide the University with a new 8-inch or 10-inch water tap for future possible use.

Considerations Against Adoption

None are apparent at this time. The granting of this easement is primarily a matter of cooperation with the City of Carbondale.

Constituency Involvement

Being primarily an administrative matter not involving the use of any University funds, constituency heads, per se, were not involved. The project has the recommendation of the Vice-President for Campus Services, the Director of Facilities Planning, the Director of Physical Plant, and the University’s Utilities Superintendent, SIUC.

Resolution

WHEREAS, There is a desire to cooperate with the City of Carbondale in improving water delivery services for both the City and the University;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, in consideration of improved fire protection and the provision by the City of a water tap of not less than eight inches diameter north of Chautauqua Street, That:

(1) An easement be and is hereby granted to the City of Carbondale, or consented to as Lessee and equitable owner, as appropriate, for the purpose of extending a water main northward from a previous easement granted to the City on February 9, 1978 to and ten feet beyond an existing fire hydrant abutting University Tract 19-3.

(2) The legal description of the area covered in this easement be appended hereto and made a part hereof.

(3) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.
DESCRIPTION FOR WATER LINE EASEMENT
SIU TO THE CITY OF CARBONDALE

General Description

Part of the Northeast Quarter of Section 30 and part of the Southeast Quarter of Section 19, all in Township 9 South Range 1 West of the Third Principal Meridian, Jackson County, Illinois.

Detailed Description

Ten feet on each side of the following described line: commencing at a point in the North line of the said Northeast Quarter which lies 1788.5' East of the Northwest corner thereof; thence Northerly along a line with a deflection angle of 90°00' a distance of 70.0' to a point which shall be the point of beginning for the line herein described. From said point of beginning thence Southerly with a deflection angle of 180°00' a distance of 170.0' to a point in the North line of the existing water line easement and the end of the line herein described.

REPLACEMENT OF ROOF AND ENTRYWAYS: UNIVERSITY PARK AND BRUSH TOWERS HOUSING AREA, SIUC

Summary

In the University Park housing area, approval is requested to replace the roof on Trueblood Hall and the main exterior doors of Neely Hall.

In the Brush Towers housing area, approval is requested to replace the main exterior doorways to Mae Smith Hall, Schneider Hall, and Grinnell Hall.

The estimated cost of the roof replacement is $125,000. Replacing the main exterior doorways to the four buildings is estimated at $105,000. A ten percent contingency is also requested for these projects.

Funding for these projects will be through resources generated from Housing operations utilizing the East Campus Operations Business Account.

Rationale for Adoption

Trueblood Hall was activated in 1965 and the extremes of summer and winter weather have taken their toll. The roof has been serviced and patched a great many times and any further maintenance would be expensive and short-lived. The roof needs to be replaced before there is significant interior damage to the building and there is a need to eliminate a costly and continuing maintenance program.

Brush Towers, built in 1965, provides housing for 1632 students and University Park, built in 1968, provides housing for 1806 students. These 3438 students plus visitors and office personnel generate thousands upon thousands of
door openings and closings each day. Current doorways, original installation, were made of lightweight metal and have proven to be a source of malfunction and constant repair. The present plan is to replace the existing doorframes, doors, and sidelight panels with stainless steel doors and framework. It is felt that this new system will be more durable and in the long run more economical of maintenance. Planning for these projects was performed in-house by Physical Plant Engineering Services.

Considerations Against Adoption
None is known. These projects do not require funding from state funds.

Constituency Involvement
Inasmuch as these projects are primarily a matter of housekeeping and administration, constituency heads, per se, were not involved. These projects are approved and recommended by the Vice-President for Student Affairs, the Vice-President for Campus Services, the Director of Housing, the Director of Facilities Planning, and the Director of Physical Plant, SIUC.

Resolution
WHEREAS, The Housing program at SIUC has a need to replace a roof and entryways to certain buildings; and
WHEREAS, Funding is available for these improvements;
NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:
(1) The project to replace the roof on Trueblood Hall at an estimated cost of $125,000 be and is hereby approved.
(2) The project to replace doors, framing, and sidelight panels at the main exterior entrances of Neely Hall, Mae Smith Hall, Schneider Hall, and Grinnell Hall at an estimated cost of $105,000 be and is hereby approved.
(3) A ten percent contingency in the amount of $22,500 be and is hereby approved.
(4) Final plans, working drawings, specifications, and engineer's estimate are approved as submitted to the Office of the Board of Trustees and placed on file in accordance with IV Bylaws 1.
(5) The East Campus Operations Business Account will be used for these improvements, with authority granted to fund a portion of the cost from Revenue Bond Reserves if such funds become available.
(6) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.
Mr. Huels moved the reception of Reports of Purchase Orders and Contracts, June and July, 1978, SIUC and SIUE; Executive Committee Report - Award of Contracts: Parking Lot No. 110, SIUC, Award of Contracts: Parking Lot No. 44, SIUC, and Award of Contracts: Penthouse Exit Stairway, Quigley Hall, SIUC; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, and Changes in Faculty-Administrative Payroll - Edwardsville; the approval of Minutes of the meeting held July 13, 1978; Abolition of Associate in Arts Degree, SIUE [Amendment to VI Code of Policy C-2]; Change of Unit Title: Department of Mathematical Studies to Department of Mathematics, Statistics and Computer Science, SIUE; Authorization of SWRF Expenditure: University Center Renovation, SIUE; Plans and Specifications: Correct Masonry Problems, Four Core Buildings, SIUE; Various Capital Projects for Fiscal Year 1979: Release of Funds, and Architectural and Engineering Selection; Amendment to New and Expanded Programs for Fiscal Year 1979 (RAMP) Budget Requests, Academic Programs: Ph.D. Degree in Rehabilitation Administration and Services to Doctor of Rehabilitation, SIUC; Resource Allocation and Management Program (RAMP) Submissions, Fiscal Year 1980; Continuation of Membership in Southern Illinois Collegiate Common Market, SIUC; Change of Program Title: Classical Studies to Classics, SIUC; Easement to City of Carbondale: Water Tap at Former Colp Stables, SIUC; and Replacement of Roof and Entryways: University Park and Brush Towers Housing Area, SIUC. Change of Program Title: Bachelor of Science Program in Agricultural Industries to Bachelor of Science Program in Agribusiness Economics and Bachelor of Science Program in Agricultural Education and Mechanization, SIUC, and Change of Program Title: Master of Science Program in Agricultural Industries to Master of Science Program in Agribusiness Economics and Master of Science Program in Agricultural Education and Mechanization, SIUC, were withdrawn from the agenda. Student Trustee opinion in regard to this motion was indicated as
follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blacksheere, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Trustee Reports, Mr. Elliott reported on his having attended the Kathryn Hansen Award Dinner on August 23. The members of the State Universities Civil Service Advisory Committee had established the Kathryn G. Hansen Award to be presented annually to an individual who, through interest and effort, had made significant contributions toward the betterment of the System and had promoted its goals of improved personnel programs and practices. This year the award had been presented to Mrs. Bess G. Matteson, a member of the Advisory Committee and an employee of the University of Illinois until her retirement on August 31, 1978. Mrs. Barbara Spears, representing the Personnel Office at SIUC and Dr. James M. Brown, representing the SIU System, also were present.

On September 6, Mr. Elliott had attended a meeting of the Merit Board, State Universities Civil Service System. Mrs. Spears and Dr. Brown also attended. No one was there from SIUE, and Mr. Elliott thought it might be helpful if a representative from SIUE would attend the Merit Board meetings. He reported that there were several things happening of concern to the Board and the Universities. House Bill 622, which had been passed a year or so ago, requires the payment of prevailing wage rates to all individuals who would have received prevailing rates had they been under the Personnel Code of the State of Illinois. It was a very complex problem, and the oversimplification of the matter is whether or not the universities are "state agencies" under the terminology of the Statute. He had received several informal opinions that the various universities were not "state agencies" and the law does not apply; therefore, the universities across the state uniformly have not put the law into effect. The Merit Board legal counsel has looked at this matter, and he has requested that legal counsels of the various
universities be asked to give input to the Merit Board as to their interpretation of this Statute. Mr. Elliott urged our legal counsel to take a look at this problem before the next Merit Board meeting.

About a year and a half ago, Senator Buzbee approached the Merit Board regarding legislation of a statewide step-pay plan, and he told the officials, including Mr. Elliott, that if the Merit Board did not propose such a plan, he would do so himself. A proposal has been through committees in which the universities participated, and has now been sent back to the campuses for study; it will be submitted to Senator Buzbee on or before December 10, 1978. The Merit Board may submit it with approval, without any recommendation, or with disapproval. Mr. Elliott requested the System Council and the Board to give the Merit Board guidance on such a proposal before the November Merit Board meeting.

The last important item to be discussed by the Merit Board was a recent case before the United States Supreme Court in which an Alaska Statute, which had required the employment of qualified Alaska residents in preference to non-residents for work on oil leases, had been held unconstitutional. The validity of our preference of residents under the Civil Service Statute is therefore a question. The Merit Board legal counsel has said there are some differences between the Illinois and Alaska Statutes, and that we should presume that our Statute is constitutional until it is overturned. Mr. Elliott wanted the Board to be aware of this particular problem because they will be hearing more about it.

Mr. Norwood reported on having attended a meeting of the Board of Trustees, State Universities Retirement System, on July 18. The General Assembly had approved funding for the State Universities Retirement System at the greater payout level, which was a significant improvement over prior years. When Mr. Norwood first came on the Board, there were a lot of problems with person...
going on leave and either not being reported or reported late, which placed portions of their retirement in jeopardy. This problem has continued to improve and seldom do the Universities now drop the ball and endanger the retirement benefits of the employees. There was a great deal of discussion about reducing the working hours for Civil Service employees of the staff of the State Universities Retirement System to 37-1/2 hours from 40 hours. The reduction in working hours was defeated. The System made approximately $59,000,000 in spite of the lack of full contribution from the state.

Mr. Elliott interjected that he had had Mr. Hank de Fiebre as a caller in his office in Carmi about three weeks ago. Mr. de Fiebre had been a reporter for the Southern Illinoisan and had covered our Board meetings for several years. He is now covering Southern Illinois for the Evansville Courier. Mr. Elliott had introduced him to the people to stay away from and had entertained him for an afternoon. He wished him well with his work with the Evansville Courier and hoped the Southern Illinoisan could survive without him.

Mr. Rowe reported that he had been pleased to attend a bill-signing ceremony in company with President Brandt and Dean Lesar along with some legislators from this area for the law school construction money appropriation. The Governor had given him a signed copy, along with the pen he used. He would officially give the copy and the pen to President Brandt today. Not at the same time, but he was equally delighted to have the appropriation signed for the second phase of the planning monies for the Physical Education facility for SIUE. Even though we had not gotten the desired capital priority listing from the Illinois Board of Higher Education, by simply stating our case plainly and forcefully to the Legislature we had gotten the matter approved, and then convinced the executive leadership of the state that these are commitments which have been made to these two educational institutions. He felt that everyone who had had a hand in these
matters needed to be congratulated for convincing the Governor in times of fiscal constraints that indeed these were two commitments of long standing which needed to be fulfilled.

Mr. Rowe reported on having attended a meeting of the Illinois Board of Higher Education on September 12. A not particularly heavy agenda had given the board freedom to spend about an hour discussing the matter of remediation: what is remediation, and what is additional help for students entering our universities. He felt that the report was a lot of verbiage which did not mean a great deal. The wording had been watered down to where we could live with it, but yet it does not really recognize the long and continuing problem of helping disadvantaged people who show the capability of obtaining a university education, but who need some special assistance. He was not sure that the IBHE could explain to a layman the difference between remediation and these special assistance programs, but nevertheless a resolution had been passed and he wanted this matter watched very carefully. Obviously, the eventual goal is to have the primary and secondary schools of this country teach everybody how to read and write, but in the meantime the people who show capability of obtaining a university education should not be ignored. A report had been given by the new Director of Manpower and Human Development on the CETA program in Illinois which was quite illuminating as to the amount of funds available for public service grants, sometimes of assistance in the education field. The board also received an extremely thorough statistical survey on trends in minority and female employment.

Mr. Rowe announced that there would be no IBHE meeting in October.

Under Committee Reports, there was no report from the Executive Committee. Mr. Elliott reported that a matter on the formal agenda would take care of the Ad Hoc Litigation Procedure Review Committee report.

President Shaw read the following resolution:
RECOGNITION OF RALPH W. RUFFNER ON THE OCCASION OF HIS RETIREMENT, SIUE

Resolution

WHEREAS, Ralph W. Ruffner accepted retirement from Southern Illinois University on September 1, 1978;

WHEREAS, Dr. Ruffner served Southern Illinois University in a variety of important and significant assignments during his fourteen-year association with the institution;

WHEREAS, These assignments included the positions of Vice-President for Student Affairs and Area Services (1964), Vice-President for Area and International Services (1968), System Vice-President (1970), and Senior Vice-President for Planning and Review, SIUE (1972);

WHEREAS, In the routine of his service to the University, Dr. Ruffner made noteworthy and innovative contributions to the welfare and interests of students, to the service role of the institution, to the growth and enhancement of the University's international education effort, and to the unusual problems of reorganizing the University into the present institutions of Southern Illinois University at Carbondale and Southern Illinois University at Edwardsville; and

WHEREAS, With great skill, foresight, wisdom, and prudence, Dr. Ruffner in 1976 served as Acting President of Southern Illinois University at Edwardsville in a period of difficulty and stress, and in that role demonstrated remarkable progress in initiating approaches to numerous long-range problems and in maintaining the welfare of the institution while a permanent President was selected and placed in office, for which service the Board took special and grateful note in February, 1977;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Board of Trustees affirms and announces its deep appreciation to Dr. Ralph W. Ruffner for his professional, dedicated, loyal, thoughtful, and energetic services to Southern Illinois University; and

BE IT FURTHER RESOLVED, That this recognition of his distinguished career in support of this University be extended to Dr. Ruffner, accompanied by the best wishes of the Board of Trustees for a rewarding and productive retirement.

Mr. Huels moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously. The Chair requested that the record show a loud round of applause. Mr. Rowe felt, and he was sure he reiterated the feelings of the members of the Board, that Dr. Ruffner had truly been a great fellow to work with. He had always had the best interests of the University at heart as far
back as he could remember. When he was serving on the University Administrative Council, which was then "running the University," he would take a new Board member, like Mr. Rowe, and with a calm voice explain where we all thought we were going. Mr. Rowe knew his counsel would be missed greatly in the years ahead.

President Shaw explained that about a year ago, he had requested Dr. Ruffner to assemble some of the long-timers at the University who had been affiliated with the System at both Carbondale and Edwardsville to discuss how we could best honor the contributions that Delyte W. Morris made to the Edwardsville campus. This group had considered a variety of alternatives and concluded that Dr. Morris' role had been so central and so important that no single building or monument could express the kind of appreciation which was felt. Because the central mall was the focal point of the University as a place, it was recommended that instead of a building the central mall be named after Delyte W. Morris. This recommendation had then been made to the University Building and Facility Naming Committee, which concurred with this recommendation.

President Shaw presented the following matter and read the resolution:

**DESIGNATION OF THE "DELYTE W. MORRIS QUADRANGLE," SIUE**

**Summary**

This matter designates that area of the academic core on the SIUE campus commonly referred to as the "mall," as the "Delyte W. Morris Quadrangle."

**Rationale for Adoption**

Throughout his long and distinguished career as President of Southern Illinois University, Dr. Delyte Wesley Morris strove to improve the lives of the people of central and southern Illinois through the University he led. No other accomplishment better illustrates this dedication than the creation of Southern Illinois University at Edwardsville; a facility for which Dr. Morris is primarily responsible.

Dr. Morris' vision and creative intelligence concerning higher education needs of the region, state, and nation is exemplified in the excellence and foresight of the design of the campus. Dr. Morris took a leading and continuing role in insuring that excellent design values, harmonizing aesthetic pleasure with caring function, were asserted in the building of the campus.
His role was so central that no single building or monument could express adequate appreciation. However, since the central mall is the focal point of the University as a place—and is intended always to be so—the designation of this area as the "Delyte W. Morris Quadrangle" could properly be regarded as a way of keeping his name alive as an inspiration to all who come after him.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This proposal was developed by the University Building and Facility Naming Committee, SIUE, and is recommended for adoption by the President, SIUE.

Resolution

WHEREAS, For more than twenty years, Dr. Delyte Wesley Morris gave wholly and unstintingly of himself as President of Southern Illinois University;

WHEREAS, Through Dr. Morris' ingenuity and dedication, Southern Illinois University at Edwardsville was conceived, nurtured and built;

WHEREAS, By these efforts of Dr. Morris, many thousands of people have had, and will have opportunities to extend their education and enrich their lives; and

WHEREAS, The University community of Southern Illinois University at Edwardsville desires to recognize the great magnitude of the contributions of Dr. Delyte Wesley Morris;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the area of the academic core of the Southern Illinois University at Edwardsville campus commonly referred to as the "mall," be and is hereby designated the "Delyte W. Morris Quadrangle," in recognition of the many and great accomplishments and contributions of Dr. Delyte Wesley Morris.

Mr. Elliott expressed his pleasure in moving approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

In response to Mr. Van Meter's question, President Shaw said they planned to have a plaque and also to have some kind of ceremony which would result in a permanent indication of what that area is to be called.

Mr. Norwood said that he had been a student at Carbondale in 1955, and after seeing the growth both here and at Edwardsville he felt that sometimes
we do not pay enough tribute to Dr. Morris. He also suggested that Mrs. Morris be notified what was being done rather than having her read it in the newspaper. President Shaw responded that she would be contacted immediately.

The following matter was presented for discussion only:

**NOTICE OF PROPOSED FEE INCREASE: GRADUATION FEE, SIUE**

[AMENDMENT TO IV CODE OF POLICY C-10]

Summary

This matter increases the Graduation Fee at SIUE to bring revenues produced into line with costs of commencement activities.

The existing Graduation Fee is $7.50. Proposed is an increase of the fee to $10.00, effective for persons graduating after January 1, 1979.

Rationale for Adoption

At SIUE, each student pays a graduation fee at the time the person applies for graduation. Revenues from the fee are applied primarily toward the cost of conducting the commencement exercises.

For approximately five years the revenues produced by the fee have averaged about $5,000 less than needed to cover the costs of commencement. The increase proposed would equalize revenues produced and costs of commencement.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Registrar, SIUE, and is supported by the Student Body President. It is recommended for approval by the Vice-President and Provost and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That effective January 1, 1979, IV Code of Policy C-10 be and is hereby amended to read as follows:

10. Effective September 1, 1979, January 1, 1979, a graduation fee of $7.50 $10.00 shall be assessed all graduates of Southern Illinois University at Edwardsville with such monies to be allocated as follows: $6.00 $8.50 to the Commencement Fund, and $1.50 to Student Promotional Activities.
President Shaw explained that the amount presently charged for the graduation fee does not defray the cost of the diploma covers, the ceremony, and many other things that are part of commencement. A survey had been conducted of other institutions in the state, and this increased fee is consistent with what other institutions charge. No discussion was held; pursuant to Board policy the matter would be presented at the next Board meeting for action.

The following matter was presented:

AUTHORIZATION OF SWRF EXPENDITURE: STUDENT GOVERNMENT OPERATIONS, SIUE

Summary

This matter authorizes the expenditure of approximately $79,000 of Student Welfare and Recreation Trust Fund Fee monies for Fiscal Year 1979 projects and operations for the SIUE Student Senate.

Attached for informational purposes is a breakdown of projects and functions for which the SWRF funds will be used.

Rationale for Adoption

For several years the functions and ongoing operations of the Student Senate at SIUE have been multiplying and expanding in scope. During this same period other student organizations, whose operations and projects are funded through Student Activity Fee monies, have experienced similar growth.

The expansion and diversification of these services and functions for SIUE students has placed mounting budgetary pressures on Student Activity Fee resources. Occasionally, the Senate has been unable to recommend funding for worthwhile projects because of budgetary pressures. More often, the Senate has recommended such funding and absorbed the resource commitment through reduction, reallocation, or elimination of functions or resources internal to the Senate.

Because of these factors the Senate now proposes to fund its student welfare operations and projects substantially from SWRF revenues. By shifting to SWRF funding for student welfare functions, additional Student Activity Fee resources will be made available to support student organizations, projects, and services.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Student Senate, SIUE. It is recommended for adoption by the Vice-Presidents for Student Affairs and Business Affairs and the President, SIUE.
Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That during Fiscal Year 1979, the Student Welfare and Recreation Trust Fund Fee, SIUE, be reduced by an amount calculated to generate the sum of $65,000 from those fees collected only during said Fiscal Year; and

BE IT FURTHER RESOLVED, That the Student Activity Fee, SIUE, be increased by the same amount, and for the same period of time, as the above change in the Student Welfare and Recreation Trust Fund Fee, SIUE.

SUMMARY OF PROPOSED SWRF EXPENDITURE:
FY-79 STUDENT SENATE PROJECTS AND FUNCTIONS, SIUE

<table>
<thead>
<tr>
<th>Item</th>
<th>Amount</th>
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<tbody>
<tr>
<td>1. Elections. This would provide for a new and improved student elections process to regularize payment of poll workers, an elections commissioner, and to improve balloting, advertising, transportation, and ballot counting.</td>
<td>$6,000</td>
</tr>
<tr>
<td>2. State Student Association Dues. This will permit the SIUE Student Senate to fully participate in statewide student governance activities.</td>
<td>2,500</td>
</tr>
<tr>
<td>3. Student Senate Special Projects. This allocation would provide the Senate flexibility to fund various programs and projects which arise during the year. Examples of past projects are: Book Referral Service, Voter Registration, and Anti-tuition Increase Drives.</td>
<td>5,000</td>
</tr>
<tr>
<td>4. Student Senate Administrative Expenses. Funds in this category would cover items such as telecommunications, equipment repair and replacement, commodities, postal charges, subscriptions, and information services.</td>
<td>5,000</td>
</tr>
<tr>
<td>5. Transportation. Travel to statewide student governance activities, Board of Trustees meetings, IBHE Student Advisory Committee meetings, and the like would be covered by this item.</td>
<td>5,500</td>
</tr>
<tr>
<td>6. Student Senate Staffing. A full-time Civil Service office manager, student work secretaries, and a student work research assistant would be provided by this allocation.</td>
<td>19,132</td>
</tr>
<tr>
<td>7. Graduate Assistants. Four graduate assistantships would be provided by this allocation. Their functions would be separate and as follows: (a) Assist Senators in identifying and achieving goals and objectives during their term in office, (b) develop and implement a system of student behavioral data collection, (c) develop</td>
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training and support programs for committee chairpersons and assist in committee functioning and development, and 
(d) assist the office manager in developing and implementing 
systems for space utilization, record retrieval, scheduling, and 
general management activities. $10,800

8. Teacher Evaluation. Funds in this line would support the 
design and implementation of a system to evaluate 
instructors. 1,768

9. Student Body President wage. 5,400

10. Student Legal Service. This would fund a program of 
cost free legal assistance to students (20 hours per 
week), assist students in understanding grievance 
procedures, and provide limited advisory assistance 
to the Student Senate. During the initial year of 
operation of the project the attorney would not represent 
students in courtroom proceedings. Training in 
grievance procedures is designed to facilitate resolution 
of student grievances and to increase the efficiency of 
internal grievance procedures. In addition to costs for 
the attorney, this allocation would provide secretarial 
assistance and office support for the attorney, and 
funds to advertise the program. 14,664

11. Wage Supplement. This allocation will supplement the 
wages of an existing research assistant funded through 
the C.E.T.A. (Manpower Development) Program. 3,000

TOTAL $78,764

President Shaw stated that the present SIUE Student Government wants 
to try some activities to see if service can be even better rendered to the 
student body. They would like the use of the monies presently in the SWRF fund 
for the purpose of experimenting with these activities, and then to determine at 
the end of the year if in fact they were meaningful and worth the money spent. 
Mr. Tom Werner, Student Body President, SIUE, and President Shaw have an under-
standing that at the end of this experimental period Student Government has to 
come to grips with whether or not the services warrant a fee increase or whether 
other programs would need to be cut to retain them, or whether the experimental 
services should be discontinued. Therefore, this is a chance to experiment
without taxing this generation of students. President Shaw felt that the Board Staff had found an effective way of dealing with the money transfers to permit this experiment. President Shaw also urged the Board to consider the Legal Services experiment, and while he recognized Mr. Gruny's report that this might make the Board somewhat more liable, he would submit that it had been tried on other campuses in this state where the fee has been compulsory and it seemed to be working. He reminded the Board that this was an experiment which would terminate at the end of the year, at which time the students would need to make a decision about whether Legal Services would be funded by a voluntary fee or a compulsory fee.

Chairman Rowe inquired why this money would not come out of the Activity Fee rather than SWRF money. President Shaw responded that by taking the money from SWRF, a fee increase would not result at this time. He did acknowledge that over time that this would not be a prudent way to spend SWRF money. The Chair stated that it bothered him that the trust fund was being tapped for what would in the long run be a recurring annual expenditure. President Shaw said he was not bothered because it was a one-time affair. It was really more or less a fail-safe way of innovating and it gives the students an opportunity to try something and to back off from it if it does not work. One alternative would be to press for a fee increase for the students to try it and then find out that it was not effective. President Shaw stated he would not support the recommendation that the funding be continued in the same way a year from now.

The Chair recognized Mr. Werner, who stated that it was their intention to take a look at the whole fee structure and do some reorganization of it. It was not their intention to come back next year with a request of this nature.

Mr. Isbell stated that one of the problems at SIUE is that of the SWRF fund itself. We have the pressures from the Legislative Audit Commission guidelines
which state you no longer can tax or assess fees to build up surpluses for which you have not identified a specific purpose or use. If you do so, those funds become surplus or excess and rightfully should be deposited into the State Treasurer's Income Fund. We have a situation where we are rapidly building up funds without earmarked projects and we might lose these student fees. We have proposed to alleviate that by helping to reduce the build-up of those funds this particular fiscal year by having a temporary reduction of that SWRF Fee, which by the proposed alternate resolution would be effective only until June 30, 1979, and offset that with the corresponding increase in the Student Activity Fee for that period. It avoids the risk that we take of losing those funds, it prevents an increase in fees for the students; and it is something that gives them some time at SIUE to assess their overall fee problem. Mr. Werner and a group of students had met with the Board Staff and discussed some of the problems as they relate to the attorney program. They recognized at that time they were asking for a budget approval from the Board to initiate the program prior to the time they had worked out the actual details of such a program to present to the Board. In other words, there is a problem of synchronization of the budget request with an approved program. In the documents mailed to the Board, there was an alternate resolution which would give time for the Edwardsville people to prepare their written program on the attorney program so it could come to the Board as a package with the related funding.

The Chair asked President Shaw if he agreed to the alternate resolution. He replied that it was very satisfactory. Mr. Werner stated that he was quite comfortable at this time as far as the Legal Service program was concerned and would ask the Board not to consider that section of it in order that the material concerning the program could be sent to the Board. President Shaw stated that it would be most helpful to the students and the administration if Mr. Isbell could help with the budget part of the Legal Service program.
Chairman Rowe pointed out that he was not opposed to the Students' Attorney Program at SIUC but was opposed to the so-called voluntary fee that exists because he does not think that the fee really is voluntary. Mr. Norwood commented that he had a little problem with the compulsory fee because you are telling the student he needs an attorney program and he is going to be charged for it. Mr. Werner stated that the attorney's program was to be experimental for a year to see how the program will work at Edwardsville rather than to go right ahead and initiate a fee. Mr. Norwood inquired whether, if after the experimental year you determine that it is a good program, the fee would then be compulsory. Mr. Werner replied that it would probably be a voluntary fee at the end of that year. Mr. Norwood commented that hopefully the voluntary fee refund would be better defined by that time.

Mr. Huels moved adoption of the alternate resolution (which has been incorporated above), with the understanding that the Student Legal Service item be withdrawn. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Mr. Werner thanked the Board, the Board Staff, and President Shaw for their assistance on this matter. Mr. Huels pointed out that the amount of cooperation between the student representatives and the administration has been advantageous to both groups.

Under Reports and Announcements by the President, SIUE, President Shaw introduced Vi Morrison, who was representing the University Staff Advisory Council at the meeting today. He was saddened to report the death on August 16 of Charles Gray, Accountant III in the Internal Auditor's Office. In the next few
months, he planned to initiate the activities necessary to dispose of the Olin Center property in accordance with the Board guidelines, and will present the disposal plan to the members of the Executive Committee at the appropriate time. He was also working on plans to insure that the money is spent in a way that is consistent with Mr. Olin's sincere interest in the people of the region of Southern Illinois and in the University. With regard to the Broadview Hotel, he reported that we were now in the process of purchasing the building. Contact has been made with the owner, Geriatrics Incorporated, and plans seem to be proceeding very positively.

President Shaw made the following announcements: Seven starters on the 1978 varsity soccer team have been chosen to participate in the final trials for the 1980 U.S. Olympic team; the Department of Historical Studies faculty has had five books published or accepted for publication during the past year, and 14 articles were published in scholarly journals and 14 additional papers were delivered at regional, national, and international conferences; Sharon Merritt, Assistant Professor in the School of Nursing, received a $93,000 grant for the continued support of the project, "Improved Curriculum in the Baccalaureate Program"; Anthony Traxler, Associate Professor of Psychology and Director of the Gerontology Program received a $63,000 grant from the Administration on Aging in the Department of Health, Education, and Welfare; Steven J. Hanna, Professor of Engineering, will participate in a study of the measurement of the earth's movements at three mine subsidence sites in the area through a $50,000 project associated with the Illinois Geological Survey; the Special Services Program, under the direction of Emil Jason, received a grant of $120,000 from the U.S. Office of Education; and the Veterans Upward Bound Program received a grant of $108,000 from the U.S. Office of Education. These were projects that were very dear to President Shaw because they impacted so greatly on the area. It has been
a good month in getting monies from the Federal Government, and what he liked most was that the monies were to be used for the region.

The following matter was presented:

**APPEAL OF RODNEY CAVITT, SIUC**

**Summary**

Mr. Rodney Cavitt, a Digital Computer Operator II at SIUC, filed an appeal alleging only "racial discrimination and unfair employment practice"; he offered no argument concerning why he felt that race had been a factor in his treatment. In essence, three particular issues appeared at Grievance Step 3 (Personnel Office):

A. Failure to promote to Digital Computer Operator III in 1973

B. Failure to promote to Digital Computer Operator III in 1977

C. Denial of pay raise without advance notice

To these points SIUC answers (A) that Appellant did not have the prerequisite experience to take promotional examination in 1973, besides which the time for filing a 1973 grievance has long past; (B) that Appellant tied for third on the promotional examination of 1977 and one of the persons who had tied for first on the test score was selected, and (C) it was required that persons to receive no pay increase on the September 1, 1977 paycheck (which was retroactive to July 1, 1977) be given a statement of reasons, and such a statement was sent to Appellant on July 28, 1977.

Appellant's Reply attempts to raise additional matters for the first time. Regarding such matters SIUC has had no opportunity to respond, so either such matters should not be considered or the case must be sent back for rehearing on campus regarding those new allegations.

The Chair stated that this appeal had been in the pipeline before the Board adopted new appeal procedures. He explained to Mr. Cavitt that the Board does not automatically grant time for reiteration of appeal materials. If he felt there was any new or additional information he would like to introduce that the Board has not been able to receive in the printed material, then he would be granted a brief amount of time; otherwise, it has not been the practice to reiterate or go over material already received during the open session.

Mr. Cavitt stated he had received a letter from President Brandt which said that he had appointed a committee to review his appeal and to make a
decision which would be referred back to the President what decision was reached. Mr. Cavitt has not heard from the President or the committee.

Ms. Sandy Welch, Mr. Cavitt's advocate, said the question of the investigative committee findings at the presidential level of appeal had never been answered. This was the only new piece of material that they had to present that was not in the file right now.

Mr. Norwood asked about the salary increase and about the deficient work: was there any written statement where this employee was counseled that he was substandard. President Brandt responded that this was not his complaint. His complaint was that he was not notified before the action was taken. He did not believe that his complaint was that he was not notified about whether his performance was satisfactory or not.

Mr. Norwood asked if it was a practice, if you have a substandard employee that needs counseling, that they are counseled about their quality of work. President Brandt thought that it could be documented if it would be desirable. Mr. Norwood inquired whether it was documented in this material. President Brandt replied in the negative because it was not addressed in the complaint.

Mr. Cavitt stated that when he confronted President Brandt, he informed him he wanted to know why he was denied a pay raise and why he was not informed in advance if his work was not up to quality and why an evaluation had not been done on him in two years. An evaluation was not done this year until he had filed a grievance.

Mr. Norwood inquired whether it was not a common practice to do evaluations annually. President Brandt responded that that was the practice, but in this particular case he thought it was a problem of discontinuity in employment which may have thrown that out of sequence, but the statement that
he was not informed of the reason for no pay raise was not the case. He had had it before the denial of pay raise was implemented.

Mr. Cavitt stated that when he asked his supervisor why he was denied a pay raise on July 12, the supervisor could not inform him; all he knew about it was that he was recommended for no pay raise. In holding meetings with his immediate supervisors and director, he had asked Dr. Barry L. Bateman, Executive Director for Computing Affairs, to attend and he did not show up at one meeting; then he agreed with the decision because Mr. Cavitt did not show him any new evidence. Mr. Cavitt asked Dr. Bateman why should he show him any new evidence when Dr. Bateman had not shown enough interest to attend any of the meetings.

Mr. Norwood moved that with regard to the failure to promote Appellant to Digital Computer Operator III in 1973, the action is affirmed. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blacksheer, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Mr. Norwood moved that with regard to the failure to promote Appellant to Digital Computer Operator III in 1977, the matter is remanded to the University with direction to permit Appellant to reprocess a grievance on the basis of the new issues first raised in Appellant's Reply. The motion was duly seconded. Mr. Elliott commented that he did not appreciate items being brought up in Reply that should have been handled the first time. The remand charge will take a look at the new and serious charge brought up for the first time in the Reply. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blacksheer, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.
Mr. Elliott moved that with regard to the alleged lack of advance notice before denial of a salary increase, the action is affirmed. The motion was duly seconded. Mr. Norwood stated that the point Chairman Rowe made that you cannot announce increases to people earlier, because of the way the legislative session goes, is excellent. The problem he has is that if a person is doing substandard work, some time before a raise comes out there should be some counseling or something that has gone before. Now to him that ties into the other question. He agreed that people cannot be told what kind of raise they are going to get before they get them; it was impossible.

Mr. Elliott did not disagree that there ought to be counseling, but he did not think that as a Board it could hear the appeals of every evaluation that takes place in the University and every salary that is set. He felt that that was an administrative matter and he did not think the Board ought to get into that detail.

Mr. Cavitt read the following from a letter written by the Assistant Director:

"As for polishing up the work area, Rodney is a good worker and looks forward to doing things. He is not, when he is not busy at some operation task, he does clean up the area and in my opinion, much better than other operators, particularly in collecting the recycling paper and cards. The other operators also do some such work, but not to the degree of Rodney. It is something for which he should be commended as he does it without being asked. It is not something he must continue or for which he has the responsibility."

If the above statement can be written, why was he being discriminated against? He is the only black operator. Chairman Rowe replied that was one of the items to be considered under the remanding of the second issue.

Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshore, Ivan A. Elliott, Jr., Carol Kimmel, Harris Rowe, A. D. Van Meter, Jr.; nay, William R. Norwood.
The Chair requested Mr. Elliott, who was the Chairman of the Ad Hoc Litigation Procedure Review Committee, to present the following matter:

**LITIGATION PROCEDURES**  
**[AMENDMENT TO I CODE OF POLICY C]**

**Summary**

This matter proposes the adoption, as a matter of policy, of procedures to be followed in the event of litigation involving Southern Illinois University. The procedures formalize several prior understandings regarding the delegation of authority from the Board to a University or to the Office of the Board of Trustees regarding litigation and establish certain communications patterns intended to keep Board members informed regarding their individual involvement in such litigation.

**Rationale for Adoption**

At the March 9, 1978 meeting of the Board of Trustees, Trustee Elliott gave a brief report on a jury trial held in Federal Court in Benton, Illinois, in which members of the Board of Trustees had been sued as individuals. As a result of this trial, Mr. Elliott requested that there be a conference to discuss the handling of the case from a procedural standpoint. Chairman Rowe established an Ad Hoc Litigation Procedure Review Committee, with Mr. Elliott to serve as Chairman. Mr. Elliott requested that the Board, University, and trial counsel attend meetings of the Committee.

On April 13, 1978, the Ad Hoc Committee met and discussed a variety of issues related to litigation. Participants agreed that certain procedures should be followed in the case of litigation involving individual Board members. Following the meeting, a first draft of proposed litigation procedures was prepared and distributed to participants for their reaction. After comments were received, modifications to the original draft were made, and a revised draft was distributed for additional comment by Board and University counsel.

The procedures proposed for adoption represent the end product of this process.

**Considerations Against Adoption**

Committee members are aware of none.

**Constituency Involvement**

The proposed procedures were developed as the result of deliberation by the Ad Hoc Litigation Procedure Review Committee and constituency groups as usually distinguished were not directly involved.

**Resolution**

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective this date, I Code of Policy C be and is hereby amended to include new subsection 7 to read as follows:
7. Litigation Procedures:

The Board of Trustees as a body politic and corporate is empowered by its Charter to sue and be sued. Lawsuits initiated against any administrative unit under the jurisdiction of the Board must name the Board of Trustees as a party since that entity is the only one against which the state has authorized suits. In order to insure the coordination and cooperation between trial, University, and Board counsel necessary to best serve the Board and the Universities in the litigation process, it is the policy of the Board of Trustees that:

a. In lawsuits in which the allegations made arise from events, transactions, or occurrences related directly to SIUC or SIUE, the handling of the lawsuit shall be the responsibility of the appropriate University, unless otherwise directed by the Board of Trustees. Counsel for the University will keep Board counsel informed of the general progress of such litigation and major tactical decisions related to it. The University may, if it determines it to be in the best interest of that University, employ outside trial counsel to represent the University.

b. In lawsuits in which the allegations made arise from events, transactions, or occurrences related directly to the Board of Trustees, the handling of the lawsuit shall be the responsibility of the Office of the Board of Trustees, unless otherwise directed by the Board of Trustees. The Office of the Board of Trustees may, if it determines it to be in the best interest of the Board of Trustees, employ outside trial counsel to represent the Board of Trustees.

c. Tactical judgments affecting the Board or individual defendants will be left to the discretion of the responsible Board or University counsel, unless the Board otherwise directs. The responsible University counsel shall inform the Board counsel of such tactical judgments, and the reasons for them, in order that Board members can be kept accurately informed as to their status as defendants.

d. When individual, past or present, Board members are to be contacted regarding their involvement in litigation, including the taking of depositions, appearances as witnesses, and involvement as individual defendants, Board counsel will be informed prior to initiating the contact whenever reasonably possible.
e. Time schedules required for individual Board member involvement in litigation should be arranged between the responsible University counsel or his/her designee and the Board member. The Office of the Board of Trustees will be informed of such time schedules and will be responsible for making any necessary travel and housing arrangements and for the reimbursement of Board member expenses.

Mr. Elliott stated that the report had been sent to the members of the Board, and in reading it sounds simple and straightforward as if it was something that could have been dashed off in a minute. He assured the Board that Mr. Tom Britton had worked hard in putting this together. There had been a meeting of all the lawyers involved, on-campus and off-campus, and every word of it had been polished with great care. The matter gives a framework to simplify the handling of future litigation. He moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

At this time, Mr. Elliott moved that the Ad Hoc Litigation Procedure Review Committee be discharged. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously. The Chair thanked the Committee for its work.

The following matter was presented:
ANNUAL INTERNAL BUDGET FOR OPERATIONS, FISCAL YEAR 1979

Summary

This matter submits for approval the Annual Internal Budget for Operations, Fiscal Year 1979. The document includes estimates of all funds expected to be available during the fiscal year for Southern Illinois University at Carbondale, Southern Illinois University at Edwardsville, and the System Office, and makes allocation for the use of these funds. A review describing the contents of the document in some detail is attached.

Submission of the Annual Internal Budget for Operations, Fiscal Year 1979, at this meeting is in accordance with the Board of Trustees' schedule for budget matters. A printed and bound copy of the document was mailed to each member of the Board of Trustees in advance of this meeting, and a copy was placed on file in the Office of the Board of Trustees.

Rationale for Adoption

The Board of Trustees is the legal custodian for all funds belonging to and under the control of its Universities. As such and in accordance with the Statutes of the Board of Trustees, approval of the Annual Internal Budget for Operations is a Board action necessary to meet established responsibilities.

Considerations Against Adoption

None is known to exist.

Constituency Involvement

There is no unique System constituency involved with this matter. Each University and the System Office developed its respective section of the document in accordance with the intent of the appropriation act and the applicable policies of the Board of Trustees. Each University involved its constituencies in the development of salary increase policies. SIUC has reviewed its proposed budget plans with the President's Budget Advisory Committee. SIUE has provided copies of its budget to constituency groups.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Southern Illinois University Annual Internal Budget for Operations, Fiscal Year 1979, as presented and described in Schedules A-1 through A-5, including footnotes describing reserve requirements, be approved.
REVIEW OF ANNUAL INTERNAL BUDGET FOR OPERATIONS

FISCAL YEAR 1979

The Annual Internal Budget for Operations describes the estimated total revenue sources and the spending plans of the Southern Illinois University System by major functions and activities for the Fiscal Year 1979. The primary source of funding is appropriations from the State of Illinois. This source accounts for over 65 percent of the total operating budget and its status in general terms has been reported to you at various times during the past legislative session. The remaining major revenue sources (nonappropriated funds) include revenues received in support of programs sponsored by governmental entities and private foundations and corporations; revenues received as reimbursement of indirect costs on these sponsored programs; revenues received from operation of revenue bond financed auxiliary enterprises, principally housing and student center operations; and revenues received from other self-supporting auxiliary enterprises and activities which are funded primarily by student fees and operating charges.

The Southern Illinois University Internal Budget for Operations for Fiscal Year 1979 estimates revenue from all sources to be $188,187,300, an increase of $14,232,200 or 8.2% over Fiscal Year 1978 budgeted revenues. Of this increase $11,237,600 is from state appropriations. Following is information for each University and the System Office which summarizes changes in budget levels for appropriated and nonappropriated funds:

<table>
<thead>
<tr>
<th></th>
<th>SIUC</th>
<th>SIUE</th>
<th>System Office</th>
<th>System Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>State Appropriated Funds</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>(Including Retirement Contributions)</td>
<td></td>
<td></td>
<td>944.1</td>
<td>1,044.1</td>
</tr>
<tr>
<td>FY 1979</td>
<td>$ 85,218.1</td>
<td>$ 38,418.0</td>
<td>$844.1</td>
<td>$124,480.2</td>
</tr>
<tr>
<td>FY 1978</td>
<td>77,803.4</td>
<td>34,655.2</td>
<td>784.0</td>
<td>113,242.6</td>
</tr>
<tr>
<td>Increase</td>
<td>$ 7,414.7</td>
<td>$ 3,762.8</td>
<td>$ 60.1</td>
<td>$ 11,237.6</td>
</tr>
<tr>
<td>% of Increase</td>
<td>9.5%</td>
<td>10.9%</td>
<td>7.7%</td>
<td>9.9%</td>
</tr>
</tbody>
</table>

Nonappropriated Funds

<table>
<thead>
<tr>
<th></th>
<th>SIUC</th>
<th>SIUE</th>
<th>System Office</th>
<th>System Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>FY 1979</td>
<td>$ 51,821.1</td>
<td>$11,886.0</td>
<td>$_____</td>
<td>$63,707.1</td>
</tr>
<tr>
<td>FY 1978</td>
<td>47,495.7</td>
<td>13,216.8</td>
<td>$_____</td>
<td>60,712.5</td>
</tr>
<tr>
<td>Increase</td>
<td>$ 4,325.4</td>
<td>$ (1,330.8)</td>
<td>$_____</td>
<td>$ 2,994.6</td>
</tr>
<tr>
<td>% of Increase</td>
<td>9.1%</td>
<td>(10.1%)</td>
<td>$_____</td>
<td>4.9%</td>
</tr>
</tbody>
</table>
Combined Funds

<table>
<thead>
<tr>
<th></th>
<th>SIUC ($ in Thousands)</th>
<th>SIUE ($ in Thousands)</th>
<th>System Office ($ in Thousands)</th>
<th>System Total ($ in Thousands)</th>
</tr>
</thead>
<tbody>
<tr>
<td>FY 1979</td>
<td>$137,039.2</td>
<td>$50,304.0</td>
<td>$844.1</td>
<td>$188,187.3</td>
</tr>
<tr>
<td>FY 1978</td>
<td>125,299.1</td>
<td>47,872.0</td>
<td>784.0</td>
<td>173,955.1</td>
</tr>
<tr>
<td>Increase</td>
<td>$ 11,740.1</td>
<td>$ 2,432.0</td>
<td>$ 60.1</td>
<td>$ 14,232.2</td>
</tr>
<tr>
<td>% of Increase</td>
<td>9.4%</td>
<td>5.1%</td>
<td>7.7%</td>
<td>8.2%</td>
</tr>
</tbody>
</table>

Total state appropriations for operation of the SIU System in FY 1979 amount to $124,480,200. As shown above this amount results in an increase of $11,237,600 and is consistent with the Governor's original budget recommendations. Schedule A-1 of the attached 1978-79 Internal Budget for Operations presents the income and budget allocation of the state appropriation amount between SIUC, SIUE, and the System Office. These allocations include increases in state appropriations for the following items:

Salary Increases

An average of 8% for all employees and an additional 2% for low salaried nonacademic employees $6,419,100

(Distribution of this amount was made in accordance with salary increase plans approved by this Board at its regular June and July meetings. Reports summarizing actual distribution have been sent to each Board member in advance of this meeting.)

Price Increases

General price increase of 4-1/2% for goods and services other than utilities and library materials. A 10% increase for library materials. A 16% utility price hike for natural gas and an 11-1/2% increase on other types of fuel sources. 1,524,700

Operation and Maintenance of New Space

Funds calculated at the rate of $2.20 and $3.30 per square foot were provided for new space at SIUC and the SIUC School of Medicine, respectively 649,700
New and Expanded/Improved Programs

Funds were provided as follows:

<table>
<thead>
<tr>
<th>Institution</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>SIUC</td>
<td>$469,000</td>
</tr>
<tr>
<td>SIUC School of Medicine</td>
<td>225,000</td>
</tr>
<tr>
<td>SIUE</td>
<td>100,100</td>
</tr>
<tr>
<td>SIUE School of Dental Medicine</td>
<td>87,000</td>
</tr>
<tr>
<td></td>
<td>$881,100</td>
</tr>
</tbody>
</table>

Designation of these funds by program is shown in the attached Exhibit I.

Other Special Items

Other items funded that do not fit within any of the preceding budget categories include:

- Equipment Replacement: $310,000
- Fire Protection: 57,100
- Student Aid Matching Funds: 7,300
- Mid-Illinois Computer Center Support: 22,300

Employer Retirement Contributions

Funds to meet the gross benefit payments to currently retired employees: 1,857,000

(In past years the employee's contribution to the State Universities Retirement System has not covered total annual pension payments; a portion of the retired employee's past contributions has had to be used to cover total payments. Funding in FY 1979 is estimated to cover total payments.)

Exhibit I (attached) shows in detail the actions that have been taken on our FY 1979 requests for state appropriations for operations. It tracks our budget request from the point of approval by the Board of Trustees to approval by the Governor, and identifies the general parameters in which each University should have developed its internal budget for operations.

Estimates of nonappropriated funds to be available in FY 1979 amount to $63,707,100, an increase of $2,994,600 over like revenues budgeted in FY 1978. Nonappropriated funds consist of four fund groups, the budgets for which are contained in Schedules A-2 through A-5 of the attached FY 1979 Internal Budget for Operations. Schedule A-2 (Restricted Nonappropriated Funds) contains an estimate of revenues expected from governmental entities and private foundations and corporations for the support of various research, instructional, other programs.
The specific use of these funds is restricted by contractual agreement with the sponsoring agency. Schedule A-3 (Unrestricted Nonappropriated Funds) includes revenues received by the University for which no specific use is identified. Primarily, these revenues represent reimbursement of indirect costs on sponsored programs included in Schedule A-2. Schedule A-4 (Revenue Bond Auxiliary Enterprises) identifies estimated revenues from operation of revenue bond financed facilities, primarily housing and student center operations. Schedule A-5 (Other Auxiliary Enterprises and Activities) includes revenues received from other self-supporting auxiliary enterprises and activities which are funded primarily from student fees and/or operating charges. A summary of these funds by Schedule and by University along with comparison of budgets of the previous year is shown below:

<table>
<thead>
<tr>
<th>Schedule and University</th>
<th>SIUC ($ in thousands)</th>
<th>SIUE ($ in thousands)</th>
<th>Total - SIU System ($ in thousands)</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Budgeted FY 1978</strong></td>
<td><strong>Budgeted FY 1979</strong></td>
<td><strong>Change</strong></td>
<td><strong>% of Change</strong></td>
</tr>
<tr>
<td><strong>Restricted Nonappropriated Funds (Schedule A-2)</strong></td>
<td>$13,555.2</td>
<td>$17,761.5</td>
<td>$4,205.3</td>
</tr>
<tr>
<td><strong>Unrestricted Nonappropriated Funds (Schedule A-3)</strong></td>
<td>4,389.1</td>
<td>2,987.6</td>
<td>(1,401.5)</td>
</tr>
<tr>
<td><strong>Revenue Bond Auxiliary Enterprises (Schedule A-4)</strong></td>
<td>13,923.1</td>
<td>13,546.2</td>
<td>(376.9)</td>
</tr>
<tr>
<td><strong>Other Auxiliary Enterprises and Activities (Schedule A-5)</strong></td>
<td>15,627.3</td>
<td>17,525.8</td>
<td>1,898.5</td>
</tr>
<tr>
<td><strong>Total - SIUC</strong></td>
<td>$47,495.7</td>
<td>$51,821.1</td>
<td>$4,325.4</td>
</tr>
<tr>
<td><strong>Total - SIUE</strong></td>
<td>$13,216.8</td>
<td>$11,886.0</td>
<td>$(1,330.8)</td>
</tr>
<tr>
<td><strong>Total - SIU System</strong></td>
<td>$60,712.5</td>
<td>$63,707.1</td>
<td>$2,994.6</td>
</tr>
</tbody>
</table>

The level of change in fund budgets reflects the best perceptions of each University. The decreases anticipated in Unrestricted Nonappropriated Funds (Schedule A-3) are an expected result of the implementation of the Legislative
Audit Commission guidelines; the guidelines as construed by the Auditor General and the Commission now limit carryover and rebudgeting of indirect cost reimbursements, the primary source of these funds. In anticipation of this requirement, funds budgeted in FY 1978 were largely expended in FY 1978. The reduction in the Revenue Bond Auxiliary Enterprises (Schedule A-4) budget at SIUC and the modest increase at SIUE reflect primarily the results of the revenue bond refinancing transaction. Refinancing has reduced the debt service requirements at both Universities.

Funds classified as Other Auxiliary Enterprises and Activities (Schedule A-5) are those most affected by the Legislative Audit Commission guidelines. The guidelines include the requirements that these funds be budgeted in entities that are similar and rationally related; that funding of nonindentured reserves for equipment replacement, extraordinary maintenance, and development be by plan and incorporated in each entity's budget; that the Board shall approve each auxiliary enterprise or activity entity budget; and that excess funds that may result from the operation of each auxiliary enterprise or activity shall be deposited in the SIU Income Fund in the State Treasury. Schedule A-5 was developed and first used in the FY 1978 Internal Budget for Operations to achieve these purposes. The Schedule includes footnotes that describe all reserves for which either a balance exists or a current allocation of revenue is proposed. No new reserves are planned at SIUE. Two new reserves are included for the SIUC School of Medicine. Both are for equipment replacement, one in the amount of $100,000 for School of Medicine Clinical Activity Support entity and the other for $38,714 for the School of Medicine Public Service entity. The beginning balance of each entity, reported in Schedule A-5, when such balance exists, has been examined by the University to which it belongs for the existence of excess funds and for compliance with other guidelines. On the basis of this examination, these balances represent funds that may be appropriately rebudgeted.
Dr. Brown explained that the bound volume of the Annual Internal Budget for Operations, Fiscal Year 1979, was a product of much labor and effort on the part of many people. The budget preparation itself was timely and the job that was reflected here was one that deserved commendation for those people at each University and Mr. Hemann of the System Office for their efforts. Chairman Rowe commented that this was one of the most readable internal budgets that he had ever seen, and obviously a lot of work had gone into it.

Mr. Van Meter moved approval of the resolution as presented. The motion was duly seconded. Mrs. Blacksheere, Secretary of the Board, was out of the room; therefore, the Chair requested Mrs. Griffin, Assistant Secretary of the Board, to call the roll: Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

The following matters were presented:
Summary

This matter seeks approval of the final budgets for five new program requests for SIUE for Fiscal Year 1980. These budgets, in preliminary form, received previous approval by the Southern Illinois University Board of Trustees. Further, this matter seeks approval of the SIUE Expanded/Improved Program Requests for that year, and of the Program Resource Summary for both New and Improved/Expanded Programs for FY-80.


Rationale for Adoption

The new program requests and the expanded/improved program requests are appropriate to the institutional mission of the University and the funding levels required are minimal to the needs of such program initiation and improvement.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

Both the new and the expanded/improved program requests were reviewed and evaluated by the appropriate committees of the University Senate, SIUE. Using these recommendations, and those of other constituent bodies, the University administration selected programs for submission. The Vice-President and Provost and the President, SIUE, recommend adoption.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, subject to authority reserved by this Board to make such modifications, changes, or refinements herein as it deems appropriate in reviewing RAMP documents for Fiscal Year 1980, the final budget submissions for new program requests, the expanded/improved program requests, and the program resource summary for Fiscal Year 1980 for Southern Illinois University at Edwardsville be and are hereby approved as presented to the Board this date; and

BE IT FURTHER RESOLVED, That appropriate steps shall be taken to accomplish filing of the materials approved herein with the Illinois Board of Higher Education in accordance with the prevailing practices of the Southern Illinois University System.
TOTAL NEW STATE RESOURCES REQUESTED FOR PROGRAMS, FISCAL YEAR 1980, SIUE

Expanded/Improved Program Requests

<table>
<thead>
<tr>
<th>Program</th>
<th>Requested New State Appropriations</th>
</tr>
</thead>
<tbody>
<tr>
<td>B.S. in Engineering</td>
<td>$29,200</td>
</tr>
<tr>
<td>B.S. in Nursing</td>
<td>81,400</td>
</tr>
<tr>
<td>B.S. in Social Work</td>
<td>39,863</td>
</tr>
<tr>
<td>Bachelor of Fine Arts</td>
<td>34,960</td>
</tr>
<tr>
<td>M.S. in Psychology - Community School Psychology Specialization</td>
<td>21,976</td>
</tr>
<tr>
<td>Doctor of Education - Specialization in the Instructional Process</td>
<td>59,925</td>
</tr>
<tr>
<td>Academic Skills Center</td>
<td>84,100</td>
</tr>
<tr>
<td>Continuing Education for Labor</td>
<td>14,768</td>
</tr>
<tr>
<td>Faculty Development</td>
<td>106,000</td>
</tr>
<tr>
<td>Open University Project</td>
<td>41,895</td>
</tr>
<tr>
<td>Organized Research - Supplement</td>
<td>86,000</td>
</tr>
<tr>
<td>Teachers' Center Project</td>
<td>50,000</td>
</tr>
</tbody>
</table>

Total Expanded/Improved Program Requests $650,087

New Program Requests

<table>
<thead>
<tr>
<th>Program</th>
<th>Requested New State Appropriations</th>
</tr>
</thead>
<tbody>
<tr>
<td>*M.S. in Engineering</td>
<td>$59,300</td>
</tr>
<tr>
<td>*Certificate Program in Family Practice Residency in Dentistry</td>
<td>61,500</td>
</tr>
<tr>
<td>*Specialty Certificate in Pedodontics, Dentistry</td>
<td>46,000</td>
</tr>
<tr>
<td>*B.S. in Accountancy</td>
<td>68,900</td>
</tr>
<tr>
<td>*B.S., Major in Construction</td>
<td>19,300</td>
</tr>
</tbody>
</table>

Total New Program Requests 255,000

Total Program Request, SIUE $905,087

*Approved by the Board of Trustees on June 8 and July 13, 1978
SIUE EXPANDED/IMPROVED PROGRAM REQUESTS SUMMARIES

B.S. in Engineering $29,200
This expanded program request would provide the necessary resources, by Fiscal Year 1982, to bring the undergraduate programs in Engineering Science and Industrial Engineering to a level where they can be submitted to the Engineers Council for Professional Development for accreditation. For FY-80, one faculty position and support line monies are requested.

B.S. in Nursing $81,400
Additional support is being requested for three components of this program: the Edwardsville Baccalaureate Program, the Edwardsville Continuing Education Program, and the Carbondale Baccalaureate Program. The Edwardsville Baccalaureate Program, in order to accommodate a growing number of applications, seeks the addition of two faculty positions. This would allow an increase in admissions to the program which would parallel not only the demand of student interest, but also the demonstrated employer needs within the state. With these additional faculty, admissions would increase by 15-20, annually, over the next two years.

The Edwardsville Continuing Education Program desires to hire one clerical person to relieve the Program Director of time-consuming attention to details which interfere with the Director's ability to perform planning, development of resources, and other administrative responsibilities necessary for the continuance of this valuable service.

The initiation of a series of courses in Nursing at the Carbondale campus, under the auspices of the Edwardsville program, will fulfill an important need for the Nursing profession and for students in the southern portion of the state. The expansion would permit two faculty members to be hired. These individuals would begin teaching courses at Carbondale to an entering class of 24 students.

B.S. in Social Work $39,863
Program expansion in three general areas is being requested: strengthening of the field placement component; development of additional course offerings; and expansion of program admissions, advisement, and recruitment activities. Such expansion will strengthen the educational program, will lead toward initial accreditation and keep pace with the trend toward higher accreditation standards, and will improve the ability to attract high-potential students to the program. Funding will be used principally to increase faculty and support staff. One full-time and one part-time faculty position is needed and current minimal graduate assistant support will be doubled.
September 14, 1978

Bachelor of Fine Arts

This expansion request for this program will provide teaching faculty to allow variation and specialization within the program sufficient to meet the needs of present and constantly changing clientele. The pressures on program quality created by class overloads limited course offerings, and ceilings on the number of students who can be served are great. To alleviate these and to add to the program's instructional depth, two faculty positions are being requested along with two half-time graduate assistants.

M.S. in Psychology - Community School Psychology Specialization

The Community School Psychology Program, one of three in the State of Illinois, serves schools and individuals with graduates trained to deal effectively with emotional and learning difficulties arising in school children. Because of the increased requirements and the desire to standardize the certification of school psychology programs in Illinois, there has been a significant increase in administrative and training activities. To offset these demands and to continue the valuable contributions of this program, funds for the addition of one faculty position (School Psychologist), one half-time graduate assistant, the provision of a twelve-month appointment for the Program Director, and travel allowance are necessary.

Doctor of Education - Specialization in the Instructional Process

This proposal requests the addition of one FTE faculty position, two doctoral assistantships, one secretary, and support costs in FY-80. The resources are needed to meet requirements in the Doctor of Education Degree Program, as that program nears its optimum size. The requested resources coincide with staffing needs projected in the New Program Request approved by the Illinois Board of Higher Education in 1974.

Academic Skills Center

The provision of special services to academically disadvantaged students is the principal function of the Supplemental Instructional Program. This expansion request would establish a centralized Skills Center within that unit to provide or increase services in the areas of tutoring in all curricular areas, support classes for demonstrated student needs, diagnostic testing and individualized instruction in reading and other skills development, and the coordination of similar activities throughout the University. The request supports the need for one instructor, ten graduate assistants, and six upper level students to serve as peer tutors.
Continuing Education for Labor

$14,768

This is a request for a small amount of "seed money" to employ one person for one year with state funds to develop credit and non-credit off-campus continuing education programs. These programs will be designated primarily for labor forces in the Metro-East region, the second most populated area in Illinois. It is envisioned that this individual will meet with labor and industry representatives to discuss educational needs and potential programs which would be of value to the personnel of a particular company or labor organization. Within one year it is anticipated that the demand for non-credit continuing educational programs will generate sufficient income to continue the contract of this person on a sustaining basis. This is in compliance with the IBHE master plan for funding of non-credit programs.

Faculty Development

$106,000

This project will continue the faculty development program designed to stimulate, develop, and support faculty efforts to improve instructional skills and competencies. The program was originally developed by the Graduate School in cooperation with the President's Office. Faculty participation is voluntary with participants selected on a competitive basis after they have developed and submitted proposals in one of three program areas: 1) Extension of teaching skills; 2) extension of scholarly expertise across disciplines to increase professional mobility; and 3) testing of theoretical principles in applied situation. Implementation on a continuing basis requires that this program be funded as part of the regular University budget. Approximately eighty-five percent of the requested budget is for salaries of participating faculty members, allowing their departments to temporarily substitute the services of others.

Open University Project

$41,895

The Open University Project has been in operation since Fall Quarter, 1974. The project enables students to earn regular college credit through courses which employ an innovative delivery system for those who cannot regularly attend classes. The additional monies requested will purchase air time from a local TV station and will purchase one or two courses a year to provide for a moderate expansion of program content. The personnel dollars requested will be used for staff to administer the many details of this learning delivery system. Some additional funds are needed for mailings, telephone, and travel.
Organized Research

The Graduate School requests a supplemental Organized Research appropriation to support interdisciplinary team research, both basic and applied, in the areas of energy, urban affairs, health and environmental sciences. It is through continued and expanding research activity that the quality of teaching programs is maintained and improved and the function of the University as a contributor of knowledge is fulfilled. The program supports approximately 75 undergraduate and 25 graduate students per year, participating with a faculty member in the production and application of new knowledge. The resources will be allocated according to established evaluation and selection procedures.

Teachers' Center Project

The Teachers' Center Project is regarded by many as one of the well-springs for school curriculum improvement in North America. The objective of the project is to provide a support system for teachers and to assist their growth through continuing collaboration on research, theory, and practice concerning children's intellectual development. The project is not a degree program. Rather, it is a community education program. The amount requested will be used to support a position to be designated for visiting scholars whereby prominent, international scholars will be sought to participate in project affairs on a continuing basis, rather than for short periods of time, as has been the practice in the past. This will provide a necessary continuity in utilizing the contributions of such individuals in area schools. Additional funding will provide two positions for area teachers who would be released from their teaching assignments to serve as advisors and workshop coordinators assisting the region to better address the needs of its elementary school pupils.

RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) PLANNING DOCUMENTS, FISCAL YEAR 1980 (FINAL BUDGET SUBMISSIONS FOR NEW PROGRAM REQUESTS, EXPANDED/IMPROVED PROGRAM REQUESTS, AND PROGRAM RESOURCE SUMMARY TABLE), SIUC

Summary

This matter seeks approval of the final budget requests for six new programs for SIUC for Fiscal Year 1980. Three additional programs, approved by the Board of Trustees at its June 8, 1978 meeting, are not included because of budgetary and other constraints. Further, this matter seeks approval of the SIUC Expanded/Improved Program Requests and of the Program Resource Summary of all SIUC programmatic requests for Fiscal Year 1980.

The following expansions are being proposed for Fiscal Year 1980:

- Associate in Applied Science in Allied Health Careers Specialties
- Bachelor of Science in Agribusiness Economics
- Bachelor of Science in Agricultural Education and Mechanization
- School of Law
Center for Basic Skills  
Master of Science in Agribusiness Economics  
Master of Science in Agricultural Education and Mechanization  
Doctor of Rehabilitation  
Coal Extraction and Utilization Research Center

These expansions represent a refinement of the preliminary expansion estimates presented to the Board in the SIUC Planning Statements at the July 13, 1978 meeting.

Rationale for Adoption

The justification for each programmatic request is contained in the respective proposal, for new programs those approved at the June meeting and for expansions those presented for approval at this meeting. Each proposal has the support of faculty knowledgeable in that discipline and the collegiate dean. The proposals are also the result of expressed student interest and the demand for graduates.

Authority resides with the Board of Trustees to adjust these requests in Fiscal Year 1980 considerations.

Considerations Against Adoption

The University is aware of none.

Constituency Involvement

These requests were proposed by faculty in conjunction with the respective dean and those programs which include new curricula have the approval of the curricular improvements by the Undergraduate Teaching and Curriculum Committee or the Graduate Council, as appropriate. The academic deans, the Vice-President for Academic Affairs and Research, and the President, SIUC, recommend that these proposals be approved.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, subject to authority reserved by this Board to make appropriate modifications in reviewing the Fiscal Year 1980 (RAMP) budget request to the Illinois Board of Higher Education, the final budget submissions for new program requests, the expanded/improved program requests, and the program resource summary for Fiscal Year 1980 for Southern Illinois University at Carbondale be and are hereby approved as presented to the Board this date; and

BE IT FURTHER RESOLVED, That this action of the Board of Trustees be transmitted to the Illinois Board of Higher Education for consideration.
TOTAL NEW STATE RESOURCES REQUESTED FOR PROGRAMS, FISCAL YEAR 1980, SIUC

### Expanded/Improved Program Requests

<table>
<thead>
<tr>
<th>Program</th>
<th>Requested New State Appropriations</th>
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<tr>
<td>A.A.S. in Allied Health Careers Specialties</td>
<td>$ 83,000</td>
</tr>
<tr>
<td>B.S. in Agribusiness Economics</td>
<td>12,800</td>
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<tr>
<td>B.S. in Agricultural Education and Mechanization</td>
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<tr>
<td>School of Law</td>
<td>165,000</td>
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<tr>
<td>Center for Basic Skills</td>
<td>107,900</td>
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<td>M.S. in Agribusiness Economics</td>
<td>10,000</td>
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<tr>
<td>M.S. in Agricultural Education and Mechanization</td>
<td>13,900</td>
</tr>
<tr>
<td>Doctor of Rehabilitation</td>
<td>51,363</td>
</tr>
<tr>
<td>Coal Extraction and Utilization Research Center</td>
<td>150,000</td>
</tr>
</tbody>
</table>

Total Expanded/Improved Program Requests $ 614,863

### Special Analytical Study

| Instructional and Research Equipment              | $795,497                           |

Total Special Analytical Study Request $ 795,497

### New Program Requests

- *A.A.S. in Aviation Flight* $ $ ---$
- *A.A. in Radiologic Technology* 11,000
- *B.S. in Engineering, Mining Engineering Option* 137,300
- *B.S., Small Business Management Major* 34,900
- *Ph.D. in Geology, with a Focus on Coal and Coal-Related Problems* 74,700
- *Center for the Study of Aging* $ $ ---$

Total New Program Requests $ 257,900

Total Program Request, SIUC $1,668,260

*Approved by the Board of Trustees on June 8, 1978*
Associate in Applied Science in Allied Health Careers Specialties

The associate degree program in Allied Health Careers Specialties is designed to train potential health care workers in routine procedures and techniques utilized in the medical laboratory, x-ray and respiratory therapy departments of these facilities. A student can be trained in single, double or triple competencies, whatever the hospital or agency requires. The emphasis is toward a multi-competency trained individual who is of value to the small health care facility. The Allied Health Careers Specialties program is intended to serve primarily the non-traditional student who is currently employed in a health care facility and does not lead to professional accreditation.

Federal funding supported the implementation of this program for the 1975-76 academic year. Funds were received to develop, test and evaluate a training model that would train multi-competency health care workers for small rural hospitals. Evaluation of the program has documented its success.

This program request is for funding for faculty positions to continue the training program for allied health workers to serve rural Illinois. To date, SIUC has received $744,008 in federal funds to support this program. Three new faculty positions are needed to continue the program. The total request for FY-80 totals $83,000.

B.S. in Agribusiness Economics

This proposal is an Expanded/Improved Program Request to provide additional resources for the Department of Agribusiness Economics established by the Southern Illinois University Board of Trustees action on June 8, 1978. The resources requested support the addition of faculty. The new faculty will improve the undergraduate curriculum in the areas of land and energy resource use and agribusiness management and will permit the development of an expanded internship program. Growth in the number of majors interested in this area of study, interest in international economics development and the need to serve the expanding agribusiness community support this request.

Projected resource needs for FY-80 to support the improvement of the undergraduate program total $12,800, of which $10,200 is for additional faculty and staff positions. The undergraduate program is projected to need 1.4 new faculty positions, 1.1 secretarial and student employee positions and $5,700 for additional support costs over the next five years.
B.S. in Agricultural Education and Mechanization

This proposal is an Expanded/Improved Program Request to provide additional resources for the Department of Agricultural Education and Mechanization established by the Southern Illinois University Board of Trustees action on June 8, 1978. This program improvement will provide additional staff and support costs to permit the new department to meet the projected needs for teaching, research and service in these agricultural disciplines.

This request is supported by a departmental review in 1977-78, which recommended strengthening of the program, a demonstrated need for additional teachers of agricultural education and national expansion in the field of agricultural mechanization. New resources in the amount of $20,900 for improvement of the undergraduate program are requested for FY-80. Two additional faculty positions are included in this request. An additional member of the faculty is requested for FY-81 and another faculty member for FY-82. Graduate assistantships and student employees constitute the major portion of the additional costs for future years.

School of Law

This request for expanded program funds for FY-80 is submitted to enable the School of Law to continue its growth toward the planned enrollment of 400-450 students and to full accreditation status by the American Bar Association.

The major portion of the funding request for FY-80 is to support the Springfield extern program. The School of Law, SIUC, has cooperated with the University of Illinois in the planning of this program. The planning effort was initiated upon the recommendation of the IBHE staff.

The School of Law Expanded Program Request for FY-80 totals $165,000. Of this amount, $135,000 is proposed to support the Springfield clinic program. In addition, the budget request includes funding for two additional personnel, a librarian and a library technician. The request for this increase in staff is in accordance with the recommendation of the accrediting committee.

Center for Basic Skills

The establishment of the Center for Basic Skills was approved by the Board of Trustees and by the Illinois Board of Higher Education in 1976. The Center was established to assist students who are intellectually capable of college-level work but who are disadvantaged upon admission to the University by inadequate college-level skills in reading, writing, mathematics, and study skills. Without assistance beyond the regular course offerings, such students either fail or drop out of college. The Center for Basic Skills was established to serve as a comprehensive, coordinated academic support unit for students who need assistance in one or more of the basic skills.
To attain this goal, the Center offers credit courses in reading and study skills, writing, and mathematics as well as individualized and small group tutoring, workshops, clinics and laboratories in these areas. The Center further provides academic support services to enhance the success of the handicapped student to include the veteran, the learning disabled, the hearing impaired, and the physically handicapped.

The clientele served by the Center for Basic Skills is largely composed of freshmen; specifically those admitted to the University through special admissions programs. However, the Center strives to make its services available to any student at Southern Illinois University at Carbondale in need of academic support.

During the 1977-78 academic year, 479 students enrolled in courses taught at the Center for Basic Skills. This request for expanded resources will enable the Center to offer its services to 700 students. To date, new state resources have been provided in support of the Center in the amount of $135,000. An additional amount requested for FY-78 and FY-79 of $68,000 was not appropriated. In order for the Center for Basic Skills to fulfill its mission of service to special admissions students, the handicapped students and all students of the University, additional funding in the amount of $107,900 new state resources is requested for FY-80. This amount is urgently needed to provide the base level of support required to maintain a viable program of academic support. Additional funding in the amount of $23,300 is projected for future years. Providing these levels of funding are appropriated, the Center for Basic Skills can meet the projected needs of the University.

**M.S. in Agribusiness Economics**  
$10,000

The Department of Agricultural Industries was divided into two departments through action taken by the SIU Board of Trustees on June 8, 1978, following the recommendation of the program review process in 1977.

This program will need to add a limited number of staff members in order to better serve the graduate and research programs in the broad field of agriculture and new resource requirements are outlined. Separate budgets for the graduate portion are included with new state funds in the amount of $10,000 being sought for graduate-level work in the Department of Agribusiness Economics for FY-80.

**M.S. in Agricultural Education and Mechanization**  
$13,900

This request is to expand and improve the Department of Agricultural Education and Mechanization.
In June, 1978, the Department of Agricultural Industries was divided into two departments: Agricultural Education and Mechanization and Agribusiness Economics. This was the result of recommendations coming from a departmental review the previous year.

This reasonable and moderate expansion is proposed to assist the School of Agriculture and the College of Education as well as the total University meet the growing demands for well-qualified personnel in agricultural education and mechanization.

The concentrations offered under Agricultural Industries which are to be continued under the Master of Science in Agricultural Education and Mechanization are: Agricultural Education, Agricultural Mechanization, and Agricultural Services. The degree requirements for each of these concentrations will remain the same.

New state resources, $13,900 for FY-80, are primarily for some additional staff to assist in improving the quality of total course offerings and of research at the graduate level.

**Doctor of Rehabilitation**

This program is essentially the same as that approved as the Doctor of Philosophy degree in Rehabilitation Administration and Services at the June, 1977, meeting of the Board of Trustees. The earlier recommendation was delayed pending approval of the Commission of Scholars; this group made specific recommendations for changes which have now been made. With the approval of this new degree program does come the need for additional funds to improve the existing offerings of the Rehabilitation Institute so that they can offer the quality program they feel they should and can offer. The budget that is presented is a modified budget to that approved in 1977. It indicates a need for $51,363 in new state money for FY-80.

**Coal Extraction and Utilization Research Center**

The Coal Extraction and Utilization Research Center was approved in 1974 to foster basic and applied research in the extraction and utilization of coal within a framework of contemporary problems. The Center has made steady progress with the aid of the Division of Energy of the Department of Business and Economic Development of the Illinois government.

Activity of the Center has stimulated coal research in approximately twenty departments on the campus. One major laboratory, the Coal Geology Laboratory located in Parkinson Hall, will provide great assistance. Other departments have similar needs to be met if coal research at SIUC is to move ahead significantly.
New money provided the Center for FY-79 was not equal to that requested in the previous NEPR document. This Expanded/Improved Request outlines some basic needs required to produce a minimum level of activity. Additional equipment, addressed in the Special Analytical Study on Equipment, will be necessary to support the research program originally designed, and facilitate potential outside grants.

The amount of new state resources requested for FY-80 is $150,000. This figure is less than the estimate, $693,300, in the Planning Statement approved by the Board of Trustees at its June, 1977, meeting due to reconsideration of full-time staff to be supported by state funds, and a major reduction in the equipment request.

RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) PLANNING DOCUMENTS,
FISCAL YEAR 1980 (SPECIAL ANALYTICAL STUDY ON INSTRUCTIONAL AND RESEARCH EQUIPMENT, BUDGET REQUEST), SIUC

Summary

This resolution requests approval of the Fiscal Year 1980 budget request (RAMP) which was the end product of the Special Analytical Study on Instructional and Research Equipment. The study was undertaken to assess the present state of equipment throughout the University and to apprise the Board of Trustees and the Illinois Board of Higher Education of the finding: a University-wide need for additional appropriations for equipment. The Illinois Board of Higher Education schedule calls for submission of Special Analytical Studies for FY-80 budget consideration by October 1, 1978; hence it is appropriate that this study be brought to the attention of the Board of Trustees at this time. The total budget request for SIUC for Fiscal Year 1980 is $795,497.

Rationale for Adoption

Equipment cannot be maintained or replaced as needs dictate within the constraints of the current operating budget of the University. Since the equipment inventory will continue to deteriorate rapidly unless additional funds are appropriated, the request is crucial; not merely to maintain present quality of programs, but to prevent deterioration of the instructional and research activities of the faculty.

The Board of Trustees has the authority to adjust the request as deemed appropriate in Fiscal Year 1980 budget considerations.

Considerations Against Adoption

The University knows of none.

Constituency Involvement

Each school and college was represented on the committee which prepared the study, from its inception to completion. Several ex officio members representing nonacademic areas completed the committee. The study as submitted was completed with the opportunity for full participation and input of all committee members as representatives of their respective units. The
Resolution

BE IT RESOLVED, by the Board of Trustees of Southern Illinois University in regular meeting assembled, that, subject to the residual power of the Board to alter this request in reviewing the Fiscal Year 1980 (RAMP) budget request to the Illinois Board of Higher Education, the request for appropriations as articulated in the Special Analytical Study on Instructional and Research Equipment, budget request, for Southern Illinois University at Carbondale, is approved by the Board of Trustees; and

BE IT FURTHER RESOLVED, that this action of the Board of Trustees be forwarded to the Illinois Board of Higher Education for consideration.

Special Analytical Study on Instructional and Research Equipment $795,497

The current operating budget of the University does not permit the proper maintenance and replacement of existing equipment on a continuous basis, nor does funding for equipment permit the University to purchase new equipment sufficient to remain current with programmatic and technological advances. This is a problem facing many universities across the nation. This study provides justification for an increased appropriation to repair and maintain equipment on a timely schedule and for new equipment.

Attention in this study was directed toward that equipment which supports the instructional and research missions of the units within Academic Affairs and Research. The study was directed by a faculty committee representing each school and college. Equipment deficiencies were identified, the needs for equipment replacement and purchase were studied and a special budget request was developed. This plan gives full consideration to the limited resources of the state, to the impact of failure to remedy deficiencies at this time and to the effect of constrained budgets for equipment on the quality of academic programs. SIUC will make every effort to meet a significant proportion of the equipment needs and to expand this equipment base through external grants and contracts.

The total request for new state resources for FY-80 is $795,497. The distribution of these resources is as follows: $460,250 to replace outmoded equipment, $310,247 to repair inoperable equipment and $25,000 to purchase classroom equipment. The funding request for subsequent years provides for continued funding to permit the University to maintain an equipment inventory adequate to serve the needs of this comprehensive University.
Summary

The proposed resolution authorizes the transmittal of an appropriation's request for the School of Medicine to the Illinois Board of Higher Education. The request seeks an additional $225,000 in operating funds for Fiscal Year 1980.

Rationale for Adoption

The School of Medicine has developed according to schedule and has obtained the necessary accreditation from professional societies and degree approval from the Illinois Board of Higher Education. The amount of the request is to cover expanded costs of programs already approved by the Illinois Board of Higher Education and implemented by the School of Medicine.

An explanation of the components of the request is as follows:

Teaching Faculty in Department of Medicine

<table>
<thead>
<tr>
<th>Department</th>
<th>Position</th>
<th>FTE</th>
<th>Salary</th>
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<tr>
<td>Neurology</td>
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<tr>
<td>Dermatology</td>
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<td>.90</td>
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</tr>
</tbody>
</table>

Total Expanded/Improved Program Request $225,000

Considerations Against Adoption

The University knows of no such considerations.

Constituency Involvement

The expanded/improved program request was prepared and submitted by the School of Medicine. The request has been proposed by the faculty, and appropriate constituencies have been involved in the review of the request. The proposal has the approval and recommendation of the Dean and Provost, School of Medicine, and the President, SIUC.

Resolution

WHEREAS, The School of Medicine at Southern Illinois University at Carbondale has continued to grow and meet its established goals and objectives; and

WHEREAS, This growth has engendered additional operational costs;
NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, subject to authority reserved by this Board to make such modifications, changes, or refinements herein as it deems appropriate in reviewing the Fiscal Year 1980 (RAMP) budget request to the Illinois Board of Higher Education, the Board of Trustees hereby approves the School of Medicine's expanded/improved program request and the program resource summary for Fiscal Year 1980 for Southern Illinois University at Carbondale as presented to the Board this date; and that this action of the Board of Trustees be transmitted to the Illinois Board of Higher Education for consideration.

Mr. Norwood asked about the Center for Research in Black American Music. President Brandt stated that if we had received approval of the program from the Illinois Board of Higher Education last year, we would still have an excellent faculty member and an excellent program in that area. But because the IBHE did not approve the program, the faculty member gave up and went to another institution.

Mr. Norwood also inquired about the Center for Basic Skills. Dr. Frank E. Horton, Vice-President for Academic Affairs and Research, SIUC, responded that the final funds requested would complete the request for the Center. With regard to the funds that were reallocated some years ago to start the Center, those funds were still within the Center for Basic Skills.

Chairman Rowe asked if there had been any advanced conversations with the IBHE on the Special Analytical Study on Instructional and Research Equipment, Budget Request, SIUC. President Brandt replied that there had been numerous discussions with IBHE about equipment needs. For the last couple of years we have had an item of something like a million dollars for equipment needs, and have been trying to get IBHE to recognize that equipment that is seven or eight years old was probably obsolete or no longer functioning, and that the state ought to look to providing a portion of replacement of equipment each year. The Vice-President for Academic Affairs and Research has conducted with his people a really extensive evaluation of their needs in the equipment area.
Those needs come out to several millions of dollars, and what is presented in the Special Analytical Study is really only the tip of the iceberg, due to the limitations on the requests that we could put in. The fact that IBHE gave us $150,000 this year for special equipment needs, which was essentially a nonformula item, was at least an indication that IBHE was beginning to recognize that there were serious problems in the equipment area and that this was a start, but it was a long way from being adequate.

Mrs. Blacksheere moved adoption of the four resolutions as presented, and the motion was duly seconded.

President Brandt commented that he would like to introduce into the discussion some consideration of whether we might improve the sequencing of the whole RAMP process next year. He felt that SIUC had been severely impacted by the percentage increase limit imposed upon its requests. As a result, some new and expanded program, library and equipment requests had to be pulled out that he believed were critical to the institution. If he had known at the time the whole budget process was started he would have recommended going with a smaller percentage on salaries, recognizing that we would get the same percentage on salaries that all the other institutions receive, in order to enable us to present some of these special needs. He felt that we had left SIUC in a seriously hampered position in terms of the proposal this year because he did not know the overall percentage limitation at the time of the salary item. SIUC has the new medical school and the new law school, both of which were chewing up significant sums in the expanded program area year after year. Once they get to full programs the problem will decrease significantly.

Chairman Rowe suggested, that if it were agreeable with the Board, the System Council should reconsider the schedule of the RAMP documents. After a voice vote the Chair declared the motion to have passed unanimously.
Under Reports and Announcements by the General Secretary of the SIU System, Dr. Brown circulated a Report on Legislation, dated September 14, 1978, a copy of which has been placed on file in the Office of the Board of Trustees.

Dr. Brown explained that since the Board last met in July the Governor has accomplished the following: Approved S.B. 1535 which provides for employer contributions to the State Universities Retirement System; approved S.B. 1483 which provides funds to purchase the Broadview Hotel ($315,000); approved S.B. 1506 which provides $641,000 for planning the P. E. Building at SIUE; approved S.B. 1565 which provides a total of $7.58 million for the construction of a Law School Building at SIUC; acted on S.B. 1587 to provide for the reappropriation of $9.1 million in capital funds earmarked for SIU; acted on S.B. 1601 to provide for $4.65 million worth of other SIU capital projects; and approved H.B. 1803 which provides an increase from 2% to 3% in the annual automatic increase in pensions granted under the State Universities Retirement System. Dr. Brown thought that all of these actions had significant impact upon the institutions and reflected a continued well-being in our relationship with the General Assembly and the Governor in meeting some of our problems.

In connection with the Appeals of Administrative Actions matter, Dr. Brown indicated that he had provided the members of the Board with a proposed amendment to that recently-adopted policy. This amendment will be provided in a formal manner at the next Board meeting in order to meet the requirement for proper notice. The amendment would add an alternate member to the makeup of the Appellate Committee, and it would provide for action by the members of the committee rather than by the committee in meeting assembled. It would also authorize a reporting without positive recommendation should something prevent the committee members from acting within the required time lines. Before the final text is prepared, there will be input from the two Universities regarding
the proposal, and he requested the Board members to also submit suggestions. The Appellate Committee is scheduled to meet Monday, October 16, 1978, to discuss two items.

The System Council has been following up on Mr. Norwood's request that we look at the refundable fee practices and determine whether some changes might be possible. Dr. Brown gave a short verbal report and said a longer documentation of that report would be provided to the members of the Board. Analysis of the factors at work in these fee situations suggests the following: One, the Student Medical Benefit Fee decision requires time-consuming analysis before the refund can be processed and it is not workable in all instances to perform that analysis before fee collection time. The present practice is to perform it after fee collection and the refund remains in abeyance until the decision is made. Two, voluntary fee payments at registration time will not produce enough receipts to support the programs presently in effect which both administration and student representatives feel are valuable. Three, the basic alternatives are either to make fees mandatory, to eliminate the programs supported by refundable fees and thus eliminate the fee collection, or to continue the present refundable fee practices and the programs supported by those fees. The System Council, after review of these considerations, recommends that no change be made in the present refundable fee practices or in the programs supported by these fees.

In connection with the interest expressed by the Board previously regarding hearings in connection with the topic of governance, Dr. Brown wanted to indicate to the Board that with the support of the Chairman, the Board Staff had undertaken a study which will provide a basis for examination of various questions connected with governance. The study examines six institutions across the nation which are like SIU in the sense that they are public institutions,
each system is responsible for only a portion of the four-year higher education program in its state; each has two or more four-year campuses, each has enrollments greater than 30,000 and less than 60,000, each has at least one urban campus, and each has an accredited medical school. We are examining these systems by visit and interview in connection with eight major areas. Those are the governing board itself, its constitution and nature; the general governing board and executive officer relationships; academic affairs practices and policy; financial affairs practices and policy; general administration practices within the system; student affairs practices and policy; external-internal relations, both directions; and legal affairs. We anticipate that this investigation will provide us with a pattern of what systems who are like SIU are doing and define some of the problems they see and the ways they are solving them. We believe that this kind of information might be helpful to the Board.

Chairman Rowe said that in this connection, the Board would meet as a committee of the whole on the afternoons of the October and November Board meetings to hear comments, and these hearings would be advertised so that people would be aware that the Board was holding this kind of an open hearing. Dr. Brown said that advertisements would be placed which would attempt to be fully informative about the hearings.

Dr. Brown said for a matter for the record, even though the Board was aware, there had been an award from the National Association of College and University Business Officers to Southern Illinois University of the second place prize in their National Cost Incentive Program contest for our advanced refunding program, largely conceived and carried out by Treasurer R. Dean Isbell. The award had been presented to him the day after our July Board meeting and we could not mention it the day before it was to be presented. This was a genuine accomplishment which had received national attention. In addition, he wanted the Board to
know that Mr. William I. Hemann had been appointed to the Editorial Advisory Board of NACUBO publications, which is an office of national prominence, and indicates that he will be influential in the content of the publications issued by that national organization of business officers.

Under Reports and Announcements by the President, SIUC, President Brandt announced that Lionel Bender, Professor in the Department of Anthropology, had received a $10,000 grant from the National Science Foundation for linguistic and sociocultural research in Dar Funj, a hilly area near the Ethiopia-Sudan border southeast of Khartoum. He will be collecting data on several very little-known languages of the area. The National Science Foundation has also awarded $74,745 to Ronald Brandon, Professor of the Department of Zoology, for research on the evolution of warning coloration and mimicry of salamanders. Lawrence A. Bennett, Professor, and Marc Riedel, Associate Professor, of the Center for the Study of Crime, Delinquency and Corrections, have received a $324,000 grant from the Law Enforcement Assistance Administration of the Department of Justice to develop and test a model master's professional development degree in criminal justice planning, analysis, research and evaluation, and to design a doctoral program in the same specialties. R. John Reynolds, Associate Professor in the School of Technical Careers, has received a grant of $85,000 from the Public Health Service/Bureau of Health Manpower to support the operation of the dental hygiene mobile trailer. The mobile trailer provides conventional student training in a nontraditional setting under a professional staff of one dentist and two dental hygienists. The location of the trailer in rural Southern Illinois serves a dual purpose of student exposure to rural communities and community service to dental manpower shortage areas. The Student Health Service has received a grant of $150,000 from the Illinois Department of Mental Health, Division of Alcoholism. The grant is for a three-year period and is for the
development of a campus-wide alcohol education program aimed at reducing the negative impact of the misuse of alcohol on the quality of life of SIUC students. As part of this program, SIUC will host a nationwide conference on alcohol on college campuses in October of 1979.

Mr. Van Meter stated that sometime ago, he and Mrs. Kimmel had been appointed as members of an Ad Hoc Architecture and Design Committee. He requested Mr. R. Dean Isbell as a Board Staff representative, and anyone whom the Presidents would like to have, to set up a meeting with this committee on October 16, prior to the October Board meeting on October 17. He would like this session to be a thinking one to see how the committee might be able to function in a way which would be helpful to both the Universities and the Board.

The Chair announced that immediately following the meeting there would be a news conference in the Mississippi Room, and lunch would be served to invited guests in Ballroom "A" of the Student Center.

Mr. Wright moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 11:40 a.m.

Alice Griffin, Assistant Secretary
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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Tuesday, October 17, 1978, at 9:55 a.m., in the Ballroom of the University Center, Southern Illinois University at Edwardsville. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mrs. Margaret Blacksheere, Secretary  
Mr. Ivan A. Elliott, Jr.  
Mr. Stephen G. Huels  
Mrs. Carol Kimmel  
Mr. William R. Norwood, Vice-Chairman  
Mr. Harris Rowe, Chairman  
Mr. A. D. Van Meter, Jr.  
Mr. Kevin K. Wright

The following member was absent:

Mr. Wayne Heberer

Executive Officers present were:

Dr. Warren W. Brandt, President, SIUC  
Dr. James M. Brown, General Secretary of the SIU System  
Dr. Kenneth A. Shaw, President, SIUE

Members of the Board Staff present were:

Mrs. Alice Griffin, Assistant Secretary  
Mr. C. Richard Gruny, Legal Counsel  
Mr. R. D. Isbell, Treasurer and Capital Affairs Officer  
Dr. Howard W. Webb, Jr., Academic Affairs Officer

The following member was absent:

Mr. William I. Hemann, Financial Affairs Officer

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair proposed that without objection, there would be taken up the following matters:
REPORTS OF PURCHASE ORDERS AND CONTRACTS, AUGUST, 1978, SIUC AND SIUE

In accordance with III Bylaws and procedures effective January 1, 1978, summary reports of purchase orders and contracts awarded during the month of August, 1978, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.
AWARD OF CONTRACT: STUDENT CENTER REMODELING, PHASE I, SIUC

Summary

This agenda item seeks approval to award a contract for Phase I of the remodeling work for the Old Main Room in the Student Center at SIUC. Cost of the Phase I work is $4,330. The estimated cost of Phase II is $62,650. Phase I of the project will provide for the preparation of Old Main artifacts for installation in the Old Main Room. State appropriated funds will not be used for this project.

Rationale for Adoption

The restaurant on the second floor has recently been named the Old Main Room. The project will provide for the installation of Old Main artifacts and a new decor scheme in keeping with the University's first building. The project will also provide for some new furniture and window treatment.

On May 11, 1978, the Board of Trustees approved the retention of Fischer-Stein Associates, Carbondale, Illinois, to design and prepare construction documents for the remodeling work in the Student Center. Project approval was also given to remodel the restaurant and to provide additional facilities for student groups. In addition, a budget of $98,250 was approved. This matter for consideration is to remodel the restaurant only. The project to provide additional facilities for student groups is being held for future planning, and may require a change in the budget for the project if decision is made to proceed with the total scope of the original project.

Phase I of the Old Main Room remodeling will provide for the clean-up, sandblasting, and rehabilitation of Old Main stone, windows and framing, doors and framing, terra cotta, wainscotting, copper cornices, and marble tile and otherwise prepare artifacts for installation.

The scope of the work for Phase II has been increased slightly to provide for the relocation of the cloak room and the enlargement of the waiting area.

While only one bid was received for the Phase I work, award of contract is recommended. The project was well advertised in advance of the bid date and the bid received was under the engineer's estimate of $5,000. The company submitting the lone bid has done satisfactory work for the past several years. In addition, a small, specialized project does not attract as many bidders as larger projects would.

As a noninstructional project, previous approval has been given by the Illinois Board of Higher Education.

Funding for this project will be taken from the Student Center's operating budget.

Considerations Against Adoption

None is known.
Constituency Involvement

The project has constituency involvement through the Student Center Board. This board has representation from students, faculty, staff, and alumni. The project has the support of the Director of the Student Center and the Vice-President for Student Affairs, SIUC.

Resolution

WHEREAS, There is a desire to renovate and redecorate the second floor restaurant of the Student Center in commemoration of the University's first building known as Old Main;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The project to remodel the second floor restaurant in the Student Center to be called the Old Main Room at a cost of $4,330 for Phase I and an estimated cost of $62,650 for Phase II be and is hereby approved.

(2) A contract in the amount of $3,930 be awarded to the Paramount Painting Company, Cape Girardeau, Missouri, for the general work.

(3) A contingency in the amount of $400 is hereby established for the Phase I work.

(4) Specifications are hereby approved as submitted to the Office of the Board of Trustees and placed on file in accordance with IV Bylaws 1.

(5) The remodeling will be funded out of the Student Center's operating budget for FY-79.

(6) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) PLANNING DOCUMENTS, FISCAL YEAR 1980 (AMENDMENT TO NEW PROGRAM REQUESTS AND EXPANDED/IMPROVED PROGRAM REQUESTS), SIUC

Summary

At the September 14, 1978 meeting of the Board of Trustees, a number of expanded/improved programs were proposed and approved for Fiscal Year 1980. At the suggestion of the staff of the Illinois Board of Higher Education, four of these programs are being resubmitted as new, rather than expanded/improved, programs: Bachelor of Science program in Agribusiness Economics, Bachelor of Science program in Agricultural Education and Mechanization, Master of Science program in Agribusiness Economics and Master of Science program in Agricultural Education and Mechanization.
These refinements are in keeping with the SIUC planning statements presented to the Board at the July 13, 1978 meeting.

Rationale for Adoption

The justification for each of these New Program Requests is contained in the respective proposal. Each proposal has the support of faculty knowledgeable in that discipline and the Dean of the School of Agriculture. The School of Agriculture has proposed that the Department of Agricultural Industries be divided into the two Departments of Agribusiness Economics and Agricultural Education and Mechanization. This action was approved by the Southern Illinois University Board of Trustees on June 8, 1978, following the recommendation of the department review of the Department of Agricultural Industries completed in 1977. The proposed division of the Department has been submitted to the Illinois Board of Higher Education for consideration.

The proposed new Department of Agribusiness Economics will offer the bachelor's and master's programs in Agribusiness Economics. The proposed new Department of Agricultural Education and Mechanization will offer the bachelor's and master's programs in Agricultural Education and Mechanization. Further, the Department of Agricultural Education and Mechanization will continue to offer the existing bachelor's program in Agriculture Education available through the College of Education or the School of Agriculture.

These new program proposals include requests for funding to enhance the quality of the programs and to assist in meeting the projected growing demands for well-qualified personnel in these disciplines. Should funds for additional faculty and support costs not be made available through new funds or internal reallocation, the administrative realignment of these units in the School of Agriculture and the proposed new programs should still be implemented. These actions are not contingent upon new resources; however, additional funds will enhance and facilitate expansion of the programs in keeping with the recommendations of the reviewers participating in the department review.

Considerations Against Adoption

The University is aware of none.

Constituency Involvement

The New Program Requests were proposed by the faculty in conjunction with the Dean of the School of Agriculture and the Dean of the Graduate School. The requests are presented in the New Program Request format; however, there are no changes in programmatic aspects from the Expanded/Improved Program Request previously approved by the Graduate Council and the Undergraduate Teaching and Curriculum Committee prior to submission of those requests at the September meeting of the Board of Trustees. The Deans, the Vice-President for Academic Affairs and Research, and the President, SIUC, recommend that these proposals be approved.
BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That subject to authority reserved by the Board to make appropriate modifications in reviewing the Fiscal Year 1980 RAMP budget requests to the Illinois Board of Higher Education, the final budget submissions for New Program Requests to include the Bachelor of Science degree programs and the Master of Science degree programs in Agribusiness Economics and Agricultural Education and Mechanization are hereby approved as presented to the Board this date; and

BE IT FURTHER RESOLVED, That this action of the Board of Trustees be transmitted to the Illinois Board of Higher Education for consideration.

TOTAL NEW STATE RESOURCES REQUESTED FOR PROGRAMS, FISCAL YEAR 1980, SIUC

### Amended Expanded/Improved Program Requests

<table>
<thead>
<tr>
<th>Program</th>
<th>Requested New State Appropriations</th>
</tr>
</thead>
<tbody>
<tr>
<td>A.A.S. in Allied Health Careers Specialties</td>
<td>$ 83,000</td>
</tr>
<tr>
<td>School of Law</td>
<td>165,000</td>
</tr>
<tr>
<td>Center for Basic Skills</td>
<td>107,900</td>
</tr>
<tr>
<td>Doctor of Rehabilitation</td>
<td>51,363</td>
</tr>
<tr>
<td>Coal Extraction and Utilization Research Center</td>
<td>150,000</td>
</tr>
<tr>
<td><strong>Total Amended Expanded/Improved Program Requests</strong></td>
<td><strong>$ 557,263</strong></td>
</tr>
</tbody>
</table>

### Special Analytical Study

<table>
<thead>
<tr>
<th>Program</th>
<th>Requested New State Appropriations</th>
</tr>
</thead>
<tbody>
<tr>
<td>Instructional and Research Equipment</td>
<td>$795,497</td>
</tr>
<tr>
<td><strong>Total Special Analytical Study Request</strong></td>
<td><strong>$ 795,497</strong></td>
</tr>
</tbody>
</table>

### Amended New Program Requests

<table>
<thead>
<tr>
<th>Program</th>
<th>Requested New State Appropriations</th>
</tr>
</thead>
<tbody>
<tr>
<td>*A.A.S. in Aviation Flight</td>
<td>$ ---</td>
</tr>
<tr>
<td>*A.A. in Radiologic Technology</td>
<td>11,000</td>
</tr>
<tr>
<td>*B.S. in Engineering, Mining Engineering Option</td>
<td>137,300</td>
</tr>
<tr>
<td>*B.S., Small Business Management Major</td>
<td>34,900</td>
</tr>
<tr>
<td>B.S. in Agribusiness Economics</td>
<td>12,800</td>
</tr>
<tr>
<td>B.S. in Agricultural Education and Mechanization</td>
<td>20,900</td>
</tr>
<tr>
<td>M.S. in Agribusiness Economics</td>
<td>10,000</td>
</tr>
</tbody>
</table>
Amended New Program Requests (continued)

<table>
<thead>
<tr>
<th>Program</th>
<th>Requested New State Appropriations</th>
</tr>
</thead>
<tbody>
<tr>
<td>M.S. in Agricultural Education and Mechanization</td>
<td>$13,900</td>
</tr>
<tr>
<td>*Ph.D. in Geology, with a Focus on Coal and Coal-Related Problems</td>
<td>74,700</td>
</tr>
<tr>
<td>*Center for the Study of Aging</td>
<td>---</td>
</tr>
<tr>
<td>Total Amended New Program Requests</td>
<td>$315,500</td>
</tr>
<tr>
<td>Total Program Request, SIUC</td>
<td>$1,668,260</td>
</tr>
</tbody>
</table>

*Approved by the Board of Trustees on June 8, 1978

RAMP 1980

SIUC NEW PROGRAM REQUESTS SUMMARIES

Bachelor of Science in Agribusiness Economics $12,800

The School of Agriculture has proposed that the Department of Agricultural Industries be divided into the two Departments of Agribusiness Economics and Agricultural Education and Mechanization. This change was approved by the Southern Illinois University Board of Trustees on June 8, 1978 following the recommendations emerging from the department review process completed in 1977.

It is now requested to offer the current agriculture economics specialization in the Agricultural Industries major as a new program in Agribusiness Economics. The degree requirements and courses of this program will remain the same as currently offered through this specialization. The supplemental support materials originally submitted as an Expanded/Improved Program Request are being resubmitted as a New Program Request at the suggestion of the staff of the Illinois Board of Higher Education.

Should funds for additional faculty and support costs not be made available through new funds or internal reallocations, the administrative realignment of the units in the School of Agriculture and the proposed new degree program should still be implemented. These actions are not contingent upon new resources; however, additional funds will enhance and expand the undergraduate program. New state resources in the amount of $12,800 are being sought for FY-80.

Bachelor of Science in Agricultural Education and Mechanization $20,900

This is a request for a new program in Agricultural Education and Mechanization to replace the existing agricultural mechaniza-
tion specialization offered in the Bachelor of Science degree in Agricultural Industries. This request will in no way change the current Agriculture Education major available through the College of Education or the School of Agriculture for which the present faculty have the major responsibility.

This new program in Agricultural Education and Mechanization is proposed to assist the School of Agriculture and the College of Education at Southern Illinois University at Carbondale to meet the projected needs for trained personnel in this area. The faculty of this program hold joint appointments in the School of Agriculture and the College of Education. The priorities and needs presented in this New Program Request are based upon the review of the Department of Agricultural Industries.

The School of Agriculture proposed the establishment of new Departments of Agribusiness Economics and Agricultural Education and Mechanization to replace the existing Department of Agricultural Industries. This administrative realignment was recommended in the department review. The action was approved by the Board of Trustees at the June meeting and the request has been submitted to the Illinois Board of Higher Education for consideration. The present request is to offer the Bachelor of Science degree program with a major in Agricultural Education and Mechanization. The supplemental support material was originally submitted as an Expanded/Improved Program Request and is now being resubmitted as a New Program Request at the suggestion of the staff of the Illinois Board of Higher Education.

To meet the projected needs for teaching, research and service in Agricultural Education and Mechanization, additional staff and support cost monies will be valuable. As is currently the case, some of the resources needed are available from externally-funded research projects. Should funds for additional faculty and support costs not be made available through new funds or internal reallocations, the administrative realignment of the units in the School of Agriculture and the proposed new degree program should still be implemented. These actions are not contingent upon new resources; however, additional funds will enhance and expand the undergraduate program. New state resources in the amount of $20,900 for FY-80 are being sought.

Master of Science in Agribusiness Economics

The School of Agriculture has proposed that the Department of Agricultural Industries be divided into the two Departments of Agribusiness Economics and Agricultural Education and Mechanization; this change was approved by the Board of Trustees on June 8, 1978, following the recommendation of the program review process completed in 1977.

It is now requested to change the name of the Master of Science degree program in Agricultural Industries to Agribusiness Economics to reflect the proposed new department name. The degree
requirements and courses of this program will remain the same and provide for concentrations in Agribusiness Economics and Agricultural Services. The supplemental support material originally submitted as an Expanded/Improved Program Request is being resubmitted as a New Program Request at the suggestion of the staff of the Illinois Board of Higher Education.

Should funds for additional faculty and support costs not be made available through new funds or internal reallocations, the administrative realignment of the unit in the School of Agriculture and the proposed degree program title should still be implemented. These actions are not contingent upon new resources; however, additional funds will enhance and expand the graduate program particularly in research and general service to the agricultural community. New state resources in the amount of $10,000 for FY-80 are being sought.

Master of Science in Agricultural Education and Mechanization

$13,900

The School of Agriculture has proposed that the Department of Agricultural Industries be divided into the two Departments of Agricultural Education and Mechanization and Agribusiness Economics; this division was approved by the Board of Trustees on June 8, 1978, based upon the recommendation of the program review process completed in 1977.

It is now requested to change the name of the Master of Science degree program in Agricultural Industries to Agricultural Education and Mechanization to reflect the proposed new department name. The degree requirements and courses for this program will remain the same and will provide for the continuation of existing concentrations in Agricultural Education, Agricultural Mechanization, and Agricultural Services.

It should be noted that funds are being sought to enhance the quality of the program and assist in meeting the projected growing demands for well-qualified personnel and to expand its research thrust and service in education, cooperative extension programs, and related professional areas. The supplemental support material originally submitted as an Expanded/Improved Program Request is being resubmitted as a New Program Request at the suggestion of the staff of the Illinois Board of Higher Education.

Should additional funds for faculty and support costs not be made available through new funds or internal reallocations, the administrative realignment of the unit in the School of Agriculture and the proposed degree program title should still be implemented. These actions are not contingent upon new resources; however, new resources will strengthen and improve the program in the School of Agriculture. New state resources in the amount of $13,900 are being sought for FY-80.
AUTHORIZATION OF ADDITIONAL BANKING DEPOSITORIES

[AMENDMENT TO III CODE OF POLICY A AND B]

Summary

It is necessary to provide depositories for funds collected by the new Family Practice Centers by the SIUC School of Medicine.

In addition, the future establishment of banking relationships between SIUE and the Cottonwood Bank in the Edwardsville community is authorized, and clarification of certain investment procedures is included.

Rationale for Adoption

New Family Practice Centers will open in Belleville, Quincy, and Decatur, and will be collecting receipts for services rendered. Good business practice suggests that funds collected in cash and checks be deposited locally. New accounts will be established which do not permit checking privileges but do provide for transfer of funds into a central bank account in Carbondale by processing a draft. This procedure will enhance control and will allow funds to be invested in an efficient manner.

It has been customary for the University to establish a banking account in each bank located in the immediate community of one of its University locations. This practice allows the University to use the normal relationship of securing change, cashing checks, purchase of Time Certificates, and special accounts when so required by grants, contracts, or convenience to the University. In keeping with this custom, authorization is requested to establish such relationship with the Cottonwood Bank which is located in the immediate SIUE area.

All of the banks listed in the resolution participate in the Illinois Guaranteed Student Loan Program.

The Code of Policy "authorizes the Treasurer of the Board of Trustees to open and maintain an account or accounts and to make such arrangements for the conduct thereof as he deems proper:" (III Code of Policy A-2). Prior to adoption of the Code of Policy the policy language was more specific than currently recorded, since it clearly stipulated that the Treasurer was empowered to purchase and sell investments in accordance with state statutes without reference to the Board. Handling of investments can be expedited by clarification of present Code of Policy statement of this authority.

Considerations Against Adoption

None is known to exist.

Constituency Involvement

Recommendations for the banks for the School of Medicine have been made by the Vice-President for Financial Affairs, SIUC, after the recommendation by the School of Medicine.

The recommendation for the Cottonwood Bank is initiated by the administration of SIUE.
Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That III Code of Policy A-2 be and is hereby amended to read as follows:

2. The Board designates the following financial institutions as depositories for its assets and thereby authorizes the Treasurer of the Board of Trustees to open and maintain an account or accounts and to make such arrangements for the conduct thereof as he shall deem proper:

g. Bank of Edwardsville, Edwardsville, Illinois.
n. The First National Bank, Quincy, Illinois.

BE IT FURTHER RESOLVED, That III Code of Policy B be and is hereby amended to read as follows:

B. Investments and Loans

1. "An Act Relating to Certain Investments of Public Funds by Public Agencies" amended by House Bill 4479 of the 77th General Assembly permits the investment of all funds not required for expenditure within 30 days of the earliest possible date on which the funds could have been invested.
2. The Treasurer of the Board of Trustees is given continuing authority to purchase, to sell, or to transfer between University accounts those securities held as investments. Upon written request of a President, investment securities may be transferred to or from the respective University Foundations and the Universities in accordance with the terms of a contract existing between the Universities and their respective Foundations, providing such contract has had prior approval of this Board.

3. The Board recognizes the principle of investment of "float" as an accepted business practice, and authorizes the Treasurer of the Board of Trustees to employ the concept in full accordance with item III, B-1, above.

4. The Treasurer of the Board of Trustees is authorized to pool investments when appropriate to provide for proportional investment earnings for all funds.

5. The Treasurer of the Board of Trustees is authorized to approve on its behalf advances or loans between various fund groups when such request is made by the chief business officer of one of the Universities.

**DESIGNATION OF CAMPUS PROPERTY WITHIN THE CITY LIMITS OF THE CITY OF EDWARDSVILLE, ILLINOIS, SIUE**

**[AMENDMENT TO II CODE OF POLICY D]**

**Summary**

This matter amends II Code of Policy D-2 to indicate those portions of the SIUE campus which are now within the city limits of the City of Edwardsville, Illinois.

**Rationale for Adoption**

At its meeting of June 8, 1978, the Board granted its consent for portions of the SIUE campus to be annexed to the City of Edwardsville, Illinois. On August 15, 1978, the City Council of the City of Edwardsville took final actions to effect the annexation of the SIUE property.

This action merely brings II Code of Policy D-2 up-to-date as to descriptions of Southern Illinois University property which has been annexed to a city.

**Considerations Against Adoption**

University officers are aware of none.

**Constituency Involvement**

Not applicable to this matter.
BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That II Code of Policy D-2 be and is hereby amended to read as follows:

2. Southern Illinois University at Edwardsville. With the exception of the areas described below, all of the main campus of Southern Illinois University at Edwardsville is outside any city limits.

The following portions of the Southern Illinois University at Edwardsville campus have been annexed to the City of Edwardsville, Illinois, by permission of the Board of Trustees:

All that part of U.S. Survey 591 and those parts of Sections 15, 16, 19, 20, and 22 of Township 4 North, Range 8 West of the Third Principal Meridian, Madison County, Illinois, described as follows:

Beginning at the intersection of the Westerly right-of-way line of Illinois Route 157 and the Northwesterly right-of-way line of the Illinois Terminal Railroad in the Southwest Quarter of Section 15; thence Southwesterly along the Northwesterly right-of-way line of the Illinois Terminal Railroad, S62° 37' W, a distance of 1,093 feet, more or less, to the South line of said Section 15, such line hereafter referred to as Line "A"; thence generally Southwesterly along the Northwesterly right-of-way line of the Illinois Terminal Railroad 7,955.21 feet, more or less, to the Southerly line of U.S. Survey 591; thence Southwesterly along said Southerly line of U.S. Survey 591 and its extension 4,234 feet, more or less, to the East line of Section 19; thence Southerly along the said East line 180 feet, more or less, to the South line of said Section 19; thence Westerly along said South line 1,403 feet to the Westerly right-of-way line of Sand Road in the Southeast Quarter of said Section 19; thence Northerly in a straight line along said Westerly right-of-way line of Sand Road and its extension 2,687 feet, more or less, to the North line of the Southeast Quarter of said Section 19; thence Easterly along said North line 1,296 feet, more or less, to the East line of said Section 19; thence Southerly along said East line 1,980 feet, more or less; thence Northeasterly along a line which is parallel with and 500 feet Northwesterly from the aforesaid Southerly line of U.S. Survey 591 3,917 feet, more or less, to the Westerly right-of-way line of Bluff Road in U.S. Survey 591; thence Northwesterly along said Westerly right-of-way a distance of 330 feet, more or less; thence Northeasterly, parallel with and 600 feet Northwesterly from aforesaid line "A" and its extension 9,236 feet, more or less, to the Westerly right-of-way line of Illinois Route 157 in the Southwest.
Quarter of said Section 15; thence Southerly along said
Westerly right-of-way line 780 feet, more or less, to the
Point of Beginning.

Also all that part of "Old Brockmeier Road", a Township
Road, contiguous to the aforesaid Parcel "A".

Except a One (1) acre tract conveyed by Robert E. and
Betty Ann Romann to St. Paul United Church of Christ,
Book 2394, Page 671 and 674, Madison County Records.

Beginning at the Point of Beginning of a tract conveyed
by the Southern Illinois University Foundation to the
Board of Trustees of Southern Illinois University,
Book 2872, Page 634 of Madison County Records, said tract
being the same tract conveyed to the Southern Illinois
University Foundation by Irvin and Gladys Stewart, Book
2246, Page 474, of Madison County Records, said point
described as a point on the East line of Section 21,
Township 4 North, Range 8 West of the Third Principal
Meridian, 467 feet 9 inches North of the Southeast corner
of the Northeast Quarter of said Section 21; thence North
on said East Section line 1,802 feet, more or less, to the
Southeasterly right-of-way line of the Illinois Terminal
Railroad, thence Southwesterly along said right-of-way
line 3,130 feet, more or less, to the West line of the
Northeast Quarter Section of said Section 21; thence
South on said West Quarter Section line 735 feet, more
or less, to a point 285 feet North of the Southwest corner
of the Northeast Quarter of Section 21, said point being
on the Southerly line of the above-mentioned Southern
Illinois University tract; thence North 87 degrees 30
minutes East parallel to the North and South half section
line and 285 feet distant therefrom 2,075 feet; thence
North 32 degrees East 247 feet; thence East 459 feet to
the place of beginning.

INCREASE IN GRADUATION FEE, SIUE
[AMENDMENT TO IV CODE OF POLICY C-10]

Summary

This matter increases the Graduation Fee at SIUE to bring revenues
produced into line with costs of commencement activities.

The existing Graduation Fee is $7.50. Proposed is an increase of
the fee to $10.00, effective for persons graduating after January 1, 1979.

Rationale for Adoption

At SIUE, each student pays a graduation fee at the time the person
 applies for graduation. Revenues from the fee are applied primarily toward
the cost of conducting the commencement exercises.
For approximately five years the revenues produced by the fee have averaged about $5,000 less than needed to cover the costs of commencement. The increase proposed would equalize revenues produced and costs of commencement.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Registrar, SIUE, and is supported by the Student Body President. It is recommended for approval by the Vice-President and Provost and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That effective January 1, 1979, IV Code of Policy C-10 be and is hereby amended to read as follows:

10. Effective January 1, 1979, a graduation fee of $10.00 shall be assessed all graduates of Southern Illinois University at Edwardsville with such monies to be allocated as follows: $8.50 to the Commencement Fund, and $1.50 to Student Promotional Activities.

APPROVAL OF PLANS AND SPECIFICATIONS:
UNIVERSITY CENTER RENOVATION, SIUE

Summary

This matter approves the plans and specifications for renovations to the University Center, SIUE. Funding of $800,000 for this project will be from the Student Welfare and Recreation Trust Fund, SIUE.

Rationale for Adoption

At its meeting of October 11, 1977, the Board authorized development of initial plans for the renovation of the University Center, SIUE, and approved the firm of Architectural Associates Incorporated, Collinsville, Illinois, as design consultant for the project. The Board, at their September 14, 1978 meeting, authorized the use of SWRF funding for the renovation project, reaffirmed their approval of Architectural Associates Incorporated as design consultant, and authorized officers of SIUE to proceed with the development of detailed plans and specifications for the project.

Plans and specifications for the renovation project are submitted for approval in accordance with IV Bylaws 1.

Considerations Against Adoption

University officers are aware of none.
Constituency Involvement

The plans and specifications presented for approval have been developed in concert with the University Center Board, Student Senate, affected offices and units, and the University Center administration. The Vice-Presidents for Business Affairs and Student Affairs and the President, SIUE, recommend adoption.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That plans and specifications for the capital project, University Center Renovation, SIUE, be and are hereby approved as presented to the Board this date; and the President of Southern Illinois University at Edwardsville and his designees are authorized to proceed with bidding the said project in accord with plans and specifications hereby approved.

ADMINISTRATIVE REORGANIZATION: SUPPLEMENTAL INSTRUCTION PROGRAM TO BECOME ACADEMIC RESOURCE CENTER, SIUE

Summary

This matter would change the unit designation from Supplemental Instruction Program to the Academic Resource Center, SIUE, and alter the present scope of activities as a reasonable and moderate extension of the charge to the unit.

Rationale for Adoption

The existing unit, Supplemental Instruction Program, originated as a program specifically designed to assist and support minority and/or disadvantaged students. The change of unit name from Supplemental Instruction Program to Academic Resource Center reflects an expansion of services to a wider university population. It also represents an attempt to focus on the special assistance aspects of the program by strengthening the counseling component, increasing the involvement in academic and career advisement and providing financial assistance information to the economically disadvantaged students served by the program.

Remediation courses will be continued in the Center and will become mandatory for students who, through assessment, are found to need assistance with a specific basic skill competence. Coordination of all University remediation efforts will be a focus of the Academic Resource Center.

Emphasis of the Academic Resource Center will be on the retention of students admitted to the University and the mainstreaming of these students into University life.

All components of the Supplemental Instruction Program will continue to operate in the Academic Resource Center. Cooperation between University constituencies will be increased to maximize the development and utilization of appropriate methodologies, materials and cooperative learning experiences for students needing aid and students needing to be involved in intern and practicum training.
The change in name is further needed to remove the implication of limited services to a limited population connoted by the existing unit name.

The reporting line of the Director of the unit will be altered from the Assistant Vice-President for Special Programs and Minority Affairs to the Vice-President and Provost in recognition of the expanded role of the unit in servicing the entire student population.

Additional funding for the changes proposed will be provided in Fiscal Year 1979 by internal reallocations.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Vice-President and Provost, SIUE. It is recommended for adoption by the Vice-President and Provost and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the unit presently designated as the Supplemental Instruction Program be and is renamed the Academic Resource Center, Southern Illinois University at Edwardsville; and

BE IT FURTHER RESOLVED, That this action be reported to the staff of the Illinois Board of Higher Education for information.

Mr. Norwood moved the reception of Reports of Purchase Orders and Contracts, August, 1978, SIUC and SIUE; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, and Changes in Faculty-Administrative Payroll - Edwardsville, including a Supplement and unanimous consent for its consideration; the approval of Minutes of the meeting held September 14, 1978; Award of Contract: Student Center Remodeling, Phase I, SIUC; Resource Allocation and Management Program (RAMP) Planning Documents, Fiscal Year 1980 (Amendment to New Program Requests and Expanded/Improved Program Requests), SIUC; Authorization of Additional Banking Depositories [Amendment to III Code of Policy A and B]; Designation of Campus Property Within the City Limits of the City of Edwardsville, Illinois, SIUE [Amendment to II Code of Policy D]; Increase in Graduation Fee,
SIUE [Amendment to IV Code of Policy C-10]; Approval of Plans and Specifications: University Center Renovation, SIUE; and unanimous consent for consideration and approval of Administrative Reorganization: Supplemental Instruction Program to Become Academic Resource Center, SIUE. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blacksheire, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Trustee Reports, Mr. Elliott reported he had attended a meeting of the Executive Committee, Southern Illinois University Foundation, SIUC, on September 14, 1978. One of the items discussed was the problem of coordination with the University concerning the support of programs in a priority order, and it was decided that the Foundation would try to make a decision annually in cooperation with the University on which programs the Foundation would help financially. The Executive Committee of the board felt that it ought to maintain its financial independence and ought to make its own decisions, but that it would like to have some input from the University in this regard.

Under Committee Reports, there was no report from the Executive Committee. Mrs. Kimmel reported that the Appellate Committee had met on Monday, October 16, 1978, and she presented the following recommendations of the Appellate Committee:

Application for Appeal of Hassan Rouhandeh, SIUC. After due consideration of the Review Arguments submitted pursuant to IX Bylaws 2 in connection with the above-entitled Application for Appeal, the Appellate Committee of the Board of Trustees by majority vote recommends to the full Board of Trustees that it DO NOT grant the Application for Appeal of Hassan Rouhandeh. Mrs. Kimmel moved the adoption of the recommendation of the Appellate Committee. The motion was
duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Application for Appeal of Jack R. Bopp, SIUC. After due consideration of the Review Arguments submitted pursuant to IX Bylaws 2 in connection with the above-entitled Application for Appeal, the Appellate Committee of the Board of Trustees by majority vote recommends to the full Board of Trustees that it DO NOT grant the Application for Appeal of Jack R. Bopp. Mrs. Kimmel moved the adoption of the recommendation of the Appellate Committee. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Application for Appeal of William Orthwein, SIUC. After due consideration of the Review Arguments submitted pursuant to IX Bylaws 2 in connection with the above-entitled Application for Appeal, the Appellate Committee of the Board of Trustees by majority vote recommends to the full Board of Trustees that it DO NOT grant the Application for Appeal of William Orthwein. Mrs. Kimmel moved the adoption of the recommendation of the Appellate Committee. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Application for Appeal of Elizabeth Parato, SIUE. After due consideration of the Review Arguments submitted pursuant to IX Bylaws 2 in connection with the above-entitled Application for Appeal, the Appellate Committee of the Board of Trustees by majority vote recommends to the full Board of Trustees that it DO NOT grant the Application for Appeal of Elizabeth Parato. Mrs. Kimmel moved the adoption of the recommendation of the Appellate Committee. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Chairman Rowe commented that the Appellate Committee had spent a great deal more time on these matters than the action just adopted indicated. Under
the new guidelines, it was the first time that the Appellate Committee had met, and a number of hours had been spent by each member reading material which the Committee had to process before it was even in a position to hold a meeting. These items had full deliberation before the Committee met to take the above actions.

Mrs. Blacksheere inquired if in the future the Appellate Committee had to give notice under the Open Meetings Act as it had for this meeting. Chairman Rowe stated that there was an agenda item to be presented later in the meeting which would, if adopted, mean that the Committee members could act independently and simply mail their decision to the Office of the Board of Trustees so that an actual meeting would not be necessary. As it is right now, we do have to comply with the Open Meetings Act. He added that no one had arrived at the meeting to watch the proceedings of the Appellate Committee even though public notice had been given to the local newspapers.

The meeting of the Ad Hoc Architecture and Design Committee which had been scheduled for October 16, 1978, had been cancelled due to a late plane arrival. Mr. Van Meter stated that he and Mrs. Kimmel would set up a meeting some time in connection with the November Board meeting at SIUC, and Dr. Brown would be informed so that notice of this meeting could be given.

Under Reports and Announcements by the President, SIUC, President Brandt announced that the Coal Extraction and Utilization Research Center, under the direction of Dr. Lyle Sendlein, had been awarded the Minerals Research Institute which would amount to $270,000 a year for seven years, or a total of about $1.9 million from the U.S. Department of the Interior. This falls under the 1977 Surface Mining Control and Reclamation Act. The Institute will be based at SIUC's Coal Research Center and will fund four areas of research already being pursued by the Center: Mining Engineering Research, Mineral Processing Research,
Mineral Characterization Research, and Reclamation Research. The Office of Human Development, Administration on Aging, had awarded a grant of $101,000 to SIUC's Social Welfare program to develop an undergraduate training specialization in gerontology. The Agency for International Development had awarded $730,000 to Professor Hussein Elsaid, College of Business and Administration, to be used for a middle management program. The objective of this program is to familiarize 100 middle managers from Egypt with modern American management concept techniques and practices. This was a competitive grant, and President Brandt felt it was a fine commentary to Professor Hussein Elsaid and the College of Business and Administration that they were able to win this particular grant. Kay Ripplemeyer, a Graduate Assistant in the Department of English, had received an Illinois Humanities Council grant for $14,500 to study the "Evolution of Pomona Township" in Jackson County. The American Institute of Cooperation has awarded Professor Walter J. Wills, Department of Agricultural Industries, the National Cooperative Month's Cooperative Education Award. Dr. Wills currently serves as secretary of the Illinois Cooperative Coordinating Council.

The following matter was presented:

PETITION FOR RECONSIDERATION: APPEAL OF RODNEY CAVITT, SIUC
September 19, 1978

Dr. James M. Brown
General Secretary
Southern Illinois University System
Carbondale Campus

SUBJECT: Appeal of Rodney Cavitt

Dear Dr. Brown:

In compliance with Article IX Bylaws 2 H, I am filing (for Mr. Rodney Cavitt) the Petition for Reconsideration.

Those points 1) Issue A, 2) Issue B, and 3) Issue C are being petitioned since ultimately all inter-relate. Since at the September 14, 1978, Board of Trustees meeting much confusion in discussion of points arose among Board members, I feel a reconsideration is due the appellant of all points.

It is our desire to have the Petition for Reconsideration among those items of agenda at the October 1978 Board of Trustees meeting.

Yours truly,

Sandra L. Welch
Security Office
Carbondale Campus
(453-2381 ext. 242)
Ms. Sandra Welch, Mr. Cavitt's advocate, offered to present evidence that the issue of discrimination had been in the grievance from its inception rather than being a new issue, and she had also brought with her Mr. Elbert Simon of the Carbondale NAACP to further substantiate those claims. At the Chair's request, Mr. Gruny explained that although discrimination had been mentioned throughout the previous grievance, no evidence of it had been produced until too late in the proceedings for the administration to reply. The Chair suggested that the place to present the proffered evidence was at the campus hearing required by the Board's previous remanding order. Ms. Welch protested that the evidence had been presented in previous hearings and was in the grievance file. Mr. Elliott pointed out that those facts which were in the Record submitted to the Board were fragmentary and the administrative hearing on remand would result in a record with the evidence and arguments of both Mr. Cavitt and the administration. Since he saw no prejudice to Mr. Cavitt by letting the remanding order stand he moved that the Petition for Reconsideration be denied, and the motion was duly seconded by Mr. Norwood who stated that the Board should not be in the position of hearing evidence. Mrs. Blacksheire stated her understanding that although evidence regarding discrimination may have been in a grievance file, such evidence had not been in the appeals file which reached the Board. Mr. Gruny agreed with her statement and pointed out that it was the Appellant who controlled the contents of the file. Discussion ensued regarding the time requirements for reprocessing the matter. The Chair stated his understanding that if the motion passed it would reconfirm the Board's insistence that the matter be looked at very carefully on remand, and in accordance with Mr. Norwood's comments that it be done expeditiously. After a voice vote, the Chair declared the motion to have passed with one dissent, by Mrs. Blacksheire.

The following matter was presented:
APPEALS OF ADMINISTRATIVE ACTIONS
[AMENDMENT TO IX BYLAWS 2]

Summary

The proposed amendments to IX Bylaws 2 will accomplish the following if adopted:

Add an alternate member to the make-up of the Appellate Committee.

Provide for action by the members of the Appellate Committee, rather than by the Committee, to allow for generally processing appeals matters by telephone and mail rather than by actually physically assembling the Committee members in a meeting.

Authorize reporting of "without positive recommendation" to the Board by the Board Office when timing requirements have been met without reportable positive action from Appellate Committee members.

Rationale for Adoption

The proposed amendments will provide a properly constituted basis for expediting the work of the Appellate Committee, for permitting Committee activity should a regular member be unable to serve, and for handling appeals should Committee inaction stall the appeals process.

Considerations Against Adoption

None is known.

Constituency Involvement

This item involves only internal Board procedures and actions and does not call for constituency review.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That effective immediately, Section B of IX Bylaws 2 be amended to read as follows:

B. Appellate Committee. The Board of Trustees shall establish an Appellate Committee whose membership shall consist of the Chairman of the Board and two other Board members selected by the Board. An alternate member shall also be selected by the Board from among the Board members. The alternate member will serve as a member of the Appellate Committee for matters arising during a period for which a regular member has given notice of unavailability to the General Secretary or is incapacitated, or there is a vacancy in a regular membership. The Committee shall have two major responsibilities: to review each application for appeal filed with the General Secretary of the Southern Illinois University System, in accordance with the procedures enumerated below; and, after
a review of applications for appeal, case summaries, and written arguments, to identify those grievances which are appropriate for review by the full Board. The Committee shall be assisted in the discharge of these duties by the General Secretary of the Southern Illinois University System and Board Staff.

BE IT FURTHER RESOLVED, That Sections E and F of IX Bylaws 2 be amended to read as follows:

E. Consideration by the Appellate Committee. The General Secretary, upon the timely receipt of the materials described in paragraphs C and D, above, shall transmit copies of such materials to each member of the Appellate Committee. The Appellate Committee shall review the application for appeal, the case summaries, and the written arguments. Any member of the Appellate Committee may, in his or her discretion, ask that the grievant submit a reply to the University's answer. A copy of such reply shall be transmitted to the University upon receipt. Any member of the Committee may also request any additional information which he or she deems necessary.

In developing their recommendation the Appellate Committee members shall consider whether the grievant has exhausted all appropriate avenues for resolution of the grievance within the administrative unit involved and whether the matter involves a grievance as defined in [A] above; and shall also consider any of the following as appropriate in the Committee's judgment:

1. important policy issues - to be determined by the Appellate Committee and the Board of Trustees;

2. questions regarding the integrity of the decision-making process - involves questions about the fairness of the procedures followed in arriving at a decision, the proper exercise of authority by individuals, and the proper delegation of authority;

3. termination of employment - means the involuntary severance of an employment relationship by the University including: termination of a tenured faculty member, the award of a terminal contract to a continuing appointee, the termination of a term or continuing appointee before the end of a previously agreed to appointment period, the termination of a Civil Service status employee, and the termination of a student employee during an agreed appointment period. The phrase "termination of employment" does not include expiration of a term appointment, the non-renewal of a term appointment, the termination of a probationary Civil Service employee, or the termination of a conditional appointment if the stated conditions have not been met;
4. Involuntary separation of a student from one of the Universities for nonacademic reasons - includes those sanctions specified in the Student Conduct Code, SIUC (Sections 6-103 and 6-104 and Sections 7-102 and 7-103) and specified in the Student Rights and Conduct Code, SIUE (Student Sanctions). The phrase does not include those sanctions if imposed by reason of failure to meet established academic conduct or performance standards of a school, college, or other academic area of the University.

They shall in addition consider whether the grievance is based on:

1. Questions of expert academic judgment - questions, the answers to which can only be legitimately provided by experts within a particular academic discipline. Although questions of qualification for promotion and tenure often involve "questions of expert academic judgment" and would, therefore, be excluded from Board review on that basis, the question of whether or not to award tenure often involves termination as described in 3 above, and might be appropriate for Board review under that section of the policy; and/or

2. Questions of discretionary management judgment - those questions, the answers to which are reserved to the Presidents or the General Secretary by Board of Trustees policy.

However, the presence or absence of any of these criteria shall not be determinative of the Committee's recommendation. For a positive recommendation, at least two members of the Committee must, within 30 calendar days of the Appellate Committee members' receipt of the case summaries and arguments of both parties and any other information requested by any member of the Committee, recommend that the Board grant the application for appeal. The General Secretary shall cause the parties to be informed of this recommendation.

A recommendation by a member of the Appellate Committee that the application for appeal be granted and that the matter be considered by the Board of Trustees implies neither agreement nor disagreement with either party's position, but instead is an indication that the member views the matter as appropriate for consideration by the full Board.

F. Review of the Application for Appeal by the Board. The failure to gain a positive recommendation by two members of the Appellate Committee on an application for appeal shall be reported to the Board in writing by the General Secretary. Unless the Board at its first regularly scheduled meeting at least 10 days after the report is received chooses, by a majority vote, to grant the application in spite of the absence of a positive recommendation by at least two members of the Appellate Committee, the application for appeal shall be deemed to have been denied, and the action which is the subject of the grievance shall stand.
In those cases in which at least two members of the Appellate Committee have recommended that the matter be considered by the full Board, the application for appeal shall be scheduled for the Board's consideration. Those materials transmitted to the Appellate Committee for their review shall be transmitted by the General Secretary to the Board for its review at least 10 calendar days in advance of the meeting at which the application for appeal is to be considered. Based upon the written materials submitted to the Board by the parties, the Board shall, by a majority vote, either grant or deny the application for appeal. If the application is denied, the administrative action which is the subject of the grievance shall stand and the General Secretary shall so inform the parties.

If the application for appeal is granted, the Board may then proceed to consider the appeal or defer consideration until the next regularly scheduled meeting of the Board. Oral presentations will not be made by the parties unless requested by the Board; however, the parties may respond to the questions of individual Board members.

Dr. Brown explained that this was a proposed amendment to the Bylaws of the Board regarding the policy for the processing of future appeals to the Board. It modifies the policy to permit a more expeditious handling by the Appellate Committee of matters which come before it. Copies were provided to the Board in due time for notice of the amendment of the Bylaws.

In answer to a question by Mrs. Blackshe, Mr. Gruny stated that the Appellate Committee would operate the same way as the Board's Executive Committee whereby the approval is by individual members, not by a committee, which obviated the necessity of them physically getting together or having a conference call. Each one could make his own decision and mail it to the Office of the Board of Trustees. The appeals could be handled more expeditiously than if three people had to make a place in their schedules to consider an appeal at the same time. The Open Meetings Act applies only to meetings; if the individual members of the committee wish to take an action as individuals without consulting anybody else or without the committee getting together, this is permitted. If they desire to get together to discuss a case that requires discussion, then the meeting will have to be posted under the Open Meetings Act.
Mr. Elliott observed that the proposal would permit expeditious disposal of cases with no substantial merit, and moved approval of the resolution as presented. The motion was duly seconded.

The Chair explained that the Board was really undertaking an experiment with this new appellate procedure; it may not work, but this was an attempt to try this new procedure.

Mrs. Kimmel stated that she assumed in the future the information on the appeals would go either automatically to all of the Board members or to those who requested it so if they wanted to wade through all of the material and have an opinion then they would be in a position to disagree with the recommendation of the Appellate Committee. The responsibility of the Appellate Committee as she sees it was to really give a great deal of thought and go through all of the processes and make a recommendation to the Board. If the Board would be more comfortable if they received all of the information on each appeal, they might feel in a better position to challenge the decision of the Committee.

Mr. Huels commented that he understood this matter was an experiment with the process but he was voicing a concern about the initiation of the Committee taking away a feeling of security on the part of those affected by our appeal process. He felt the full Board should hear an appeal if it warrants such.

Chairman Rowe said he would have no objection to any Board member that wanted to be on the mailing list for any of these appeals materials to be on it. If we get to the place where we find we are all wanting to participate in every one of these appeals, we can soon do away with the Appellate Committee and revert to our old system. If any member of the Board wants to be on the appeals matter mailing list, let Dr. Brown know. We will see how it works and may want to review this matter and change it.
After discussion, a voice vote was taken, and the Chair declared the motion to adopt the resolution as presented passed unanimously.

The following matter was presented:

**INDEMNITY POLICY, SIU SYSTEM**

[AMENDMENT TO V CODE OF POLICY D]

**Summary**

The proposal authorizes the reimbursement of actual expenses or liabilities incurred by employees, officers, or Trustees of the SIU System by reason of legal proceedings which result from actions taken by such persons in the course of discharging public duties. Such reimbursement is contingent upon a good faith lack of intent to violate the law or University regulations or directives, prompt notice to the Office of the Board of Trustees of the proceeding, and agreement to defense by University counsel or, in case of a conflict of interest, by counsel acceptable to the Board.

**Rationale for Adoption**

The possible personal liability of Board employees and Trustees has recently been expanded by judicial decision. The Litigation Procedures policy adopted September 14, 1978, mandated that the Board seek dismissal from all lawsuits as a public Board. Doing so could leave individual officers, employees, and Trustees to bear the full burden of defense and liability. Such increased hazards can inhibit job performance by existing personnel and impair the recruitment and appointment of the most qualified people for future positions. Persons discharging public duties in good faith should not have to do so at personal risk. Also, when a lawsuit must be defended, better cooperation and coordination of that defense may be expected when the personnel involved are more comfortable with their personal situation and when compatibility of defense counsel is assured. Neither indemnity nor defense will be supplied when the act of the employee constitutes willful misconduct, i.e., the intentional violation of a law or regulation or University directive.

The state has recently enacted a limited indemnification statute, to which this policy would be supplementary.

**Considerations Against Adoption**

Implementation of the policy could result in added expense, shifted from the pockets of employees to the Board's assets.

**Constituency Involvement**

None.

**Resolution**

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective this date, V Code of Policy D be and is hereby amended to include new subsection 11 to read as follows:
11. Each Trustee, officer, and employee of Southern Illinois University, whether or not in office, and his heirs, executors, administrators, and assigns, shall be indemnified by the Board of Trustees against all costs and expenses reasonably incurred by or imposed upon him or his estate in connection with or resulting from an action, suit, proceeding, claim, or investigation, civil or criminal, to which he or his estate shall or may be made a party, or with which he or it shall or may be threatened, by reason, directly or indirectly, of his action or omission to act in the scope of his appointment as a Trustee, officer, or employee of the University, provided, however: (1) that no such Trustee, officer, or employee shall be indemnified against or be reimbursed for any cost or expense arising out of his own willful misconduct; (2) that the Trustee, officer, or employee has given prompt notice to the Office of the Board of Trustees of the action, suit, proceeding, claim, or investigation or threat of same; (3) that the Trustee, officer, or employee has agreed to legal representation by counsel acting in the matter for the Board of Trustees, or in the event of conflict of interest on the part of such counsel by individual counsel acceptable to the Board and its counsel, which acceptance shall not be unreasonably withheld; (4) that the cost or expense is not reasonably recoverable from any other source. The costs and expenses against which any Trustee, officer, or employee of the University shall be so indemnified shall be those actually paid or for which liability is actually incurred, including sums paid in settlement of any such action, suit, proceeding, or claim on advice of competent counsel and with the concurrence of the Board of Trustees, and irrespective of whether such costs or expenses are taxable costs as defined or allowed by statute or rule of court. Said rights of indemnification shall be supplementary to any other rights with respect to any such costs and expenses to which said Trustee, officer, or employee may otherwise be entitled against the Board of Trustees or any other persons.

A Trustee, officer, or employee shall not be deemed to have been guilty of willful misconduct in the performance of his duty as a Trustee, officer, or employee, as to any matter wherein he relied upon the opinion or advice of legal counsel employed or retained by or for the Board of Trustees, or wherein he relied upon erroneous information or advice furnished him by an officer or an employee of the University, and which he accepted in good faith from such persons. "Willful misconduct" as the term is used herein includes but is not limited to the intentional violation of a law or of a regulation having the force of law or of the directive of a superior University authority.

Mr. Elliott commented that the Board had been discussing an indemnity policy for the University for some time. This matter is an attempt to draw a policy to protect, not just the Board of Trustees, but also officers and employees of the University who may be defendants in lawsuits in regard to actions which were within the scope of their employment. It does not cover indemnity for actions which are called willful misconduct. It is intended to indemnify those
who find themselves sued because of their University duties or who reasonably relied upon advice or information obtained from other persons in the University which they accepted in good faith. It is a good draft even though it is not without legal problems. Mr. Elliott moved adoption of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

**RECOGNITION OF BUILDING CODES AND STANDARDS**

**Summary**

The Board of Trustees is asked to recognize the establishment of official Building Codes and Standards by and for the individual Universities.

**Rationale for Adoption**

These individual Building Codes and Standards for the respective Universities report characteristics and particulars for each main campus facility. For example, the publication for SIUC reveals that the main campus uses a high pressure steam heating and cooling system; and the publication for SIUE shows that the campus uses a low pressure system fired by gas. Identified are such specifics as the particular fire alarm system installed at each University, the standard lighting fixture used by each, and the respective labor jurisdictions for each University.

These documents are provided to a design architect doing work for a campus to permit him to understand the specifics for his particular design responsibility and permits compatibility in design of the campus. In addition, if the documents are officially recognized, they have great influence in dealing with the Capital Development Board when decisions on design arise.

The benefits of such codes and standards in avoiding inefficient multiple inventories and in achieving desirable compatibilities in design and function are obvious.

Different conditions and standards must be recognized for each University, and the records of these factors must have constant file maintenance and updating. For these reasons we recommend that each University establish its own code, and that each be held responsible for the updating of its document.

**Considerations Against Adoption**

None has been identified.
Constituency Involvement

This item is of a technical nature, and the recommended action is the end result of many meetings of a special Task Force of the System Council. The System Council has approved and endorses this action.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Board recognizes as its official Building Codes and Standards those documents created by and presented this date by each University, and it further charges the Presidents of each University to delegate responsibility to a particular employee to update and maintain the documents in accordance with changing needs and conditions.

Dr. Brown explained that some time ago the Capital Development Board had requested consideration of the establishment of official building codes and standards governing construction and related activities at our two Universities. The System Council had asked a Task Force to work on the development of these codes and standards, and they have successfully completed an arduous task. He wanted to ask Mr. Isbell to comment on the kinds of accomplishments that the establishment of these codes and standards represented, and then to ask that the Board adopt a resolution which makes this a recognized kind of document governing the activities of architects and designers in connection with projects on the campuses and in helping us deal with the Capital Development Board.

Mr. Isbell showed the Board a thick notebook which contained the proposed building codes and standards. Mr. Clarence G. Dougherty, Vice-President for Campus Services, SIUC, had called to his attention that this particular document was the result of about three years' efforts by a gentleman at SIUC who had just recently retired. Mr. Carl Bretscher had been with the architect's office for a great number of years and it was his expertise, knowledge, and experience that had allowed the development of this document. Mr. Isbell thought it would be wise and proper that the record of this meeting reflected the appreciation of the Board for the fine job accomplished by Mr. Bretscher.
Mr. Huels moved adoption of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously, and expressed the appreciation of the Board for Mr. Bretscher's fine job.

Under Reports and Announcements by the General Secretary of the SIU System, Dr. Brown reported that the greatest legislative activity during the recent month had been in the form of fund-raising by legislators. Dr. Brown did want to report that a meeting of the Kane-Houlihan Committee regarding the reorganization of state government took place on September 26. Notes had been sent to the members of the Board about the conduct of that meeting in which they discussed university foundations and corporate outgrowths, a topic that we will be hearing more of in the future. The General Assembly will reconvene on November 14, and will probably take up override considerations and perhaps develop work on the Capital Development Board authorization bill.

Dr. Brown had indicated previously that the Board Staff was working on a review of numerous other university systems in connection with the Board's interest in governance, and he had been asked several times what institutions were being dealt with. He was now in the position to announce that the following institutions had been visited: University of Alabama, University of Illinois, University of Colorado, University of Missouri, University of Nebraska, and University of Massachusetts. These institutions were selected because each is publicly supported, each is responsible for only a portion of the four-year higher education in its state, each has two or more four-year campuses, each has enrollments greater than 30,000 but less than 60,000, each has fewer than four four-year campuses, each has at least one urban campus, and each has a medical school. These points of similarity made us feel that these were institutions we should visit and talk to extensively. Dr. Brown indicated
that the Board had received first draft indications of the responses to questions asked on these campuses in connection with four of them. The other two will be supplied within a week, and after that time the staff will provide some summary and comparison reports based upon this rough data. It is hoped that this information might be useful to the Board in its study of governance.

Under Reports and Announcements by the President, SIUE, President Shaw announced that SIUE had received a grant of $34,000 for our veterans' cost of instruction program. Friends of Lovejoy Library had been presented an anonymous gift of $25,000. The Environmental Resources Training Center had recently received a $26,000 grant for "Potable Water Supply Operator Training Program Development." Dr. Sidney G. Denny, Department of Anthropology, had received a $40,000 grant from the U.S. Army Corps of Engineers for "Archaeological Survey of Rend Lake." Dr. James M. Comer, School of Education, had received a $135,000 grant from the U.S. Office of Education to support our Teacher Corps Project, which was now in East St. Louis instead of Madison. Dr. Emil F. Jason had recently received a $67,000 grant from the Higher Education Council of St. Louis to support the HEC Educational Opportunity Center. At this time, President Shaw introduced Dr. Henry Cherrick, the new Dean of the School of Dental Medicine, SIUE.

The Chair announced that immediately following this portion of the meeting there would be a news conference held in the International Room, and lunch would be served to invited guests in the Mississippi Room of the University Center.

Mr. Wright moved that the Board recess until 1:00 p.m., at which time the Board would reconvene as a committee of the whole for the purpose of holding public discussions on the SIU System Structure and Governance as scheduled, after
which the Board would return to regular session. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The time was 10:55 a.m.

At 1:00 p.m., the Chair reconvened the meeting with the Board resolved into a committee of the whole as per the public announcement in the press.

The Chair explained that the Board had essentially asked the three following questions: (1) What are the strengths and weaknesses of the present structure? (2) What would be the advantages or disadvantages of shifting to a single chief executive? (3) What values and other possible governing arrangements should the Board be aware of? It had been some time since the Board had discussions on the governance structure. The Chair welcomed the guests who were here and commented that the Board wanted to listen and to learn what was to be said on the matter of governance. The Chair thought it would be appropriate to hear from either one of the Presidents or the General Secretary if they desired to be heard. He understood that President Brandt and Dr. Brown did not feel the need to be heard at this point in time, bearing in mind that there will be another such session in Carbondale in November. President Shaw has requested to be heard today. The Chair announced that Senator Sam M. Vadalabene had been scheduled to appear as an individual from Edwardsville, but was ill and not able to be here. Out of respect to the Senator who has been a good and fine friend of Southern Illinois University, the Chair requested to read his statement, copy of which has been placed on file in the Office of the Board of Trustees.

The following persons made oral presentations on the matter of the SIU System Structure and Governance and are listed in the order of their appearance:

Kenneth A. Shaw, President, Southern Illinois University at Edwardsville

Panos Kukurupoulos, President, University Senate, SIUE
R. N. Pendergrass, President, SIUE Chapter, AAUP
George W. Linden, Member, Graduate Council, SIUE
Roland Keene, Individual, Professor, Department of Higher Education, SIUC
Arthur A. Stahnke, President, Faculty Senate, SIUE
Thomas C. Werner, Student Body President, SIUE
Rosanda R. Richards, President, FOCB, SIUE
G. T. Wilkins, Sr., Member, Tri-Cities Area Chamber of Commerce
Karl L. Monroe, Editor, The Collinsville Herald
Irving Dilliard, Individual, former editorial page editor, The St. Louis Post-Dispatch
Edward B. Smith, President, Urban League of St. Clair County Inc.
Rayhill J. Hagist, Vice-President, SIU at Edwardsville Foundation
Lloyd Schwarz, Executive Vice-President, Edwardsville Area Chamber of Commerce
Lendell A. Phelps, Jr., President, SIU at Edwardsville Alumni Association

The Chair complimented all of those who gave oral presentations for staying within the time constraints that had been proposed. As was indicated in the advertisements, there will be no decisions made at this time. The Chair asked if any of the members of the Board had any comments or questions they might like to raise at this point. Hearing none, the Chair commented it would be appropriate to revert back to the regular meeting of the Board. He did announce that the same type of open and public discussion would be held at SIUC on November 9, 1978.

Mr. Wright moved that the Board revert to active session. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.
Mr. Norwood moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 3:05 p.m.

Alice Griffin, Assistant Secretary
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November 9, 1978

The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, November 9, 1978, at 9:47 a.m., in Ballroom "B" of the Student Center, Southern Illinois University at Carbondale. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mrs. Margaret Blacksheere, Secretary
Mr. Ivan A. Elliott, Jr.
Mr. Wayne Heberer
Mr. Stephen G. Huels
Mr. William R. Norwood, Vice-Chairman
Mr. Harris Rowe, Chairman
Mr. A. D. Van Meter, Jr.
Mr. Kevin K. Wright

The following member was absent:

Mrs. Carol Kimmel

Executive Officers present were:

Dr. Warren W. Brandt, President, SIUC
Dr. James M. Brown, General Secretary of the SIU System
Dr. Kenneth A. Shaw, President, SIUE

Members of the Board Staff present were:

Mrs. Alice Griffin, Assistant Secretary
Mr. C. Richard Gruny, Legal Counsel
Mr. William I. Hemann, Financial Affairs Officer
Mr. R. D. Isbell, Treasurer and Capital Affairs Officer
Dr. Howard W. Webb, Jr., Academic Affairs Officer

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair announced that Mrs. Kimmel has been hospitalized with pneumonia and would probably remain in the hospital for several days.

The Chair proposed that without objection, there would be taken up the following matters:
REPORTS OF PURCHASE ORDERS AND CONTRACTS, SEPTEMBER, 1978, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective January 1, 1978, summary reports of purchase orders and contracts awarded during the month of September, 1978, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.

INFORMATION REPORT: AWARD OF CONTRACTS BY CAPITAL DEVELOPMENT BOARD: MUCKELROY ARENA REMODELING, SIUC

Project Background

The project to remodel the Muckelroy Arena was made possible by a special FY-78 appropriation to provide for Food Production and Research or Food for Century III. The Board of Trustees had earlier approved the project as a part of the FY-78 Capital Budget Requests.

This project remodels the Muckelroy show arena in the Agriculture Building into needed faculty offices, research laboratories, and computer facilities.

Lee Potter Smith Associates, Carbondale, Illinois, provided the design work and preparation of bid documents.

Action by Capital Development Board

The Capital Development Board receives bids and awards contracts on all state capital projects to be funded through their agency.

All bids are received and opened at the Capital Development Board offices in Springfield, Illinois.

CDB Project Number: 825-021-002

Project Title: Muckelroy Arena Remodel

Date of Bid Opening: September 8, 1978, 1:30 p.m.

Identification of Low Bidders:

General Work: United Design Engineers, Inc., St. Louis, Missouri
Base Bid: $220,000, Alternate No. 1 - $4,375

Plumbing Work: Weller's Incorporated, Carbondale, Illinois
Base Bid Only: $45,590

Heating Work: Blaise Incorporated, Centralia, Illinois
Base Bid Only: $38,857

Ventilating Work: Eater Sheet Metal Company, Mt. Vernon, Illinois
Base Bid Only: $17,800
Electrical Work: Carbondale Electric Company, Carbondale, Illinois
Base Bid Only: $56,100

Total Contract Award: $382,722

Contingency: $18,498 (4.8 percent)

Total Construction Project: $401,220
ADMINISTRATIVE REORGANIZATION: OFFICE OF OFF-CAMPUS PROGRAMS
TO BECOME OFFICE OF CONTINUING EDUCATION, SIUE

Summary

This matter would change the unit designation from Office of Off-Campus Programs to Office of Continuing Education, SIUE, and expand the charge to the unit as a reasonable and moderate extension of continuing education activities at SIUE.

Rationale for Adoption

The Office of Off-Campus Programs, created by Board action of May 9, 1974, initially was charged with the administration and support of programs (including the Resident Center Programs and extension programs) which were offered at locations away from the Edwardsville campus. Since its creation the Office has assumed additional continuing education responsibilities including continuing education courses offered at both off- and on-campus locations through the Office of Conferences and Institutes, the development and implementation of seminars and workshops offered both on- and off-campus, and coordination of continuing education activities with other units, schools, and departments at SIUE.

Changing the unit designation from Office of Off-Campus Programs to Office of Continuing Education will more accurately describe the activities and functions of the unit. No expansion of the activities of the unit is sought; but rather an expansion of the charge to the unit in order to permit the consolidation of administrative responsibility over related functions.

The existing units, Office of Conferences and Institutes and Office of Off-Campus Programs, will continue to operate as subordinate units within the Office of Continuing Education and will report to the Director of the Office of Continuing Education.

No additional funding needs are anticipated as a result of the changes proposed.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Vice-President and Provost, SIUE. It is recommended for adoption by the Vice-President and Provost and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the unit presently designated as the Office of Off-Campus Programs be and is renamed the Office of Continuing Education, Southern Illinois University at Edwardsville; and
BE IT FURTHER RESOLVED, That this action be reported to the staff of the Illinois Board of Higher Education for information.

CLARIFICATION OF BOARD ACTION: BACHELOR OF SCIENCE IN ENGINEERING DEGREE, SIUE

[AMENDMENT TO VI CODE OF POLICY C-2-a]

Summary

This matter requests clarification of an action taken by the Board at its meeting of March 14, 1974. On that date the Board approved a matter entitled: "Approval of Degree Program: B.S. in Industrial Engineering, SIUE." The intent of the matter was two-fold: to authorize SIUE to award the degree Bachelor of Science in Engineering; and to approve an academic major, Industrial Engineering, leading to that degree.

The first sentence of the Summary of the matter states: "Approval of this matter would authorize the Edwardsville university to offer the degree Bachelor of Science in Engineering." The remainder of the Summary described briefly the Industrial Engineering major. The last paragraph of the resolution, however, states: "NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That Southern Illinois University at Edwardsville is authorized to offer the degree Bachelor of Science in Industrial Engineering subject to the approval of the Board of Higher Education." Because the actual language of the resolution does not effect the dual intent of the matter, confusion has existed as to what is authorized and approved, and the purpose of the resolution proposed below is to lay this confusion to rest.

Rationale for Adoption

Since the March 14, 1974 action, SIUE officers have assumed that the University was authorized to award a Bachelor of Science in Engineering degree; and since August, 1974, have carried that information in their catalog. VI Code of Policy C-2-a has not, however, shown this degree as one of those granted at SIUE. The proposed action would bring Board policy and records and SIUE practice into line and in accord with the intent of the action of March 14, 1974.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This clarification was initiated by the Vice-President and Provost, SIUE. It is recommended for adoption by the Vice-President and Provost and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the intent of the Board's action of March 14, 1974, on the matter entitled "Approval of Degree Program: B.S. in Industrial Engineering, SIUE" was to authorize Southern Illinois University at Edwardsville
to award the degree Bachelor of Science in Engineering and to approve an academic
major, Industrial Engineering, leading to that degree; and

BE IT FURTHER RESOLVED, That the four academic majors authorized for
Southern Illinois University at Edwardsville and presently titled Electronic
Engineering, Urban and Environmental Engineering, Industrial Engineering, and
Engineering Science lead to the degree Bachelor of Science in Engineering; and

BE IT FURTHER RESOLVED, That VI Code of Policy C-2-a be amended to
read as follows:

2. Degrees granted Southern Illinois University at Edwardsville:
   a. Baccalaureate degrees
      1) Bachelor of Arts
      2) Bachelor of Science
      3) Bachelor of Science in Engineering
      4) Bachelor of Music

BE IT FURTHER RESOLVED, That this action be reported to the Illinois
Board of Higher Education for information.

CHANGE OF TITLES OF BACCALAUREATE DEGREE PROGRAMS - BACHELOR OF SCIENCE
IN ENGINEERING, MAJORS: ELECTRONIC ENGINEERING TO ELECTRICAL ENGINEERING,
AND URBAN AND ENVIRONMENTAL ENGINEERING TO CIVIL ENGINEERING, SIUE

Summary

The proposed resolution would change the title of two Bachelor of
Science in Engineering degree programs in the School of Science and Technology.
The changes will more accurately reflect these programs and their content.

Rationale for Adoption

The program, presently called "Electronic Engineering," is more
commonly termed "Electrical Engineering." The appropriate change will eliminate
confusion which exists among some potential employers of the graduates of this
program as well as some uncertainty among prospective students.

The Engineering and Technology faculty has received inquiries from
many employers asking for a definition of the present Urban and Environmental
program. Since the program was developed as a Civil Engineering curriculum,
that more common professional designation is appropriate and desirable.

Considerations Against Adoption

University officers are aware of none.
Constituency Involvement

The proposed changes in titles for each of the programs are the result of faculty study and have been reviewed and agreed upon by committees of the School and by the University Senate. Approval of these changes by the Board of Trustees is recommended by the Vice-President and Provost and by the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That two Bachelor of Science in Engineering degree programs at Southern Illinois University at Edwardsville presently designated as Electronic Engineering and Urban and Environmental Engineering be and are hereby renamed Electrical Engineering and Civil Engineering, respectively; and

BE IT FURTHER RESOLVED, That this action be reported as a reasonable and moderate extension of existing programs to the staff of the Illinois Board of Higher Education for information.

CHANGE OF TITLE OF BACCALAUREATE DEGREE PROGRAM: BACHELOR OF SCIENCE, MAJOR IN SANITATION TECHNOLOGY TO BACHELOR OF SCIENCE, MAJOR IN ENVIRONMENTAL SYSTEMS TECHNOLOGY, SIUE

Summary

The proposed resolution would change the title of one Bachelor of Science program in the School of Science and Technology. The change will more accurately reflect this program and its content.

Rationale for Adoption

The present title, "Sanitation Technology," is too often associated with sanitation workers and implies a narrower program of study than exists. The name "Environmental Systems Technology" will convey a truer impression of the program and its content.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The proposed change in title of this program is the result of faculty study and has been reviewed and agreed upon by committees of the School and by the University Senate. Approval of this change by the Board of Trustees is recommended by the Vice-President and Provost and by the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Bachelor of Science degree program at Southern Illinois University at Edwardsville presently designated as Sanitation Technology be and is hereby renamed Environmental Systems Technology; and
BE IT FURTHER RESOLVED, That this action be reported as a reasonable and moderate extension of an existing program to the staff of the Illinois Board of Higher Education for information.

APPROVAL OF INCREASE IN PROJECT BUDGET, CONCURRENCE IN THE AWARD OF CONTRACTS BY THE CAPITAL DEVELOPMENT BOARD, AND AWARD OF CONTRACT: TERTIARY TREATMENT FACILITY, SIUE

Summary

For the capital project, Tertiary Treatment Facility, SIUE, this matter:

1. Approves the acceptance, by SIUE, of an additional $40,000 in Illinois Environmental Protection Agency grant funds for the project, and approves an increase in the project budget by that amount (from $568,000 to $608,000).

2. Concurs in the award of contracts by the Capital Development Board for the project.

3. Awards the contract for the plumbing work on the project, which contract is a three-party contract between the contractor, the University, and CDB, and under which contract the University will expend the total amount of IEPA grant funds received for the project.

Funding for the project in the total amount of $608,000 is from $450,000 in state funds appropriated to CDB, and $158,000 in IEPA grant funds received by SIUE.

Rationale for Adoption

At its meeting of July 13, 1978, the Board approved plans and specifications for the subject capital project, and authorized the Executive Committee to award a three-party contract (between a contractor, the University, and CDB) for the project, provided the University commitment did not exceed $118,000. The actions were proposed at that time because the three-party contract was a necessary vehicle for the University to expend the IEPA grant funds, and acceptable bids were anticipated in early August, a month in which the Board had not scheduled a meeting.

Bidding on the project was done by CDB. The first set of bids, opened July 11, 1978, were, in the aggregate, substantially over budget, and only the bid for electrical work was later considered acceptable. The bid for the electrical work was guaranteed until October 16, 1978. A second set of bids, opened September 6, 1978, contained bids for the general, plumbing, and ventilating work which were later accepted by CDB. However, the combined bids for all work on the project were approximately $40,000 over the original budget.

Consideration was given to deleting the pumps and forcemain between the Tertiary Treatment Facility and the Environmental Resources Training Center in order to get the project in budget. Such an action would have negated the usefulness of pilot training equipment in the E.R.T.C. and IEPA therefore agreed, on October 19, 1978, to provide the additional $40,000 needed for the project.
In order to prevent the electrical bid from lapsing on October 16, the University notified CDB on October 11 of the availability of the additional $40,000 for the project and CDB subsequently accepted the bids and awarded contracts.

Actions proposed herein approve the University's acceptance of the additional $40,000 and the resulting increase in the project budget, concur in the CDB award of contracts, and award the three-party contract for the plumbing work, with a maximum commitment of $158,000 by the University under the contract. Processing the contract through the Executive Committee was not possible because the July action only authorized a University commitment up to $118,000.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Vice-President for Business Affairs. It is recommended for approval by the Vice-President for Business Affairs, the Vice-President and Provost, and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

1. The acceptance, by Southern Illinois University at Edwardsville, of an additional $40,000 of Illinois Environmental Protection Agency grant funds for the capital project, Tertiary Treatment Facility, SIUE, is approved and ratified, and the authorized budget for said capital project is hereby increased from $568,000 to $608,000.

2. The Board hereby concurs in the award of contracts by the Capital Development Board on the said capital project, which contracts are to be awarded to the firms and for the purposes and in the amounts specified below:

   General Low Bid: $264,640

   Ventilation Low Bid: $7,975

   Electrical: Rite Electrical Company, Granite City, Illinois
   Electrical Low Bid: $42,836

   Plumbing Low Bid: $221,000
Total of Bids: $536,451
2% Contingency 10,549

$547,000

Architect/Engineer Fees & Reimbursables 61,000

$608,000

Amended Budget Approval: $608,000

3. That a contract be and is hereby awarded to France Plumbing, Heating, & Air Conditioning Company, Edwardsville, Illinois, and to and in conjunction with the Capital Development Board, State of Illinois, for plumbing work on the capital project, Tertiary Treatment Facility, SIUE, in an aggregate amount of $221,000, provided however that the financial obligation of the University under the contract awarded hereby shall not exceed $158,000 in the aggregate.

4. The President of Southern Illinois University at Edwardsville be and is hereby authorized to take all actions necessary in the execution of this resolution in accordance with the practices and procedures of the Southern Illinois University System.

SCHEDULE OF MEETINGS OF THE BOARD OF TRUSTEES FOR 1979

As a traditional practice and for convenience in meeting certain provisions of the Open Meetings Act, Board meetings have been scheduled on an annual basis. Custom has called for scheduling alternate meetings on alternate campuses of the University, and recent practice has identified the second Thursday of each month as the regular meeting date. Approval is requested for the schedule listed below:

February 8  SIU at Edwardsville
March 8  SIU at Carbondale
April 12  SIU at Edwardsville
May 10  SIU at Carbondale
June 14  SIU at Edwardsville
July 12  SIU at Carbondale
September 13  SIU at Edwardsville
October 11  SIU at Carbondale
November 8  SIU at Edwardsville
December 13  SIU at Carbondale
November 9, 1978

The following schedule reflects the second Thursday of each month for the meetings of the Board of Trustees for 1979:

<table>
<thead>
<tr>
<th>Deadline Dates for Receipt of Agenda Items (Due by 5:00 p.m.)</th>
<th>1979 Mailing Dates Agenda &amp; Matters</th>
<th>1979 Meeting Dates Board of Trustees (Thursday)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Monday, January 15</td>
<td>Friday, January 26</td>
<td>SIUE - February 8</td>
</tr>
<tr>
<td>*Tuesday, February 13</td>
<td>Friday, February 23</td>
<td>SIUC - March 8</td>
</tr>
<tr>
<td>Monday, March 19</td>
<td>Friday, March 30</td>
<td>SIUE - April 12</td>
</tr>
<tr>
<td>Monday, April 16</td>
<td>Friday, April 27</td>
<td>SIUC - May 10</td>
</tr>
<tr>
<td>Monday, May 21</td>
<td>Friday, June 1</td>
<td>SIUE - June 14</td>
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<tr>
<td>Monday, June 18</td>
<td>Friday, June 29</td>
<td>SIUC - July 12</td>
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<tr>
<td>Monday, August 20</td>
<td>Friday, August 31</td>
<td>SIUE - September 13</td>
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<tr>
<td>Monday, September 17</td>
<td>Friday, September 28</td>
<td>SIUC - October 11</td>
</tr>
<tr>
<td>Monday, October 15</td>
<td>Friday, October 26</td>
<td>SIUE - November 8</td>
</tr>
<tr>
<td>*Thursday, November 15</td>
<td>Friday, November 30</td>
<td>SIUC - December 13</td>
</tr>
</tbody>
</table>

*Due to Holidays

Meetings have not been scheduled for the months of January and August
REVISION: CAPITAL BUDGET REQUEST (RAMP), FISCAL YEAR 1980

Summary

This item seeks approval to resubmit and add to the FY-80 capital budget a request for moveable equipment in the amount of $75,000 in order to complete the Muckelroy Arena remodeling project. This project had earlier been approved by both the Board of Trustees of Southern Illinois University and the Illinois Board of Higher Education as a capital item for FY-78.

Rationale for Adoption

For FY-78, a total project budget of $482,400 to remodel Muckelroy Arena was approved and recommended to the General Assembly by the Illinois Board of Higher Education. This budget provided for architectural fees, remodeling funds, and $75,000 in funds for moveable equipment. After a succession of reviews by the Capital Development Board, funds were appropriated as a part of the Food Production and Research program and funded at $460,000. However, no distinction was made on the division of these funds and perhaps because of a lack of communications the University later learned that the funds were to be used for architectural services and remodeling only with the resulting loss of moveable equipment funds.

It is, therefore, necessary to restore the moveable equipment funds in order to be able to activate and utilize the new spaces in the Muckelroy Arena remodeling project. Approximately $11,000 will be required to provide for laboratory furniture, furniture for six faculty offices, stations for research assistants, computer room furniture, and a conference-work room. The sum of $64,000 will be required for scientific equipment for use in laboratories. Priority number of this project will be 5A.

Considerations Against Adoption

None is known.

Constituency Involvement

Being primarily an administrative matter constituency heads, per se, were not directly involved. This project has the recommendation of the Vice-President for Academic Affairs and Research, the Dean of the School of Agriculture, the Vice-President for Campus Services, and the Director of Facilities Planning, SIUC.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The proposal to add a $75,000 project to the Capital Budget Request (RAMP), Fiscal Year 1980, for the purpose of acquiring moveable equipment to complete the remodeling of Muckelroy Arena, SIUC, be and is hereby approved.
(2) This project shall be identified as priority 5A of the Fiscal Year 1980 Capital Request for SIUC.

(3) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

AMENDMENT TO TENURE POLICY AND PROCEDURES, SIUC
[AMENDMENT TO ARTICLE VIII, SECTION 6-C OF THE STATUTES]

Summary

This matter proposes an amendment to the Appendix to the Tenure Policy and Procedures approved by the Board of Trustees on December 8, 1977. The amendment revises the Appendix listing of basic academic units in which tenure is awarded. The revision requested substitutes specific clinical and non-clinical academic units for purposes of tenure for the School of Medicine, SIUC.

Rationale for Adoption

Faculty members teaching in academic programs offered by the School of Medicine are selected for their specific expertise in professional disciplines. Legal and accrediting restrictions in some programs require the employment of faculty with specific qualifications and credentials. The faculty may not possess appropriate expertise in other program areas offered by the School of Medicine. Program areas in this School are considered equivalent to departmental units. It is therefore appropriate for the origin of tenure recommendations and for the locus of tenure of these faculty to be within specific clinical and non-clinical academic units for purposes of tenure.

Considerations Against Adoption

The University knows of no compelling considerations against adoption.

Constituency Involvement

This matter was recommended by the School of Medicine Faculty Councils. Approval is recommended by the Dean and Provost and the President, SIUC.

Resolution

WHEREAS, The locus of tenure within the University is in the basic academic unit; and

WHEREAS, The School of Medicine has identified specific clinical and non-clinical academic units for purposes of tenure;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Appendix to the Tenure Policy and Procedures, Southern Illinois University at Carbondale, be amended effective as of this date, November 9, 1978, to delete the basic academic unit designated as the School of Medicine and to replace it with the following specific clinical and non-clinical academic units for purposes of tenure:
Clinical Units

Anesthesiology
Family Practice
Internal Medicine
Obstetrics and Gynecology
Pathology
Pediatrics
Psychiatry
Radiology
Surgery

Non-Clinical Units

Basic Medical Education
Information and Communication Sciences
Medical Education
Medical Humanities
Medical Sciences

BE IT FURTHER RESOLVED, That the Statutes of the Board of Trustees be amended in accordance with this resolution.

TOUCH OF NATURE: LEASE AGREEMENT WITH THE STATE OF ILLINOIS DEPARTMENT OF CONSERVATION, SIUC

Summary

This agenda item requests approval to utilize rental funds to be realized from the lease agreement between the State of Illinois Department of Conservation and the Board of Trustees for purposes of maintenance, repair, and general improvements at the Touch of Nature Environmental Center, SIUC. A total of $93,625 will accrue to the University over a two-year period.

Rationale for Adoption

On September 1, 1978, SIUC executed a lease agreement between the Board of Trustees and the State of Illinois Department of Conservation. The lease provides that certain facilities at the Touch of Nature would be leased to the Department of Conservation to provide housing for the Illinois Young Adult Conservation Corps. The Touch of Nature is the first residential site in Illinois for this federally funded program. One hundred young adults will be involved in this program.

In return for the leased facilities, $93,625 will be paid to SIUC over a period beginning on August 14, 1978 and extending to September 30, 1980. In addition, a commitment of 5,000 man-days of labor will be contributed towards University projects at Touch of Nature to be mutually agreed upon by the Department of Conservation and SIUC.

The lease agreement also includes an option to renew by the Department of Conservation for an additional two-year period. If this option is exercised, it is proposed that the use of these additional rental funds also be utilized
for the sole purpose of maintenance, repair, and general improvements at the
Touch of Nature Environmental Center.

No state appropriated dollars will be required for this program. The
Illinois Young Adult Conservation Corps will have its own operating funds to pay
for food, utilities, security, maintenance, and other necessary services.

SIUC now seeks Board of Trustees' approval to expend the $93,625 to
be realized from the lease arrangement for the purpose of providing much needed
maintenance, repair, or general improvements at the Touch of Nature Environmental
Center. Blanket requisitions will be used to provide for repair, maintenance,
and improvements as may be required. Inasmuch as the Touch of Nature facilities
have made the lease funds possible, it is felt that the funds should be redeployed
for improvements at the Touch of Nature Environmental Center and not for any other
purpose. While many improvements are to be made, there will be no interruption
of programs for handicapped children. There will be no impingement upon current
programs or populations using the facilities.

Considerations Against Adoption

None has been made known.

Constituency Involvement

This proposal has the recommendation of the President, the Vice-President
for Academic Affairs and Research, the Dean of Division of Continuing Education,
the Vice-President for Campus Services, the Director of Facilities Planning, the
Director of Physical Plant, and the Director of the Touch of Nature Environmental
Center, SIUC.

Resolution

WHEREAS, The first Illinois Young Adult Conservation Corps will be
located at the Touch of Nature Environmental Center, Southern Illinois University
at Carbondale, providing employment for many young adults and participation in
programs to enhance the conservation of nature;

WHEREAS, A lease agreement has been entered into by the State of
Illinois Department of Conservation and the Board of Trustees of Southern
Illinois University; and

WHEREAS, Rental funds will accrue to SIUC from the Illinois Department
of Conservation through a federally funded program;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern
Illinois University in regular meeting assembled, That:

(1) The proposal to utilize $93,625 in rental funds to be
realized from a lease agreement between the State of
Illinois Department of Conservation and the Board of
Trustees of Southern Illinois University for purposes
of maintenance, repair, and general improvements at the
Touch of Nature Environmental Center, SIUC, and for no
other purpose be and is hereby approved.
(2) The expenditure of $93,625 be reported to the Illinois Board of Higher Education in Table 10.0, Noninstructional Capital Improvements.

(3) In the event that an option to renew for an additional two-year period is exercised, the same conditions as to the expenditure of rental funds shall prevail.

(4) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

WATER TAP AND LICENSE FOR EXTENSION OF WATER LINE, PRIVATE RURAL RESIDENCE, SIUC

Summary

This agenda item seeks approval for a water tap to be made at the Tree Improvement Center, SIUC, and for a license to extend a new water line southward from the water tap to State Aid Highway 13. The water line will then cross under the highway to a privately owned residence where potable drinking water is no longer available. All expenses to install and maintain the proposed new water line will be assumed by the private owner and no costs or expenditures will accrue to the University. The Tree Improvement Center is located approximately 2.3 miles west of the western edge of campus (Oakland Avenue).

Rationale for Adoption

Mr. Freddy L. Shapiro, R.R. #4, Carbondale, Illinois, is the owner of a rural tract directly south of University Tract 25-2. State Aid Highway 13 separates the two tracts. A water line has already been extended to the Tree Improvement Center on University Tract 25-2.

In Mr. Shapiro's proposal to extend water from the Tree Improvement Center, he has secured the necessary clearances to cross under State Aid Highway 13 and to connect to water services from the Murdale Water District. A separate water meter will be installed and Mr. Shapiro will pay for all water used in addition to paying all construction costs to extend the water line.

The original well on Mr. Shapiro's property became inoperative. Exploration for new wells has failed to indicate a potable source of water. The only alternative appears to be an extension from the nearest existing source of water.

The license agreement attached hereto provides for a right of termination upon a 60-day written notice and also a clause by which Mr. Shapiro holds the University harmless for any and all damages and/or liabilities arising out of this agreement.

Considerations Against Adoption

None is known.
Constituency Involvement

Being primarily an administrative matter and a matter not involving state appropriated funds constituency heads, per se, were not directly involved. The project has the recommendation of the Vice-President for Campus Services and the Director of Facilities Planning, SIUC. The Dean of the School of Agriculture accepts the project based on the assumption that there will be no interference with any School of Agriculture program.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) Approval be and is hereby granted for a water tap to be made at the Tree Improvement Center, SIUC, for purposes of making treated potable water available for use at the rural residence of Mr. Freddy L. Shapiro, R.R. #4, Carbondale, Illinois.

(2) To implement the extension of a water line a license be and is hereby granted for constructing said water line from the Tree Improvement Center southward to State Aid Highway 13.

(3) A copy of the license agreement including a legal description be appended hereto and made a part hereof.

(4) In granting this license, Mr. Freddy L. Shapiro, R.R. #4, Carbondale, Illinois, will:

(A) Pay for all construction costs for the water tap, installation of water meter, and extension of the water line.

(B) Pay for all water used as measured through a separate water meter installed for the purpose.

(C) Restore SIU property to its original condition as found before start of construction.

(5) This extension of water service shall be for the sole and exclusive use by Mr. Freddy L. Shapiro and shall not extend to other families, trailers, tracts, or for other purposes or uses.

(6) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

NOTE: The form of license agreement attached to the matter is omitted in the interest of economy and was placed on file in the Office of the Board of Trustees.
With regard to the Supplement to Changes in Faculty-Administrative Payroll - Edwardsville, President Shaw stated this item would result in changing Dr. Emil F. Jason's title to that of Associate Vice-President for Special Programs and Minority Affairs in the Office of the Vice-President and Provost, effective November 1, 1978, on a fiscal year basis. This was in effect an upgrading of the position and a recognition of Dr. Jason's outstanding service to the institution over the years that he had been with SIUE. About two years ago, Dr. Jason had agreed to take the very difficult job of Acting Director of University Services to East St. Louis and he had handled that job in an outstanding fashion. Many of the activities in Upward Bound and the Supplemental Instruction Program at the East St. Louis Center had become a model not only for the state but also nationally.

Mr. Heberer moved the reception of Reports of Purchase Orders and Contracts, September, 1978, SIUC and SIUE; the reception of an Information Report: Award of Contracts by Capital Development Board: Muckelroy Arena Remodeling, SIUC; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, and Changes in Faculty-Administrative Payroll - Edwardsville, including a Supplement and unanimous consent for its consideration; the approval of Minutes of the meeting held October 17, 1978; Administrative Reorganization: Office of Off-Campus Programs to Become Office of Continuing Education, SIUE; Clarification of Board Action: Bachelor of Science in Engineering Degree, SIUE [Amendment to VI Code of Policy C-2-a]; Change of Titles of Baccalaureate Degree Programs - Bachelor of Science in Engineering, Majors: Electronic Engineering to Electrical Engineering, and Urban and Environmental Engineering to Civil Engineering, SIUE; Change of Title of Baccalaureate Degree Program: Bachelor of Science, Major in Sanitation Technology to Bachelor of Science, Major in Environmental Systems Technology, SIUE; Approval of Increase in
Project Budget, Concurrence in the Award of Contracts by the Capital Development Board, and Award of Contract: Tertiary Treatment Facility, SIUE; Schedule of Meetings of the Board of Trustees for 1979; Revision: Capital Budget Request (RAMP), Fiscal Year 1980; Amendment to Tenure Policy and Procedures, SIUC [Amendment to Article VIII, Section 6-C of the Statutes]; Touch of Nature; Lease Agreement with the State of Illinois Department of Conservation, SIUC; and Water Tap and License for Extension of Water Line, Private Rural Residence, SIUC. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blacksheere, Ivan A. Elliott, Jr., Wayne Heberer, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Trustee Reports, Mr. Elliott reported he had attended a meeting of the Merit Board, State Universities Civil Service System, on November 8, 1978. There was a full agenda which included four appeals. Two items which were of interest to this Board and to the System Council was the proposal for the establishment of a uniform statewide step-pay plan for constituent institutions and agencies of the State Universities Civil Service System and considerations regarding House Bill 622 or Public Act 79-1091. One of the problems with the step-pay plan is that you cannot get into the plan without cost, and that cost may be substantial. The construction of the plan, the number of steps, and size of the steps need to be re-examined. The Merit Board adopted a resolution which generally said that the plan would be referred to each system governing board for its review and reactions to indicate its general concept of the step-pay plan and cost estimates on the implementation of the plan as well as ongoing cost. The Merit Board directed that a letter be sent to Senator Buzbee with a copy of the draft being proposed, with the
indication that it was subject to further review and modification and that this plan was being sent to him without any approval of the Merit Board.

Mr. Elliott requested that the System Council review the proposed statewide step-pay plan as suggested by the Merit Board,

Public Act 79-1091 (House Bill 622) was adopted September 25, 1975, but nothing has happened to it until recently. A few months ago, in response to a legislator, the Attorney General ruled that it was applicable to the University of Illinois. About a month ago, Mr. Elliott had asked for and received a System response to the Merit Board. There have been a number of opinions presented and quite some controversy about the Act. The Act generally provides that whenever any state officer, agency, or authority employs an employee not subject to the State Personnel Code, the employee shall be paid the prevailing rate of wages if the employee was serving in a position where the Personnel Code would have required the payment of prevailing wage rates had the employee been subject to the Personnel Code. The universities took the position initially that we were not subject to the law; the Attorney General's opinion has caused further investigation. The focus is whether or not the university is a state agency within the language of this statute. The Merit Board, after considerable hassle, decided that it would study the matter additionally and this matter will be on the next Merit Board agenda. Additional input from the universities is invited as to the legal applicability and cost and whether or not the Merit Board has a duty to interpret this statute under the concept of its statutory directions or whether this decision should be left for the courts. The Merit Board has a statutory duty to fix ranges and rates of salaries, so it is a rather complicated matter. Mr. Elliott asked the System Council to discuss the matter and to recommend to the Merit Board whether any further action should be taken other than what has already been provided by the legal counsels.
In Mrs. Kimmel's absence, Dr. Brown reported on the 1978 National Trustee Workshop of the Association of Governing Boards of Universities and Colleges. Mrs. Kimmel's role started Sunday afternoon, October 29, with a session for new Trustees which extended to noon Monday. Dr. Brown participated in a committee meeting on Sunday afternoon regarding the role of professional board staff in relation to the AGB. Mrs. Kimmel and Dr. Brown met during the meeting at a speech by Harold Hodgkinson, the former Chairman of the National Institute of Education, and again on October 31 at a breakfast sponsored for Illinois participants, billed as a time when Governor Thompson would speak to Illinois educators. After developing a capacity crowd, Robert Corcoran made the speech since the Governor was busy elsewhere. Mr. Corcoran did review some of the concerns about higher education to which the Governor's office is sensitive.

Mr. Norwood reported he had attended a meeting of the Board of Trustees, State Universities Retirement System, on October 21, 1978. He said that the SURS was being sued by a professor who had been forced to retire at age 68 at the University of Illinois. The mention of age 68 in the retirement statute was written in 1941. Since SURS has nothing to do with what age universities retire people, the SURS is trying to remove itself from the suit.

There was some good news for every retired person in that the automatic cost of living adjustment will go from two percent to three percent without employees having to contribute.

There has been a data processing problem at the office in Champaign because they use the facilities of the University of Illinois. Sometimes the SURS has a very low priority for the computer and a lot of people have to do the information by longhand. It was decided to try a private computer firm in the Champaign area, which should save money in the long run, and there is
a clause which states the SURS can get out of the contract at any time so the worst thing that can happen would be to have to go back and use the University of Illinois' facilities.

The University of Illinois has an employee who was paid by a private entity. The employee wanted to contribute to the retirement system in order to get the retirement benefits. The SURS decided that this was not proper because it could encourage people from outside agencies to come in and contribute work to the University but be paid by someone else and still get the benefits of the retirement system.

Mr. Ed Gibala, who has been in the retirement system for 38 years, and has done a great job as Executive Director, is going to retire, and his replacement will be hard to find. Mr. Norwood wanted to say publicly and as often as he could that he surely appreciated the job Mr. Gibala has done for the State Universities Retirement System.

Mr. Norwood reported on attending a meeting of the Joint Trustees Committee for Springfield Medical Education Programs on November 8, 1978. Lease arrangements were discussed with Mr. James Furman of the Illinois Board of Higher Education, and it was a very informative meeting. Mrs. Blacksheere had also attended the meeting, and she was concerned that Mr. Furman kept relating that he was staff in the IBHE, but she felt he was much more than that. She thought that the two boards of the hospitals were seriously considering some alternatives that they had held back on but could not hold back any longer, and quite rightly so.

Under Committee Reports, there was no report from the Executive Committee.

The following matter was presented:
APPROVAL OF THE STUDENT LEGAL SERVICES PROGRAM, SIUE

[AMENDMENT TO VIII CODE OF POLICY D]

Summary

This matter approves the Student Legal Services Program, SIUE, and authorizes funding for the program of approximately $10,000 for the remainder of Fiscal Year 1979.

Funding is to be provided by a reduction in the Student Welfare and Recreation Trust Fund Fee, SIUE, with an offsetting increase in the Student Activity Fee, SIUE.

Attached is a description of the program's functions, services, and structure.

Rationale for Adoption

The program proposed will provide SIUE students with cost free legal assistance (of approximately 20 hours per week) on matters authorized by the program's description, permit the initiation of preventive law activities by the students' attorney to assist students in avoiding legal difficulties, and permit the establishment of intern and/or training programs within the legal services program to provide students with opportunities to work closely with the legal profession.

Approval of this program will assist SIUE students with resolving or avoiding problems common to life in a complex legalistic society, many of which directly affect students' ability to continue their education. By providing them resources (which most students could not otherwise afford) with which to settle their difficulties, students will become more aware of proper avenues and procedures for conflict resolution, and will be more able to integrate themselves with society.

An Advisory Board will oversee the operation and development of the program, recommend changes in the program's structure or function, determine and recommend funding needs of the program, and periodically evaluate and report on the operation of the program.

This proposal has been developed over the past year and was included in the matter, "Authorization of SWRF Expenditure: Student Government Operations, SIUE," submitted at the September 14, 1978 meeting of the Board. The Student Legal Services Program was deleted from that matter due to the unavailability of a detailed description of the program at that point in time. Since that time the program has been reviewed, amended, and finalized and the detailed description of the program is attached hereto.

Funding for the program for the remainder of FY-79 will be from Student Activity Fee monies obtained by an increase in the Student Activity Fee with a corresponding reduction in the SWRF Fee, SIUE. The President and the
Student Body President have agreed that continuation of and funding for the program past FY-79 should be contingent upon the establishment of a mandatory-refundable student fee for the program to be created prior to June 30, 1979.

Considerations Against Adoption

University officials are not aware of any.

Constituency Involvement

This proposal was generated by the Student Senate, SIUE. It has been developed by the Senate in cooperation with the Office of the President and the Office of the General Counsel. It is recommended for adoption by the Vice-Presidents for Student Affairs and Business Affairs, and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The Student Legal Services Program, Southern Illinois University at Edwardsville, be and is hereby approved as presented to the Board this date.

(2) VIII Code of Policy D be and is hereby amended to include a new subsection 6 to read as follows:

6. The SIUE Student Legal Services Program is approved. (See Appendix VIII (D)(6))

(3) During Fiscal Year 1979, the Student Welfare and Recreation Trust Fund Fee, SIUE, be reduced by an amount calculated to generate the sum of $10,000 from those fees collected only during said fiscal year; and that the Student Activity Fee, SIUE, be increased by the same amount, and for the same period of time, as the above change in the Student Welfare and Recreation Trust Fund Fee, SIUE.

(4) Those Student Activity Fee funds provided by the action in paragraph (3) above of this resolution are authorized for expenditure for the establishment and operation of the Student Legal Services Program, SIUE, for Fiscal Year 1979.

(5) The President of Southern Illinois University at Edwardsville be and is hereby authorized to take all actions necessary in the execution of this resolution in accordance with the practices and procedures of the Southern Illinois University System.
Program Description
Student Legal Services Program
Southern Illinois University at Edwardsville

I. DEFINITION OF THE STUDENTS' ATTORNEY'S STATUS IN THE UNIVERSITY COMMUNITY

The students' attorney shall be an independent contractor with the University, and shall not be an employee of the University. The contract between the University and the attorney shall specifically recognize this contractual relationship.

The attorney shall recognize that the performance of his or her duties as an attorney requires participation in attorney-client relationships with student clients.

In the performance of his or her duties, the students' attorney shall act in an individual capacity and not as a representative of the University. Any opinions or views expressed by the students' attorney in the performance of his or her functions shall not be construed to represent the opinions or views of the University.

II. FUNCTIONS OF THE STUDENT LEGAL SERVICES PROGRAM AND THE STUDENTS' ATTORNEY

The following are the functions of the student legal services program and the students' attorney:

A. The students' attorney will assist only eligible students of SIUE seeking legal advice and/or referral.

B. The primary functions of the students' attorney are to provide advice and referrals and to act as a consultant in legal matters.

C. The students' attorney will act as an advisor and legal consultant to student activities organizations. The allocation of time to said activities shall in no way interfere with the primary functions of the student legal services program for eligible students.

D. The students' attorney shall not receive nor accept any type of payment or benefit for activities performed for an eligible student, nor for any referral of an eligible student to another attorney, (nor shall the students' attorney be reimbursed for preliminary work performed on a matter referred to another attorney, and attorneys to whom matters are referred by the students' attorney shall be made to understand that fees which they charge are not to be computed to include or cover such preliminary work), except for such payments or benefits as are provided for by the contract between the University and the students' attorney.

E. The students' attorney will act as a liaison with the local bar association(s). The intent of such liaison activity shall be to gain general support for the student legal services program and to facilitate the efficient referral of students to other attorneys as appropriate.
F. The student legal services program is intended to provide students with opportunities for experiences in the legal profession. Accordingly, para-legal training programs and/or internship programs may be established in conjunction with the student legal services program.

Any such programs proposed shall be established in accordance with University policies and procedures concerning such programs, and in a manner which will not violate prohibitions concerning the unauthorized practice of law.

G. The student legal services program is intended to inform students of their legal rights and to assist them in avoiding legal difficulties. Toward this end, the students' attorney may provide assistance and information in the form of booklets, information sheets, seminars, and other presentations; and may be assisted in this pursuit by individuals acting under para-legal training programs and/or internship programs if such programs are established. The students' attorney shall be responsible for, and shall act as coordinator of all such preventive law activities initiated under this program.

III. SERVICES AND LIMITATIONS OF THE PROGRAM

A. Available Services

The students' attorney may assist eligible students with the following types of matters but only for the provision of advice and/or referral to another attorney, and within the confines of the general limitations of the program and any specific limitations noted for specific types of matters.

1. Tenant and/or landlord problems.

2. Contracts and consumer matters, including the review and enforcement of consumer, employment, and insurance contracts; matters pertaining to warranties and defective products or services; creditor's and debtor's rights; garnishment and other collection actions; and informal arrangements with creditors.

3. Marital relations, but only for advice to the legal aspects of a problem and referral to another attorney.

4. Notarial acts may be performed by the attorney.

5. Conferences, correspondence or negotiations with adverse parties and/or their attorneys or agents in efforts to settle a matter short of litigation and/or prior to an appearance in any litigation. Such matters may be further restricted by the prohibition concerning excessive time and/or resource commitments.
6. Bankruptcy advice, including debt and loan payment counseling services. However, all such matters which involve Southern Illinois University as a creditor, or which seek to discharge through bankruptcy a debt to Southern Illinois University are prohibited from coverage under the program.

7. Administrative agency matters, including unemployment compensation and veteran's benefits.

8. Small claims and traffic court matters.

B. Limitations on Services

The students' attorney is restricted as noted from acting as agent or attorney for any student(s) in the following matters:

1. Suits against the Board of Trustees of Southern Illinois University, Southern Illinois University at Edwardsville, and the Student Government of SIUE, or any of their parts or officials when they are functioning in their official capacity are prohibited.

2. Any matter prohibited by the Code of Professional Responsibility is prohibited.

3. The drafting of wills for estates in excess of $50,000.00 is prohibited. The attorney may not act as a representative of any estate nor as attorney for such a representative.

4. All tax matters and estate planning, including the preparation and the filing of tax returns and the drafting of trust agreements are prohibited.

5. Incorporation of groups for private profit is prohibited.

6. Any criminal matter, including but not limited to felonies, misdemeanors, petty offenses and business offenses, are prohibited from coverage under this program.

7. All pre-existing legal matters are prohibited from coverage under this program. "Pre-existing legal matters" are defined as any legal matter occurring before the student gained eligibility under this program.

8. All cases involving excessive time and/or resource commitments are prohibited from coverage under this program. The determination of whether a case would involve excessive commitments shall be left to the discretion of the students' attorney. A student whose case or matter has been refused on such grounds may file a grievance with the Advisory Board for a review and consideration of the bases of such determination.
9. The attorney shall not be involved in student academic, student affairs, or faculty grievance cases.

10. The students' attorney shall not give advice, counsel, or representation to an eligible student in a matter involving another eligible student, but shall advise both students of the conflict and where possible assist the students with referrals to other counsel if appropriate.

11. During the first calendar year of operation of this program, the students' attorney may not appear in person or by pleadings or brief before any civil or criminal court or administrative agency, state or federal, as a representative of, or counsel for any individual when such appearances would arise from any matter accepted by the attorney under the auspices of this program. At the conclusion of the first year of operation the Advisory Board shall evaluate the effect and operation of this limitation and make recommendations as to its continuation, alteration or abolition.

IV. ADVISORY BOARD TO THE STUDENT LEGAL SERVICES PROGRAM, SIUE

A. Membership and Procedures of the Advisory Board

The Advisory Board shall consist of:

1. Six student members with voting rights, who shall be appointed by the Student Senate in conformity with the established procedures of the Personnel Committee of the Student Senate. Of these six student members, no more than two may, at any one time be Student Senators. Student Senate staff members shall not be precluded from membership on the Advisory Board by virtue of their position;

2. The Chairperson of the Advisory Board who shall be appointed by the Student Body President with the advice and consent of the Student Senate. The Chairperson shall be appointed for a one-year term of office and shall have voting rights;

3. Four ex-officio members serving without voting rights, who shall be:
   a. the students' attorney;
   b. the Vice-President for Student Affairs of SIUE;
   c. one member of the local bar appointed by the Madison County Bar Association; and
   d. one member appointed by the Department of Government and Public Affairs, SIUE, which individual shall also serve
as the academic advisor to any para-legal training and/or internship programs which may be established.

4. There shall be no time limit placed on the term of office of members of the Advisory Board with the exception of the Chairperson of the Advisory Board.

5. The Advisory Board shall meet bi-weekly, or at the call of the Chairperson, or at the call of a majority of the membership of the Advisory Board.

6. The Advisory Board may establish and dissolve as it deems fit, committees and subcommittees of the Board to perform specific functions as charged by the Board.

7. The Vice-President for Student Affairs, SIUE, or designee, shall act as the fiscal officer for the program.

8. On contractual matters the students' attorney shall initially communicate with the fiscal officer of the program, and on policy and procedural matters the students' attorney shall initially communicate with the Chairperson of the Advisory Board.

B. Responsibilities of the Advisory Board

The Advisory Board shall be responsible for overseeing the operation and development of the student legal services program at SIUE, and for maintaining compliance of the program with applicable University and Board of Trustees' policies and state and federal law and regulations having the force of law. The Board shall: (1) develop and propose bylaws detailing operating procedures and guidelines for the program and the Advisory Board, and recommend such bylaws, and any changes thereto which from time to time may be necessary, to the Student Body President, the Vice-President for Student Affairs and the President of the University for approval; (2) make recommendations concerning structural changes in the programs' functions, services and/or restrictions to the Student Body President, the Vice-President for Student Affairs and the President of the University for approval; (3) make recommendations concerning the employment and/or dismissal of the students' attorney; (4) prepare, (in cooperation with the students' attorney, and in accordance with the Constitution of the Student Senate and the guidelines of the Budget Committee of the Student Senate), budget reports and requests concerning the program for submission to the Budget Committee of the Student Senate; (5) review and evaluate the programs' operations, functions, personnel and services and make such reports and/or recommendations concerning such matters as are required by the programs' structure, or as the Advisory Board deems necessary; and, (6) develop procedures for the handling of grievances or complaints arising from the program, and act as the hearing body for all grievances or complaints filed against the program or personnel within the program.
C. Program Review and Reports

The students' attorney, in connection with the Chairperson of the Advisory Board, shall make quarterly reports to the Student Body President and the President of the University concerning the operation and progress of the program. An annual report concerning the operation and progress of the program, along with the budget proposal making detailed recommendations for the following fiscal year's budget allocation shall be made by the students' attorney in cooperation with the Advisory Board. This annual report and budget proposal shall be submitted to the Student Government and the President of the University at the beginning of the annual student activities budget allocation process of the Student Government. The annual report shall include the number and nature of matters or problems considered and a similar accounting of all referrals made. These reports shall not breach the attorney-client relationship. The specific requirements for such reports shall be reduced to writing and shall be included as a part of the contract between the University and the attorney.

President Shaw stated that in September the SIUE Student Government had presented to the Board recommendations to try some activities to see if service could be even better rendered to the student body, and the Student Legal Services Program was one of the activities. The program was now in final form after being examined by the General Counsel at SIUE and the Board Legal Counsel. He reminded the Board that this was an experimental program that would terminate on July 1, 1979, at which time Student Government would need to determine if it was of significant value to continue and whether any changes would need to be made. If it was to be continued, then a voluntary fee would be requested. President Shaw said it was his feeling that legal education was very important to college students, where students would obtain the opportunity to relate with a lawyer, to get a feel for how lawyers worked, and what were legal questions and what were not. In effect, he thought this program would have a tremendous amount of educational value. If this program is not satisfactory, there would be an opportunity not to recommend a voluntary fee in July to fund it; if correct in the assumption that the program would be of value, the Board would be hearing about this program again in July.
Chairman Rowe asked President Shaw if when he referred to a voluntary fee he was referring to the refundable-type of fee, and President Shaw said that was correct.

There was considerable discussion held on wholly voluntary fees versus mandatory but refundable fees and mandatory non-refundable fees.

Mr. Van Meter cautiously recommended approval of the resolution as presented. He said he was making this motion so that SIUE could determine whether or not the program would meet student needs and then they could make the judgment that either they could have it funded and sell it to the students as a completely voluntary program or to convince the Board that it was such a worthwhile program that it should have a mandatory fee to fund it. The motion was duly seconded. After further discussion, the Chair requested the System Council to review the whole refundable fee system at both campuses and recommend some sort of a policy concerning this type of fee.

Mrs. Blackshere stated that she had stood in line for registration very recently and it was not a difficult task to get your money refunded for what is called a voluntary fee. A roll call was requested. Student Trustee opinion in regard to Mr. Van Meter's motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Margaret-Blackshere, Ivan A. Elliott, Jr., Wayne Heberer, William R. Norwood, A. D. Van Meter, Jr.; nay, Harris Rowe.

The following matter was presented:

**AUTHORIZATION OF FUNDING: STUDENT LEADERSHIP DEVELOPMENT PROGRAM, SIUE**

Summary

This matter authorizes the expenditure of $5,500 to support the Student Leadership Development Program, SIUE, during Fiscal Year 1979. Funding would be accomplished by a temporary increase in the Student Activity Fee offset by a reduction in the amount of the Student Welfare and Recreation Trust Fund Fee during Fiscal Year 1979.
Rationale for Adoption

The Student Leadership Development Program assists SIUE students in developing skills useful in organizational settings. Workshops and weekend retreats designed and implemented by the program coordinator cover areas such as inter- and intra-organization communications, group management techniques, goals and objectives development, coordination and planning and time effectiveness management. Feedback and responses to the past year's program indicate a strong student support for these services. University officers believe this program is beneficial to the continued development of student organizations and the University governance system.

Funds authorized by this matter will be used for facilitator/consultant fees, facility rentals, meals, materials and transportation for the workshops and retreats.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Student Senate, SIUE. It is recommended for adoption by the Vice-Presidents for Student Affairs and Business Affairs and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) During Fiscal Year 1979, the Student Welfare and Recreation Trust Fund Fee, SIUE, be reduced by an amount calculated to generate the sum of $5,500 from those fees collected only during said fiscal year; and that the Student Activity Fee, SIUE, be increased by the same amount, and for the same period of time, as the above change in the Student Welfare and Recreation Trust Fund Fee, SIUE.

(2) Those Student Activity Fee funds provided by the action in paragraph (1) above of this resolution are authorized for expenditure for the Student Leadership Development Program, SIUE, for Fiscal Year 1979.

(3) The President of Southern Illinois University at Edwardsville be and is hereby authorized to take all actions necessary in the execution of this resolution in accordance with the practices and procedures of the Southern Illinois University System.

President Shaw explained that this item had been inadvertently left out of the September package of the experimental programs the Student Government
had initiated. Mrs. Blackshere moved approval of the resolution as presented.
The motion was duly seconded, and after a voice vote the Chair declared the
motion to have passed unanimously.

Under Reports and Announcements by the President, SIUE, President Shaw
announced that the Upward Bound Science Awareness Project at the East St. Louis
Center received a $258,000 grant from the U.S. Office of Education. Dr. Emil
Jason had been instrumental in obtaining federal funds for this project.
Dr. Ria Frijters, Vice-President for Business Affairs, and the Personnel Office
are beginning a Career Development Program for Civil Service workers, and it is
an experimental program that will involve twenty employees giving them an oppor­
tunity to better examine their needs and qualities and to develop professional
development plans. She saw this project as a kind of precursor to a whole host
of activities in the area of faculty and staff development. President Shaw
distributed a report entitled, "SIUE Dental School Relocation Alton Community
Response," from the Alton Chamber of Commerce Committee which had looked at the
economic impact on the City of Alton if the School of Dental Medicine were moved
to another site. President Shaw said he hoped to be in a position to make a
statement in December as to his preference as to where the dental school should
be located, to be followed with a specific matter at a subsequent Board meeting
pertaining to the location of the dental school. President Shaw's remarks to
the East St. Louis staff and students on Monday, November 6, 1978, had been
mailed to the members of the Board. There will be some changes made at the
East St. Louis Center: Over a three-year period we will phase down and eventually
eliminate our lower division offerings. We will maintain a very strong presence
in the area of remediation and we fully intend to become a center for the study
and the promulgation of findings on remedial education. We will develop a host
of capstone and upper division experiences for East St. Louis students, and there will be ample use of leaves and sabbaticals to help staff re-tool in the areas where they will be needed. Consistent with internal and Board protocol, President Shaw will send the recommendation with regard to the Experiment in Higher Education program to the University Senate, and a specific recommendation will be presented to the Board of Trustees at the February meeting.

President Shaw was pleased to announce that Mr. James Bryant, Director, Environmental Resources Training Center, had received a grant of $33,000 from the Environmental Protection Agency for "Maintenance Procedures for Wastewater Treatment Plant Operators." The School of Dental Medicine had received a $200,000 grant from the Public Health Service. The Business Education Department had received a grant of $10,000 from the Illinois Council on Economic Education to further economic education in our area. The St. Louis Art Museum premiered Dr. Jack Shaheen's documentary on nuclear war films, which marked the beginning of a series of films featured in Dr. Shaheen's book by the same title, which was recently released by the Southern Illinois University Press. Dr. Shaheen is a Professor in the Department of Mass Communications. President Shaw thought it was exciting to have Dr. Shaheen and other faculty members involved in writing of the book and the preparation of the documentary and to also involve the SIU Press in getting this book to press and getting it marketed.

The following matter was presented:
PLANS FOR NONINSTRUCTIONAL CAPITAL IMPROVEMENTS  
(TABLE 10.0, FISCAL YEAR 1980 RAMP)

Summary

The Illinois Board of Higher Education is required by its enabling Act to approve university plans for noninstructional capital improvements. These are capital projects to be funded from nonappropriated funds. The IBHE's responsibility is to determine whether or not any project submitted for approval is consistent with the master plan for higher education and with instructional buildings provided therein. Such plans are submitted to the IBHE twice a year via Table 10.0 in the RAMP document.

The Auditor General and the Legislative Audit Commission have questioned the retention and use of some university-retained nonappropriated funds. Some of the questions raised have been concerned with the procedures used in financing noninstructional capital improvement projects. University officials from the four senior higher education systems are working with the Auditor General and the Legislative Audit Commission on this matter. In conjunction with these offices, a set of guidelines was created and was adopted by this Board at its meeting of June 9, 1977. As a result, the IBHE is now requiring assurance from each governing board that it has reviewed and approved the university's plans for noninstructional capital improvements including a specific review and approval of the financing procedure. Some ambiguity exists in the guidelines and there may be a need for further action by the Board in the future.

The purpose of this matter is to request the Board's review and approval of the SIUC and SIUE plans for noninstructional capital improvements including a specific review and approval of the financing procedure. A listing of projects included in their plans is attached in the format required for submission to the IBHE and includes projects identified at this time. The Board may also anticipate the receipt of additional projects for its approval during the year, with a formal submittal scheduled again in May, 1979.

Rationale for Adoption

As indicated above, IBHE procedures require Board of Trustees approval of plans for noninstructional capital improvement projects including specifics of financing before they will consider approval as to consistency with master plans and instructional buildings provided therein. Approval of projects at this time does not affect other Board approval requirements and initiation of some projects included in these plans may not materialize due to cash flow limitations or other reasons.

The noninstructional capital improvement plans of SIUC and SIUE represent an ongoing and essential plan for remodeling, rehabilitating, equipping, and in some instances planning therefor, of various facilities used for functions auxiliary and supportive of the University's primary roles. These facilities include University housing, student centers, parking lots, athletic and special purpose facilities, and auxiliary enterprise and service operation facilities.
The source of funds for these projects is for the most part operating revenues of the facilities and student fees. Since these facilities and their maintenance are not funded by the state, it is extremely important that an ongoing plan be maintained to keep the facilities functional and efficient.

The proposed source of funds as outlined in the attached tables has been reviewed by the Universities and the Board Staff. The interpretations of the guidelines are changing as decisions are made by special committees and as the respective Universities define their accounting "entities." The resolution will provide for verification of funding propriety as individual projects are initiated.

Considerations Against Adoption

None is known to exist.

Constituency Involvement

Plans for noninstructional capital improvements were developed as part of the Fiscal Year 1980 RAMP process. Representatives of each University can respond to specific questions about its preparation.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the plans for noninstructional capital improvements for Southern Illinois University at Carbondale and Southern Illinois University at Edwardsville, as attached, including the anticipated source of funding, be approved for transmittal to the Illinois Board of Higher Education and that its approval be respectfully requested thereon; and

BE IT FURTHER RESOLVED, That each University will reverify propriety of funding as established by the current interpretations of the Legislative Audit Commission Guidelines at the initiation of an individual noninstructional capital improvement project.
### Table 10.6

<table>
<thead>
<tr>
<th>Campus</th>
<th>Project Name (Category)</th>
<th>Anticipated Sources of Funds</th>
<th>Project Cost</th>
<th>Total</th>
</tr>
</thead>
</table>
| Carbondale | Plan A: University Housing Improvements  
This plan provides for the planning, utilities extensions, and installation of air conditioning and heating systems in various University housing areas. | Revenue Bond Construction fund Less amount approved FY78 | $5,940.0 | $5,690.0 |
<table>
<thead>
<tr>
<th>Project Name/Category</th>
<th>Anticipated Sources of Funds</th>
<th>Total Project Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Plan B, Student Center</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Remodels dining room and provides for</td>
<td>Revenue Bond</td>
<td>92.7</td>
</tr>
<tr>
<td>additional student organization offices,</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Remodeling and Rehabilitation</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Provides new furnishings for student</td>
<td>Revenue Bond</td>
<td>20.0</td>
</tr>
<tr>
<td>organization offices, Equipment</td>
<td></td>
<td></td>
</tr>
<tr>
<td>TOTAL for Plan B</td>
<td>TOTAL for Plan B</td>
<td>112.7</td>
</tr>
</tbody>
</table>
Table 10.0

<table>
<thead>
<tr>
<th>System</th>
<th>Southern Illinois University</th>
<th>Institution</th>
<th>Southern Illinois University at Carbondale</th>
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</thead>
<tbody>
<tr>
<td>Campus</td>
<td>Carbondale</td>
<td></td>
<td></td>
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</tbody>
</table>

<table>
<thead>
<tr>
<th>Project Name/Category</th>
<th>Anticipated Sources of Funds</th>
<th>Total Project Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Plan C, Tennis Courts</td>
<td>To be funded one-fourth from State appropriations and three-fourths from Other Auxiliary Enterprises and Activities. (Combined funding from Physical Education, Intramurals, Athletics, Recreation, funds from student fees, and state appropriations.)</td>
<td>90.0</td>
</tr>
</tbody>
</table>
### Table 10.0

**Plans for Noninstructional Capital Improvements**

<table>
<thead>
<tr>
<th>System</th>
<th>Institution</th>
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</thead>
<tbody>
<tr>
<td>Southern Illinois University</td>
<td>Southern Illinois University at Carbondale</td>
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<tr>
<td>Campus</td>
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<tr>
<td>Carbondale</td>
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<table>
<thead>
<tr>
<th>Project Name/Category</th>
<th>Anticipated Sources of Funds</th>
<th>Total Project Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Plan D, Service Enterprises</td>
<td>Other Auxiliary Enterprises and Activities</td>
<td>46.0</td>
</tr>
<tr>
<td>Adds four vehicles to Travel Service and provides equipment for Printing and Duplicating, Equipment</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Table 10.0

Plans for Noninstructional Capital Improvements

System: Southern Illinois University  
Institution: Southern Illinois University at Carbondale  
Campus: Carbondale

<table>
<thead>
<tr>
<th>Project Name/Category</th>
<th>Anticipated Sources of Funds</th>
<th>Total Project Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Plan E, Parking</td>
<td>Other Auxiliary Enterprises &amp; Activities (Parking Fees)</td>
<td>150.0</td>
</tr>
<tr>
<td>A &amp; E, Multi-tiered parking facility, Planning</td>
<td>Other Auxiliary Enterprises &amp; Activities (Parking Fees)</td>
<td>387.0</td>
</tr>
<tr>
<td></td>
<td>TOTAL for Plan E</td>
<td>537.0</td>
</tr>
</tbody>
</table>

*Total construction cost of parking structure is anticipated to be $1,500,000
### Table 10.0

**Plans for Noninstructional Capital Improvements**

<table>
<thead>
<tr>
<th>System</th>
<th>Southern Illinois University</th>
<th>Institution</th>
<th>Southern Illinois University at Carbondale</th>
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<tbody>
<tr>
<td>Campus</td>
<td>Carbondale</td>
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<table>
<thead>
<tr>
<th>Project Name/Category</th>
<th>Anticipated Sources of Funds</th>
<th>Total Project Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Plan F, Airport Operations</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Purchase of second jet aircraft</td>
<td>Other Auxiliary Enterprises</td>
<td>26.0</td>
</tr>
<tr>
<td>refueler, Equipment</td>
<td>and Activities</td>
<td></td>
</tr>
</tbody>
</table>
### Table 10.0

**Plans for Noninstructional Capital Improvements**

<table>
<thead>
<tr>
<th>System</th>
<th>Southern Illinois University</th>
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<tr>
<td>Campus</td>
<td>Carbondale</td>
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<table>
<thead>
<tr>
<th>Project Name/Category</th>
<th>Anticipated Sources of Funds</th>
<th>Total Project Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Plan G, Site Improvements</td>
<td>Restricted and Unrestricted, Nonappropriated funds</td>
<td>110.0</td>
</tr>
</tbody>
</table>

These projects will include razing old houses, barracks, and trailers, completion of Old Harwood Avenue development, activating Campus Lake II, providing University identification on Route 51 at Lincoln Drive; completion of firelane, walks, seeding, sodding, and plantings, Site Improvements
Table 10.0

<table>
<thead>
<tr>
<th>Plans for Noninstructional Capital Improvements</th>
</tr>
</thead>
<tbody>
<tr>
<td>System</td>
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<tr>
<td>Campus</td>
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<tr>
<td>Institution</td>
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</table>

<table>
<thead>
<tr>
<th>Project Name/Category</th>
<th>Anticipated Sources of Funds</th>
<th>Total Project Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Plan H, Touch of Nature Environmental Center</td>
<td>Other Auxiliary Enterprises &amp; Activities (State of Illinois, Department of Conservation, Federal funds for the Young Adult Conservation Corps.)</td>
<td>93.7</td>
</tr>
</tbody>
</table>
### Table 10.0
**Plans for Noninstructional Capital Improvements**

<table>
<thead>
<tr>
<th>System</th>
<th>Institution</th>
<th>Campus</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Southern Illinois University</strong></td>
<td><strong>Southern Illinois University at Carbondale</strong></td>
<td><strong>Carbondale</strong></td>
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</table>

<table>
<thead>
<tr>
<th>Project Name/Category</th>
<th>Anticipated Sources of Funds</th>
<th>Project Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Plan I, Noninstructional Equipment</td>
<td>Restricted-Nonappropriated, Unrestricted-Nonappropriated, and Other Auxiliary Enterprises &amp; Activities</td>
<td>70.0</td>
</tr>
</tbody>
</table>

This plan will provide for the purchase of noninstructional furniture and equipment to include office and workshop equipment, radio and communication equipment, and other furniture and/or equipment items for nonacademic departments and units (makes provision for the expenditure of grants or gifts, if obtained) Equipment.
Table 10.0

Plans for Noninstructional Capital Improvements

System: Southern Illinois University  Institution: Southern Illinois University at Carbondale
Campus: Carbondale

<table>
<thead>
<tr>
<th>Project Name/Category</th>
<th>Anticipated Sources of Funds</th>
<th>Total Project Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Plan J, Service Departments, Office and Work Areas</td>
<td>Unrestricted-Nonappropriated</td>
<td>165.0</td>
</tr>
</tbody>
</table>

This plan provides for relocation or remodeling of offices and work space for Service Departments, Remodeling and Rehabilitation.
Table 10.0

Plans for Noninstructional Capital Improvements

System Southern Illinois University Institution SIUE

Campus Edwardsville

<table>
<thead>
<tr>
<th>Project Name/Category</th>
<th>Anticipated Sources of Funds</th>
<th>Total Project Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. CONSTRUCT TERTIARY TREATMENT FACILITY-UTILITIES</td>
<td>IEPA GRANT</td>
<td>$205,000</td>
</tr>
<tr>
<td>These facilities will be added to the two stage</td>
<td></td>
<td></td>
</tr>
<tr>
<td>waste treatment now serving the campus and will</td>
<td></td>
<td></td>
</tr>
<tr>
<td>provide advanced treatment of effluent streams</td>
<td></td>
<td></td>
</tr>
<tr>
<td>in accordance with state water quality standards.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2. NEW EQUIPMENT FOR STUDENT HOUSING-EQUIPMENT</td>
<td>HOUSING RATES</td>
<td>70,000</td>
</tr>
<tr>
<td>In order to provide more on-campus housing space</td>
<td></td>
<td></td>
</tr>
<tr>
<td>for students, several family housing apartments</td>
<td></td>
<td></td>
</tr>
<tr>
<td>are to be converted to single student apartments.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>This project provides the furniture for the conversion.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>3. LIGHTING IMPROVEMENTS FOR PARKING LOTS-SITE IMPROVEMENTS</td>
<td>PARKING DECAL FEES AND PARKING FINES</td>
<td>100,000</td>
</tr>
<tr>
<td>This project is to install high rise light standards</td>
<td></td>
<td></td>
</tr>
<tr>
<td>in the primary parking lots to provide better and</td>
<td></td>
<td></td>
</tr>
<tr>
<td>more economical lighting and improve safety.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>4. RENOVATION OF THE UNIVERSITY CENTER-RENOVATION</td>
<td>STUDENT FEES</td>
<td>1,000,000</td>
</tr>
<tr>
<td>This project is to convert space previously occupied</td>
<td></td>
<td></td>
</tr>
<tr>
<td>by the School of Business faculty into meeting rooms</td>
<td></td>
<td></td>
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<tr>
<td>of various sizes, provide an art gallery, and make</td>
<td></td>
<td></td>
</tr>
<tr>
<td>revision to other general areas of the building.</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Plans for Noninstructional Capital Improvements

<table>
<thead>
<tr>
<th>Project Name/Category</th>
<th>Anticipated Sources of Funds</th>
<th>Total Project Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>5. LIGHTING FOR SOCCER AND BASEBALL FIELDS-SITE IMPROVEMENTS</td>
<td>STUDENT FEES</td>
<td>$60,000</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>6. RESTROOMS AND STORAGE FACILITIES AT THE SOCCER AND BASEBALL FIELDS AREAS-BUILDINGS</td>
<td>STUDENT FEES</td>
<td>100,000</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>7. IMPROVEMENTS OF WALKING AND CYCLING TRAIL-SITE IMPROVEMENTS</td>
<td>BOTTOMS LAND SHARECROPPING INCOME</td>
<td>15,000</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>8. RECREATIONAL AND INTRAMURAL FACILITY-BUILDING</td>
<td>STUDENT FEES</td>
<td>150,000</td>
</tr>
</tbody>
</table>

Open space building to supplement the Bubble Gym and to provide storage and indoor areas for various recreational and intramural activities.
Mr. Isbell explained that these were projects which would be funded from other than state appropriated funds, anticipated to be brought to the construction level during the period of November 1978 through October 1979. There was no certainty that the funds would materialize or that any project would be accomplished during the particular year just because the project was on the list.

Mr. Van Meter inquired about the request for four additional vehicles. Mr. Isbell explained that the request was for four school buses for the Head Start Program and that the buses would be funded by the federal government.

Mr. Norwood moved that the resolution be approved as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The next item on the agenda was Consideration of Responses: Audit Report for Fiscal Year 1977. Dr. Brown stated that for purposes of clarifying University relations with the Legislative Audit Commission with whom we deal regarding audit findings, he would like very much on behalf of the System Council to review the status of those findings and seek concurrence with several ideas we have for dealing with these matters. Dr. Brown stated that he thought it would be helpful to give a brief summary of the status of the findings. There were a total of 27 findings with regard to SIUC and 28 findings with regard to SIUE. Of those, 13 of the SIUC findings have been implemented and 18 of the SIUE findings have been implemented, which simply means that we have agreed that the auditor had a good point and have modified our practices to conform to those recommendations. There were five findings from SIUC and four findings from SIUE which were in the process of being implemented; there was one finding at each of the two institutions which may be resolved by additional study to clarify the question. There was one finding at SIUC and
two findings at SIUE which can be dealt with by seeking a declaration of public interest so that we would have legislative recognition and approval of certain capital projects at SIUE involving the SWRF fund and the athletic fund. In addition, we had a finding at each campus regarding the decal identification of vehicles which we felt might wisely be dealt with legislatively; there is additional support for this approach from the office of the Secretary of State and from the General Services Administration, and a similar recommendation appears in the Governor's Task Force for Cost Reduction. We have remaining some eight findings in connection with SIUC and two findings in connection with SIUE about which we have a difference of opinion with the external auditor. These findings we will attempt to defend with your concurrence before the Legislative Audit Commission with representatives of the two Universities and the System Office present. If the Board would grant the necessary concurrence to develop the proposed corrective legislation, we would feel we had some guidance.

Chairman Rowe stated that what seemed to be the most important was the SWRF fund and athletic fund at SIUE. These fees have been collected and accumulated with the understanding that they were held in trust for the use of the students, and he would be extremely reluctant to turn them into the Treasury of Illinois and then hopefully receive an appropriation back to expend a like amount. He felt that we should seek some legislative assistance on this matter as these fees were certainly collected in the public interest. On the decal situation, all we were trying to do was save the University money. He recommended delay of any decision until the Legislature meets early next year.

The Chair recognized Mr. Ricardo Caballero-Aquino, President, Graduate Student Council, SIUC, who stated that the Graduate Student Council and the Student Advisory Committee to the IBHE is in complete agreement with the positions
taken by the two administrations and the Board, and he was pleased to see that the interests of the students were being well represented.

Mr. Norwood asked if SIUC still planned to take a loss on the University Press operation in the neighborhood of $200,000, or is there a plan to try to recover some of that loss? President Brandt replied that the scholarly efforts of the Press are highly regarded both within and external to the University. An activity such as the Press cannot be judged in terms of dollars alone. Still, the Press is an activity which will be budgeted on a total concept to include both state-supported and locally generated funds as required by the new guidelines given by the Auditor General. The levels of subsidy will be determined after careful evaluation of total University needs. What we provide basically in the state appropriation is the people involved. Chairman Rowe commented that he questioned the statement that was made by the auditor when he said that the University Press should be considered as an auxiliary activity because it benefited the general public rather than primarily benefiting the University community. Mr. Elliott stated that the University Press was one of the ways in which we maintained academic standards across the nation. It was a tremendous advantage in recruiting faculty to have a Press like this associated with the University. He felt that the comments of the auditor were entirely uncalled for.

Mr. Isbell said that the auditor had identified the University Press as an "auxiliary activity." Actually this would have to be a kind of hybrid. In most of the books on accounting principles of higher education, you have an auxiliary differentiated from an activity. They are different in that an activity generally serves in support of an instructional or educational operation, funding may be from its own operation in whole or in part, and it does not necessarily have any intention of breaking even. The auxiliary may or may not break even
and it may also be a service to the public; the principal difference is that we serve the general public with an auxiliary whereas an activity serves only the internal operations of the University. He felt that the University Press as an "activity" served the instructional programs, not only of Southern Illinois University but of the nationwide or worldwide educational community. To use the term "auxiliary" is an error in classification that has been made by the Auditor General.

Mr. Norwood moved that the Board of Trustees indicate its concurrence in the responses to the External Audit Report as outlined in the Southern Illinois University Report on Compliance, Twenty-two months ended April 30, 1977, a copy of which has been placed on file in the Office of the Board of Trustees. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the General Secretary of the SIU System, Dr. Brown reported that there had essentially not been any legislative activity since the Board last met. There has, however, been a general election which will lead us to legislative activity in the future.

Dr. Brown reported that the System Council had approved a three-page summary of points pertinent to proposed tax-shelter of employees' SURS contributions which had been distributed to the members of the Board in advance of the meeting. This summary has been made available to a variety of constituency elements on the two campuses, and the System Council was now seeking reactions to the idea of proceeding. The Council hopes to have those reactions before the December meeting, at which time we feel the Board could act appropriately. If the idea receives support among those people who will be involved in it, then the action would be to approve a resolution of the sort distributed by the SURS authorizing the pickup of this contribution. All of this is based
upon an IRS ruling which would resolve the problems of exactly how that money is classified for purposes of retirement and for purposes of salary. Dr. Brown reported that the Board of Regents at its October 26 meeting had approved such a resolution and is seeking an IRS ruling. Informal comments indicate that the IRS ruling apparently will be favorable.

Mr. Norwood stated that Mr. Ed Gibala, Executive Director of the State Universities Retirement System, would be available to visit with constituencies at each campus and to answer any questions they might have.

After further discussion, it was agreed this item would be on the agenda for the December meeting for whatever action seems appropriate in the light of constituency reaction.

Dr. Brown stated that on the basis of published reports, there were numerous significant questions regarding the impact of President Carter's voluntary wage and price control program on universities. It might be helpful if you looked at what we know as of the first of November. In essence, you make a bundle of all of the mandatory prices charged to a student including tuition and mandatory fees, but it is questionable exactly what kinds of fees would be included. If we make some specific assumptions about what fees would be included, it would mean that the allowable price increase for SIUC for the immediate future would be a total of $192, covering tuition, SWRF Fee, Activity Fee, Student Center Fee, Athletic Fee, Students' Attorney Fee, Student-to-Student Grant, etc. For SIUE, because of the significant difference between the housing costs at the two institutions, it would only be a $74 allowable increase over the present fees and tuition. If the Illinois Board of Higher Education develops recommendations regarding tuition increases, as we anticipate that they intend to do, we are going to be immediately into difficulties without consideration of any other fees.
Dr. Brown had provided the members of the Board with a paper entitled "State Support of Auxiliary Enterprises at Illinois Public Universities," dated November 8, 1978, a copy of which has been placed on file in the Office of the Board of Trustees. The Illinois Board of Higher Education is considering a policy regarding the phasing out of so-called auxiliary enterprise subsidies at public universities. The present set of recommendations calls for this phase-out to occur, beginning immediately, over a period of six years, with any monies saved through this effort to be credited to or held by the institution which is accomplishing the phase-out, and with additional monies to be provided to the ISSC to meet the cost of mandatory student fees which may result from phasing out of these so-called subsidies. We find error in some of the data and we have had grave questions about the comparability of some of the data which is the basis for the recommendation. We feel we need time to review this proposed policy because of our other financial problems having to do with inflation and other necessary considerations. We have a severe concern about exactly how monies which we may be due as a result of savings can be incorporated in our programs and in our budgets. We have unexamined questions regarding the legality of applying these matters to us with our bond obligations extant. Dr. Brown said he would like to ask that the Board consider taking a position which would suggest to the Illinois Board of Higher Education a delay of at least a year in implementing these auxiliary enterprise recommendations so that we can clarify the legal problems, the impact of the federal price controls, the questions of comparability of data, and can adjust all of this to the impact of inflationary increases.

Chairman Rowe commented that the incredible part about this is the IBHE can make this kind of recommendation knowing that through the years the state support of these auxiliary enterprises was approved by the Legislature.
when the universities were permitted to go out and borrow money at a time when the state could not. So for Mr. Furman to say that auxiliary enterprises should not be supported as a matter of state policy simply is not consistent with the legislative commitments made to the university systems in the past. He said he hoped that the universities were able to convince the public members of the IBHE that this problem was not simple. We do not desire to be uncooperative, but we do desire to keep our auxiliary enterprises as efficient as possible. If this policy is implemented right away, it will be just an automatic fee increase to the students and he wanted to resist as long as we could to prevent such an increase from happening.

After further discussion, Mr. Huels moved that this Board of Trustees go on record as supporting delay of any implementation of the proposed IBHE recommendations for budgetary changes in auxiliary enterprise operations for at least a year until the following four items were further explored: (1) legal problems are clearly identified and resolved, (2) federal price control programs are clarified as to their effect upon tuition and fee increases, (3) provision is made for common definition of terms and operational practices of all institutions under their jurisdiction, and (4) inflationary trends are appropriately provided for. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

**ADMINISTRATIVE REORGANIZATION: SCHOOL OF MEDICINE, SIUC**

**Summary**

The proposed resolution authorizes the formation of specific clinical and non-clinical academic departments within the School of Medicine, SIUC.

**Rationale for Adoption**

During its developmental phase, the School of Medicine evolved a number of academic functional units which were not formalized. Because of the
many innovative aspects of the School, its geographic split, and the creation of a number of unique academic units, it was desirable not to formalize these units during the evolution of the most effective administrative structures.

Most units in the School now appear stable and will be a part of the ongoing organizational structure of the School of Medicine. Accordingly, the School is asking that these units be recognized as clinical and non-clinical academic departments within the School of Medicine.

Considerations Against Adoption

The University knows of no compelling considerations against adoption.

Constituency Involvement

This matter was recommended by the Associate Deans for Academic Affairs, Clinical Affairs, Research, and Carbondale, and has been discussed with faculty in each area. Approval is recommended by the Dean and Provost and the President, SIUC.

Resolution

WHEREAS, The development of strong programs for educating professionals in medicine is the mission of the School of Medicine of Southern Illinois University at Carbondale;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the following be designated as clinical and non-clinical academic departments within the School of Medicine:

Clinical Departments
Anesthesiology
Family Practice
Internal Medicine
Obstetrics and Gynecology
Pathology
Pediatrics
Psychiatry
Radiology
Surgery

Non-Clinical Departments
Medical Education
Medical Humanities

BE IT FURTHER RESOLVED, That this action be submitted to the Illinois Board of Higher Education for its consideration.

Mr. Huels moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.
The following matter was presented:

REVISIONS TO PARKING LOT NO. 13, SIUC

Summary

This item requests approval to relocate the entrance and exit of Parking Lot No. 13, which is located across Campus Drive and east of the Student Center. State appropriated funds will not be used for this project.

Rationale for Adoption

The unique location of this parking lot makes it particularly attractive to a large number of drivers. Vehicular traffic at the main entrance of the Student Center has created two problems which can be alleviated by this project. The first problem is the need for a "stacking" lane for those cars waiting to get into the lot. The second problem involves the hazard of pedestrians moving through the north and southbound lanes in addition to the stacking lane.

This project will relocate the entrance and exit to the south side of the lot.

In addition to the relocation of the entrance and exit, the monitoring of the lot will be changed from the present method of a personal lot attendant to the use of parking meters. These changes will allow stacking to take place within the lot rather than on a main campus road, and will improve the hazardous situation of pedestrian traffic in front of the Student Center.

Collections from the meters will be deposited into the Parking Facilities account.

This project will increase the number of parking spaces by nine, making a total of 214 spaces.

The estimated total cost of this project is $70,082. The funding for these costs will be from the Parking Facilities account; no state appropriated funds will be used.

Considerations Against Adoption

None is known at this time.

Constituency Involvement

Constituency involvement is through the Traffic and Parking Committee which has student, Civil Service, and faculty representation. The committee recommended approval for this project in its meeting of September 12, 1978.

Resolution

WHEREAS, There is a need to provide relief for a hazardous situation involving pedestrian traffic entering and leaving Parking Lot No. 13, SIUC;
WHEREAS, There is a need to provide relief for congestion of vehicular traffic on the main Campus Drive at Parking Lot No. 13; and

WHEREAS, The project proposed herein will provide this needed relief to pedestrian traffic hazards and to vehicular traffic congestion;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The project to make revisions in and to relocate the entrance and exit of Parking Lot No. 13, SIUC, be and is hereby approved.

(2) A total project budget of $70,082 be and is hereby approved for the total improvements in Parking Lot No. 13.

(3) Design work for the project is to be accomplished by Physical Plant staff.

(4) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

At Mr. Wright's request, the Chair recognized Mr. Ricardo Caballero-Aquino, President, Graduate Student Council, SIUC, who stated that the Graduate Student Council had some reservations about the proposed matter which included the following: possible loss of revenue since parking meters are normally not attended after 5:00 p.m. and not at all on Saturdays; safety - the attendant does have a telephone and light; the parking lot was originally built by the Student Center and the revenues should go to the Student Center; personalized attention at the parking lot was extremely desirable for visitors: besides charging and giving change to users, the attendant provided useful information to visitors; he questioned the total cost of $70,082 in order to save two or three thousand dollars of student wages a year in terms of administration; students' concern about the number of towings and ticketing that has been going on on this campus; and the loss of ten or fifteen student work positions, even though the administration has since let us know that they would be relocated. He also
said that the Student Senate endorsed a public discussion of this matter today as did the Graduate Student Council.

President Brandt responded that most of the complaints cited had been looked at by the Traffic and Parking Committee, and that probably is why the Graduate Student Council's representative on that committee voted for the project. The possible loss of revenue will be taken care of by keeping the meters active until midnight; on safety, he would like to be able to put a paid employee out on the lot and other places on campus at a cost of $20,000 for the surveillance of each area; the parking lot was built by the Student Center but the decision was made years ago to put that lot under the Traffic and Parking Committee's total project. President Brandt thought that one answer to the safety problem might be to put telephones out on campus, but it was pointed out to him recently that there had been six lighting standards which were made of metal torn out of the ground so the telephones might not be the answer either. He also stated that the Chairman of the Student Center Board had indicated the board's enthusiasm for the project.

Mr. Wright said he had talked to the Traffic and Parking Committee and the people at the Student Work and Financial Assistance Office and was told that jobs would be available for the students who had been employed at this parking lot. Mr. Wright's main concern other than the student jobs was the traffic congestion in the area in front of the Student Center, and since the main entrance was being moved to the south it certainly should help the situation.

President Brandt pointed out that Mr. Caballero-Aquino had supported the moving of the entrance to the south end to improve the traffic and dangerous situation in front of the Student Center.
Mr. Caballero-Aquino wanted to point out that when proposals come to the Board of Trustees that state "no considerations against adoption is known," that appears to the Board as a non-controversial matter. He felt that these considerations against adoption should be checked into before the matter is drafted.

Mr. Norwood moved approval of the resolution as presented. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blacksheere, Ivan A. Elliott, Jr., Wayne Heberer, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

President Brandt requested the Board to consider the Request to the SIU Foundation for Reconveyance of Portion of Tract 29-3, SIUC, which had not been submitted to the Board ten days in advance of this meeting. Mrs. Blacksheere moved that the proposed matter be considered. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

REQUEST TO THE SIU FOUNDATION FOR RECONVEYANCE OF PORTION OF TRACT 29-3, SIUC

Summary

This matter seeks a request by the Board of Trustees to the SIU Foundation for reconveyance to the Board of a portion of Tract 29-3 (consisting of University House and immediately adjoining land) in accordance with the terms of a previous agreement between the Board of Trustees and the SIU Foundation.

Rationale for Adoption

On April 21, 1972, the Board of Trustees approved conveyance to the SIU Foundation of the real estate and improvements comprising a portion of Tract 29-3, and also approved the leasing of such premises from the SIU Foundation on a year-to-year basis as the official residence for the President of Southern Illinois University at Carbondale. An agreement between the Board of Trustees and the SIU Foundation entered into at that time provided that the SIU Foundation would, at the option of the Board of Trustees, reconvey the property to the Board once the SIU Foundation had recovered the total costs of its contributions to the premises. Inasmuch as such costs have subsequently been recovered and there are no further obligations on the premises, it is recommended that the present lease...
be terminated and that the property be reconveyed to the Board of Trustees, such actions to be accomplished not later than July 1, 1979.

Considerations Against Adoption

None is apparent.

Constituency Involvement

Being primarily an administrative matter involving the execution of terms of the previously existing agreement, constituency heads, per se, have not been involved in this matter.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The Board of Trustees request reconveyance by the SIU Foundation to the Board of the following described property:

That part of the southeast quarter of Section 29, Township 9 South, Range 1 West of the Third Principal Meridian, Jackson County, Illinois, described in detail as follows:

Commencing at the northwest corner of the southeast quarter of said Section 29, thence easterly along the north line of the southeast quarter of said Section 29 a distance of 1460.0 feet; thence on a bearing of south 23°-22' east a distance of 547.87 feet to the place of beginning;

Thence on a bearing of south 62°-52' east a distance of 58.90 feet; thence south 28°-14' west a distance of 130.00 feet; thence south 84°-28' west a distance of 74.10 feet; thence north 69°-17' west a distance of 72.60 feet; thence north 5°-05' west a distance of 51.80 feet; thence north 30°-28' east a distance of 137.20 feet; thence north 84°-44' east a distance of 81.10 feet; thence north 30°-12' east a distance of 73.10 feet to the place of beginning; containing in all 0.83 acres more or less;

Together with all structures and improvements thereon.

Such reconveyance to be accomplished not later than July 1, 1979.
(2) The President, Southern Illinois University at Carbondale, be and is hereby authorized and directed to submit such request to the SIU Foundation, and to take any and all other actions necessary or required to effect the intent of this resolution.

President Brandt explained that the External Auditor had raised the question about whether the University should at this time recall the ownership of the University House back to the University. This matter had been examined with the Board Legal Counsel, the SIU Foundation Legal Counsel, and the SIUC Legal Counsel and their recommendation was unanimous in this matter.

After discussion, Mr. Norwood moved the approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the President, SIUC, President Brandt announced that during the month of October the external grants and contracts to SIUC totaled four million dollars. This was the highest monthly total in our history and compared to a yearly total three years ago of five million dollars. So in the month of October we were awarded grants and contracts which were 80% of the yearly total just three years ago. He thought this was fantastic progress which the faculty had made in this type of achievement. The month of October was also a new record in terms of grant applications. There were 78 grant applications submitted from the University that month totaling in excess of five million dollars. The previous high for a given month had been 57. He said this was a tremendous accomplishment of the faculty and spoke very well of the effort they were making in terms of money awarded, in terms of the ideas they had, and the stature that they have nationally to receive that volume of awards.

President Brandt also announced that Jerry Gaston, Professor and Chairperson in the Department of Sociology, had been awarded $21,000 by the National Institute of Education to collect and analyze relevant data on black females
that will provide a design for a comprehensive national study related to factors inhibiting science careers for black women. The Public Health Service recently awarded $105,000 to the School of Technical Careers to be used for a training program to prepare multi-competency technicians at the associate degree level. The broad purpose is to provide Southern Illinois with a level of health occupations training that will meet the immediate manpower needs of the small rural hospitals and improve the quality of health service in the region. This is a continuing program and one which has been highly beneficial to our area, and he thought it was an excellent example of the service that SIUC provides to the Southern Illinois region. The College of Education had been awarded an $85,000 grant for a Peace Corps training program which would train 59 Peace Corps volunteers for service as teachers in Tonga and Western Samoa. Mr. David Bunsell, a graduate student in the Department of Botany, had been awarded a grant-in-aid of $400 from the Pacific Tropical Botanical Garden to pursue his ethnobotanical studies on the Caribbean island of Montserrat.

The Chair announced that immediately following this portion of the meeting there would be a news conference held in the Mississippi Room, and lunch would be served to invited guests in Ballroom "A" of the Student Center.

Mrs. Blacksheere moved that the Board recess until 1:00 p.m., at which time the Board would reconvene as a committee of the whole for the purpose of holding public discussions on the SIU System Structure and Governance as scheduled, after which the Board would return to regular session. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The time was 11:35 a.m.

At 1:00 p.m., the Chair reconvened the meeting with the Board resolved into a committee of the whole as per the public announcement in the press.
The Chair recognized President Brandt, who said he would like to express a sentiment that he had heard many times in the recent weeks and that was the significant appreciation on the part of the whole University community for this opportunity to present their views on a very significant question that the Board is considering. From his own personal standpoint, the Board knows his sentiments on this question so he will not make a presentation, but wanted to again thank the Board on behalf of all the constituent groups and the community as well as the University for making this type of opportunity possible. He thought it was a big help as we approached the problems of higher education today to give everybody a chance to be heard in this manner.

The following persons made oral presentations on the matter of the SIU System Structure and Governance and are listed in the order of their appearance:

Paul H. Morrill, Individual, Professor, Department of Higher Education, SIUC
Howard H. Olson, Chairman, Graduate Council, SIUC
C. B. Hunt, Jr., Chairman, Council of Deans, SIUC
Herbert Donow, President, Carbondale Federation of University Teachers, SIUC
Ricardo Caballero-Aquino, President, Graduate Student Council, SIUC
Marvin D. Kleinau, President, Faculty Senate, SIUC
Neil Dillard, Chairman, Administrative and Professional Staff Council, SIUC
John E. King, Individual, Professor, Department of Higher Education, SIUC
Emil R. Spees, President, SIUC Chapter, AAUP
James Rotter, Chairman, University Staff Advisory Council, SIUE
November 9, 1978

The Chair asked if any Board member had any comment or question they would like to ask at this point of time. Hearing none, the Chair commented it would be appropriate to revert back to the regular meeting of the Board.

Mr. Wright moved that the Board revert to active session. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Mr. Wright moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 2:12 p.m.

Alice Griffin, Assistant Secretary
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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, December 14, 1978, at 10:30 a.m., in the Ballroom of the University Center, Southern Illinois University at Edwardsville. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mrs. Margaret Blacksheere, Secretary
Mr. Ivan A. Elliott, Jr.
Mr. Wayne Heberer
Mr. Stephen G. Huels
Mrs. Carol Kimmel
Mr. William R. Norwood, Vice-Chairman
Mr. Harris Rowe, Chairman
Mr. A. D. Van Meter, Jr.
Mr. Kevin K. Wright

Executive Officers present were:

Dr. Warren W. Brandt, President, SIUC
Dr. James M. Brown, General Secretary of the SIU System
Dr. Kenneth A. Shaw, President, SIUE

Members of the Board Staff present were:

Mrs. Alice Griffin, Assistant Secretary
Mr. C. Richard Gruny, Legal Counsel
Mr. William I. Hemann, Financial Affairs Officer
Mr. R. D. Isbell, Treasurer and Capital Affairs Officer
Dr. Howard W. Webb, Jr., Academic Affairs Officer

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

President Shaw introduced Dr. Arthur A. Stahnke, who is a Professor of Government and President of the Faculty Senate, SIUE. The faculty had favorably reacted to the Faculty Senate's proposal for a change in its constitution, and President Shaw had recently approved that constitution. The constitution had been strengthened to give the faculty a stronger voice in governance matters and, as a consequence, the Faculty Senate had been invited to sit at the table of the constituency groups. In the months ahead,
the Faculty Senate, the University Senate, and the other constituencies will
work with President Shaw to effect a division of labor between them so that
there is a solid representation with a minimum use of people's time.

The Chair proposed that without objection, there would be taken up
the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, OCTOBER, 1978, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective January 1,
1978, summary reports of purchase orders and contracts awarded during the month
of October, 1978, were mailed to the members of the Board in advance of this
meeting, copies were placed on file in the Office of the Board of Trustees, and
these reports are hereby submitted for information and entry upon the minutes
of the Board with respect to the actions of the Executive Committee.

INFORMATION REPORT: ADJUSTMENTS TO CAPITAL
BUDGET REQUEST (RAMP), FISCAL YEAR 1980

In approving the SIUC Capital Budget Request for Fiscal Year 1980,
the Board of Trustees approved a movable equipment item in the amount of
$1,065,000 for the School of Law Building, SIUC. These funds were to provide
for the needed furniture, office equipment, book stacks ($375,000), lockers,
janitorial equipment, library tables and chairs, courtroom furniture, and other
items of needed movable equipment necessary to activate the building.

Subsequent to the approval of the SIUC Capital Budget Request, the
Capital Development Board has directed that book stacks (which are movable
equipment) must be paid for out of the building construction funds and not out
of funds set aside as a separate line item for movable equipment. This, then,
has the effect of reducing the request for the School of Law movable equipment
from $1,065,000 to $690,000.

At its November 8, 1978 meeting, the Board of Trustees approved the
addition of $75,000 for movable equipment for the remodeling of Muckelroy Arena,
SIUC.

The two changes above alter the Fiscal Year 1980 SIUC Capital Budget
Request as follows:

<table>
<thead>
<tr>
<th>Description</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>Original FY-80 Capital Budget Approval</td>
<td>$25,653,400</td>
</tr>
<tr>
<td>Add $75,000, movable equipment,</td>
<td></td>
</tr>
<tr>
<td>Muckelroy Remodel (SIUC Priority No. 5A)</td>
<td>75,000</td>
</tr>
<tr>
<td>Subtract $375,000, cost of book stacks,</td>
<td></td>
</tr>
<tr>
<td>School of Law Building (SIUC Priority No. 2)</td>
<td>(375,000)</td>
</tr>
<tr>
<td><strong>Adjusted Total for SIUC</strong></td>
<td><strong>$25,353,400</strong></td>
</tr>
</tbody>
</table>
Discussions between representatives of SIUE and the Illinois Board of Higher Education have resulted in a change in the amount of the request for Capital Development Board funds for the Multi-Purpose Building in Fiscal Year 1980. The original request was for $11,503,000, while the new request for Capital Development Board funds during the fiscal year is $9,592,000, a reduction of $1,911,000. This difference results from a pledge of $1,000,000 in local funds to the project, a reduction in the equipment budget, and other minor changes.

These changes alter the Fiscal Year 1980 SIUE Capital Budget Request as follows:

Original FY-80 Capital Budget Approval $16,837,700
Subtract $1,911,000 for reduction of request for Multi-Purpose Building (SIUE Priority No. 1) (1,911,000)

Adjusted Total for SIUE $14,926,700

The Board of Trustees does not need to formally approve this action as it is merely acknowledging action taken on its Capital Budget Request (RAMP) by outside agencies.
REQUEST FOR AUTHORIZATION OF MEMBERS OF THE EXECUTIVE COMMITTEE
TO AWARD CONSTRUCTION CONTRACTS, SIUC

Summary

This agenda item requests that members of the Executive Committee be authorized to approve plans and specifications and the award of contracts for certain construction (new and remodeling) during the interim period that the Board of Trustees does not meet between December 14, 1978 and February 8, 1979.

Rationale for Adoption

In order for construction projects to be completed on schedule and that valuable time not be lost, it is requested that authority be granted to members of the Executive Committee to approve plans and specifications and award construction contracts in the absence of a January meeting of the Board of Trustees.

The following is a list of projects and the approximate due date of bids.

<table>
<thead>
<tr>
<th>Project</th>
<th>Estimated Cost</th>
<th>Approximate Bid Date</th>
</tr>
</thead>
<tbody>
<tr>
<td>Base bid I, Air Conditioning, Housing, Triads</td>
<td>$1,051,000</td>
<td>Dec. 12, 1978</td>
</tr>
<tr>
<td>Base bid II, Air Conditioning, Housing, Triads</td>
<td>1,369,000</td>
<td>Dec. 12, 1978</td>
</tr>
<tr>
<td>(The above are alternate schemes for the same project)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Electrical Distribution System</td>
<td>352,500</td>
<td>Dec. 12, 1978</td>
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<td>Air Conditioning, Thompson Point</td>
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<tr>
<td>Remodel Pulliam Hall for Home Economics Education</td>
<td>61,500</td>
<td>Dec. 21, 1978</td>
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<tr>
<td>Remodel Sunset Haven for Vivarium</td>
<td>110,000</td>
<td>Dec. 21, 1978</td>
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Considerations Against Adoption

Concern was expressed by the faculty of Home Economics Education relative to their relocation from Quigley Hall to Pulliam Hall. However, after several meetings and hearings, it was felt that the problem had received attention and that resolutions followed. No concern has been expressed against any of the remaining projects listed above.
Constituency Involvement

The Housing projects have had the involvement and recommendation of the Director of Housing, Vice-President for Student Affairs, the Treasurer, the Vice-President for Campus Services, the Director of Facilities Planning, and the Director, Physical Plant. Input also involved the Student Government boards at Thompson Point, Southern Hills, and East Campus.

Other projects have had planning involvement by Academic Affairs and Research, Vivarium Director, Dean's Office of the College of Education, and the faculty of Home Economics Education.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) Members of the Executive Committee of the Board of Trustees of Southern Illinois University be and are hereby authorized to approve plans and specifications and to award construction contracts in the absence of a regularly stated meeting of the Board of Trustees during the month of January, 1979, for the following projects:

(a) Air Conditioning, Housing, Triads
(b) Electrical Distribution System
   Air Conditioning, Thompson Point
(c) Remodel Pulliam Hall for Home Economics Education
(d) Remodel Sunset Haven for Vivarium

(2) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

CALENDAR FOR THE BOARD OF TRUSTEES, SOUTHERN ILLINOIS UNIVERSITY, 1979

Summary

This matter proposes the adoption of a calendar for the Board of Trustees of Southern Illinois University for 1979. This is the third such calendar, the first having been approved in December, 1976, for calendar year 1977. The calendar consists of two parts: the first is a series of outlines listing items to be considered by the Board at each of its regularly scheduled meetings, and the second is twelve monthly calendars identifying important events related to the Board's functions. Further, the matter proposes a method by which outlines of items to be considered and the monthly calendars will be updated and distributed to members of the Board and the Presidents.
Rationale for Adoption

The Board of Trustees is charged by law with the performance of certain duties. Generalizing from Section 8 of the Charter, these duties are to employ and, for good cause, discharge personnel and to establish the terms and conditions of their service; to prescribe courses of study; to confirm degrees upon the recommendation of the faculty; to provide physical facilities; to establish tuition, fees, and other charges; and to provide for receipt and expenditure of funds. These duties are not performed in a vacuum, but instead, are performed in the context of requirements and conditions established largely by the General Assembly, the Governor, and the Illinois Board of Higher Education. The discharge of these duties is best described as a series of ongoing processes. The nature of these processes requires planning on at least an annual basis.

This calendar attempts to put into focus the discharge of Board duties in the context of requirements which surrounds its functions. Its purpose is to give Board members, the Universities, and the System Office an understanding of the processes and their component parts.

Considerations Against Adoption

None is known to exist.

Constituency Involvement

A draft of the proposed calendar was presented to the Presidents for their review and reaction.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Calendar for the Board of Trustees, Southern Illinois University, 1979, be approved as presented; and

BE IT FURTHER RESOLVED, That the General Secretary of the Southern Illinois University System shall, after making any appropriate and necessary changes, mail to the Board members and the Presidents by the third Tuesday of each month an updated outline of scheduled Board of Trustees' actions for the next month and an updated copy of the monthly calendar. The specifics of Board business for each month will be contained in the agenda mailed ten days prior to each Board meeting.
CALENDAR
FOR THE BOARD OF TRUSTEES
SOUTHERN ILLINOIS UNIVERSITY
1979
OUTLINE OF MONTHLY REPORTS AND ACTIONS AT MEETINGS
OF THE SOUTHERN ILLINOIS UNIVERSITY BOARD OF TRUSTEES

1. Roll call.
2. Approval of Minutes from most recent meeting.
3. Trustee Reports.
4. Committee Reports.
5. Changes in Faculty-Administrative Payroll - Carbondale.*
6. Receipt of Report of Purchase Orders and Contracts, SIUC.*
7. Changes in Faculty-Administrative Payroll - Edwardsville.*
8. Receipt of Report of Purchase Orders and Contracts, SIUE.*
9. Changes in Faculty-Administrative Payroll - Office of Board of Trustees.*
10. Consideration of SIUC Matters.1
11. Reports and Announcements by the President, SIUC.1,2
12. Consideration of System Matters and Joint University Matters.*
13. Reports and Announcements by the General Secretary of the SIU System.2
14. Consideration of SIUE Matters.1
15. Reports and Announcements by the President, SIUE.1,2
16. Monthly Financial Report from SIUC and SIUE mailed to Board.3

*These items submitted in advance of meeting to General Secretary pursuant to IX Bylaws.

1The order of items 10-11 and 14-15 alternate depending on the location of the meeting.

2It is recommended by the Board Office that summaries of these statements be presented to the Assistant Secretary immediately after Board meetings to insure their accurate reproduction in the Minutes.

3To be mailed by the Treasurer of the Board of Trustees by the 15th of each month.
MEETING OF THE BOARD OF TRUSTEES
February 8, 1979

1-16. See Outline of Monthly Reports and Actions.

17. Election of Officers
   A. Chairman.
   B. Vice-Chairman.
   C. Secretary.

18. Election of Executive Committee
   A. Two members of Board elected to serve with Chairman, who sits ex-officio.

19. Election of Appellate Committee
   A. Two members of Board and an alternate elected to serve with Chairman, who sits ex-officio.

20. Election of Board of Trustees' Representatives.

21. Appointments by Chairman.

22. Reappointment of Special Board Committees.
December 14, 1978

MEETING OF THE BOARD OF TRUSTEES
March 8, 1979

1-16. See Outline of Monthly Reports and Actions.
MEETING OF THE BOARD OF TRUSTEES

April 12, 1979

1-16. See Outline of Monthly Reports and Actions.

17. Recommendation of Honorary Degree and Distinguished Service Award recipients for SIUC Spring Commencement to be held May 12, 1979.

18. Information Report on Cash and Investments [included in monthly financial report to be mailed].

19. Information Report on Revenue Bond Operations [to be mailed].

20. Information Report on pending litigation and potential exposure to liability presented [in executive session].

21. SIUC and SIUE faculty promotions presented for Board information.
MEETING OF THE BOARD OF TRUSTEES
May 10, 1979

1-16. See Outline of Monthly Reports and Actions.

17. Recommendation of Honorary Degree and Distinguished Service Award recipients for SIUE Annual Commencement to be held June 8, 1979.
MEETING OF THE BOARD OF TRUSTEES
June 14, 1979

1-16. See Outline of Monthly Reports and Actions.

17. **RAMP**—Guidelines and their rationale for use in the development of RAMP 1981 as recommended by System Council shall be presented to the Board for approval. Those Guidelines that cannot be submitted for approval at this meeting shall be submitted no later than the July meeting of the Board.

18. **RAMP**—New Program Requests shall be submitted to the Board for approval and transmitted to the IBHE no later than July 1, 1979, as an element of RAMP 1981.

19. **RAMP**—Planning Statements shall be presented to the Board for approval. Such Statements include institutional mission, role, and scope; major changes in program direction; and new program development plans. Planning Statements are to be transmitted to the IBHE by July 1, 1979.

20. **RAMP**—Program Reviews shall be presented to the Board for information.

21. **IOB**—Guidelines for implementation of salary increases shall be presented to the Board for approval.

22. Annual reviews of the performance of the General Secretary and the Presidents will be conducted [in executive session], unless another time has been designated by the Chairman of the Board.

23. **IOB**—Authorization for interim operations in the new Fiscal Year (1980), if necessary.
1-16. See Outline of Monthly Reports and Actions.

17. Seating of recently elected Student Trustees.

18. Recommendation of Honorary Degree and Distinguished Service Award recipients for SIUC Summer Commencement to be held August 4, 1979.

19. RAMP—Guidelines necessary but not approved at the June meeting shall be submitted to the Board for approval.

20. RAMP—Capital Budget submitted for each University by priority number. Listing to be accompanied by brief project description. Board approval will allow preparation of formal RAMP request.

21. CAPITAL BUDGET—Approval of architectural selection for all capital projects funded by appropriation bills submitted to Board for approval and authorization to request Capital Development Board to request release of funds.
1-16. See Outline of Monthly Reports and Actions.

17. **RAMP--** RAMP 1981 in summary form in accordance with Guidelines approved by the Board shall be presented to the Board for its review and approval and transmitted to the IBHE no later than October 1, 1979.

18. **RAMP--** Expanded/Improved program requests shall be presented to the Board for approval along with the final resource tables associated with new program requests for which new state resources are required and a resource summary for new program requests and expanded/improved program requests. Such requests shall be transmitted to the IBHE no later than October 1, 1979.

19. **IOB--** The proposed Internal Operating Budget for Fiscal Year 1980 shall be submitted to the Board for approval and will be accompanied by a Board Staff Review.

20. **IOB--** An information report on salary increases implemented on July 1, 1979 will be mailed to the Board prior to the September meeting.
1-16. See Outline of Monthly Reports and Actions,

17. RAMP--System-wide Capital Budget listing for Board approval.

18. RAMP--Capital Budget, Table 10.0, Plans for Noninstructional
   Capital Improvements, for Board approval.
MEETING OF THE BOARD OF TRUSTEES

November 8, 1979

1-16. See Outline of Monthly Reports and Actions.

17. Presentation of Fiscal Year 1979 Annual Report of the Board of Trustees.


19. Information Report on Cash and Investments [included in monthly financial report to be mailed].

20. Information Report on Revenue Bond Operations [to be mailed].

21. Information Report, as supplied to External Auditor if then available, supplied to the Board regarding pending litigation and other potential liability exposures [in executive session].
MEETING OF THE BOARD OF TRUSTEES
December 13, 1979

1-16. See Outline of Monthly Reports and Actions.
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<td>Board Members and Board Office receive 10-day enrollment figures from SIUE for Winter Quarter 1979</td>
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<td>Board Members and Board Office receive 10-day enrollment figures from SIUC for Spring Semester 1979</td>
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<td>Week of Spring Vacation--SIUC</td>
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**Monday, April 2**
- **Deadline date for receipt in Board Office of agenda items for May**

**Tuesday, April 3**
- **IBHE Meeting—Western I.U.**

**Wednesday, April 4**
- **Board of Trustees Meeting—SIUE**

**Thursday, April 5**
- **Holiday SIUC**

**Friday, April 6**
- **Board Members and SIUE**

**Saturday, April 7**
- **Mailing date for May Board Meeting**

**Monday, April 10**
- **Deadline date for receipt in Board Office of agenda items for May**

**Tuesday, April 11**
- **System Council Meeting—SIUE**

**Wednesday, April 12**
- **Board of Trustees Meeting—SIUE**

**Thursday, April 13**
- **Holiday SIUC**

**Friday, April 14**
- **Lecture**

**Saturday, April 15**
- **Mailing date for May Board Meeting**

**Sunday, April 16**
- **Deadline date for receipt in Board Office of agenda items for May**

**Monday, April 17**
- **System Council Meeting—SIUE**
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<td>SIUC School of Medicine Commencement</td>
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<td>Spring Quarter ends--SIUE</td>
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<td>SIUE files with Board Office corrected annual commencement program for 1979</td>
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**November 1979**
AMENDMENT OF TENURE POLICY, SYSTEM AND SIUC
[AMENDMENT TO VIII STATUTES 6-B-7 AND 6-C-2]

Summary

The tenure policy enacted one year ago has been discovered to be unworkable in one aspect. The policy created a one-year notice period before termination of persons on term appointment who had been employed for two or more years. The unanticipated result was that it became impossible to make an appointment for less than a full year if the prospective appointee had two or more years of previous service, even if both employer and employee desired to do so. Assuming that one may not give notice of termination of an appointment not yet made, the requirements of 12 months' notice in effect made the minimum term of appointment 12 months also. The proposed amendment creates a proviso whereby the notice of termination need never be given earlier than the first day of the appointment, thus curing the undesirable effect described above.

Rationale for Adoption

To correct an unintended effect of present Statutes and prevent termination-notice periods from ever exceeding the period of appointment.

Considerations Against Adoption

Results in a slight diminution of employee prerogatives, perhaps more than offset by the creation of an opportunity to accept short-term appointments.

Constituency Involvement

Proposed by System Council as remedial and consistent with the original intent of the policy.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That Sections 6-B-7 and 6-C-2 of Article VIII of Board Statutes be and are amended as follows:

7. Notice of Non-Reappointment. Notice of non-reappointment of non-tenured faculty shall be given in writing in accordance with the following schedule:

a. Not later than March 15 of the first academic year of service, if the appointment expires at the end of that year; or, if a one-year appointment terminates during an academic year, at least three months in advance of its termination.

b. Not later than December 15 of the second academic year of service, if the appointment expires at the end of that year; or, if an initial two-year appointment terminates during an academic year, at least six months in advance of its termination.

c. At least twelve months before the expiration of an appointment after two or more years at either University.
d. Notwithstanding the above provisions, no notice of non-reappointment for a term appointee need be given any earlier than the commencement of the current appointment.

Notice periods longer than those specified above may be incorporated in the Universities' policies on tenure.

2. c. Notice of Non-Reappointment: Notice of non-reappointment of non-tenured faculty shall be given in writing in accordance with the following schedule:

1) Not later than February 15 of the first academic year of service, if the appointment expires at the end of that year; or, at least three months in advance of its termination, if a one-year appointment terminates during an academic year.

2) Not later than November 15 of the second academic year of service, if the appointment expires at the end of that year; or, at least six months in advance of its termination, if an initial two-year appointment terminates during an academic year.

3) At least twelve months before the expiration of an appointment after two or more years in the University.

4) Notwithstanding the above provisions, no notice of non-reappointment for a term appointee need be given any earlier than the commencement of the current appointment.

AMENDMENT OF TENURE POLICY, SIUE
[AMENDMENT TO VIII STATUTES 6-D-3]

Summary

This matter amends the SIUE Tenure Policy and Guidelines section concerning notice periods for nonrenewal of term appointments for faculty who have served two or more years at SIUE. The amendment changes the notice period from six months to twelve months or the date on which the faculty member's current appointment begins.

Rationale for Adoption

This matter would conform the SIUE tenure guidelines with the System policy on tenure as they relate to notice periods for nonrenewal of term appointments for faculty who have been employed two or more years. The System policy provides for twelve months notice of non-reappointment for such faculty while the SIUE guidelines state a six-month notice period.

The action proposed would extend the notice period in the SIUE guidelines to twelve months, or the beginning date of the faculty member's terminal contract.
Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Vice-President and Provost, SIUE. It is recommended for adoption by the Vice-President and Provost and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That VIII Statutes 6-D-3-d be amended to read as follows, and VIII Statutes 6-D-3-e is approved:

3. d. Written notice that a term appointment is not to be renewed will be given to the faculty member in advance of the expiration of his/her appointment as follows: (1) Not later than March 15 of the first academic year of service if the appointment expires at the end of that year; or if a one-year appointment expires during an academic year, at least three months in advance of its expiration; and (2) not later than December 15 of the second academic year of service if the appointment expires at the end of that year; or if an initial two-year appointment expires during an academic year, at least six months in advance of its expiration. In the case of continuing appointments and in the case of term appointments after two or more years of service, written notice must be given at least twelve months before termination of the appointment.

e. Notwithstanding the above provisions, no notice of non-reappointment for a term appointee need be given any earlier than the commencement of the current appointment.

PROJECT APPROVAL AND AUTHORIZATION TO AWARD CONTRACTS:

IMPROVEMENTS TO LIGHTING SYSTEMS, UNIVERSITY PARKING FACILITIES, SIUE

Summary

This matter grants project approval for capital improvements to the lighting fixtures and electrical systems in the University parking facilities, commonly referred to as the "fan parking lots" at SIUE; and authorizes the expenditure on this project of the $100,000 previously authorized by the Board for the project titled, High-Mount Lighting Fixtures, University Parking Facilities, SIUE. Funding will be from the Traffic and Parking Revenue Fund account.

The matter also authorizes the members of the Executive Committee of the Board to approve plans and specifications and award contracts for the project.

The project will install high-intensity lights in the existing fixtures and improve the junction connections in the electrical system which services the lights.
December 14, 1978

Rationale for Adoption

At its meeting of June 8, 1978, the Board granted project approval for the capital project, High-Mount Lighting Fixtures, University Parking Facilities, SIUE, which project would have installed approximately six 110-foot tall lighting fixtures in the fan parking lots. Final cost estimates on that project were approximately $221,000, substantially exceeding the budget approved for the project.

University officers have reevaluated the project in light of final cost estimates and believe that an equally effective system can be achieved within the original budget amount. The project approved herein will install high-intensity lights in the existing fixtures and refurbish the existing electrical system. The electrical system will have improved electrical junctions installed which will enable system shorts or breakdowns to be quickly located for repair, a capability which the existing electrical system does not have.

Authorization for the members of the Executive Committee to approve plans and specifications and award contracts is sought because the plans and specifications will be developed in-house and will be ready, along with bid recommendations, before the next regularly scheduled Board meeting in February.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Vice-President for Business Affairs, SIUE. It is recommended for adoption by the Vice-President for Business Affairs and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The project for capital improvements to install high-intensity lights and make improvements to the electrical systems in University parking facilities at SIUE, in the amount of $100,000 funded from the Traffic and Parking Revenue Fund account, be and is hereby approved as presented to the Board this date, subject to Illinois Board of Higher Education approval of the project.

(2) Officers of Southern Illinois University at Edwardsville are authorized to allow their staff to proceed with completion of plans, specifications, and details of such project for future consideration by the members of the Executive Committee of the Board.

(3) The members of the Executive Committee of the Board be and are hereby authorized to approve plans, specifications, and details and to award contracts for the capital improvement herein approved.
Mr. Wright moved the reception of Reports of Purchase Orders and Contracts, October, 1978, SIUC and SIUE; the reception of an Information Report: Adjustments to Capital Budget Request (RAMP), Fiscal Year 1980; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, and Changes in Faculty-Administrative Payroll - Edwardsville; the approval of Minutes of the meeting held November 9, 1978; Request for Authorization of Members of the Executive Committee to Award Construction Contracts, SIUC; Calendar for the Board of Trustees, Southern Illinois University, 1979; Amendment of Tenure Policy, System and SIUC [Amendment to VIII Statutes 6-B-7 and 6-C-2]; Amendment of Tenure Policy, SIUE [Amendment to VIII Statutes 6-D-3]; and Project Approval and Authorization to Award Contracts: Improvements to Lighting Systems, University Parking Facilities, SIUE. Award of Contracts: Student Center Remodeling (Additional Office Space for Student Activities), SIUC and Adjustment to Operating Budget Request (RAMP), Fiscal Year 1980, were withdrawn from the agenda. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Trustee Reports, Mr. Elliott reported he had attended a meeting of the SIU Foundation Board of Directors, SIUC, on November 11, 1978. A number of items were discussed, including the Evergreen Terrace lease and the transfer of title of the University House. Apparently there were some legal and financial issues to be explored regarding the transfer of title of the University House, therefore, this matter was referred to the Foundation's Executive Committee to work out the problems.

Mr. Norwood reported he had attended a meeting of the Board of Trustees, State Universities Retirement System, on December 12, 1978. A new Executive
Director, Mr. Donald Hoffmeister, was appointed to replace Mr. Edward Gibala who has served the SURNS for such a long time and will retire on August 31, 1979. Mr. Gibala has had an illustrious career as Executive Director, and Mr. Norwood felt that we owed him a great debt of gratitude for the work he has done and how well the system has done with limited resources from the state. Mr. Hoffmeister has served as Mr. Gibala's assistant for the last nine years so the transition should be a smooth one. The SURNS voted to initiate legislation regarding the sheltering of employees' SURNS contributions to make sure that after the eight percent is sheltered that it will be included for figuring retirement benefits. There has been communication from the various systems which showed approval of the idea of sheltering employees' SURNS contributions. Mr. Arthur Weinberg, an actuary, reported to SURNS the assumptions used by the retirement system to calculate the funds that will be needed. Of course, SURNS would like for the state to still come through with its $792,000,000 plus it is liable for, and Mr. Norwood said he would appreciate any letter writers who might help with that situation.

Mr. Rowe reported on having attended a meeting of the Illinois Board of Higher Education on November 14. The most important item discussed was on auxiliary enterprises, which has been well publicized. Every university in the state was objecting to the IBHE's position except the University of Illinois which, because of its recent advanced refunding issue, was not really affected at this time. It is going to cause much grief in the months ahead because the IBHE did adopt its staff report on withdrawing support from auxiliary enterprises, which will undoubtedly increase student fees to help run auxiliary enterprises. Mr. Rowe said he had never seen an issue where the Executive Director of the IBHE so bowed his neck and really did not listen to the admonitions that were coming from the various systems. The community college people voted with the
public members of the IBHE as did the University of Illinois member so the matter passed. Mr. Rowe thought it was very unfortunate that this matter passed and we would have to see in the months ahead what it will cost in additional fees.

Mrs. Blackshere reported on having attended a meeting of the Illinois Board of Higher Education on December 5. One of the topics discussed was the question of whether President Carter's seven percent guidelines apply and how they apply to the universities. It was pointed out by Dr. Brown and President Corbally, University of Illinois, that it was not clear where higher education stood and its limits may well be somewhere around nine percent or even more. The document is very thick and it is not a one-line statement from President Carter saying it is seven percent in all cases. In the presentation of the university systems on their proposals for next year, Southern Illinois University and the Board of Governors presented an eleven percent salary increase; the Board of Regents presented a ten and one-half percent salary increase; and the University of Illinois presented a nine and one-half percent salary increase. These increases were challenged by some of the public board members who suggested that the seven percent guideline must be met. There was much discussion, including a suggestion that we should not be saying we have to meet a seven percent guideline when we do not yet know whether that guideline applies to us. Mrs. Blackshere had pointed out to the IBHE that if we were talking about a guideline, she hoped it would be applied to the cost of student fees because the IBHE passing the auxiliary enterprises matter certainly would have an effect on how much we could increase student fees.

Under Committee Reports, there was no report from the Executive Committee. The Chair announced that Mrs. Blackshere and Mr. Wright had agreed to serve on an ad hoc committee to meet with the Carbondale administration to see if the Board could be of assistance with an organization known as the Women's Transit Authority.
on the general subject of rape prevention. The Board is interested in the problem as is the Carbondale administration, and these two Trustees have agreed to look into the matter and report back to the Board at the February meeting.

The next item on the agenda to be discussed was Notice of Proposed Fee Changes: Establishment of the Bond Retirement Fee, Reduction of the Student Center Fee, and Increase in Residence Hall Rates and Apartment Rentals, SIUC [Amendment to IV Code of Policy B-2, 7, 17, 22, 23]. Since the agenda was mailed to the Board, there has been a change recommended by President Brandt in the amount of the new Bond Retirement Fee to be established. The matter called for the Bond Retirement Fee to be $19.80 per semester, but because of the recent decision by the Illinois Board of Higher Education to withdraw state resources from the funded debt operations, the amount of the new fee will have to be raised to $26.40. President Brandt explained that the question which had been raised the most often was the fact that the Bond Retirement Fee would be assessed all students. Probably the best answer to that question was that the tuition retention it replaces had also been paid by all students. President Brandt asked if the Board would prefer to go ahead with the matter on the agenda today and then change the Bond Retirement Fee amount next meeting or to have a new matter to discuss at the February meeting, with action to be taken in March.

Dr. Brown felt that the Board should remember that fee structures will have to be modified at both SIUC and SIUE. At the last System Council meeting, there was discussion on the feasibility of choices in implementing the IBHE policy which simply says that the change should be accomplished by the end of six fiscal years, ending in Fiscal Year 1985. At this time, the SIUE administration was considering a five-year period and the SIUC administration has consistently favored a six-year period. Both Universities will need to do something but not necessarily at the same time.
Mr. Isbell explained that a six-year period would allow each University a few more dollars in its Income Fund for instructional or academic purposes. The five-year phase-out would produce a little less but it ends up with the same cost for Fiscal Year 1985.

After discussion, the Chair stated the consensus of the Board was for President Brandt to present this matter in one package at the February meeting, with action to be taken at the March meeting.

The following matter was presented for discussion:

NOTICE OF PROPOSED FEE INCREASE: STUDENT RECREATION FEE, SIUC

Summary

This matter seeks a $6.25 increase in the Student Recreation Fee from the present full-time rate of $11.75 to a proposed rate of $18.00 per semester, effective with the collection of fees for the Summer Session, 1979.

Rationale for Adoption

At the June 8, 1978 meeting of the Board of Trustees, the Student Welfare and Recreation Fee (SWRF) was renamed the Student Recreation Fee and its purpose redefined to "support the intramural and recreation programs in the budget for student recreation." The operation and maintenance of the Student Recreation Center is the one component of this budget which has not been funded from current fee collections up to this time.

The SWRF Fee was established on December 12, 1964. By FY-75, sufficient funds were on hand for the construction budget of the Student Recreation Center. Effective with the Fall Semester, 1975, the SWRF Fee was reduced from $22.50 to $20.00. That amount was deemed sufficient to meet the needs of the expanded health program and the growing program of intramurals and recreation, prior to completion of the Student Recreation Center. Sufficient funds were on hand for the initial year's operation and maintenance, as required, but these costs would not be incurred until completion of the building. The minutes of the May 8, 1975 Board meeting record the observation of the Chairman that "...when the new Recreation Building was completed, this fee might have to be increased, but it was a good idea to reduce the fee for the time being." (p. 50)

Effective with the Summer Session, 1977, the health program was funded by an increase in the Student Medical Benefit Fee and the SWRF Fee was further reduced to $11.75, with $10.00 of this amount designated for recreation and intramural programming and the remainder to be held in the SWRF Trust Fund.

An amount of $300,000 from the Trust Fund was authorized for the operation and maintenance of the building upon its opening for the remainder of FY-77. Due to the later-than-expected opening date, only $94,000 of the
$300,000 was actually needed. For FY-78, the first full year of operation, the Board authorized an amount of $506,445 from the Trust Fund. Aided by interest earnings, sufficient funds remained in the Trust Fund to provide for the full operation and maintenance costs for FY-79. This use of accumulated SWRF collections has postponed for two years the need to increase this fee.

Repeated requests have been made to the Illinois Board of Higher Education to obtain state support for the operation of this facility. To date the IBHE has held to its view that state support should be used only for the generation of academic credit. On the basis of some use of the facility for physical education classes, limited state support has been obtained in the amount of $123,800 for FY-78 and $138,037 for FY-79. The administration will continue to seek additional state support in an effort to minimize the direct burden placed upon the student population.

Entrance charges for faculty, staff, and alumni were established for FY-78 and increased for FY-79 as a further means of seeking support from sources other than student fees.

It is anticipated that another increase in the Student Recreation Fee will be necessary for FY-81 to replace the residual balance of prior SWRF collections that is available for FY-80 but will be exhausted by FY-81.

Considerations Against Adoption

Any increase in student fees should be carefully weighed against its impact on accessibility to an education at this University.

The administration and the students have consistently held the position that all or a major part of the operation and maintenance costs of the Student Recreation Center should be provided by the state. The IBHE, however, has held rigidly to the view, in this case, that only credit-generating functions should receive state support.

The minimal funding presently supported by the IBHE, based on use of the facility for certain physical education classes, is calculated as a percentage of an operation and maintenance formula. This funding formula, however, ignores the considerable capital investment that came, not from state funds, but from student fees.

Constituency Involvement

Past matters presented to the Board on this subject have consistently stated that, in the absence of full state funding, an increase in the fee would become necessary when the Trust Fund balance was depleted. Through these and other communications the University constituencies, and especially the two student constituencies, have been kept aware of this pending increase.

A draft copy of this resolution was shared with the University constituencies. The following response was received from the Intramural-Recreational Sports Advisory Board:

At its regular meeting on October 25 the members of the Intramural-Recreational Sports Advisory Board voted 7-1-1
in support of the resolution to increase the Student Recreation Fee by $6.25 per semester, with the recommendation that the University administration continue to seek state support for the O&M costs for the Student Recreation Center.

Graduate Student Council, at their regular meeting on November 8, 1978, took action to oppose this fee increase on the principle that the operation and maintenance costs should be paid by the state. They further recommended that alternative sources of funding be explored. At this writing, no formal action has been taken by Student Government; however, they have also consistently taken the position in the past that this funding should come from the state.

The Evergreen Terrace Council voted not to support this fee increase unless their families could have seven-day-a-week access to the Student Recreation Center rather than only during "family night" on Friday evenings. It should be noted that action was taken earlier this semester by the Intramural-Recreational Sports Advisory Board to extend to student spouses the same privilege given to faculty and staff to use the Center by paying a user fee.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective with the collection of fees for Summer Session, 1979, IV Code of Policy B-6 be amended to read as follows:

6. An $41.75 $18.00 Student Recreation Fee per academic semester shall be collected from each full-time student and shall be deposited in the Student Recreation Fund for Southern Illinois University at Carbondale.

a. Funds generated from a $49.96 $16.25 portion of this fee shall be used to support the intramural and recreation programs in the budget for student recreation.

BE IT FURTHER RESOLVED, that IV Code of Policy B-2 be amended to show the following schedule for the Student Recreation Fee, to be effective with the collection of fees for Summer Session, 1979:

<table>
<thead>
<tr>
<th>Hours</th>
<th>Student Welfare-&amp; Recreation Trust Fund</th>
<th>Student Recreation Fee</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>7.98</td>
<td>1.50</td>
</tr>
<tr>
<td>2</td>
<td>9.96</td>
<td>3.00</td>
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<tr>
<td>3</td>
<td>2.94</td>
<td>4.50</td>
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<tr>
<td>4</td>
<td>3.94</td>
<td>6.00</td>
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<tr>
<td>5</td>
<td>4.90</td>
<td>7.50</td>
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<tr>
<td>6</td>
<td>5.88</td>
<td>9.00</td>
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<tr>
<td>7</td>
<td>6.86</td>
<td>10.50</td>
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<tr>
<td>8</td>
<td>7.84</td>
<td>12.00</td>
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<tr>
<td>9</td>
<td>8.81</td>
<td>13.50</td>
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<tr>
<td>10</td>
<td>9.78</td>
<td>15.00</td>
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<tr>
<td>11</td>
<td>10.78</td>
<td>16.50</td>
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<tr>
<td>12 or more</td>
<td>11.75</td>
<td>18.00</td>
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</tbody>
</table>
President Brandt explained that this matter essentially recognized the fact that the students built a recreation building and the Illinois Board of Higher Education did not treat it as a state building and would not provide operation and maintenance funds. The IBHE did make an effort to accommodate the percentage of the time that the building was used for classes, but that allowance only covers about one half of the cost for that percentage of use, so there is a significant need to begin to provide for this program. This matter is to start a phase-in of an operational fee for the recreation building.

Mr. Norwood asked whether user fees were also being increased.

Dr. Bruce Swinburne, Vice-President for Student Affairs, SIUC, replied that the user fee has been increased in all areas - faculty, daily guests, and alumni.

Mr. Ricardo Caballero-Aquino, President, Graduate Student Council, SIUC, stated that since students paid for the building itself and now must pay for the maintenance and operation, the students may have to eventually form a policy board to run that building composed only of students as voting members. He wanted to alert the Board that if the students were going to have to pay for everything, they might as well run it.

The Chair pointed out that this matter was for discussion only at this meeting, and action would be taken at the February meeting.

The following matter was presented:

RATIFICATION OF INCREASES IN CHARGES FOR FLIGHT TRAINING, SIUC
[AMENDMENT TO IV CODE OF POLICY B-11]

Summary

This matter requests Board of Trustees' ratification of increases in charges made for flight training courses offered by the SIUC School of Technical Careers during the Fall Semester, 1978, and it requests approval of these charges by amendment to the Code of Policy.

The ratification is requested because the charges were put into effect Fall Semester, 1978, without authorization by the Board of Trustees.
The increase is necessitated by increased operational costs and the need to fund reserves for equipment repair and replacement.

The amount of the increases was identified near the close of FY-78 prior to President Carter's request to restrict price increases.

The following schedule shows the rates approved in 1974, the recommended increases, and the proposed new rates:

<table>
<thead>
<tr>
<th>Course</th>
<th>Cr. Hrs.</th>
<th>1974 Rate</th>
<th>Recommended Increase</th>
<th>Proposed New Rate</th>
</tr>
</thead>
<tbody>
<tr>
<td>STC 200 - Primary Flight (Classroom)</td>
<td></td>
<td></td>
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<tr>
<td>STC 201 - Primary</td>
<td></td>
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<tr>
<td>40 hrs. Cessna 150</td>
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<td></td>
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<tr>
<td>5 hrs. Simulator</td>
<td></td>
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<td></td>
</tr>
<tr>
<td>STC 202 - Basic &amp; Intermed. (Classroom)</td>
<td></td>
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<td></td>
<td></td>
</tr>
<tr>
<td>STC 203 - Basic</td>
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<td></td>
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<tr>
<td>47.5 hrs. Cessna 150</td>
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<td></td>
<td></td>
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<tr>
<td>2.5 hrs. Piper Arrow</td>
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<tr>
<td>STC 204 - Intermediate</td>
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<td></td>
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<tr>
<td>47.5 hrs. Cessna 150</td>
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<td></td>
<td></td>
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<tr>
<td>2.5 hrs. Piper Arrow</td>
<td></td>
<td></td>
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<td></td>
</tr>
<tr>
<td>STC 205 - Instrument</td>
<td></td>
<td></td>
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<td></td>
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<tr>
<td>STC 206 - Instrument and Advanced</td>
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<td></td>
<td></td>
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<tr>
<td>15 hrs. Piper Arrow</td>
<td></td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>20 hrs. Cessna 172</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>10 hrs. Simulator</td>
<td></td>
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<td></td>
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<tr>
<td>STC 207 - Multi-Engine</td>
<td></td>
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<td></td>
<td></td>
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<tr>
<td>10 hrs. Cessna 310</td>
<td></td>
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<td></td>
<td></td>
</tr>
<tr>
<td>STC 300 - Flight Instructor</td>
<td></td>
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<td></td>
<td></td>
</tr>
<tr>
<td>15 hrs. Cessna 150</td>
<td></td>
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<tr>
<td>5 hrs. Piper Arrow</td>
<td></td>
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<tr>
<td>*40 hrs. Ground Discussion</td>
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<tr>
<td>STC 301 - Flight Instructor (Multi-Engine)</td>
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<td></td>
<td></td>
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<tr>
<td>5 hrs. Cessna 310</td>
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<td></td>
<td></td>
</tr>
<tr>
<td>10 hrs. Ground Discussion</td>
<td></td>
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</tbody>
</table>

*This was an additional requirement placed on this course by the Federal Aviation Administration in 1975, who approves all flight courses for our department.

**Specific rate was not established until information was provided by the FAA.
Course                  Cr. Hrs.  1974 Rate  Recommended Increase  Proposed New Rate

STC 302 - Flight Instructor Instrument
  8 hrs. Cessna 150       2 hrs. Cessna 172
  15 hrs. Ground Discussion 1  $400.00  $(7.20)  $392.80

STC 400 - Airline Transport Rating 1
  Instrument Only
  25 hrs. Cessna 172
  10 hrs. Simulator 0  971.00

**Specific rate was not established until information was provided by the FAA.

***Rate depends on pilot experience and aircraft utilized.

Rationale for Adoption

The charges for flight training courses offered by the School of Technical Careers, which are assessed in addition to the regular tuition fee, are necessary in order to recover the costs of delivering such a specialized program. Since the last increases approved by the Board of Trustees (in September, 1974), the effect of inflation on operational costs made it apparent that the existing rate structure was not adequate to meet the ever-increasing costs of fuel, repairs, and related expenses.

Historically, major expenses for aircraft repair and replacement have been paid from funds made available from reallocation of state funds at the end of the year, and from accumulated auxiliary enterprise and services reserves. These funds are no longer available to the Air Institute and Service. Consequently, it is necessary to fund reserves for major maintenance expense and for replacement of aircraft.

Based upon this information and the recommendation of the Vice-President for Campus Services, the proposed rate increases have been implemented upon authorization by the President, SIUC, effective at the beginning of the Fall Semester, 1978. This action was taken pursuant to the Board of Trustees policies on fees and charges which delegate to the Presidents authority over "specific student fees within the category of instructional fees" (IV Code of Policy A-3-b), which category includes the flight training charges. However, it has since been determined that another section of the fees and charges policies (IV Code of Policy A-1-d) calls for action of the Board of Trustees for any instructional fee over $100, excepting only fees assessed to recover costs of delivery of "off-campus instruction," which exception would not appear to be applicable.

Further, the previously approved charges are set forth in IV Code of Policy B-11 and amendment to reflect the new charges is necessary.
Therefore, it has been determined that this matter should be presented to the Board for review and to request approval by the Board of the new schedule of flight training charges at this time.

Considerations Against Adoption

The major consideration against the adoption is the increased cost to students.

Constituency Involvement

Because this is primarily a matter of recovering operational costs of providing a service, the constituency groups were not involved. The increases are recommended by the Director of Air Institute and Service and the Vice-President for Campus Services, SIUC. The Dean of the School of Technical Careers and the Vice-President for Academic Affairs and Research concur with the recommended increases.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the implementation of the following charges for courses offered in the flight training program at Southern Illinois University at Carbondale, effective Fall Semester, 1978, be and is hereby ratified and approved:

<table>
<thead>
<tr>
<th>Course</th>
<th>Rates</th>
</tr>
</thead>
<tbody>
<tr>
<td>STC 201 - Primary</td>
<td></td>
</tr>
<tr>
<td>40 hrs. Cessna 150</td>
<td>@ $25.29 $1,011.60</td>
</tr>
<tr>
<td>5 hrs. Simulator</td>
<td>@ 12.00 60.00</td>
</tr>
<tr>
<td></td>
<td>$1,071.60</td>
</tr>
<tr>
<td>STC 203 - Basic</td>
<td></td>
</tr>
<tr>
<td>47.5 hrs. Cessna 150</td>
<td>@ $25.29 $1,201.28</td>
</tr>
<tr>
<td>2.5 hrs. Piper Arrow</td>
<td>@ 43.57 108.93</td>
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<tr>
<td></td>
<td>$1,310.21</td>
</tr>
<tr>
<td>STC 204 - Intermediate</td>
<td></td>
</tr>
<tr>
<td>47.5 hrs. Cessna 150</td>
<td>@ $25.29 $1,201.28</td>
</tr>
<tr>
<td>2.5 hrs. Piper Arrow</td>
<td>@ 43.57 108.93</td>
</tr>
<tr>
<td></td>
<td>$1,310.21</td>
</tr>
<tr>
<td>STC 206 - Instrument and Advanced</td>
<td></td>
</tr>
<tr>
<td>15 hrs. Piper Arrow</td>
<td>@ $43.57 $653.55</td>
</tr>
<tr>
<td>20 hrs. Cessna 172</td>
<td>@ 34.04 680.80</td>
</tr>
<tr>
<td>10 hrs. Frasca</td>
<td>@ 12.00 120.00</td>
</tr>
<tr>
<td></td>
<td>$1,454.35</td>
</tr>
<tr>
<td>STC 207 - Multi-Engine</td>
<td></td>
</tr>
<tr>
<td>10 hrs. Cessna 310</td>
<td>@ $81.65 $816.50</td>
</tr>
</tbody>
</table>
### Course Rates

#### STC 300 - Flight Instructor
- **15 hrs. Cessna 150**
  - @ $25.29  $379.35
- **5 hrs. Piper Arrow**
  - @ 43.57  217.85
- **40 hrs. Ground Discussion**
  - @ 8.00  320.00
  - **$917.20**

#### STC 301 - Flight Instruction Multi-Engine
- **5 hrs. Cessna 310**
  - @ 81.65  408.25
- **10 hrs. Ground Discussion**
  - @ 8.00  80.00
  - **$488.25**

#### STC 302 - Flight Instruction Instrument
- **8 hrs. Cessna 150**
  - @ 25.59  204.72
- **2 hrs. Cessna 172**
  - @ 34.04  68.08
- **15 hrs. Ground Discussion**
  - @ 8.00  120.00
  - **$392.80**

#### STC 400 - Airline Transport Rating
- **T.B.A.***
- **Instrument Only**
  - **25 hrs. Cessna 172**
    - @ 34.04  851.00
  - **10 hrs. Simulator**
    - @ 12.00  120.00
    - **$971.00**

*Rate depends on pilot experience and aircraft utilized.

BE IT FURTHER RESOLVED, That IV Code of Policy B-11 be and is hereby amended to reflect the schedule of charges set forth above.

President Brandt explained that these fees had been increased last fall. At that time it was the consensus that it was within the President's authority to raise these fees. Subsequent legal renderings have raised the point that the President did not have that authority since Board policy requires Board approval of instructional fees in excess of $100. These rate increases came about as a result of a very fine detailed study made by Mr. Ronald Kelly, Director of Airport Operations, SIUC, and his people, which pointed out just what the costs of the programs were. This increase was to try to bring this program to a break-even basis.

Mr. Norwood commented that these rates still compare favorably to outside instruction, but wondered whether a deficit was projected with the oil prices going up and will there be a problem next year.
President Brandt responded that he has basically assumed that changes will be made on all fees every year. The costs in every program are going up, and he had taken the general operating principle to conform the fees to our estimate of annual cost as we can. He would rather increase them a little bit every year in order to have the individuals involved pay close to the actual cost of their program.

After further discussion, Mr. Norwood moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Ms. Sandra Welch, advocate for Mr. Rodney Cavitt, SIUC, who has an appeal pending, requested to be recognized by the Chairman of the Board. The Chair told Ms. Welch that putting a current and pending item on the agenda would require unanimous consent and he would withhold his consent. The materials in this appeal have not come through channels. Even though the Board said to expedite this matter, it did not say it would start waiving time schedules. The matter was not properly before the Board at this meeting and there was really nothing to discuss at this time. Ms. Welch asked whether, if the time limits were being followed to the fullest extent, is that expeditiously? The Chair replied that whether the time limit for the SIUC administration was up today, tomorrow, or yesterday, the fact remains there still would not have been time to get it on today's agenda, which was required to be mailed ten days in advance of this meeting. Ms. Welch requested that this matter be placed in the record to show that she and Mr. Cavitt were present to contest this particular question of time limits involved at the campus decision level.

Under Reports and Announcements by the President, SIUC, President Brandt announced that Professor Brent Kington, School of Art, was one of ten distinguished people elected to the Academy of Fellows of the American Crafts Council in
recognition of their pioneering and pivotal contributions to American crafts. The Fellows award is this nation's highest honor for exceptional work affecting the course of one of our major art forms. Professor Kington's contributions in the area of blacksmithing have attracted national attention and brought a resurgence of interest in that area. Associate Professors James Fralish and George Weaver, Department of Forestry, and Professor Stanley Harris, Jr., Department of Geology, have received a $60,000 grant from the U.S. Department of Interior for a two-year project on an "Inventory and Evaluation of Ecological and Geological Natural Landmarks in the East Central Lowlands." This is a study that will involve Wisconsin, Michigan, Illinois, Indiana, Ohio, parts of Pennsylvania and New York which border the Great Lakes.

A $75,000 grant from the Federal Comprehensive Employment and Training Act (CETA) has been awarded to four faculty members in the Department of Forestry. The award was made to Professors James Fralish, George Weaver, Dwight McCurdy, and John Burde to extend their work on the Shawnee National Forest wilderness areas in Southern Illinois. This award adds to approximately $180,000 received earlier for a comprehensive study and evaluation of more than 40,000 acres of potential wilderness areas in the Shawnee National Forest. This new award will extend their study to the Lusk Creek area southeast of Carbondale which has recently been added to the wilderness area list.

Assistant Professor Alan Henderson, Department of Health Education, has been appointed Director of a national project entitled "Delineating Roles of Health Educators in Entry Level Positions of the National Center for Health Education." The project is fifteen months in duration and is sponsored by the Bureau of Health Management. The outcome of this project will be used to determine qualifications for health educators as well as to assist in determining federal funding of health education projects.
The following matter was presented:

**TAX-SHELTER OF EMPLOYEES' SURS CONTRIBUTIONS**

**Summary**

At present the employees' contributions to SURS are subject to both federal and state income taxes and these taxes are withheld during each pay period. If such contributions were tax-sheltered, federal income taxes would not be assessed on those contributions when earned by the employees, but would be assessed whenever the contributions were received by the employees or their survivors (through refunds, retirement annuities, as part of estates, etc.). In effect, the employees would have the use of the federal income tax dollars during their future employment in the system and would pay the taxes on that income at some future date. The Illinois state income tax would not be required on the SURS contributions either at the time of earning or at the time the contributions are received.

**Rationale for Adoption**

If the employees' contributions to SURS were to be tax-sheltered, the immediate effect would be an increase in the take-home pay for all employees. Since tax-sheltering this amount would result in an exemption from the Illinois state income tax and a deferral of the federal income tax on these contributions, the amount of such increase would depend on the employee's salary and tax bracket. As an example, consider a single employee making $2,000 per month (although paid on a semi-monthly basis). The effect on take-home pay of having the SURS contributions tax-deferred would be as follows:

<table>
<thead>
<tr>
<th></th>
<th>Present Rules</th>
<th>If Tax-Sheltered</th>
</tr>
</thead>
<tbody>
<tr>
<td>Monthly income</td>
<td>$2,000.00</td>
<td>$2,000.00</td>
</tr>
<tr>
<td>Withheld for SURS</td>
<td>160.00</td>
<td>160.00</td>
</tr>
<tr>
<td>Withheld for federal income tax</td>
<td>483.80</td>
<td>419.00</td>
</tr>
<tr>
<td>Withheld for state income tax</td>
<td>47.78</td>
<td>43.78</td>
</tr>
<tr>
<td>Take-home after above deductions</td>
<td>$1,308.42</td>
<td>$1,377.22</td>
</tr>
</tbody>
</table>

In this example the effect of tax-sheltering the $160 contributions to the SURS would be an increase of $68.80 per month in take-home pay. The effect would be different for each employee, depending on the salary and tax bracket.

Of course, the federal tax is deferred, not exempt. (The Illinois state tax, under present statutes, would never have to be paid on the tax-sheltered amount.) Therefore, while the individual would have an increase in current take-home pay, the federal tax on the SURS contributions would eventually have to be paid when the contributions are received. Whether the taxes paid at that time would be more or less than the amount saved by the deferral would depend on the tax rates in effect at the time the contributions are received by the employee or his estate. Due to special tax rules concerning refunds of retirement contributions, it would be extremely rare for an employee to have to pay as much
tax when these contributions are received as would have been the case if the
tax-sheltering were not available. In any event the employee would have had
the use of these funds (which otherwise would have been paid immediately in
taxes) during the period between the tax-sheltering and the receipt of the
contributions.

Considerations Against Adoption

The advantage of having these SURS contributions classified as tax-
sheltered (tax-deferred) is the increase in the take-home pay. Some employees
have expressed the fear that for a few individuals there may be disadvantages
which offset the advantages. Under current rules, employees may set up tax-
sheltered annuities with approved companies and have a portion of their salaries
placed in those annuities. If the 8 percent SURS contributions were classified
as tax-sheltered by being "picked up" by the employee, the maximum amount
employees could put in the tax-sheltered annuities would drop approximately
1-1/2 percent of salary (not 8 percent as some have erroneously assumed). For
individuals with such annuities but who are having somewhat less than the
maximum amount withheld, there would be no necessity for reducing the amount
placed in those annuities. The net effect, then, would be that the maximum
amount which would be tax-sheltered for individuals now putting as much as
possible into such annuities would be increased by about 6-1/2 percent of
salary. (Increase of 8 percent SURS contribution tax-sheltered plus the present
maximum for annuities, reduced by 1-1/2 percent.) Therefore, even for individuals
currently putting in the maximum for such annuities, there would be an increase
in the amount of salary which could be tax-sheltered.

Some employees have also expressed the fear that individuals who may
not stay until retirement but resign and withdraw their SURS contributions
would have to pay taxes on these contributions upon withdrawal and those taxes
might be at a higher rate than would have been the case if they had paid the
taxes all along. Whether or not such individuals would have to pay more in the
way of taxes under such circumstances would depend on many factors (whether or
not they were eligible to "roll-over" the contributions into another retirement
system without tax liabilities, the use of income averaging, whether or not the
statutes are revised to allow refunds to be spread over a period of years in
addition to the present lump-sum withdrawal provision, tax bracket at the time
of withdrawal, use of the special IRS provisions for benefits from a retirement
system which results in reduced tax rates, etc.). Therefore, while the tax-
sheltering of employee contributions to SURS would be financially advantageous for
almost all employees, for a few individuals the advantages might be partially
offset by disadvantages in some specific circumstances.

Constituency Involvement

Constituency review has resulted in endorsement of the proposal at
SIUE; SIUC constituency reaction will be available before Board meeting time.

Resolution

WHEREAS, The State Universities Retirement System (hereinafter referred
to as SURS), which was established in 1941 by statute [Ill.Rev.Stat., Ch.108-1/2,
Sections 15-101 et. seq. (1977)], constitutes a qualified plan under Section
401(a) of the Internal Revenue Code;
WHEREAS, The employees' trust established under such statute is exempt from federal income tax under Section 501(a) of the Internal Revenue Code;

WHEREAS, SURS is a contributory system and requires contributions by each employee from earnings [Ill.Rev.Stat., Ch. 108-1/2, Sections 15-157 and 15-158 (1977)];

WHEREAS, SURS provides for the deduction of each employee's contribution from earnings [Ill.Rev.Stat., Ch. 108-1/2, Section 15-181 (1977)];

WHEREAS, The employers participating in SURS are required to remit by separate warrant to the Board of Trustees of SURS the total of the employee contributions withheld on each payroll [Ill.Rev.Stat., Ch. 108-1/2, Section 15-181 (1977)];

WHEREAS, The benefits of each participating employee in SURS are determined with reference to gross earnings without reduction for contributions to SURS [Ill.Rev.Stat., Ch. 108-1/2, Sections 15-136; 15-111; 15-112 (1977)];

WHEREAS, Section 414(h)(2) of the Internal Revenue Code provides that "in the case of any [qualified] plan established by the government of any state or political subdivision thereof, or by any agency or instrumentality of any of the foregoing, where the contributions of employing units are designated as employee contributions but where any employing unit picks up the contributions, the contributions so picked up shall be treated as employer contributions" with the result that for purposes of the Internal Revenue Code such amounts are not includible in gross income of the employee and are not subject to withholding;

WHEREAS, The Internal Revenue Service on December 12, 1977 issued Revenue Ruling 77-462 (Int.Rev.Bull. 1977-50 at page 20) relating to an employer-school district that agreed to "pick up" the required teachers' contributions to a qualified state pension plan and held that such "pick up" was within the scope of Section 414(h)(2) so that such contributions were excludable from gross income and were free from withholding even though such amounts pursuant to state law constituted required employee contributions under the state plan and were included as employee remuneration for services in determining employee rights and benefits under the plan; and

WHEREAS, Revenue Ruling 77-462 appears to have equal relevance to SURS and to provide a sound legal basis for its application to SURS;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The Board of Trustees of Southern Illinois University (hereinafter referred to as Board), pursuant to Section 414(h)(2) of the Internal Revenue Code, "pick up" (assume and pay to SURS) the employee contributions required by statute as set forth above.

(2) The Board "pick up" the required employee contributions to SURS by payroll deductions from its employees' earnings in the manner currently required by state law as set forth above.
December 14, 1978

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(3) The total amounts so "picked up" by the Board be remitted to SURS by separate warrant in the manner currently required by state law as set forth above.

(4) The aforesaid "pick up" shall not be in effect and no changes shall be made in withholding and reporting for purposes of the federal income tax prior to receipt by the Board of a favorable ruling by the Internal Revenue Service that such contributions "picked up" by the Board are excludable from gross income and are free from withholding pursuant to Section 414(h)(2) of the Internal Revenue Code, and furthermore that a reasonable time shall be allowed after receipt of such ruling in which to institute necessary changes in payroll procedures.

(5) The General Secretary of the Southern Illinois University System is hereby authorized to take such steps as may be necessary to obtain on behalf of the Board a favorable ruling from the Internal Revenue Service including execution of appropriate powers of attorney and cooperation with any other employers in the submission of a joint request for such ruling.

(6) This action does not alter the obligation imposed by law upon Board employees to contribute to SURS, does not affect the benefits now provided by SURS (or as the same may be amended from time to time) for employees, their survivors or other beneficiaries, does not affect the compensation of Board employees, is not a salary increase or a substitute for a salary increase now or in the future.

(7) This action is taken solely for the purpose of effecting the exclusion of the "picked up" employee contributions from "gross income" and from the withholding requirements of the Internal Revenue Code.

Dr. Brown explained that the System Council had reviewed the tax-sheltering of employee's SURS contributions. There had been constituency review of this matter at SIUE and we have a report from the SIUC Graduate Council supporting this action. This matter has been examined across the state, and this same kind of resolution has been adopted by the Board of Regents and the Board of Governors. The University of Illinois has also indicated its intention to conduct examinations and appraisal of the issues among its faculty. The action seems to be of genuine benefit to everyone concerned, and the System Council recommends adoption of the resolution.
President Shaw added that Mr. Edward Gibala, Executive Director, SURS, had been to SIUE to explain the implications of taking this action. He also had canvassed the opinion of the faculty and staff as to their preferences, which were overwhelmingly in favor of this action.

President Brandt stated that the SIUC Joint Benefits Committee which represents the constituency groups involved had held a public hearing on this matter and very few people had expressed any concern at all. Both the Faculty Senate and the Graduate Council have also considered it. President Brandt believed he could say that SIUC was overwhelmingly in favor of taking this action.

Mrs. Blackshere moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

**SOUTHERN ILLINOIS UNIVERSITY SYSTEM CAPITAL PROJECTS**
**PRIORITY LISTING (RAMP), FISCAL YEAR 1980**

**Summary**

The Board of Trustees has approved a priority listing of capital projects for (RAMP), Fiscal Year 1980, for each University. This listing has now been reduced and individual projects have been recommended by the Illinois Board of Higher Education. Of these remaining projects, it is necessary that they now be merged into a single System priority listing.

**Rationale for Adoption**

The Illinois Board of Higher Education must now prepare a statewide priority list, and the recommended projects from both Universities must be merged into a single priority list for this purpose.

After review, the Presidents have not reached agreement upon a priority listing for the System. In this situation, a System Council agreement of some months standing calls for the General Secretary of the SIU System to prepare a System priority list.

**Considerations Against Adoption**

The Presidents may wish to review with the Board the arguments and persuasions they did not find effective with each other.
Constituency Involvement

The Board has previously approved the original capital budget requests submitted by each University. The Illinois Board of Higher Education has evaluated the projects, and the matter of System priority has been considered by the System Council.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the System Capital Budget Priority Listing (RAMP), Fiscal Year 1980, attached as Exhibit A, be and is hereby approved.

EXHIBIT A

SOUTHERN ILLINOIS UNIVERSITY SYSTEM CAPITAL PROJECTS

PRIORITY LISTING (RAMP), FISCAL YEAR 1980

(Prepared December 8, 1978)

<table>
<thead>
<tr>
<th>Rank</th>
<th>Project</th>
<th>Amount</th>
<th>University</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td>Emission Control</td>
<td>$ 4,536.0</td>
<td>C</td>
</tr>
<tr>
<td>2.</td>
<td>Multi-Purpose Building</td>
<td>9,647.0</td>
<td>E</td>
</tr>
<tr>
<td>3.</td>
<td>School of Law - Equipment</td>
<td>690.0</td>
<td>C</td>
</tr>
<tr>
<td>4.</td>
<td>School of Law - Site</td>
<td>395.0</td>
<td>C</td>
</tr>
<tr>
<td>5.</td>
<td>Broadview Hotel - Remodeling</td>
<td>669.0</td>
<td>E</td>
</tr>
<tr>
<td>6.</td>
<td>Women's Gym - Remodeling</td>
<td>2,595.2</td>
<td>C</td>
</tr>
<tr>
<td>7.</td>
<td>Roof Repairs - Core Buildings</td>
<td>431.0</td>
<td>E</td>
</tr>
<tr>
<td>8.</td>
<td>SR3 - Remodeling Handicapped and Safety</td>
<td>127.0</td>
<td>E</td>
</tr>
<tr>
<td>9.</td>
<td>Electron Microscopy - Remodel</td>
<td>388.8</td>
<td>C</td>
</tr>
<tr>
<td>10.</td>
<td>Electron Microscopy - Equipment</td>
<td>435.0</td>
<td>C</td>
</tr>
<tr>
<td>11.</td>
<td>SR3 - Minor Remodeling - Alton</td>
<td>87.0</td>
<td>E</td>
</tr>
<tr>
<td>12.</td>
<td>SR3 - Minor Remodeling - Handicapped</td>
<td>735.0</td>
<td>C</td>
</tr>
<tr>
<td>13.</td>
<td>SR3 - Minor Remodeling Projects</td>
<td>450.0</td>
<td>C</td>
</tr>
<tr>
<td>14.</td>
<td>SR3 - Medical - Boiler Conversion</td>
<td>72.7</td>
<td>C</td>
</tr>
<tr>
<td></td>
<td>Total</td>
<td>$21,258.7</td>
<td></td>
</tr>
</tbody>
</table>

SIUC $10,297.7
SIUE $10,961.0
Dr. Brown explained that the process by which this item was generated had involved a meeting of the System Council and review of the campus commitments to their projects and an understanding that a policy adopted by the Council some months ago would be invoked; that is, that if the Council as a body could not set up a proposed priority listing the General Secretary would. The listing given here is therefore a product of the Office of the Board of Trustees and the General Secretary's responsibility. We have attempted to recognize the kinds of priorities we understand that the Illinois Board of Higher Education will be utilizing in its development of a statewide capital projects priority system. The dollar amount reflected in the entire list is very close to the dollar amount that the IBHE anticipates it might find supportable for the System.

President Brandt stated that the Carbondale campus obviously has concerns. As we look at the relative size of the two institutions and the relative age of the campuses, it is very difficult for us to find an item that puts us in compliance with Title IX $15 million plus down in the list, and to accept an overall list which comes out with the two campuses being treated equally when it is obvious to us that the needs are not equal. On the other hand, this is why we asked the General Secretary to do the job, and considering the constraints on him, President Brandt thought he had done an admirable job. He wanted to admire the job without admiring the results.

President Shaw also lauded the Board Staff for their efforts in trying to reconcile the differences which were basically not reconcilable. He pointed out that the multi-purpose building takes up $9.6 million of SIUE's total and he also pointed out that SIUE does not have to worry about being in compliance with Title IX because both sexes there receive the same shoddy treatment as relates to the multi-purpose building. President Shaw thought it was very significant that the remodeling for the Broadview Hotel attained fifth in the ranking.
After further discussion, Mr. Norwood moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

CONSIDERATION OF A PROPOSAL FOR THE ESTABLISHMENT OF A UNIFORM STATEWIDE STEP PAY PLAN FOR CIVIL SERVICE EMPLOYEES

At the request of Senator Kenneth Buzbee, the State Universities Civil Service System Merit Board supported the development of a proposal for a uniform step pay plan which might be used statewide for all university Civil Service employees. The proposal was developed by a Work/Study Committee of the Merit Board. That Committee was led by a Merit Board staff member and included representation from the State Universities Civil Service Advisory Committee and the Personnel Directors Advisory Committee. The Merit Board, at a meeting on November 8, 1978, referred the proposal, a copy of which is attached, to each university system governing board for review and reaction. The Merit Board has asked that comments be addressed to the general concept of a step pay plan and to the specific proposal developed by their Committee. In addition, the Merit Board has requested cost estimates for implementation of the attached proposal. The System Council, at the SIU Board's direction, has discussed this matter. The comments that follow reflect the basic concerns and beliefs of the System Council and are suggested for use in responding to the Merit Board's request.

Comments on the General Concept of a Step Pay Plan

A problem of salary disparity between university Civil Service employees and code department Civil Service employees has existed for the past several years and has undoubtedly served as a motivating reason for developing a uniform statewide step pay plan proposal for university Civil Service employees. Studies prepared during each of the past several years have documented the magnitude of these disparities, and the Illinois Board of Higher Education, the Governor, and the General Assembly have responded by providing funds during each of the last three years for an additional two percent salary increase for lower paid Civil Service employees.

While funding of Civil Service employee salaries has been and continues to be a problem, adoption of a step pay plan will not necessarily resolve that problem and may possibly complicate it. Implementation of a step pay plan creates future financial commitments, funding for which the university has only partial control over. There is no assurance, for instance, that the state will provide the funds necessary to initially implement such a plan. Nor can there be any assurance that future Legislatures and Governors will provide the funds necessary to maintain it. Adoption of a plan without the assurance of funding could be disastrous.

In addition to the funding problem cited above, implementation of a statewide uniform step pay plan has serious management implications. A step plan to be statewide and uniform requires a central authority and would result in at least some loss of university management authority over Civil Service salary
matters. Under a step pay plan, control over pay administration applies for all range Civil Service employees regardless of the fund source of their pay. The plan, therefore, can and likely will influence university pricing and operating policies for activities whose funds are generated and retained locally. In addition, funding of a step pay plan for one group of employees tends to influence funding and pay policies for most other groups of employees. A step pay plan thus can and likely will affect the university's bargaining position with negotiated employee groups. It is also possible that some employees whose salaries are negotiated would elect to be decertified, if their salaries would increase by participation in the plan. These concerns will probably be of a recurrent nature, making planning, especially budget planning, limited and difficult. The end result is that the university, operating under a step pay plan, will lose considerable authority over its pay administration program without a corresponding reduction in the responsibilities of such administration.

The loss of authority without corresponding reductions in responsibilities and the imposition of future financial commitments without a reasonable assurance of funding are management practices that are not conceptually sound. These kinds of practices, however, are seen as inherent consequences of a statewide uniform step pay plan, and because of such consequences, the concept of a centrally controlled statewide step pay plan should not be supported.

Comments on the Merit Board's Proposed Step Pay Plan

A copy of the proposed Uniform Statewide Step Plan is attached. The last page of the proposal outlines the basic parameters of the plan, which consists of 18 pay grades each containing 10 step increments, each of which increases 5% above the preceding step. Each pay grade has a uniform range spread of 55%. The plan uses statewide pay ranges rather than pay ranges for different regions of the state. It covers all Civil Service status employees, except those whose rate of pay is subject to collective bargaining agreements or to prevailing or established wage rates. The Director of the State Universities Civil Service System is responsible for the interpretation and application of the plan.

This proposal was developed by a Work/Study Committee of the Merit Board. The Committee was led by a Merit Board staff member and included representation from the State Universities Civil Service Advisory Committee and the Personnel Directors Advisory Committee. Although SIU was not directly represented on either of these committees, the opportunity did exist for commenting on the proposal through the respective advisory committees. Also, the Personnel Directors from each university have been asked to comment on various drafts of the proposal and have done so. Consequently, at this stage most major concerns of a technical nature have been considered and resolved.

There are a few concerns that do remain; they are typically present in connection with step pay plans. For example, employees who perform meritoriously and remain in the same job position will after five to ten years not be entitled to step increases. Increases for such employees will only result if the entire step pay plan is adjusted upward. Another concern focuses on the matter of granting salary increases to employees whose salary upon implementation of the plan exceeds the tenth step. Under the plan it appears that these employees will not receive salary increases. There is also concern about hiring experienced persons. The plan requires that entrance salaries shall normally be at the first
No provision is made for experience or education above the minimum except as the Director of the State Universities Civil Service System will allow.

**Estimated Costs of Implementation**

The proposed plan provides that an employee whose salary falls between two steps of the salary grade of the class to which that position is assigned shall have his salary adjusted to the nearest upward step. If an employee's salary falls on the step, no initial implementation adjustment will be received. Both SIUC and SIUE estimates have been prepared on this basis. Implementation at SIUC (excluding the School of Medicine) would require $310,020 (an average of 5.5%) for 422 employees, of which $217,000 would be required from state funds. The School of Medicine, SIUC, estimates that $352,000 will be required for 417 employees. A breakdown by fund source was not available but it is known that most of it would be required from state funds. At SIUE, $602,848 (an average of 8.9%) would be required for 727 employees of which $510,129 would be required from state funds. The System Office will require $5,340 for 5 employees. The lower amount required for SIUC is a result of 741 Civil Service employees electing to bargain collectively during this past summer. If this group elected to decertify and again become range employees, an additional $989,900 (an average of 15.0%) would be required, of which $702,830 would be required from state appropriations.

Implementation of the proposed plan as described above will not resolve the salary disparities that exist between SIU and code department Civil Service employees in the near future. Because salaries of SIU's Civil Service employees are among the lowest of the universities, salaries will tend to be compressed in the lower steps of each grade. Only over time and with employee turnover will disparities be reduced.

Dr. Brown explained that the Board should respond to the Merit Board regarding the concept of a statewide pay plan for university Civil Service employees, the specifics of the draft which had been provided to the Board, and the estimated cost of implementing such a plan. In response to a Board request the System Council had summarized the considerations that it found most significant from its members' point of view plus the point of view of the Board. Mr. Elliott thought it would be helpful to the representative to the Merit Board to have the direction of this Board in regard to this matter.

President Brandt thought that the System Council members were unanimous in their opposition to this plan. From his standpoint, he was vigorously opposed to the step-pay plan. One of the most significant points is that we are now some thirty percent behind code departments and this plan provides no opportunity to
make headway in correcting that discrepancy. There are a number of Civil Service employees who supervise unionized employees and when the union contract goes up a certain amount by negotiation, we have always floated the supervisors to have an increment above the union employees they supervise; under a step plan, this flexibility would be lost. President Brandt had worked under a step-pay plan as a university president for several years in another state, and he would enthusiastically recommend that the Board reject the concept of the step-pay plan.

Mr. Van Meter moved that it be expressed as the consensus of the Board of Trustees of Southern Illinois University that the Board is against the step-pay plan because of the reasons enumerated in the material. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Dr. Brown suggested that a communication be drafted to the Merit Board accommodating a description of this action and reviewed with Mr. Elliott before it was mailed. The Chair agreed to this suggestion.

The following matter was presented:

CONSIDERATION OF CONSTRUING COMMENTS OF AUDITOR GENERAL ON LEGISLATIVE AUDIT COMMISSION GUIDELINES

Summary

The Legislative Audit Commission, at its April 25, 1977 meeting, approved a set of "Guidelines and Definitions" intended to clarify and standardize certain matters regarding the handling of university-held "local funds." The Commission withheld approval, however, of subsections I.B and I.C of the Guidelines document, pending further examination of certain points. For your information and review a chronology of events leading to the Guidelines document consideration is attached as Exhibit A.

The Auditor General indicated to the Legislative Audit Commission his basic agreement with the "Guidelines and Definitions," which had been developed by representatives of the universities over a period of several months in cooperation with representatives of the Auditor General's office. To record his understanding, however, and especially in clarification of the previously questioned subsections, he submitted a set of so-called "Construing Comments" at the August 23, 1977 meeting of the Commission. The "Construing Comments" were presented to and adopted by the Commission without prior exposure to the
universities, except for a brief examination just before the meeting by Vice-President Ron Brady of the University of Illinois, and consequently, they represent positions based upon the thinking of the Auditor General and his staff, not on university input. These comments were approved by the Commission, along with the entire "Guidelines and Definitions" document, at that meeting. Prior to that time in June of 1977, this Board had approved the Guidelines recognizing that certain subsections of the Guidelines were in question. Thus was generated a discrepancy in policy and procedural understandings between the Southern Illinois University Board of Trustees and the Legislative Audit Commission (including the Auditor General). It is now requested that in the spirit of continuing cooperation, the Board recognize these Construing Comments of the Auditor General as they were accepted by the Legislative Audit Commission in August, 1977.

Rationale for Adoption

Historically Southern Illinois University has cooperated with all state agencies, commissions, and officials in accordance with existing procedures, statutes, policies, and regulations, and certainly has expressed its concern in those rare instances when it felt such items were not in the best interest of the University and the people of the State of Illinois.

The "Guidelines and Construing Comments" are an attempt to clarify ambiguities in the interpretation of the Finance Act, and although they create new problems, they do represent an effort to end differences of opinion and interpretations that have recently been emphasized by the Auditor General.

The State Universities Association of Vice-Presidents for Business established a committee to work with the Office of the Auditor General and the representatives of the Legislative Audit Commission in an attempt to jointly resolve questions of interpretation in connection with the Guidelines. As of this date, meetings between that committee and the Auditor General's staff have not produced significant results.

The Board of Governors System has adopted the Auditor General's Construing Comments as part of its commitment to the Guidelines document, with the understanding that if operational problems result from the Construing Comments, these problems can be reviewed and discussed with the Legislative Audit Commission and the Auditor General. The Board of Regents will consider similar action at its meeting on December 7, 1978. Copies of the Board items considered by both the Board of Regents and the Board of Governors are attached as Exhibit B and C respectively. The University of Illinois administration has consistently announced its intention to follow the Construing Comments as part of the Guidelines, and the topic is scheduled for consideration at the next meeting of the University of Illinois Board of Trustees. The Commission and the Auditor General have expressed a willingness to review and discuss any operational problems resulting from use of the Construing Comments as part of the Guidelines.

Considerations Against Adoption

Past experience in discussion of operational problems with the Auditor General indicates that there is a lot of room for communications improvement,
which has created a reluctance to rely on the possibility of meaningful constructive discussion of differences of opinion. If this resolution is adopted, the Board should understand that future results might be disappointing. The prospects of beneficial results, and a demonstration of willingness to cooperate in the solution of problems over a conference table rather than in the newspaper headlines, could be determining factors to consider.

Constituency Involvement

There has been lengthy discussion and consideration of this matter by System Heads, the System Council, the Presidents and their staffs, and the staff of the Board of Trustees.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The Board of Trustees receive and recognize the attached "University Guidelines and Construing Comments" as approved April 25, 1977 and August 23, 1977, dated April, 1978, by the Legislative Audit Commission.

(2) Recognition of these Guidelines and Construing Comments represents the faith of this Board in the expressed willingness of the Auditor General and the Legislative Audit Commission to review, discuss, and modify interpretations that are found to cause operational problems, including those issues currently under examination, such as the proper and valid handling of student fee receipts originally designated for specific accounts or purposes (SWRF fees, especially) and other issues depending upon understandings and definitions not yet mutually clarified.

Dr. Brown explained that our Board had adopted the Legislative Audit Commission Guidelines in June of 1977. Now the Legislative Audit Commission has adopted this set of Guidelines relating to the Universities' managing of what are called locally held funds and also a set of Construing Comments which the Auditor General had provided to the Commission. Therefore, the Auditor General and the Legislative Audit Commission are working under a set of guidelines with understandings which this Board has not officially recognized. Last month the Board of Governors and the Board of Regents adopted both the Guidelines and Construing Comments as documents recognized by their boards for the conduct of their business with the Auditor General, and the University of Illinois has
indicated it will administratively adopt these matters. This is a matter that
does offer for the operational activities of the two institutions a variety of
types of difficulties, and it is a subject which the Board should examine closely
and reasonably before a decision is made.

Mr. Isbell identified this matter as an item that had been developed
by the Auditor General's office and staff. The Legislative Audit Commission has
formally adopted these as being their interpretations of the Finance Act for
higher education. He further identified this matter as the regulations and
understandings that the external auditors are using at those higher education
institutions this year that are having a compliance audit. The track record of
cooperation and understanding between higher education and the Office of the
Auditor General has not been a primrose path. It has been most difficult. He
felt that the Board had no choice except to either decide to try to fight these
guidelines some way or another or to adopt them.

President Brandt agreed with Mr. Isbell to the extent that he wanted
the Board to know that if it approved these Construing Comments that it would be
doing major damage to SIUC. He wanted the Board to know what it was being asked
to approve had historically come about after the Auditor General had expressed
his concerns and the Vice-Presidents for Business of the state had met two or
three times at considerable length to work out a set of agreements under which
the Auditor General and the Vice-Presidents for Business could operate. The
Vice-Presidents for Business thought they had gone a long way in meeting the
Auditor General's desires and needs by working out a mutually agreed set of
guidelines. In between the time they worked out that set of guidelines and the
time they were presented to the Legislative Audit Commission, the Auditor General
went far beyond the agreed-upon definitions and added his construing statements.
These statements were never discussed with the Vice-Presidents for Business who
had just gone through the exercise of trying to meet the Auditor General's requests, and now the Board is being asked to do things which the institutions have never had a chance to react to and on which the Auditor General has never been asked to give an inch. President Brandt gave several examples of how SIUC would be affected if these Construing Comments are adopted. He felt he would have lost an opportunity to get anything changed if the Board went ahead and approved them as its own policy.

President Shaw agreed with President Brandt and Mr. Isbell in terms of the process. It was not a process which involved the campuses, and so we were placed in a position of a good faith kind of commitment working through a set of agreed guidelines, but then followed up very quickly by a differing set of Construing Comments, but there are means by which SIUE can deal with it, and while there is some reduction in flexibility SIUE feels it can live with the Construing Comments.

Chairman Rowe asked how the Board of Regents and the Board of Governors anticipate dealing with these problems.

Dr. Brown responded that President Shaw indicated he thought potential difficulties could be handled but President Brandt saw them as being very troublesome. He would guess since the Board of Governors and the Board of Regents had both adopted these Construing Comments that their operations permit them to react in more the way President Shaw does than President Brandt. The one possibility for this kind of move to be valuable for the Board and the institutions was that the Auditor General would actually say if you had an operational problem in connection with applying these guidelines then we would see what could be done about it. This would not be a commitment on his part, but Dr. Brown did not expect the Auditor General to rewrite these guidelines to our desires. On the other hand, it is much more of a concession on his part to say it is possible
for these to need changing than he has ever made before, and Dr. Brown felt that
the indication we had was that the institutional differences would cause some
operational problems and the question was whether we could really work something
out.

After further discussion, Mr. Isbell pointed out that we have a formal
device through which we could bring up concerns and interpretations of what the
Auditor General has said. There is an organization known as the State Universities
Association of Vice-Presidents for Business which has appointed a representative
committee called the Interpretations Committee. This Committee is charged with
receiving concerns that each of the universities does have, and instituting
meetings with the staff of the Auditor General to discuss the problems with the
interpretations. The Board should anticipate that in our future audits that we
will receive adverse findings in those areas where we are not in compliance.

President Brandt commented that if it were necessary for the Board to
take action, he would hope that we could find some way of phrasing it so that the
Board action does not become the force of law and allows for some administrative
discretion. Right now until the Board makes it law, he can at least take a chance
on arguing an interpretation and go ahead and not scuttle a fund while he was
arguing a point. Once the Board has adopted these Construing Comments as the
Board's policy, he has lost that flexibility.

President Shaw suggested that this matter ought to be put in the proper
perspective, that regardless of whether the Board approves it or not for the most
part we are subject to these guidelines and we have to figure out a way to work
with them. When we cannot work with them, we do have a process for trying to
deal with it. President Shaw suggested that the first part of the resolution
be changed to read that the Board of Trustees receive and recognize the attached,
and in the second part of the resolution change the word adoption to recognition.
The Chair recognized Mr. Ricardo Caballero-Aquino, President, Graduate Student Council, SIUC, who stated he would like the student fees taken out of the Auditor General's guidelines and in that sense he would appreciate the Board taking more time before any adoption. He would like to see the students to have some say in the matter.

After further discussion, Mr. Elliott moved that the resolution be amended as President Shaw suggested. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously. NOTE: The resolution in the matter has been changed accordingly.

Under Reports and Announcements by the General Secretary of the SIU System, Dr. Brown reported that Senate Bill 1880, which is the Capital Development Board bonding authorization bill, is doing well in the Legislature. It has passed the Senate, it is on the second reading in the House, and may well go to third reading today. This bill was vital to our interests since it provides the bonding to provide the funding for our capital projects. In addition, the Kane-Houlihan committee, officially known as the Illinois House Select Committee on State Government Organization, is having a meeting today, December 14. We were supposed to have appeared before that committee at 11:30. A statement has been sent to them on behalf of the General Secretary of the SIU System regarding our reaction to a report they distributed a week ago entitled, "The Illinois System of Systems: A Critical Evaluation of Higher Education Organization." This report will be reacted to by a variety of sources and the committee will be developing further action in relation to what they hear and what the report contains. Board members have been mailed copies of that report by the committee. The Chair hoped the Board would have an opportunity for some input in the future on this matter.
December 14, 1978

The following matter was presented:

APPROVAL OF THE STUDENT RIGHTS AND CONDUCT CODE, SIUE
[AMENDMENT TO APPENDIX VIII CODE OF POLICY (C)(5)]

Summary

This matter approves a revised Student Rights and Conduct Code for SIUE.

Rationale for Adoption

The proposed revision of the Student Rights and Conduct Code, SIUE, makes a number of changes to the existing Code which has not been revised or updated since its adoption in September, 1970. These changes are intended to update provisions of the Code in relation to laws enacted since the adoption of the original Code, to recognize the practical limitations on the University in the application and enforcement of the Code, and to provide a detailed procedural framework and a review body with and through which the Code can be fairly implemented.

Changes effected by the revised Code are as follows:

1. In the Preamble of the Code the notation that each student must be aware of the contents of the Code has been changed to each member of the University community should be aware of the contents of the Code. This change is in recognition of the University's inability to guarantee the absolute standard stated in the existing Code.

2. In Student Rights I, the proposed Code includes professional as well as academic bases as those upon which a student's performance is to be evaluated.

3. In Student Rights VII, "creed" is added as a factor upon which discrimination may not be based.

4. In Student Rights IX, the provision is added that records of disciplinary matters may be retained for longer periods of time than is normal, if such retention is required by law.

5. In Conduct Code #4, weapons prohibited on University property are defined as provided by state and federal laws.

6. In Conduct Code #6, the provisions regarding regulations on University facilities and buildings have been codified into a single statement rather than the several statements in the existing Code.

7. Under Student Sanctions, A. 3., the requirement that the imposition of disciplinary probation automatically withdraws a student's rights to participate in intercollegiate athletics


or hold student offices, and that any financial assistance that student holds will be reviewed, has been eliminated. It is felt that such matters should be determined on an individual case basis.

8. Under Student Sanctions, B. 1., the requirement that the student must establish "inordinate circumstances" to be able to voluntarily withdraw has been eliminated. What constitutes inordinate circumstances is a matter of judgment, and it is felt such matters should be determined on an individual case basis.

9. Under Student Sanctions, B. 3., the imposition of the sanction of disciplinary dismissal will no longer be shown on a student's official transcripts.

10. Under Student Sanctions, C., the sanction of restitution has been amended so as to not be applicable to situations involving private property when the private property is not located on University property.

The most substantial change proposed is the establishment of a Disciplinary Review Board, with detailed procedural standards, to hear and recommend on complaints or grievances filed under the Code. A student charged with a violation of the Code has the option of a hearing before this board or an administrative hearing before the Dean of Students. Recommendations of the board on actions to be taken or sanctions to be imposed are made to the Dean of Students.

Establishment of the board and adoption of the procedures proposed provides a clearly stated mechanism to resolve individual cases. The intent is to provide for hearings and decisions on a case-by-case basis; and for discipline to be imposed after a fair hearing on the merits of a case and not to be dictated by the Code itself prior to a hearing. In accord with this intent, provisions in the existing Code which automatically dictate certain punishments, have been eliminated in the revision. This intent is also the reason that the Conduct Code standards in the proposed Code are not segregated into groups as are the disciplinary standards in the existing Code (the existing Code separates the standards into a group of actions providing grounds for separation from the University, and a group of actions providing grounds for disciplinary probation or lesser sanctions).

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Student Affairs Council of the University Senate, SIUE, and has been approved by the University Senate.

It is recommended for adoption by the Vice-President for Student Affairs and the President, SIUE.
Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That effective January 1, 1979, that section of Appendix VIII Code of Policy (C)(5) titled, Student Rights and Conduct Code, Southern Illinois University at Edwardsville, be amended to read in accord with the attached Appendix I; and

BE IT FURTHER RESOLVED, That that section of Appendix VIII Code of Policy (C)(5) titled, Proposed Implementative Procedures for Demonstrations, Southern Illinois University at Edwardsville, shall not be altered or amended by the preceding action of this resolution.
APPENDIX I
SOUTHERN ILLINOIS UNIVERSITY
AT EDWARDSVILLE
STUDENT RIGHTS
AND
CONDUCT CODE

PREAMBLE

Students enrolled in public institutions of higher education are entitled to the same First Amendment freedoms of association, speech and assembly, and press that they hold as citizens. Free discourse lies at the heart of the University's purpose, and the University remains concerned that an atmosphere conducive to reasoned pursuits of intellectual objectives be maintained at all times. Responsible intellectual inquiry requires that there be a respect for individual persons and both public and private properties throughout the conduct of all forms of discourse.

To that end, the University has established the Student Rights and Conduct standards set forth in this document. Members of the University community should be aware of its contents.

STUDENT RIGHTS

I. Students' performance shall be evaluated solely on an academic and/or professional basis; not on opinions or conduct unrelated to academic and/or professional standards.

II. Students shall be able to take reasonable exception to any data or views offered in the classroom.

III. Students shall have protection by orderly processes against prejudicial or capricious academic evaluation. (Contact the Vice-President and Provost Office for further information concerning academic grievance proceedings.)

IV. Information about a student's views or associations shall be kept confidential, and no records shall be kept on a student's political views.

V. Students' disciplinary records shall be kept separate from academic records.

VI. Student organizations shall not be required to submit membership lists for recognition, but they may be required to submit current listings of organization officers.

VII. No student shall be barred from admission to the University, or participation in any institution, organization, or activity sponsored by the University on the basis of race, sex, or creed.

VIII. Students arrested or charged with serious violation of University regulations or civil law shall be informed of their appropriate rights. Pending action on charges, the status of the student shall not be altered or his rights to attend classes suspended, except that, in extraordinary circumstances, his status may be altered on a temporary basis subject to a dispositive hearing within 14 days.
IX. No records relating to disciplinary matters shall be maintained for any period in excess of four years or beyond graduation, except under special circumstances as required by state or federal law.

X. The University shall provide means to apprise students of available community legal aid and may offer other assistance.

XI. There shall be no censorship of student publications, or arbitrary suspension or removal of officers of these publications due to disapproval of editorial policy.

XII. The student body shall have clearly defined means of participation in the formulation and application of institutional policy affecting academic and student affairs.

XIII. Any student shall have the right to approach the director of any function or operation within the University with regard to seeking a redress of grievance pertaining to that function or operation.

STUDENT CONDUCT CODE

Students who abridge any of the following expected forms of conduct while on University property are subject to charges and sanctions commensurate with the violation. Sanctions may be applied by either University or civil authorities.

The University reserves the right to apply University sanctions even though violations have been adjudicated through civil procedures, if the student's conduct has been proven to interfere with the University's exercise of its educational objectives or responsibilities to its members. Those who wish to bring charges against students for violations under the Student Rights and Conduct Code should contact the Dean of Students or the Vice-President for Student Affairs. Formal complaints against students, following consultation, must be placed in writing.

1. True information shall be recorded on University documents and these documents shall be used in an honorable way. Forgery, furnishing false information, alteration or misuse of University documents with an intent to deceive will not be condoned.

2. Acts of force, intimidation or harassment which interfere with the freedoms of a member or guest of the University community shall constitute a violation of this Code.

3. Vandalism, defacement, and theft of property is against state law and any such actions against property under the control of the University, or belonging to members or guests of the University community shall constitute a violation of this Code.

4. Members of the University community should be aware of the provisions regarding weapons under federal and state law. Conduct in violation of such provisions is prohibited on property owned or controlled by the University. For further information contact the University's Chief of Security.
5. Current University Motor Vehicle Regulations shall be enforced. (This information is available at the Bursar's Office.)

6. Regulations governing the use of specific University facilities shall not be violated.

7. Students shall comply with University Regulations and all state and federal laws while on University premises.

8. The commission of academic cheating or plagiarism shall constitute a violation of this Code.

STUDENT SANCTIONS

A. DISCIPLINARY PROBATION. This sanction has three classifications listed below in order of increasing severity:

1. DISCIPLINARY REPRIMAND, i.e., oral or conference reprimand noting seriousness of violations of conduct standards. No record of sanction shall appear on official transcripts.

2. DISCIPLINARY WARNING, i.e., written warning noting that repetition of violation will result in more severe sanctions, either via (3) below, or via separation procedures. No record of sanction shall appear on official transcripts.

3. DISCIPLINARY PROBATION, i.e., imposition of conditional status on student's rights and privileges within the University community. It may constitute withdrawal of privileges to participate in intercollegiate activities, or to hold student offices, and review of financial assistance of the University, including student employment status. Sanction effective for stipulated period to be determined by Dean of Students. Violation shall be a basis for Disciplinary Suspension. No record of sanction shall appear on official transcripts.

B. SEPARATION FROM THE UNIVERSITY. This sanction has three classifications listed below in order of increasing severity:

1. DISCIPLINARY WITHDRAWAL, i.e., voluntary withdrawal initiated by the student, with conditions for readmission being established. No record of sanction shall appear on official transcripts.

2. DISCIPLINARY SUSPENSION, i.e., involuntary separation for a stated period of time, after which readmission is possible by petition to the Dean of Student Affairs. No record of sanction shall appear on official transcripts.

3. DISCIPLINARY DISMISSAL, i.e., permanent involuntary separation continuing indefinitely, and requiring concurrence of the President. No record of sanction shall appear on official transcripts.

C. RESTITUTION. In cases committed on University property, (or against University property whether located on University property or not), involving defacement or theft of University property, or of property owned by members or guests of the University community, or malicious damage to any of the above property, the sanction of restitution may
be imposed either alone or in addition to any other sanction. This sanction requires reimbursement for damages or for misappropriation of property.

D. Repeated violations of the Conduct Code provides grounds for harsher sanctions or separation from the University.

STUDENT DISCIPLINARY REVIEW BOARD PROCEDURES

PREAMBLE

The University's primary concern is for the student. The University environment should be conducive to academic endeavor, social growth and individual self-discipline. Formal disciplinary sanctions may be imposed by the University whenever student conduct interferes with the University's responsibility of ensuring the opportunity of all members of the University community to attain their educational objectives, or its subsidiary responsibilities of protecting the rights, health and safety of persons in the University community, maintaining and protecting property, keeping accurate records, providing living accommodations and other services and sponsoring non-classroom activities such as lectures, concerts, athletic events and social functions. The authority to impose the formal sanctions rests with the Vice-President for Student Affairs or his appointed delegates. Disciplinary action may be taken only against a student who has been admitted to the University and for offenses which have occurred while he was registered or pending registration.

When a student has been apprehended for the violation of a law outside the University community, the University will not request or agree to special consideration for that individual because of his status as a student. The University will cooperate fully, however, with law enforcement agencies and with other agencies in any program for the rehabilitation of the student.

The University reserves the right, for educational purposes, to review any action taken by civil authorities concerning students. Ordinarily the University will not impose further sanctions after law enforcement agencies or other civil authorities have disposed of the case. The University does have the obligation to introduce counseling action if the student's conduct has interfered with the University's exercise of its educational objectives or responsibilities to its members. Any disciplinary action taken on this basis shall conform to the terms of this Code, including appeal.

Propriety and the University's educational objectives demand that when formal disciplinary action is necessary, the relevant principles of legal due process be observed. However, it is to be recognized that a university cannot fully assure a hearing of a judicial nature, since a university does not have the authority to compel the appearance of witnesses or the production of documents.

A student charged with a violation of the Student Rights and Conduct Code shall have the right to either:

(a) An administrative hearing by the Dean of Students or appointed representative; or
(b) A hearing by a Disciplinary Review Board to hear the specific case. The Review Board will be formed upon notification in writing to the Dean of Students from the student(s) charged under the Conduct Code.

I. PURPOSE OF THE BOARD

The Disciplinary Review Board shall act as an advisory body to the Dean of Students with respect to violations by students of the Student Rights and Conduct Code in determining the following:

(1) if the Student Rights and Conduct Code has been violated; and,
(2) to recommend the appropriate disciplinary action to be imposed if necessary.

II. COMPOSITION OF THE BOARD

The Disciplinary Review Board shall consist of four members appointed by the Dean of Students as follows:

(1) Two students recommended by the Student Senate.
(2) One faculty or staff employee of the University to be recommended by the Welfare Council of the University Senate.
(3) One member from the Student Affairs professional staff.

In the absence of appropriate recommendations, the Dean of Students shall make the appointments at his own discretion.

1. The student(s) being charged shall have the right to review the Disciplinary Review Board membership prior to the first meeting of the Board, and, in writing to the Dean of Students, challenge for prejudice any members appointed thereto. Any challenges so made shall be resolved by the Vice-President for Student Affairs.

2. The Disciplinary Review Board shall select its own Chairman.

III. PROCEDURE

Every effort shall be made to insure that relevant principles of procedural due process are followed and met. The specific nature of the hearing may vary depending upon the circumstances involved in particular cases. However, regardless of the precise format of the Disciplinary Review Board, the following procedural elements are assured. These are as follows:

(1) The student(s) involved will receive written notice of specific charges against him and grounds which, if proven, would justify disciplinary action or dismissal under the Student Rights and Conduct Code.
(2) The student shall be given names of witnesses against him and an oral or written report of the facts to which each witness testifies.
(3) The student shall be given the opportunity to present to the Disciplinary Review Board his own defense against the charges, and a reasonable amount of time to prepare his defense.

(4) In presenting his defense, the student will be permitted to produce either oral testimony or written affidavits of witnesses in his behalf. If, in presenting his defense, the student produces written affidavits in support of his position, each affidavit must contain a statement that the person making the affidavit is willing, given reasonable notice, to appear at the hearing and be cross-examined. While stringent cross-examination is not required, the student shall be permitted to confront his accusers and to hear all witnesses and to have other proofs made openly and in his presence with full opportunity to question witnesses and call others to explain or contradict their testimony.

(5) The results and findings of the hearing shall be open to the student's inspection and a record of the hearing shall be made. Due to stenographic limitations, the record may be compiled in summation form. The proceedings may also be tape recorded.

(6) The student shall be afforded the opportunity to have counsel present at the hearing and to seek advice during the course of the proceedings. In this regard, "counsel" does not refer exclusively to a lawyer but, at the student's choice, may include any other person whom the student desires to have present during the hearing. A student does not have the right to have a lawyer formally represent him before the Disciplinary Review Board; however, he does have the right to have a lawyer present to witness the proceedings.

(7) Should the student have an attorney present, University personnel shall also have the same right to counsel.

IV. The Disciplinary Review Board shall submit in writing its findings and recommendations to the Dean of Students for appropriate action. The student(s) involved shall also receive a copy of this report.

V. NATURE OF HEARINGS AND DISPOSITION OF RECORDS

All hearings of the Disciplinary Review Board, or administrative hearings before the Dean of Students, shall be closed to the public unless specifically agreed to, in writing, by the defendant(s) and complainant(s).

All records of hearings or proceedings by or before the Disciplinary Review Board or the Dean of Students shall be placed in the custody of the Vice-President for Student Affairs for security and safekeeping.

VI. APPEAL PROCEDURES

Students shall have the right to appeal the decision of the hearing officer or tribunal within ten (10) working days of said decision, in writing to the Vice-President for Student Affairs. Subsequent appeals may be directed to the President and the Board of Trustees thereafter.
Mr. Norwood questioned the notation that each student "must be aware" of the contents of the Code had been changed to each member of the University community "should be aware" of the contents of the Code. President Shaw responded that use of the word "must" implied that something would happen to you when you were not aware of the contents of the Code. It was simply a realistic assessment of human behavior and there was no clout to insure the use of the word "must" so the word "should" more accurately portrayed the situation. It still meant, however, that the student was accountable for knowing the contents of the Code and must abide by it.

Mr. Norwood asked that since disciplinary action would not be any part of the academic record now, how could an employer know if the student had a problem which might affect the way he would operate in a company. Would that type of information be available anywhere? Dr. C. Scully Stikes, Vice-President for Student Affairs, SIUE, replied that that information would not be available to any employer. Besides the transcript, we could only release general directory information without the student's consent.

Mrs. Blacksheere asked if a student were to be dismissed because of a disciplinary matter at this university and were to enroll in another university, would that university have any way of knowing that information. Vice-President Stikes responded that the university would not know that information. Mrs. Blacksheere asked if the reason was because of the Buckley Amendment or just something you have chosen to do. Vice-President Stikes replied that is both something that we chose to do and because of the Buckley Amendment. Mrs. Blacksheere asked if there would not be a problem in the reverse if another university adopted this policy and we would be getting a student who has been a problem at a university. Vice-President Stikes answered that it would not present any problem greater than a student who had been involved in any kind of activity in high school coming here. That
information never presents itself to us in those situations. We would expect mature, responsible behavior and familiarity with the Code regardless of where the student comes from, either high school or being transferred in, and his personal position on this matter was that he would not want a student to be stigmatized prior to enrollment nor during matriculation so that we would expect something to occur. Mrs. Blacksheere was afraid we would not be able to help a student with a problem if we were not aware of it. Vice-President Stikes stated that if we were to receive information from another university concerning the problems of the student, we certainly would use it in the developmental sense. He also reported that he did not know of another university that transmits conduct information to another university.

After further discussion, Mr. Norwood moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented for discussion:

NOTICE OF PROPOSED TUITION RATE: OUT-OF-STATE TUITION FOR THE SCHOOL OF DENTAL MEDICINE, SIUE

AMENDMENT TO IV CODE OF POLICY C-3]

Summary

This matter establishes a separate tuition rate for students enrolled in the School of Dental Medicine, SIUE, who are not residents of the State of Illinois. The tuition rate proposed is $969 per quarter for out-of-state students, compared with the current tuition rate of $323 per quarter for all students enrolled in the School. The out-of-state rate would be effective Fall Quarter, 1979.

Rationale for Adoption

Since its establishment in 1970, the School of Dental Medicine, SIUE, has had a single tuition rate which has been applicable to all students enrolled regardless of whether they were residents of Illinois. A recent review of tuition rates at other dental schools in Illinois and neighboring states indicated out-of-state students are normally assessed a tuition rate approximately three times the rate for in-state students. For several years the School of Dental Medicine followed a practice of preferential consideration of Illinois residents in their admission of students. While this policy is not to be eliminated
entirely, school officials intend to consider admission of some out-of-state students, particularly in minority areas.

The proposal to create an out-of-state student tuition rate for the School of Dental Medicine recognizes the principle that such students do not, through tax payments, assist in supporting the University generally or the School of Dental Medicine in particular. The costs of dental education are quite high due to the capital equipment and facilities required, and University officers do not believe that Illinois taxpayers should subsidize the educational costs of non-Illinois residents.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Dean of the School of Dental Medicine, SIUE. It is recommended for adoption by the Vice-President and Provost and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective Fall Quarter, 1979, IV Code of Policy C-3 be amended to read as follows:

3. e. Tuition. Effective July 1, 1977 Fall Quarter, 1979, tuition for in-state students attending the School of Dental Medicine is $323 per quarter, and tuition for out-of-state students attending the School of Dental Medicine is $969 per quarter.

Mrs. Blacksheere thought at one time when we studied the whole issue of tuition that we considered the possibility of this being a Metro-East university. She thought we considered the idea of a proposal that there would be an out-of-state fee with a certain distance, like you could live in St. Louis and be closer than Litchfield. President Shaw said he understood her comment and he would be the first to look with great glee if there were some kind of reciprocal relationship with the State of Missouri. Presently, SIUE has about 1,000 out-of-state students from Missouri in the undergraduate program, but the reality that we face now is that there is no such agreement and we do not sense any willingness on the other side's part to engage in it. We feel we would be
very vulnerable to criticism from state officials if they discovered we had a large number of Missouri residents coming in as in-state students.

The Chair announced that under the Board's policy, this matter would be acted on at the February meeting.

Under Reports and Announcements by the President, SIUE, President Shaw announced that the Observer, a new in-house publication for faculty, students, and staff, is an attempt to improve communications and understandings, and the first edition is out. He pointed out that Mr. Peter Simpson on his staff was the managing editor, but that the brunt of the effort is being borne by student employees. He also pointed out that the North Central Association of Colleges and Schools has commended SIUE on its progress made in the development of its Doctor of Education degree in the instructional processes. He noted that there are now 70 students admitted to that program and it is off to a very good start, and we also have received outstanding recognition for our elementary education program from the same body. He added that several SIUE students have received honors: Shawn Kay Grandia, a senior from Alton, was awarded the Lincoln Academy of Illinois Educational Achievement Award, and Judy Johnson, a sophomore from Alton, has been invited to compete in the 1979 U.S. Gymnastics Federation's Dial Open, and that is in spite of the fact that SIUE has no place for Judy to work out.

President Shaw offered a few comments about the future of the School of Dental Medicine. President Shaw had distributed copies of a report regarding this subject to members of the Board; the report outlines the reasons why this fine School was created in the first place, and it describes the reasons why the IBHE Master Plan in 1964 indicated the need for a state study and for another state institution with a dental school. It pointed out that from a third to a half of the adult population did not have access to or seek regular dental care. It indicated that the situation was far worse in downstate Illinois. Even today
85 percent of the dentists are located in the metropolitan Chicago area. It then details how we attempted to move to fill that vacuum under this Board's direction and under the fine leadership of President Rendleman, with the first class of 24 in 1972. Presently, we have 141 dentists who have graduated from our dental school, with approximately 90 percent serving in this state. Our success is a matter of record and a record of which we are extremely proud. That brings us to decisions which need to be made about the dental school's future location.

From the beginning of the development of the School of Dental Medicine, it was understood by most parties including the Illinois Board of Higher Education, this Board, the American Dental Association, and others that the University would be operating from temporary facilities and that a permanent facility was very much needed. This was reinforced by the extensive analysis conducted by architects Graham, Anderson, Probst, and White and that firm's recent reports. There are two questions before us: First, where should the permanent School of Dental Medicine be located; and second, which of the various construction alternatives will be supported. These questions need to be answered before we can develop our strategy for obtaining new capital appropriations which are going to be considerable in size.

President Shaw stated that he would formally recommend to the Board at the February meeting that the School of Dental Medicine be permanently located in the City of Alton. This decision was based on three factors: cost differential between the Edwardsville and the Alton sites, programmatic considerations, and community viability. In addition to these three factors, the University on at least two occasions that we can document has made a commitment to the City of Alton that there would be some educational presence there; these were in the main verbal commitments but they can be reconstructed, and it had to do with the purchase
of the Shurtleff campus and when the University was attempting to raise funds to build the site here at the Edwardsville campus.

The next set of decisions relate to whether the project should be built all at one time or whether it should be phased, and this is a matter which depends not only on what is best for the program but also on the availability of capital dollars, and we are talking about a $30 million building. This will be discussed at length with state officials before any specific recommendations are made. Between now and February 1, President Shaw will be discussing with Mayor Lenz of Alton some agreements to permit us to use the site for the new dental school the way we feel it should be used.

President Shaw reminded the members of the Board that in September of 1982 the School of Dental Medicine will celebrate its tenth anniversary, and it was time for us to go forward with concrete plans which would result in a permanent home for the School.

Chairman Rowe commented that anyone who has visited the clinic facility knows that we do have a dramatic need to make permanent quarters for our School of Dental Medicine.

The Chair announced that a news conference would be held immediately following the Board meeting in the International Room of the University Center. Lunch would be served in the Mississippi Room at 12:30 p.m.

Mr. Wright moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 12:25 p.m.

[Signature]

Alice Griffin, Assistant Secretary
January 23, 1979

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A special meeting of the Board of Trustees of Southern Illinois University convened on Tuesday, January 23, 1979, at 11:30 a.m., in the Auditorium of the SIUC School of Medicine, 801 North Rutledge, Springfield, Illinois. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mrs. Margaret Blacksheere, Secretary
Mr. Ivan A. Elliott, Jr.
Mr. Stephen G. Huels
Mrs. Carol Kimmel
Mr. Harris Rowe, Chairman
Mr. A. D. Van Meter, Jr.
Mr. Kevin K. Wright

The following members were absent:

Mr. Wayne Heberer
Mr. William R. Norwood, Vice-Chairman

Executive Officers present were:

Dr. Warren W. Brandt, President, SIUC
Dr. James M. Brown, General Secretary of the SIU System
Dr. Kenneth A. Shaw, President, SIUE

Member of the Board Staff present was:

Mrs. Alice Griffin, Assistant Secretary

The following members were absent:

Mr. C. Richard Gruny, Legal Counsel
Mr. William I. Hemann, Financial Affairs Officer
Mr. R. D. Isbell, Treasurer and Capital Affairs Officer
Dr. Howard W. Webb, Jr., Academic Affairs Officer

The Secretary reported a quorum present.

The Chair announced that Mr. Wayne Heberer and Mr. William R. Norwood could not attend the open session due to prior business commitments.

Without objection from the other Board members, the Chair appointed a committee to be called the Ad Hoc Committee on Governance. The Committee will be comprised of Mr. William R. Norwood as Chairman, Mrs. Margaret Blacksheere, Mr. Ivan A. Elliott, Jr., Mr. Stephen G. Huels, and Mr. Kevin K. Wright. In
charging the Committee the Chairman indicated that the Board had determined that the governance structure of Southern Illinois University was going to be altered. A tremendous amount of material had been supplied to the Board by Board Staff regarding governance over the past several months as well as open hearings on the subject having been held at each campus, and the Board felt that this Committee was needed to further develop the information that had been received. The Committee was broadly based with five of the nine Trustees appointed. The Chairman charged the Committee to attempt to assimilate and review the governance materials and bring forth a recommendation for the whole Board to consider at the regular meeting of the Board on February 8, 1979.

The Chair apologized for the brevity of the open session but it was the desire of the Board to communicate as well as possible with both campuses and the news media and the scheduling of an open session was done in pursuance of that goal. The Board was just not far enough along in its discussions to make any more of an announcement than had been made.

The Chair stated that there would be a brief news conference held immediately following the meeting.

Mr. Elliott moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 11:35 a.m.

Alice Griffin, Assistant Secretary
The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, February 8, 1979, at 10:00 a.m., in the Ballroom of the University Center, Southern Illinois University at Edwardsville. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

- Mrs. Margaret Blacksheere, Secretary
- Mr. Ivan A. Elliott, Jr.
- Mr. Wayne Heberer
- Mr. Stephen G. Huels
- Mrs. Carol Kimmel
- Mr. William R. Norwood, Vice-Chairman
- Mr. Harris Rowe, Chairman
- Mr. Kevin K. Wright

The following member was absent:

- Mr. A. D. Van Meter, Jr.

Executive Officers present were:

- Dr. Warren W. Brandt, President, SIUC
- Dr. James M. Brown, General Secretary of the SIU System
- Dr. Kenneth A. Shaw, President, SIUE

Members of the Board Staff present were:

- Mrs. Alice Griffin, Assistant Secretary
- Mr. C. Richard Gruny, Legal Counsel
- Mr. William I. Hemann, Financial Affairs Officer
- Mr. R. D. Isbell, Treasurer and Capital Affairs Officer
- Dr. Howard W. Webb, Jr., Academic Affairs Officer

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair announced that Mr. Van Meter had a business trip that had been planned for almost a year which prevented him from attending this month's meeting. Before proceeding to the agenda, the Chair announced that the agenda item on governance would be considered last. There will be opportunity for discussion from the constituency tables. Immediately after the Ad Hoc Committee
on Governance gives its report, there will be a recess for lunch. The Chair suggested that anyone desiring recognition to discuss the report should identify themselves to their appropriate constituencies and thirty to forty minutes for each campus would be allocated by the constituency groups for themselves and any other group or organization desiring to be heard. Copies of the report will be made available when the Chairman of the Ad Hoc Committee on Governance makes the report.

The first item on the agenda was the annual election of officers, Executive Committee, and Board representatives, and annual appointments by the Chairman. According to the Bylaws, the officers must be selected by secret ballot.

The Chair recognized Mrs. Kimmel, who nominated Harris Rowe as Chairman of the Board of Trustees. No further nominations being heard, Mr. Elliott moved that nominations be closed. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed. By secret written ballot, Mr. Rowe was unanimously elected Chairman.

The Chair recognized Mr. Elliott, who nominated William R. Norwood as Vice-Chairman of the Board of Trustees. No further nominations being heard, Mrs. Kimmel moved that nominations be closed. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed. By secret written ballot, Mr. Norwood was unanimously elected Vice-Chairman.

The Chair recognized Mr. Huels, who nominated Margaret Blacksheere as Secretary of the Board of Trustees. No further nominations being heard, Mr. Wright moved that nominations be closed. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed. By secret written ballot, Mrs. Blacksheere was unanimously elected Secretary.
The Chair recognized Mr. Norwood, who nominated Carol Kimmel and Wayne Heberer as members of the Executive Committee of the Board. No further nominations being heard, Mr. Huels moved that nominations be closed. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed. Mrs. Kimmel and Mr. Heberer were unanimously elected by voice vote to serve with *ex-officio* member Harris Rowe as members of the Executive Committee.

The Chair recognized Mrs. Kimmel, who nominated William R. Norwood to the Board of Trustees of the State Universities Retirement System. There being no further nominations, Mr. Elliott moved that nominations be closed and the nominee be elected by acclamation. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Mr. Norwood was declared elected.

The Chair recognized Mr. Norwood, who nominated Ivan A. Elliott, Jr., to the Merit Board of the State Universities Civil Service System. There being no further nominations, Mrs. Kimmel moved that the nominations be closed and the nominee be elected by unanimous ballot. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Mr. Elliott was declared elected.

The Chair recognized Mr. Heberer, who nominated A. D. Van Meter, Jr., as delegate to the Association of Governing Boards of Universities and Colleges. There being no further nominations, Mr. Norwood moved that nominations be closed and the nominee be elected by acclamation. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Mr. Van Meter was declared elected.

The Chair recognized Mr. Norwood, who nominated Ivan A. Elliott, Jr., and Carol Kimmel as members of the Appellate Committee of the Board. Mr. Heberer moved that the nominations be closed. The motion was duly seconded, and after a
voice vote the Chair declared the motion to have passed. Mr. Elliott and Mrs. Kimmel were unanimously elected by voice vote to serve with ex-officio member Harris Rowe as members of the Appellate Committee.

Without objection, the Chairman of the Board made the following appointments:

BOARD OF DIRECTORS, SOUTHERN ILLINOIS UNIVERSITY FOUNDATION

Ivan A. Elliott, Jr.
Carol Kimmel, Alternate

BOARD OF DIRECTORS, SOUTHERN ILLINOIS UNIVERSITY AT EDWARDSVILLE FOUNDATION

Margaret Blacksheere
Wayne Heberer, Executive Committee Designate

JOINT TRUSTEES COMMITTEE FOR SPRINGFIELD MEDICAL EDUCATION PROGRAMS

Margaret Blacksheere
William R. Norwood

ILLINOIS BOARD OF HIGHER EDUCATION ALTERNATE

Margaret Blacksheere

Special committees may be appointed from time to time as the Board may deem desirable, each of which is automatically discharged at the end of the first regular meeting following the third Monday in each January unless the Board acts to extend its life. Without objection, the Chair named the Ad Hoc Architecture and Design Committee to be composed of A. D. Van Meter, Jr., as Chairman, and Carol Kimmel as a member. The Ad Hoc Committee on Governance will be automatically discharged at the end of this meeting.

The Chair proposed that without objection, there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, NOVEMBER AND DECEMBER, 1978, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective January 1, 1978, summary reports of purchase orders and contracts awarded during the months of November and December, 1978, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.
RECOMMENDATION OF ENGINEERING FIRM: FY-79 SR3 REMODELING PROJECTS, SIUC

Summary

This agenda item requests that P. G. Prineas and Associates, Carbondale, Illinois, be recommended to the Capital Development Board as the engineering firm for the FY-79 capital project designated as SR3 Remodeling Projects for the Carbondale campus.

Rationale for Adoption

In an earlier communication to the Board of Trustees, the Carbondale campus had indicated that engineering work for this project would be performed in-house by Physical Plant Engineering Services. State law establishing the Capital Development Board states the intent of the General Assembly to be that the private sector of the economy will be used in the design and planning of capital facilities (Chapter 127 Illinois Revised Statutes §772 (1977)). Capital Development Board interpretation of this section prohibits the use of in-house planning, a procedure the Carbondale campus has often employed in the past.

The FY-79 SR3 Remodeling Projects consists of the following five projects: Steam Generating Plant, Cooling Water Conservation System, $66,000; Steam Generating Plant, Heat Recovery System, $27,500; Altgeld Hall, Connect to Central Chilled Water System, $60,000; Install Sump Pumps in Electric Manholes, $60,000; Install Condensate Receivers and Pumps to Prevent Overflow, $45,000. Estimated total for planning fees and construction costs is $258,500. Fees for planning services will be a matter of negotiation between the Capital Development Board and the engineering firm.

Considerations Against Adoption

None is known.

Constituency Involvement

Being primarily an administrative matter, constituency heads, per se, were not involved. This project has had the involvement of the Capital Development Board, the Vice-President for Campus Services, the Director of Facilities Planning, and the Director of Physical Plant, SIUC.

Resolution

WHEREAS, Illinois statutes require planning and design to be accomplished by the private sector;

WHEREAS, Using institutions are to recommend architects and engineers for their projects to the Capital Development Board; and

WHEREAS, The FY-79 SR3 Remodeling Projects have previously been approved by the Board of Trustees of Southern Illinois University and the Illinois Board of Higher Education;
NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The firm of P. G. Prineas and Associates, Carbondale, Illinois, be and is hereby approved to design and plan the FY-79 Carbondale campus capital appropriation for SR3 Remodeling Projects, the total estimated cost for both planning and construction being $258,500.

(2) The firm of P. G. Prineas and Associates, Carbondale, Illinois, be recommended to the Capital Development Board as the engineering firm to accomplish the design and planning for the FY-79 SR3 Remodeling Projects for the Carbondale campus.

(3) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

AMENDMENT TO TENURE POLICY AND PROCEDURES, SIUC
[AMENDMENT TO ARTICLE VIII, SECTION 6-C OF THE STATUTES]

Summary

This matter proposes an amendment to the Appendix to the Tenure Policy and Procedures approved by the Board of Trustees on December 8, 1977. The amendment revises the listing of basic academic units in which tenure is awarded. The revision requested substitutes two new departments for one department that no longer exists because of a reorganization that was approved by the Board of Trustees at its June 8, 1978 meeting and by the Illinois Board of Higher Education on December 5, 1978.

Rationale for Adoption

The Department of Agricultural Industries was reorganized to form Departments of Agribusiness Economics and Agricultural Education and Mechanization. This reorganization was approved by the Board of Trustees at its June 8, 1978 meeting. The Tenure Policy and Procedures require that the locus of tenure within the University be in the academic units which have been approved by the Board of Trustees. Therefore, it is necessary to amend the Appendix to the Tenure Policy and Procedures, Southern Illinois University at Carbondale, by adding Agribusiness Economics and Agricultural Education and Mechanization and deleting Agricultural Industries as academic units in which tenure can be granted within the School of Agriculture.

Considerations Against Adoption

The University knows of no considerations against adoption.

Constituency Involvement

The establishment of the two new departments was recommended by the Dean of the School of Agriculture and the Dean of the Graduate School and has
beeen reviewed by the Faculty Senate and Graduate Council. This matter is necessary to comply with the Board of Trustees’ policy established for the awarding of tenure. Approval is recommended by the Vice-President for Academic Affairs and Research and the President, SIUC.

Resolution

WHEREAS, The locus of tenure within Southern Illinois University at Carbondale is in the basic academic unit; and

WHEREAS, The Department of Agricultural Industries within the School of Agriculture has been reorganized to form Departments of Agribusiness Economics and of Agricultural Education and Mechanization;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Appendix to the Tenure Policy and Procedures, Southern Illinois University at Carbondale, be and is hereby amended effective as of this date, February 8, 1979, to delete the basic academic unit designated as Agricultural Industries within the School of Agriculture and to replace it with Agribusiness Economics and Agricultural Education and Mechanization; and

BE IT FURTHER RESOLVED, That the Statutes of the Board of Trustees be amended in accordance with this resolution.

AUTHORIZATION OF ADDITIONAL BANKING DEPOSITORY

Summary

A continuing study of cash flow, bank charges, and banking relationships in Springfield suggests benefits are to be gained by establishing a banking relationship with the Marine Bank in Springfield, Illinois. An account exists at the First National Bank in Springfield, and the existence of a second authorized bank would create a more beneficial competitive situation.

Rationale for Adoption

Funds collected at the School of Medicine, SIUC, located in Springfield, are deposited locally and transferred by wire or bank draft into the operating bank account at Carbondale. These funds cannot be transferred until the checks deposited have been collected through established bank procedures, and this means that we normally experience time problems in the transfer. If we use a wire transfer, we are challenged about the funds being transferred prior to the actual collection of some of the funds. If we use bank transfer drafts, we find that our balance becomes too high and that we lose investment potential of funds.

In experimenting with different procedures and techniques of managing the cash flow, we encounter various service charges such as a $2.50 wire transfer fee. We do not have to pay this amount unless our balance is so low that the bank cannot recover adequate income on the account.
It is believed that if we have the potential of two bank depositories in Springfield, we might anticipate that a more competitive situation would exist that would permit better negotiation of costs of handling the account. For this reason it is asked that in addition to the established depository, the First National Bank of Springfield, the second depository be established.

Considerations Against Adoption

None is known to exist.

Constituency Involvement

This action is suggested by the financial staff at the School of Medicine, SIUC, and the Treasurer. It has also been favorably reviewed by the Vice-President for Financial Affairs, SIUC.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That III Code of Policy A-2 be and is hereby amended to read as follows:

2. The Board designates the following financial institutions as depositories for its assets and thereby authorizes the Treasurer of the Board of Trustees to open and maintain an account or accounts and to make such arrangements for the conduct thereof as he shall deem proper:

   g. Bank of Edwardsville, Edwardsville, Illinois.
Summary

Pursuant to Internal Revenue Service regulations, employees of universities are permitted to allocate portions of their pay to retirement annuities and are excused the payment of income tax on that portion of their pay. Upon retirement, employees who have made such allocations will pay tax on the proceeds of the annuity as received; the advantage is that such payment will presumably be at a lower tax rate. Investments made in this matter are referred to as Tax-Deferred Annuities (TDA's).

In 1964 the Board approved five leading companies as qualified to sell TDA's to its employees. In 1966 a set of qualifications for other annuity sellers to join in the program was enacted, and in 1973 yet another set of qualifications was approved. A System Council Task Force was recently asked to review these policies and recommend revisions.

The TDA Task Force has completely rewritten the policies regarding qualifications to sell annuities to employees, while leaving intact the rights of the five companies designated by name.

Rationale for Adoption

The substantive changes in the policy are few; the revision is mostly a condensation and consolidation of the 1966 and 1973 policies. Minor changes were made to delete provisions made obsolete by changed circumstances or IRS regulations or to make existing provisions more clear and explicit. The substantive changes will (a) require servicing agents to be readily accessible rather than locally residedenced, (b) change the minimum salary deduction from $25 to 1% of gross pay, and (c) require the selling company to hold the Board and employees harmless from any loss caused by the company's calculations of the maximum permissible tax-sheltered accounts.

Considerations Against Adoption

None is known

Constituency Involvement

At SIUC there has been consultation with the University Joint Benefits Committee. The Task Force was comprised of one representative each from SIUC, SIUE, and the Board Staff.
Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the attached amended policy regarding a Tax-Deferred Annuity Program be and is hereby adopted as V Code of Policy D-5, superseding the present provisions of Chapter V, Section D-5 of the Code of Policy.

5. a. A Tax-Deferred Annuity Program in compliance with all related federal statutes shall be administered on a voluntary basis to all University faculty and staff members by the following named companies and any additional companies authorized under the following qualifications.

Companies approved effective 7/64 to participate in the Tax-Deferred Annuity Program:

1) Continental Assurance Company
2) Prudential Life Insurance Company of America
3) Massachusetts Mutual Life Insurance Company
4) Northwestern Mutual Life Insurance Company
5) Teachers Insurance and Annuity Association and its affiliated company, College Retirement Equities Fund

b. Qualifications for company participation in the Tax-Deferred Annuity Program effective February 8, 1979:

1) The company must maintain an agent who is readily accessible to service any participant for whose benefit that company holds an annuity contract.

2) The company, with the exception of those five originally approved, may lose its privilege of participation through failure to meet the University's requirements on a continuing basis.

3) The company must agree to all further regulations and requirements relating to the plan which the University may adopt.

4) The company must designate one representative to serve as a contact with each University in regard to all matters concerning annuities purchased by the University. The representative must provide proof of company representation and be licensed to sell fixed and variable contracts.

5) The company must submit to the University copies of annuity contracts with satisfactory evidence that they meet provisions of the Internal Revenue Code and are considered by the insurance industry as a pure annuity contract. All alterations to the company's contract must be submitted together with similar evidence before any such altered contract is offered to any University employee. Each participant
company must provide fixed, variable, and combination contract possibilities. The initial loading cost, if any, from the initial contract must be credited in any change in the participant's annuity.

6) The company must procure, or have pending, twenty annuity contracts within the Southern Illinois University System with a minimum total monthly premium of at least $2,000.00.

7) The company must be recommended in the most current edition of "Best's Life Insurance Reports."

8) The company must be authorized by the Director of Insurance of the State of Illinois to issue such annuity contracts.

9) Authorized salary reduction intended for annuity purchase will be used exclusively for that purpose and not for life insurance in any form or riders including but not limited to retirement income forms, term insurance, income riders, waiver of premium or accidental death or dismemberment.

10) The minimum reduction percentage will be 1% of gross pay. Reductions will be restricted to whole percentages rounded by Payroll to nearest whole dollar.

11) The company must be willing to accept the University transmittal list each month as the evidence upon which their account will be paid by the University.

12) Each company must upon request furnish the respective Personnel Office and participant with calculations demonstrating compliance with Internal Revenue Service limitations on tax-sheltered contributions and undertake to hold the Board of Trustees, its agents and employees, and the participant harmless for any loss, cost or expense caused by error or omission in such calculations.
REQUIRED RULES UNDER ADMINISTRATIVE PROCEDURE ACT

Summary

Public Act 80-1035 greatly enlarged the scope of the Administrative Procedures Act (Ad Pro Act), but the public universities concluded that they had not been brought within that Act by its definition of a covered "agency." The Joint Committee on Administrative Rules (JCAR) disagreed. The dispute was settled by Public Act 80-1457 which as of January 1, 1979, added "university" and "body politic and corporate" to the definition of "agency" but also excepted universities' disciplinary, grievance, academic irregularity and capricious grading proceedings and admissions standards and procedures.

Section 4.01 of the Ad Pro Act requires every "agency" to maintain as a rule certain basic information for the public. This information has been compiled in the format required by the JCAR and Secretary of State as that is presently understood. Not all the rules are clear or fully developed as yet.

Rationale for Adoption

Required by law.

Considerations Against Adoption

The Rule proposed for filing is designed to be the bare minimum required by law. The basis for submitting the minimum data is that the public is not going to go to the Illinois Register to find out how to contact SIU, as a general rule, so we need only file as a formality. Enough is there to provide an initial contact. However, this minimum filing could be expanded considerably in scope. Should such expansion be deemed desirable, that consideration would be against adoption of the Rule in its present form.

Constituency Involvement

No new policy or procedure is proposed; this is merely a compilation of existing data. No constituency involvement seemed to be required.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

The attached Rule 1 be and is hereby approved for the purposes of filing pursuant to Section 4.01 of the Illinois Administrative Procedure Act, and

That the Assistant Secretary be and is authorized to take any and all steps required to accomplish the aforesaid filing under the statute and regulations appertaining thereto.
Rule 1.01 Current Description of the Agency's Organization With Necessary Charts Depicting Same:

(a) The Board of Trustees is composed of seven members appointed by and with the consent of the Senate and two non-voting student members selected by the respective students at the Carbondale and Edwardsville campuses. A President is selected by the Board to operate each campus. The Carbondale operation includes jurisdiction over small ancillary sites in St. Clair, Williamson, and Union Counties and the School of Medicine headquartered in Springfield. The Edwardsville operation has jurisdiction over the East St. Louis Center and the School of Dental Medicine in Alton and small ancillary sites in Madison and St. Clair Counties. Personnel of both campuses conduct extension and adult education throughout the State as needs require. Each President has under him a Chief Officer for Academic Affairs, for Business Affairs, for Student Services, and for Area Services with the title of Vice-President and such other staff as may be authorized and required. The Board is advised by a Board Staff headed by a General Secretary.

(b) 

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  BOARD OF TRUSTEES OF
  SOUTHERN ILLINOIS UNIVERSITY

  General Secretary
  Board Staff

  President, SIUC
  Vice-Presidents
    Academic
    Student Services
    Other
    Business
    Area Services

  President, SIUE
  Vice-Presidents
    Academic
    Student Services
    Other
    Business
    Area Services
```

Rule 1.02 Current Procedures on How the Public Can Obtain Information or Make Submissions or Requests on Subjects, Programs, and Activities of the Board.

Communicate with the offices noted for the type of information desired:
(a) Board of Trustees policies:

General Secretary of the Southern Illinois University System
111 Small Group Housing, Carbondale, Illinois 62901

(b) Admission to resident credit enrollment:

Admissions and Records Office
SIUC, Woody Hall
Carbondale, Illinois 62901

Admissions and Records Office
SIUE, Rendleman Building
Edwardsville, Illinois 62026

(c) Admission to other instructional programs:

Division of Continuing Education
SIUC, Washington Square C
Carbondale, Illinois 62901

Office of Continuing Education
SIUE, Peck Building 1311
Edwardsville, Illinois 62026

(d) All other, the General Secretary [See (a) above] or:

President, SIUC
Anthony Hall
Carbondale, Illinois 62901

President, SIUE
Rendleman Building
Edwardsville, Illinois 62026

Materials to Aid Users in Finding and Using the Agency's Collection of Rules

(a) Regulations Governing Procurement and Bidding are on file with the Secretary of State.

Rule-making Procedures

(From Article IX. Board Agenda Policy and Procedures)

(a) Section 1. Presentations by Presidents and General Secretary of the Southern Illinois University System (12/12/74).

A. Normal procedure shall be that:

1. Items relating exclusively to the area of responsibility of a President will be submitted by that officer to the General Secretary of the Southern Illinois University System for the Board agenda (12/12/74).

2. Items relating to more than one area of responsibility will be submitted to the General Secretary of the Southern Illinois University System to be placed on the Board agenda, after notice to and consultation with the other President (12/12/74).

3. The General Secretary of the Southern Illinois University System shall establish and publish
deadlines for submission of items for the Board agenda. Any item may be modified or withdrawn by its originator, but substantial or material modifications will cause the item to be treated as a new submittal, which again is subject to the deadlines for submittal for the Board agenda. Items submitted after the established deadline date, or items for which the Board Staff has had insufficient involvement or insufficient time to allow suitable review, will normally be deferred to the next deadline date. In unusual circumstances, consideration by the Board of such late or unreviewed items may be requested either by the General Secretary of the Southern Illinois University System or by the originator of the item, who should be prepared to justify the request at the time it is presented to the Board (12/12/74).

B. The General Secretary of the Southern Illinois University System may place any item on the Board agenda which he determines should be presented, in addition to those submitted through usual channels. He shall give advance notice to the Presidents, and where that notice is not practicable, the Board of Trustees shall be so advised (12/12/74).

C. Either President may determine that unusual circumstances exist, and that on his responsibility direct access to the Board should be used rather than the normal procedure. He should be prepared to justify the use of this procedure. He shall give advance notice to the General Secretary of the Southern Illinois University System and to the other President, and where that notice is not practicable, the Board of Trustees shall be so advised (12/12/74).

(b) Flow chart:

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President                        General Secretary --> Board
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|-------------------------------|-------|
President                        President
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Legend: ___ normal flow      ... notice   ---unusual circumstances
ADJUSTMENT TO OPERATING BUDGET REQUEST (RAMP), FISCAL YEAR 1980

This matter requests approval for two adjustments to the RAMP submission for Fiscal Year 1980. The adjustments involve increasing the operating budget bases, as originally reported in RAMP, for SIUC and SIUE by $5,392,000 and $1,138,000, respectively. Both adjustments are necessitated by a recent decision to reclassify, for financial statement purposes, certain funds received from several off-campus degree programs most of which are offered at federal government military bases.

Certain funds received from off-campus degree programs have been and are being retained by the Universities and expended without legislative appropriation. Justification for this practice has centered around the belief that the funds are received in connection with a contract or memorandum of understanding, that they are thus for financial statement purposes a restricted fund, and they are, therefore, properly retainable by the Universities under the State Finance Act. The external auditors questioned this practice in the FY-77 audit report. Because of normal auditor assignment procedures, a different audit firm has conducted the FY-78 audit. It also has questioned the management of these fees and has indicated that it must qualify the audit opinion on the FY-78 audit report unless these funds are reclassified from the status of a restricted fund. The external auditors have questioned University practice on this matter on the basis that nearly all of the funds received from the program are received directly from the students and not from the federal government, or other third party contractors. They contend, therefore, that the funds are not restricted funds and cannot on this basis be retained by the Universities and expended without legislative appropriation.

The Universities recently agreed with the external auditor to reclassify off-campus degree program revenues from a restricted status. As a consequence, certain provisions of the Legislative Audit Commission Guidelines and of the State Finance Act must be complied with. These actions principally require depositing the revenues into the SIU Income Fund in the State Treasury and requesting their appropriation as part of the regular operating appropriation. These actions would take effect July, 1979. It is expected that these actions will not have any effect on the nature and scope of the current programs nor on future changes to the programs. They will require a more precise monitoring of budget and expenditures, however, as the budget will be controlled by object of expenditure in the appropriation process. The IBHE is cognizant that certain funding changes are occurring as a result of the Legislative Audit Commission Guidelines, and it has been allowing operating budget base changes for funds having to be deposited into the Income Fund through application of the Guidelines.

Rationale for Adoption

Approval of the RAMP submission by the SIU Board of Trustees is one condition of its acceptance by the IBHE. The adjustments described above are modifications of the Operating Budget Request approved by this Board at its September 14, 1978 meeting.
Considerations Against Adoption

Subjecting funds to the appropriation process requires budget planning at an earlier date, limits flexibility of spending, and exposes the programs to possible additional review.

Constituency Involvement

This is an administrative management matter not requiring constituent response.

Resolution

WHEREAS, This matter modifies the RAMP submission of the SIU System Operating Budget Request for Fiscal Year 1980, as previously approved by the Board of Trustees at its September 14, 1978 meeting;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the RAMP of the SIU System for Fiscal Year 1980 be increased to include off-campus degree program funds for SIUC and SIUE in the amounts of $5,392,000 and $1,138,000, respectively.

CHANGE OF PROGRAM TITLE: BACHELOR OF SCIENCE, SCHOOL OF BUSINESS, MAJOR IN ECONOMICS TO BACHELOR OF SCIENCE, SCHOOL OF BUSINESS, MAJOR IN BUSINESS ECONOMICS, SIUE

Summary

The proposed resolution would change the title of one Bachelor of Science degree program in the School of Business. The change will more accurately reflect this program and its content.

Rationale for Adoption

The title change is requested because recent surveys of employers and discussions with students and the advisement and counseling office of the School of Business indicate that potential employers are unaware of the background acquired by students who major in Economics through the School of Business. The change in the name of the major to Business Economics would alert employers and students to the fact that SIUE graduates a group of students with a background in Economics and additional exposure to Accounting, Finance, Marketing, Management Science, and Management. The major in Economics leading to a Bachelor of Arts or a Bachelor of Science degree in the School of Social Sciences and the major in Economics leading to a Bachelor of Science degree in the School of Education will not be affected by this change.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The proposed change in the title of this major is the result of faculty study and has been reviewed and agreed upon by committees of the School and by
the University Senate. Approval of this change by the Board of Trustees is recommended by the Vice-President and Provost and by the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Bachelor of Science degree program at Southern Illinois University at Edwardsville presently designated as Bachelor of Science, School of Business, Major in Economics, be and is hereby renamed and approved as Bachelor of Science, School of Business, Major in Business Economics; and

BE IT FURTHER RESOLVED, That this action be reported as a reasonable and moderate extension of an existing program to the staff of the Illinois Board of Higher Education for information.

REORGANIZATION OF THE SCHOOL OF BUSINESS, SIUE

Summary

This matter authorizes the division of two existing departments in the School of Business, SIUE, into four new departments as follows:

1. The Department of Marketing and Management Science be reorganized as the Departments of Marketing and of Management Systems and Sciences.

2. The Department of Management be reorganized as the Departments of Management and of Business Education and Administrative Services.

The Department of Accounting and Finance and the Department of Economics of the School will remain unchanged. No programmatic changes in the degree programs of the School of Business are involved in this reorganization.

Rationale for Adoption

The two departments proposed to be split in this reorganization had been created by consolidating four departments of the School in accordance with the Board's action of December 11, 1975. At the time of the 1975 action it was believed that such a consolidation would effect a savings of approximately $74,500 ($62,000 by reduction in administrative positions and $12,500 by reduction in secretarial positions), improve program delivery and the sharing of faculty between departments. No particular problems were anticipated due to the consolidation.

Unfortunately, the revised structure has not worked as well as anticipated. The combined departments encompass such a wide range of academic areas that the merged units have continued to operate independently with respect to program development and representation on School committees. This situation has created difficulty for the department chairpersons in trying to integrate the faculties of the merged units, and because of the increased number and diversity of curriculum and personnel problems arising from the larger units.
Financial savings anticipated at the time of the consolidation have not been fully realized due to several factors. In Business Education, for example, the training and laboratory activities there required continuation of an individual as coordinator of such activities even after the merger. Also, the chairpersons of the consolidated departments were not able to continue with the same level of teaching loads as previous chairpersons had maintained. The savings in secretarial positions was and will continue to be fully realized. Approval of this action will require the addition of one administrative position, the funds for which will be provided from reallocations internal to the School of Business.

The faculty of the departments proposed herein are in agreement to continue and improve the cross teaching of courses, sharing of faculty, and development of joint research projects whenever possible.

**Considerations Against Adoption**

University officers are aware of none.

**Constituency Involvement**

This action was initiated by the Dean of the School of Business, SIUE. It has been reviewed and approved by the faculty of the School and by the University Senate, SIUE. It is recommended for adoption by the Vice-President and Provost and the President, SIUE.

**Resolution**

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That reorganization of the School of Business, SIUE, be and is hereby approved as follows:

1. The Department of Marketing and Management Science shall be reorganized as the Department of Marketing and the Department of Management Systems and Sciences;

2. The Department of Management shall be reorganized as the Department of Management and the Department of Business Education and Administrative Services; and

BE IT FURTHER RESOLVED, That this action be reported as a reasonable and moderate extension to the staff of the Illinois Board of Higher Education for information.

Mr. Norwood moved the reception of Reports of Purchase Orders and Contracts, November and December, 1978, SIUC and SIUE; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, including a Supplement and unanimous consent for its consideration, and Changes in Faculty-Administrative Payroll - Edwardsville; the approval of Minutes of the meeting held December 14,
February 8, 1979

1978; Recommendation of Engineering Firm: FY-79 SR3 Remodeling Projects, SIUC; Amendment to Tenure Policy and Procedures, SIUC [Amendment to Article VIII, Section 6-C of the Statutes]; Authorization of Additional Banking Depository [Amendment to III Code of Policy A-2]; Tax-Deferred Annuity Program Policy [Amendment to V Code of Policy D-5]; Required Rules Under Administrative Procedure Act; Adjustment to Operating Budget Request (RAMP), Fiscal Year 1980; Change of Program Title: Bachelor of Science, School of Business, Major in Economics to Bachelor of Science, School of Business, Major in Business Economics, SIUE; and Reorganization of the School of Business, SIUE. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe; nay, none.

Under Trustee Reports, Mr. Rowe reported he had attended a meeting of the Illinois Board of Higher Education on January 9, 1979. The IBHE's staff budget figures for the educational programs in the state were presented. As we anticipated, our asking requests were reduced considerably. After discussing the matter with the Presidents and Dr. Brown, it was the consensus that these figures could be lived with but we were fearful of additional cuts emanating from the Bureau of the Budget and ultimately the Governor. Of particular concern was a particular cut of over $700,000 out of SIUE's request.

Mrs. Blackshere reported she had attended a meeting of the Illinois Board of Higher Education on February 6, 1979. At that meeting the Governor was present. The cut was $55 million from what the IBHE's staff had recommended. The Universities felt that they could live with the IBHE's staff recommendations, but this further reduction raised some real questions. Several alternatives had been discussed including just matching the gross payout of pensions, whereas
they had intended to match that and $5 million more, and the possibility of eliminating the scholarship commission summer program. Other alternatives were considered but they could not come up with enough dollars in reductions to match what the Governor had proposed, so in March the systems are to come back with some kind of figure to be in line with the Governor's budget figures. The IBHE did state that they would still go to the Legislature with their dollar figure, but that they were obligated to advise the Governor on allocation of what would be a drastically cut budget. The list of capital priorities was also discussed and although there were some bright spots for the SIU System, there was a dim spot for SIUE.

Mr. Elliott stated that the meeting of the Executive Committee, Southern Illinois University Foundation, scheduled for January 27, 1979, was cancelled due to snow. It was the second time that the meeting could not be held because of weather. The primary purpose of the meeting was to consider the proposed gift by Kenneth Gray for a coal museum. This gift has not been accepted by the Foundation. It was tendered in December, but the Foundation has not been able to get a meeting together unfortunately. The meeting will be rescheduled at some later time. Mr. Elliott had made some comments by letter about this gift to members of the Executive Committee of the Foundation and to members of the Board of Trustees. He would appreciate hearing from members of the Board; otherwise, he will assume that the members concur substantially with his comments.

Mrs. Blacksheare remarked that the goal and the idea of Mr. Gray was one that we would like to be able to cooperate with, but it would require many more dollars to do the kind of project he wants to do and she did not think we could justify those dollars at this time. If we could convince him in to show his support of the University in another way, it would seem to be the best way to go.
Mr. Rowe agreed with Mrs. Blackshere that it would be better to accept his most generous gift in some other way by maybe providing a place on campus for his memorabilia. Mr. Gray had a distinguished career in Congress, and Southern Illinois can well be proud of him, but it was true that we could hardly afford to maintain a facility off campus as tight as our money seems to be these years. If anyone has any further ideas on the matter, please feel free to contact Mr. Elliott and give them to him as he continues meeting with the Foundation.

Mr. Norwood reported that he and Mrs. Blackshere had attended a meeting of the Joint Trustees Committee for Springfield Medical Education Programs on February 7, 1979. Basically, the discussion centered around negotiations of the cost of rental space in the two hospitals in Springfield. Currently, the Illinois Board of Higher Education suggests that the figure of $3.30 will pay for hospital square footage. In Fiscal Year 1980, the figure will be $3.65. The committee feels the figures are too low, and they will be talking to the IBHE staff and trying to get together on a more reasonable figure.

Under Committee Reports, there was no report from the Executive Committee. Mrs. Kimmel gave a report of the Ad Hoc Architecture and Design Committee which had met in Springfield on January 22, 1979. Mr. Van Meter, who is Chairman of the committee, and Mrs. Kimmel had met with Clarence Dougherty of SIUC; Ria Frijters and Charles Moorleghen of SIUE; and R. D. Isbell, Board Treasurer and Capital Affairs Officer. Time was spent reviewing the differing processes by which architectural and engineering firms are selected on each campus, and also the distribution of other capital work that is done on the campuses. We agreed on a few procedures that we think this committee should set up. We believe the committee should be included in the discussion of site selection for any project, building, parking lot, whatever, on either campus since the committee's assignment is fundamentally to be concerned with the aesthetic effect of any project.
on the campuses. We believe that the committee should be notified of the selection of an architectural or engineering firm prior to the notification of the firm and before the recommendation comes before this Board. If at that time the committee has any question about the selection, then the selection committee should be prepared to give additional information as to why that particular firm was selected. The committee should during the design period be given a line drawing or a rendering so that the committee would have an idea of how the project would appear on campus, and this should be done before the plans are finalized so that if there is any disagreement it could be dealt with before the final design. After the design is approved, if there are significant changes, we feel it should come back to the committee. It was agreed that this committee should be set up as a permanent committee of the Board, and that policy should be developed to implement this suggestion. It is anticipated that a formal matter will be prepared for possible inclusion in the Board's Code of Policy in the near future. The policy will spell out the things that the committee should be responsible for and possibly each campus will assume the responsibility for notifying this committee when any project over $50,000 gets underway, especially if it would affect the aesthetic value of the campuses.

Mrs. Blackshere reported that she and Mr. Wright, as members of the Ad Hoc Committee to Assist with General Subject of Rape Prevention, had attended a meeting at SIUC on the rape prevention program, which was headed by Dr. Bruce R. Swinburne, Vice-President for Student Affairs, SIUC. Mrs. Blackshere had been tremendously impressed with the cooperation of everyone attending the meeting. The major concern seemed to be the establishment of an overall program. A shuttle service had been instituted to run from the University core campus area out into the city and into the dormitory areas. She understood that it had begun with one car and was now up to two cars. Mr. Wright distributed an item
entitled "Campus Safety: Information" which had been published by the Daily Egyptian at SIUC, a copy of which has been placed on file in the Office of the Board of Trustees. Mr. Wright added that there will be a meeting at SIUC concerning the general subject of rape prevention on February 21.

The Chair announced that the report of the Ad Hoc Committee on Governance would be deferred to the last item on the agenda. At this time, there was a short recess for photographs to be taken of the Board officers.

The following matter was presented:

INCREASE IN STUDENT RECREATION FEE, SIUC
[AMENDMENT TO IV CODE OF POLICY B-2 AND B-6]

Summary

This matter seeks a $6.25 increase in the Student Recreation fee from the present full-time rate of $11.75 to a proposed rate of $18.00 per semester, effective with the collection of fees for the Summer Session, 1979.

Rationale for Adoption

At the June 8, 1978 meeting of the Board of Trustees, the Student Welfare and Recreation Fee (SWRF) was renamed the Student Recreation Fee and its purpose redefined to "support the intramural and recreation programs in the budget for student recreation." The operation and maintenance of the Student Recreation Center is the one component of this budget which has not been funded from current fee collections up to this time.

The SWRF Fee was established on December 12, 1964. By FY-75, sufficient funds were on hand for the construction budget of the Student Recreation Center. Effective with the Fall Semester, 1975, the SWRF Fee was reduced from $22.50 to $20.00. That amount was deemed sufficient to meet the needs of the expanded health program and the growing program of intramurals and recreation, prior to completion of the Student Recreation Center. Sufficient funds were on hand for the initial year's operation and maintenance, as required, but these costs would not be incurred until completion of the building. The minutes of the May 8, 1975 Board meeting record the observation of the Chairman that "... when the new Recreation Building was completed, this fee might have to be increased, but it was a good idea to reduce the fee for the time being." (p. 50)

Effective with the Summer Session, 1977, the health program was funded by an increase in the Student Medical Benefit Fee and the SWRF Fee was further reduced to $11.75, with $10.00 of this amount designated for recreation and intramural programming and the remainder to be held in the SWRF Trust Fund.

An amount of $300,000 from the Trust Fund was authorized for the operation and maintenance of the building upon its opening for the remainder
of FY-77. Due to the later-than-expected opening date, only $94,000 of the $300,000 was actually needed. For FY-78, the first full year of operation, the Board authorized an amount of $506,445 from the Trust Fund. Aided by interest earnings, sufficient funds remained in the Trust Fund to provide for the full operation and maintenance costs for FY-79. This use of accumulated SWRF collections has postponed for two years the need to increase this fee.

Repeated requests have been made to the Illinois Board of Higher Education to obtain state support for the operation of this facility. To date the IBHE has held to its view that state support should be used only for the generation of academic credit. On the basis of some use of the facility for physical education classes, limited state support has been obtained in the amount of $123,800 for FY-78 and $138,037 for FY-79. The administration will continue to seek additional state support in an effort to minimize the direct burden placed upon the student population.

Entrance charges for faculty, staff, and alumni were established for FY-78 and increased for FY-79 as a further means of seeking support from sources other than student fees.

It is anticipated that another increase in the Student Recreation Fee will be necessary for FY-81 to replace the residual balance of prior SWRF collections that is available for FY-80 but will be exhausted by FY-81.

Considerations Against Adoption

Any increase in student fees should be carefully weighed against its impact on accessibility to an education at this University.

The administration and the students have consistently held the position that all or a major part of the operation and maintenance costs of the Student Recreation Center should be provided by the state. The IBHE, however, has held rigidly to the view, in this case, that only credit-generating functions should receive state support.

The minimal funding presently supported by the IBHE, based on use of the facility for certain physical education classes, is calculated as a percentage of an operation and maintenance formula. This funding formula, however, ignores the considerable capital investment that came, not from state funds, but from student fees.

Constituency Involvement

Past matters presented to the Board on this subject have consistently stated that, in the absence of full state funding, an increase in the fee would become necessary when the Trust Fund balance was depleted. Through these and other communications the University constituencies, and especially the two student constituencies, have been kept aware of this pending increase.

A draft copy of this resolution was shared with the University constituencies. The following response was received from the Intramural-Recreational Sports Advisory Board:
At its regular meeting on October 25 the members of the Intramural-Recreational Sports Advisory Board voted 7-1-1 in support of the resolution to increase the Student Recreation Fee by $6.25 per semester, with the recommendation that the University administration continue to seek state support for the O&M costs for the Student Recreation Center.

Graduate Student Council, at their regular meeting on November 8, 1978, took action to oppose this fee increase on the principle that the operation and maintenance costs should be paid by the state. They further recommended that alternative sources of funding be explored. At this writing, no formal action has been taken by Student Government; however, they have also consistently taken the position in the past that this funding should come from the state.

The Evergreen Terrace Council voted not to support this fee increase unless their families could have seven-day-a-week access to the Student Recreation Center rather than only during "family night" on Friday evenings. It should be noted that action was taken earlier this semester by the Intramural-Recreational Sports Advisory Board to extend to student spouses the same privilege given to faculty and staff to use the Center by paying a user fee.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective with the collection of fees for Summer Session, 1979, IV Code of Policy B-6 be amended to read as follows:

6. An $18.00 Student Recreation Fee per academic semester shall be collected from each full-time student and shall be deposited in the Student Recreation Fund for Southern Illinois University at Carbondale.

a. Funds generated from a $16.25 portion of this fee shall be used to support the intramural and recreation programs in the budget for student recreation.

BE IT FURTHER RESOLVED, That IV Code of Policy B-2 be amended to show the following schedule for the Student Recreation Fee, to be effective with the collection of fees for Summer Session, 1979:

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<th>Hours</th>
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<td>2</td>
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<td>11</td>
<td>16.50</td>
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<td>12 or more</td>
<td>18.00</td>
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</table>
The Chair recognized Mr. Ricardo Caballero-Aquino, President, Graduate Student Council, SIUC, who stated that the increase of $6.25 is virtually peanuts compared to the fee increases that would be coming in the future. He wanted to point out that after having attended a meeting of the Illinois Board of Higher Education and reading all of the news regarding how hard students would be hit in the pocketbook this year he thought that there was some sort of resentment growing now among students. He felt that the federal guidelines would not protect students in terms of specific percentages. He thought that sooner or later the students would form some sort of consumer group, particularly in the case of the Student Recreation Center. If beginning this fiscal year the students would be paying not only for all the programming but also for all of the maintenance, the students would have serious interest in virtually running the Center.

Mrs. Blackshere commented that she had been impressed at the IBHE meeting by the Governor's response to a question directed to him by the student representative at the constituency table. He had made it very clear that this was going to be a difficult year for students; even though the tuition increase by itself was not very much, when you add that figure to the total increases in fees it was a tremendous amount of money. If salaries of faculty were going to be limited to seven percent, we should limit the student costs too.

Chairman Rowe stated that the Governor did say that he was going to reserve judgment on the general subject of tuition increases because he was waiting to see the impact the phase-out of auxiliary enterprises was going to have on student costs.

After further discussion, Mr. Norwood moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented for discussion:
NOTICE OF PROPOSED FEE CHANGES: ESTABLISHMENT OF THE BOND RETIREMENT FEE, REDUCTION OF THE STUDENT CENTER FEE, AND INCREASE IN RESIDENCE HALL RATES AND APARTMENT RENTALS, SIIUC
[AMENDMENT TO IV CODE OF POLICY B-2, 7, 17, 22, 23]

Summary

This matter seeks to establish a new fee of $26.40 per semester as an appropriate response to the action of the Illinois Board of Higher Education in reducing state subsidy to our funded debt operations. Establishment of the new fee would be accompanied by a $5.00 reduction in the Student Center Fee and would substantially reduce the amount of increase needed in Housing rates, where an increase of $18.00 per semester is proposed.

Revenue generated by the proposed fee would be deposited with the University Treasurer in partial support of the bond obligations for University Housing and the Student Center. These funds would replace that portion of the retained tuition authorization no longer available due to the budgetary constraints imposed by the Illinois Board of Higher Education. Establishment of this fee would provide a clearly identified means of responding to further restrictions on the use of authorized retained tuition funds imposed by the budget recommendations of the Illinois Board of Higher Education.

Justification for the additional revenue generated by this fee and by the Housing rate increases is provided in financial statements attached to this matter.

Rationale for Adoption

A $19.80 portion of the proposed $26.40 per semester fee compensates for the amount of retained tuition made unavailable by the Illinois Board of Higher Education for FY-77 and subsequent years. That reduction comprised one-third of the authorized use of retained tuition. The remaining $6.60 portion of the fee compensates for the further reduction recommended by the IBHE for FY-80. This reduction comprises one-sixth of the remaining two-thirds of the authorized use of retained tuition. In both instances, these amounts are based on current enrollment levels.

The Student Center Fee and Housing rates were increased for FY-78 to compensate for that initial loss. However, in consideration of the subsequent direction taken by the IBHE, it is now apparent that those increases, resulting directly from the IBHE action, should be clearly identified as a separate fee to replace the lost availability of retained tuition. This matter proposes a restructuring of fees and rates to distinguish between increases needed to replace the loss of retained tuition and increases needed to meet the costs of inflation. Any restoration of the loss of available retained tuition would be accompanied by a corresponding decrease in the proposed fee.

Through the recent refinancing of the bonds, the Student Center and those Housing units funded by bonds are all under the same bond issue. A $12.00 portion of the proposed Bond Retirement Fee is budgeted for the Student Center and a $14.40 portion is budgeted for Housing. These amounts, at current
enrollment levels, would generate revenue equivalent to the respective amounts of retained tuition no longer available to these operations.

Approval of the proposed fee would be accompanied by a $5.00 reduction in the Student Center Fee from $29.00 to $24.00 per semester. Thus, the net increase in general fees would be $21.40 rather than $26.40 per semester.

The net effect on Student Center revenue from fees and retained tuition is a projected increase of $160,000. Justification for the increased support of the Student Center is illustrated by the actual and projected income statements in Attachment 1. (Also see Attachment 2.) There have been no other increases in the Student Center fees since FY-76 when the fee was increased from $15.00 to $20.00. Thus, there has been only a $5.00 increase since FY-75 to counter the costs of inflation. Increased utility costs and other inflationary pressures cannot be met entirely from Student Center operational revenues and must be met, at least in part, by an increase in fee revenue.

The $572,777 Housing portion generated by the proposed fee would provide a major portion of the increase needed by Housing, as illustrated by the actual and projected income statements in Attachment 3. The additional amount required to avoid a projected deficit is being sought through a $36.00 annual increase in Housing rates and adjustments for air conditioning. Housing rates were not increased for the current year and only $26.00 of the $116.00 rate increase for FY-78 represented an actual increase in revenue. The other $90.00 simply generated funds to replace the loss of available retained tuition. Approval of this new fee and the $36.00 annual rate increase would be equivalent to a $152.00 Housing rate increase for the period FY-77 to FY-80, for an average increase of $50.67 per year, over and above the increase needed to replace the loss of available retained tuition.

The $36.00 annual general rate increase would raise the annual Housing rates from $1,520 to $1,556. At present our rates are second highest in the state. With the increases anticipated here and at the other state universities (see Attachment 5), our rates will rank fourth highest for comparable Housing. This is a more desirable position for the University in attracting students. Our general fees presently rank third highest in the state. With the increases anticipated for FY-80, our general fees will continue to rank third highest.

The rate for University Park-Triads has been $50.00 below the rate for the air-conditioned residence halls. With the installation of air conditioning in FY-80, it is proposed that this rate difference be eliminated. Similarly, it is proposed that the rents for Southern Hills be increased by $10.00 per month to reflect inflationary costs and the air conditioning of those units in FY-80 also.

Additional increases as shown in the resolution are proposed for Group Housing contracts and for the single occupancy surcharge at Thompson Point. These increases are generally proportional to the increases sought for the residence halls. Attachment 4 shows the anticipated revenue to be realized from these increases. Rent increases for Elizabeth and University Court apartments are needed to cover projected deficits. These units are not part of the funded debt operation and have no other source of revenue than rental income.
The major consideration in this matter relates to the use of a general fee to meet funded debt costs within the Housing operation.

From a philosophical perspective, there are several points to consider. First, this fee is replacing retained tuition and is essentially a $2.20-per-credit-hour increase in tuition, resulting from the recommendations of the IBHE. Of this amount, $1.20 per credit hour is allocated to Housing. Since this increase is replacing funds being reallocated from funded debt operations to academic programs, it is particularly appropriate to view this fee as another form of tuition.

The IBHE could have chosen only to increase tuition and not restrict the use of retained tuition. When earlier attempts to increase tuition met with opposition, the withdrawal of state subsidies to auxiliary enterprises came under consideration as a source of funds for academic program needs. The IBHE staff reports have consistently expressed this loss of subsidy in terms of the per capita cost to the total student population. From this perspective, a general fee is suggested, rather than placing the total cost on the resident student.

Second, past practices have shown that Housing facilities, owned by the state, are sometimes converted to other purposes, especially after their indebtedness has been paid off. Anthony Hall and Woody Hall are two examples. Housing rates, outside of any subsidy, must cover both operational and capital costs with no expectation of any return on the capital investment. Further, University Housing and the Student Center operate under a number of state laws that restrain their ability to generate significant income in competition with the business community. This is one reason state subsidies are justified in these operations.

Third, a majority of students will have lived in University Housing at least one year and will have benefited directly from the lower rates.

The practical considerations are also compelling. Replacing the lost subsidy with a general fee will result in the state paying a portion of the amount through ISSC grants. This has the effect of shielding those students with the most financial need from the impact of the increased cost. The ISSC grant does not cover Housing charges.

Being able to hold the Housing rate increase to a small amount will most likely have a beneficial economic impact on those students renting off-campus housing, assuming a significant economic tie between on-campus rates and the rents in the community. Experience has shown that off-campus rents have tended to increase along with increases in on-campus rates.

An important consideration is the alternative to the proposed fee. To generate funds equal to the fully authorized amount of $2,372,000 of retained tuition would require $270.00 annually in Housing rates and $27.00 per semester in Student Center fees at present enrollment levels. Conversely, this same amount could be generated by a $59.40 per semester Bond Retirement Fee. That is, equivalent revenue can be generated by $270.00 annually in Housing rates as compared to $32.40 per semester in general fees. Such a large increase in Housing rates might seriously impact the excellent occupancy rates we have experienced recently. It should be remembered that the bond expenses must
still be met, even if the occupancy drops and the revenue is insufficient to meet the costs. It has been only in recent years that occupancy has been at virtually full capacity.

Establishment of this proposed fee, at the present level of $26.40 per semester, would replace the current loss of available retained tuition, would provide a mechanism for replacing further loss of this subsidy, would clearly identify the cause of the fee, and would minimize the impact on the individual student. Conversely, restoration of the use of retained tuition would result in a corresponding decrease in the Bond Retirement Fee.

Precedent for a general fee to pay bond indebtedness can be found in the $79.00 per semester Service Fee at the University of Illinois. The Service Fee is used to meet bond obligations on the Illini Union, McKinley Health Service building, the Intramural-Physical Education facility, the Assembly Hall, and the Student Services building. A similar fee is also in existence at Eastern Illinois University.

Consideration has been given to the voluntary price guidelines suggested by President Carter. The actual guidelines applicable to universities have not been established as of this writing. Analysis shows that the proposed increases here and for the Student Recreation Fee fall well within either of two guidelines. One is a 5.75 percent ceiling on aggregate price increases. The other, more complex, is a ceiling defined as an increase in 1979 which is 0.5 percent less than the average annual increase of prices in the aggregate during the base years 1976 and 1977. This matter of price guidelines will continue to be monitored for its impact on this matter.

Considerations Against Adoption

The proposed fee is not related to a new program or a new service to be provided to students. It simply replaces a subsidy that previously was provided through student tuition. If, as the Illinois Board of Higher Education claims, this subsidy is being reallocated to other needs, then a more appropriate means of meeting those needs would be through increased general revenue funds or through a tuition increase.

Arguments against the $14.40 per semester portion of the Bond Retirement Fee could be mounted on the basis that the capital cost for Housing facilities should not be distributed over the full student body. This is a valid consideration which should be weighed against the advantages of the proposed fee as a means of resolving the problem caused by the loss of the use of retained tuition.

The recommendation of the Illinois Board of Higher Education permits a one year delay in implementing the additional reallocation of resources from the funded debt operations to academic programs, with the use of the remaining retained tuition reduced by one-fifth each year beginning in FY-81. A $6.60 portion of the proposed fee increase could therefore be postponed one year. However, postponement of the fee would also result in postponement of the increased support to the academic programs.

There should always be serious consideration given to any increase in the cost of education that might restrict access to this University.
However, of the available options, the matter presented here seems to be equitable, while keeping increases to a minimum.

Constituency Involvement

The difficulties arising from the loss of the use of retained tuition have been shared with student leaders over a period of several years. On September 28, 1978, the substance of this matter was shared with student leaders and other constituencies through a report, "Response to the Loss of Available Retained Tuition: A Conceptual Analysis." A copy of this resolution has also been shared with each of the constituencies. The Vice-President for Student Affairs has met with student leaders and with student committees to discuss this matter in detail.

The Student Senate, on December 6, 1978, voted to oppose this resolution.

The Graduate Student Council, on December 6, 1978, voted unanimously to oppose on principle the practice of raising general academic funds by means of the creation of new fees and/or fee increases. They further requested the University to lobby more actively with the IBHE and the Legislature to find other sources than students to raise general academic funds.

The Finance Committee of the Student Center Board voted unanimously to support this resolution. The Student Center Board, at their regular meeting on November 7, 1978, supported this matter by a majority vote.

The University Housing Liaison Committee discussed this matter at two successive meetings and on November 8, 1978, voted to support this resolution. Members of this committee represent various living areas both on campus and off campus. Evergreen Terrace Council instructed their representative not to support this matter.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That Subsection 22 be added to IV Code of Policy B to read as follows:

22. Commencing with the Fall Semester, 1979, a Bond Retirement Fee of $26.40 per semester shall be collected from each student. Monies collected from this fee shall be deposited with the University Treasurer to compensate for the partial loss of available retained tuition funds pledged in support of the Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds. Proceeds from this fee shall be applied toward those purposes within the Student Center and University Housing for which retained tuition funds are authorized. All use of revenue from this fee shall be restricted to those revenue bond operations located on the Carbondale campus.

BE IT FURTHER RESOLVED, That, commencing with the Fall Semester, 1979, the Student Center Fee be reduced by $5.00 to the amount of $24.00 each semester, and that Subsection 23 be added to IV Code of Policy B to read as follows:
23. Commencing with the Fall Semester, 1979, a Student Center Fee of $24.00 per semester shall be collected from each student. Monies collected from this fee shall be used in support of the budget for the Student Center.

BE IT FURTHER RESOLVED, That IV Code of Policy B-2 be amended to show the following schedule for the Bond Retirement Fee and the Student Center Fee:

<table>
<thead>
<tr>
<th>Hours</th>
<th>Bond Retirement Fee</th>
<th>Student Center Fee</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>$2.20</td>
<td>$5.00</td>
</tr>
<tr>
<td>2</td>
<td>4.40</td>
<td>5.00</td>
</tr>
<tr>
<td>3</td>
<td>6.60</td>
<td>7.67</td>
</tr>
<tr>
<td>4</td>
<td>8.80</td>
<td>8.00</td>
</tr>
<tr>
<td>5</td>
<td>11.00</td>
<td>12.08</td>
</tr>
<tr>
<td>6</td>
<td>13.20</td>
<td>14.66</td>
</tr>
<tr>
<td>7</td>
<td>15.40</td>
<td>16.92</td>
</tr>
<tr>
<td>8</td>
<td>17.60</td>
<td>19.88</td>
</tr>
<tr>
<td>9</td>
<td>19.80</td>
<td>21.75</td>
</tr>
<tr>
<td>10</td>
<td>22.00</td>
<td>24.12</td>
</tr>
<tr>
<td>11</td>
<td>24.20</td>
<td>26.58</td>
</tr>
<tr>
<td>12 or more</td>
<td>26.40</td>
<td>29.00</td>
</tr>
</tbody>
</table>

BE IT FURTHER RESOLVED, That the rents and charges heretofore established for the following University Housing as required by Bond Resolutions of the Board, shall be and are hereby changed until otherwise amended to the rate shown in the following schedule, and that IV Code of Policy B-7 be and is hereby amended to read as follows:

7. a. Schedule of rates for University-operated single student housing at SIUC effective Summer-Session, 1977 Fall Semester, 1979:

<table>
<thead>
<tr>
<th>Room and Board Rates</th>
<th>Semester Rate</th>
</tr>
</thead>
<tbody>
<tr>
<td>Brush Towers</td>
<td>$760</td>
</tr>
<tr>
<td></td>
<td>$778</td>
</tr>
<tr>
<td>Thompson Point</td>
<td>760</td>
</tr>
<tr>
<td></td>
<td>778</td>
</tr>
<tr>
<td>University Park --Neely</td>
<td>760</td>
</tr>
<tr>
<td></td>
<td>778</td>
</tr>
<tr>
<td>University-Park---Triads</td>
<td>760</td>
</tr>
<tr>
<td></td>
<td>778</td>
</tr>
</tbody>
</table>

**Single Room Increment**

Increment to be added to semester rate of resident desiring a single room $190 $200

**Room Rates**

Small Group Housing $355 $363
b. Schedule of rates for University-operated apartment rental housing (includes utilities) at SIUC effective February 1, 1979:

<table>
<thead>
<tr>
<th>Southern Hills</th>
<th>Monthly Rate</th>
</tr>
</thead>
<tbody>
<tr>
<td>Efficiency - Furnished</td>
<td>$124 $134</td>
</tr>
<tr>
<td>One-Bedroom - Furnished</td>
<td>$140 $150</td>
</tr>
<tr>
<td>Two-Bedroom - Unfurnished</td>
<td>$146 $156</td>
</tr>
<tr>
<td>Two-Bedroom - Furnished</td>
<td>$151 $161</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Evergreen Terrace Apartments</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Two-Bedroom - Unfurnished</td>
<td>$150</td>
</tr>
<tr>
<td>Three-Bedroom - Unfurnished</td>
<td>$165</td>
</tr>
</tbody>
</table>

(No change at this time)

| Elizabeth Apartments           | $149 $155    |
| University Courts              | $155 $175    |

BE IT FURTHER RESOLVED, That IV Code of Policy B-17 be amended to read as follows:

17. b. 2. Students attending the Springfield Medical Facility shall pay a Student Medical Benefit Fee of $30.00 per semester and shall be exempt from paying:

   a) Student Welfare-and Recreation Trust-Fund Fee
   b) Student Center Fee
   c) Athletic Fee
   d) Bond Retirement Fee
Dr. Brown explained that under Board policy, this was the initial notification to the Board of a proposed fee change, and that action would be deferred to the March meeting.

The Chair again recognized Mr. Ricardo Caballero-Aquino, who stated that the Graduate Student Council would have a definite position on the Bond Retirement Fee next month. However, it was clear that the Council favored the phasing out of the auxiliary enterprises over a period of five years, beginning in Fiscal Year 1981, and that this Bond Retirement Fee should be $19.90 this year instead of $26.40.

Mr. Norwood commented that the proposal pointed out that replacing the lost subsidy with a general fee will result in the state paying a portion of the amount through ISSC grants, and asked what percentage of the students were now on ISSC grants.

President Brandt replied that about 25 percent of SIUC’s undergraduate student body were on ISSC grants. Mr. Wright confirmed that estimate.

The Chair stated that this item would hold over for action until the next meeting, at which time there would be opportunity for additional input.

Under Reports and Announcements by the President, SIUC, President Brandt announced that the SIUC student chapter of the Society of Geologists and Mining Engineers had been named the outstanding student chapter in the United States. This was a 40-member group and they earned this award in only its second year of existence. This chapter was made up of SIUC engineering and geology students. The chapter will receive a $100 cash prize as well as a plaque recognizing chapter accomplishments. Two Associate Professors in Administrative Sciences, Lars Larson and Robert Bussom, have received $70,000 from the National Institute
of Education for a study of "The Nature of a School Superintendent's Work." They bring both their education and business backgrounds to this study and are going to address the problems of managerial effectiveness for school superintendents. Peabody Coal Company has awarded a continuation grant of $390,000 to Professor George Gumerman who is Chairman of the Department of Anthropology, for 1979 funding of the Black Mesa Archaeology project which has been ongoing for several years. Assistant Professor Archie Lugenbeel, School of Technical Careers, received $21,000 from the Governor's Office of Manpower and Human Development for "Rural Health Manpower Jobs Development and Implementation Project: A Local Initiatives Approach," which will continue the rural health manpower jobs development implementation project in the thirty-one rural counties of Southern Illinois. Dr. Hollis Merritt, Acting Assistant Dean in the School of Technical Careers, was awarded $85,000 by the Illinois Farmers Union for a Surface Mining Welder Technician Training Program, which will emphasize serving the training needs of female heads of households. The Corporation for Public Broadcasting had awarded $277,000 to Broadcasting Services of SIUC to supplement our TV broadcasting services during the current fiscal year.

The following matter was presented for discussion:
CONSIDERATION OF TUITION RATE INCREASES FOR FISCAL YEAR 1980

The IBHE at its January 9, 1979 meeting approved higher education operating budget recommendations for Fiscal Year 1980. The recommendations for public universities provide for an increase of $56.8 million, of which about $7.8 million is to be provided, so the IBHE proposes, through tuition increases; according to the proposal, slightly over $1.6 million of additional tuition income must be generated by the SIU System. The budget recommendations include tuition increases of $48 per academic year for resident undergraduates and $64 for resident graduates. In addition, tuition rates of $1,440 for medical students and $1,035 for dentistry students are proposed.

These proposed tuition increases are identical to those proposed by the IBHE in connection with its Fiscal Year 1979 operating budget recommendation; such increases did not survive the appropriation process. Their inclusion into the IBHE budget recommendations again this year, plus the ever-tightening constraints on availability of resources, suggest that this Board give consideration to the issue and examine the alternatives in a worsening situation. A decision on whether to change present tuition rates probably should be made at the March 8, 1979 Board of Trustees meeting, in time to be reflected in appropriation legislation to be introduced before the end of March. In addition to outlining the IBHE tuition increase proposals, this report provides background information that may be helpful in consideration of this issue.

SIU System Tuition and Fees Since Fiscal Year 1969

Since Fiscal Year 1969, tuition and required fees of the SIU System have increased substantially. Tuition has increased by over 300 percent. Required fees at SIUC and SIUE have increased by about 90 percent and 20 percent, respectively. Below is a listing of tuition and required fees for a resident undergraduate student for the years Fiscal Year 1969 through Fiscal Year 1979 (not included are the additional costs of housing, books and supplies, travel, incidental costs of living, etc.):

<table>
<thead>
<tr>
<th>Academic Year</th>
<th>Tuition</th>
<th>Required Fees</th>
<th>Total Tuition and Fees</th>
</tr>
</thead>
<tbody>
<tr>
<td>FY-69</td>
<td>$126</td>
<td>$115.50</td>
<td>$241.50</td>
</tr>
<tr>
<td>FY-70</td>
<td>201</td>
<td>143.50</td>
<td>346.50</td>
</tr>
<tr>
<td>FY-71</td>
<td>301</td>
<td>145.50</td>
<td>446.50</td>
</tr>
<tr>
<td>FY-72</td>
<td>429</td>
<td>145.50</td>
<td>574.50</td>
</tr>
<tr>
<td>FY-73</td>
<td>429</td>
<td>160.50</td>
<td>589.50</td>
</tr>
<tr>
<td>FY-74</td>
<td>428</td>
<td>151.50</td>
<td>580.50</td>
</tr>
<tr>
<td>FY-75</td>
<td>428</td>
<td>150.00</td>
<td>578.00</td>
</tr>
<tr>
<td>FY-76</td>
<td>428</td>
<td>171.50</td>
<td>599.50</td>
</tr>
<tr>
<td>FY-77</td>
<td>524</td>
<td>218.50</td>
<td>742.50</td>
</tr>
<tr>
<td>FY-78</td>
<td>524</td>
<td>218.50</td>
<td>742.50</td>
</tr>
</tbody>
</table>
February 8, 1979

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Establishment of Current Tuition Rates

The tuition increases made in 1977 can be attributed, in large part, to the adoption by the IBHE of a tuition policy in 1976 and the subsequent application of that policy to the IBHE budget recommendations for Fiscal Year 1978. Briefly stated, the IBHE policy provides that resident undergraduate tuition be increased to reach a level of one-third of instructional costs on a system basis by Fiscal Year 1980; that resident graduate tuition be maintained at one and one-third times the rate of resident undergraduate tuition; and that medicine and dentistry tuition be set at $1,250 and $900, respectively, per academic year and increased in proportion to undergraduate tuition increases thereafter. To implement this policy the IBHE recommended tuition increases as a part of its Fiscal Year 1978 budget recommendations. It recommended that tuition be increased $90 per academic year for resident undergraduates and $120 for resident graduates, with non-residents of Illinois to be charged three times the resident rates. It also recommended that tuition be increased at the SIUC School of Medicine from $428 to $1,345 per regular academic year, an increase of $917, and at the SIUE School of Dental Medicine from $429 to $970, an increase of $541.

Tuition increases effective with the Fall Term 1977, were approved by the SIU Board of Trustees at its March 1977 meeting. The increases were adopted after considerable discussion and presentation of varying viewpoints; they constituted the first increases in tuition since Fiscal Year 1972. The factors weighing most heavily in the decision involved the need for additional funding, both to maintain program quality and to meet increased operating costs, and it was generally believed that there was virtually no chance of receiving additional general revenue funds to meet these needs. On the recommendation of the President of SIUE, increases as recommended by the IBHE were approved for SIUE. On the recommendation of the President of SIUC, increases of $96 per academic year for both resident undergraduate and graduate and of $300 for the SIUC School of Medicine were approved. The $96 increase was estimated to generate income equal to the IBHE's recommended increases. The $300 increase for SIUC School of Medicine tuition represented approximately one-third of the IBHE recommendation and was approved with the understanding that a three-year phasing of the increase would be considered the following year. The three-year phasing approach was discussed the following year, and another $300 increase effective with the 1979 Summer Term was approved. A summary of academic year tuition rates as they currently exist is as follows:
### Relationship of Tuition Rates to Instructional Costs

The IBHE policy that undergraduate resident tuition be brought to one-third of instructional costs by Fiscal Year 1980 will not be achieved with the proposed tuition increase of $48. The principle, however, presumably will remain an objective of the IBHE and will be considered in future budget recommendations, and it seems worthwhile, therefore, to show the relationship of SIU resident undergraduate tuition rates to costs. Instructional costs, as used in the calculations, are based on the costs of thirty semester hours of undergraduate instruction at SIUC and SIUE combined. The relationships of these costs to actual tuition rates for SIUC for the past five years are summarized below. In addition, tuition computed on the basis of IBHE policy is shown. (SIUE tuition/cost relationships are only slightly different, as its tuition rate was $429 rather than $428, and $519 rather than $524.)

<table>
<thead>
<tr>
<th></th>
<th>Resident</th>
<th>Non-Resident</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>SIUC</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Undergraduate</td>
<td>$ 524</td>
<td>$1,572</td>
</tr>
<tr>
<td>Graduate</td>
<td>524</td>
<td>1,572</td>
</tr>
<tr>
<td>School of Medicine</td>
<td>1,028</td>
<td>3,882</td>
</tr>
<tr>
<td><strong>SIUE</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Undergraduate</td>
<td>$ 519</td>
<td>$1,557</td>
</tr>
<tr>
<td>Graduate</td>
<td>549</td>
<td>1,647</td>
</tr>
<tr>
<td>School of Dental Medicine</td>
<td>969</td>
<td>969</td>
</tr>
</tbody>
</table>

#### Proposed Tuition Increases Related to Price Guidelines

The IBHE staff report proposing the Fiscal Year 1980 tuition increases indicates that the increases fall within President Carter's wage and price guidelines. It is our understanding, however, that IBHE staff did not conduct a rigorous analysis according to detailed price guidelines and therefore cannot demonstrate the conclusion. The President's guidelines in general provide that increases should not exceed the average of all price increases effected in 1976.

(1) Costs were determined from preliminary FY-78 Cost Study Data.
and 1977 less one-half of one percent, but not to exceed 9.5 percent. A sample calculation of the proposed rate increases, as summarized below, would suggest that the guidelines may be violated by the recommended increases if tuition rates are considered alone.

<table>
<thead>
<tr>
<th></th>
<th>Present Tuition Rate</th>
<th>Proposed Increase</th>
<th>Proposed Tuition Rate</th>
<th>% of Increase</th>
</tr>
</thead>
<tbody>
<tr>
<td>SIUC</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Undergraduate</td>
<td>$ 524</td>
<td>$ 48</td>
<td>$ 572</td>
<td>9.2%</td>
</tr>
<tr>
<td>Graduate</td>
<td>524</td>
<td>64</td>
<td>586</td>
<td>12.2</td>
</tr>
<tr>
<td>School of Medicine</td>
<td>1,028</td>
<td>412(2)</td>
<td>1,440</td>
<td>40.1</td>
</tr>
<tr>
<td>SIUE</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Undergraduate</td>
<td>$ 519</td>
<td>$ 48</td>
<td>$ 567</td>
<td>9.2%</td>
</tr>
<tr>
<td>Graduate</td>
<td>549</td>
<td>64</td>
<td>613</td>
<td>11.7</td>
</tr>
<tr>
<td>School of Dental Medicine</td>
<td>969</td>
<td>66</td>
<td>1,035</td>
<td>6.8</td>
</tr>
</tbody>
</table>

Board Staff is currently preparing a Wage and Price Guidelines Study to assess the impact of the President's price guidelines on tuition, mandatory fees, and housing charges. The report of this study will be completed and distributed to Board members in advance of the February 8, 1979 Board meeting.

Conclusion

Perhaps the greatest pressure toward increasing tuition rates for Fiscal Year 1980, and certainly a factor which significantly influenced the development of the IBHE tuition increase recommendation, comes from the overall competition for state resources and a resulting necessity to consider all possible sources of revenue when proposing higher education budgets. Hard fiscal probability says that scarcity of state resources may require that higher education bring in more money if it wishes to fund its activities to the level it considers necessary. In this regard, other systems of higher education in Illinois have this question before their governing boards for immediate consideration, as do we.

(2)$317 of this amount represents the last phase of IBHE's tuition increase recommendations for FY-78.
Dr. Brown felt it was necessary to bring this item to the Board's attention this month as notice of a possible necessity to increase tuition next month. He strongly advised the Board to wait for the Governor's budget recommendations in early March before coming to any final decision, but should it become necessary the Board should act on the item at the March Board meeting since an April action would be too late in many ways. The last sentence of the agenda item states that other systems of higher education in Illinois have this question before their governing boards for immediate consideration. This week the Board of Regents adopted a tuition increase as recommended by the IBHE; $48 for undergraduates and $64 for graduates for the year. He has also been informed that the administration at the University of Illinois will recommend the same increase to their board.

Chairman Rowe commented that in his attendance at the IBHE meetings, he had detected more and more dissatisfaction with the rule expressed in Master Plan-Phase IV that tuition cover one-third of instructional cost. The new Vice-Chairman of the IBHE, Dr. Redondo, has repeatedly urged that the one-third rule has no real basis in fact, and what would be wrong with 25 percent or 20 percent. Even Mr. Furman, Executive Director of IBHE, had indicated that the percentage may be reconsidered. Mr. Rowe hoped that the percentage could be changed, and in his opinion it should be changed.

Mrs. Blackshere commented that a statewide study would be positive to show the concerns that all of us have and particularly the students. Again, however, the staff of the IBHE will be making the study initially and then presenting it to the IBHE. It is a foot in the door for them to extend their control over tuition. They do it now in a budgetary way and she fears they will now do it in a policy way, and that scares all of us who are representing the universities. The university people asked who indeed has power over tuition
and how clearly is it defined and how well can universities control it. That question was not even on the IBHE's question list, but it was put as number one on our list, and she thought that was important.

President Shaw stated that the IBHE in considering the tuition matter had invited papers from the various campuses. Another ominous question involved more state money for the private sector. It was going to be very important that we think our thoughts through carefully and have something tangible and constructive to say in May, which is when they plan to hear that testimony.

Chairman Rowe commented that the private sector in their budget request not only asked for an increase in the state scholarship amount and continuation of the student grants, but they asked for tuition equalization which could become a rather major item in the state budget.

In response to Mr. Huels' question about the timetable for tuition increases, Dr. Brown responded that any tuition increases should be adopted in time for the machinery to process them for application in the fall. They also need to be adopted so that we can pin down the specifics of our appropriation bill and arrive at the dollars we anticipate to be available for expenditure from the Income Fund. That bill should be introduced within 30 days following the delivery of the Governor's budget message, which means that essentially by the end of March we should have the figures available to put in our appropriation bill. It is possible but sometimes difficult to put such figures in an amended appropriation bill.

President Brandt wanted to restate his position that he thought it was critical at least to SIUC that there be a tuition increase. The state gives SIUC at the present time about 78 percent of its instructional money and we do not hesitate to go for an increase every year on that 78 percent. He felt that the point had been reached where we should go for an increase on the
other 22 percent coming from tuition. Every year we do not get a tuition increase we essentially take zero increase on about 20 percent of our operating budget, and that provided a serious deterioration to the instructional program. The federal government likewise is putting five billion dollars into higher education and that is coming almost totally through student tuition, and as long as we do not keep pace with inflation in our tuition rates we deny the institution that federal money, which is there but which is going to somebody else. He understood the Governor to say that if you cut out the tuition increase money there is not even enough money in the Governor's recommendation to provide seven percent for salaries and there is zero for anything else in the Universities. That would be a cutback in terms of operation on the campuses of close to ten percent for the coming year. Confronted with that type of fiscal austerity, to contemplate not asking for a relatively small and certainly less than inflationary cost increase to the student was a slow process of committing educational suicide for institutions, and we were going to have to soon change our approach.

Chairman Rowe asked if both Presidents would have a recommendation at the next meeting of the Board. President Brandt replied that he had just stated his recommendation. In view of the state fiscal picture for the coming year he felt that a larger tuition increase should be recommended than had been proposed by the IBHE. He also would like the option to increase the tuition the same for graduate and undergraduate students rather than the increase that has been proposed by the IBHE.

Chairman Rowe said it was agreeable with the Board that the Presidents come in with their recommendations, and there was no reason why legally the tuition has to be the same on both campuses.

Mrs. Blackshere remarked that she recalled from the presentation by the student constituency head at the IBHE meeting that Northern Illinois University
had an increase of over $300 and Illinois State University had an increase of over $200, which included tuition and fees.

Dr. Brown commented that the Governor's budget recommendation calls for an increase in general revenue money. He utilizes the IBHE recommended level of Income Fund but does not commit himself to the generation of that Income Fund. The difference between the general revenue amount he is recommending and the general revenue amount the IBHE is asking for is actually $50 million. It is called $55 million by the Governor because there is an extra $5 million that is in both amounts and is not available funding. Therefore, it is even difficult to know what kind of dollars are being talked about.

The Chair commented that this matter had better be thought about very carefully, and do not hesitate to call on the Board Staff to help in deliberations.

Under Reports and Announcements by the General Secretary of the SIU System, Dr. Brown commented that there was relatively little to report under the category of legislative activity. The General Assembly had convened and there was only a one member majority in the House, so this circumstance promises to make the Legislature for the year most interesting. Several pieces of legislation had been introduced which would affect SIU, but we have not yet received copies of those bills. When copies are received, they will be studied to see what kind of action might be called for from us.

The following matter was presented for information:
SUMMARY OF THE IBHE OPERATING BUDGET RECOMMENDATIONS FOR FISCAL YEAR 1980

The IBHE at its January 9, 1979 meeting approved its staff recommendations for Fiscal Year 1980 operating budgets for higher education. Increases recommended for all components of higher education totaled $93.4 million, a 9.8 percent increase from Fiscal Year 1979 projected expenditures of $954.5 million. Of this increase $56.8 million is recommended for universities, a 9.1 percent increase from Fiscal Year 1979 projected expenditures of $626.2 million. Attached as Table I is a summary of increases for all components of higher education.

Major features of the increases recommended for universities include: (1) average salary increases of seven percent; (2) general cost increases of six percent on nonpersonnel items except library materials and utilities; (3) cost increases of 15 percent for library materials; (4) cost increases of 16 percent, 15 percent, and 10 percent, respectively, for natural gas, electricity, and all other utilities; (5) support totaling $6.6 million for equipment replacement, repair and replacement of university buildings and improvements, and other specific needs; and (6) support totaling $5.7 million for program development. The attached Table II summarizes IBHE operating budget recommendations for each governing system, and Table III summarizes recommendations for SIUC, SIUE, and the System Office.

To help support the funding of the previously cited items, the IBHE is recommending that governing boards increase tuition by $48 per academic year for undergraduate students and $64 for graduate students. These tuition recommendations, if adopted by all governing boards, are expected to generate about $7.8 million of additional tuition income of which over $1.6 million would be generated by SIUC and SIUE. Tuition increases are the subject of another agenda matter for this meeting and are discussed in some detail in review related to that matter. As an additional means of developing resource support for its recommendations, the IBHE is recommending that the current budget bases of six universities be reduced in total by about $2.0 million. A negative adjustment to the budget base is recommended for each university that showed, on the basis of an IBHE analysis of instructional costs, total cost of instruction in excess of average cost of other public universities, except for the U. of I. at Urbana. The adjustment made equals 20 percent of overfunding as determined in the cost analysis. Of the six universities affected, SIUE received the largest budget base adjustment, $719,300. SIUC was not affected by the cost analysis because of its lower than average instructional costs.

Table II shows the U. of I. receiving an increase of 9.67 percent, which is considerably better than the other university systems. Within this increase, however, is a total of $1,236,000 which represents a phase-out of state support (tuition retention) for auxiliary enterprises at the U. of I. and the application of those funds to high priority academic needs of the university. Its percent of increase without these funds is 9.25 percent. Should SIUC or SIUE opt to begin its phase-out of tuition retention in Fiscal Year 1980, IBHE staff have indicated that the amount phased out will be added to its recommended increases for SIUC and SIUE.
Table II also shows the U. of I. receiving a large increase for operation and maintenance of new buildings. Of the increase recommended, $1,119,300 is to annualize operation and maintenance costs for the U. of I.'s Medical Center replacement hospital opened in Fiscal Year 1979. In connection with the subject of funding hospital space costs, the IBHE recommended an increase in the funding rate for operation and maintenance of leased hospital space, the rate going from $3.30 per sq. ft. to $3.65. This rate increase provides an additional $28,300 to the SIUC School of Medicine, but is not sufficient to cover the actual O & M cost of the leased hospital space. The School of Medicine requested an additional $854,000 to cover all cost elements of leased hospital space including funds to cover depreciation and interest on hospital investment. The IBHE recommendations, however, do not include any funding of the latter two elements of costs. Funding provisions for both of these cost elements have been a matter of concern of the Joint Trustees Committee during the past year. Funding levels recommended by the IBHE in Fiscal Year 1980 leave this matter as a continuing concern.

IBHE recommendations for employer retirement contributions provide $7,611,000 for the SIU System, an increase of $964,900 from the Fiscal Year 1979 funding level. Currently, funding for retirement contributions is calculated at a Gross Benefit Payment level, a level equal to the total costs of pension benefits being paid to currently retired employees. The retirement funding recommended in Fiscal Year 1980 represents the Gross Benefit Payment level plus one percent of projected payrolls.
### TABLE I

**SUMMARY OF IBHE HIGHER EDUCATION FY 1980 BUDGET RECOMMENDATIONS**

<table>
<thead>
<tr>
<th>Source of Funds</th>
<th>FY 1979 Projected Expenditures</th>
<th>FY 1980 IBHE Recommendation</th>
<th>Increase Recommended</th>
<th>Percent of Increase</th>
</tr>
</thead>
<tbody>
<tr>
<td>General Revenue Fund</td>
<td>$843,053.6</td>
<td>$923,445.9</td>
<td>$80,392.3</td>
<td>9.5%</td>
</tr>
<tr>
<td>Universities Income Fund</td>
<td>90,693.5</td>
<td>96,887.1</td>
<td>6,193.6</td>
<td>6.8%</td>
</tr>
<tr>
<td>Other</td>
<td>20,718.1</td>
<td>27,521.5</td>
<td>6,803.4</td>
<td>32.8%</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Source of Funds</th>
<th>FY 1980 IBHE Recommendation</th>
<th>Increase Recommended</th>
<th>Percent of Increase</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total</td>
<td>$1,047,854.5</td>
<td>$93,389.3</td>
<td>9.8%</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Source of Funds</th>
<th>FY 1979 Projected Expenditures</th>
<th>FY 1980 IBHE Recommendation</th>
<th>Increase Recommended</th>
<th>Percent of Increase</th>
</tr>
</thead>
<tbody>
<tr>
<td>Universities</td>
<td>$626,209.8</td>
<td>$683,055.6</td>
<td>$56,845.8</td>
<td>9.1%</td>
</tr>
<tr>
<td>Community Colleges</td>
<td>120,084.8</td>
<td>135,404.7</td>
<td>15,319.9</td>
<td>12.8%</td>
</tr>
<tr>
<td>Illinois State Scholarship</td>
<td>96,435.4</td>
<td>101,680.0</td>
<td>5,244.6</td>
<td>5.4%</td>
</tr>
<tr>
<td>Commission</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Financial Assistance</td>
<td>9,200.0</td>
<td>10,000.0</td>
<td>800.0</td>
<td>8.7%</td>
</tr>
<tr>
<td>to Private Institutions</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Health Education</td>
<td>14,075.5</td>
<td>17,465.0</td>
<td>3,389.5</td>
<td>24.1%</td>
</tr>
<tr>
<td>Grants</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Higher Education</td>
<td>881.0</td>
<td>2,439.0</td>
<td>1,558.0</td>
<td>176.8%</td>
</tr>
<tr>
<td>Cooperation Aid</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Board of Higher Education</td>
<td>2,207.6</td>
<td>2,318.6</td>
<td>111.0</td>
<td>5.0%</td>
</tr>
<tr>
<td>Retirement</td>
<td>50,783.2</td>
<td>60,903.7</td>
<td>10,120.5</td>
<td>19.9%</td>
</tr>
<tr>
<td>IBA Rentals</td>
<td>34,587.9</td>
<td>34,587.9</td>
<td>- 0 -</td>
<td>- 0 -</td>
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</table>
**TABLE II**

**SUMMARY OF IBHE FISCAL YEAR 1980 OPERATING BUDGET**

**RECOMMENDATIONS BY UNIVERSITY SYSTEM**

<table>
<thead>
<tr>
<th></th>
<th>Board of Governors</th>
<th>Board of Regents</th>
<th>Southern Ill. Univ.</th>
<th>Univ. of Ill.</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>FY 1979 Budget Base</td>
<td>$104,868.4</td>
<td>$112,825.9</td>
<td>$117,834.1</td>
<td>$290,681.4</td>
<td>$626,209.8</td>
</tr>
<tr>
<td>Adjustment to Base</td>
<td>(755.5)</td>
<td>(295.5)</td>
<td>(728.5)</td>
<td>(464.5)</td>
<td>(2,244.0)</td>
</tr>
<tr>
<td>Recommended Increases:</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Salary Increases</td>
<td>5,734.8</td>
<td>6,161.4</td>
<td>6,455.6</td>
<td>16,338.3</td>
<td>34,690.1</td>
</tr>
<tr>
<td>Cost Increases</td>
<td>1,815.1</td>
<td>2,167.5</td>
<td>2,108.8</td>
<td>4,745.5</td>
<td>10,836.9</td>
</tr>
<tr>
<td>O &amp; M for New Buildings</td>
<td>- 0 -</td>
<td>- 0 -</td>
<td>115.5</td>
<td>1,134.0</td>
<td>1,249.5</td>
</tr>
<tr>
<td>Program Support</td>
<td>795.2</td>
<td>592.4</td>
<td>855.7</td>
<td>3,485.2</td>
<td>5,728.5</td>
</tr>
<tr>
<td>All Other</td>
<td>1,194.5</td>
<td>1,393.3</td>
<td>1,125.6</td>
<td>2,871.4</td>
<td>6,584.8</td>
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<tr>
<td>Increase</td>
<td>$ 9,539.6</td>
<td>$ 10,314.6</td>
<td>$ 10,661.2</td>
<td>$ 28,574.4</td>
<td>$ 59,089.8</td>
</tr>
<tr>
<td>FY 1980 Recommendation</td>
<td>$113,652.5</td>
<td>$122,845.0</td>
<td>$127,766.8</td>
<td>$318,791.3</td>
<td>$683,055.6</td>
</tr>
<tr>
<td>Percent of Net Increase</td>
<td>8.38</td>
<td>8.88</td>
<td>8.43</td>
<td>9.67</td>
<td>9.08</td>
</tr>
<tr>
<td>Source of Funds:</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>General Revenue Fund</td>
<td>$ 92,513.1</td>
<td>$100,357.5</td>
<td>$110,891.8</td>
<td>$278,537.4</td>
<td>$582,319.8</td>
</tr>
<tr>
<td>University Income Fund</td>
<td>21,139.4</td>
<td>22,487.5</td>
<td>16,875.0</td>
<td>36,233.3</td>
<td>96,735.2</td>
</tr>
<tr>
<td>Other Appropriated Funds</td>
<td>- 0 -</td>
<td>- 0 -</td>
<td>- 0 -</td>
<td>4,000.6</td>
<td>4,000.6</td>
</tr>
<tr>
<td></td>
<td>$113,652.5</td>
<td>$122,845.0</td>
<td>$127,766.8</td>
<td>$318,791.3</td>
<td>$683,055.6</td>
</tr>
</tbody>
</table>
TABLE III
SOUTHERN ILLINOIS UNIVERSITY SYSTEM SUMMARY OF IBHE
FISCAL YEAR 1980 OPERATING BUDGET RECOMMENDATIONS

<table>
<thead>
<tr>
<th></th>
<th>SIUC</th>
<th>SIUE</th>
<th>System Office</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>FY 1979 Budget Base</td>
<td>$80,709.3</td>
<td>$36,319.9</td>
<td>$804.9</td>
<td>$117,834.1</td>
</tr>
<tr>
<td>Adjustments to Base:</td>
<td>(9.2)</td>
<td>(719.3)</td>
<td>-</td>
<td>(728.5)</td>
</tr>
<tr>
<td>Normative Cost Analysis</td>
<td>- 0</td>
<td>(719.3)</td>
<td>- 0</td>
<td>(719.3)</td>
</tr>
<tr>
<td>Implementation of Guidelines</td>
<td>(9.2)</td>
<td>- 0</td>
<td>- 0</td>
<td>(9.2)</td>
</tr>
<tr>
<td>Recommended Increases:</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Salary Increases</td>
<td>4,381.7</td>
<td>2,037.1</td>
<td>36.8</td>
<td>6,455.6</td>
</tr>
<tr>
<td>General Cost Increase</td>
<td>764.5</td>
<td>300.0</td>
<td>16.7</td>
<td>1,081.2</td>
</tr>
<tr>
<td>Utility Cost Increase</td>
<td>402.0</td>
<td>234.4</td>
<td>0</td>
<td>716.4</td>
</tr>
<tr>
<td>Library Cost Increase</td>
<td>236.3</td>
<td>74.9</td>
<td>0</td>
<td>311.2</td>
</tr>
<tr>
<td>O &amp; M of Buildings</td>
<td>115.5</td>
<td>0</td>
<td>0</td>
<td>115.5</td>
</tr>
<tr>
<td>Program Support</td>
<td>619.0</td>
<td>236.7</td>
<td>0</td>
<td>855.7</td>
</tr>
<tr>
<td>Other:</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Equipment Replacement</td>
<td>450.0</td>
<td>200.0</td>
<td>0</td>
<td>650.0</td>
</tr>
<tr>
<td>Repair and Maintenance</td>
<td>310.0</td>
<td>120.0</td>
<td>0</td>
<td>430.0</td>
</tr>
<tr>
<td>Other</td>
<td>12.0</td>
<td>5.2</td>
<td>0</td>
<td>17.2</td>
</tr>
<tr>
<td>Additional Hospital</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Lease Increases</td>
<td>28.4</td>
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<td>0</td>
<td>28.4</td>
</tr>
<tr>
<td>Increase</td>
<td>$ 7,399.4</td>
<td>$ 3,208.3</td>
<td>$ 53.5</td>
<td>$ 10,661.2</td>
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<tr>
<td>FY 1980 Recommendation</td>
<td>$88,099.5</td>
<td>$38,808.9</td>
<td>$858.4</td>
<td>$127,766.8</td>
</tr>
<tr>
<td>Percent of Net Increase</td>
<td>9.16</td>
<td>6.85</td>
<td>6.65</td>
<td>8.43</td>
</tr>
<tr>
<td>Source of Funds:</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>General Revenue Fund</td>
<td>$76,347.2</td>
<td>$33,686.2</td>
<td>$858.4</td>
<td>$110,891.8</td>
</tr>
<tr>
<td>University Income Fund</td>
<td>11,752.3</td>
<td>5,122.7</td>
<td>0</td>
<td>16,875.0</td>
</tr>
<tr>
<td></td>
<td>$88,099.5</td>
<td>$38,808.9</td>
<td>$858.4</td>
<td>$127,766.8</td>
</tr>
</tbody>
</table>
Dr. Brown stated that there was the pressing matter of determining certain specifics about our appropriation bill which will be introduced in late March. One of the questions upon which it would be helpful to get some Board guidance is the matter of auxiliary enterprise tuition retention program. One University favors spreading this tuition retention phase-out over five years and the other University favors phase-out over six years. There is no problem in this matter; largely it would depend upon the needs felt by the administrations, but we need to make some kind of decision about this relatively soon so the IBHE can put together its final figures on the Governor’s budget allocation. Related to that is how we react to the problem of the Governor’s cut of $30 million from higher education recommendations made to the IBHE. It is rather easy to see maybe how to cut $12 million, but as to the other $18 million it is difficult to see how to proceed in connection with priorities for allocation at the Governor’s budget level. The Governor was hopeful to begin with that the seven percent salary increase could be managed even with his rather heavy cut. However, he might be becoming more amenable to the idea that that increase is not possible. In all probability, a salary increase of five percent could be managed under the Governor’s budget, six percent if absolutely nothing else were done, and it is almost impossible to attain seven percent with the money available.

Dr. Brown asked the two Presidents to tell him the kinds of things they would like to see as priorities. One specific and obvious approach is to present an appropriation bill at the level of the IBHE recommendation recognizing that through the legislative process it will undergo various cuts of significant nature. In general, it seems better to go in with a bill that can be cut than it does to go in with a lesser bill which we anticipate can be added to, because additions occur rarely and this might be the year that additions occur not at all.
Chairman Rowe asked if anyone had a problem with our budget going in at the IBHE figure; he certainly hoped it would go in no lower.

On the auxiliary enterprise phase-out problem, President Shaw strongly urged that the Board permit the two campuses to plan as they have which is five and six years, respectively. There did not seem to be a problem with this approach from the members of the Board.

President Shaw pointed out that SIUE faced a $700,000 lug and he had objections which he raised in January to no avail; however, at this point, unless the Board advised him to the contrary, his intention was to try to convince the IBHE that the lug should be reduced proportionate to the amount of new money that we were not getting.

Dr. Brown stated that the IBHE had adopted statewide priorities for capital projects at its meeting this week. The emission control matter at SIUC is statewide priority number one in the IBHE's view, and it absorbs a significant amount of money in a year when it is anticipated there will be a relatively small amount of money available. The guess seems to be in Springfield that the Governor will accept capital budget projects up to somewhere between $20 and $30 million; the Governor has not yet indicated where his cut will come. It has to come above the $22 million level for an Edwardsville project to be in, and it is very difficult to anticipate that the Governor's budget will include some very important matters for Edwardsville. Maybe President Shaw would like to comment on this matter.

President Shaw said the $22 million level would permit a very good beginning at the Broadview Hotel which is very important to SIUE. The other item is the multi-purpose building, and he would like to ask Senator Vadalabene to sponsor a bill for separate legislation and also make a concerted effort to obtain release of the planning money. Unless the Board has objections, he would like to have that legislation submitted as well as a second piece of legislation
which would permit SIUE to spend the SWRF reserve and the intercollegiate athletic reserve which otherwise could revert back to the State Treasury.

Chairman Rowe asked if this action would satisfy the Auditor General. Mr. Isbell responded that he had had telephone discussion with Auditor General Cronson and the initial discussion of this seemed to excite him; he thinks this would be a wonderful approach. When we actually do it, let us hope Mr. Cronson is still excited.

Mr. Wright asked about the SIUC School of Law. President Brandt said they were wrestling with the bureaucracy at the present time. The problem developed when the Capital Development Board would not allow us to come in for the library stacks as equipment, and this left us significantly short and with less money than it would take to build what the architects had designed, so then it was a matter of a lengthy discussion between CDB and the architects about additional money for the architects to do the redesigns to get the project back down to the money that CDB had decided it would make available. It was his understanding that the architecture is going forward but in the process we have probably lost three or four months' worth of time. In response to Mr. Elliott's question about meeting the time schedule on the advertising for bids, President Brandt replied he had not had a formal report but he thought enough time was lost that it would probably be some time in the summer, when we had hoped to be ready for bids late in the spring. Dean Lesar does not think this delay will jeopardize the accreditation of the law school so long as the building is still going forward.

The Chair stated that there was no objection to President Shaw's statement that the President would proceed as necessary to assist in the sponsorship of a bill to provide for the monies for the multi-purpose building and also to have appropriated the SWRF and intercollegiate athletic reserves.
Mrs. Blacksheere remarked that SIUE was the only university campus which does not have a Physical Education Building, and it was interesting to her that the IBHE knows the need and yet they put it far enough down that it does not take up dollars because they know that the Governor is not going down the list that far, so they know we would go ahead with this action and that way they do not expend any of their dollars when they set their priorities.

President Brandt commented that SIUC's Women's Gymnasium is below the SIUE's multi-purpose building. The building is physically deteriorating to the point where it is giving significant problems. We were supposed to be in compliance with Title IX regulations by September 1, and now there is no way we will be able to say we are in compliance with that particular facility. He would also like the Board's authorization to sound out the environment in Springfield and see if there is a chance to go ahead and introduce legislation for about $2-1/2 million.

After discussion, Chairman Rowe acknowledged indications of support for a separate bill for the SIUC's Women's Gymnasium.

Dr. Brown stated he had hoped to give the Board a review of the impact of President Carter's guidelines on wages and price standards as they apply to the needs and problems of the University. A good deal of time has been spent in attempting to analyze the regulations and the interpretations put out by the National Association of College and University Business Officers. We find that some ways of interpreting these regulations and interpretations put us fairly close to difficulty with the standards. On the other hand, the kinds of interpretations and applications that are being made across the country by other institutions leave us with no significant kind of problem, and we feel that the best thing we can do is to review our specific needs with the Office of Wage and Price Control and make sure that we are clear with the federal
agencies that are charged with jurisdiction over these matters and come back to the Board in March with a definitive indication.

The following matter was presented:

OUT-OF-STATE TUITION FOR THE SCHOOL OF DENTAL MEDICINE, SIUE
[AMENDMENT TO IV CODE OF POLICY C-3]

Summary

This matter establishes a separate tuition rate for students enrolled in the School of Dental Medicine, SIUE, who are not residents of the State of Illinois. The tuition rate proposed is $969 per quarter for out-of-state students, compared with the current tuition rate of $323 per quarter for all students enrolled in the School. The out-of-state rate would be effective Fall Quarter, 1979.

Rationale for Adoption

Since its establishment in 1970, the School of Dental Medicine, SIUE, has had a single tuition rate which has been applicable to all students enrolled regardless of whether they were residents of Illinois. A recent review of tuition rates at other dental schools in Illinois and neighboring states indicated out-of-state students are normally assessed a tuition rate approximately three times the rate for in-state students. For several years the School of Dental Medicine followed a practice of preferential consideration of Illinois residents in their admission of students. While this policy is not to be eliminated entirely, school officials intend to consider admission of some out-of-state students, particularly in minority areas.

The proposal to create an out-of-state student tuition rate for the School of Dental Medicine recognizes the principle that such students do not, through tax payments, assist in supporting the University generally or the School of Dental Medicine in particular. The costs of dental education are quite high due to the capital equipment and facilities required, and University officers do not believe that Illinois taxpayers should subsidize the educational costs of non-Illinois residents.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Dean of the School of Dental Medicine, SIUE. It is recommended for adoption by the Vice-President and Provost and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective Fall Quarter, 1979, IV Code of Policy C-3 be amended to read as follows:
3. e. Tuition. Effective Fall Quarter, 1979, tuition for in-state students attending the School of Dental Medicine is $323 per quarter, and tuition for out-of-state students attending the School of Dental Medicine is $969 per quarter.

Mrs. Blackshere stated that as she read the mission of SIUE, it was to concern itself with the needs of the Metro-East area. She looked upon the Metro-East area as that part of St. Louis which services SIUE and she was concerned that we were not meeting our obligation. She did not know where to draw the line as to what is out-of-state and what is in-state when these students were not Illinois residents. She inquired whether there were any figures as to how many students are not residents of the immediate area. President Shaw replied that SIUE had a small number of so-called out-of-state students, and even if the School of Dental Medicine tuition were tripled, it was still a good deal. He felt a very strong commitment to serve the region and he was talking about the Metro-East area and the rest of Southern, Central, and Eastern Illinois, which was where most of our graduates would be going. There is a second strong commitment to increase the number of minority dentists in this area. Admissions practices will be carefully monitored in the next few years so that the students who graduate from the School of Dental Medicine will likely stay in Illinois.

After further discussion, Mrs. Blackshere moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the President, SIUE, President Shaw announced that the Department of Theater and Dance will have one of its student productions included in the American College Theater Festival regional competition. SIUE was very proud of this production, "A Company of Wayward Saints." The company was nice enough to present an encore performance last week which he
Chairman Rowe expressed his opinion that governance is a matter that you are never going to not be discussing; governance had been talked about ever since he had been on this Board for eight years. He continued that this particular governance discussion had started in June, and this Board had been urged by the two Presidents not to hold the hearings in July and September as the Board had preferred, but to wait until October and November when there would be a full complement of students and faculty on both campuses, and the Board had delayed the hearings. He said they had then announced that the Board was going to be considering the input received at these public hearings. He knew of no Board of Trustees in this state that has spent as much time in public hearings as this Board has, and there has been plenty of opportunity, in his opinion, for input from the campuses. He had only one professor call him and express his opinions, though he has had considerable calls from the news media. Chairman Rowe would like to proceed with the Committee recommendations, provide for some input here today, and then act, but he was speaking as one Board member. He then suggested, if it were the Board's pleasure, that the Board proceed with the Committee report and then sooner or later take a vote on whether to proceed. Hearing no objections, Mr. Norwood was instructed to proceed.

Mr. Norwood read the following report and attached resolutions:
was unable to attend because of attending the IBHE meeting. Three members of that cast were given unanimous nominations for the Irene Ryan Award for Acting: Robert Kratky, Lynne Moon, and Dennis Smith. Katherine Dunham, Director of the Performing Arts Training Center in East St. Louis, received the 1979 Albert Schweitzer Music Award in ceremonies at New York's Carnegie Hall on January 15. A program of historic works was narrated by former Dunham dancer Eartha Kitt and performed by three generations of Katherine Dunham Company dancers, singers, and musicians. He expressed his pride in her international fame but more significantly her concern and her efforts in the City of East St. Louis. President Shaw had announcements of a number of grants received which he would give to the Assistant Secretary to be placed on file.

The Chair stated the next item on the agenda would be Consideration of Governance Matter. He recognized Mr. Norwood, Chairman of the Ad Hoc Committee on Governance.

Mr. Norwood requested that the Report of the Ad Hoc Committee on Governance be distributed at this time. Before he presented the report, he wanted to present a request from Dr. Arthur A. Stahnke, President, Faculty Senate, SIUE, to the Board:

The SIUE Faculty strongly urges that any decision on governance be delayed until adequate deliberation of the question and its ramifications have taken place. At a minimum, "adequate deliberation" should include the following:

1. Acceptance of the Faculty Senate Presidents as consultant-observers on the Ad Hoc Committee on Governance.

2. One or two day visits by the Ad Hoc Committee to the two campuses to sample faculty, student, and administration views on governance.

3. Publication of the Committee's recommendation(s), with justification, in sufficient time to give the several constituencies on the two campuses the opportunity to submit its reasoned assessments to the Board prior to the Board's final determination.
REPORT OF THE AD HOC COMMITTEE ON GOVERNANCE

Board of Trustees
Southern Illinois University

February 8, 1979
The Ad Hoc Committee on Governance was appointed by the Chairman of the Southern Illinois University Board of Trustees on January 23, 1979. It was charged with reviewing information regarding governance received during the preceding several months. The Committee's task was to make recommendations to the full Board regarding possible modifications of the governing administrative structure of the System and to report, if possible, at the February 8, 1979, meeting of the Board.

The nature of the University chartered in 1869 and the administrative structure adopted by the Board of Trustees to govern it has changed considerably since the late 1940's in a manner which closely parallels the evolution of many other multicampus systems. Beginning in the late 1940's, the University in Carbondale offered academic courses in the Metro-East area. Branches opened in 1957 in East St. Louis and Alton. This initiative led to the eventual development of a separate campus of the University in Edwardsville. As that campus prospered, recognition of it by the Board as a separate University within the SIU System took place. In 1969 the formal designation of the campuses was changed to Southern Illinois University at Carbondale and Southern Illinois University at Edwardsville. Despite the separate identities established by this distinction, Southern Illinois University continues to be recognized as a single university system, one of four public senior university systems in Illinois.

The development of a governing administrative structure which meets the needs of the Universities and the System both internally and externally has been an ongoing process for the Board of Trustees. As the Universities and the System have grown and matured, the governing administrative structure has adapted to meet new needs. In 1965 the chief executive authority of SIU was a single President. Also in 1965, the new Edwardsville campus was opened. However, the academic, financial, and other administrative functions were centralized under this officer's immediate authority, even though in 1965 both of the campuses were substantial operations. In 1968 the decentralizing of administrative functions and the transferring of authority to the campuses began in earnest. In June 1968, a Chancellor for each campus was named, both reporting to the President. The academic autonomy of the campuses was firmly established by the separation of the graduate schools in 1970. Other major changes in the governing administrative structure took place in 1970. During that year, the long-time President of the University, Dr. Delyte W. Morris, resigned, the Chancellors were granted direct access to the Board, the position of President of Southern Illinois University was eliminated with the chief administrative authority of the University being vested temporarily in a six-person University Administrative Council, and the position of Chief of Board Staff was created. The University Administrative Council consisted of a Chairman, two System Vice-Presidents, the two Chancellors, and the Chief of Board Staff. The Chief of Board Staff served as a non-voting member. In 1971 the positions of President of SIUC and President of SIUE were created, the University Administrative Council was abolished, and a Decentralization Committee was appointed. Over a period of several months the Board, upon recommendations of this Committee, directed functional and administrative decentralization and assigned specific responsibilities to the separate Universities.

As early as 1971, the executive authority of the University System was vested in three officers, the President of SIUC, the President of SIUE, and the Chief of Board Staff, each reporting directly to the Board of Trustees. In 1973
the Board created the System Council, composed of the three executive officers, and charged the Council with the resolution of System concerns. In 1974 the title of the Chief of Board Staff was changed to the General Secretary of the Southern Illinois University System.

During the period 1968 through 1974, then, the Board of Trustees moved deliberately from a governing administrative structure which was almost totally centralized to one which was basically decentralized. During each of the public discussions of governance during that period the issue of institutional autonomy versus administrative centralization predominated. The same issue has also surfaced strongly in the Board's most recent review of governance. In June 1978, the Board of Trustees called for public hearings on the subject of governance on the campuses of both Universities. After hearings were held on both the Carbondale and Edwardsville campuses transcripts of the testimony and supporting documents referred to by the presenters were transmitted to members of the Board for further study.

Review of the testimony revealed that many persons favored continuation of the current governing administrative structure. Also proposed were the essentials of at least four alternative models of governance. Board Staff undertook an analysis of the testimony which resulted in the development of five models of governing administrative structure. Ascribed to each of the models were a set of general characteristics, a hypothetical organization chart, estimated costs, and possible advantages and disadvantages. Additionally, six institutions were identified which shared a variety of characteristics with the SIU System and which merited additional detailed study. The six institutions were: The University of Alabama, The University of Colorado, The University of Illinois, The University of Massachusetts, The University of Missouri, and the University of Nebraska. Results of the investigation of administrative structures and practices at these institutions were transmitted to the Board early in November 1978.

The Board's review of the governing administrative structure at SIU, the study of the governance of other multicampus universities, and the study of possible alternatives to the current structure revealed both strengths and weaknesses of the current structure. The current governance structure allows a high degree of operational and policy-making autonomy for each of the Universities within the framework of a system and is consistent with the system of systems approach to governance of higher education in Illinois. Operational decision-making takes place, for the most part, at the Universities and thereby allows involvement of the campus constituencies. The structure allows and encourages the development of a single large political base, rather than smaller independent political bases for each University, and allows for a single spokesman to represent the Board and the System on System issues and the Presidents to represent their Universities with regard to specific University concerns. While support for the functions of the Board and the Board Staff are often criticized as being too costly, actual expenditures are comparable to those units performing similar functions elsewhere. Board Staff performs a filtering and analytical function for the Board which allows the Board to concentrate on policy, rather than operational matters. Additionally, Board Staff serves as a buffer from external pressures for the Universities and as a source of advice and counsel for the Board which is independent from local or special interest pressures. These strengths of the structure are in large measure related to the Board's continuing commitment to the autonomy of the campuses.
The weaknesses of the current structure relate directly to its frequent inability to function as a System when such action is advantageous and to the tendency of the structure to force Board involvement in areas of operational, rather than policy, concern. While the structure allows for a single voice to represent System positions, provided such positions are unanimously supported in the System Council, the development of a new position or the modification of an established position requires that the System spokesman return to the System Council for unanimously supported authority. The Council's members may view a problem from a different perspective and, therefore, may not agree. The structure, therefore, relies upon the good will and cooperative efforts of executive officers to resolve questions and, in addition, imposes time requirements which frequently complicate major decisions.

The System Council, as a body which meets regularly only once a month, does not provide flexible System leadership on a day-to-day basis. While the System Council is delegated considerable responsibility in matters of System concern and the Universities' Presidents are delegated considerable responsibility for University concerns, a major weakness of the structure is that no authority is authorized to determine which matters are of System concern and which matters are of individual University concern. When the System Council is unable to agree on a common approach to a particular problem with System-wide implications, the Board is required to resolve the disagreement. This requirement frequently involves the Board in operational and administrative areas, as opposed to policy areas.

The present governance structure has a tendency to be adversarial, often opposing the Board Staff against administrative officers of one or both Universities and on occasion pitting University administration against University administration. Again, because the Board is the only authority for resolution of such conflicts, the Board is regularly placed in the position of becoming involved. And because clear lines of authority with respect to System versus University matters are not drawn, the structure is especially susceptible to conflict between or among executive officers. These potential and actual conflicts can hamper the free exchange of information and opinions between executive officers. An executive can be held responsible for decisions only when he or she has the authority to implement them. And because the Board has not given any executive officer authority to make decisions regarding System versus University questions, the Board can hold no one accountable.

The goal of the Board is to retain the advantages of the current structure while at the same time making changes which will eliminate the weaknesses. A return to the pre-1968 organizational structure in which all major functions and activities of the System were centralized under a single executive is not, the Committee repeats is not, acceptable for many reasons. While such a structure would, at least theoretically, remove some of the weaknesses of the current structure, the change would result in a great diminution in the strength that the System draws from having two autonomous Universities with distinct missions. Similarly unacceptable is the idea of further decentralization of the System. While such an action would leave intact many of the advantages of the current structure, further decentralization would tend not to resolve the problems identified by the Committee with the current structure and would seriously weaken both Universities, especially in the context of the State's system of systems.
A change in the current structure which would increase the authority of Board Staff in external relations and at the same time reduce Board Staff involvement in internal System affairs would heighten an already existing weakness of the current structure. The separation of authority for external relations from authority and responsibility for internal System concerns would have the effect of insulating the primary System spokesmen from the particular concerns and problems of the System and the Universities. Separating the authority to make commitments externally from the responsibility for the effects of such decisions internally could lead to the irresponsible use of authority by external spokesmen and a feeling of powerlessness by those persons charged with internal responsibilities. The resolution of such potential conflict would once again be placed in the hands of the Board.

Review and analysis of all these considerations have led to a Committee understanding out of which appear the following conclusions:

1. The Committee firmly believes that the autonomy and diversity of the separate Universities will not be compromised by a properly constituted System executive function to accommodate more effective decision-making on the System level and a more efficient functioning of the Board of Trustees.

2. The Committee believes that the System needs to speak with a single voice externally, particularly to the Governor, the General Assembly, and the Board of Higher Education. The challenges which lie ahead for SIU and for all of public higher education in the next decade will, the Committee believes, require that SIU speak with one authoritative voice.

3. The Committee believes that the current structure encourages, or at least perpetuates, internal conflict between executive officers with equal authority, and that the creation of a single executive with authority and responsibility in areas of System concern will eliminate these tendencies and stresses.

4. The Committee believes that the creation of a single executive with authority and responsibility in the areas of System leadership, coordination, and planning will allow the System to make best use of limited resources.

The goals of the Board of Trustees, in attempting to meet the profound responsibilities incumbent upon its role, will most effectively be pursued by recognizing the needs of the time and the welfare of the institutions under its authority. To satisfy that major responsibility, the Committee presents the following proposal for reorganization of the governance structure of Southern Illinois University, made in the form of specific recommendations for specific actions, for the Board's consideration:

1. That the Board create the position of Chancellor of The Southern Illinois University System. The Chancellor
will serve as the chief executive officer of the System, reporting directly to the Board, and will be the primary link between the Board's responsibilities for policy and the Presidents' responsibilities for operations. Other responsibilities will be specified by the Board.

2. That the Board abolish the position of General Secretary of the Southern Illinois University System and that the authority and responsibilities vested in the General Secretary be transferred to the Chancellor.

3. That the Board abolish the System Council and that System Council functions will be performed in a manner to be determined by the Chancellor.

4. That Presidents remain as chief executive officers of the respective Universities, reporting directly to the Chancellor and through that officer to the Board.

5. That the Chancellor be supported in the discharge of his or her duties by a professional staff, none of whom will have direct operational responsibilities at either University. The Committee does not anticipate the creation of a large professional staff assigned centrally.

6. That the Chancellor will be primarily responsible for the development of appropriate System goals, policies, administrative structures and operating procedures in the areas of academic affairs, financial affairs, general administration, external relations, and legal affairs. The Chancellor will be guided in the development of such organization and procedures by the Board's firm commitment to a high degree of academic and operational autonomy for Southern Illinois University at Carbondale and Southern Illinois University at Edwardsville consistent with the concept of the University System.

7. That the "Guidelines for the Functions of the Board, the Presidents and the General Secretary of the Southern Illinois University System (I Code of Policy C)" be amended to incorporate the changes recommended in 1-6, above, and the other various changes deriving from them as specified by the Board.

8. That the Board acting as a committee of the whole undertake a national search for a Chancellor. The Board will be assisted in the search and selection process by a group composed of students, faculty, staff, and alumni. The Board will have as a goal the selection of a permanent Chancellor by July 1, 1979, and will establish appropriate timetables and procedures to accomplish this goal.
9. That the Board name an Acting Chancellor to serve in that
position until such time as a permanent Chancellor assumes
his/her duties. The current Board Staff will serve as the
interim staff of the Office of the Chancellor and also as
the support staff for the Board pending further determi­
nation of responsibilities of the Office of the Chancellor
and the Office of the Board of Trustees.

10. That salary and perquisites for the Presidents will remain
unchanged. The Board will review all senior administrative
salaries before July 1, 1979.

11. That the Board conduct a review of the new governing
administrative structure five years from this date and that
the Board make any structural or personnel changes deemed
necessary as a result of that review.

12. That the spirit of the Board is that any additional
centralization of the System must be justified to and
specifically approved by the Board.

13. That the expenditures of the central office not exceed
that amount presently authorized for the Board Office by
the Legislature with the exception of inflationary
increases.

To implement these recommendations, the Ad Hoc Committee presents for
the Board's consideration the attached resolutions.

CHANGES IN THE GOVERNING ADMINISTRATIVE STRUCTURE
OF THE SOUTHERN ILLINOIS UNIVERSITY SYSTEM
[AMENDMENTS TO I CODE OF POLICY C]

Resolution

WHEREAS, The Ad Hoc Committee on Governance has made recommendations
to the Board of Trustees regarding modification of the governing administrative
structure of The Southern Illinois University System;

WHEREAS, The Committee recommends the creation of the position of
Chancellor of The Southern Illinois University System;

WHEREAS, The Committee recommends the abolition of the position of
General Secretary of the Southern Illinois University System and that the
authority and responsibilities vested in the General Secretary be transferred
to the Chancellor;

WHEREAS, The Committee recommends the abolition of the System Council
and that System Council functions be performed in a manner to be determined by
the Chancellor;

WHEREAS, The Committee recommends that the Presidents remain as the
chief executive officers of the respective Universities; and
WHEREAS, The Board of Trustees wishes to implement the recommendations of the Ad Hoc Committee;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That I Code of Policy C be amended to read as follows:

C. Guidelines for the Functions of the Board, the Chancellor of The Southern Illinois University System, and the Presidents

1. The Board

The Board of Trustees is ultimately responsible to the people of the State of Illinois for every function of Southern Illinois University.

The Board shall adopt policies that enable The Southern Illinois University System and its constituent Universities to formulate and carry out their missions in a manner consonant with the best interests of the people of the State of Illinois.

The relationships between the Board and the Chancellor of the System shall be such that having once been selected by the Board, with the assistance and involvement of the appropriate University groups, the Chancellor functions with full autonomy in all spheres excepting those reserved to the Board.

The Board:

a. Approves and supports a mission and scope for the System and for each University which recognizes the uniqueness of the Universities.

b. Sets policy with regard to State support.

c. Sets policy concerning custody, obligation, and expenditure of funds.

d. Approves new programs and substantial changes in existing programs.

e. Deals with land holdings.

f. Awards major contracts and approves employment contracts.

g. Serves as final recourse for internal grievances.

h. Approves major alterations of internal organization, academic program, capital facilities, and personnel policies.

i. Encourages coordination of all elements of the System.

j. Involves itself in any matter which is of exceptional public concern.
2. The Chancellor

The Chancellor of The Southern Illinois University System is the chief executive officer of the System and exercises such powers as are necessary for the System's governance and function. The Chancellor serves as the primary link between the Board's responsibilities for policy and the Presidents' responsibilities for operations. The Chancellor reports directly and only to the Board of Trustees and is responsible to the Board for the effective administration of the System.

The Chancellor:

a. Provides general leadership for the System.

b. Proposes to the Board, and enunciates on its behalf, the mission and scope of the System and the Universities.

c. Proposes to the Board goals, policies and actions which serve the best interests of the System and Southern Illinois University at Carbondale and Southern Illinois University at Edwardsville and promulgates guidelines and regulations for the consistent interpretation and application of Board policies.

d. Coordinates the academic, financial, and other functions of the System and its Universities in a manner which assures institutional autonomy consistent with an integrated system of related and cooperating institutions.

e. Recommends to the Board, after appropriate consultation with and involvement of the Universities' constituencies, the appointment and terms and conditions of employment of the Presidents.

f. Directs the activities of the Universities' Presidents in a manner which promotes the general welfare of the System and the Universities and insures institutional autonomy consistent with the concept and function of a system.

g. Serves as the chief spokesman for the System in external relations and represents the Board and on its behalf maintains liaison with the Office of the Governor, the General Assembly, the Illinois Board of Higher Education, and other external agencies.

h. Recommends to the Board all major alterations of internal administrative organization, academic program, capital facilities, and personnel and other policies.

i. Develops and recommends to the Board an annual budget request and System internal operating budget.

j. Cooperates with the Board in the periodic evaluation of his/her effectiveness.
3. The Presidents

The Presidents are the chief executive officers of the respective Universities, reporting directly to the Chancellor and through that officer to the Board of Trustees. The Presidents are responsible to the Chancellor and the Board for the effective discharge of their responsibilities, including but not limited to those listed below:

Each President:

a. Assists in formulating policies for adoption by the Board of Trustees.

b. Carries out approved policies, guidelines, and regulations governing the management of academic, business, and student affairs, delegating execution to administrative aides and heads of appropriate functional areas.

c. Develops and recommends to the Chancellor a mission and scope for the University.

d. Develops and recommends budgets to the Chancellor and controls the allocation of University expenditures within the framework of budgets approved by the Board.

e. Devises and assumes primary responsibility for the internal organization of University administration, including academic, business, and student affairs, and the development and management of the physical plant and auxiliary services.

f. Provides necessary leadership in educational development, such leadership to be consistent with appropriate internal delegation of policy responsibility to the faculty and other constituencies, with encouragement of advice from these groups wherever delegation is not appropriate.

g. Appoints all academic and nonacademic employees within the limitation of powers delegated by the Board of Trustees.

h. Informs the Chancellor of all matters important to operation, management, control, and maintenance.

i. Cooperates with the Chancellor and the Board in periodic evaluation of his/her effectiveness.

j. At the direction of the Chancellor, represents the University in its relationship to external agencies in local, state, and federal government and assumes primary responsibility for the external relations activities of fund raising and alumni relations.

BE IT FURTHER RESOLVED, That this action supersedes and modifies other policies and procedures of the Board of Trustees which are inconsistent with this action; and
BE IT FURTHER RESOLVED, That the Chancellor is directed to propose to the Board of Trustees revisions to existing policies and procedures which will bring them into conformity with this action and that necessary amendments to the Bylaws and Statutes of the Board will be proposed to the Board for action at its meeting of March 8, 1979.

ESTABLISHMENT OF A BOARD CHANCELLOR SEARCH COMMITTEE

Resolution

WHEREAS, The Ad Hoc Committee on Governance has recommended the creation of the position Chancellor of The Southern Illinois University System and that a national search be undertaken to fill such position; and

WHEREAS, The Board of Trustees wishes to implement the recommendations of the Ad Hoc Committee;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Board of Trustees acting as committee of the whole, to be named the Board Chancellor Search Committee, undertake a nationwide search for the position of Chancellor of The Southern Illinois University System.

ESTABLISHMENT OF A CHANCELLOR SEARCH ASSISTANCE COUNCIL TO ASSIST IN THE BOARD OF TRUSTEES SEARCH FOR A CHANCELLOR OF THE SOUTHERN ILLINOIS UNIVERSITY SYSTEM

Resolution

WHEREAS, It is desirable to involve constituencies of Southern Illinois University in the process of selection of a Chancellor of The Southern Illinois University System;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

1. A Chancellor Search Assistance Council is hereby created to act in an advisory capacity for the Board of Trustees in its search for a Chancellor.

2. The Council shall be chaired by a member of the faculty or staff to be named by the Chairman of the Board with Board membership approval to serve on a full-time basis for the life of the Council.

3. The Council shall be composed of representatives of the following groups:
   a. Faculty          2 from each University
   b. Students        1 from each University
   c. Civil Service employees 1 from each University
   d. Administrative/Professional Staff 1 from each University
   e. Alumni           1 from each University
4. The Chairperson with the approval of the Board shall name the representatives as numbered above from panels consisting of double the number of representatives listed. The panels are to be provided by the following constituency groups: a. the Faculty Senate and the Graduate Council at SIUC and the Faculty Senate at SIUE; b. the Student Senate and the Graduate Student Council at SIUC and the Student Senate at SIUE; c. the Civil Service Employees Council at SIUC and the University Staff Advisory Council at SIUE; d. the Administrative and Professional Staff Council at SIUC and the University Staff Advisory Council at SIUE; e. the Alumni Associations at SIUC and SIUE.

5. The panels shall be provided to the Chairperson in such time that the Council membership can be approved by the Board Search Committee not later than March 8, 1979.

6. The Chairperson is hereby delegated the authority to fill vacancies on the Council, drawing any replacement from a panel prepared by the appropriate constituency group as in number 3 above.

7. Funds to support the work of the Council shall be provided. The Chairperson will serve as fiscal officer of the account.

BE IT FURTHER RESOLVED, That the Chancellor Search Assistance Council is directed to carry out its assignment subject at present to the following guidelines:

1. The Council will observe the principles of affirmative action/equal opportunity employment.

2. In the interest of the System's and Universities' welfare, the search for a Chancellor should proceed with all dispatch consistent with a careful and thorough review of all candidates.

3. The new Chancellor of The Southern Illinois University System should assume office as soon as possible.

4. The Chairperson of the Council is designated as official liaison officer to maintain close communication with the Board Search Committee in order to provide progress reports and cooperatively resolve unanticipated problems. Majority and minority views of the Council shall be duly relayed to the Board Search Committee by the Chairperson.

5. The Board of Trustees will make the final selection and appointment of a Chancellor for The Southern Illinois University System.

6. Members of the Council will be entrusted with the names, professional histories, and personal references of many individuals. Discretion, both during and after the search process, is necessary and appropriate.

7. Procedures and schedules governing Council actions will be determined by the Board of Trustees.
The Chair stated that in accordance with the previous discussion after the presentation of the Committee report there would be a recess for lunch. The time was 11:52 a.m.

At 1:00 p.m., the Chair reconvened the meeting. As the Chair had indicated earlier, anyone desiring to make a presentation should make their wishes known to the constituency tables. He had asked both Presidents and the General Secretary if they desired to make a statement before we turned to the constituency tables. President Shaw asked leave to make a brief statement at this point.

President Shaw wanted to briefly review the main points that he had made at the October hearing. He suggested that regardless of what governance system the Board might have there are basic components that should be considered essential, and he had indicated four main ones: First, that those responsible, that is your Presidents, for the management of each institution have the authority to deal with the challenges presented. Second, that any move toward centralization is much harder to reverse than is decentralization. Third, a good system is sensitive to the unique needs of each campus. Fourth, a good system allows for the flexibility necessary for each institution to develop its own initiatives.

In responding to the report of the Ad Hoc Committee on Governance, concern is manifested because the recommendation is for greater centralization. Whether we call that a staff model, a Chancellor system, or whatever, it does mean more centralization, and as he had outlined in October the social trends that we are seeing would suggest that trends toward centralization are not continuing. Secondly, he asked that the Board keep in mind that in Edwardsville centralization has meant being treated as an extension center rather than being treated as a bona fide autonomous regional institution. However, he thought that the recommendations give some feeling of relief. He had heard it verbalized in
the Committee meeting last night and in the report today a need to keep the campuses free-standing and that is extremely important. As one would read the document and in listening to the testimony, it suggests that the intention is not a return to colonial status. It might suggest that we might be able to be responsive to the needs of the region in the way that we have and we might be able to remain free-standing. It also suggests that at least the intent is to not return to a "super-presidency" model that is also common in higher education and also exists in this State. As he sees it, the main change in the System would be that the activities of the Presidents would be different. In a personal sense, that would mean that he would be spending less time in Springfield and more time on local and other campus issues.

President Shaw had some recommendations to make. His first one is don't do it. He had pieced together two common threads in last night's testimony at the Ad Hoc Committee meeting. The first had to do with external concerns, that we have a united front externally both legislatively and with a growing state bureaucracy. He felt external relations could be centralized without making major structural changes. The second concern had to do with conflict and that the present model encourages conflict. He submitted that this matter could be handled by simply giving the General Secretary of the SIU System the authority to resolve these conflicts, and if both Presidents knew that was the way things were to be handled he thought there would be very few instances when conflict would reach the Board. If the Board does go ahead, he would like to make three suggestions: (1) Five years from this time, that a review similar to the one that has been made in the past six months be conducted, and that in this review you look both at structure and people and that you be willing to make whatever structural and personnel changes are necessary; (2) that the central authority with the exception of external relations and conflict resolution powers
assume that decentralization be the norm and that the burden of proof for greater
centralization must rest with the central authority; and (3) that the amount
budgeted for the central office not exceed that presently authorized for the
Board Staff by the Legislature with the exception of inflationary increases.
In effect, this would put a ceiling on spending and a brake on greater
centralization than you had originally intended.

The Chair recognized Dr. Howard H. Olson, Chairman, Graduate Council,
SIUC, who thanked the Board on behalf of the Graduate Council and others at SIUC
that had the opportunity to express themselves in regard to reorganization of
the governance program that the Board is now considering. He also thanked the
Board for giving well thought out and a lot of consideration to what they were
doing on behalf of higher education in Illinois and he hoped the decision would
be in the best interest of SIUE and SIUC. In the part on the formation of the
Chancellor Search Assistance Council, he would like to encourage that the SIUC
Graduate Council be added to the panel as well as the Faculty Senate at SIUC.

The Chair recognized Mr. Sam Dunning, representing the Student Body,
SIUC, who read the following mandate passed by the SIUC Student Senate which was
a statement of protest against the policy procedures of the Board of Trustees:

WHEREAS, The procedures for conducting the SIU Board of Trustees
meetings in closed session preclude the possibility of popular
participation and hence are essentially anti-democratic, if not
totalitarian;

WHEREAS, It is not in keeping with the cherished tradition of
openness in policy-making when the Board of Trustees practiced
the exclusion of closed session records;

WHEREAS, Adequate public response so vital to democratic processes
by those directly affected by the governing body's decision is
impeded by the draconian tactics of elitist policy-making
practiced by the SIU Board of Trustees;

WHEREAS, Student Government as one of the recognized agencies
for student expression to University administrators has not
been sufficiently provided with information necessary to the
formation of opinion, pro or con;
WHEREAS, The impending changes in University administration touch upon, potentially touch upon every fiber of student life and those effects if not participation and policy-making itself should be relayed to students in a candid manner;

THEREFORE, BE IT MANDATED, That the Board of Trustees provide Student Government with all information pertinent to the proposed governance changes in the SIU System;

LET IT BE FURTHER MANDATED, That this information be provided prior to the Board's decision and with ample time for Student Government to form an adequately prepared, informed, and rational position.

The Chair recognized Dr. Panos Kokoropoulos, President, University Senate, SIUE, who stated he had presented his views at the October meeting, but he would second President Shaw's recommendation not to do it.

The Chair recognized Dr. Arthur A. Stahnke, President, Faculty Senate, SIUE, who commented he wanted to speak with moderation, a difficult task; difficult because it seemed clear to him that the decision on governance was already made and was made before the Committee meeting last night and not made in open session. He felt there was unseemly haste for finalizing this decision since only an hour or two has elapsed since the release of the Committee report and he hoped the Board would understand that he had not had time to consult with his constituencies and colleagues. He urged that action should be delayed for at least a month in order to permit a response to the report. He did not feel that either campus had been hurt by the present nature of our external relationships. He suggested that no model, including the one proposed, would eliminate conflict between the two Universities; we were competing for scarce resources and would continue to compete. Under the proposal he thought that they will sink or swim at the discretion apparently of the Chancellor, and they saw no protection against the possibility of being lost in the shuffle; most crucially the proposal does not assure the preservation of campus autonomy. He concluded by saying that the document was vague on crucial points which means later decisions will set the relationship, and gave a few examples of vagueness.
The Chair recognized Dr. Donal G. Myer, AAUP Chapter of SIUE, who stated that the American Association of University Professors at Edwardsville supported the reasonable recommendations made by Dr. Stahnke at the request of the general faculty at SIUE. He felt that a matter of this importance should be decided only after adequate time had been allowed for full discussion of all aspects of the complex issues. At this time, they did not see a need for a centralized staff governance structure primarily in order to have one voice speaking for the University System in Springfield, but strongly preferred a decentralized structure that would authorize each President to speak for his University. They objected to procedures followed thus far which had no faculty representatives involved in the discussions and arriving at the Board's decisions, and objected to the use of closed meetings for the consideration of such important matters. He strongly urged that additional time be given for consideration of changes in governance structure, and that there be genuine consultation with those who would be most affected by the proposed structure. He thought it would be unfortunate for the Board unilaterally to impose a structure that will be met with as much hostility and cynicism as this one surely would be.

The Chair recognized Mr. Tom Werner, President, Student Senate, SIUE, who stated he was quite pleased when the Ad Hoc Committee on Governance was established; however, his conception of the Committee's function was apparently in error. He had thought that some discussion of documented concerns raised at the open hearings would be considered and that some of those concerns deserved a response; and that the cost factors related to the Committee's recommendations would be presented, but in the open Committee meeting it was only mentioned in passing. He suggested that the study of the ramifications of this recommendation on the total University community should be similar to that which educational leaders from all over the state were asking the IBHE to do concerning auxiliary
enterprises, to project what effects the decision would have prior to making such a decision. Through the consideration of governance he said the students had raised over and over again the questions about the effects of this move, the effects it would have on students and the University community, and to this date neither the Board nor the Committee have addressed that question.

The Chair recognized Dr. David Valley, past President, University Senate, SIUE, who stated that as a constituency head from 1977 to 1978, he had spent many hours consulting with people on the Edwardsville campus, and he felt that he had done his homework well before making statements to the Board during that time. He had provided a lot of data to the Board and asked a lot of rhetorical questions. He assumed that the Board was listening and that what he said on behalf of the Edwardsville campus would make some difference in the Board's decisions. Now he is not so sure today. At the open hearing on the issue of governance held in October, he heard thirteen carefully worked out statements which were developed through open discussions by concerned faculty, students, and staff at SIUE, twelve of the thirteen statements urged the Board not to do what it was proposing to do now, and most of those statements asked the Board to consider very critical issues involved with the possible change to a super-president format. Dr. Valley asked if the Board intended at some time to give detailed answers to questions which show the faculty that it had considered their concerns and have somehow resolved them to the Board's satisfaction. If the Board does go ahead with the super-president format, he asked if the Board expected top quality faculty to be anxious to serve on your Chancellor Search Assistance Council. He asked the Chairman if he was willing to announce today at this meeting the open invitation for faculty members to call him when they had concerns. He requested the Chairman to come to SIUE and have an open question and answer hearing with the faculty before the Board makes a decision this paramount.
The Chair recognized Dr. Tom Baldwin, Faculty Organization for Collective Bargaining, SIUE, who stated that the faculty and other constituencies at SIUE have tried to be very reasonable with the Board on this governance issue, that the Board has had almost unanimous testimony on this campus against the direction proposed, and that the public and the press had been assured that consideration of governance was just a routine matter at the start. Then, with no warning, they were shocked to find out in January that you were calling two executive sessions in Springfield to discuss this governance issue under the shroud that it was simply a personnel matter. The Chairman announced in Springfield that "the Board has determined that the governance structure of the University will be changed," and he asked how the Board determines something such as this in executive session and did the Board have no regard whatsoever for the spirit or the substance of the Open Meetings Act. Dr. Baldwin read a passage from page 6 of a booklet provided by the Attorney General of the State of Illinois as follows: "It is the public policy of this state that the public commissions, committees, boards, councils, and the other public agencies in this state exist to aid in the conduct of the people's business. It is the intent of this Act that their actions be taken openly and that their deliberations now be conducted openly." To make matters worse, he continued, it was announced in Springfield that a governance subcommittee had been appointed and that Committee had met in Carbondale again in secret executive session. At the public Committee meeting last night Dr. Baldwin said he had attempted to address some serious fallacies in the rationale of at least three Board members, but they had been told by the Chairman of the Committee that no questions would be allowed in that public meeting. Dr. Baldwin wanted to address the fact that Mrs. Blacksheare did not really understand the budget process when she maintained that the budget of the University was only one budget. If that was so, then he wondered why
Edwardsville had to worry about a $720,000 base budget cut next year and Carbondale had almost no base budget cut. Secondly, he had wished to suggest that Mr. Norwood demonstrated vividly that he did not really understand the difference between a line and a staff officer. Since this new Chancellor has the authority for external relations of the University, both Presidents report to this person, and it appears that he has the authority to hire and fire at least in principle the Presidents, Mr. Norwood's rationale, in his opinion, was totally fallacious in assuming that this was a staff person. Then Mr. Elliott had said that we had gone too far with this autonomy matter. Dr. Baldwin suggested that Mr. Elliott really wanted to return to the 1960's and reverse all of the progress that has been made at SIUE, especially under the leadership of John Rendleman in the early 1970's, and it would be helpful if the Board, and particularly Mr. Elliott, would realize that we are nearing the 1980's and not living in the 1960's. He concluded by stating that we were in a period of tight budgets and we have a serious budget crisis in higher education, the public is concerned about the cost of government, and the Board was about to drastically increase those costs by establishing another administrative layer at the top. The Board does not have the support of its actions and he felt that the actions had been made in closed executive session from any constituencies on the SIUE campus.

The Chair stated that he would now recognize any Board members who desired to be heard. He wanted to answer a few of these questions himself: When the question was posed, "Did you listen to us?" Mr. Rowe suggested that what was really being said was "Why do you not agree with us?" They know the Board had listened, and they know it had gone through a good many hours on this matter; what they were really saying is that they did not agree with the Board so they were charging it with not listening. "Do you expect top faculty to serve on
this Council?" The answer is yes, he said, but that is up to you people. The FOCB group knows very well that he is accessible. In fact, they came to Jacksonville one time and he bought them lunch. He is accessible and any group that wanted to come to Jacksonville or invite him to come to the campuses, he would have been there, but the fact is they did not avail themselves of that opportunity and that was not his responsibility. Chairman Rowe stated he would come back to SIUE, if invited, to discuss issues that affect this great University. He did not see how anyone could address the question and say this Board was moving with unseemly haste when this subject had been talked about since last June and everyone has known that the Board was taking the matter under advisement. He pointed out they should know, too, that the Board does not live in a vacuum; that he called many Board members a good many times and during a month's time he could realize that the members were reaching a consensus; you do not have to reach a consensus in an executive session and it was not reached in an executive session. It was easy for the Chairman to know that a consensus was being reached as he talked to different Board members over the telephone. He stated that he had no objection to anyone disagreeing with his opinions, but he thought it was high time that if we must disagree we could do so in a civil manner.

Mrs. Blacksheere wanted to return to some of the suggestions that President Shaw had put forth. She could understand the concerns of some of the people and she was in favor of going through a review process and wanted to add it to the recommendations. Mr. Norwood indicated assent.

Mr. Norwood commented that he had no qualms about any investigation to see that we were doing what we said we would do. It was pretty easy to say that the Board was wrong, and you might be right, but we have been wrong many times in your eyesight. In fact, he did not ever recall being right. He had no problem about putting safeguards in this report. He also had no problem with examining
anything about the University, about the accessibility of Board members. He did not recall ever failing to talk to any student, staff member, faculty, or taxpayer in Illinois. Just do not say because the Board does something that it is wrong.

After further discussion, Mr. Norwood moved approval of the Report of the Ad Hoc Committee, which included resolutions as follows: Changes in the Governing Administrative Structure of Southern Illinois University [Amendments to I Code of Policy C]; Establishment of a Board Chancellor Search Committee; and Establishment of a Chancellor Search Assistance Council to Assist in the Board of Trustees Search for a Chancellor of The Southern Illinois University System. The motion was duly seconded.

After considerable discussion about amendments to the Report of the Ad Hoc Committee on Governance, Mrs. Blacksheere moved that the following three suggestions of President Shaw be included as amendments 11, 12, and 13:

11. That the Board conduct a review of the new governing administrative structure five years from this date and that the Board make any structural or personnel changes deemed necessary as a result of that review.

12. That the spirit of the Board is that any additional centralization of the System must be justified to and specifically approved by the Board.

13. That the expenditures of the central office not exceed that amount presently authorized for the Board Office by the Legislature with the exception of inflationary increases.

The motion was duly seconded.

The Chair pointed out that this was implementation language and that a great deal more implementation was going to be required in the ensuing months, but he could find no fault with it as a guideline. Mr. Elliott stated that he did not have any problem with the concept; however, he also thought this was implementation language and really did not belong in the report in the present context. Mr. Norwood did not have any problem with amendments 11 and 13, but
said he would like to see amendment 12 use the wording "that the spirit of the Board" would be decentralization. [NOTE: The amendments have been incorporated in the report as items 11, 12, and 13.]

The Chair called for the question on the amendments. After a voice vote, the Chair declared the motion to have passed. Mr. Elliott voted against the amendments.

Mr. Huels stated that he had no problem with extending the period. There seemed to be a need especially from SIUE for more time to discuss the governance issue, and he was looking for the Board to make comments on why they felt that the Board should not take more time and deliberation on this recommendation from the Ad Hoc Committee on Governance.

Chairman Rowe stated that he had made a statement earlier that led him to the conclusion that this Board had acted very slowly in this matter. It has been under discussion for a long, long time. It was his feeling that those who have spoken in opposition to the report were not going to be in favor of this proposal a month from now or two months from now. Mr. Norwood preferred not to delay and would like to see some action on the report today.

Mr. Elliott read the following statement:

My decision to favor a change toward centralization of governance of SIU has been given serious consideration over a long period of time. My vote broke the tie on the committee which recommended decentralization several years ago. At that time the budget of the central administration was greater than the budget of either campus, which was then governed by a Chancellor. It is clear that much decentralization was quite appropriate at that time. In retrospect, I now believe that the Board went too far.

At this time, I favor a central executive head of the Southern Illinois University System who will have authority over the separate executives of each University. The central executive should be in control of external affairs, budgets and financial affairs, planning and strategic decisions, and supervision of the campus executives. Each campus should have a chief executive who will be charged with the operation and administration of the campus.
This decision is made because of a number of reasons:

1. SIU needs a central voice which can speak with authority to the Governor, Legislature, Illinois Board of Higher Education, and others. Several voices representing parts of the System dilute our ability to persuade and occasionally work at cross purposes. The struggle for funds in the next decade will be serious. We need to present our best and most potent efforts to obtain SIU's fair share.

2. Although the situation is better now than it has been for several years, there has been too much time, energy and emotion wasted on internal conflict. This has ranged from minor to very serious and from policy to personality. Administrators' time can be spent more productively if there is an authority which can unify and direct these efforts.

3. Responsibility can never be imposed on someone who does not have authority to perform the matter for which he is responsible. The Board has placed the responsibility for a number of matters on the General Secretary of the System Council. Yet the authority to make and enforce the decisions has been withheld either in favor of University Presidents or the Board itself.

4. The Board has become excessively involved in administration, especially in areas which might involve more than one element of the University or which might have policy or public relations implication. Since the Board meets only once a month, this has often forced the Chairman to direct in the Board's name and to become somewhat of a chief executive of the System. This may be disagreeable to a Chairman since he is not a University employee and is not a professional educator. The Board ought to be involved in policy--and possibly appeals to protect individual rights. The Board and its Chairman will be better able to perform their appropriate duties if there is a central executive.

5. Each University has planned for its own future. An overall plan for the entire System has not been possible. A central administration will be better able to do strategic overall planning for the System and the region. Plans can be viewed from a broader perspective. Obtaining outside support for future plans will require that the plans be realistic, carefully constructed and forcefully presented.

6. Objection has been heard that centralization will force both Universities to become alike. Some educational authorities think to the contrary. The development of the two quite different missions for Carbondale and Edwardsville began under a central administration. The dedication of the Board to the uniqueness of each University should encourage a new
central administration to further their development for the special mission of each.

7. Coordination between the Universities should be strengthened. Some areas will be better handled separately but examination should be made to determine areas in which cooperation can provide better service to each University. Academic programs at each University can lend mutual support to those of the others. A spirit of cooperation should be furthered by a central structure which can encourage mutual support.

8. The national status of one System should be greater than that of two separate Universities. This is based not only on total numbers of students and total budget but also on academic programs and on participation in professional organizations.

9. Legislative support of the Metro-East area for SIUE coupled with SIUC's support from central and eastern Southern Illinois, Springfield and Chicago should be maintained and strengthened as a strong base for the entire System. Centralization should help prevent the fragmentation of this support.

10. Since the same administrative work is being done at this time, as will be done in the future, costs ought to be comparable. Cost consciousness and careful planning should be able to control this. Even if costs were somewhat greater, I would be for the change because it will enable the System to do a better job and give the state better long range performance for its investment. Educational opportunities for students should benefit in the long run.

11. In my view, location of central administration, selection of the persons involved and their residence are only collaterally involved and ought not to control the basic decision.

Mr. Elliott explained that these were his personal reasons and he did not attribute them to any other Board member, and that he had been on this Board for a number of years and had gone through some of the reorganizations, including serving on the original committee which recommended decentralization. He requested his remarks be made a part of the permanent record.

Mr. Wright stated that he had consulted his area legislator back in June even before he was elected as a Student Trustee to try to actually find out what the problems were with the SIU System, and he was told at that time that it was the legislator's personal feeling that he did not know who spoke for the whole
System, and he was confused since there were three people in Springfield plus lobbyists. When Mr. Wright knew that the Board was considering the possibility of changing the System, he reported this to his constituents numerous times, at the Student Senate meetings and constituency council meetings. He had set aside 18 to 20 hours a week in his schedule in order to be accessible to faculty and students. Up to this time, he has had no response from students from SIUC. He has talked to a few faculty members who were concerned. He did not feel that delaying this matter any longer would help ease the tension and hostility that was displayed here today. He commented that he had been elected overwhelmingly to the Board because of his stance on the Open Meetings Act, and he could say with all confidence that the Board had not violated that Act in any way. In talking about governance you have to be talking about the future of each of the administrators involved, and it was very difficult to be able to separate personnel from governance.

The Chair again recognized Mr. Sam Dunning, who reiterated that the SIUC Student Senate's concern was how this decision was achieved, and to implore the Board to give the Student Government an opportunity to read over this report and come back to the Board at the next meeting with a prepared and informed statement.

Mr. Norwood wanted to say that the Board had listened and had heard. Some of the points that came up during the discussions were concerns about common calendar, identical administrations, curriculum, homogeneity, functional academic conformity, the wayward step-child, and these things had been heard. He noted that SIUE is a mature University, and for anyone to see themselves being returned to the embryonic status would be to view themselves as much less talented than they are, individually and collectively; had the Board been of the mind to return either University to some lesser status, the opportunity had been present.
for many years. There were some concerns from the Carbondale campus about a leveling effect retarding the direction of the comprehensive University, treating unique problems with the same conclusions or assumptions; the new structure he thought would allow for differences not only to remain but to flourish. The responses to the Board's proposed changes seemed to him generally to fall into three groups: those who fear change because of the past; those who are willing to accept change and try it; and those who say the present is bad and what is being proposed is bad and anything the Board does is bad. He sincerely believed that everyone would be pleasantly surprised when the new system not only worked but worked well.

Mrs. Blacksheere stated that she would like to address some of the comments that have been made. For instance, President Shaw cautions everything with a "might" and she could not agree with that more because she believed that "might" can be a reality and that was why she was voting the way she was going to vote on this matter. She believed Edwardsville can be a free-standing institution; the original needs at SIUE can be achieved. She was not ignorant of many of the things that some people seemed to think she was by choosing to vote this way. It disturbed her that people were accused of ignorance when they did not agree. She had often been the only person on this Board to agree with some people, and she certainly had not been the only person on this Board who was away from ignorance. It was just a position and she had often had difficulty understanding why other people did not vote with her on this Board, but she never thought it was out of ignorance. She believed it was out of the commitment they felt. She hoped there was an understanding of why the members do what they do on this Board; it is not out of ignorance; it is not to "get" one campus or the other; it was simply because it was the thing we felt was the right thing to do for this University. There is only one budget to present to the Legislature. There is
only one budget to be heard by the IBHE. She understands the budget process at each campus, but she also knows that the final recommendations and appropriations are done as a System and that is why she felt it was important to act externally as a System. Mrs. Blacksheere was pleased with the suggestions that President Shaw had given forth because if there was any way we could reassure the Edwardsville campus she would like to do it; they have every right to be fearful. They know what they were once. She is a graduate from SIUE and she will never forget it. She had been here when it was Alton and East St. Louis and had graduated in a field because Edwardsville did not have a building. We could not go backwards even if this Board wanted to, she said, because the mission and scope is clearly stated in the master plan; we cannot take that away. It is there for you; grow with it.

Mrs. Kimmel stated that she had never worked with a Board that she felt was more committed to the welfare of a system than this Board was. She hoped that when the vote was taken and when we obviously were going to embark upon a new period in the history of the University that those of you who disagree with the decision of the Board today will not feel that the door is closed. It was going to take a great deal of work of the Board and all of the constituency groups to help work through this period of time of developing a new structure, and she felt that if we enter into this with good faith that we would have a feeling that we all were hearing each other.

Mr. Norwood brought up Dr. Olson's suggestion to include the Graduate Council in the faculty group representation at SIUC, and stated that he did not have any objection to this addition. Mr. Wright moved that on the matter entitled "Establishment of a Chancellor Search Assistance Council to Assist in the Board of Trustees Search for a Chancellor of The Southern Illinois University System," item 4 a, add the Graduate Council at SIUC. The motion was duly seconded, and
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after a voice vote the Chair declared the motion to have passed unanimously. There was further discussion as to exactly what was meant by this motion. It was the consensus that item a should read as follows: a. the Faculty Senate and the Graduate Council at SIUC and the Faculty Senate at SIUE. [NOTE: The amendment has been incorporated in the matter.]

Mr. Huels stated that he was not new to committees or governing bodies. He had a long stint with the Student Senate and he was not new to making decisions or controversial decisions, but never before had he found himself more torn in trying to reach a vote than he had with this decision. His problem was not with the structure that the Committee was recommending to the Board. He thought that through a good deal of time and a great deal of work and an immense amount of deliberation that the Committee and the Board as a whole had come to an agreement on this type of a structure because we honestly felt that it provides the best structure for the System and he honestly believed that the Board looked at it from that perspective. His problem with the Board's decision right now was the time. There had been countless requests for additional consideration from almost every constituency group that had spoken to the Board today, and he felt a need for them to be heard since the Board had made the decision on what type of structure to go to. Mr. Huels moved that the report be tabled. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels; nay, Kevin K. Wright. The motion failed by the following recorded vote: Aye, none; nay, Margaret Blackshere, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe. The Chair announced the motion to table was defeated. Mrs. Blackshere explained that in considering tabling, you have to consider how the tabling will affect you. She could not request tabling to guarantee more information for other people. She could only request it for herself, and in tabling she did
not know what she would gain. She had certainly been in contact with many people
in this area, including faculty, students, and community people. It was not a
matter that she had taken lightly and it was not a decision she had reached by
simply reading material. She believed that to delay another month would not
change her vote because no one could come up with something new since she had
talked to so many of them.

The Chair called for the question on Mr. Norwood's motion to move
approval of the Report of the Ad Hoc Committee on Governance, which included
resolutions as follows: Changes in the Governing Administrative Structure of
Southern Illinois University [Amendments to I Code of Policy C]; Establishment
of a Board Chancellor Search Committee; and Establishment of a Chancellor Search
Assistance Council to Assist in the Board of Trustees Search for a Chancellor of
The Southern Illinois University System, with changes and amendments as noted, and
the motion had been seconded. Student Trustee opinion in regard to this motion
was indicated as follows: Aye, Kevin K. Wright; nay, Stephen G. Huels. The
motion carried by the following recorded vote: Aye, Margaret Blacksheire, Ivan A.
Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe.

Mr. Norwood moved the following resolution:

APPOINTMENT OF AN ACTING CHANCELLOR OF THE
SOUTHERN ILLINOIS UNIVERSITY SYSTEM

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University
in regular meeting assembled, That James M. Brown be and is hereby appointed
Acting Chancellor of The Southern Illinois University System, effective
February 8, 1979, to serve at the pleasure of a majority of the total Board
membership or until such time as a permanent Chancellor is appointed and assumes
his/her duties, and his salary is fixed at $54,000 per year with perquisites to
be provided as specified in the previously approved Board policy entitled
"Residence Requirements of Principal Executive Officers."

The motion was duly seconded. Student Trustee opinion in regard to this motion
was indicated as follows: Aye, Kevin K. Wright; nay, none; abstain, Stephen G.
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Huels. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe.

The Chair announced that a news conference would be held immediately following the Board meeting in the International Room of the University Center.

Mr. Norwood moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 2:25 p.m.

Alice Griffin, Assistant Secretary
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The first open session of the Board of Trustees of Southern Illinois University convened on Thursday, March 8, 1979, at 7:45 a.m., in Ballroom "C" of the Student Center, Southern Illinois University at Carbondale. The regular Chairman being present, the meeting was called to order. In the absence of a Secretary, Mr. Wright moved that Mrs. Carol Kimmel serve as Secretary pro tem. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously. The following members of the Board were present:

Mr. Ivan A. Elliott, Jr.
Mr. Stephen G. Huels
Mrs. Carol Kimmel, Secretary pro tem
Mr. William R. Norwood, Vice-Chairman
Dr. David F. Rendleman
Mr. Harris Rowe, Chairman
Mr. A. D. Van Meter, Jr.
Mr. Kevin K. Wright

The following member was absent:

Mr. Wayne Heberer

Executive Officer present was:

Dr. James M. Brown, Acting Chancellor of the SJU System

The following Executive Officers were absent:

Dr. Warren W. Brandt, President, SIUC
Dr. Kenneth A. Shaw, President, SIUE

Member of the staff present was:

Mrs. Alice Griffin, Assistant Secretary

The following members were absent:

Mr. C. Richard Gruny, Legal Counsel
Mr. William I. Hemann, Financial Affairs Officer
Mr. R. D. Isbell, Treasurer and Capital Affairs Officer
Dr. Howard W. Webb, Jr., Academic Affairs Officer

The Secretary reported a quorum present.

The Chair congratulated Dr. Rendleman upon his appointment by Governor Thompson, and welcomed him to his first meeting. He continued that the members
of the Board would miss Mrs. Margaret Blacksheere, who was replaced by
Dr. Rendleman. No one did their homework any better than Mrs. Blacksheere and
while she regretted not being reappointed, she wished Dr. Rendleman well in
his new duties. The Chair also congratulated Mr. Elliott on his reappointment
to the Board by Governor Thompson.

The Chair, with the consent of the Board, officially recognized
Dr. Keith R. Sanders as the Chairperson of the Chancellor Search Assistance
Council. Dr. Sanders recommended the following persons for membership on the
Chancellor Search Assistance Council:

**Southern Illinois University at Carbondale**

William M. Herr, Professor of Agricultural Industries - Faculty
William E. Simeone, Professor of English - Faculty
Barbara S. Spears, Manager of Personnel Services - Administrative and Professional Staff
Rosia M. Kerrens, Food Production Manager - Civil Service
Ricardo Caballero-Aquino, Graduate Student (History) - Student
Roger Gray, President, Cobden First National Bank - Alumni

**Southern Illinois University at Edwardsville**

Jerry Hollenhorst, Professor of Economics - Faculty
Vera E. Sappington, Assistant Professor, Health, Recreation and Physical Education - Faculty
Margarette Bohannon, Resident Life Coordinator - Administrative and Professional Staff
Ruth S. Eidson, Administrative Aide - Civil Service
Kathleen D. Chappell, Graduate Student (MBA Program) - Student
Franklin L. Akers, Director of Community Relations, WRTH - Alumni

Dr. Sanders introduced the above people with the exception of Professor Herr
and Professor Hollenhorst who had previous commitments and could not attend the
meeting. Dr. Sanders felt very good about the nominees for the Council and all
had been highly recommended from their constituencies.

Chairman Rowe stated that the Board retained the right to approve the Chairperson and the whole Council. He had visited or telephoned each of the Board members with reference to his recommendation of Dr. Keith Sanders as Chairperson of the Council. Since the Chairperson was now official, the Chair would
entertain a motion to approve the list of nominees for the Council. Mrs. Kimmel moved that the recommended list be approved as the members of the Chancellor Search Assistance Council. The motion was duly seconded. Chairman Rowe requested that a brief resume on each member of the Council be sent to the members of the Board, and Dr. Sanders agreed to provide such information. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, David F. Rendleman, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

The Chair thanked Dr. Sanders and the Council for undertaking this assignment and welcomed them to the task. This will be a full search for a Chancellor of the Southern Illinois University System. The members of the Board do expect to be available for consultation when and as often as the Chairperson of the Council determines that it is important and necessary. At this time, the Chair proposed that the Board resolve itself into a committee of the whole to meet with the Chancellor Search Assistance Council. Mr. Wright moved that the Board resolve itself into a committee of the whole. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Without objection, Chairman Rowe adjourned the Board from a committee of the whole back into regular meeting.

Dr. Sanders suggested that a procedure statement for the Council was needed and a prospectus for the Chancellor position should be developed. These documents will be mailed to the members of the Board; if any Trustee wishes to make any change that Trustee should contact Chairman Rowe or may communicate directly with Dr. Sanders. If Chairman Rowe or Dr. Sanders do not receive any communication from any Trustees, it will be assumed that the documents are
satisfactory. Formal approval would take place at the next meeting of the Board of Trustees.

Mr. Elliott moved that the suggested approach to these matters be adopted, but that the Chairman of the Board has the right to decide other items to be added to this procedure as necessary. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

With nothing further to come before the Board, without objection the Chair adjourned the meeting until the next scheduled session. The time was 8:17 a.m.
The second open session of the Board of Trustees of Southern Illinois University convened on Thursday, March 8, 1979, at 10:10 a.m., in Ballroom "B" of the Student Center, Southern Illinois University at Carbondale. The regular Chairman being present, the meeting was called to order. The Chair was pleased to announce that Trustee Ivan A. Elliott, Jr., had been reappointed by Governor Thompson to serve another term on this Board, and he was also pleased to announce that the Governor had appointed Dr. David F. Rendleman as a new Trustee to this Board, replacing Mrs. Margaret Blackshere. He commented that Dr. Rendleman was unable to attend this session of the meeting due to prior commitments, but the Board has had the opportunity to meet him and to give him a warm welcome. He was sure Dr. Rendleman knows too of the Board's sincere regret in losing the services of Margaret Blackshere; she was an excellent Trustee, always did her homework, and she will be missed. In the absence of a Secretary, with consent of the Board, the Chair appointed Mrs. Carol Kimmel to serve as Secretary pro tem. The Chair requested Mrs. Kimmel to call the roll in order to establish a quorum, and then he would open nominations for a permanent Secretary to replace Mrs. Blackshere. The following members of the Board were present:

Mr. Ivan A. Elliott, Jr.
Mr. Stephen G. Huels
Mrs. Carol Kimmel, Secretary pro tem
Mr. William R. Norwood, Vice-Chairman
Mr. Harris Rowe, Chairman
Mr. A. D. Van Meter, Jr.
Mr. Kevin K. Wright

The following members were absent:

Mr. Wayne Heberer
Dr. David F. Rendleman

Executive Officers present were:

Dr. Warren W. Brandt, President, SIUC
Dr. James M. Brown, Acting Chancellor of the SIU System
Dr. Kenneth A. Shaw, President, SIUE
Members of the staff present were:

Mrs. Alice Griffin, Assistant Secretary  
Mr. C. Richard Gruny, Legal Counsel  
Mr. William I. Hemann, Financial Affairs Officer  
Mr. R. D. Isbell, Treasurer and Capital Affairs Officer  
Dr. Howard W. Webb, Jr., Academic Affairs Officer

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair stated that nominations were in order for the position of Secretary. The Chair recognized Mr. Wright, who nominated Carol Kimmel as Secretary of the Board of Trustees. No further nominations being heard, Mr. Norwood moved that nominations be closed. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed. By secret written ballot, Mrs. Kimmel was unanimously elected Secretary.

As a result of the change in Board membership, Chairman Rowe made the following changes in appointments of Board members:

**BOARD OF DIRECTORS, SOUTHERN ILLINOIS UNIVERSITY AT EDWARDSVILLE FOUNDATION**

Wayne Heberer  
Carol Kimmel, Executive Committee Designate

**JOINT TRUSTEES COMMITTEE FOR SPRINGFIELD MEDICAL EDUCATION PROGRAMS**

David F. Rendleman  
Harris Rowe

**ILLINOIS BOARD OF HIGHER EDUCATION ALTERNATE**

William R. Norwood

The Chair recognized Mr. Van Meter, who requested the privilege of making the following statement:

I was sorry that I was not able to attend the last meeting of the Trustees, but a previous commitment which I really could not change prevented me from doing so, and I advised the Chairman and other members of the Board at the time. All meetings of the Trustees, I think, are extremely important. But, I think, the one of last month was doubly so
because it culminated in the discussion and the vote on one of the most important matters, I think, to be considered by this Board.

As most of the Trustees know, I had been a long-time friend of the former President of SIU at Edwardsville, John Rendleman, and a very close associate of his. Some two or three weeks before his death, John called me and asked me to come down and to talk with me in a very private way about Southern Illinois University and about Southern Illinois University at Edwardsville. I went down and spent all afternoon with him in his hospital room, in which he talked to me in a very searching way about what he considered to be the future of Southern Illinois University and Southern Illinois University at Edwardsville, both of which were his true loves. He expressed to me at that time the necessity for our Board and for the constituencies of the University to get themselves prepared for what was ahead. He expressed his real concern that in the decade ahead, as we all can see the decreasing enrollments and certainly decreasing funding for higher education, that Southern Illinois University, particularly at Edwardsville, would suffer and that there would be great pressure put on all of us that it would in effect become a technical school, and that we would no longer be able to commit it to the charge which he felt so dearly about, that of becoming a real university. That concern continued with me as the Board had asked and reviewed and studied and talked about the governance of the University in the next decade.

In going back and searching my own mind as to the development of Southern Illinois University, and seeing it develop as a great University here in Carbondale, and seeing what happened in the decade, in the fifties and sixties, in the development of Edwardsville, and then seeing the establishment of each of the universities on their own, and now seeing and thinking of our preparation for the next decade, it seemed to me that the suggestions made by our Ad Hoc Committee on Governance and adopted by the Board at its last meeting is a step in the direction of getting us prepared for meeting the challenge and the unusual challenges of the different challenges that are going to be coming in the next ten years.

While my vote cannot be recorded, I did want to make my statement in a public forum of my support of the action taken by the Board at the last meeting.

Chairman Rowe thanked Mr. Van Meter for his statement of his position.

The Chair proposed that without objection, there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, JANUARY, 1979, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective January 1, 1978, summary reports of purchase orders and contracts awarded during the month of January, 1979, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.
RECOMMENDATION FOR DISTINGUISHED SERVICE AWARD, SIUE

Summary

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville present to the Board of Trustees a resolution recommending the presentation of the Distinguished Service Award to C. Kenneth Anderson at an early commencement of Southern Illinois University at Edwardsville.

Rationale for Adoption

Born in Blue Island, Illinois, in 1923, C. Kenneth Anderson has been a resident since 1940 of the region now served by SIUE. After attending Augustana College, he served as an Ensign in the Naval Air Corps in World War II.

After his return to the area, Mr. Anderson began his business career, rising to the presidency of Artex International, Incorporated, by 1952. Under his leadership, Artex has expanded and become a world leader in linen manufacturing and processing, with production plants in Highland, Illinois; West Port, Mississippi; and Henderson, Nevada. Now Chairman of the Board and Chief Executive Officer, Mr. Anderson continues to spearhead this dynamic corporation from general headquarters in Highland, Illinois.

During this period, Mr. Anderson has also given generously of his time and talents to civic and charitable activities. In 1963, he was named outstanding small businessman by the International Council for Small Business. A Past President of the National Small Business Association, he has also served as a consultant to the Economic Development Agency of Puerto Rico and as a Trustee for the U.S. Chamber of Commerce Council for Small Business. Closer to home, he has also been active as a member of the lay advisory Board of St. Joseph's Hospital and as a Trustee of KETC-TV, the area's public broadcasting television channel.

Active in the development of Southern Illinois University at Edwardsville since its earliest days, C. Kenneth Anderson is a Past President and Past Chairman of the Board of Directors of the SIU Foundation at Edwardsville, in which he continues to offer forceful leadership. He has always exerted a major leadership role in a wide variety of University activities. He has supported, and is himself a graduate of the SIU Management Development Program, also serving on the program's Advisory Committee. He is personally responsible for two annual SIUE Honors Day Awards, in Behavioral Science and in Earth Science and Planning. He has also been a member of the Board of Directors of the Mississippi River Festival.

Through the generous largesse of time, talent and dedicated concern, C. Kenneth Anderson has been one of the most valuable citizens of this region and a major source of support to this University whenever called upon. The value of his services in economic development, expert leadership, and overall devotion to the growth and prosperity of the area has been immeasurable.

Mr. Anderson resides in Highland, Illinois.
Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville have recommended this recognition and honor of Mr. C. Kenneth Anderson.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That upon the recommendation of the University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville, the Distinguished Service Award, SIUE, be presented to C. Kenneth Anderson at the June 8, 1979 commencement or some commencement thereafter of Southern Illinois University at Edwardsville.

RECOMMENDATION FOR DISTINGUISHED SERVICE AWARD, SIUE

Summary

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville present to the Board of Trustees a resolution recommending the presentation of the Distinguished Service Award to Edward S. Gibala at the Annual Service Awards Banquet of Southern Illinois University at Edwardsville.

Rationale for Adoption

Born June 8, 1923, Edward S. Gibala graduated from Benton Township High School, Benton, Illinois, in 1940. After receiving a degree of Bachelor of Science in Accounting with honors from the University of Illinois, he went on to receive a Doctor of Laws degree from that institution in 1952. From 1942-46, he served in the United States Navy.

Although his abilities and qualities of character would have enabled him to gain greater wealth and recognition had he pursued a career in the legal profession, he has instead devoted himself unstintingly during his professional career to the State Universities Retirement System of Illinois.

The improvements he has promoted and supported through the years have proven beneficial to all participants in the System and to present retirees. He has acted as careful conservator of resources, constantly protecting existing funds and unstintingly pursuing the State General Assembly and the executive branch to enhance the funding to meet the actuarial structure and the state's obligations thereto.

During his tenure, his performance has been distinguished by his ability to communicate continuously and effectively with his constituency. He stimulates ideas, and does not dodge controversy. He is an energetic advocate for all those whose present and future lives depend upon the viability and solvency of the System to which he has rendered such devoted care.
Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville have recommended this recognition and honor of Edward S. Gibala.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That upon the recommendation of the University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville, the Distinguished Service Award, SIUE, be presented to Edward S. Gibala at the Annual Service Awards Banquet of Southern Illinois University at Edwardsville.

RECOMMENDATION FOR DISTINGUISHED SERVICE AWARD, SIUE

Summary

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville present to the Board of Trustees a resolution recommending the presentation of the Distinguished Service Award to Karl L. Monroe at an early commencement of Southern Illinois University at Edwardsville.

Rationale for Adoption

Born July 1, 1915, in Jacksonville, Illinois, Karl L. Monroe became associated with the family newspaper and printing business during his high school days in 1931. In 1937, he received a Bachelor of Arts in English from Illinois College in Jacksonville; later he pursued studies in history at Saint Louis University. He served in the United States Army from 1944-46.

Although he had prepared for the post for many years, when Karl Monroe assumed the editorship of the Collinsville Herald in 1946, he began to assert the brand of community concern and leadership that has characterized one of the most distinguished careers in journalism in the history of Illinois. He has served as a Past President of the Illinois Press Association and as a Director and Past President of the International Society of Weekly Newspaper Editors. He has also served as a Past President of the Southern Illinois Editorial Association. He remains an active member of the St. Louis professional chapter of Sigma Delta Chi.

In 1969, he was honored as Illinois Editor of the Year; and in 1976, Northern Illinois University named him Illinois Journalist of the Year. He has received numerous other awards testifying to the high professional standards that have guided him throughout his career.
From the time that Southern Illinois University at Edwardsville was first proposed, Karl Monroe has pursued an active interest in the growth and development of this institution, initially contributing to the campaign for the acquisition of land for the campus. He editorially supported that campaign and every capital development proposal since, especially the crucial 1960 Bond Issue.

Indeed, Karl Monroe supports the growth and maturity of the University in the most open and honest possible manner. When his help was needed, he was there. When he sensed that the institution was taking a wrong turn, he offered considered, reasonable criticism. His judgment has always been principled, intellectually acute, and public spirited.

He has also given the activities of the University generous coverage in the columns of the Herald. Karl Monroe has offered his paper as a vehicle for strengthening public support for the University, and generally making the community more aware and appreciative of the values of higher education.

Karl Monroe represents the very best of what might be considered at present a seriously endangered species: the independent, thoughtful, public-spirited editor of a local community press. He never compromises his coverage of the news nor shades his editorial stands for the sake of economic gain or in response to untoward pressures. He has pursued an honorable profession as honorably as is humanly possible.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville have recommended this recognition and honor of Karl L. Monroe.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That upon the recommendation of the University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville, the Distinguished Service Award, SIUE, be presented to Karl L. Monroe at the June 8, 1979 commencement or some commencement thereafter of Southern Illinois University at Edwardsville.

ADMINISTRATIVE REORGANIZATION: OFFICE OF UNIVERSITY CULTURAL ARTS SERVICES TO BECOME OFFICE OF CULTURAL ARTS AND UNIVERSITY MUSEUM PROGRAMS, SIUE

Summary

This matter would change the unit designation from Office of University Cultural Arts Services to Office of Cultural Arts and University Museum Programs, SIUE, and expand the charge to the redesignated unit.
Rationale for Adoption

The Office of University Cultural Arts Services (UCAS) was established by Board action February 10, 1977, as a unit with responsibilities for the planning, development, implementation and evaluation of cultural arts programs at SIUE. Initially, the unit was responsible for the Mississippi River Festival and the Outdoor Performing Arts Facility as well. Responsibility for these latter functions was rescinded by the Board July 13, 1978, due to the decision to have the M.R.F. operated by an external organization under a lease arrangement. Subsequent to the July 1978 action, the President assigned responsibility for determination of future program and personnel assignments of UCAS to the Vice-President and Provost, SIUE.

Actions proposed herein derive from the recommendations to the Provost by the Task Forces on Cultural Arts Programs and on Architectural Arts. The redesignated unit would have responsibility for cultural arts programs presently assigned to UCAS, as well as responsibility for the display, maintenance, security, and development of the art, architectural and anthropological collections and exhibits at SIUE. Changing the unit designation from Office of University Cultural Arts Services to Office of Cultural Arts and University Museum Programs will more accurately reflect the expanded role of the unit. The expansion of the charge to the unit will permit consolidation of administrative functions over related areas, and assist in the development of cultural programming involving numerous art forms.

The Director of the redesignated unit, who now reports to the Dean of the School of Fine Arts and Communications, would report to the Vice-President and Provost, and the present Curator in the Department of Art and Design would report to the Director.

No additional funding needs are anticipated as a result of the changes proposed.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Vice-President and Provost, SIUE. It is recommended for adoption by the Vice-President and Provost and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the unit presently designated as the Office of University Cultural Arts Services be and is renamed the Office of Cultural Arts and University Museum Programs, Southern Illinois University at Edwardsville, with responsibility for cultural arts programs and for the display, maintenance, security, and development of art, architectural and anthropological collections and exhibits; and
March 8, 1979

BE IT FURTHER RESOLVED, That this action be reported to the Illinois Board of Higher Education for information.

IMPLEMENTATION OF GOVERNANCE STRUCTURE
| AMENDMENTS TO BYLAWS AND STATUTES OF THE BOARD OF TRUSTEES |

Summary

This matter proposes revisions to the Bylaws and Statutes of the Board of Trustees which are necessary to bring those documents into minimal conformity with the recently modified governing administrative structure of Southern Illinois University. The Bylaws describe the organization, procedures, and functions of the Board itself, and the Statutes describe the broad structure and procedures of the internal operating organization of the University.

Rationale for Adoption

At its meeting of February 8, 1979, the Board of Trustees approved resolutions which made changes in the governing administrative structure of the University. One such resolution modified the "Guidelines for the Functions of the Board, the Chancellor of The Southern Illinois University System, and the Presidents," and directed the Chancellor to propose necessary revisions to existing policies and procedures and amendments to the Bylaws and Statutes. The modification of existing policies and procedures to reflect the new governing structure is an effort which will require considerable effort over a period of several months. This matter represents the first of many such proposals. It proposes relatively few modifications and indicates that those portions of the Bylaws and Statutes which remain inconsistent with the Board's actions of February 8, 1979, are superseded by those actions.

The revisions to the Bylaws proposed today are necessary in order to accommodate the proper handling of Board business under the new structure. Revisions are not proposed at this time in the Board's appeals procedures which are also contained in the Bylaws. Such proposed revisions are in the process of development. The proposed modifications in the Statutes are few in number. Over the years the Statutes, as the Board's primary statement regarding the internal organization of the University, have been superseded by the "Guidelines for the Functions of the Board, the Chancellor of The Southern Illinois University System, and the Presidents." As a result, significant revisions to the Statutes are necessary in order to accurately reflect the current internal organization of the University. Such revisions will be proposed at a later date after considerable consultation and involvement of many persons.

Considerations Against Adoption

The Acting Chancellor is aware of none.

Constituency Involvement

This matter involves implementation of actions previously approved by the Board.
Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Bylaws of the Board of Trustees be amended to read as follows:

PART II

BYLAWS OF THE BOARD OF TRUSTEES OF
SOUTHERN ILLINOIS UNIVERSITY

ARTICLE I. MEETINGS OF THE BOARD.

Section 1. Regular Meetings.

Regular meetings of the Board shall be held at least once each quarter of the academic year on a campus of the University. Additional regular meetings may be scheduled by the Board. Written notice of all regular meetings and of the agenda therefor shall be given by the Secretary to each member of the Board and to the Presidents not less than ten days prior to such meetings. The Board may, by unanimous consent, consider and act upon matters which are not submitted ten days in advance of a meeting.

Section 2. Special Meetings.

Special meetings of the Board may be called by the Chairman of the Board upon his own initiative and he shall call a special meeting upon the request of three members. Notice of such meeting shall be given by written or telegraphic notice to all members of the Board at least twenty-four hours prior thereto. Such notice shall designate the time, place, and agenda of the meeting and the source of the call.

Section 3. Quorum.

Four members of the Board shall constitute a quorum for the transaction of business except as otherwise provided by these Bylaws. Any number less than a quorum present at a meeting, duly called, may adjourn from time to time until a quorum shall be in attendance.

Section 4. Action in Regular and Special Meetings.

At all regular and special meetings it shall be valid to act on any subject within the power of the Board except as provided elsewhere in these Bylaws. It shall be the policy of the Board to act only upon matters set forth in the agenda or the consideration of which any absent member or members shall have had adequate prior notice. In matters involving changes in student fees and charges, when Board approval is required, it shall normally be the policy of the Board that such changes be first placed on the agenda for the information of and discussion by the Board, and that such changes, altered as necessary in the light of Board discussion, be placed on the agenda for action at the next regularly scheduled meeting.
Section 5. Place of Meetings.

At least once each quarter a meeting of the Board shall be held on a campus of the Southern Illinois University and other regular and special meetings shall be held on a campus unless otherwise ordered by the Board or another place of meeting is indicated in the written notice for a special meeting.

Section 6. Order of Business.

The business at each regular or special meeting of the Board shall be conducted in the following manner unless otherwise authorized by appropriate Board action.

A. Roll call of members.
B. Approval of minutes of last meeting.
C. Selection of officers.
D. Trustee reports.
E. Reports of Committees.
   1. Permanent Committees.
   2. Special Committees.
F. Ratification and Approval of Personnel and Receipts of Purchase Orders and Contracts.
G. Reports and recommendations of the Chancellor of The Southern Illinois University System and the Presidents.


Board meetings shall be conducted according to Roberts' rules of parliamentary procedure, except as modified by the Board. The ayes and noes shall be called and entered upon each vote and any motion involving the expenditure of money shall be by call of the roll. Others may be by voice vote.

Section 8. Minutes.

Minutes of the proceedings of the Board shall be kept by the Secretary. Minutes of meetings of and actions recommended by the Committees of the Board shall be kept by a secretary designated by each such Committee and shall be submitted to the Board for approval. They shall be deposited with the Secretary of the Board. The offices of the Board of Trustees of Southern Illinois University shall serve as a depository for all records of the Secretary and reports and other documents upon or with relation to which the Board has acted. The annual report of the Board may include summary statements covering all the actions of the Board.
ARTICLE II. OFFICERS OF THE BOARD.

Section 1. Election of Officers.

The Board shall, at its first regular meeting following the third Monday in each January, elect by secret ballot from its own membership and by a majority vote of those present, a Chairman, a Vice-Chairman, and a Secretary, who shall hold office until their successors are elected and qualified.

Section 2. Determination of Duties.

The officers of the Board shall perform the duties expressly enjoined upon them by the laws of this State and by the Bylaws and Statutes of this Board and such other incidental duties as pertain to their respective offices.

Section 3. Duties of the Chairman and Vice-Chairman of the Board.

The Chairman of the Board shall preside over all meetings of the Board. He shall, subject to the provisions of Article I, Section 2, with respect to notice, call the Board or Executive Committee into regular or special session at such times as he may deem it desirable or necessary or at any time upon the petition of three or more members of the Board. He shall have authority to decide any disputes as to the application or meaning of the Bylaws and other legislation of the Board, but his decision shall be referred to the next regular or special meeting of the Board for final judgment and adjudication by the Board.

In the absence of the Chairman of the Board, in the event that he is unable to act as such, or in the event that the office becomes vacant, the Vice-Chairman shall act as Chairman of the Board and perform all the duties of the Chairman. In the absence of the Chairman and Vice-Chairman the members of the Board present shall select a Chairman pro tempore.

Section 4. Duties of the Secretary of the Board.

A. He shall attend all meetings of the Board and shall keep a full and accurate record in a suitable book provided for that purpose of all votes and acts of the Board.

B. He shall promptly furnish a copy of the Minutes of each regular or special meeting of the Board and of the Executive Committee to all members of the Board, to the Chancellor, and to the Presidents.

C. He shall notify all committees of their appointment and shall furnish to them a copy of all resolutions or orders assigning functions to such committees.

D. He shall record all calls for meetings of the Board and shall notify all members of such meetings.
E. He shall keep a record in a separate book of the names of all members of the Board of Trustees, the dates of their appointments, and the dates of the expiration of their terms of office, and a file of all reports made by the committees of the Board.

F. He shall keep in a separate book a current and complete record and text of the Bylaws of the Board and shall publish the same from time to time as directed by the Board.

G. He shall keep in a separate book a current and complete record and text of the Statutes of the Board and shall publish the same from time to time as directed by the Board.

H. Immediately after any change, amendment, or addition to the Bylaws, Statutes or Regulations of the Board, he shall furnish the Chancellor and the Presidents with an official copy of the text thereof.

I. He shall keep a separate record of all donations made to the institution, including Board action relating thereto.

J. He shall be custodian of the corporate seal and shall affix it to attest to the authenticity of the signature of any officer of the Board, or to the contractual authority of the Chancellor or of either President and the authenticity of his signature for the prosecution of routine activities of his Office and approved programs and projects, or in other cases as provided by law or as authorized by the Board.

Section 5. The Treasurer and Assistant Secretary.

The Treasurer and Assistant Secretary of the Board of Trustees, once appointed, shall serve at the pleasure of the Board, and each shall furnish a bond in such amount as the Board may require from time to time, but not for less than Fifty Thousand Dollars. The Assistant Secretary shall perform all and sundry of the offices of Secretary not reserved to the person of the Secretary in a writing served upon the Assistant Secretary and spread upon the Board minutes.

ARTICLE III. COMMITTEES OF THE BOARD.

Section 1. The Executive Committee.

The Executive Committee shall consist of the Chairman and of two other members of the Board elected at the first regular meeting following the third Monday in each January. The Executive Committee shall have authority to transact such routine business as may arise during the recess of the Board and to act for the Board in all matters of an emergency nature upon which immediate decisions are necessary for the present welfare of the University.

The decision of the Chairman as to what matters are of a routine or emergency nature, and therefore within the scope of the above authority, shall be final unless otherwise decided by the Board, in accordance with Section 3 of
Article II of these Bylaws. An affirmative decision by the Chairman on this question, in the absence of any prior contrary determination by the Board, together with the concurrence of a majority of the Executive Committee on the action to be taken, shall be sufficient to authorize the execution by the Chairman of contracts or other legal documents necessary to the implementation of the action desired.

All actions taken by the Executive Committee shall be reported in writing to the Board at its next regular or special meeting for information and shall be entered in full upon the Minutes of such meeting of such Board.

Section 2. Special Committees.

Special committees may be appointed from time to time as the Board may deem desirable. Each committee shall be automatically discharged at the end of the first regular meeting following the third Monday in each January unless the Board takes specific action to extend its life beyond that period.

ARTICLE IV. FIXED IMPROVEMENTS.

Section 1. Project Approval.

The Board of Trustees shall give prior approval to all projects for fixed improvements where the entire cost exceeds $50,000, and for such projects the Board shall select and employ each major design consultant, shall approve the plans, specifications and details therefor, and shall receive the bids and award all contracts therefor. Fixed improvements as herein used includes but is not limited to the construction of buildings or other structures affixed to the land, rehabilitation or remodeling thereof, fixed equipment therefor, and landscaping, whether done by University forces or by contract or by any combination thereof.

Section 2. Superintendence of Construction.

After any contract shall have been awarded for the construction of a new building, or for rehabilitation or remodeling projects, supervision of such construction or projects shall be the responsibility of the respective President as the agent of the Board.

ARTICLE V. THE BOARD AND THE CHIEF EXECUTIVE AND ADMINISTRATIVE AUTHORITY.

Section 1. The Chancellor.

The Chancellor shall be the chief executive and administrative authority of The Southern Illinois University System and shall be selected from time to time by the Board. At least one-half of the total membership of the Board shall be required for the initial election of the Chancellor or the termination of the Chancellor's services as such. From time to time, the Board shall fix his/her salary.

Section 2. The Presidents.

The Presidents reporting to the Chancellor and through that officer to the Board shall be the chief executive and administrative authority of Southern Illinois
University at Carbondale and Southern Illinois University at Edwardsville and shall be selected from time to time by the Board after receiving the recommendation of the Chancellor. At least one-half of the total membership of the Board shall be required for the initial election of each President or the termination of a President's services as such. From time to time, the Board after receiving the recommendation of the Chancellor, shall fix the salaries of the Presidents.

Section 3. Board Meetings.

The Chancellor and the Presidents shall attend all Board meetings unless instructed to the contrary by the Board, and shall inform and advise the Board with respect to the internal operations of the University System and its relationships.

Section 4. Board Communications.

The Chancellor shall serve as the channel of communication between the Board and all subordinate administrative officers and personnel of the respective sectors of the organization; and, in this connection, the Chancellor shall have direct access to the Board, consistent with such procedures as the Board shall from time to time declare.

Section 5. Emergency Powers.

In emergencies involving situations beyond the normal conditions of the University, the Chancellor shall, within the limits of available funds or unappropriated surplus, have the power to act with dispatch in matters involving the respective sectors of the organization. Any such actions, together with reasons therefor, shall be reported promptly to the Board.

Section 6. Employment.

The Chancellor shall recommend to the Board, in accordance with Board policy, suitable persons for employment or appointment to administrative, instructional, research, and service positions within the sectors of the organization.

ARTICLE VI. BOARD LEGISLATION.

Section 1. Classification of Board Legislation.

Legislation by the Board shall be classified as (1) Bylaws and (2) Statutes.

Section 2. Bylaws of the Board.

Legislation concerning the organization, procedures, and functions of the Board of Trustees itself shall be classified as Bylaws of the Board.

Section 3. Statutes of the Board.

Legislation concerning the broad structure and procedures of the internal operating organization applicable to all campuses of the University shall be classified as Statutes of the Board.
Section 4. Amendment of Board Legislation.

The Bylaws and Statutes of the Board may be changed or amended and additional Bylaws and Statutes may be adopted at any regular or special meeting of the Board, provided that a notice of the intention to change, amend, or add to the Bylaws and Statutes in whole or in part (which notice may be included in the call for the meeting) shall have been given to the members of the Board of Trustees by mail, postmarked not less than ten calendar days prior to a meeting. Such notice shall be in writing and shall include the exact wording of the legislation proposed.

Section 5. Policy Concerning Consultation.

It will be a policy of the Board, whenever practicable, to submit to appropriate subordinate University authority for comment and recommendation, prior to final action by the Board, any proposed Statutes of the Board with respect to the internal operation of the University. The Board's freedom of action with respect to matters thus submitted shall not, however, be restricted by the recommendations made.

ARTICLE VII. JUDICIAL AUTHORITY.

The Board retains its final judicial authority with respect to the interpretation and enforcement of the Bylaws and Statutes of the Board and with respect to any controversy that may arise thereunder. It also retains its freedom to refuse jurisdiction, when in its opinion the judgment of subordinate authority should be determinative. The Board also retains its power to withdraw any specific case from the jurisdiction of the Chancellor or of any other agency of the University when, in the opinion of the Board, such action will best serve the purposes of justice.

ARTICLE VIII. INTENTION OF THE STATUTES.

It is the intention of the Statutes to provide the broad principles and policies of institutional operations to be carried out by the University System and the respective Universities.

ARTICLE IX. BOARD AGENDA POLICY AND PROCEDURES.

Section 1. Presentations by the Chancellor of The Southern Illinois University System and the Presidents.

A. The Chancellor of The Southern Illinois University System may place any item on the Board agenda which he determines should be presented.

B. The Presidents shall present items to the Board of Trustees through the Chancellor.

C. The Chancellor shall establish and publish deadlines for items for the Board agenda.

Section 2. Appeals of Administrative Actions. [no changes at this time]
Section 3. Other Presentations.

A. Application to be on agenda:

1. A fully completed written application to have an item placed on the Board's agenda for a particular meeting must be filed with the Chancellor of The Southern Illinois University System at least 14 days before the meeting.

2. For organizations of faculty, staff, and students the application will contain:

   a. The name of the group.
   b. If it is not a group provided for in University Bylaws or Regulations, a description of the composition of the group, the number of its membership, the names and addresses of its officers, and a brief statement of its purpose.
   c. A statement of the efforts of the group to present the matters to appropriate administrative authorities internal to the University and the result of these efforts.
   d. A summary of the matter to be presented to the Board.
   e. Any supporting information the applicant desires the Board to have for study.
   f. Whether or not oral presentation is desired and if so, by whom, and how much time is estimated to be required therefor.
   g. The name, address, and telephone number of the contact person for the group.
   h. The signature of a responsible officer of the group and his name, address, and telephone number.
   i. The date of the meeting at which the applicant desires to present the matter and, if possible, an alternate date.

3. For individuals or unorganized groups of persons from either the University community or the general public the application will contain:

   a. The name of the individual or of each member of the group.
   b. The address and telephone number of the applicant.
c. A statement of the efforts of the individual to present the matters to appropriate administrative authorities internal to the University and the result of these efforts.

d. A summary of the matter to be presented to the Board.

e. Any supporting information the applicant desires the Board to have for study.

f. Whether or not oral presentation is desired, and how much time is estimated to be required therefor. (If the item is an application of several individuals, the name of the spokesman should be indicated.)

g. The signature of the individual or individuals, or spokesman.

h. The date of the meeting at which the applicant desires to present the matter and, if possible, an alternate date.

i. Several individuals may join in one application, if they desire.

4. The Chancellor of The Southern Illinois University System may take one or more of the following actions:

a. Grant the application and place the item on the agenda.

b. Deny the application.

c. Defer action on the application in favor of a future meeting or for further study or information. This may include referral of the application to an appropriate internal agency or officer of the University for consideration. This action will be usual when these channels have not been used prior to application or when the Chancellor of The Southern Illinois University System believes this action would be effective.

d. Grant or deny the request for oral submission with or without a time limit.

5. Notice, Appeal, and Reapplication:

a. Notice:

The Chancellor of The Southern Illinois University System shall give notice mailed within four days
after receipt of the application of his action on the application. The notice shall be mailed to the person named in the application as the contact person or spokesman.

b. Appeal:

(1) The applicant may appeal the decision of the Chancellor of The Southern Illinois University System to the Chairman of the Board (or Vice-Chairman, in his absence) by an application in writing stating his reasons for the appeal.

(2) The Chairman of the Board may take any action the Chancellor of The Southern Illinois University System could have taken or may refer the matter to the Board for decision.

(3) Notice of the action of the Chairman may be given by him or, at his request, by the Chancellor of The Southern Illinois University System.

c. Reapplication:

Applicant may reapply without prejudice from former action.

B. Speaking at meetings without prior application:

1. The Board may request in advance that any individual or individuals or organization submit information or appear at a meeting in regard to a specific matter. The request will be submitted by the Chancellor of The Southern Illinois University System and will be placed on an appropriate meeting agenda by him.

2. The Chairman of the Board may recognize the spokesman of any group named as advisory to the Board to speak on any issue before the Board.

3. The Chairman of the Board may recognize public officials or their representatives to speak on any issue before the Board.

4. In exceptional cases, the Chairman of the Board may, with the acquiescence of the Board, permit other persons or spokesmen of other groups to speak without prior arrangement.
ARTICLE X. OFFICE OF BOARD OF TRUSTEES.

Section 1. Creation of Office.

The Office of Board of Trustees is established, to be administered by the Assistant Secretary of the Board of Trustees who shall serve at the pleasure of the Board, with his/her compensation to be fixed by the Board.

BE IT FURTHER RESOLVED, That Article II, Section 1 of the Statutes of the Board of Trustees be amended to read as follows:

Section 1. Definition.

A. The Chancellor of The Southern Illinois University System is the chief executive officer of the System and exercises such powers as are necessary for the System's governance and function. The Chancellor is empowered to execute all documents and exercise all executive and administrative powers necessary to the discharge of that office.

B. The Presidents are the chief executive officers of the respective Universities, reporting directly to the Chancellor and through that officer to the Board of Trustees. The Presidents are empowered to execute all documents and exercise all executive and administrative powers necessary to the discharge of those offices.

C. All executive officer functions and the exercise of all executive and administrative powers are governed by the Guidelines for the Functions of the Board, the Chancellor of The Southern Illinois University System, and the Presidents.

BE IT FURTHER RESOLVED, That those portions of the Bylaws and Statutes of the Board of Trustees which remain inconsistent with the February 8, 1979 actions of the Board regarding the governing administrative structure of the Southern Illinois University System are superseded by the February 8, 1979 actions.

WAIVER OF ANNUAL MEETING AND ELECTION OF DIRECTORS, IEC

Summary

The Board of Trustees has been asked by the Illinois Educational Consortium to approve a resolution for waiver of annual meeting and election of IEC Directors. Similar action was approved by the Board at its February 9, 1978 meeting.

The IEC requests a waiver of notice of the IEC annual meeting and the holding of such a meeting for the purpose of election of Directors for the ensuing year. Under the cumulative voting provision of the Bylaws, each System can cast eight votes for each of its own nominees and assure their election. Such a meeting would therefore be perfunctory only. The Board may grant the waivers at this time, but it cannot consent to unanimous election of Directors.
since the slate is not yet known. The Board is therefore asked to select two
nominees from this System and delegate to the Chairman the power to file written
unanimous consent to their election, and the election of the nominees of the
other three Systems, at such time as the identities of the latter become known.

Rationale for Adoption

To accomplish necessary business of the IEC.

Considerations Against Adoption

None is known.

Constituency Involvement

The Acting Chancellor recommends this item after consultation with the
Presidents.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University
in regular meeting assembled:

That both notice and the holding of the annual meeting of members of
the Illinois Educational Consortium be and are hereby waived;

That James M. Brown and Kenneth A. Shaw be and are hereby selected
to serve as Directors of said Consortium representing this Board; and

That James M. Brown be and is hereby authorized to consent and agree
to the election of the above-named Directors together with two Directors named
by each other member of the said Consortium as the act of and on behalf of this
Board, and to do so in writing and in lieu of election at a meeting of members.

ESTABLISHMENT OF A DEPARTMENT OF MINING ENGINEERING,
SCHOOL OF ENGINEERING AND TECHNOLOGY, SIUC

Summary

This matter proposes the establishment of a Department of Mining
Engineering within the School of Engineering and Technology, SIUC. At present,
the School of Engineering and Technology offers the Master of Science degree in
Mining Engineering and a mining engineering option in the existing Bachelor of
Science degree program. The latter was approved by the Board of Trustees on
June 8, 1978 and by the Illinois Board of Higher Education on December 5, 1978.
This proposed administrative reorganization is expected to facilitate delivery
of mining-related engineering programs at SIUC.

Rationale for Adoption

At the present time, there are four departments administered by the
Dean of the School of Engineering and Technology as follows: Electrical Science
and Systems Engineering, Engineering Mechanics and Materials, Thermal and
Environmental Engineering, and Technology. The first three departments offer the Bachelor of Science degree in Engineering with concentrations in the three areas and a Master of Science degree in Engineering. The Department of Technology offers Bachelor of Science degrees with majors in engineering technology and industrial technology. The industrial technology major includes an option in mining technology. The Master of Science degree in Mining Engineering is presently administered by a program committee.

This matter seeks approval to establish a fifth department in the School of Engineering and Technology. This department, the Department of Mining Engineering, will have responsibility for administering the existing Master of Science in Mining Engineering program and the mining engineering option in the Bachelor of Science in Engineering program. In addition, the new department will service the existing mining technology option in the Bachelor of Science program in Industrial Technology by teaching those mining courses which are a part of that option.

This administrative restructuring of the School of Engineering and Technology is proposed to permit the administration of the mining engineering degree programs in accordance with the departmental structure in existence for other options and concentrations within the School.

Accreditation of the Mining Engineering option in the Bachelor of Science in Engineering program by the Engineers' Council for Professional Development will be sought once graduates are in the field. Past experience clearly shows that grouping the mining faculty into a single department will facilitate attaining this necessary accreditation. The present three options in the Bachelor of Science in Engineering program are accredited, and each is administered by a separate department.

Considerations Against Adoption

The University officers are aware of no major considerations against adoption.

Constituency Involvement

This matter is proposed by the faculty of the School of Engineering and Technology and is endorsed by the Dean and the Vice-President for Academic Affairs and Research. The matter has been reviewed by the Faculty Senate and the Graduate Council. The President of SIUC recommends its adoption.

Resolution

WHEREAS, The faculty and Dean of the School of Engineering and Technology have recommended the establishment of a Department of Mining Engineering to administer the Bachelor of Science degree in Engineering with an option in Mining Engineering and the Master of Science degree in Mining Engineering and to offer courses to serve the Bachelor of Science degree in Industrial Technology; and

WHEREAS, This administrative structure will provide program administration as is established for other degree programs offered by the School of Engineering and Technology;
NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That establishment of a Department of Mining Engineering in the School of Engineering and Technology is hereby approved, contingent upon approval of this matter by the Illinois Board of Higher Education; and

BE IT FURTHER RESOLVED, That this resolution be transmitted to the Illinois Board of Higher Education for consideration by that body.

CHANGE OF ADMINISTRATIVE UNIT TITLE: SCHOOL OF ENGINEERING AND TECHNOLOGY TO COLLEGE OF ENGINEERING AND TECHNOLOGY, SIUC

Summary

This resolution is initiated to change the name of the administrative unit, School of Engineering and Technology, to College of Engineering and Technology. There are no changes in administrative structure nor any changes in programs associated with this change in title.

Rationale for Adoption

This title change is proposed by the faculty of the School of Engineering and Technology, is endorsed by the Dean of that School and the Vice-President for Academic Affairs and Research. The proposed title, College of Engineering and Technology, exists in a number of major institutions which offer baccalaureate and graduate degrees accredited by the Engineers' Council for Professional Development. Further, administrative units of comparable size and composition to that of the School of Engineering and Technology at SIUC are usually designated as colleges. The faculty of the School therefore prefer the title of College of Engineering and Technology to the current designation of this administrative unit.

Considerations Against Adoption

The University officers are aware of no major considerations against adoption.

Constituency Involvement

This change in title was proposed by the faculty of the School of Engineering and Technology. The faculties of each department within the School considered the matter and voted in favor of the change. The change in title has been considered by the Faculty Senate. The resolution is recommended by the Dean of the School of Engineering and Technology, is supported by the Vice-President for Academic Affairs and Research, and is recommended to the Board of Trustees by the President, SIUC.

Resolution

WHEREAS, The majority of institutions in the United States having units which offer at least one baccalaureate or higher degree program accredited by the Engineers' Council for Professional Development (ECPD) designate such units as a college rather than school; and
WHEREAS, The majority of the similar academic units within the Southern Illinois University at Carbondale structure are presently designated as colleges;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the School of Engineering and Technology be and is hereby renamed College of Engineering and Technology, effective this date; and

BE IT FURTHER RESOLVED, That this action be transmitted to the Illinois Board of Higher Education for information.

EASEMENT TO CITY OF CARBONDALE: ILLINOIS AVENUE WATER MAIN REPLACEMENT, SIUC

Summary

This agenda item requests that an easement be granted to the City of Carbondale in order that the City may replace an older and smaller water main now located under the pavement with a new and enlarged water main along the west side of Illinois Avenue between Grand Street and Main Street. The immediate objectives are to improve water pressure for customer use and provide for increased fire protection.

This is a City of Carbondale project with total funding to come through the City. The University's share is the provision of an easement to the City.

Rationale for Adoption

Beginning at the intersection of Grand Street and Illinois Avenue a new 12-inch water main will be extended along the west side of Illinois Avenue to Main Street. The new water main will replace an older piecemeal installation consisting of 8-inch, 6-inch, and 4-inch piping. This improvement will serve as a main distribution line for the City. The City of Carbondale has budgeted this project at $332,680. The project does not disturb nor impair any existing utility lines along Illinois Avenue.

Considerations Against Adoption

The Carbondale University administration is not aware of any counter influencing proposals that would tend to negate this improvement.

Constituency Involvement

Being an administrative procedure, constituency heads, per se, were not directly involved. This project has been under planning for several years by the City and was recently made a part of the City's capital improvements budget after public hearing and then approval by the City Council. The University feels that this is primarily administrative action to assist the City in providing improved water service and fire protection. The project comes recommended by the City Council, the City Manager, the City Director of Public Works, the Vice-President for Campus Services, the Director of Facilities Planning, and the Director of Physical Plant.
WHEREAS, The existing water line along the west side of Illinois Avenue between Grand Street and Main Street provides less than desirable service; and

WHEREAS, The replacement of the existing line will provide improved water pressure and fire protection;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The City of Carbondale's project to replace an old existing water line along the west side of Illinois Avenue between Grand Street and Main Street with a new 12-inch water line be and is hereby approved provided that the City of Carbondale shall fund the entire project with no financial contribution from the University.

(2) Easement for this project shall be in accordance with legal descriptions appended hereto and made a part hereof.

(3) Upon completion of construction, the City of Carbondale shall restore or replace any disturbed University property to the satisfaction of the University.

(4) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

NOTE: Legal descriptions are on file in the Office of the Board of Trustees.

EASEMENTS AND DEDICATION OF RIGHTS OF WAY:
CHAUTAUQUA STREET IMPROVEMENT, CITY OF CARBONDALE, SIUC

Summary

This agenda item seeks to provide temporary access easements and dedication of rights of way to the City of Carbondale in order to enable the City to proceed with street improvements which will improve vehicular and pedestrian traffic along Chautauqua Street beginning at Oakland Avenue and terminating with the west right of way line of Emerald Lane, a distance of approximately 4,000 feet.

This is a City of Carbondale project with total funding to be provided by the City. The budgeted cost of these improvements is $390,000. The University's share in this project is the provision of temporary easements for construction purposes and the dedication of permanent rights of way for street widening and realignment.
Chautauqua Street now has a non-permanent type of surfacing with open drainage ditches on either side. In addition, there are no sidewalks running parallel with the road. The road is now approximately 24 feet wide.

This project will provide a 30-foot wide permanent surface road with curb and gutter on either side. Buried storm sewers will replace the open ditches. A sidewalk is planned to run parallel with the north side of Chautauqua between Oakland Avenue and Emerald Lane. The sidewalk alone provides improved safety by eliminating the current hazardous necessity of forcing people to walk in the street as they come and go between their points of origin and the University.

Inasmuch as the sidewalk will be built on the north side of the road and the street widened by an extension southward, new rights of way must be dedicated along University property on the south side of Chautauqua. Between Oakland Avenue and McLafferty Road this new right of way line will run 30 feet south of and parallel to the north line of Section 29. Between McLafferty Road and Emerald Lane the new right of way line will vary from 35 feet to 75 feet (because of the need to construct embankments in certain areas) south of the north line of Section 29. In each case above, a temporary easement covering a 20-foot abutting strip of land will be required for construction access. Work on this project could start as early as April 1979, and be completed by October 1979 or sooner, depending upon the weather.

In addition to the Chautauqua Street improvements, the misalignment of McLafferty Road as it intersects Chautauqua Street and continues northward as Briarwood Drive has always been a danger point. The poor visibility at the "jog in the road" has been a source of mishaps and many near mishaps in the past. A point approximately 1,700 feet south of Chautauqua, McLafferty Road will be realigned and bent slightly to the northwest in order to eliminate the "jog" and provide much improved visibility and safety at this intersection. An additional access easement and a right of way must be dedicated to the City of Carbondale for this part of the Chautauqua Street improvement. Right of way abandoned by the City as the road is bent away from its present alignment will be dedicated to the University.

Total land dedication for both the Chautauqua Street and McLafferty Road projects is approximately 7.9 acres.

The City will set back or replace any fencing, mail boxes, signage, or other University property currently in place. Drainage is to be engineered to prevent undue runoff or flooding of University property.

Legal descriptions of temporary easements and dedication of rights of way are appended hereto. Tract 29-21, 917 West Chautauqua, and Tract 29-12, 9C West Chautauqua, will require easement and dedication from the SIU Foundation and the present owners. Easement and dedication will also be required from the private sector. The City will contact the Foundation and private owners.

Considerations Against Adoption

Because of improved access and greater safety in approaching the campus from the west or heading west away from the campus, this long overdue project

Rationale for Adoption

Chautauqua Street now has a non-permanent type of surfacing with open drainage ditches on either side. In addition, there are no sidewalks running parallel with the road. The road is now approximately 24 feet wide.

This project will provide a 30-foot wide permanent surface road with curb and gutter on either side. Buried storm sewers will replace the open ditches. A sidewalk is planned to run parallel with the north side of Chautauqua between Oakland Avenue and Emerald Lane. The sidewalk alone provides improved safety by eliminating the current hazardous necessity of forcing people to walk in the street as they come and go between their points of origin and the University.

Inasmuch as the sidewalk will be built on the north side of the road and the street widened by an extension southward, new rights of way must be dedicated along University property on the south side of Chautauqua. Between Oakland Avenue and McLafferty Road this new right of way line will run 30 feet south of and parallel to the north line of Section 29. Between McLafferty Road and Emerald Lane the new right of way line will vary from 35 feet to 75 feet (because of the need to construct embankments in certain areas) south of the north line of Section 29. In each case above, a temporary easement covering a 20-foot abutting strip of land will be required for construction access. Work on this project could start as early as April 1979, and be completed by October 1979 or sooner, depending upon the weather.

In addition to the Chautauqua Street improvements, the misalignment of McLafferty Road as it intersects Chautauqua Street and continues northward as Briarwood Drive has always been a danger point. The poor visibility at the "jog in the road" has been a source of mishaps and many near mishaps in the past. A point approximately 1,700 feet south of Chautauqua, McLafferty Road will be realigned and bent slightly to the northwest in order to eliminate the "jog" and provide much improved visibility and safety at this intersection. An additional access easement and a right of way must be dedicated to the City of Carbondale for this part of the Chautauqua Street improvement. Right of way abandoned by the City as the road is bent away from its present alignment will be dedicated to the University.

Total land dedication for both the Chautauqua Street and McLafferty Road projects is approximately 7.9 acres.

The City will set back or replace any fencing, mail boxes, signage, or other University property currently in place. Drainage is to be engineered to prevent undue runoff or flooding of University property.

Legal descriptions of temporary easements and dedication of rights of way are appended hereto. Tract 29-21, 917 West Chautauqua, and Tract 29-12, 9C West Chautauqua, will require easement and dedication from the SIU Foundation and the present owners. Easement and dedication will also be required from the private sector. The City will contact the Foundation and private owners.

Considerations Against Adoption

Because of improved access and greater safety in approaching the campus from the west or heading west away from the campus, this long overdue project
has had general approval from many sectors. The City has held open meetings on this project to give townspeople and University people ample opportunity for input. While some concern was expressed at first, it is felt that the project is now acceptable as designed.

**Constituency Involvement**

Being primarily an administrative matter, constituency heads, per se, were not directly involved. This project has been reviewed with the Dean, School of Agriculture, SIUC. Because the project terminates at Emerald Lane, land under cultivation will not be affected or impaired in any way.

This project comes recommended by the City Manager, the City Director of Public Works, the Vice-President for Campus Services, the Director of Facilities Planning, the Director of Physical Plant, and Physical Plant Engineering Services. Besides open public forums, this project has been well aired by the various media.

**Resolution**

WHEREAS, The Chautauqua Street project will provide an improved access to the Carbondale campus to and from the west;

WHEREAS, The improvements will lead to greater safety for pedestrian and vehicular traffic; and

WHEREAS, Total financing for the project is to be provided by the City of Carbondale;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The City of Carbondale's project to widen Chautauqua Street, provide sidewalks along the north side of Chautauqua Street, and realign the intersection of McLafferty Road and Chautauqua Street be and is hereby approved, provided that the City of Carbondale shall fund the entire project with no financial contribution from the University.

(2) Temporary easements for access to construction and permanent dedication of rights of way shall be granted to the City of Carbondale in accordance with legal descriptions appended hereto and made a part hereof.

(3) Upon completion of construction, all fences, mail boxes, signage, and other items of University property or installation shall be restored or relocated by the City of Carbondale to the satisfaction of the University.

(4) The City of Carbondale shall provide adequate drainage, seeding, sodding and/or plantings as may be required to protect University property.

(5) This resolution shall be contingent upon the City of Carbondale's successful acquisition of easements and rights of way from the
SIU Foundation and owners of private property on the south side of Chautauqua between Oakland Avenue and McLafferty Road.

(6) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

NOTE: Legal descriptions are on file in the Office of the Board of Trustees.

AWARD OF CONTRACTS: STUDENT CENTER REMODELING (ADDITIONAL OFFICE SPACE FOR STUDENT ACTIVITIES), SIUC

Summary

This agenda item seeks the award of contracts to provide additional student office space on the third floor of the Student Center, SIUC. State appropriated funds will not be used. Project cost for this work including contingency is $50,694.

It is proposed that half of the funding for this project come from the Student Center's operating budget and half from fees collected in support of Student Legal Assistance.

Rationale for Adoption

The increase in student activities has created a serious shortage of office space. To correct this situation, additional office space is being created for student organizations, Graduate Student Council, and Student Legal Assistance. This project will be most supportive of various student endeavors inasmuch as some activities have doubled up in space use and some activities are without a "home" or base of operation.

Original approval for this project was given by the Board of Trustees on May 11, 1978. This project has also had prior approval from the Illinois Board of Higher Education as a noninstructional project.

Considerations Against Adoption

None is known.

Constituency Involvement

The project has constituency involvement through the Student Center Board. This board has representation from students, faculty, staff, and alumni. The project has the support of the Director of the Student Center and the Vice-President for Student Affairs, SIUC. Also involved was Student Legal Assistance.

Resolution

WHEREAS, There is a need to provide additional student office space on the third floor of the Student Center;
NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The budget to remodel the third floor of the Student Center to provide additional student office space at a cost of $50,694 be and is hereby approved.

(2) A contract in the amount of $30,979 be awarded to R. B. Stephens Construction Company, Carbondale, Illinois, for the general work.

(3) A contract in the amount of $15,960 be awarded to Carbondale Electric Company, Carbondale, Illinois, for the electrical work.

(4) A contingency in the amount of $3,755 be and is hereby established for this project.

(5) The cost of this project to be shared equally out of the Student Center operating budget and from fees collected in support of Student Legal Assistance.

(6) Plans and specifications are hereby approved as submitted to the Office of the Board of Trustees and placed on file in accordance with IV Bylaws 1.

(7) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

Summary

This agenda item seeks approval for the award of contracts to air-condition the University Park - Triads housing units consisting of Allen Hall, Boomer Hall, and Wright Hall, SIUC, all lying east of the Illinois Central and Gulf Railroad tracks. Total contract award including contingency is $984,920.

This project is to be funded from the new revenue bond issue identified as Series K of the new bond series.

Rationale for Adoption

On February 9, 1978, the Board of Trustees gave project and budget approval to air-condition certain housing units lying east of the Illinois Central and Gulf Railroad tracks at an estimated cost of $1,529,811. While the approval provided for the air conditioning of the University Park - Triads plus the Southern Hills Apartments, Phases I and II, this agenda item seeks the award of contracts to air-condition the University Park - Triads only at a cost of $924,920 (the Engineer's estimate was $1,051,100) plus a contingency of $60,000.
Recommendations for award of contracts to air-condition the Southern Hills Apartments, Phases I and II, and other housing units will follow at a later date.

Considerations Against Adoption

None is known.

Constituency Involvement

Being primarily an administrative procedure, constituency heads, per se, were not involved. Original project recommendation had the involvement and recommendation of the Director of Housing, Vice-President for Student Affairs, the Treasurer, the Vice-President for Campus Services, the Director of Facilities Planning, and the Director of Physical Plant. Input also involved the Student Government boards at Thompson Point, Southern Hills, and East Campus, SIUC.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The project to air-condition the University Park - Triads (Allen Hall, Boomer Hall, and Wright Hall) at a budgeted cost of $984,920 be and is hereby approved.

(2) A contract in the amount of $779,000 be awarded to the Presley Plumbing and Heating Co., Inc., Paducah, Kentucky, for the mechanical work.

(3) A contract in the amount of $145,920 be awarded to H & H Plumbing, Heating, and Electric Company, Mt. Vernon, Illinois, for the electrical work.

(4) A contingency in the amount of $60,000 be and is hereby approved for the project.

(5) Plans and specifications for the air conditioning of the University Park - Triads be approved as submitted to the Office of the Board of Trustees and placed on file in accordance with IV Bylaws 1.

(6) Financing for this project shall be part of the proceeds of the sale of revenue bonds, identified as Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds, Series K of 1978.

(7) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.
March 8, 1979

Mr. Huels moved the reception of Reports of Purchase Orders and Contracts, January, 1979, SIUC and SIUE; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, and Changes in Faculty-Administrative Payroll - Edwardsville; the approval of corrected Minutes of meetings held January 23 and February 8, 1979; Recommendation for Distinguished Service Award, SIUE; Recommendation for Distinguished Service Award, SIUE; Recommendation for Distinguished Service Award, SIUE; Administrative Reorganization: Office of University Cultural Arts Services to Become Office of Cultural Arts and University Museum Programs, SIUE; Implementation of Governance Structure [Amendments to Bylaws and Statutes of the Board of Trustees]; Waiver of Annual Meeting and Election of Directors, IEC; Establishment of a Department of Mining Engineering, School of Engineering and Technology, SIUC; Change of Administrative Unit Title: School of Engineering and Technology to College of Engineering and Technology, SIUC; Easement to City of Carbondale: Illinois Avenue Water Main Replacement, SIUC; Easements and Dedication of Rights of Way: Chautauqua Street Improvement, City of Carbondale, SIUC; Award of Contracts: Student Center Remodeling (Additional Office Space for Student Activities), SIUC; and Award of Contracts: University Park - Triads Air Conditioning, SIUC. Amendment to Tenure Policy and Procedures, SIUC [Amendment to Article VIII, Section 6-C of the Statutes] was withdrawn. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Trustee Reports, the Chair requested Dr. Brown to report on the Illinois Board of Higher Education meeting held on March 6 since neither Mrs. Blacksheere nor the Chairman had attended. Dr. Brown reported two items of
major interest: The first had to do with consideration of the IBHE's allocation of the Governor's Fiscal Year 1980 higher education budget, which had attracted considerable attention in the press. The reaction in general was that the most important priority of higher education for this year was not being accomplished by that budget since that priority had to do with salaries. Every system made a specific indication of the necessity of achieving at least a seven percent salary increase in higher education across the state. In addition, we were afforded the opportunity to indicate our dissatisfaction with the $719,000 base budget decrease that had been imposed upon SIU at Edwardsville. Dr. Brown did not feel that the presentation of the objections accomplished a great deal but at least it was recorded that we refused to be satisfied with such an action. The IBHE ended up by formally reiterating its original budget recommendations adopted last January, and by accepting the allocation of the Governor's budget.

Dr. Brown stated that the other matter of major interest had to do with a presentation by the Board of Regents of a proposed transfer of jurisdiction of the College of Law at Lewis University to Northern Illinois University. This was an information item presented to the IBHE. The action of the board was to ask that a staff study be made of this matter. Several people emphasized the fact that the crucial question in this instance was the role of further legal education in the state rather than the transfer of this College. He was sure the staff study would focus on issues larger than simply the transfer, which in itself presented a number of problems to those of us who look at the limited resources of the state and face with some degree of trepidation the idea of taking over an operation which is already a half a million dollars in the red and does not promise to be a money maker in the future. Concern was indicated that the School of Law at SIUC was a developing operation which had not yet arrived at the stage of maturity and vigor, and we felt that the state had an obligation to see its commitment to some final stages in regard to legal education at SIU.
The Chair commented that we did not want the Board of Regents to think we were just automatically being negative because they were wanting a law program, but on the other hand, as difficult as it is to get the funding necessary to build a law school which can gain permanent accreditation he felt it was incumbent upon us to keep reminding the IBHE that its study was made, the recommendation made, which was agreed to by the IBHE, the Legislature, and the Governor, that a law school be built at SIUC, and we cannot stand idly by while state resources were being drained off to start yet another law school.

Mr. Elliott stated that there were at least five schools in Chicago now that were very effective, and he would like to point out that the backlog of students who are not being accepted in law schools was about half what it was five years ago; the need for new law schools needs to be very seriously reevaluated throughout the nation.

Chairman Rowe asked whether he understood properly that the University of Illinois was not exactly supportive of the idea either. Dr. Brown responded that the University of Illinois' representative, Mr. Lenz, made the comment in essence that it was a very effective presentation of a very poor idea. The chairman of the IBHE meeting had asked him if he were for the proposal; he replied that the University of Illinois staunchly opposed the idea.

Mr. Elliott reported he had attended a meeting of the Merit Board, State Universities Civil Service System, on February 28, 1979. He reported that about a year ago, Senator Kenneth Buzbee had asked for a statewide step-pay plan to be worked on by the Merit Board, with the indication that he was planning to introduce a bill to impose such a plan whether the Merit Board submitted one or not. The Merit Board never indicated such a plan would be approved or disapproved, but it did indicate such a plan would be designed and presented to him for his consideration. During the past year, committees have worked
very hard on such a plan. Proposals of these work/study committees have been sent to the governing boards, and none of the boards has been in favor of a statewide step-pay plan for one reason or another. The Merit Board has decided to send such a plan to Senator Buzbee with the objections of the governing boards and felt that its suggestion ought to be that this was a matter for the local governing boards. Mr. Elliott suggested to Dr. Brown that he should double check to make sure that Senator Buzbee had received the proper input from the Southern Illinois University System. One of the real tensions for SIU is that the Civil Service employees are considerably below the wage standards of some other universities, and there was a fear that if we did have such a state plan that we might be frozen at a lower level than other employees, and this would be very unfair to a group of very dedicated employees. Mr. Elliott pointed out that both Presidents and the staff have worked very hard in the last few years trying to get additional increases for Civil Service employees and in allocating funds in this area to try to help catch up with other universities. Because we are so far behind, catching up is going to take some time. The catching up primarily became necessary because the Governor gave increases to the state employees on an across-the-board basis and did not give such an increase to the universities' employees. SIU did not have the money to make up those increases at that time, while some other universities did have the money. Mr. Elliott hoped that the Presidents and Dr. Brown would see that proper information is given to Senator Buzbee.

Another item of interest which was discussed was a law that was adopted two or three years ago that was construed to say the State Department of Personnel could adopt a rate corresponding to the prevailing rate of wages, and that the universities would be required to follow that rate. In other words, the Department of Personnel would fix our rates of wages, and the law
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has been attacked as not being applicable to the universities. A transcript
of the sponsor's presentation before the Legislature shows that he told the
Legislature that it applied only to the Toll Commission, and there was just a
small handful of employees involved. At the last meeting, Mr. Elliott had had
a transcript of that statement. He had read it to some labor union people, and
asked them if it were correct. Since no one had provided him with additional
transcripts, he assumed that the transcript was correct. The Merit Board's legal
staff's preliminary opinion was one way, but he thought that there had been some
serious reconsiderations and its tentative opinion at this time was that it probably
did not apply to universities. The university systems had each provided opinions
to the Merit Board staff for consideration, and all four of them had stated that
it does not apply to universities. In the meantime, a union in Chicago has sued
the University of Illinois and the Merit Board with a claim that it does apply.
The Merit Board decided that it had a different interest than the University of
Illinois, and directed that separate counsel be hired to defend this case. The
Merit Board felt that it really was a matter that ought to be decided by the
courts. The Merit Board, therefore, took no action which said whether or not it
applied to universities, but it did direct its counsel to defend the lawsuit and
see that all the issues were raised.

On February 20, Chairman Rowe and Mr. Elliott had had luncheon with the
review team of the North Central Accreditation Association at SIUC. Mr. Rowe
commented that it seemed that part of their review included seeing at least two
live bodies of Trustees. It was a very interesting and intensive discussion;
hoping they would not foul up Carbondale's accreditation by any of their
answers. Mr. Elliott commented that it was a pleasure to participate with this
group and he thought their questions showed the wealth of experience that this
team had brought to the SIUC campus. He was sure the interview would be of use
to the campus as well as to the fact that SIUC will get its accreditation. He also hoped that the Trustees had done their job well.

Under Committee Reports, there was no report from the Executive Committee.

Mr. Van Meter reported on a meeting of the Ad Hoc Architecture and Design Committee which had taken place yesterday, March 7. Mrs. Kimmel and he had met with Mr. Isbell and representatives from both campuses. The group reviewed in great detail the suggested procedures and policy statements that had been prepared since their last meeting, and the Committee had requested Mr. Isbell, together with representatives of each of the campuses, to go back and to implement and rewrite their suggestions in view of the discussion that had been held, and to set up an open meeting at a time to be announced prior to the April Board meeting, at which time the Committee hoped to have the final form in order for the material to be presented to the Board at the May Board meeting.

Chairman Rowe stated that on February 8, 1979, the Board had elected Trustee Elliott and Trustee Kimmel to serve with him on the Appellate Committee. According to the Code of Policy, an alternate should have also been elected. The Chair asked for volunteers for nomination. Hearing none, Mr. Norwood nominated A. D. Van Meter, Jr., to serve as the alternate member of the Appellate Committee. No further nominations being heard, Mrs. Kimmel moved that nominations be closed. The motion was duly seconded, and after a voice vote the Chair declared Mr. Van Meter was unanimously elected as the alternate member of the Appellate Committee.

The Chair reported that the Board of Trustees had met at 7:45 a.m. this morning with the proposed Chancellor Search Assistance Council and Dr. Keith Sanders, Chairperson of the Council. The Board first met in regular open session and approved Dr. Sanders as Chairperson of the Chancellor Search Assistance Council, and approved the nominees of the Council as submitted by Chairperson
Sanders. The Board then resolved itself into a committee of the whole for a short time to meet with the Chancellor Search Assistance Council. The Board had authorized the prospectus and procedures to be followed by the Council to be sent to the members of the Board with the understanding that the members would immediately communicate with the Chairman of the Board or the Chairperson of the Council if they had any suggested revisions, in order that the Council can be at work between now and the April Board meeting when the Board intends formally to approve the prospectus and procedures. Chairman Rowe announced that on his own, at Dr. Sanders' request, he had delayed the tentative time schedule for the receipt of candidates by two weeks. The reason was that the March 31 deadline for nominations was too restrictive and the deadline date had been extended to April 16. Other tentative deadline dates may have to be extended in the future although the Board still hopes to have a new Chancellor by July.

The following matter was presented:

ACCEPTANCE OF RECOMMENDATIONS: PERMANENT FACILITIES, SCHOOL OF DENTAL MEDICINE, SIUE

Summary

This matter accepts and approves the recommendation of the President, SIUE, that the construction of the permanent facilities for the School of Dental Medicine, SIUE, be at the Alton campus.

Rationale for Adoption

The recommendation to locate the permanent facilities of the School of Dental Medicine, SIUE, on the Alton campus is based in part on the recommendations made by Graham, Anderson, Probst and White in their report, Master Plan Report for a Permanent School of Dental Medicine, Southern Illinois University at Edwardsville: Phases 1, 2 and 3, and on subsequent discussions with campus constituencies and officers and representatives of area communities.

On December 14, 1978, President Shaw reported to the Board on his intent to recommend that the permanent School of Dental Medicine facilities be located on the Alton campus. That report indicates in detail the reasons for opting to locate the S.D.M. permanently in Alton rather than relocating it on the Edwardsville campus. The primary considerations are as follows:
1. The curricular nature of the dental program and the resultant scheduling of classroom, clinic and laboratory work for dental students dictates that the physical facilities of the dental school all be at the same geographic location. Because of the size and cost of the permanent dental school facilities, it is likely that multiple-phase funding and construction will be required by the state. If an Edwardsville site were selected and multiple-phase construction were required, then as phases of the permanent facilities were completed the dental school would face a situation where its facilities were separated geographically. The transition from existing to new facilities, when both are located on the Alton campus negates this problem.

2. Maintaining the S.D.M. in Alton will permit continued benefit from relationships developed with local hospitals, doctors, health agencies, educational institutions and clinic users. The principal supply of patients for the dental clinic comes from Alton and communities near Alton. In addition, an adequate public transportation system exists in Alton which complements the dental clinic presence.

3. Relocation of the S.D.M. would pose significant problems for the City of Alton, the neighborhood adjacent to the school and S.D.M. faculty, staff and students. The City of Alton has estimated that movement of the S.D.M. to Edwardsville would negatively impact the economy of Alton by about $17.5 million annually. It is anticipated that relocation would have a significant deteriorating effect on the area surrounding the Alton campus. Relocation of the dental school on the Edwardsville campus would pose great difficulties of obtaining housing for S.D.M. students, faculty and staff in the already strained Edwardsville housing market.

4. With regard to estimated construction costs for Alton and Edwardsville sites, preliminary estimates from Phase 1 of the Master Plan indicated that construction at Alton might be minimally more costly. The cost differential is not definite however, given the low level of specificity in developing those estimates, and the total cost of the project being estimated. If such a cost differential does exist it must be evaluated in relation to other factors such as those presented in items 1-3 above.

Considerations Against Adoption

While initial costs of construction for the S.D.M. facilities might be higher for the recommended Alton site than for Edwardsville campus sites, any such differences must be weighed against a number of factors as discussed in the Rationale.

University officers believe that concerns for the continued viability of the communities involved and the consistent delivery of quality dental education should be the basis of the location decision and not an initial cost differential.

In formulating these recommendations consideration was given to potential fragmentation due to geographic separation. Reviewing the development of the dental school to date and the status of its operations no particular problems in this regard are foreseen.
Constituency Involvement

The location of the permanent S.D.M. facilities has been a subject of discussion among various governance bodies at SIUE for several years. The recommendations presented herein have been reviewed and supported by the Physical Resources Committee representing the faculty of the school, and have been approved by the Dean of the School of Dental Medicine, SIUE. They have been discussed with the Planning Council of the SIUE University Senate, and with the mayors and representatives of the communities involved. This matter is recommended for adoption by the Vice-President for Business Affairs, the Vice-President and Provost, and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the recommendations of the President, Southern Illinois University at Edwardsville, that the permanent facilities for the School of Dental Medicine, SIUE, be located on the Alton campus of SIUE be and are hereby accepted and approved as presented to the Board this date.

President Shaw reminded the Board that at the December 14, 1978 meeting, he had reported his intention to recommend to the Board that the permanent School of Dental Medicine facilities be located on the Alton campus. He also indicated at that time that he wanted to work out necessary arrangements, such as street closings, with people in Alton. After working out arrangements with the people in Alton, he felt confident in coming forward with the recommendation that Alton be considered the permanent site for the School of Dental Medicine. He pointed out that if the Board agreed with this recommendation that the Board was not locked into any particular kind of specific building program. It was his intention to work closely with the Ad Hoc Architecture and Design Committee in order to keep the Board up-to-date on the project. He stated that some major decisions needed to be made in the future about how to obtain the thirty million dollars that was necessary to fund this building. He thought one of the major decisions to be made was whether to go in two pieces or one. He stated that the matter presented was for the approval of the location only of the School of Dental Medicine. He commented that the Board would not be making decisions about architectural design, timing, or anything else at this point in time.
Chairman Rowe asked if the IBHE was aware of some of the estimated dollar figures. President Shaw responded that the IBHE had been made aware of the project, but that the estimated dollar figures had not been discussed yet. It was his hope to first obtain the capital priorities that were requested this year, and then to very seriously sit down with the IBHE staff to work out a long-range plan on how to obtain the funding for the School of Dental Medicine. He did not feel that it was a good time to talk about this matter when separate legislation for the construction of the multi-purpose facility was being planned.

In reply to Mrs. Kimmel's question, President Shaw reported that this project would not involve any purchase of land.

Mrs. Kimmel moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the President, SIUE, President Shaw presented the following matter:

INFORMATION REPORT: LEASE OF COMPUTER EQUIPMENT, SIUE

University officers at SIUE have completed arrangements to enter a new lease agreement for computer equipment. Under these arrangements, the following actions would be taken:

The existing lease/purchase agreement between the University and the Southern Illinois University Foundation at Edwardsville for the IBM 370-135 computer system will be terminated. The Foundation has indicated it will sell the 370-135 system and pay off the outstanding loan on the equipment with the proceeds from the sale.

The University will enter a new lease arrangement with the Edwardsville National Bank and Trust Company and the Bank of Edwardsville for a used IBM 370-145 computer system. The agreement provides that upon surrender of the final payment due under the lease that all right and title to the equipment shall pass to the University. In addition, the University has the option to purchase the equipment during any term of the lease. The new system will be supplied by ITEL, Incorporated, a Delaware corporation.

These actions are being undertaken because the IBM 370-145 system embodies a greater memory capacity (which will be needed for new data base
information systems, such as the student information system, now being developed), is a faster computer system, and the new system can be leased for approximately the same annual cost as the existing 370-135 system. The last factor noted is due primarily to favorable current market demands for 370-135 systems over used 370-145 systems.

The Vice-President for Business Affairs, SIUE, has negotiated these arrangements with the knowledge and cooperation of the Illinois Educational Consortium and the Mid-Illinois Computer Consortium. The new lease agreement is modeled after a similar agreement between the Board of Governors of State Colleges and Universities and the ITEL corporation. The agreement addresses itself specifically to concerns about the creation of state debt. By not including the SIU Foundation at Edwardsville as a party to the agreement concerns about the relationship between the University and the Foundation are alleviated.

The Chair asked if this action was within the guidelines of the Auditor General, and was there a problem with him. President Shaw responded that Mr. Michael Sher, President of the Illinois Educational Consortium, had been hired as a consultant on this matter, and it was stipulated to him that we did not want to engage in anything that would get us in trouble down the line. President Shaw said that in this way he had attempted to meet all of the objections that had been expressed in the past about arrangements such as the one being proposed. He added that there was one slight amendment to the information report: When this matter was written, it appeared that the Bank of Edwardsville would be the sole carrier, and now there were several other options being explored; but this change would not have any effect on the project.

President Shaw requested the Board to consider Notice of Proposed Fee Increases: Athletic Fee and University Center Fee, SIUE [Amendments to IV Code of Policy C-2, 4, 5], which had not been submitted to the Board ten days in advance of this meeting. Mr. Elliott moved that the proposed matter be considered. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously. The Chair pointed out that this item would not be acted upon at this meeting but would automatically be held over until the next Board meeting.

The following matter was presented:
NOTICE OF PROPOSED FEE INCREASES: ATHLETIC FEE AND UNIVERSITY CENTER FEE, SIUE
[AMENDMENTS TO IV CODE OF POLICY C-2, 4, 5]

Summary

This matter authorizes increases in the Athletic and the University Center Fees at SIUE. The Athletic Fee would be increased to $18.00 per quarter from the current level of $10.00 per quarter. The University Center Fee would be increased to $25.50 per quarter from the current level of $19.00 per quarter. These increases would be effective for Fall Quarter, 1979.

Rationale for Adoption

The recommendations presented herein have been developed in the course of an overall review of student fee levels and student fee-supported programs and operations at SIUE. Proposals to increase these two fees are based on separate factors and are, therefore, dealt with individually.

The Athletic Fee increase is based on the following considerations:

1. There has been a substantial erosion of the funding base for the athletic program at SIUE due to accumulating inflationary pressures coupled with the fact that the Athletic Fee has not been increased since 1968. The erosion of the funding base has been further increased by the drop in enrollments during the last several years, and the increases in student tuition and other fees which affect the financial assistance component of the program.

2. During the late 1960's and early 1970's the athletic program was partially supported from non-fee sources by the payment of coaches' salaries from state funds. Beginning in 1972, coaches' salaries have been shifted from state to student fee monies. In 1972 the cost of the salaries carried by fee revenues was approximately $70,000. The current year cost of these salaries carried by fee revenues is about $225,000.

3. The development of the women's athletic program to comply with Title IX requirements has increased overall program costs. In 1972 the women's athletic program was budgeted at about $11,000 for four sports. The cost of the women's program in Fiscal Year 1980 will be about $203,000 for six sports. In developing a philosophy to comply with Title IX the University does not believe it is appropriate to sharply reduce men's athletics to establish an equitable balance, nor to reduce both men's and women's programs to establish equity.

4. During the past four years the athletic program has been operating at a level in excess of Athletic Fee generations. The difference in program costs over fee revenues has been made up from funds generated in earlier years and held in escrow. The escrow funds have been depleted through subsidies to athletic program operations, through expenditures to improve and maintain athletic play fields and support facilities, through commitment of funds for construction of the multi-purpose building, and through establishment of a development reserve. The use of the escrow funds has also been a concern of the Auditor General and the Legislative Audit Commission and a continued subsidy approach is not considered a viable alternative.
During the review and development of the fee increase proposal the SIUE Intercollegiate Athletics Committee recommended an increase of the Athletic Fee to $17.00 per quarter. That recommendation rested on a continuation of the sources of funding for the athletic program which, during FY 1979 were 28% from University funds, 67% from student fee revenues, and 5% from other sources. The Committee estimates that an additional $240,000 will be needed in FY 1980 to maintain the program. A continuation of the percentage breakdown among the fund sources would mean that of the $240,000 needed, approximately $67,000 would be required in additional state funds. University officers do not believe that additional state funding in that amount is realistic to anticipate, and because of this the President increased the recommended increase in the Athletic Fee from $17.00 to $18.00 per quarter.

The Athletic Fee increase proposed will provide resources to continue a strong men's athletics program as well as continue development of a strong women's athletics program, and will offset the loss of subsidy funds from previous year's fee revenues. Athletic programs are an integral part of the University, contributing to the academic and social endeavors of the institution as well as providing good community relations and attracting students. For these reasons University officers believe the athletic program should continue to receive strong support.

The increase proposed in the University Center Fee is based on several factors as follows: Inflationary pressures accumulated over time and enrollment declines are the principal factors. The University Center Fee was last increased in Fall Quarter, 1977. That increase, however, was only designed to offset an IBHE proposed reduction in tuition retention funds supporting the Center and did not adjust for inflation. In fact, the 1977 increase has not offset the entire loss resulting from the reduction in tuition retention funds; generating only about $190,000 of the $205,000 needed because of the tuition retention reduction. FY 1980 inflationary increases are anticipated as being: 6.2% for salaries, 9% for student wages, 15% for utilities, and at least 8% for all other costs. The last general increase in the Center Fee was in 1972. Since that time the University Center budget has been balanced through economy measures including increases in the efficiency of operations, reductions in staffing levels and reductions in hours of operations and services provided. During FY 1979 approximately $40,800 will be needed from the Center's working capital to balance the budget. Attempts to balance the budget through continuation of reductions is no longer feasible as additional reductions would mean elimination of units and services which are considered necessary.

The management of the Center has set a goal of increasing net income from revenue producing units in the Center by 3.5% in FY 1980 over FY 1979 income amounts. Such income increases will not, however, resolve the Center's fiscal situation by themselves.

Enrollment declines generally during the last few years, and the shift of enrollments from full-time to part-time status have also reduced University Center Fee revenues. The projected enrollment decline of 2.36% during FY 1980 would mean an additional loss of about $30,000 in Center Fee receipts at current fee levels.
In developing the recommendation on the University Center Fee, the University Center Board, SIUE, reviewed the initial proposal which was for an increase of $8.50 per quarter. The Center Board proposed an increase of $4.85 per quarter. The original proposal was negotiated with the Center Board and reduced to $6.50 per quarter based upon updated and reduced estimates of inflationary increases for utilities, a requirement that the University Center Food Service operate at a break-even level during FY 1980, and a decision to not immediately replace, through student fee revenues, the $40,800 in working capital used to balance the budget in FY 1979. Correspondence concerning the discussions between the Center Board, the Center management, and the Vice-President for Business Affairs is attached for reference.

The proposed increase of the University Center Fee of $6.50 would generate approximately $220,610 annually and would offset inflationary pressures and enrollment decline-related losses in Center Fee receipts and will permit the Center to maintain current levels of operation. The increase will not provide funds for any new or expanded programs, services, or activities.

The proposed increase will not offset further reductions in tuition retention funds which the IBHE has proposed. That issue will be addressed during FY 1981.

Considerations Against Adoption

With respect to the Athletic Fee increase, the President wishes to point out that the $7.00 increase recommended by the Intercollegiate Athletics Committee, SIUE, was increased to $8.00. This action was taken by the President in recognition of future prospects for state funding. The action is discussed in greater detail in the Rationale.

With respect to the University Center Fee increase, it must be pointed out that neither the University Center Board nor the Student Senate have approved the recommended increase. University officers understand the financial difficulty which fee increases pose to students but have found no alternative solution which does not entail significant reductions in services in the Center. Such reductions would affect all members of the University community. The University Center management, the University Center Board, and the administration have all committed themselves to undertake a study of other sources of revenue to support the Center including the possibility of a faculty/staff fee for the Center.

Constituency Involvement

The recommendation on the Athletic Fee was initiated by the Intercollegiate Athletics Committee, SIUE, with the knowledge of the Student Senate and the Student Affairs Council of the University Senate, SIUE. The Student Senate has not approved the recommendation.

The recommendation on the University Center Fee was initiated by the University Center management in conjunction with the University Center Board, SIUE. The Student Senate, SIUE, has not acted upon any of the recommendations.

This matter is recommended for approval by the Vice-President for Student Affairs, the Vice-President for Business Affairs, and the President, SIUE.
Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective Fall Quarter, 1979, IV Code of Policy C-2, C-4, C-5 be and are hereby amended to read as follows:

2. Fee schedule for Southern Illinois University at Edwardsville:

<table>
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<tr>
<th>Fee Description</th>
<th>1 - 5 hours</th>
<th>6 - 11 hours</th>
<th>12 hours or more</th>
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<td>Athletic Fee</td>
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<td>Textbook Rental Fee</td>
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<td>Student Activity Fee</td>
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<td>University Center Fee</td>
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<td>Student-to-Student Grant</td>
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<td>1.50</td>
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4. Fees at the Scott Air Force Base Resident Center, the Cooperative Graduate Center at Greenville College, and the Litchfield Resident Center shall be as follows:

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<th>Fee Description</th>
<th>1 - 5 hours</th>
<th>6 - 11 hours</th>
<th>12 hours or more</th>
</tr>
</thead>
<tbody>
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<td>University Center Fee</td>
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5. Open University Program Fee:

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<tr>
<td>Program Fee</td>
<td>N/A</td>
<td>19.50</td>
<td>28.00</td>
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</table>

BE IT FURTHER RESOLVED, That the President of Southern Illinois University at Edwardsville be and is hereby authorized to take all actions necessary to implement the provisions of this resolution.
President Shaw apologized to the Board for presenting this matter as a Current and Pending item; he had been faced with some alternatives, and presenting the matter in this fashion was the most desirable alternative. He said one alternative would have been to forward this matter before the deadline with an incomplete plan; the other alternative would have been to delay the notice of the matter for another month, but doing so would place the final Board discussion and decision at SIUC rather than SIUE. He reported that the next thirty days will be used to continue dialogue with the students to see if any refinements could be made. President Shaw said that they would continue also to look at the internal budget for Fiscal Year 1980 now that more was known about it. He believed that notice of some other fee increases would probably be presented at the next meeting or the one after that, including one for IPIRG.

President Shaw explained that the recommended Athletic Fee was $2.00 per quarter greater than the amount the SIUE Intercollegiate Athletics Committee had recommended. He had insisted that SIUE comply with phase 1 of Title IX, which meant that the per capita operating and financial aid expenses for men and women must be the same. He thought that the athletic group had assumed that there would be some increase in state funding for athletics, but given our acute fiscal condition he could not believe that increased funding would occur in any great extent. He said that the other assumption he had made was that there would be no great departure in the approach to men's athletics at this point. He felt that something of this magnitude needed to be discussed at considerable length, and it was his intention next Fall to have a fairly large and public discussion with the students about various funding levels and assumptions underlying the athletic program and what the students pay.

With regard to the increase in the University Center Fee, President Shaw stated that this recommended fee was $6.50 per quarter, which was higher than the
$4.85 per quarter recommended by the University Center Board. He had agreed with the University Center Board either through our faculty resources or through outside resources to hire someone to come in and look at the management and operation of the entire University Center with an eye toward efficiency and programmatic considerations. He said they had had a very careful audit of the Food Service by SIUE's internal auditor, whose recommendations were shared with the University Center Board. He said there was no disagreement with the student view that the Food Service should at least break even. He reported that one of the implications was that the University Club would not be able to remain in its present format. He explained that the disagreements have been in terms of the amount of money used for service areas, and he did not feel that services could be cut back as far as the University Center Board believed they should be cut back. He remarked that there had not been an increase in this area for quite some time; the last increase had simply been to meet our tuition retention problem.

The Chair inquired regarding questions on these proposed increases. Hearing none, he stated that the matter would automatically be held over until the next Board meeting.

The next item, Proposed Increase: University Housing Rates, SIUE [Amendment to IV Code of Policy C-13], had not been submitted to the Board ten days in advance of this meeting. Mr. Huels moved that the proposed matter be considered. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously. The Chair pointed out that this matter was similar to the one previously presented and would automatically hold over until the next meeting.

The following matter was presented:
PROPOSED INCREASE: UNIVERSITY HOUSING RATES, SIUE
[AMENDMENT TO IV CODE OF POLICY C-13]

Summary

This matter approves increases in rental rates for University housing units at SIUE. Background materials relating to this matter are attached for reference.

Rationale for Adoption

Increases proposed in rental rates for University housing at SIUE are based on inflationary increases and increasing maintenance costs. The increase in housing rental rates which became effective September 1, 1978, adjusted the rates to cover inflationary pressures current to that time, and to institute a program of preventive maintenance.

As with all units in the University, inflation continues to erode the finances of the housing operation at SIUE. Anticipated inflation rates for FY 1980 which affect University housing are: 15% for utilities, 6.2% for staff salaries, 9% for student wages, and 8-11% for other costs. The inflation of utility costs affects housing in particular because of the comparatively higher utility usage in a residential area compared to other functions of the University.

With the constant press of inflation and additional maintenance costs, University officers anticipate that without the proposed rental rate increase FY 1980 costs of operation for housing will exceed revenues produced by about $150,000. The rate increase proposed will generate an estimated $150,000. These funds will cover inflationary costs, maintenance costs, and will provide for a limited increase in the preventive maintenance program. The increase will not provide funds to cover the IBHE proposed reduction in tuition retention funds which help to support housing at SIUE.

Considerations Against Adoption

The proposal to increase rental rates had been discussed with the Program Council and the Family Council of the Tower Lake Area Council, and with the Tower Lake Area Council as a whole. None of these bodies has approved the recommended increase but neither have they taken a formal position opposing the increase.

University officers have not been able to identify any alternative means of resolving the financial situation in housing. The rental increases are proposed in order to maintain a safe and healthful environment in University housing facilities without drastic cutbacks in housing operations and services.

Constituency Involvement

This matter was initiated by the Director of University Housing, SIUE. It has been discussed with the Tower Lake Area Council and with Tower Lake residents at an open meeting March 2, 1979, with the Director of Housing. It is recommended for adoption by the Vice-President for Business Affairs and the President, SIUE.
March 8, 1979

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective September 1, 1979, IV Code of Policy C-13 be and is hereby amended to read as follows:

13. Rental rates for the use and occupancy of University Housing on the campus of Southern Illinois University at Edwardsville are as follows:

**FAMILY HOUSING I**

- $462 177 per month - two-bedroom, unfurnished apartment
- $465 200 per month - two-bedroom, furnished apartment
- $462 192 per month - three-bedroom, unfurnished apartment
- $475 215 per month - three-bedroom, furnished apartment

As a service to incoming Faculty/Staff, housing facilities will be available to them while they secure permanent housing. Faculty/Staff shall be limited to a six month contract at a rate which is, as to each type of unit, $75.00 higher than above.

**SINGLE STUDENT HOUSING I**

- $69 69 per month per student - two-bedroom, 4-student unit
- $129 138 per month per student - two-bedroom, 2-student unit
- $49 57 per month per student - three-bedroom, 6-student unit
- $98 114 per month per student - three-bedroom, 3-student unit
- $69 69 per month per student in double - two-bedroom, 3-student unit
- $99 104 per month per student in single - two-bedroom, 3-student unit

BE IT FURTHER RESOLVED, That the President of Southern Illinois University at Edwardsville be and is hereby authorized to take all actions necessary to implement the provisions of this resolution.

President Shaw said he did not like to have to increase the University Housing rates, but it was necessary to meet inflation and to attempt to keep the buildings in as good shape as possible. Mr. Huels asked President Shaw if he had worked with the student groups on this matter. President Shaw responded that Mr. Richard Madison, Acting Director, University Housing, SIUE, had met with the housing advisory group two times about the increase, and material had been presented to the group for an opportunity to comment or suggest alternatives.

The Chair stated that this matter would automatically be held over until next month.
President Shaw indicated that material relating to a proposal for a mandatory/refundable fee prepared by student members of the Illinois Public Interest Research Group (IPIRG) would be mailed to the members of the Board, and then a matter would be presented to the Board at a future date.

President Shaw pointed out that a correction needed to be made as it pertained to the University Center Fee matter. The effective date should be in July rather than in September in order to meet financial obligations, and that correction would be made in the item when it automatically is presented at the next Board meeting.

President Shaw gave special recognition to faculty members who were working to promote direct services of benefit to the area. He cited "Seedbed," a new quarterly journal being published by the Teachers Center Project, which included articles written by teachers in the public schools who work with our faculty members about activities, ideas, and research dealing with the intellectual growth of children. He reported that Professor Tom Baldwin, Department of Physics, had received a $14,800 grant from the U.S. Department of Energy for a faculty development project in energy education. He also announced that Co-Directors Edward Hudlin and Paul Burns, SIUE-Alton Humanities Project, had received a $14,245 grant from the Illinois Humanities Council for continuation of non-credit courses provided to patients at the Alton Mental Health Center. President Shaw praised recent efforts to improve student recruiting at SIUE. He reported that admission of new freshmen so far this year is up about forty-eight percent over the same time a year ago; he did not know at this point whether it was because those students who were going to attend SIUE had signed up earlier or whether this represented a group of students who otherwise would not be attending SIUE. President Shaw remarked that he would let Dr. Brown comment in his legislative report about the good news concerning the multi-purpose facility.
The following matter was presented:

TUITION RATE INCREASES FOR FISCAL YEAR 1980
[AMENDMENTS TO IV CODE OF POLICY B-1, B-17-d, C-1, C-3-e]

Summary

The IBHE at its January 9, 1979 meeting approved higher education operating budget recommendations for FY-80. To help fund these recommendations the IBHE proposed that tuition rates be increased by $48 per academic year for resident undergraduates and $64 per academic year for resident graduates. In addition, tuition rates of $1,390 for medical students and $1,035 for dentistry students were proposed. These tuition rate increase proposals were outlined to you in an information report presented at the February 8, 1979 meeting of this Board. The report, entitled "Consideration of Tuition Rate Increases for Fiscal Year 1980," is by attachment again provided to assist your consideration of the tuition increase proposals. Our appropriation bill for FY-80 will be introduced before the end of March and should reflect any planned tuition increases. A decision on whether to change present tuition rates, therefore, should be made at this meeting.

Rationale for Adoption

As concluded in the attached information report, perhaps the greatest pressure towards increasing tuition rates comes from the overall competition for state resources and a resulting necessity to consider all possible sources of revenue when preparing higher education budgets. Other pressures, like the influence that inflation has on prices and could have on tuition rates, or more significantly, the IBHE policy that tuition should be set at one-third of undergraduate instructional costs, have not been in themselves determining factors. As evidence, it is significant to note that tuition rates went unchanged for six years, from the fall term, 1971, through the fall term, 1976. This period was one of high inflation, and also, one in which IBHE tuition policy was in effect. A tuition rate increase was approved by this Board for the fall term, 1977. It was approved, however, only because of the general belief that there was virtually no chance of receiving additional funding needed to maintain program quality and to meet increased operating costs.

For FY-80, the IBHE proposes that $7.8 million of its recommended $56.8 million budget increase for senior public universities be funded from tuition increases. The IBHE budget proposes that slightly over $1.6 million of the additional tuition income be generated by the SIU System. Without these funds, IBHE budget recommendations could hardly provide for needed salary increases and for inflationary costs. More recently, Governor Thompson announced his proposed level of funding for higher education. He has proposed that IBHE budget recommendations from state resources (general revenue funds) be cut back from about $80 million to about $50 million. This $30 million cutback will obviously have to affect public universities budgets substantially. The IBHE is currently developing its allocation of the Governor's budget, which should be known by the date of this meeting. Whatever that allocation reflects for SIU, the results will be more stringent and austere than the IBHE recommendations provide for. And the unescapable fact is that if sufficient funds are to be made available to meet increasing operating costs and for maintenance of program quality, they
will have to be derived at least in part from an increase in tuition rates. Other systems of higher education either have approved a tuition increase or have the question before their governing boards for immediate consideration.

The Presidents and I are in agreement that fiscal realities make necessary a tuition increase in FY-80. They have recommended to me, and I concur and recommend to you, that tuition rates be increased in amounts that will generate income consistent with IBHE tuition proposals. The President of SIUC prefers to maintain a single tuition rate for undergraduate and graduate students. This action does not pose any problem. To generate an equivalent amount of tuition income in relation to the IBHE budget figures, a $50 per academic year increase will be required. The President also recommends that tuition rates for School of Medicine students be increased from $1,028 to $1,390 per academic year, an increase of $362. Of this increase $266 represents the implementation of the third and final phase of IBHE's tuition proposals of two years ago. The remaining $96 represents IBHE's proposed current increase. The President of SIUE recommends tuition increases in amounts identical to IBHE's tuition proposals. The attached schedule summarizes all resident tuition rate increase recommendations and compares them to present tuition rates. Nonresident tuition rates are recommended to continue to be three times the resident tuition rates.

Considerations Against Adoption

This Board has over the past several years been the leading advocate in Illinois for low tuition and it can share in much of the credit for keeping tuition rates low. Access to higher education, long a major goal of the state, surely is increasingly limited by repetitious tuition increases. Although, the IBHE proposes to make available to the ISSC an additional $1.7 million to offset the impact of proposed tuition increases, these funds will not benefit a large number of students. Further, in the allocation of these funds by the ISSC, the benefit to the number of SIU students could be negatively altered. Another major reason against adoption is the recognition that other cost increases are already being absorbed by students. Room and board rates, fees, books, and supplies have of necessity increased over the last several years.

Constituency Involvement

The IBHE proposal for a tuition increase has been publicly known since early January. It was presented as an item for consideration of this Board at its February 8, 1979 meeting. All constituencies were provided with a copy of the background information report for the February meeting. Many of these constituencies may wish to present their views on the tuition increase proposal at this meeting.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective with the collection of tuition for Fall Semester, 1979, IV Code of Policy B-1 be amended to read as follows:
B. Southern Illinois University at Carbondale

1. Tuition charges approved by the Board for Southern Illinois University at Carbondale effective Fall Semester, 1979.*

<table>
<thead>
<tr>
<th>Hours</th>
<th>Resident</th>
<th>Non-resident</th>
</tr>
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<tbody>
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</tr>
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<td>12 and over</td>
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*Such tuition charges are applicable to all courses of instruction offered for regular academic credit whether such instruction be offered on the campus or at some other site, but do not apply to students enrolled in the School of Medicine.

BE IT FURTHER RESOLVED, That, effective with the collection of tuition for Summer Semester, 1979, IV Code of Policy B-17-d be amended to read as follows:

d. Tuition. Effective Summer Semester, 1979, tuition charged to in-state students enrolled in the School of Medicine is $695 per semester.

Effective Summer Semester, 1979, tuition charged to out-of-state students enrolled in the School of Medicine is $2,085 per semester.

BE IT FURTHER RESOLVED, That, effective with the collection of tuition for Fall Quarter, 1979, IV Code of Policy C-1 be amended to read as follows:

C. Southern Illinois University at Edwardsville

1. Tuition charges approved by the Board for Southern Illinois University at Edwardsville effective Fall Quarter, 1979, applying to all on-campus students, students enrolled in the Open University Program, and students attending a resident center, shall be:
BE IT FURTHER RESOLVED, That, effective with the collection of tuition for Fall Quarter, 1979, IV Code of Policy C-3-e be amended to read as follows:

3. e. Tuition. Effective Fall Quarter, 1979, tuition for in-state students attending the School of Dental Medicine is $345 per quarter, and tuition for out-of-state students attending the School of Dental Medicine is $1,035 per quarter.

Dr. Brown commented that the first full paragraph on the second page of the matter, beginning with "The Presidents and I are in agreement that fiscal realities make necessary a tuition increase in FY-80" essentially summarized the proposed actions in terms of the policies and the specific figures involved. He stated that this kind of action was one which was recommended with reluctance, but the simple, stark, fiscal reality required that this kind of recommendation be made to the Board. He said that the Board of Regents had already adopted an identical tuition increase as the IBHE recommendation; the University of Illinois had the item on their agenda for their Board meeting later this month; and the Board of Governors will also probably adopt a tuition increase in the near future.

The Chair asked what would be the problem if the Board did not take action today on the recommendation of a tuition increase. Dr. Brown responded that the major problem was the necessity to introduce SIU's appropriation bill within thirty days after the Governor's budget address which recently had taken
place. He said that our Board would not meet again before that time period ran out, and if we were going to have a tuition increase we would incorporate certain figures in the appropriation bill, and if we were not going to have a tuition increase, those figures would not be incorporated. He stated that the difficulties of changing an appropriation bill after it had been entered were such that it was advisable to determine now what kind of stance the Board wished to take.

The Chair recognized Dr. Panos Kokoropoulos, President, University Senate, SIUE, who requested the Board to hear a statement from Dr. Robert R. Blain, Professor of Sociology, SIUE, on this matter. Dr. Blain suggested that the in-state tuition remain the same and that the out-of-state tuition be reduced in order to attract international students as well as students from other parts of the United States. He thought it was vitally important that actions not be taken to further erode the strength of SIUE but instead take actions to strengthen that institution. Dr. Blain commented that if tuition was raised, the burden would be passed on to the seventeen- and eighteen-year-old students; he suggested holding down tuition, increasing housing, and acquiring a television transmitter to aid in student recruitment. A copy of Dr. Blain's statement has been placed on file in the Office of the Board of Trustees.

The Chair recognized Mr. Ricardo Caballero-Aquino, President, Graduate Student Council, SIUC, who commented that he would like to see the Board take steps to show its leadership and commitment to the middle income sector and still in no way underestimate the importance of scholarships, especially those which were based on financial need. He thought that the Board could perhaps compete more successfully with private institutions for state scholarship money, and at the same time help those students in the middle income bracket through a reasonable tuition; not a tuition that would make the benefits of higher education beyond their reach.
Chairman Rowe remarked that the IBHE had mandated a review of the Master Plan Phase IV rule whereby one-third of instructional costs were supposed to be covered by tuition. He hoped that the IBHE was serious about reconsidering this posture because there was nothing magical about 33-1/3 percent; it could be just as well 20 percent or 25 percent if the state was willing and able to make that additional dollar commitment to higher education. He had sat on the Illinois Board of Higher Education for a number of years and watched it mandate tuition increases to the various boards of trustees; not in legal terms because it cannot mandate tuition increases, but through the budgetary process. He objected violently to this kind of procedure by the IBHE, but we were stuck with it until such time as we either get relief from the 33-1/3 percent rule or we obtain legislation which somehow gets the Legislature, the Governor, and the IBHE out of the matter of setting tuition rates.

Upon Mr. Huels' request, the Chair recognized Mr. Tom Werner, Student Body President, SIUE, who stated that the state has the primary responsibility for financing the system of public education, and the Constitution of the State of Illinois contained a provision for educational development of all persons to the limit of their capacities. He remarked that the National Commission on Financing Postsecondary Education claims that the cost of attending collegiate institutions is an increasing burden to those who must pay the cost. He said that the IBHE staff claimed that not increasing tuition at public universities placed a greater burden of financing higher education upon state tax revenues. He thought this reasoning was sound if you accepted the fact that instructional costs were the only costs incurred by students seeking higher education. He presented a more realistic approach by Comptroller Michael Bakalis who stated that in terms of overall operational costs students contributed about seven percent of the university's operating costs in FY-70, and were being asked to
March 8, 1979

contribute 13 percent of the same costs in FY-79; further comparisons taking
into account inflation find that the state commitment has decreased by 12.5
percent. He also remarked that the IBHE staff claimed that the undergraduate
tuition increase should be contingent upon increased funding for the ISSC
monetary award program to offset the impact of the proposed increases upon
financially needy students; however, in the IBHE's allocation of the Governor's
budget that there was a 3.5 million dollar decrease for monetary award programs
over the FY-79 projected expenditures and a 1.3 million dollar increase in the
administration for the ISSC which reflected a smaller percent of the total ISSC
budget going to students. Mr. Werner thought that the students were beginning
to see the inconsistencies and arbitrary actions of agencies of higher education
in Illinois.

Upon Mr. Wright's request, the Chair recognized Mr. Mark Rouleau,
Student Body Vice-President, SIUC, who stated that the Illinois State Scholarship
Commission had suggested that the maximum award be increased while the total
amount of funding be decreased which will mean that less people will be receiving
ISSC monetary awards, thus putting a heavier financial burden on those within the
middle income bracket. He thought another item to consider was that retained
tuition funds were supposed to go back into academic programs.

Mr. Norwood stated that a few years ago the students led a pretty
successful fight against tuition increase in this state, and he felt that when
we start looking again at what the IBHE expects students to pay he thought it
would be advisable for students, parents, and everyone to get in the fight again.
He pointed out that the state has about the fourth or fifth highest per capita
income of any state in the nation and yet the contribution to education is
about 42 or 43 in the nation. He did not think the state should be very proud
of that fact.
Mr. Huels asked if the $300 step increase for tuition at the School of Medicine had been figured into the budget recommendation by the IBHE. President Brandt explained that he understood that figure had been figured into the budget. He said that the number of semesters a student goes was not identical, but the calculation was geared to charging the medical students the identical fee for getting an M.D. degree as if he were going to the University of Illinois.

Mrs. Kimmel inquired what it would cost our operating budget not to have an increase in tuition. Dr. Brown replied it would cost the system 1.6 million dollars.

Mr. Wright commented that he felt somewhat frustrated listening to constituents and his family who did not qualify for any kind of financial aid, and yet his family was trying to send three students through college with a fourth one on the way. In assessing the matter, he had come to the conclusion that it was not the Board or one particular administrator that was being insensitive to the students, but he thought that the criticism needed to be hurled at the Illinois Board of Higher Education and at our legislators in Springfield.

Mr. Huels commented that he was not presupposedly against tuition increases given the inflationary pressures of our society in general, and he could look at this increase and see that it was a nine percent increase over the present tuition. He stated that it had been two years since we had a tuition increase, and this would amount to 4-1/2 percent increase per year. His problem with tuition increases was the attempt by the IBHE to increase student support of higher education to the one-third level. He considered the initiative by the IBHE as a withdrawal of state support from a commitment it had made to higher education, and he would like to urge the IBHE to reevaluate its one-third plan and if not lower it, at least freeze student contribution at the present level and limit increases to inflationary increases.
Dr. Brown said that it was the effort of the IBHE at the present time to review the whole realm of access to higher education, and the IBHE was calling for input from interested persons across the state by May 1 as part of a review by the IBHE staff.

President Brandt said that he could not support that the IBHE was the culprit in this matter; the IBHE was trying to help us meet the costs of continuing to provide a quality education. He thought the culprit was probably inflation. He commented that any year in which the cost of providing the same quality of education goes up eight percent, if that eight percent were not provided the institution would have to cut the quality of the education that it was offering. He pointed out that in the most recent report to the IBHE, student tuition represented about 22 percent of the cost of their education at SIUC.

President Shaw felt that President Brandt had stated the issues very well. He also felt that the one-third approach was an ideal or a dream that was just going to have to be deferred. He thought what we were really looking toward was the best balance we could achieve between quality education, what the citizens were willing to pay, and what the students were able to pay, and that we had this kind of healthy tension between the three. President Shaw found himself having to recommend the same position as the Acting Chancellor because in this healthy tension we needed to have the dollars that the tuition would bring to our University, although there may be other times when he would not make this kind of recommendation because of either the state's willingness to pay or because we could find a way to reallocate in order to meet the need. He was hopeful that the Board and Acting Chancellor Brown's staff would look seriously at the possibility of in some way locking in the relationship between student payment and state payment and linking the two together as we face an end of a growth situation.
After further discussion, Mr. Norwood moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the Acting Chancellor of the SIU System, Dr. Brown distributed a Report on State Legislation, dated March 7, 1979, a copy of which has been placed on file in the Office of the Board of Trustees, stating that this ten-page report would provide a working tool for us in maintaining our awareness of legislative activity. Dr. Brown reported that with the concurrence of the Presidents, he had established a Legislative Advisory Committee to support the Acting Chancellor in the legislative relations responsibilities of that office. He read the following two paragraphs from the letter which he had written establishing this committee:

After conference with the Presidents, I have come to the conclusion that the Acting Chancellor should be advised during the present legislative session by a Legislative Advisory Committee to be chaired by the Acting Chancellor and to have as members representatives from each University and from the Office of the Chancellor. Although the committee will be composed in part by campus representation, the responsibilities of the new governance structure require that the members of the committee be directly responsible to the Acting Chancellor in this legislative relations role. Their other duties for campus officers will, of course, fall under campus authority.

This committee should reflect a combination of experience and enthusiasm and accordingly I have suggested to the Presidents and upon their concurrence do herewith ask the following people to serve on the committee: Clyde Choate (SIUC), Thomas Leffler (SIUE), George Criminger and Thomas Britton (Office of the Chancellor). I shall look forward to serving with these committee members to the benefit and well-being of both Universities and the overall system.

Dr. Brown said that this committee met for two hours last Friday, and it has scheduled weekly meetings for early in the session; when necessary it would meet more frequently. He said the committee would maintain a constant surveillance of legislative activity and would direct the kinds of things we needed to do to serve our interests on the legislative scene. He pointed out
that we had already drafted a bill for legislative approval of the multi-purpose
building at SIUE and were working on one for the Women's Gymnasium remodeling at
SIUC in accordance with the indication of the Board at its February meeting of
its support for this kind of legislation. Dr. Brown suggested he would be
presenting to the Board reports of fairly heavy activity for the forthcoming
session because it promised to be a very busy one.

Dr. Brown presented the following matter for information:

**IMPACT OF PRESIDENT CARTER'S GUIDELINES ON BOARD FEES AND CHARGES**

At the February 8, 1979 meeting of this Board, I reported to you that
the regulations pertaining to President Carter's voluntary price control program
were being studied. The regulations were written in terms meant for the private
sector, and their specific applications to universities were not definitively
described, so that many questions were left unanswered. A month ago, however,
all reasonably good authoritative sources indicated that university prices
would be subject to the regulations. I also indicated that a report assessing
the impact of these regulations in relation to Board approved prices was being
developed and that it would be submitted prior to the March meeting. Your
staff believed this report to be necessary, as proposed tuition and fee increases
and residence hall rate increases were scheduled for final consideration at the
March meeting. Subsequently, on February 19, we received information that the
Council on Wage and Price Stability had modified its price standards for federal,
state, and local entities. Under the modified standards, both SIUC and SIUE are
exempt from voluntary price standards. The staff report that was in process is
now no longer necessary.

The Council on Wage and Price Stability, in modifying its standards,
determined that some segments of the economy would have difficulty in complying
with the general price standards. Among these are universities that are funded
primarily by tax revenues rather than revenues from the sale of goods and
services. The regulations have been modified, therefore, to exempt institutions
that receive general tax revenues covering more than 50 percent (50%) of their
total current operating expenses. On the basis of the currently approved internal
budget, SIUC and SIUE received general tax revenues representing 55 percent (55%)
and 65 percent (65%), respectively, of their total current operating budget.

Dr. Brown explained that at the February Board meeting we had anticipated
the necessity for working with the Office of Wage and Price Stability in developing
our understanding of these matters, but then that office issued a new interpretation
that if more than fifty percent of the operating budget comes from tax revenues,
then the institution is exempt from price standards, but not from wage standards
so the seven percent salary increase was still applicable.
The following matter was presented:

**ESTABLISHMENT OF THE BOND RETIREMENT FEE, REDUCTION OF THE STUDENT CENTER FEE, AND INCREASE IN RESIDENCE HALL RATES AND APARTMENT RENTALS, SIUC**

[AMENDMENT TO IV CODE OF POLICY B-2, 7, 17, 22, 23]

**Summary**

This matter seeks to establish a new fee of $26.40 per semester as an appropriate response to the action of the Illinois Board of Higher Education in reducing state subsidy to our funded debt operations. Establishment of the new fee would be accompanied by a $5.00 reduction in the Student Center Fee and would substantially reduce the amount of increase needed in Housing rates, where an increase of $18.00 per semester is proposed.

Revenue generated by the proposed fee would be deposited with the University Treasurer in partial support of the bond obligations for University Housing and the Student Center. These funds would replace that portion of the retained tuition authorization no longer available due to the budgetary constraints imposed by the Illinois Board of Higher Education. Establishment of this fee would provide a clearly identified means of responding to further restrictions on the use of authorized retained tuition funds imposed by the budget recommendations of the Illinois Board of Higher Education.

Justification for the additional revenue generated by this fee and by the Housing rate increases is provided in financial statements attached to this matter.

**Rationale for Adoption**

A $19.80 portion of the proposed $26.40 per semester fee compensates for the amount of retained tuition made unavailable by the Illinois Board of Higher Education for FY-77 and subsequent years. That reduction comprised one-third of the authorized use of retained tuition. The remaining $6.60 portion of the fee compensates for the further reduction recommended by the IBHE for FY-80. This reduction comprises one-sixth of the remaining two-thirds of the authorized use of retained tuition. In both instances, these amounts are based on current enrollment levels.

The Student Center Fee and Housing rates were increased for FY-78 to compensate for that initial loss. However, in consideration of the subsequent direction taken by the IBHE, it is now apparent that those increases, resulting directly from IBHE action, should be clearly identified as a separate fee to replace the lost availability of retained tuition. This matter proposes a restructuring of fees and rates to distinguish between increases needed to replace the loss of retained tuition and increases needed to meet the costs of inflation. Any restoration of the loss of available retained tuition would be accompanied by a corresponding decrease in the proposed fee.

Through the recent refinancing of the bonds, the Student Center and those Housing units funded by bonds are all under the same bond issue. A $12.00 portion of the proposed Bond Retirement Fee is budgeted for the Student Center and a $14.40 portion is budgeted for Housing. These amounts, at current
enrollment levels, would generate revenue equivalent to the respective amounts of retained tuition no longer available to these operations.

Approval of the proposed fee would be accompanied by a $5.00 reduction in the Student Center Fee from $29.00 to $24.00 per semester. Thus, the net increase in general fees would be $21.40 rather than $26.40 per semester.

The net effect on Student Center revenue from fees and retained tuition is a projected increase of $160,000. Justification for the increased support of the Student Center is illustrated by the actual and projected income statements in Attachment 1. (Also see Attachment 2.) There have been no other increases in the Student Center fees since FY-76 when the fee was increased from $15.00 to $20.00. Thus, there has been only a $5.00 increase since FY-75 to counter the costs of inflation. Increased utility costs and other inflationary pressures cannot be met entirely from Student Center operational revenues and must be met, at least in part, by an increase in fee revenue.

The $572,777 Housing portion generated by the proposed fee would provide a major portion of the increase needed by Housing, as illustrated by the actual and projected income statements in Attachment 3. The additional amount required to avoid a projected deficit is being sought through a $36.00 annual increase in Housing rates and adjustments for air conditioning. Housing rates were not increased for the current year and only $26.00 of the $116.00 rate increase for FY-78 represented an actual increase in revenue. The other $90.00 simply generated funds to replace the loss of available retained tuition. Approval of this new fee and the $36.00 annual rate increase would be equivalent to a $152.00 Housing rate increase for the period FY-77 to FY-80, for an average increase of $50.67 per year, over and above the increase needed to replace the loss of available retained tuition.

The $36.00 annual general rate increase would raise the annual Housing rates from $1,520 to $1,556. At present our rates are second highest in the state. With the increases anticipated here and at the other state universities (see Attachment 5), our rates will rank fourth highest for comparable Housing. This is a more desirable position for the University in attracting students. Our general fees presently rank third highest in the state. With the increases anticipated for FY-80, our general fees will continue to rank third highest.

The rate for University Park-Triads has been $50.00 below the rate for the air-conditioned residence halls. With the installation of air conditioning in FY-80, it is proposed that this rate difference be eliminated. Similarly, it is proposed that the rents for Southern Hills be increased by $10.00 per month to reflect inflationary costs and the air conditioning of those units in FY-80 also.

Additional increases as shown in the resolution are proposed for Group Housing contracts and for the single occupancy surcharge at Thompson Point. These increases are generally proportional to the increases sought for the residence halls. Attachment 4 shows the anticipated revenue to be realized from these increases. Rent increases for Elizabeth and University Court apartments are needed to cover projected deficits. These units are not part of the funded debt operation and have no other source of revenue than rental income.
The major consideration in this matter relates to the use of a general fee to meet funded debt costs within the Housing operation.

From a philosophical perspective, there are several points to consider. First, this fee is replacing retained tuition and is essentially a $2.20-per-credit-hour increase in tuition, resulting from the recommendations of the IBHE. Of this amount, $1.20 per credit hour is allocated to Housing. Since this increase is replacing funds being reallocated from funded debt operations to academic programs, it is particularly appropriate to view this fee as another form of tuition.

The IBHE could have chosen only to increase tuition and not restrict the use of retained tuition. When earlier attempts to increase tuition met with opposition, the withdrawal of state subsidies to auxiliary enterprises came under consideration as a source of funds for academic program needs. The IBHE staff reports have consistently expressed this loss of subsidy in terms of the per capita cost to the total student population. From this perspective, a general fee is suggested, rather than placing the total cost on the resident student.

Second, past practices have shown that Housing facilities, owned by the state, are sometimes converted to other purposes, especially after their indebtedness has been paid off. Anthony Hall and Woody Hall are two examples. Housing rates, outside of any subsidy, must cover both operational and capital costs with no expectation of any return on the capital investment. Further, University Housing and the Student Center operate under a number of state laws that restrain their ability to generate significant income in competition with the business community. This is one reason state subsidies are justified in these operations.

Third, a majority of students will have lived in University Housing at least one year and will have benefited directly from the lower rates.

The practical considerations are also compelling. Replacing the lost subsidy with a general fee will result in the state paying a portion of the amount through ISSC grants. This has the effect of shifting those students with the most financial need from the impact of the increased cost. The ISSC grant does not cover Housing charges.

Being able to hold the Housing rate increase to a small amount will most likely have a beneficial economic impact on those students renting off-campus housing, assuming a significant economic tie between on-campus rates and the rents in the community. Experience has shown that off-campus rents have tended to increase along with increases in on-campus rates.

An important consideration is the alternative to the proposed fee. To generate funds equal to the fully authorized amount of $2,372,000 of retained tuition would require $270.00 annually in Housing rates and $27.00 per semester in Student Center fees at present enrollment levels. Conversely, this same amount could be generated by a $59.40 per semester Bond Retirement Fee. That is, equivalent revenue can be generated by $270.00 annually in Housing rates as compared to $32.40 per semester in general fees. Such a large increase in Housing rates might seriously impact the excellent occupancy rates we have experienced recently. It should be remembered that the bond expenses must
still be met, even if the occupancy drops and the revenue is insufficient to meet the costs. It has been only in recent years that occupancy has been at virtually full capacity.

Establishment of this proposed fee, at the present level of $26.40 per semester, would replace the current loss of available retained tuition, would provide a mechanism for replacing further loss of this subsidy, would clearly identify the cause of the fee, and would minimize the impact on the individual student. Conversely, restoration of the use of retained tuition would result in a corresponding decrease in the Bond Retirement Fee.

Precedent for a general fee to pay bond indebtedness can be found in the $79.00 per semester Service Fee at the University of Illinois. The Service Fee is used to meet bond obligations on the Illini Union, McKinley Health Service building, the Intramural-Physical Education facility, the Assembly Hall, and the Student Services building. A similar fee is also in existence at Eastern Illinois University.

Consideration has been given to the voluntary price guidelines suggested by President Carter. The actual guidelines applicable to universities have not been established as of this writing. Analysis shows that the proposed increases here and for the Student Recreation Fee fall well within either of two guidelines. One is a 5.75 percent ceiling on aggregate price increases. The other, more complex, is a ceiling defined as an increase in 1979 which is 0.5 percent less than the average annual increases of prices in the aggregate during the base years 1976 and 1977. This matter of price guidelines will continue to be monitored for its impact on this matter.

Considerations Against Adoption

The proposed fee is not related to a new program or a new service to be provided to students. It simply replaces a subsidy that previously was provided through student tuition. If, as the Illinois Board of Higher Education claims, this subsidy is being reallocated to other needs, then a more appropriate means of meeting those needs would be through increased general revenue funds or through a tuition increase.

Arguments against the $14.40 per semester portion of the Bond Retirement Fee could be mounted on the basis that the capital cost for Housing facilities should not be distributed over the full student body. This is a valid consideration which should be weighed against the advantages of the proposed fee as a means of resolving the problem caused by the loss of the use of retained tuition.

The recommendation of the Illinois Board of Higher Education permits a one year delay in implementing the additional reallocation of resources from the funded debt operations to academic programs, with the use of the remaining retained tuition reduced by one-fifth each year beginning in FY-81. A $6.60 portion of the proposed fee increase could therefore be postponed one year. However, postponement of the fee would also result in postponement of the increased support to the academic programs.

There should always be serious consideration given to any increase in the cost of education that might restrict access to this University.
However, of the available options, the matter presented here seems to be equitable, while keeping increases to a minimum.

Constituency Involvement

The difficulties arising from the loss of the use of retained tuition have been shared with student leaders over a period of several years. On September 28, 1978, the substance of this matter was shared with student leaders and other constituencies through a report, "Response to the Loss of Available Retained Tuition: A Conceptual Analysis." A copy of this resolution has also been shared with each of the constituencies. The Vice-President for Student Affairs has met with student leaders and with student committees to discuss this matter in detail.

The Student Senate, on December 6, 1978, voted to oppose this resolution.

The Graduate Student Council, on December 6, 1978, voted unanimously to oppose on principle the practice of raising general academic funds by means of the creation of new fees and/or fee increases. They further requested the University to lobby more actively with the IBHE and the Legislature to find other sources than students to raise general academic funds.

The Finance Committee of the Student Center Board voted unanimously to support this resolution. The Student Center Board, at their regular meeting on November 7, 1978, supported this matter by a majority vote.

The University Housing Liaison Committee discussed this matter at two successive meetings and on November 8, 1978, voted to support this resolution. Members of this committee represent various living areas both on campus and off campus. Evergreen Terrace Council instructed their representative not to support this matter.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That Subsection 22 be added to IV Code of Policy B to read as follows:

22. Commencing with the Fall Semester, 1979, a Bond Retirement Fee of $26.40 per semester shall be collected from each student. Monies collected from this fee shall be deposited with the University Treasurer to compensate for the partial loss of available retained tuition funds pledged in support of the Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds. Proceeds from this fee shall be applied toward those purposes within the Student Center and University Housing for which retained tuition funds are authorized. All use of revenue from this fee shall be restricted to those revenue bond operations located on the Carbondale campus.

BE IT FURTHER RESOLVED, That, commencing with the Fall Semester, 1979, the Student Center Fee be reduced by $5.00 to the amount of $24.00 each semester, and that Subsection 23 be added to IV Code of Policy B to read as follows:
23. Commencing with the Fall Semester, 1979, a Student Center Fee of $24.00 per semester shall be collected from each student. Monies collected from this fee shall be used in support of the budget for the Student Center.

BE IT FURTHER RESOLVED, That IV Code of Policy B-2 be amended to show the following schedule for the Bond Retirement Fee and the Student Center Fee:

<table>
<thead>
<tr>
<th>Hours</th>
<th>Bond Retirement Fee</th>
<th>Student Center Fee</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>$2.20</td>
<td>$5.00</td>
</tr>
<tr>
<td>2</td>
<td>4.40</td>
<td>5.00</td>
</tr>
<tr>
<td>3</td>
<td>6.60</td>
<td>6.00</td>
</tr>
<tr>
<td>4</td>
<td>8.80</td>
<td>8.00</td>
</tr>
<tr>
<td>5</td>
<td>11.00</td>
<td>10.00</td>
</tr>
<tr>
<td>6</td>
<td>13.20</td>
<td>12.00</td>
</tr>
<tr>
<td>7</td>
<td>15.40</td>
<td>14.00</td>
</tr>
<tr>
<td>8</td>
<td>17.60</td>
<td>16.00</td>
</tr>
<tr>
<td>9</td>
<td>19.80</td>
<td>18.00</td>
</tr>
<tr>
<td>10</td>
<td>22.00</td>
<td>20.00</td>
</tr>
<tr>
<td>11</td>
<td>24.20</td>
<td>22.00</td>
</tr>
<tr>
<td>12 or more</td>
<td>26.40</td>
<td>24.00</td>
</tr>
</tbody>
</table>

BE IT FURTHER RESOLVED, That the rents and charges heretofore established for the following University Housing as required by Bond Resolutions of the Board, shall be and are hereby changed until otherwise amended to the rate shown in the following schedule, and that IV Code of Policy B-7 be and is hereby amended to read as follows:

7. a. Schedule of rates for University-operated single student housing at SIUC effective Fall Semester, 1979:

<table>
<thead>
<tr>
<th>Room and Board Rates</th>
<th>Semester Rate</th>
</tr>
</thead>
<tbody>
<tr>
<td>Brush Towers</td>
<td>$778</td>
</tr>
<tr>
<td>Thompson Point</td>
<td>778</td>
</tr>
<tr>
<td>University Park</td>
<td>778</td>
</tr>
</tbody>
</table>

**Single Room Increment**

Increment to be added to semester rate of resident desiring a single room $200

**Room Rates**

Small Group Housing $363
b. Schedule of rates for University-operated apartment rental housing (includes utilities) at SIUC effective August 1, 1979:

<table>
<thead>
<tr>
<th>Monthly Rate</th>
<th>Southern Hills</th>
<th>Evergreen Terrace Apartments</th>
<th>Elizabeth Apartments</th>
<th>University Courts</th>
</tr>
</thead>
<tbody>
<tr>
<td>Efficiency - Furnished</td>
<td>$134</td>
<td>$150</td>
<td>$155</td>
<td>$175</td>
</tr>
<tr>
<td>One-Bedroom - Furnished</td>
<td>150</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Two-Bedroom - Unfurnished</td>
<td>156</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Two-Bedroom - Furnished</td>
<td>161</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Two-Bedroom - Unfurnished</td>
<td>150</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>(No change at this time)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

BE IT FURTHER RESOLVED, That IV Code of Policy B-17 be amended to read as follows:

17. b. 2. Students attending the Springfield Medical Facility shall pay a Student Medical Benefit Fee of $30.00 per semester and shall be exempt from paying:

   a) Student Recreation Fee
   b) Student Center Fee
   c) Athletic Fee
   d) Bond Retirement Fee

ESTABLISHMENT OF THE BOND RETIREMENT FEE, REDUCTION OF THE STUDENT CENTER FEE, AND INCREASE IN RESIDENCE HALL RATES AND APARTMENT RENTALS, SIUC

[AMENDMENT TO IV CODE OF POLICY B-2, 7, 17, 22, 23]

ADDENDUM #1

Constituency Involvement

This resolution, as originally presented to the constituencies, called for a Bond Retirement Fee of $19.80. The constituency actions cited in the matter as presented were based on the original resolution. The revised resolution, calling for a Bond Retirement Fee of $26.40, has since been shared with the constituencies, but reaction to the resolution has not yet been received.

The original resolution was submitted to the Board at its December 14, 1978 meeting and was deferred until the February meeting due to actions of the Illinois Board of Higher Education on tuition retention.
March 8, 1979

President Brandt called on Dr. Bruce R. Swinburne, Vice-President for Student Affairs, SIUC, to explain this matter.

Dr. Swinburne stated that the Bond Retirement Fee of $26.40 was basically responding to the loss of retained tuition; the $19.80 was to cover the loss of the one-third of retained tuition that was experienced prior to this year, and the additional $6.60 represented what would be lost during FY-80. He explained this would be the first year of a six-year phase-out of the total loss in retained tuition which, by IBHE policy, must be phased out totally by 1985. He said that the Bond Retirement Fee was a direct dollar for dollar replacement of the retained tuition and the funds would be used in precisely the same way that retained tuition was used previously.

The Chair recognized Mr. Ricardo Caballero-Aquino, President, Graduate Student Council, SIUC, who stated that the Bond Retirement Fee was comprised of two more tuition increases and the tuition rate was just increased, and he felt that three increases in one single year was too much. He pointed out that the recommendation of the Illinois Board of Higher Education permits a one-year delay in implementing the additional reallocation of resources and he requested that the Board follow the policy being used by SIUE which was to wait until next year to put the $6.60 into effect because of the possible adverse impact on enrollment.

The Chair recognized Dr. Charles B. Hunt, Jr., Chairman, Council of Deans, SIUC, who remarked that he would be against postponing the $6.60. He was a member of President Brandt's Budget Advisory Committee, and it was his understanding that of the $26.40, about $6.60 would find its way back into academic affairs which would partially offset what we were losing from the Governor's ceiling this year.
Dr. Swinburne stated that the $6.60 had no direct impact on the Student Center or University Housing. Basically what this money provided, he said, was that $264,000 could be freed up to support academic programs.

President Brandt remarked that in reviewing the IBHE's action for next year's budget, he thought that the $6.60 reflected the action in the IBHE this year; the $19.80 reflected the action of the IBHE two years ago, and the $6.60 was the first of the six years. He thought that if we waited to go with the five-year phase-out that the figure would become larger and we would also go without the $264,000 in operating budget. He said if this Bond Retirement Fee did not pass, it would not change housing this year at all but it would change the operating budget of the institution by $264,000. He thought it was important to look at the question of whether all students should pay a fee or whether it should just be laid on housing. He commented that what the IBHE has done was to take away retained tuition from a commitment the state made many years ago, and now the IBHE has said that those state funds could no longer be used to retire bonds. He commented that there would be funds going to pay off the bonds just as before and the $6.60 additional money would show in the institution's budget in the amount of $264,000, not for housing, but for the operating budget of the University, which he felt was a legitimate cost for all students.

Mr. Van Meter asked if this action presented any legal problems. Dr. Brown said that an argument we had used with the IBHE was that it was improper for them to adopt a policy which wedged us out of tuition retention when we had clear statutory authority to have tuition retention.

Chairman Rowe pointed out that the University of Illinois had raised no objection whatsoever. He was convinced that the reason the IBHE came down this hard on SIU was because it found that the University of Illinois was not going to object because they had solved their problem through a refunding issue and because of a more advanced age as a senior institution.
March 8, 1979

Dr. Brown pointed out that the other systems were having difficulties, not in terms of tuition retention but in terms of general revenue subsidy.

The Chair recognized Mr. Mark Rouleau, Student Body Vice-President, SIUC, who outlined the arguments that had been presented to the Student Senate by Vice-President Swinburne and presented contrary arguments. He presented a list of changes which the Student Senate and the student government in general suggested in order to make the Bond Retirement Fee more fair, which included the following: The money should be placed in a bond sinking fund and only be used to retire the bonds; an exclusion of buildings financed with bonds that were now being used for academic or administrative purposes; the fee should have an automatic termination when the bonds were fully retired; the Bond Retirement Fee should not absorb any funds more than what was necessary to retire the bonds by the date they were due; buildings funded through the fee should remain housing units even after the bonds have been retired and not turned over to academic units; the full impact should not be absorbed through the Bond Retirement Fee, but at least half of it should be financed through increased housing rates; there should be a ceiling placed on the fee which takes into consideration the predicted decrease in enrollment and the splitting of the cost between Bond Retirement Fee and housing rates; the fee should not be allowed to raise more than $4.00 per year; a study should be made to determine if there could be cutbacks in administrative costs that would take place of the fee before each proposed raise in the Bond Retirement Fee; the Student Center Fee should absorb the loss in retained tuition that was used for the Student Center; and the fee should be renamed in order to reflect the true nature of the fee.

Mr. Elliott remarked that this was more a matter of form of financing than substance, but one thing it did accomplish was to get $120,000 paid by the ISSC that previously was paid by students.
Mr. Wright thanked Dr. Swinburne for his patience and his accessibility in trying to acquaint most of us with what the Bond Retirement Fee was really supposed to accomplish. He asked to have clarified the difference between the $19.80 and $6.60 portions of the fee. President Brandt stated that when the IBHE took away a third of the tuition retention two years ago, they just wiped it out; this time, with the remaining two-thirds, they transferred it over to the institutional budget. So, he explained, the $19.80 replaces what the IBHE took away and put in the state budget to essentially give to somebody else, but the $6.60 and the rest of the two-thirds will be given to the institution from which the money came.

After further discussion, Chairman Rowe remarked that he thought there would be more tuition increases proposed by the IBHE in the future and housing increases too; he also thought that every time you deferred an increase to another year, you were just postponing an evil day. He added that one of the most unpleasant tasks he had had on this Board over the past years has been to watch these fees go up and yet try to hold them down, and he thought that the SIU Board of Trustees had been the loudest voice in Illinois on trying to keep tuition down, but he felt that inflation being what it was today that we had to face up to it. He concluded that making the decision of phasing out over a five-year period or a six-year period was an administrative one and not a decision of the Board of Trustees.

Mr. Norwood moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the President, SIUC, President Brandt began by congratulating a number of people on campus, but particularly people like Visiting Professor Paul Schilpp and Professor Bruno Gruber, for the
inspiration and effort they put into the Einstein Symposium. He felt that the University had experienced a unique type of thing during the last week which started off with the St. Louis Symphony and ran through a program which brought a tremendous number of distinguished scholars to SIUC and provided a great deal of stimulation and intellectual excitement. He wanted everyone involved on campus to take a bow because they did a great job.

President Brandt publicly expressed his appreciation to Professor John S. Jackson who over the last year and a half had carried forward the activities of the University Self-Study and our accreditation site visit which we had a couple of weeks ago.

President Brandt said he wanted to join with the student government in a resolution which they passed last week on sincerely commending our service staffs for the outstanding job they performed during the recent snow storm that we had; he felt that the people went way beyond the call of duty in order to keep this University functioning and there were a great many people on this campus to whom we owed a very tremendous "thank you."

President Brandt reported that the Counseling Center, together with the Personnel Services Office and the Clinical Center, had worked on developing an Employee Assistance Program for the employees of SIUC, which would provide services to employees whose personal problems were adversely affecting job performance. He said that the Counseling Center had again been accredited for a five-year period by the American Psychological Association as an approved training site for predoctoral interns in counseling psychology.

President Brandt remarked that SIUC had long been committed to helping handicapped students, and now a committee had been working to address the problems of the hearing handicapped. He said because of the work of this committee and the support of Student Affairs and Academic Affairs, we were able to initiate a delivery
program in the Fall of 1978 with services to the deaf being coordinated through the Specialized Student Services Office, and a Graduate Assistant had been hired to help provide direct services in this area. He announced that the Division of Continuing Education would offer beginning and intermediate classes in sign language; numerous telephones on campus had been modified for the deaf; and a teletypewriter communication system would be installed to facilitate communication to and from those who had a total loss of hearing. He announced the following direct services: Notetakers, preadmission and preenrollment planning, support services, interpreting services, in-service training with departments and faculty involved, and career counseling and liaison between the deaf student and instructor and communication training. He added that he felt that in the near future, many more deaf students would be enrolled which would necessitate the availability of trained interpreters in the classroom and in extracurricular activities sponsored by the University.

President Brandt stated that SIUC would co-sponsor the second annual Student Chapter Conference of the National Technical Association on March 30-31. He believed that over two hundred student members from other universities were expected to attend. He also stated that Mr. Sammy Winston, President of the Blacks on Engineering and Allied Technology on the SIUC campus, would be holding a meeting with thirty companies participating in the Career Fair scheduled for March 31.

President Brandt stated that SIUC was experiencing a significant improvement in the placement situation; campus recruiting was on the increase and we had had a twenty percent increase in the companies coming to campus to visit this year. He said he thought part of this increase was due to the changing job market and part of it was due to the effective operation of our Placement Service in making major corporations around the United States aware of the quality and the availability of our graduates.
President Brandt announced the following award of grants: David Sharpe, Associate Professor, Department of Geography, was awarded a grant of $179,294 by the National Science Foundation to document and assess the spatio-temporal patterns of forest patch ecosystem in the patterns of man-dominated landscapes in Deciduous Forests, to evaluate spatial interaction among forest patches, and to model long-term effects of pattern and spatial interaction on the ecological stability of landscapes; Frances M. Baker, Instructor and Coordinator in the Rehabilitation Institute, had received a $62,466 grant from the Northwestern Educational Cooperative to partially support a continuation of the Indochinese Adult Education program that was previously funded through the Illinois Office of Education; three Professors in the College of Business and Administration, William Vicars, Robert Busson, and Lars Larson, were awarded $284,687 to study the Nature of a Police Executive's Work, which study will address how a police executive becomes more efficient in managing the organization of the unit and what available knowledge about the managerial effectiveness is appropriate for their use; Assistant Professor Phyllis Ehrlich, Rehabilitation Institute, was awarded $14,445 for a mutual self-help program for community elderly which sought to create informal neighborhood networks which would provide social role opportunities for the elderly, thus encouraging mutual self-help.

President Brandt's final announcement was that sometime near today there would be the one millionth user of the Student Recreation Center, and he thought this was a tremendous testimony to the service that that facility was providing on campus. He thanked the student body over the past twenty years for providing such a facility, and wondered what we had done without such a facility that would attract a million students in something less than two years. He said that in preparation for this occasion the staff was planning events to recognize the lucky person; photographers would be on hand; University officials
would be present; and gifts would be awaiting some person who passed through the turnstile upon its one millionth revolution.

The Chair announced that a news conference would be held immediately following the Board meeting in the Mississippi Room of the Student Center.

Mr. Norwood moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 12:37 p.m.

Alice Griffin, Assistant Secretary
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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, April 12, 1979, at 10:00 a.m., in the Auditorium of the Center for Professional Advancement, SIUE School of Dental Medicine, Alton, Illinois. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mr. Ivan A. Elliott, Jr.
Mr. Wayne Heberer
Mr. Stephen G. Huels
Mrs. Carol Kimmel, Secretary
Mr. William R. Norwood, Vice-Chairman
Mr. Harris Rowe, Chairman
Mr. A. D. Van Meter, Jr.
Mr. Kevin K. Wright

The following member was absent:

Dr. David F. Rendleman

Executive Officers present were:

Dr. Warren W. Brandt, President, SIUC
Dr. James M. Brown, Acting Chancellor of the SIU System
Dr. Kenneth A. Shaw, President, SIUE

Members of the staff present were:

Mrs. Alice Griffin, Assistant Secretary
Mr. C. Richard Gruny, Legal Counsel
Mr. William I. Hemann, Financial Affairs Officer
Mr. R. D. Isbell, Treasurer and Capital Affairs Officer
Dr. Howard W. Webb, Jr., Academic Affairs Officer

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair made the following statement:

It is with very deep regret that I announce the resignation from this Board of its newest member, Dr. David F. Rendleman of Carbondale. Dr. Rendleman has felt it necessary that he withdraw from service as a Trustee because of what might be construed as a conflict of interest. When he was appointed by Governor Thompson on March 1, 1979, Dr. Rendleman consulted with his attorney to determine whether the SIU Trusteeship might be considered compromised by any of his business relationships. Specifically, he was concerned about his position as a director and a shareholder
in the University Bank of Carbondale, which is a depository for SIU funds. First it appeared that there should be no question of conflict, but after seeking legal advice from other sources, Dr. Rendleman decided even though the Illinois law is really not clear on this subject, that a conflict might seem to exist if he served on the Board. Yesterday, therefore, Dr. Rendleman formally submitted his resignation to the Governor in a letter which included these words: "To avoid even the remotest appearance of conflict, I have regretfully come to the decision that I should resign. This decision is made to preserve the integrity and reputation of the Board of Trustees and to enable me to continue to fulfill my responsibility to my family."

On behalf of the Trustees, the Chair thanked Dr. Rendleman for his great interest in the continued prosperity and welfare of Southern Illinois University. He said that Dr. Rendleman's integrity could not be questioned in any way, and those Trustees who had met him felt like he was off to a great start as a Trustee of this Board. The Chair stated that when a person served on a public board such as this one there could not be any question of impropriety, and for this reason Dr. Rendleman regretfully made the decision to resign.

Under Trustee Reports, Mr. Rowe reported he had attended a meeting of the Illinois Board of Higher Education on April 3, 1979, in Macomb at Western Illinois University. He reported that the principal item on the agenda was the proposal by Northern Illinois University and the Board of Regents that they be given the authority to acquire the College of Law from Lewis University, a private university in Northern Illinois. He reported that the Illinois Board of Higher Education by a substantial margin turned down the request. He thought that the item had been introduced in the General Assembly and would bear to be watched. He felt that in the days of a terrific financial crunch that the addition of a new graduate school, particularly where the figures showed it was not needed, could cause a drain of funds away from SIU, and we must recognize that the SIUC School of Law with the erection of the new building would be expanding enrollment, hiring additional faculty, and needing additional funds to fulfill the commitment which the State of Illinois had made to SIU.
RESOLUTION OF APPRECIATION: MARGARET BLACKSHERE

WHEREAS, Mrs. Margaret Blacksheere served as a member of the Board of Trustees of Southern Illinois University from July, 1973, to January, 1979;

WHEREAS, During her tenure as a Board member she also served as Secretary of the Board for four years, as a member of the Executive Committee for three years, as an alternate representative for the Board at meetings of the Illinois Board of Higher Education for two years, and as a member of numerous special committees of the Board;

WHEREAS, She accepted the responsibilities and burden of Board membership with enthusiasm and performed the diverse duties required of Board members with diligence and dependability;

WHEREAS, She consistently displayed an unwavering commitment to the welfare of the University and an unselfish dedication to the interest and well-being of those individuals who comprise the University community;

WHEREAS, She brought an alert, analytical, compassionate, and humane attitude to bear upon the numerous complex affairs of the University, and served well, with candor, and with wisdom the special needs of faculty, students, and staff attempting to deal with those complex matters;

WHEREAS, Her representation of the Southern Illinois University Board at meetings of the Illinois Board of Higher Education reflected her mature and comprehensive understanding of the needs of higher education; and

WHEREAS, In her role as a member of this Board she earned the respect and affection of the University community for her stubborn dedication to the principles she holds and for her loyalty to the University;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That Mrs. Margaret Blacksheere be commended for her many contributions to the workings of the Board and her consistent dedication to the welfare of the University; and

BE IT FURTHER RESOLVED, That this commendation be forwarded to her as a sign of the respect, admiration, and affection of this Board and as a symbol of the obligation felt within the University for her support and service.

Mr. Rowe moved adoption of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.
The Chair told President Shaw that the Board was happy to hold its meeting at the School of Dental Medicine, and expressed the Board's gratitude for the invitation.

President Shaw responded that they were delighted to have the Board meet on the Alton campus, and he requested Mr. Earl E. Lazerson, Vice-President and Provost, and Dr. Henry M. Cherrick, Dean of the School of Dental Medicine, SIUE, to tell the Board about the activities at the School of Dental Medicine.

Vice-President and Provost Lazerson made the following statement:

As we approach the tenth anniversary of the founding of the School of Dental Medicine, it is appropriate that you receive a report on the progress and the present state of development of that unit of the University. Some of us for whom time has passed all too quickly have only a shadowy memory of the early preparations to train professional health care practitioners in Southern Illinois. Through the wisdom and farsightedness of the Board, including several of you who sit here today, and with the dedicated interest and service of others too numerous to mention, both locally and at the state level, the University boldly undertook this difficult educational task. The need was indisputable. Studies had graphically demonstrated the dearth of adequate dental care in the southern and especially the semi-rural portions of the state. Simultaneously we were aware that one of the older dental health care training regions of the center was about to close.

Today the scene is much changed. We graduated our first class in 1975. Since then, 141 persons have completed their basic work at the Alton campus and have gone on to specialized training, teaching, or active practice. Of special note, 101 of our graduates are practicing in the State of Illinois.

Perhaps by telescoping events, I have made it all sound easy. It has never been that. We began at a time when a national trend and our great anxiety to place trained persons in the field influenced us to adopt a program and schedule that could be completed in three years. While we do not regret that experiment, we are convinced that the stresses and tensions of the accelerated pace outweighed its advantages. Consequently, after a great deal of planning and curricular overhaul we are phasing into the more traditional four-year program. At the same time, we are laying plans to expand student enrollment and specialized graduate training and open a satellite clinic in East St. Louis. Of significance, too, is the fact that after an extended, sometimes anguished period of study and indecision, we have determined with your concurrence that Alton will remain the permanent site of the school. With this important decision behind us, we can proceed with some vital developmental tasks that have lagged because of uncertainty over the future direction of the dental school.
These remarks are preparatory to the presentation of the person who has only recently assumed the leadership of the School of Dental Medicine. A scientist and educator of outstanding record, he has within a short time demonstrated a remarkable capacity to analyze problems, propose solutions, and inspire others to join in a common effort toward their solution. It is a great pleasure to introduce the Dean of the School, Dr. Henry M. Cherrick, who will provide a more precise and enlightening report on these matters which I have only alluded to in sketchy outline.

Dean Cherrick made the following statement:

On behalf of the faculty, the student body, and the Civil Service personnel, I would like to welcome the Board of Trustees to the School of Dental Medicine. Many outstanding achievements and many exciting programs are taking place at the School of Dental Medicine this year, and I would like to take the next few minutes to tell you some of the exciting achievements at the School of Dental Medicine.

In the area of student academic achievement, the Council on National Board Examinations each year examines all dental students enrolled in accredited dental schools, and they are examined in their sophomore and senior years. This standardized examination must be passed by a dentist before he or she is allowed to take the State Board. This year our students performed absolutely outstandingly. Each school is ranked in a quintile ranking, and our student body this year ranked in the top quintile ranking in the areas of Periodontology, in the areas of Biochemistry, in the area of Fixed Prosthodontics, Removable Prosthodontics, and also we have received a percentile ranking of over 86 in Pathology, and when we get the quintile ranking for that area, we are sure it will also be in the top quintile. There are very few schools that can boast of such an outstanding record of academic achievement as far as the student body is concerned. I think our faculty ought to be complimented for such an outstanding job in teaching.

Secondly, in the area of faculty academic achievement, our faculty have certainly achieved an awful lot this year. The International Association of Dental Research is the major research meeting each year in dentistry. This past month it met in New Orleans, and our faculty were well represented. We had three papers presented by six faculty members, and I also would like to inform you one of those papers was presented by a freshman dental student who is a graduate of SIUE. Another freshman dental student partook in that study, and he is also a graduate of SIUE. Along with those three papers that were presented, there were two papers written by three faculty members that were read by title, and there were also three scientific table clinics presented by six faculty members. With all of what we were doing at the school, I consider that to be quite an achievement for such a small faculty.

What are we doing in the area of community service? We have recently selected the site for our East St. Louis clinic, and we are anticipating a four to six chair dental clinic at the Broadview Hotel. As most of you are aware, one of the missions of the School of Dental Medicine is to provide dental manpower and dental care for rural areas and needy
communities. The black community in East St. Louis is designated as a critical shortage area for dentistry. Our goal in being in East St. Louis is not only to provide health care for a very needy population, but it is also there so that we can educate the community to the field of dentistry. We have embarked upon a very active program in minority recruitment at the dental school. The problem is that we have a very small minority pool to recruit from. So we are in East St. Louis hoping that we can possibly educate some of our college students down in the East St. Louis area so that they are aware of the opportunities for minorities in dentistry. We are anticipating being in that clinic as soon as it is renovated and as soon as we get the money to renovate that clinic.

As far as our student body this year, we have already accepted 49 of our 53 students. The grade point average for these students is better than 3.3 on a basis of 4. Their science average is approximately 3.4. Of the incoming freshman class there will be a little more than 25 percent women, and I think that is an outstanding job of recruitment as well.

As you are aware, we are in a transition from a three- to four-year curriculum at the School of Dental Medicine, and this past month we had our four-year curriculum approved by the Faculty Assembly, and I believe that we have an outstanding, innovative, and functional curriculum. We are stressing programs such as Care of the Handicapped, Conscious Sedation, counseling programs, management programs, and we have also increased the hours in our pre-clinical sciences in the form of additional laboratories. We will have additional laboratories in the pre-clinical sciences and in the basic sciences.

Now, I would like to tell you about some of the dental manpower needs of this state. In today's day and age there are four counties in this state without a dentist. There are 27 counties in this state that have a ratio greater than one dentist for 5,000 patients. The working ratio should be about one dentist to 1,600 patients, and the ideal ratio is one dentist per 1,100 patients. There are in the Federal Registry of 1977, 33 counties listed in this state as being in a critical shortage area for dentists. A federally funded research program was conducted at the University of Illinois and they found that in the State of Illinois there were 445 communities needing between one and twelve new dentists. So, this school is of paramount interest if you want to evaluate the dental needs of this state.

After lunch, Dr. Edwin Dale and I will be giving a tour to the Board of Trustees of our facility. We do understand if you have previous commitments that you will not be able to be with us on the tour, but I would just like to mention one last fact to the Board of Trustees, that our clinical facility was built approximately eight years ago. When it was built, the class size was 24 students per class and we were on a three-year curriculum, and that brought a total of 72 students in this facility. That facility was built for only a two- or three-year usage period. Now, eight years later we have 53 students in a class, we have gone to a four-year curriculum, and that brings it to a total of 212.
students. When you take a tour of that facility you will see that it is an improper facility to teach health care under aseptic conditions. A permanent facility for the School of Dental Medicine is a necessity if we are to carry on the mandate that we provide dental health care and dental education for the people of Central and Southern Illinois. And I am really pleased to say we are pleased that you are here and we hope that you have an excellent day on our campus.

The Chair thanked Vice-President and Provost Lazerson and Dean Cherrick for their remarks. He stated that he trusted the Board had received the Dean's message including his need for additional funding and the Board would try to carry that message to the Illinois Board of Higher Education and the Legislature.

The Chair proposed that without objection, there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, FEBRUARY, 1979, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective January 1, 1978, summary reports of purchase orders and contracts awarded during the month of February, 1979, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.
RECOMMENDATION FOR DISTINGUISHED SERVICE AWARD, SIUC

Summary

The Honorary Degrees Committee and the President of Southern Illinois University at Carbondale present to the Board of Trustees a resolution recommending the presentation of the Distinguished Service Award to Dr. Marie A. Hinrichs at the May 12, 1979 commencement of Southern Illinois University at Carbondale.

Rationale for Adoption

Dr. Hinrichs was born and educated in Illinois and has spent most of her adult life serving the state, the community, and the University. Her career has been highlighted by her scholarly contributions in physiology, her organizational contributions to the Department of Physiology and Health Education and her enormous contribution to Health Education, especially at SIUC.

Born in Chicago in 1892, Dr. Hinrichs received an A.B. degree with Shield Honors in 1917 from Lake Forest College; a Ph.D. from the University of Chicago in 1923; and an M.D. from the Rush Medical College of the University of Chicago in 1934. Dr. Hinrichs gained research experience in cellular physiology and radiation physiology at the University of Chicago as both a Research Associate and National Research Fellow. In addition, she spent a year as a Research Assistant in the Nela Laboratory in Cleveland and fifteen summers in study and research at Woods Hole Marine Biological Laboratory and Friday Harbor.

She taught at the elementary school and collegiate level before coming to SIUC in 1935 as an Associate Professor. She was head of the Department of Physiology and Health Education at SIUC from 1935 to 1949 and was made Professor in 1939. She later went on to the University of Illinois in the Department of Health Education and served there from 1949 until her retirement.

Dr. Hinrichs' contributions to the scholarly community were extensive. She published about fifty papers in the field of cellular physiology and in student health problems. In this last area she had an enormous impact on the SIUC community. Upon arriving at SIUC in 1935 she became the Director of Health Services. This duty included coverage of all campus personnel from pre-school through the college level. She served in this capacity from 1935 to 1949, transforming the Health Service from one in which the students seeking medical assistance were assigned to local physicians who rotated from week to week.

The Department of Physiology and Health Education flowered under her direction into one of the nation's outstanding departments with many distinguished graduates. Under Dr. Hinrichs' leadership, SIUC began developing what today become some of the outstanding units of the University (e.g., Physiology, Health Education, Microbiology, and Anatomy). In addition to being Director of the Student Health Services, she introduced health practices into physical education and made many advances in school health. She was recognized by the American School Health Association for Distinguished Service in 1962 and was a recipient of the Howe Award for that organization in 1969.
April 12, 1979

After she left Carbondale, Dr. Hinrichs served with distinction as the Editor of the Journal of School Health and is still a contributor to that journal as well as to Retirement Living Magazine.

Considerations Against Adoption

None is known.

Constituency Involvement

The Honorary Degrees Committee and the President of SIUC have recommended this recognition and honor to Dr. Marie A. Hinrichs.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Distinguished Service Award be awarded to Dr. Marie A. Hinrichs at the May 12, 1979 commencement or some commencement thereafter at Southern Illinois University at Carbondale.

RECOMMENDATION FOR DISTINGUISHED SERVICE AWARD, SIUC

Summary

The Honorary Degrees Committee and the President of Southern Illinois University at Carbondale present to the Board of Trustees a resolution recommending the presentation of the Distinguished Service Award to Dr. Ralph E. McCoy at the May 12, 1979 commencement of Southern Illinois University at Carbondale.

Rationale for Adoption

Dr. Ralph McCoy has contributed an enormous amount to the libraries of Illinois. Under his guidance, Morris Library at Southern Illinois University has become an excellent research library. In addition, Dr. McCoy's work in the area of freedom of the press and censorship has been very important to the scholarly community.

Born in St. Louis in 1915, Dr. McCoy received an A.B. degree from Illinois Wesleyan University in 1937, a B.S.L.S. from the University of Illinois in 1939, and an M.S. from the University of Illinois in 1950. After having taught in the Marissa Township High School, Dr. McCoy worked first as an Assistant Librarian at the University of Illinois and then as Editor of Publications and Administrative Assistant at Illinois State Library from 1937 to 1943. After serving in the Army, Dr. McCoy became Librarian at the Quartermaster Technical Library at Fort Lee, Virginia, and returned to the University of Illinois in 1948 as a Librarian in the Institute of Labor and Industrial Relations. He served in this capacity from 1948 to 1955 and completed his Ph.D. in Library Science in 1956. He moved to SIUC in 1955 where he served as the Director of the Libraries and later as Dean of Library Affairs until 1976.

Dr. McCoy's contributions to the libraries at SIUC cannot be overemphasized. When Dr. McCoy first joined the faculty in 1955, Wheeler Library held approximately 160,000 volumes; at the time of his retirement in 1976, Morris Library was
approaching 1.5 million volumes, making it the 42nd largest university library in the nation and earning it membership in the select Association of Research Libraries. In addition, he recruited much of the staff necessary to build, organize, and interpret these collections to the University community. Needless to say the growth of the undergraduate, graduate, and research programs of SIUC over the past two decades could not have taken place without the development of this major research library.

In addition to general research information, Dr. McCoy actively developed special collections of rare books and manuscripts. Morris Library now possesses one of the most comprehensive collections of James Joyce materials as well as the papers of Lennox Robinson, longtime director of Ireland's Abbey Theatre. Other outstanding manuscript areas are modern American, British, and Irish literature and theatre, and modern philosophy. Dr. McCoy also recognized the necessity for the collection and preservation of materials in the history of printing and publication within Illinois. In conjunction with the growth of Illinois imprint material, the University Archives is engaged in an extensive program of collecting historical manuscripts of both local and national importance.

Especially notable among Dr. McCoy's many publications is his Freedom of the Press; An Annotated Bibliography which appeared in 1969 and won awards from both the American Library Association and the American Association of Law Libraries. A ten-year supplement to this work is being issued by the SIU Press this spring. Dr. McCoy is also listed in Who's Who in America. He has also served graduate education as a member of doctoral committees in Education, History, Journalism, Philosophy, and Political Science.

Dr. McCoy's service to Illinois and to Southern Illinois can also be recognized by his service as a library consultant for fourteen different colleges and universities, and his membership on the Council of the Center for Research Libraries in Chicago from 1965 to 1976. (He was a member of its Board of Trustees from 1971 to 1974.) He was also the President of the Association for Colleges and Research Libraries (1966) and has been very active in the American Library Association, serving on many committees including its Council (1966). In addition, he was the ALA representative to the American Council on Education in 1970. Locally, he has served on the Carbondale Public Library Board from 1961 to 1974 and was its President from 1966 to 1974. He was also a charter member of the Shawnee Systems Library Board serving from 1964 to 1971.

Considerations Against Adoption

None is known.

Constituency Involvement

The Honorary Degrees Committee and the President of SIUC have recommended this recognition and honor to Dr. Ralph E. McCoy.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Distinguished Service Award be awarded to Dr. Ralph E. McCoy at the May 12, 1979 commencement or some commencement thereafter at Southern Illinois University at Carbondale.
APPROVAL OF ADDENDUM #1 TO MEMORANDUM OF UNDERSTANDING, RAILROAD-HIGHWAY CROSSING DEMONSTRATION PROJECT, SIUC

Summary

This matter seeks approval of Addendum #1 to the Memorandum of Understanding, previously approved by the Board of Trustees, for the implementation of a Railroad-Highway Crossing Demonstration Project between the University, the City of Carbondale, the Illinois Department of Transportation, and the Illinois Central Gulf Railroad. The proposed changes would result in no additional commitments by the University, but would eliminate certain street improvements and the Mill-Hester and Hickory Streets grade separations included in the original Memorandum of Understanding, and would provide that the City will guarantee the state and University contributions to the project cost in the absence of enabling legislation for funding authorization and appropriation.

Rationale for Adoption

The Board of Trustees on July 14, 1977, approved participation by the University in the above project and approved the original Memorandum of Understanding. The project at that time called for implementation in the following segments or phases:

1. Pleasant Hill Overpass
2. Rail Passenger Depot Relocation
3. U.S. 51/FAP 2 and St. Louis Spur Relocation
   (grade separation structures)
4. Rail Depression Projects
   a. Trailer-on-Flat-Car Facility (Piggyback ramp)
   b. Major Trainway Drainage System
   c. ICG Division Office and Miscellaneous Structures (buildings)
   d. SIU Pedestrian Overpass & Utilities
   e. Washington Street (widening and reconstruction)
   f. Hester Street (widening and resurfacing portion from Washington Street to Wall Street only)
   g. Rail Depression (temporary trainway, retaining walls, grade separations, related street improvements, and depressed trainway)

The proposed addendum would delete the phases calling for improvements to Washington and Hester Street (4e and 4f) above, and grade separations for Mill-Hester and Hickory Streets. The elimination of these portions of the project are necessary because new grade crossings and street improvements are not eligible under the conditions of the Federal Highway Act under which this project is funded.

The addendum also adds, as mentioned above, a provision that the City will guarantee the state and SIU contributions to the project. The originally approved contribution levels would remain unchanged:

- City of Carbondale: 2.25 percent of total project cost
- State of Illinois (D.O.T.): 2.00 percent of total project cost
- Illinois Central Gulf Railroad: 0.50 percent of total project cost
- Southern Illinois University: 0.25 percent of total project cost
The estimated cost of the project is $71,000,000. The University share in money or in kind is estimated at $177,500.

Considerations Against Adoption

Other than as mentioned above, the University is aware of no considerations against approval of the addendum as proposed.

Constituency Involvement

Inasmuch as this is primarily an administrative matter involving a follow-up of a previously approved project, constituency heads per se have not been involved in consideration of this matter. The matter is recommended for approval by the Vice-President for Campus Services and the President, SIUC.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) Addendum #1 to the Memorandum of Understanding for the Implementation of a Railroad-Highway Crossing Demonstration Project, as filed with the Board, be and is hereby approved.

(2) The President of Southern Illinois University at Carbondale be and is hereby authorized to execute said addendum in the name of the Board of Trustees and to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

(3) The President of Southern Illinois University at Carbondale is further authorized to approve and execute in the name of the Board of Trustees any future addenda to the said Memorandum of Understanding which do not materially change the provisions thereof affecting the University.

PROJECT AND BUDGET APPROVAL: REHABILITATION OF TENNIS COURTS, SIUC

Summary

This agenda item seeks project and budget approval to rehabilitate the University tennis courts located northeast of the Arena building, SIUC. Repair and maintenance of these tennis courts have long been delayed and the courts are now at a point where further deterioration must be curtailed if their continued use is to be programmed, especially as they relate to Physical Education instruction, intramurals, and the need to meet standards for intercollegiate athletics. The courts also enjoy a wide and extensive use as a recreational facility by students, faculty, and staff.

Cost of this project is estimated at $97,200. Of this amount, $90,000 will be made available through the Student Affairs General account and $7,200 through the Physical Plant Projects account. No student fee monies will be used in this project.
Preparation of bid documents will be accomplished through Physical Plant Engineering Services.

Rationale for Adoption

The widespread popularity of tennis and the heavy demand for tennis courts result in their being utilized, weather permitting, on a seven-day-per-week basis, including night play. The tennis courts were activated in 1960. Since that time weather, nature, and utilization have taken their toll and no major renovation has been accomplished since their inception.

The first need is for a drainage system. When first constructed, soil tests did not indicate a need for a subsurface drainage system. Since that time, however, the water table has risen causing failure to the sub-base and playing surface. Other major phases of this project call for a new asphalt base, a new acrylic latex playing surface, re-striping, new net poles, replacement of the east cyclone fencing, replacement of lumite windscreening, repair of back stops at practice courts, and repair of bleachers. Economically, it is felt that a rehabilitation project at this time would be the better course to pursue rather than face a possible more costly total replacement at a later date. It is highly desirable that the renovation construction be completed during the interim period between the Summer and Fall Semesters.

Considerations Against Adoption

Arguments negating the need for the rehabilitation of the tennis courts have not arisen.

Constituency Involvement

While constituency heads per se were not directly involved, this project has the involvement and recommendation of the President, SIUC; the President's Budget Advisory Committee; the Vice-President for Student Affairs; the Vice-President for Campus Services; Intercollegiate Athletics; the Chairman of Physical Education; the Dean of Student Life; the Director, Intramural Recreational Sports; the Director, Facilities Planning; and the Director, Physical Plant. Input has also been received from the many students, faculty, and staff who have used the courts and reported on their deterioration. The matter has also been shared with the Intramural-Recreational Sports Advisory Board.

Resolution

WHEREAS, The University has a need to maintain and keep viable a tennis court facility;

WHEREAS, The tennis court facility must be supportive of and make possible programs in Physical Education, Intramurals, Intercollegiate Athletics, and recreation for the campus community; and

WHEREAS, Funds are available for the project;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:
(1) The project to rehabilitate the University tennis courts at an estimated cost of $97,200 be and is hereby approved, with $90,000 being funded from the Student Affairs General account in state appropriated funds, and $7,200 being funded from a nonappropriated account, Physical Plant Projects.

(2) Planning and construction documents are to be prepared by Physical Plant Engineering Services.

(3) Plans and specifications and an engineer's estimate will be submitted to the Office of the Board of Trustees.

(4) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

AWARD OF CONTRACTS: REVISIONS TO PARKING LOT NO. 13, SIUC

Summary

This agenda item recommends the award of contracts to revise Parking Lot No. 13. This lot is located directly across from the main entrance to the Student Center, SIUC. The project is designed to relieve the heavy vehicular congestion and to relieve the potential threat to pedestrian traffic in the area. Besides award of contracts, approval is requested to provide for a construction contingency of $2,640.90, the purchase of parking meter heads in the amount of $21,000, and $300 for graphics. Total project cost remains at $70,082.

Funding for this project will be from the Parking Facilities account; no state appropriated funds will be used.

Rationale for Adoption

On November 9, 1978, the Board of Trustees gave approval for the revisions to Parking Lot No. 13 with a budget of $70,082. At that time, it was explained that vehicular traffic at the main entrance of the Student Center had created two major problems which can be alleviated by this project. The first problem is the need for a "stacking" lane for those cars waiting to get into Lot No. 13. The second problem involves the hazard of pedestrians moving through the north and southbound lanes in addition to the stacking lane. This project will relocate the entrance and exit to the south side of the lot.

In addition to the relocation of the entrance and exit, the monitoring of the lot will be changed from the present method of a lot attendant to the use of parking meters. These changes will allow stacking to take place within the lot rather than on a main campus road, and will improve the hazardous situation of pedestrian traffic in front of the Student Center. Collections from the meters will be deposited into the Parking Facilities account.

Considerations Against Adoption

None is known.
Constituency Involvement

Constituency involvement is through the Traffic and Parking Committee which has student, Civil Service, and faculty representation. The committee recommended approval for this project in its meeting of September 12, 1978.

Resolution

WHEREAS, There is a need to relieve the hazardous situation involving pedestrian traffic entering and leaving or passing by the Student Center;

WHEREAS, There is a need to provide relief for congestion of vehicular traffic on the Campus Drive opposite the main entrance to the Student Center; and

WHEREAS, Funds are available for the project;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The project to make revisions to Parking Lot No. 13 be and is hereby approved at a total project cost of $70,082.

(2) A contract in the amount of $37,969.10 for the base bid and $3,315 for Alternate No. 1 be awarded to the R. B. Stephens Construction Company, Carbondale, Illinois, for the general work to revise Parking Lot No. 13.

(3) A contract in the amount of $4,857 be awarded to the Hall Electric Company, Sparta, Illinois, for the electrical work.

(4) A construction contingency in the amount of $2,640.90 be and is hereby approved.

(5) The sum of $21,000 for parking meters and $300 for graphics be and is hereby approved.

(6) The Parking Facilities account to furnish funding for the project.

(7) Final plans, working drawings, and specifications are hereby approved as submitted to the Office of the Board of Trustees and placed on file in accordance with IV Bylaws 1.

(8) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.
AWARD OF CONTRACT: REPLACEMENT OF ENTRYWAYS, UNIVERSITY PARK AND BRUSH TOWERS HOUSING AREA, SIUC

Summary

This agenda item seeks approval to broaden the scope of the project to replace certain housing entryways and to award a contract for their replacement.

On September 14, 1978, the Board of Trustees gave project approval to replace the entryways of Neely Hall, Mae Smith Hall, Schneider Hall, and Grinnell Hall at an estimated cost of $105,000 plus a ten percent contingency. Continuing deterioration now indicates a need to replace entryways at Allen Hall and Boomer Hall which increases the original scope of the project.

Contract award is $112,509. A five percent contingency will call for a total project budget of $118,134 rather than the original budget of $115,500. State appropriated funds will not be utilized for this project.

Rationale for Adoption

Constructed in 1965 and 1968, these housing units have had a heavy and continuous usage resulting in a high maintenance program to replace broken glass, realign doors and framing, and provide additional bracing. Deterioration is now at a point where nighttime security is threatened. Further maintenance measures appear to be both costly and temporary in nature. The better long-range solution lies in the replacement of entryways to reduce maintenance costs and provide the needed safety and security.

Funding for this project will be from resources generated from Housing operations utilizing the East Campus Operations Business account in the amount of $90,134, and from Repair and Replacement Reserves in the amount of $28,000.

While only one bid was received for this project, it is recommended that the bid be accepted and a contract awarded. This project was advertised in the various media well in advance of the bid date as required by the Purchasing Act. Solicitation and invitation to bid was sent to nine contractors. In addition, the bid received was within the engineer's estimate and the bidder has a proven record of doing efficient and satisfactory work for the University in other past projects.

Considerations Against Adoption

None is known or anticipated.

Constituency Involvement

Inasmuch as this project is primarily a matter of housekeeping and administration, constituency heads per se were not involved. This project is approved and recommended by the President, SIUC; the Vice-President for Student Affairs; the Vice-President for Campus Services; the Director, Facilities Planning; and the Director, Physical Plant.
Resolution

WHEREAS, The Housing program at SIUC has a need to replace entryways at certain buildings; and

WHEREAS, Funding is available for these improvements;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The project to replace the entryways at Neely Hall, Mae Smith Hall, Schneider Hall, Grinnell Hall, Allen Hall, and Boomer Hall be and is hereby approved.

(2) A contract to cover the base bid of $60,047, $26,231 for Alternate No. 1, and $26,231 for Alternate No. 2, be awarded to University Glass and Carpet Company, Carbondale, Illinois, for the general work.

(3) A five percent contingency in the amount of $5,625 be and is hereby approved for the project.

(4) Final plans, working drawings, specifications, and engineer's estimate are approved as submitted to the Office of the Board of Trustees and placed on file in accordance with IV Bylaws 1.

(5) The East Campus Operations Business account will be used for these improvements, with authority granted to fund $28,000 of the cost from Revenue Bond Reserves.

(6) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

AWARD OF CONTRACTS: HOUSING AIR CONDITIONING, SOUTHERN HILLS, PHASE II, SIUC

Summary

This agenda item seeks to award contracts to install air conditioning capabilities in Phase II of the Southern Hills housing complex. Phase II consists of 144 apartments in 9 buildings. This air handling capability will provide for a more comfortable ambiance during late spring and early fall semesters as well as providing for a full twelve months per year utilization. Total contract award is $421,333.

This project is to be funded from the new revenue bond issue identified as Series K of the new bond series.
Rationale for Adoption

On February 9, 1978, the Board of Trustees gave project and budget approval to air-condition certain housing units lying east of the Illinois Central and Gulf Railroad tracks at an estimated cost of $1,860,000. While the approval provided for the air conditioning of the University Park - Triads plus the Southern Hills apartments, Phases I and II, this agenda item seeks the award of contracts to air-condition Phase II only of the Southern Hills apartment units. Award of contracts to air-condition the University Park - Triads was approved by the Board of Trustees at its March 8, 1979 meeting. Award of contracts to air-condition Southern Hills, Phase I, will also be presented to the Board of Trustees for its approval at the April 12, 1979 meeting.

The total budget to air-condition the various housing units is $5,800,000. Because of the diversity in building design and the need for different air handling systems, the project has been broken down into several segments in order to be compatible with the varying needs of each housing area.

The award of contracts for Phases I and II of the Southern Hills units will complete the air handling projects for housing units lying east of the Illinois Central and Gulf Railroad tracks. At a later date, there will be recommendations for the award of contracts for housing units lying west of the railroad tracks.

Considerations Against Adoption

None is known.

Constituency Involvement

Being primarily an administrative procedure, constituency heads per se were not involved. Original project recommendation had the involvement and recommendation of the Director of Housing; the Vice-President for Student Affairs; the Vice-President for Campus Services; the Director, Facilities Planning; and the Director, Physical Plant. Input also involved the Student Government boards at Thompson Point, Southern Hills, and East Campus.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The project to air-condition Southern Hills, Phase II, be and is hereby approved for total contract awards of $421,333.

(2) A contract in the amount of $143,921 for the base bid, $21,207 for Alternate No. 1, $38,258 for Alternate No. 2, and $56,067 for Alternate No. 3 be awarded to Quality Sheet Metals, Inc., Carbondale, Illinois, for the mechanical work.
(3) A contract in the amount of $111,800 for the base bid, $9,440 for Alternate No. 1, $16,750 for Alternate No. 2, and $23,890 for Alternate No. 3 be awarded to McJohnson, Inc., Vandalia, Illinois, for the electrical work.

(4) A contingency in the additional amount of $12,400 be and is hereby approved for the project, providing an aggregate contingency for the housing air conditioning projects for East Campus of $87,400.

(5) Financing for this project shall be part of the proceeds of the sale of revenue bonds, identified as Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds, Series K of 1978.

(6) Final plans, working drawings, and specifications are hereby approved as submitted to the Office of the Board of Trustees and placed on file in accordance with IV Bylaws 1.

(7) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

AMENDMENT TO TENURE POLICY AND PROCEDURES, SIUC
[AMENDMENT TO ARTICLE VIII, SECTION 6-C OF THE STATUTES]

Summary

This matter proposes an amendment to the Appendix of the Tenure Policy and Procedures approved by the Board of Trustees on December 8, 1977. The amendment revises the Appendix listing of basic academic units in which tenure is awarded. The revision requested deletes two and adds seven non-clinical academic units for purposes of tenure in the School of Medicine, SIUC.

Rationale for Adoption

Following adoption of the new tenure policy in December, 1977, it was necessary for the School of Medicine to identify tenure units to which all faculty would relate. There were still a number of areas where it was unclear what structure would be in the best interest of the faculty and the School. The School was encouraged to put forth those areas that were stabilized at once and to present the remainder as decisions were made regarding structure. Accordingly, nine clinical and five non-clinical tenure units were presented for consideration at the November 9, 1978 Board meeting. The nine clinical units which were approved at that time were: Anesthesiology, Family Practice, Internal Medicine, Obstetrics and Gynecology, Pathology, Pediatrics, Psychiatry, Radiology, and Surgery. The five non-clinical units which were approved at that time were: Basic Medical Education, Information and Communication Sciences, Medical Education, Medical Humanities, and Medical Sciences.

The School of Medicine is now prepared to finalize its tenure unit organizational structure and proposes that two previously approved units, Basic Medical Education and Medical Sciences, be deleted. The Basic Medical Education
unit in Carbondale and the Medical Sciences unit in Springfield require new organizational structure to meet faculty and School needs. Accordingly, the proposal is for Basic Medical Education to be divided into five tenure units: (1) Anatomy, (2) Behavioral and Social Sciences, (3) Medical Biochemistry, (4) Medical Education Preparatory Program, and (5) Medical Physiology and Pharmacology; and for Medical Sciences to be divided into two tenure units: (1) Medical Microbiology and Immunology, and (2) Pharmacology. It is anticipated that of these proposed tenure units, only Anatomy and Medical Physiology and Pharmacology will be proposed for academic departmental status at a future date.

Considerations Against Adoption

The University knows of no compelling considerations against adoption.

Constituency Involvement

This matter was recommended by the School of Medicine Faculty Councils and has been reviewed by the Faculty Senate and the Graduate Council. Approval is recommended by the Dean and Provost and the President, SIUC.

Resolution

WHEREAS, The locus of tenure within the University is in the basic academic unit; and

WHEREAS, The School of Medicine has identified specific non-clinical academic units for purposes of tenure;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Appendix of the Tenure Policy and Procedures, Southern Illinois University at Carbondale, be amended effective as of this date, April 12, 1979, to delete and add the following non-clinical units:

Non-Clinical Units

The Basic Medical Education tenure unit (Carbondale) should be deleted. The following tenure units at Carbondale should be added:

Anatomy
Behavioral and Social Sciences
Medical Biochemistry
Medical Education Preparatory Program
Medical Physiology and Pharmacology

The Medical Sciences tenure unit (Springfield) should be deleted. The following tenure units at Springfield should be added:

Medical Microbiology and Immunology
Pharmacology

BE IT FURTHER RESOLVED, That the Statutes of the Board of Trustees be amended in accordance with this resolution.
RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) PLANNING DOCUMENTS, FISCAL YEAR 1980 (AMENDMENT TO PROGRAM REVIEW PROCEDURES), SIUE

Summary

When RAMP Planning Documents for SIUE were approved June 15, 1978, reviews of the master's programs in Urban Studies and English had not yet been completed. Those reviews, copies of which have been placed on file in the Office of the Board of Trustees, are now completed, and this matter proposes their formal incorporation into the Fiscal Year 1980 RAMP Planning Documents for SIUE.

Rationale for Adoption

IBHE policy requires Board of Trustees approval of the RAMP Planning Documents prior to their submission to IBHE staff.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The reviews which constitute this amendment have been accepted by the Graduate Council and the Dean of the Graduate School, SIUE. The Vice-President and Provost and the President, SIUE, recommend approval.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the amendment to the Fiscal Year 1980 RAMP Planning Documents (Program Review Procedures) for Southern Illinois University at Edwardsville be and is hereby approved as presented to the Board this date, for submission to the Illinois Board of Higher Education.

ADJUSTMENTS TO FISCAL YEAR 1979 INTERNAL BUDGET FOR OPERATIONS

Summary

This matter submits for approval adjustments to the Fiscal Year 1979 Internal Budget for Operations. This document was originally approved by the Board at its September 14, 1978 meeting. It included, in addition to the allocation of state appropriations, estimates of all nonappropriated funds expected to be available to the Universities during the fiscal year and an allocation for their use. Since the time of original Board approval, a review of actual operating results to date indicates that some revisions to original revenue estimates and to original allocations are necessary. In addition, adjustments of the internal budget are necessary to correct the omission of one budget item at SIUE and to make a technical reclassification of one budget item at SIUC.

Revision of the internal budget has resulted in the identification of additional funds at both SIUC and SIUE. At SIUC net additional funds to be
budgeted amount to $678,600. Below is a summary of these changes for SIUC by internal budget fund classifications:

<table>
<thead>
<tr>
<th>Budget as Originally Approved</th>
<th>Budget as Revised</th>
<th>Change</th>
</tr>
</thead>
<tbody>
<tr>
<td>Restricted Nonappropriated Funds (Schedule A-2)</td>
<td>$17,761.5</td>
<td>$13,184.3</td>
</tr>
<tr>
<td>Unrestricted Nonappropriated Funds (Schedule A-3)</td>
<td>2,987.6</td>
<td>2,987.6</td>
</tr>
<tr>
<td>Revenue Bond Auxiliary Enterprises Funds (Schedule A-4)</td>
<td>13,546.2</td>
<td>13,736.9</td>
</tr>
<tr>
<td>Other Auxiliary Enterprises and Activities Funds (Schedule A-5)</td>
<td>17,525.8</td>
<td>22,590.9</td>
</tr>
<tr>
<td></td>
<td>$51,821.1</td>
<td>$52,499.7</td>
</tr>
</tbody>
</table>

The additional funds at SIUC are the result of a review of actual operating results of auxiliary enterprises and activities operations. Revenue bond auxiliary enterprises (Housing and Student Center operations) revenues are estimated to be $190,700 greater than originally estimated. Revenues from other auxiliary enterprises and activities are expected to be $487,900 greater than originally estimated. Budget allocations have been revised consistent with revised revenue estimates. The remaining increase in other auxiliary enterprises and activities funds amounts to $4,577,200. This amount does not represent new funds, but represents a technical reclassification of off-campus degree program funds which were formerly classified as restricted nonappropriated funds. The reclassification has been necessitated by an opinion of the external auditors, to which the University agreed, that the funds are not restricted funds by traditional definition. As a result of a recent Board action, off-campus degree program funds will be handled through the appropriation process beginning in Fiscal Year 1980.

At SIUE net additional funds amount to $983,700. This amount consists of two elements. First, off-campus degree program funds of $1,138,000 (similar to those discussed in the previous paragraph) were inadvertently omitted in the original budget submission. These funds are being included as other auxiliary enterprises and activities funds, as they are for SIUC. Second, a review of the actual operating results of SIUE other auxiliary enterprises and activities shows that original estimates were overstated by $154,300. Below is a summary of these changes by internal budget fund classifications:

<table>
<thead>
<tr>
<th>Budget as Originally Approved</th>
<th>Budget as Revised</th>
<th>Change</th>
</tr>
</thead>
<tbody>
<tr>
<td>Restricted Nonappropriated Funds (Schedule A-2)</td>
<td>$ 2,810.0</td>
<td>$ 2,810.0</td>
</tr>
<tr>
<td>Unrestricted Nonappropriated Funds (Schedule A-3)</td>
<td>751.9</td>
<td>751.9</td>
</tr>
</tbody>
</table>
April 12, 1979

### Budget as Originally Approved | Budget as Revised | Change
---|---|---
Revenue Bond Auxiliary Enterprises Funds (Schedule A-4) | $4,591.4 | $4,591.4 | $--
Other Auxiliary Enterprises and Activities Funds (Schedule A-5) | 3,732.7 | 4,716.4 | 983.7
| 11,886.0 | 12,869.7 | 983.7

Revised Schedules A-2, A-3, A-4, and A-5 as proposed to update the Fiscal Year 1979 Internal Budget for Operations have been placed on file in the Office of the Board of Trustees.

**Rationale for Adoption**

The Board of Trustees is the legal custodian for all funds belonging to and under the control of the Universities. As such and in accordance with statutes and policies of the Board of Trustees and Legislative Audit Commission Guidelines, approval of the annual Internal Budget for Operations is required.

**Considerations Against Adoption**

None is known to exist.

**Constituency Involvement**

This is an administrative matter only involving adjustments to the Internal Budget for Operations necessary to comply with Legislative Audit Commission Guidelines approved as policy by the Board of Trustees.

**Resolution**

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That adjustments to the Southern Illinois University Internal Budget for Operations, Fiscal Year 1979, as made in Schedules A-2, A-3, A-4, and A-5, including footnotes describing reserve requirements, be approved as presented.

**RECOMMENDATION FOR HONORARY DEGREE, SIUE**

**Summary**

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville present to the Board of Trustees a resolution recommending the presentation of the honorary degree of Doctor of Humane Letters to R. Buckminster Fuller at an early commencement of Southern Illinois University at Edwardsville.
Rationale for Adoption

Born July 12, 1895, in Milton, Massachusetts, Richard Buckminster Fuller pursued his education at Milton Academy, Harvard University, and the United States Naval Academy at Annapolis. After service with the Navy during World War I, Fuller engaged upon a career in business, while commencing his own investigations into the vast scope of natural interests and humane concerns: endeavors that led to the insights which have captured the attention of the entire world and led to steps of profound importance for the future of humanity and the planet earth.

During a long and energetic career Fuller has traveled to every corner of the world, exploring ways to keep the environment habitable and amenable to the creative evolution of all the species which inhabit the universe, with a special focus upon transforming the arts of technology for human creative evolution. During his career he has written books of both prose and poetry, examining with vision and imagination problems and proposals that impact on every aspect of human activity. As a speaker and lecturer, he has acted as an unflagging voice of optimism and hope during a century of turmoil and anxiety; always providing special sparks of inspiration to young people, many of whom are now engaged in following up on his ideas and translating them into action. His work has been the source of widespread comment and study, to the extent that he has become nothing less than a pivotal figure in the intellectual, technological, and spiritual life of humanity in the Twentieth Century.

At the behest of former President Delyte W. Morris, R. Buckminster Fuller directed his interest upon Southern Illinois University in many significant ways. From 1959 to 1968, he was Research Professor, Design Science Exploration; Director of Inventory of World Resources, Human Trends and Needs; and Founder and Director of the World Game. In 1968, he was named a University Professor at SIU. From his home in Carbondale, designed according to his world-famous concept of the geodesic dome, he was a dynamic presence to many of our students. Active in the planning phase of Southern Illinois University at Edwardsville, his influence is revealed most dramatically in the Religious Center on the Edwardsville campus. He has also offered a challenging overall plan for the future of the City of East St. Louis.

In consideration of a truly unparalleled record of achievement during a long, vigorous career, and his special impact on Southern Illinois University, it would be impossible to imagine a figure more worthy of honor by this institution.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville have recommended this recognition and honor of R. Buckminster Fuller.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That upon the recommendation of the University
April 12, 1979

Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville, the honorary degree of Doctor of Humane Letters be presented to Richard Buckminster "Bucky" Fuller at the June 8, 1979 commencement or some commencement thereafter of Southern Illinois University at Edwardsville.

RECOMMENDATION FOR HONORARY DEGREE, SIUE

Summary

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville present to the Board of Trustees a resolution recommending the presentation of the honorary degree of Doctor of Humane Letters to Charles Guenther at an early commencement of Southern Illinois University at Edwardsville.

Rationale for Adoption

Born April 29, 1920, in St. Louis, Missouri, Charles Guenther attended Jefferson College in 1937-38, and received an Associate in Arts in Modern Languages from Harris Teachers College in 1940. In 1957, he was awarded the degree Maître-es-lettres from Agen (Lot-et-Garonne), in France. He has also pursued formal studies at Washington University, Saint Louis University, and Webster College from which he received a Master of Arts in English.

After working as an editorial assistant at the St. Louis Star-Times in 1937, he began a distinguished career as a cartographer, geographer, and translator in the Federal Civilian Service in 1942; only recently leaving his post as supervisory librarian and chief of the technical library at the U.S. Air Force Aeronautical Chart & Information Center to devote full time to his studies and teaching.

His translations, commentaries, and original poetry began to be published in 1942. Since then, he has contributed poems, articles, and translations to more than two hundred American and foreign magazines, and authored books on modern Italian poets and Paul Valery. No major continental poet has escaped his interest. By bringing English versions of superb poetic quality into print, he has called attention to many important writers prior to their attaining broad public notice. In short, he has ventured into unknown territory with an insight and critical capacity of the highest calibre.

As a teacher, he has taught creative writing in such places as The People's Art Center, the St. Louis Poetry Center, the McKendree Writer's Conference, and the University City Adult Evening School, attesting to a commitment to sharing his talents with the broadest possible public. Additionally, he has appeared at many colleges and universities, particularly in the West and Midwest to read and record his own poetry. His ability to communicate is shown dramatically in his work as a reviewer for both major daily newspapers in St. Louis. He has himself been the subject of a wide variety of articles on his work and his contributions in enlarging the audience for poetry, and the awareness in America of European literature. He is active in many societies and organizations devoted to the arts and letters.
As a dedicated scholar outside the formally accepted circles of academic activity, he has achieved fluency in at least four foreign languages; becoming versed in continental literature with a scope and depth for which there are few parallels on the contemporary scene.

Finally, he has focused on the cultural growth and maturity of his own native grounds, bringing the vast scope of his capacities to any person or organization which attracts his attention. With the publication of his collection of poems, Phrase/Paraphrase, he attained national stature as a poet in his own right. He is clearly one of the foremost citizens of the cultural community in the region served by this University.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville have recommended this recognition and honor of Charles Guenther.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That upon the recommendation of the University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville, the honorary degree of Doctor of Humane Letters be presented to Charles Guenther at the June 8, 1979 commencement or some commencement thereafter of Southern Illinois University at Edwardsville.

RECOMMENDATION OF ARCHITECT: REMODELING AND ROOF REPLACEMENT ON VARIOUS BUILDINGS, SIUE

Summary

This matter requests that the Board recommend to the Capital Development Board the architect which SIUE desires to have retained for the CDB Project titled: Edwardsville Campus, Remodeling Including O.S.H.A. Compliance in Core Buildings and Roof Replacement, Project #825-032-015.

Funding for the project in the amount of $409,000 was provided in the Fiscal Year 1979 appropriations to CDB for projects submitted as part of the SIU capital budget.

Rationale for Adoption

This project, under CDB jurisdiction, provides for the replacement of roofs on the Peck and Library buildings, and for remodeling on all core buildings at SIUE, the Wagner complex, and the East St. Louis Center to bring them partially into compliance with either O.S.H.A. requirements and/or the requirements of the Rehabilitation Act of 1972 concerning handicapped compliance standards. The project was approved as part of the Fiscal Year 1979 capital budget request of the SIU System.
At its meeting of September 14, 1978, the Board adopted a resolution authorizing requests for release of funds and indicating architect/engineer selections for various FY-79 capital projects, including this project. That matter indicated that the design work on the project would be accomplished by SIUE and CDB staff. CDB has recently indicated that because of the workload within the agency and the fact that SIUE does not have a licensed architect on staff to perform the design work, an architect needs to be retained for the project. CDB procedures require a licensed architect to develop plans and specifications for the work.

Hellmuth, Obata, and Kassabaum, Incorporated, is recommended for the project because the majority of the project involves the reroofing of the Peck and Library buildings and remodeling on core buildings on the Edwardsville campus. Hellmuth, Obata, and Kassabaum was the architect for all core buildings at SIUE except Classroom Buildings II and III, and is therefore quite familiar with the buildings' designs.

Retention of the architect for the project is not anticipated to affect the total project cost or the scope of work which can be accomplished within the project budget.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

Not pertinent due to the nature of this matter.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the firm of Hellmuth, Obata, and Kassabaum, Incorporated, Belleville, Illinois, be recommended to the Illinois Capital Development Board for retention as architect for the CDB project, Edwardsville Campus, Remodeling Including O.S.H.A. Compliance in Core Buildings and Roof Replacement.

Mr. Wright moved the reception of Reports of Purchase Orders and Contracts, February, 1979, SIUC and SIUE; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, Changes in Faculty-Administrative Payroll - Edwardsville, and Change in Faculty-Administrative Payroll - Office of Board of Trustees; the approval of Minutes of the meeting held March 8, 1979; Recommendation for Distinguished Service Award, SIUC; Recommendation for Distinguished Service Award, SIUC; Approval of Addendum #1 to Memorandum of Understanding, Railroad-Highway Crossing Demonstration Project, SIUC; Project and Budget Approval:
Rehabilitation of Tennis Courts, SIUC; Award of Contracts: Revisions to Parking Lot No. 13, SIUC; Award of Contract: Replacement of Entryways, University Park and Brush Towers Housing Area, SIUC; Award of Contracts: Housing Air Conditioning, Southern Hills, Phase II, SIUC; Amendment to Tenure Policy and Procedures, SIUC [Amendment to Article VIII, Section 6-C of the Statutes]; Resource Allocation and Management Program (RAMP) Planning Documents, Fiscal Year 1980 (Amendment to Program Review Procedures), SIUE; Adjustments to Fiscal Year 1979 Internal Budget for Operations; Recommendation for Honorary Degree, SIUE; Recommendation for Honorary Degree, SIUE; and Recommendation of Architect: Remodeling and Roof Replacement on Various Buildings, SIUE. Two Recommendations for Honorary Degrees, SIUC, and Notice of Proposed New Fee: Illinois Public Interest Research Group (IPIRG), SIUE, were withdrawn. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

The Chair announced that the Illinois Board of Higher Education will not meet in May, but will meet in June in Springfield at which time Mr. Norwood will attend his first meeting of the IBHE.

Under Committee Reports, there was no report from the Executive Committee. Mrs. Kimmel reported that the Appellate Committee had one appeal; that formal action would be taken at the May meeting according to the procedures defined for the Appellate Committee.

Mr. Van Meter reported that the Ad Hoc Architecture and Design Committee had met in open meeting April 11, 1979. A policy statement has been developed and the Committee would like for the Board to consider this matter at the May meeting. The Chair looked forward to supporting a motion to make the Architecture and Design Committee a permanent committee of the Board.
The Chair recognized Dr. Keith Sanders, Chairperson of the Chancellor Search Assistance Council, for a report. On April 2, 1979, Dr. Sanders had mailed to the members of the Board of Trustees a number of items pertinent to the work of the Chancellor Search Assistance Council, which included a final draft of the Prospectus for the Position of Chancellor of the SIU System, minutes of meetings held on March 7 and 8, agenda for the meeting of the Council held on April 11, vitae of Council members, and a summary of the Council's recent activities.

The prospectus had been prepared by a committee composed of William E. Simeone, Barbara S. Spears, and Ruth S. Eidson. Dr. Sanders felt the committee had done an outstanding job of providing a document which summarizes the job requirements and the things that we are looking for in candidates for Chancellor. He said that the members of the Board must have agreed with the prospectus because it required little change. The Board had received a copy of the first draft and also a copy of the revision which was simply a slightly edited edition. Dr. Sanders requested the Board to give formal approval of the prospectus.

Mr. Van Meter moved that the proposed prospectus be considered. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following prospectus was presented:

PROSPECTUS
FOR THE POSITION OF CHANCELLOR
SOUTHERN ILLINOIS UNIVERSITY SYSTEM

This prospectus presents a description of the Southern Illinois University System and its constituent Universities, a description of the responsibilities of the Chancellor and the Presidents, and a listing of the criteria which will be used in evaluating candidates for the position of Chancellor.

I. The System

The Southern Illinois University System is one of four public senior university systems in Illinois and is comprised of two Universities: Southern
Illinois University at Carbondale and Southern Illinois University at Edwardsville. The System has an annual operating budget of more than $188,000,000, of which $124,000,000 are from state funds, and a Fall, 1978, enrollment of 34,000 students.

The operation and maintenance of Southern Illinois University are the responsibilities of its Board of Trustees. The Board of Trustees is composed of seven members appointed by the Governor and confirmed by the Senate of the General Assembly, serving staggered six-year terms, and of two student members who are non-voting but otherwise fully-qualified members, each selected by the student body at one of the Universities and serving a term of one year. The activities and responsibilities of the Board are governed by its enabling statute, the Statutes of the State of Illinois, and by Board-created Bylaws and Statutes. The activities of the System and of the Universities are governed in addition by Board policies collected in a Code of Policy.

II. The Universities

A. Southern Illinois University at Carbondale

The University at Carbondale is located in a city of 25,000, 100 miles southeast of St. Louis. In the Fall of 1978, 22,500 students were enrolled, including 3,300 graduate students and 500 students in the Schools of Law and Medicine. The first year of study toward the M.D. degree is taken on the Carbondale campus and the remaining two years are taken in Springfield.

The University owns 7,400 acres of land, including the 300-acre campus where most of its 145 permanent buildings are located. It has an annual operating budget of more than $137,000,000, of which $85,000,000 are state appropriated, and employs 1,700 full-time faculty and administrative staff and 320 part-time. There are 2,300 Civil Service employees.

The University offers a full range of undergraduate and graduate programs. Major instructional units include:

- College of Business and Administration
- College of Communications and Fine Arts
- School of Art
- School of Journalism
- School of Music
- College of Education
- College of Human Resources
- School of Home Economics
- College of Liberal Arts
- College of Science
- School of Agriculture
- College of Engineering and Technology
- School of Law
- School of Medicine
- School of Technical Careers
- The Graduate School
- Division of General Academic Programs
- Division of Continuing Education
Master's degree programs are available in 30 fields, the Ph.D. in 21, the J.D. in Law, and the M.D. in Medicine. The University and its academic units are accredited by the recognized accrediting agencies.

B. Southern Illinois University at Edwardsville

The University is located near Edwardsville, a city of 12,000, 20 miles from St. Louis. In the Fall of 1978, 10,600 students were enrolled, including 2,000 graduate students and 148 students enrolled in the School of Dental Medicine which is located in Alton. Other facilities of the University are located in East St. Louis, Illinois. Most students commute to the University, but there are 1,300 students living in 496 University-owned apartments on the campus.

The University owns 2,600 acres of land, including the 135-acre campus where its eight permanent buildings are located. It has an annual operating budget of more than $50,000,000, of which $38,000,000 are state appropriated and employs 836 full-time faculty and administrative staff and 161 part-time. There are 800 Civil Service employees.

The University offers a wide range of undergraduate and graduate programs. Major instructional units include:

- School of Business
- School of Dental Medicine
- School of Education
- School of Fine Arts and Communications
- School of Humanities
- School of Nursing
- School of Science and Technology
- School of Social Sciences
- The Graduate School

Master's degrees are granted in 31 fields, the Ed.D. in Instructional Process, and the D.M.D. in Dental Medicine. The University and its academic units are accredited by the recognized accrediting agencies.

III. Major Responsibilities of the Chancellor and the Presidents

A. The Chancellor

The Chancellor of the Southern Illinois University System is the chief executive officer of the System and exercises such powers as are necessary for the System's governance and function. The Chancellor serves as the primary link between the Board's responsibilities for policy and the Presidents' responsibilities for operations. The Chancellor reports directly and only to the Board of Trustees and is responsible to the Board for the effective administration of the System.

The Chancellor:

1. Provides general leadership for the System.
2. Proposes to the Board, and enunciates on its behalf, the mission and scope of the System and the Universities.

3. Proposes to the Board goals, policies, and actions which serve the best interests of the System and Southern Illinois University at Carbondale and Southern Illinois University at Edwardsville and promulgates guidelines and regulations for the consistent interpretation and application of Board policies.

4. Recommends to the Board all major alterations of internal administrative organization, academic program, capital facilities, and personnel and other policies.

5. Develops and recommends to the Board an annual budget request and System internal operating budget.

6. Speaks for the System in external relations and represents the Board and on its behalf maintains liaison with the Office of the Governor, the General Assembly, the Illinois Board of Higher Education, and other external agencies.

7. Coordinates the academic, financial, and other functions of the System and its Universities in a manner which assures institutional autonomy consistent with an integrated system of related and cooperating institutions.

8. Recommends to the Board, after appropriate consultation with and involvement of the Universities' constituencies, the appointment and terms and conditions of employment of the Presidents.

9. Directs the activities of the Universities' Presidents in a manner which promotes the general welfare of the System and the Universities and insures institutional autonomy consistent with the concept and function of a system.

10. Cooperates with the Board in the periodic evaluation of his/her effectiveness.

B. The Presidents

The Presidents are the chief executive officers of the respective Universities, reporting directly to the Chancellor and through that officer to the Board of Trustees. The Presidents are responsible to the Chancellor and the Board for the effective discharge of their responsibilities, including but not limited to those listed below:

Each President:

1. Develops and recommends to the Chancellor a mission and scope for the University.

2. Assists in formulating policies for adoption by the Board of Trustees.
3. Carries out approved policies, guidelines, and regulations governing the management of academic, business, and student affairs, delegating execution to administrative aides and heads of appropriate functional areas.

4. At the direction of the Chancellor, represents the University in its relationship to external agencies in local, state, and federal government and assumes primary responsibility for the external relations activities of fund raising and alumni relations.

5. Devises and assumes primary responsibility for the internal organization of University administration, including academic, business and student affairs, and the development and management of the physical plant and auxiliary services.

6. Provides necessary leadership in educational development, such leadership to be consistent with appropriate internal delegation of policy responsibility to the faculty and other constituencies, with encouragement or advice from these groups wherever delegation is not appropriate.

7. Develops and recommends budgets to the Chancellor and controls the allocation of University expenditures within the framework of budgets approved by the Board.

8. Appoints all academic and nonacademic employees within the limitation of powers delegated by the Board of Trustees.

9. Informs the Chancellor of all matters important to operation, management, control, and maintenance.

10. Cooperates with the Chancellor and the Board in periodic evaluation of his/her effectiveness.

IV. Criteria for Evaluating Candidates for Chancellor

A. To be a successful leader of a complex university system, the Chancellor should:

1. Be capable of working with and for the Board of Trustees in asserting leadership for the System.

2. Be capable of understanding, supporting, and promoting the welfare of the Universities within the System and the welfare of their human resources including their students, faculty, Civil Service employees, and administration.

3. Be capable of appreciating the distinctive character of the two Universities and encouraging each to develop its unique potential.

4. Be committed to academic freedom, related academic values and traditions, and to high academic standards, including excellence in teaching and research.
5. Be able to understand and promote the service function of the Universities, especially in the regions where they are located.

6. Hold a firm commitment to affirmative action.

7. Be capable of successfully directing and taking part in governmental relations affecting the System and its Universities.

8. Have administrative experience, preferably in a comprehensive university or system of universities.

9. Have demonstrated competency in an academic discipline and a terminal degree or its equivalent.

10. Have a reputation as a person of the highest character and integrity.

B. To be a successful leader of a complex university system, the Chancellor should possess certain personal characteristics, including:

1. The ability to communicate persuasively, forcefully, and diplomatically.

2. The ability to resolve conflict constructively.

3. The ability to attract highly qualified associates and to delegate authority to them in a manner consistent with the responsibilities of the office.

4. The capacity for compassionate and just treatment of others.

5. Good health, stamina, and enthusiasm for the job.

Mr. Van Meter moved approval of the Prospectus for the Position of Chancellor of the Southern Illinois University System as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Dr. Sanders reported that as of four o'clock April 11, 1979, there were 49 active candidates for the position of Chancellor, and a total of 103 nominees for that position, that is, persons who have been named and were now in the process of making the decision to become active candidates or not. After a trip Dr. Sanders had made recently, there should be an additional large number of nominees in addition to the number already submitted.

Dr. Sanders explained that the Council has a committee composed of Margarette Bohannon, Vera E. Sappington, and Rosia M. Kerrens who had worked
on the affirmative action steps that had been taken by the Council in the Board's behalf. He said that the committee had written to some 20 national organizations which have some concern with affirmative action, seeking their nominations and their input, and to some 27 largely black colleges and universities in addition to the presidents of the seven sister colleges, asking them for candidates for Chancellor. He reported that these actions had been taken in addition to the regular advertising efforts. He said the Council had been aided by the Affirmative Action Officers on both campuses.

Dr. Sanders stated that a committee composed of Jerry Hollenhorst, Franklin L. Akers, and Ricardo Caballero-Aquino had worked on a draft of the Operating Policies and Procedures, Chancellor Search Assistance Council, Southern Illinois University System. The draft has been revised as a result of the comments of the members of the Board, and Dr. Sanders would like to present the revised draft to the Board for consideration later in the meeting.

Dr. Sanders said that he had talked to three members of the Board in some depth and he hoped to talk to the rest of them eventually, but the April 16 deadline for nominations was rapidly approaching and he had decided it was probably more important to take trips to get some additional very good candidates than to meet individually with the rest of the Board. The decision was only made because of the pressure of time. He hoped to talk to the other members of the Board within the next two weeks if at all possible.

Dr. Sanders reported that Drs. Frederic W. Ness and Ronald S. Stead of the Presidential Search Consultation Service, a service of the Association of American Colleges and the Association of Governing Boards of Universities and Colleges, Washington, D.C., had met with the Council members on both campuses and reviewed what the Council was doing. He was gratified to learn that the Council was doing what experts on the matter of searching thought the Council should be
doing. They did recommend that the Council seek some clarification of the relationship between the Council and the Board and some clarification of the role of each in the search process. They also wanted the Council to set forth a more specific statement of the Council's time schedule than had been submitted to date. Dr. Sanders thought it was a good idea to have these persons come to meet with the Council and it was even better to learn that the Council was proceeding in a manner consistent with whatever national norms there were on such matters. Dr. Sanders commented that the consultants were going to help the Council with a list of additional nominees.

Dr. Sanders submitted the following Tentative Timetable and explained each item in detail:

Tentative Timetable
Chancellor Search Assistance Council
April 12, 1979

Monday, April 16: Deadline for submission of nominations and applications
Friday, April 20 to Wednesday, May 2: Review by Council of entire list of 70 to 100 candidates
Friday, May 4: Meeting of Council at SIUC for purpose of reducing list of active candidates to 20 to 40 names. Additional information, including letters of reference, will be gathered on those remaining candidates
Thursday, May 10: Council reports to Board
Tuesday, May 15: Board and Council meet separately and/or together for purpose of reducing list of active candidates to eight to twelve names
May 21 to June 4: Neutral site interviews conducted by Board and Council with eight to twelve remaining candidates
Thursday, June 7: Board and Council meet for the purpose of reducing list of active candidates to four to eight names
Thursday, June 14: Council reports to Board
Friday, June 15 to Monday, June 25: Teams of Board and Council members make on-site visits
Tuesday, June 26: Board and Council meet for purpose of reducing list of active candidates to two to six names.

Thursday, June 28 to:

Wednesday, July 11: Board and Council meet for purpose of reducing list of active candidates to two to six names.

Thursday, July 12: Board and Council meet for final review of candidates, and Board continues thereafter with negotiations, offers, etc.

Dr. Sanders reported on a trip to the West from April 3 through April 11. He talked to 17 or 18 persons, 14 of whom were in prominent positions, and they made 48 nominations for the Chancellor position. Dr. Sanders will leave Easter Sunday for Washington, D.C. to attend a meeting of the American Association of Higher Education and to recruit nominees.

After considerable discussion, Mr. Norwood moved that the Board consider the Operating Policies and Procedures, Chancellor Search Assistance Council, Southern Illinois University System. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following item was presented:

OPERATING POLICIES AND PROCEDURES
CHANCELLOR SEARCH ASSISTANCE COUNCIL
SOUTHERN ILLINOIS UNIVERSITY SYSTEM

I. Meetings

A. Regular, Special, and Executive Sessions. The Chancellor Search Assistance Council (hereinafter referred to as the Council) shall meet in regular session once each month. Special meetings may be called at the request of the Chairperson. All meetings will be open to the public except executive sessions. Executive sessions will be limited to consideration, discussion, and voting on candidates for the position of Chancellor. Agenda of regular meetings and executive sessions shall be circulated in advance to members of the Council. Whenever possible, agenda for special meetings will also be circulated in advance. Agenda for regular and special sessions may, at the discretion of the Chairperson, be circulated to persons who are not members of the Council.

Subcommittees may be appointed by the Chairperson of the Council. Such subcommittees shall function, with appropriate modifications, according to the procedures adopted for the functioning of the Council.

Minutes shall be taken at all subcommittee meetings and shall be submitted to the Council at its next regular or special meeting. Actions,
reports, or recommendations of subcommittees shall not be construed as acts of the Council until adopted or accepted by formal action by the Council.

B. Minutes. Written minutes will be kept of all meetings and periodic reports of the progress of the Council shall be made to the Board of Trustees of Southern Illinois University (hereinafter referred to as the Board) and to other persons and groups as stipulated by the Council. Minutes of all open meetings shall be available for inspection in the office of the Chairperson of the Council and in the office of Ruth Eidson on the Edwardsville campus.

C. Procedural Rules of Meetings. Meetings shall be conducted according to Robert's Rules of Order except as otherwise specifically provided herein. The Chairperson may choose to conduct meetings on a consensual and collegial basis in dealing with nonsubstantive matters.

D. Quorum. Eight members shall constitute a quorum.

II. Open Meeting and Visitor Policy

A. Announcements. The usual internal means of informing the Universities' communities shall be used to announce the time and place of all regularly scheduled meetings. This same means will be used, insofar as practical, to announce special meetings. The public and the news media shall be notified of the scheduled time and place of all regular and special meetings, and of all subcommittee meetings. The method and timing of such notification shall meet or exceed the minimum requirements of the Illinois "Open Meeting Act" (an Act in relation to meetings, Laws 1957, p. 2892, as amended. c.102, Ill. Rev. Stats. section 42.02).

B. Visitors. Visitors will be welcome at all open meetings of the Council and shall have the right to participate in discussions subject to such time limitations as the Chairperson may deem necessary to impose in order to expedite the conduct of business.

C. Discussion of Candidates. Any discussion of candidates, prospective candidates, or nominations by visitors or by Council members in an open meeting shall be out of order.

III. Personal Files and Information

A. Files

1. Files on candidates and nominees and all other information obtained about candidates and nominees will be held in strict confidence by members of the Council. In order to facilitate the search process, the Council may authorize, by consent of a majority of members, the establishment of a duplicate set of files. However, the duplication process and the establishment of the duplicate set of files will be supervised by the Chairperson of the Council to insure strict confidentiality. Access to either set of files shall be limited to members of the Council and its staff, and members of
the Board. Others may have access if stipulated by the Chairperson, with the consent of a majority of the Council. No file nor material may be removed from designated depositories.

2. Building and office keys may be borrowed by Council members or Board members who cannot examine files during normal office hours. A list of such persons will be kept by the Chairperson of the Council or his designated representatives.

3. Members of the Council and members of the Board shall be accorded privacy when examining the files at the location of the designated depositories.

4. Members of the Council and members of the Board shall, at the time of each review of a candidate's file, sign for it on a file cover sheet.

B. Circulation of Information from Files. Lists of those candidates to be voted upon shall be circulated to Council members and, when appropriate, to Board members in such form that only numbers assigned to candidates, and not the candidates' names, are indicated. Candidates' folders shall be numbered and shall be filed in numerical order. An alphabetical cross-reference list shall also be kept.

C. Policy on Confidentiality. Strict confidentiality shall be maintained regarding files, discussion of and voting on candidates, both during and after the search. If the Chairperson of the Council becomes aware of substantive evidence that a member of the Council has compromised the Council's confidentiality, he may, after discussion with those involved, dismiss the member, subject to ratification by the Board. Reinstatement may occur only after a majority vote of the Council and ratification by the Board. Replacement, if necessary, shall be from the constituency from which the original member was selected.

D. Disposition of Files. After the Chancellor has been chosen, all files, except candidate folders, will be turned over to the Board for retention and disposition. Candidates' folders will be turned over to the Board with the recommendation that they be retained as long as necessary to meet affirmative action requirements and then destroyed.

IV. Absence Policies

A. If a Council member is absent from three consecutive regular or special Council meetings, unless on Council business, he or she thereby forfeits membership on the Council. Reinstatement may occur only by majority vote of the Council, subject to ratification by the Board. Replacement, if necessary, shall be from the constituency from which the original member was selected.

B. Proxies. Proxy votes will not be counted.
V. Voting Procedures

A. Review of Files. Each Council member must have examined a candidate's current file before he or she is allowed to vote on the candidate. Each member will initial a file cover sheet to indicate that he or she has reviewed the file of any candidate under consideration.

B. The Chairperson. The Chairperson of the Council will have voting privileges on votes by ballot, and in other matters when his vote will affect the result.

C. Candidate Consideration Procedure. At each stage of consideration and voting, there will be full and open discussion on all candidates and all votes will be by secret ballot.

1. First Stage. After vitae have been received on all candidates having met the April 16, 1979, deadline, the Council will vote on the retention or elimination of each candidate. Ten negative votes will be required to eliminate a candidate at this first stage.

2. Second Stage. After additional information and materials have been received on those candidates retained at stage one, Council members will again vote on retention or elimination. Eight negative votes will be required to eliminate a candidate at the second stage. If additional voting procedures are required to reduce the list of candidates to manageable numbers, or to accommodate the constraints of the interviews and visitations specified in VI below, they will be adopted.

VI. Interviews and Visitation

A. Initial Interview. Candidates remaining after the second stage of voting will be interviewed locally by Council members and members of the Board if the latter so desire. The utmost effort will be made to preserve confidentiality.

B. Visitation. After local interviews, a limited number of candidates will be visited in their current and/or previous professional locations by teams composed of Council and Board members if the latter so desire.

C. Final Interviews. The Council and the Board will invite a final panel of candidates to appear before the Council, the Board, and representative groups from the two Universities to make statements and to answer questions.

VII. Adoption and Amendment

These standing rules of procedures shall be effective upon adoption by a two-thirds vote of the Council, not of a quorum, and approval by the Board. These procedures may be suspended during special consideration of a specified issue if there is agreement by a three-fourths vote of the
Council, not of a quorum. Amendments or additional standing policies or procedures may be adopted by a two-thirds vote of the Council, not of a quorum, subject to approval by the Board.

The Chair stated that it was his understanding that a motion would be in order to approve the Operating Policies and Procedures with the understanding that further changes or amendments may be suggested during the interim period before the next Board meeting, and submitted either to the Board office or directly to Dr. Sanders as quickly as possible. Based upon that understanding, Mrs. Kimmel moved adoption of the Operating Policies and Procedures of the Chancellor Search Assistance Council. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Mr. Norwood recommended that the Board members get their suggestions to Dr. Sanders on the draft of Operating Policies and Procedures of the role of the Board and the points of interaction or intervention by the Board by the 22nd of April. He said this time limit would give the Council a chance to work the draft over and mail it back to the Board by April 30.

The following matter was presented:

AWARD OF CONTRACTS: HOME ECONOMICS EDUCATION RELOCATION, PULLIAM HALL, SIUC

Summary

This agenda item requests the award of contracts to remodel rooms 206, 206A, 208, 210, 212, and 212A on the second floor of Pulliam Hall, SIUC. Upon completion, the program for Home Economics Education will be relocated from Quigley Hall into the newly remodeled space in Pulliam Hall. Inasmuch as Home Economics Education is a part of the College of Education, it is being moved into the Wham-Pulliam complex where other departments and programs of the College of Education are housed. Space vacated in Quigley Hall will be utilized by the College of Human Resources to relocate other of its units into the building.

Contract award plus contingency is $52,497. Approval is also requested for $1,000 in moving expenses and $400 for graphics. Total project cost is $53,897 plus A & E fees of $6,420. Funding is to be provided through the Physical Plant Projects account.

Rationale for Adoption

On July 14, 1977, the Board of Trustees approved the project for the relocation of Home Economics Education at a then estimated cost of $57,500.
including contingency. The bids received are close to the estimated budget and award of contracts to the lowest bidders is recommended, including the project budget to $60,317, including contingency of $4,800.

This project is in keeping with campus philosophy of housing, wherever feasible, all units of a school or college within the same building or building complex. In this case, a consolidation will be made for both the College of Education and the College of Human Resources.

Considerations Against Adoption

Initially resistance was expressed by the using department. However, after a public hearing and reviews and discussions, a decision was reached to proceed with the project.

Constituency Involvement

Constituency heads were apprised of this project when the project was first presented to and approved by the Board of Trustees. This Board matter is a procedural process to complete the project. This project is recommended by the President, SIUC; the Vice-President for Academic Affairs and Research; the Dean, College of Education; the Chairman, Vocational Education Studies; the Vice-President for Campus Services; the Director, Facilities Planning; and the Director, Physical Plant.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The project to remodel rooms 206, 206A, 208, 210, 212, and 212A of Pulliam Hall for the relocation of Home Economics Education at a cost of $60,317 be and is hereby approved.

(2) A contract in the amount of $31,750 for the base bid, $3,100 for Alternate No. 1, and $250 for Alternate No. 2 be awarded to the J. L. Simmons Co., Inc., Decatur, Illinois, for the general work.

(3) A contract in the amount of $9,999 be awarded to Hall Electric, Inc., Sparta, Illinois, for the electrical work.

(4) A contract in the amount of $2,598 be awarded to Weller's, Inc., Carbondale, Illinois, for the plumbing work.

(5) A contingency in the amount of $4,800 be and is hereby approved for the project.

(6) Moving expenses in the amount of $1,000, and graphics installation in the amount of $400 be and are hereby approved.
(7) The Physical Plant Projects account to furnish funding for the project, and the project will be appropriately reported in RAMP Table 10.1.

(8) Final plans, working drawings, and specifications are hereby approved as submitted to the Office of the Board of Trustees and placed on file in accordance with IV Bylaws 1.

(9) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

The Chair recognized Mrs. Amy Paschedag, a teacher of Home Economics at Bethalto who is President of the Illinois Vocational Home Economics Association, who stated that this item involved more than just a building issue. She said that we were dealing with a people problem and their values and respect for human dignity; that buildings have little significance until they are touched with human concerns. She stated that the Home Economics Education Department was really the cornerstone of the Quigley Home Economics Building. She recognized the pride of ownership and how vital this was to self-esteem and to productivity. Mrs. Paschedag requested the Board to retain Home Economics Education in its present location.

The Chair thanked Mrs. Paschedag for her comments, but felt that this move was an administrative matter. The relocation had been thoroughly explored, but the Chair appreciated Mrs. Paschedag’s input.

Mr. Wright inquired if there were any kind of legal problems with moving Home Economics from Quigley Hall since that building was funded by the Illinois Agricultural Premium Funds? Mr. Gruny replied that when this issue was brought up before, including the legislative hearing, we had gone back to the original appropriations bills which made the appropriations from the General Revenue Fund, not from the Agricultural Premium Fund.
Mr. Norwood moved approval of the resolution as presented. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

The following matter was presented:

**AWARD OF CONTRACTS: HOUSING AIR CONDITIONING, SOUTHERN HILLS, PHASE I, SIUC**

**Summary**

This agenda item seeks to award contracts to install air conditioning capabilities in Phase I of the Southern Hills housing complex. Phase I consists of 128 apartments in 8 buildings. This air handling capability will provide for a more comfortable ambiance during late spring and early fall semesters as well as providing for a full twelve months per year utilization. Total contract award is $582,729.

This project is to be funded from the new revenue bond issue identified as Series K of the new bond series.

**Rationale for Adoption**

On February 9, 1978, the Board of Trustees gave project and budget approval to air-condition certain housing units lying east of the Illinois Central and Gulf Railroad tracks at an estimated cost of $1,860,000. While the approval provided for the air conditioning of the University Park - Triads plus the Southern Hills apartments, Phases I and II, this agenda item seeks the award of contracts to air-condition Phase I only of the Southern Hills apartment units. Award of contracts to air-condition the University Park - Triads was approved by the Board of Trustees at its March 8, 1979 meeting. Award of contracts to air-condition Southern Hills, Phase II, will also be presented to the Board of Trustees for its approval at the April 12, 1979 meeting.

Bid documents for the electrical work were picked up by 8 contractors; however, only one contractor submitted a bid. A follow-up indicates that with the coming of spring an enormous amount of work is being contracted and therefore contractors find themselves with their work forces fully committed or that their bonding power is over-extended. This project was well advertised in advance and followed all procedures required by the Illinois Purchasing Act. Exploration of the rebidding process indicates that the major result will only lead to increased bids. The award of contract is therefore recommended for the single bid received on the electrical work.

The award of contracts for Phases I and II of the Southern Hills units will complete the air handling projects for housing units lying east of the Illinois Central and Gulf Railroad tracks. At a later date, there will be recommendations for the award of contracts for housing units lying west of the railroad tracks.
Considerations Against Adoption

None is known.

Constituency Involvement

Being primarily an administrative procedure, constituency heads per se were not involved. Original project recommendation had the involvement and recommendation of the Director of Housing; the Vice-President for Student Affairs; the Vice-President for Campus Services; the Director, Facilities Planning; and the Director, Physical Plant, SIUC. Input also involved the Student Government boards at Thompson Point, Southern Hills, and East Campus.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

1. The project to air-condition Southern Hills, Phase I, be and is hereby approved for total contract awards of $582,729.

2. A contract in the amount of $299,811 for the base bid, $13,525 for Alternate No. 1, $18,031 for Alternate No. 2, and $22,562 for Alternate No. 3 be awarded to Eater Sheet Metal, Mt. Vernon, Illinois, for the mechanical work.

3. A contract in the amount of $207,500 for the base bid, $5,325 for Alternate No. 1, $7,100 for Alternate No. 2, and $8,875 for Alternate No. 3 be awarded to McJohnson, Inc., Vandalia, Illinois, for the electrical work.

4. A contingency in the aggregate amount of $75,000 be and is hereby approved for the University Park - Triads phase and the Southern Hills, Phase I, portions of the housing air conditioning projects for East Campus.

5. Financing for this project shall be part of the proceeds of the sale of revenue bonds, identified as Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds, Series K of 1978.

6. Final plans, working drawings, and specifications are hereby approved as submitted to the Office of the Board of Trustees and placed on file in accordance with IV Bylaws 1.

7. The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

Mr. Norwood asked why there was only one bid on the electrical work for this project. President Brandt requested Mr. Clarence G. Dougherty, Vice-
President for Campus Services, SIUC, to respond to Mr. Norwood's question. Mr. Dougherty said he could not respond specifically to that question, and requested Mr. Isbell to reply. Mr. Isbell stated that some of the information that we had was that some of the bidders were holding off because we had the bidding coming up on the Thompson Point project, which was much larger. In other words, the bonding limitation on some of the electrical contractors would not permit them to bid on both projects and there was hesitancy to bid on both because it would get beyond their bonding limit and they would not have the potential then of bidding on the larger Thompson Point project. Mr. Isbell assured the Board that bid documents for the electrical work were picked up by eight contractors and this project was well advertised in advance and followed all procedures required by the Illinois Purchasing Act.

After further discussion, Mr. Norwood moved approval of the resolution as presented. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Reports and Announcements by the President, SIUC, President Brandt announced that the School of Medicine had been awarded a $283,000 grant by the Illinois Department of Public Health to assist in the establishment of the Family Practice Residency Program in Belleville and East St. Louis. He also announced that Professor Kenneth Telschow, Department of Physics and Astronomy, had been awarded $44,800 by the National Science Foundation for his project "Third Sound: A Study of the Superfluid Film." President Brandt announced that Professor Howard Tinsley, Department of Psychology, had been awarded $14,000 by Colorado State University for an evaluation of Youth Conservation Corps, and had also been awarded $8,000 from
the U.S. Forest Service to study the Benefits of Outdoor Recreational Activities. He also announced that Acting Assistant Dean E. Hollis Merritt, School of Technical Careers, had been awarded $40,000 by the State Division of Adult Vocational and Technical Education for a Solar Energy System Curriculum Project to prepare people to work in the solar energy field in Southern Illinois.

President Brandt gave a brief report on his recent trip, and would be submitting a formal report to the Board at a later time. He said that if you have an opportunity to travel around the world you discover that in a great many areas Southern Illinois University at Carbondale is looked on with a great deal of warmth and enthusiasm. He reported that the projects in Nepal and in Egypt have a very high level of recognition in their local governments and are looked on, particularly in the Nepal project, as being a project which has the opportunity of really providing major relief in a significant educational problem in the development of that country. He reported that in India the medical school project is progressing well and the same was true with our joint program in the Philippines. He said that the University affiliation which is sponsored by the State Department in Poland was doing well to the extent that there were at least two other institutions in the same city who were anxious to get in on it now and involve some other portions of the University other than have been involved in the past. President Brandt said that it was a very encouraging experience to see the role that SIUC played literally around the world. He felt it was a very educational, and at the same time very interesting experience to see our activities as they influence people in a number of the developing countries around the world.

The following matter was presented:
APPEAL OF RODNEY CAVITT ON REMANDED ISSUE, SIUC

Summary

In a previous appeal of Mr. Cavitt, on September 14, 1978, the Board decided against Appellant on issues concerning denial of promotion in 1973 and denial of a pay increase in 1977, but remanded for campus consideration an issue regarding denial of promotion in 1977. On petition for reconsideration that September decision was reaffirmed on October 17, 1978. Because the original grievance had been filed under the old appellate procedure, Mr. Cavitt was given the choice of appealing the single issue remanded under either the old procedure or having it sent to the Appellate Committee under the new procedure. He selected the old procedure and his appeal is now presented to the Board in that format.

The issue which was remanded was one which was raised for the first time in the final document filed by Appellant in the previous appeal, and which the campus authorities had thus had no opportunity to resolve. Appellant alleged that a promotional job vacancy had been offered to a co-worker, but then vetoed by the Personnel Office because Mr. Cavitt had a higher Civil Service test score, that the vacancy was left unfilled so another co-worker could complete his probationary period and presumably become eligible for the promotional slot, and that both subsequently rewrote the examination and scored 100.

The records indicate that the promotional vacancy in question was posted in late November of 1977 and that Merit Board rule 5.2(g) permits anyone to rewrite an examination as frequently as three times in twelve months provided a month elapses between each writing. The campus states that each eligible person was notified that he or she could rewrite the examination by December 2, 1978, to be considered for the posted vacancy; the co-workers chose to do so but Appellant did not. Further, the top three examinees, plus ties, are all certified as eligible for a vacancy. The two who rewrote the test were certified along with Mr. Cavitt and another person whose test score tied that of Mr. Cavitt. Any of the four could have been selected for promotion.

Appellant attempted to raise other issues in this appeal also. As to new issues, he was informed that these must be separately appealed through the Appellate Committee; as to issues from his previous appeal he was informed that these had been decided in September and the decisions reaffirmed in October, and thus were not eligible for reconsideration.

The Chair explained that the only statement in the appeal of January 5, 1979, pertinent to the remanded issue is that the promotional line was violated when Appellant was not promoted to Digital Computer III in December of 1977. He said that new issues not heard in the appellate process were docked time and time off for Board meetings; they are not germane to the discussion today. The Chair asked Mr. Cavitt if he would like to make a brief presentation or have someone else make a brief statement for him.
The Chair recognized Mr. Elbert Simon, President, Carbondale branch of the NAACP. Mr. Simon said that in the correspondence that was sent to Mr. Cavitt we were led to understand that these items as listed on the agenda would be addressed this morning. Dr. Brown responded that Mr. Simon was referring to the draft orders which Board Statute required that we provide to the Board in the case of an appeal under the old procedures. Under the circumstances, he commented that although the only issue directly at hand was that of the promotion matter, the other items were provided only in case the Board wished to reverse its procedure and practice in this matter. He said that these draft orders did not constitute a guarantee or an indication even that the Board would consider these issues.

Mr. Elliott thought it would be in order to dispose of the issues in the draft orders except for the item that was remanded. He moved the adoption of B-3, Dismissing the 1973 Denial of Promotion, and C-3, Dismissing the 1977 Denial of Pay Increase, which had been decided in September, 1978 and the decisions reaffirmed in October, 1978, and are not further appealable; and D-3, the appeal of the docking of pay of Rodney Cavitt for absence or tardiness since September, 1973, this issue was raised after the new appellate procedures were adopted by this Board on June 8, 1978 and consequently this appeal under the previous procedures is dismissed with leave to refile under current practice. The motion was duly seconded.

After discussion, a voice vote was taken and the Chair declared the motion to have passed unanimously.

The Chair recognized Mr. H. Lee Hester, Civil Service employee representative, SIUC, who stated that the issue was that we accepted an employee into a two-year training program who fulfilled it in five months, and he has been denied promotion from that point on. He stated that you cannot fulfill a
responsibility that you have to an employee if you accept him into a training program and then deny him promotions from that time on. President Brandt responded that if we were to promote everybody who goes through a training program, the selection into the training program becomes tantamount to the selection for promotion, and we would have to make a selection to decide who was going to get promoted and allow nobody else into a training program. After further discussion, President Brandt stated that all the attention on test scores is a non-issue, and that Mr. Cavitt was considered for promotion. He commented that all the scores do was to decide who should be considered for promotion, and Mr. Cavitt was considered for promotion. The responsibility was put on the person doing the promoting, and Mr. Cavitt was considered but was found not to be the best person.

After considerable discussion, Mr. Huels moved the adoption of A-2, the 1977 denial of promotion to Rodney Cavitt is affirmed. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the Acting Chancellor of the SIU System, Dr. Brown distributed a Report on State Legislation, dated April 10, 1979, a copy of which has been placed on file in the Office of the Board of Trustees, stating that this 37 page report reflected the bills about which the University may have some concern. He said that in the week preceding April 10, there were over 1,600 bills introduced in the Legislature. He stated that there were four bills he would like to bring to the Board's attention: Senate Bill 381, sponsored by Senators Buzbee and Vadalabene, that makes a total appropriation of $145,552,425 to SIU for operations in Fiscal Year 1980; Senate Bill 400, sponsored by Senator Vadalabene, that appropriates $10,592,000 to SIU for the multi-purpose building at SIUE; Senate Bill 914, introduced by Senator Vadalabene, which appropriates approximately $1,000,000 from SIU for projects involving SWRF and funds which
have been collected in a manner like SWRF funds; and House Bill 2680, sponsored by Representative Richmond, which makes an appropriation of $2,595,200 to SIU for remodeling of the Women's Gymnasium at SIUC. Dr. Brown stated that we will support their progress as urgently as possible. He commented that the Legislative Advisory Committee had been meeting weekly and has functioned very successfully in dealing with a number of matters. He announced that the Senate Appropriations Committee had scheduled a hearing for higher education appropriation bills on April 18 with a subcommittee composed of Senators Buzbee, Vadalabene, Weaver, Carroll, and Regner; on April 19, they will be hearing ISSC and the Illinois Board of Higher Education bills.

Dr. Brown stated that he had mailed to the members of the Board and the Presidents copies of an item appearing on the Illinois Board of Higher Education agenda in February having to do with student access and choice. He commented that this item requested a reaction from interested parties by the month of May regarding a variety of questions which were presented in the discussion paper. He requested the members of the Board to suggest any strategies or points that they might wish to see emphasized or kinds of questions they would like to see explored in developing a response to the IBHE query. Dr. Brown had suggested with the Presidents that we draft a position paper and get response from the campus constituencies and various interests of the institutions. He thought it might be well if that same kind of draft were provided to Board members and their response requested.

Dr. Brown stated that at the February meeting of this Board, he had reported that universities were subject to President Carter's voluntary wage and price control program, but that many questions existed regarding the impact of the program on Board approved price increases. He said that subsequently the Council on Wage and Price Stability had modified its rules to exempt federal,
state, and local entities, including public universities, which met certain criteria. He had reported to the Board at the March meeting that Southern Illinois University fell under that exemption. Now at this April Board meeting, he must report that the Council on Wage and Price Stability on March 23 reversed its earlier exemption policy and public universities are now called upon to comply with the program. He commented that the numerous questions previously encountered about the application of the guidelines, however, are now substantially compounded because of two factors: First, during the period of exemption the Board approved tuition increases for SIUC and SIUE and dormitory rate increases and some fee items at SIUC, and SIU's appropriation bill and related budgets reflected these increases. Second, another undefined provision had been included in the guidelines which provided that allowable price increases as calculated under the original price guidelines might now be adjusted to reflect changes in the level of government operating subsidies. He reported that the task of applying the guidelines was more complex and time consuming than ever before. He commented that we were working on a comprehensive study of the matter and would provide a report to the Board at the earliest date possible; he could only recommend that these proposals be considered in due order and that action concerning them be based upon their merits. He said that price stabilization guidelines when clarified could be followed or exemption could be sought as the circumstances may suggest.

President Shaw said he had had an opportunity to talk with some federal officials involved in the wage and price guideline effort, and he had asked them about unavoidable expenses. He indicated that Title IX was a requirement that the federal government had imposed on us that was going to take money. He said the response was that was an unavoidable expense. When he asked about energy
the response was, that was also an unavoidable expense. He had asked why the change and the feeling was that it was very difficult to single higher education out, but on the other hand there was some admission that lumping us together with the tollways, parking facilities, and so on had problems too. President Shaw had pointed out to the officials at that time that even if you adopted the logic and accepted the wage and price program it was designed basically for a free enterprise structure, and he had pointed out to the officials that a business had certain constraints on it and its biggest constraint was that it wants to turn a profit for its stockholders and the supply and demand market in some measure affects the price so if there was a demand for it, the price goes up. He stated that in our particular market, however, there was a different kind of pressure and that was to keep the costs down, and when the price guidelines were imposed we found ourselves in a position of where if we had increased prices along with inflation over the years we would have no problem meeting it as has the rest of the sector, but then the public sector finds itself in the position whereby, by having kept our fees and prices down, we are penalized by the government regulations. The last point President Shaw wanted to make was that unless an institution had contracts of $5,000,000, the guidelines do not apply. He thought exceptions were not granted, but there had apparently been one institution that had been granted an exception for an increase.

The Chair recognized Mr. Ricardo Caballero-Aquino, President, Graduate Student Council, SIUC, who reported that the Graduate Student Council would not at all mind rolling back the tuition increase and rescinding the Bond Retirement Fee for Carbondale because of President Carter's orders.
The following matter was presented:

EAST ST. LOUIS CENTER: RECOMMENDATIONS FOR FUTURE ACTIVITIES AND DEVELOPMENT, SIUE

Summary

This matter proposes recommendations regarding the phase-out of the Experiment in Higher Education at the East St. Louis Center of SIUE, and the future development of the East St. Louis Center.

A summary statement of the recommendations is attached.

Rationale for Adoption

The recommendations have been developed in a series of discussions between and among the President, SIUE, President Wheadon of State Community College of East St. Louis, and the staff of the Illinois Board of Higher Education. The actions proposed are intended to eliminate the duplication of efforts in offering lower division baccalaureate courses in East St. Louis; to develop a research component of SIUE in East St. Louis to identify more effective approaches to remedial/developmental education; to provide for the offering of upper division, capstone, and graduate programs in East St. Louis through SIUE; and, as a result of these actions, to provide for more efficient and effective uses of the state's resources which support both SIUE and S.C.C.

These proposals have been developed as a result of legislative demands to eliminate duplication of effort in East St. Louis. The demands were expressed in the appropriation process, during 1978, for funding to purchase the Broadview facility. Attitudes expressed in the Legislature are based on the belief that general education and the implementation of remediation programs should primarily be the responsibility of the community college system, in this instance State Community College. The intent of the Legislature was quite clear: either SIUE and S.C.C. take steps to resolve the duplication question, or the future funding of both SIUE's operations in East St. Louis and S.C.C. would be in question.

Since the initial presentation of the recommendations to the East St. Louis Center faculty and staff in November, 1978, numerous governance bodies at SIUE have examined them. The SIUE University Senate Curriculum, Planning, Welfare and Student Affairs Councils have considered the proposals from their respective points of concern. Many questions have arisen, and what seem to be the principal concerns are addressed here.

A concern has been expressed about the effects of the phase-out on current E.H.E. students, and about the provision of access to higher education for East St. Louis residents once the transfer is complete. Current E.H.E. students should not be impacted by an orderly phase-out of the program. The phase-out will be implemented in a manner which will continue to supply the needs of E.H.E. students during the three-year period phase-out and which will not jeopardize the completion of their course of study. With respect to access to education for East St. Louis residents, the recommendations are not envisioned as reducing educational opportunities in East St. Louis, but they are intended to eliminate duplicative
efforts in the delivery of those services. With the assumption of responsibility for lower division education by S.C.C. and the initiation of the remediation research program, upper division, capstone, and graduate programs by SIUE, there should be significantly greater educational opportunities in East St. Louis.

Faculty and staff at the East St. Louis Center and on the Edwardsville campus have questioned the impact of the recommendations on the personal and professional futures of individuals employed in the E.H.E. program. Obviously, at this stage in the process definitive statements cannot be made as to the future of individual faculty and staff members. Every effort will be made to assist and accommodate the needs of each individual affected. Several options for faculty and staff have already been suggested. These are indicated in item #2 of the summary of recommendations attached. The President and the Vice-President and Provost have also indicated that opportunities for retraining and retooling of faculty and staff to expand and improve their skills will be available.

In examining the proposals from a planning standpoint, questions have been raised about the sources of funding to implement the new programs recommended. Again, because these matters are somewhat in the future, absolute statements cannot be made. The Illinois Board of Higher Education staff have stated that, with a reasonable division of labor in East St. Louis such as proposed, they will support and defend well drawn proposals for new program monies to implement new programs such as those suggested in item #4 of the recommendations.

Considerations Against Adoption

Such concerns have been addressed in the Rationale.

Constituency Involvement

The recommendations presented have been reviewed by the faculty and staff of the East St. Louis Center, and by the Curriculum, Planning, Welfare and Student Affairs Councils of the University Senate, SIUE. In accordance with internal policy at SIUE, the proposal to phase-out the E.H.E. program was presented to the University Senate, SIUE. The Curriculum Council of the Senate has recommended approval of the proposed phase-out; however, as of the date of this matter the University Senate has not taken final action on the proposal.

The proposals are recommended for adoption by the Vice-President for Student Affairs, the Vice-President and Provost, and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the recommendations hereunto appended regarding the future activities and development of the East St. Louis Center of SIUE be and are hereby accepted and approved as presented to the Board this date; and

BE IT FURTHER RESOLVED, That the President of Southern Illinois University at Edwardsville be and is hereby authorized to proceed with plans and actions to implement the recommendations herein approved in accordance with the policies and procedures of the Southern Illinois University System.
SUMMARY OF RECOMMENDATIONS
PHASE-OUT OF THE EXPERIMENT IN HIGHER EDUCATION
AND DEVELOPMENT OF THE EAST ST. LOUIS CENTER, SIUE

1. The Experiment in Higher Education at the East St. Louis Center of SIUE will be phased-out beginning in Fall Quarter, 1979; the process will be complete by the end of the 1981-82 academic year. The phase-out will be accomplished by reducing Fall Quarter enrollment in the E.H.E. program by 100 students during each academic year beginning with the 1979-80 year in which 300 students would be enrolled. Functions of the E.H.E. program of lower division baccalaureate course work will be transferred to State Community College of East St. Louis, as well as monies budgeted for the E.H.E. program. After 1981-82 any lower division courses offered at the East St. Louis Center will be under the auspices of S.C.C.

2. Faculty and staff at the East St. Louis Center affected by the phase-out will have the opportunity to transfer to S.C.C.; and, if they choose to do so, monies budgeted for their positions will be transferred as well. If they do not wish to transfer to S.C.C., they may be eligible for administrative or faculty positions on the Edwardsville campus, they may become a part of the research and remediation program to be developed at the East St. Louis Center, or they may become a part of upper division capstone, research, or community service programs at the East St. Louis Center. During the transition there will be no change in the process by which rank and tenure have been awarded through the East St. Louis Center.

3. SIUE will establish a research program for remediation and developmental learning at the East St. Louis Center. This program will be designed to identify and refine practical strategies and techniques for remediation efforts. S.C.C. will provide 200 students a year to be involved in a laboratory setting for the development and testing of remediation strategies and teaching techniques. Results of the research program will be utilized by S.C.C. in its own remedial/developmental courses, by the remedial/developmental function of the Academic Resource Center on the Edwardsville campus, and through publications to transmit the findings to the educational community at large in the United States. A part of the research program will be the development of in-house training programs to teach the most effective approaches for remediation to the faculty of S.C.C. and SIUE.

4. SIUE will develop and institute upper division, capstone, and graduate programs at the East St. Louis Center. These programs will be in areas which complement current and planned efforts of S.C.C. Such programs are currently anticipated in the areas of allied health careers, medical records, and human ecology and family services. The existing Science Academy-Science Awareness program, which prepares women and minorities for careers in the physical sciences, will be continued, and expanded as funds permit.

5. SIUE will develop and expand cultural arts and research and public service programs. Efforts are currently underway to achieve private funding for the Dunham Museum. The Performing Arts Training Center will be expanded in scope and efforts undertaken to enhance its effectiveness. Research and service programs to assist communities in the Metro-East area generally, and the City of East St. Louis in particular, will be expanded and strengthened, and will be coordinated with S.C.C.
President Shaw said that he had sent to the members of the Board copies of remarks he had made to the East St. Louis staff and students on November 6, 1978 and to the University Senate on January 18, 1979. In those two statements he had attempted to sketch out the issues and the background to those issues. He said that the process of determining the future of certain units at East St. Louis really began last spring when they had attempted to obtain permission from the Legislature to purchase the Broadview Building. He commented during committee hearings it became very obvious that the committee was not responding positively to the special legislation. He had been asked if he was opposed to all duplication, and he indicated that he was not. He was also asked if he would sign a letter opposed to all duplication, and he responded that he would not. The committee then indicated that the bill would not proceed until representatives of the Illinois Board of Higher Education, the State Community College, and SIUE had met to discuss the matter of duplication. He said a letter was sent to the committee indicating that the three representatives agreed to meet. As he proceeded then to engage in the discussions with the two other parties, two principal questions arose: what kind of a meaningful role should SIUE have in East St. Louis, and should SIUE work with SCC or try to see it fail. He said we were unable to purchase the building, hence unable to spend any money on fixing it up, and unable to receive any funds for new programs, and were, therefore, in a holding pattern. With respect to the second question, he remarked that it was not a decision for SIUE to make about SCC; that decision was made by the Legislature of this state and by the Governor when they approved funds for the building that SCC will occupy in the next few years and when they decided to establish a special board of citizens in the East St. Louis area to deal with governance matters at SCC. If he had been asked, though, he would have wanted to see SCC be successful and work together with SIUE for the
benefit of the citizens in East St. Louis. He said they then went into our negotiations which culminated in a letter from the Illinois Board of Higher Education staff to the two parties in late October which was outlined in the matter being presented today. On November 6, a week after the letter was received, President Shaw had met with the Experiment in Higher Education staff and the residents. On November 16, the University Senate meeting was held and this matter was presented to them by Provost Lazerson, and since that time various councils have had an opportunity to analyze the situation. Additional time had been requested by the President of the University Senate, and President Shaw had granted that request. He explained that there had been a five-month period since November 16, the first meeting with the University Senate. He reported that the Curriculum Council had gone on record to support the move suggested.

President Shaw felt that the matter before the Board offered an excellent opportunity for SIUE to make a difference in East St. Louis, and the difference comes from now owning the building, and receiving $300,000 in capital appropriations for Fiscal Year 1980 for renovation of that facility. He said that Dean Cherrick had commented that there are plans to move a dental clinic down there and that President Brandt had commented that the SIUC School of Medicine planned to have a Family Practice Residency in the area of East St. Louis. He pointed out that the Academic Resource Center, which was our remediation effort, also had received favorable consideration from the IBHE for Fiscal Year 1980. In effect, he felt this was an opportunity to move forward even though we did not like to deal with cutting programs, but he thought that we were simply facing an era where we had to make choices even though it was not a popular choice among all members of the campus community.

The Chair recognized Ms. Jacquelin Bahr, who is chairperson of the Governance Council of the University Senate, SIUE, who stated that the University
Senate had not yet taken a formal position on the substance of the EHE matter. She said additional information was needed on plans relating to governance, welfare, planning, and curriculum for the anticipated modified program at East St. Louis. She stated that the University Senate had taken serious notice and would like to inform the Board of Trustees that a serious procedural error had been committed. She remarked that SIUE policy required that any change in programs involving personnel and budget be considered only after consultation of the President with the Augmented Review Committee and such consultation had not occurred in the EHE case. She stated that the University Senate would continue its efforts to secure a fair and equitable resolution of the EHE matter. She thought that the EHE matter before the Board today appeared to be vague and a little uncertain. Ms. Bahr requested recognition of the following faculty members of the Experiment in Higher Education to address the Board as individuals: Leonard Long, Jerry Herman, and Wilbert Barbee.

The Chair recognized Mr. Jerry Herman, who argued against the termination of the Experiment in Higher Education. He said that President Shaw's proposal to terminate EHE violated the University Senate Planning Policy 1-73-74; verification of duplication had not surfaced; there had been no feasibility or impact studies done to weigh the results of EHE's termination on students, faculty, or the community; and he requested that the resolution be withdrawn or disapproved.

The Chair recognized Mr. Leonard Long, who also argued against the termination of the Experiment in Higher Education at the East St. Louis Center. He said the faculty at East St. Louis felt that the problem lies in the declining enrollment at the State Community College, and the issue of duplication of services was used as an excuse to phase out an extremely important community service that the SIUE program provided to the City of East St. Louis. He proposed the following as possible alternative solutions: a feasibility study to prove duplication or
lack of duplication of services between the two institutions; a study of the reasons for the enrollment decline at SCC; a study of the reasons for the enrollment increase at EHE; investigate means of increasing cooperation and communication between EHE and SCC; and having faculty, students, and community input into decisions that affect them.

The Chair recognized Mr. Wilbert Barbee, who yielded the floor to Muhammad Abdel Aziz, former SIUE Student Trustee. Muhammad Aziz brought up several questions including: how long are we going to keep putting off justice and overdue fairness; why were there no teachers from the East St. Louis Center listed in the SIUE Alumni magazine as part of a student survey to pick the most influential teacher who had influenced you during your stay at SIUE; why is there a total white work force doing the work in the renovation at the East St. Louis Center when there are trained black craftsmen in East St. Louis unemployed; why is there not one representative from the East St. Louis Center on the Chancellor Search Assistance Council; why do the concerns of the East St. Louis Center always fall at the bottom when compared with Alton's concerns and SCC's concerns; and why has the Board bypassed holding its meeting at the East St. Louis Center?

The Chair said that the statement about the selection of people for the Chancellor Search Assistance Council was erroneous because the opportunity was there through the established procedures on these campuses for someone to be there from the East St. Louis Center, and the same was true for the School of Medicine and the School of Dental Medicine. He also said that there were pressures from the IBHE, the Legislature, and the Chief Executive of the State of Illinois to stop duplication, and he felt that the SIUE administration deserved credit because it was facing up to the proposition, keeping its presence in East St. Louis, getting a bill through the Legislature to buy the building, and being
committed to stay there but to stay there, unfortunately, under the rules that are given by the IBHE and the Legislature.

President Shaw stated that he had had two meetings with the Augmented Budget Review Committee, not about this topic, but not once was anything said by any member of that committee should we consider this matter. He said that the University Senate has had five months to say to him that there was another procedure that should have been followed. He accepted the responsibility for not knowing it but he would also submit, however, that if there were those that did know it, there had been ample time to deal with it had they chosen to do so. He wanted to go on record that they had attempted to answer every question that had been given to them. President Shaw pointed out that the Experiment in Higher Education had been in operation since 1966, and the research that has been done on it has not been conclusive. He said that EHE is a two-year general education program and while the content may be different, the approach at EHE is not dramatically different from what you would find at a community college anywhere in the state. He explained that there was much stopping out and stopping in--much moving back and forth between the East St. Louis Center and the Edwardsville campus. He stated that remediation was provided through the Academic Resource Center but it was voluntary and not integrated in the classroom experiences at least systematically. He found he could not defend the program any more than he could defend opening up lower division satellites in Alton or Belleville.

President Shaw said that the work force doing the work in the renovation at the East St. Louis Center were from the SIUE campus because we did not bid it out. He wanted the work accomplished as quickly as possible, and he could take no credit or blame for the fact that there were white people on the work force.
President Shaw stated there were three options for the faculty:
State Community College, Southern Illinois University at Edwardsville, or remain at the East St. Louis Center in one of the programs that might be developed, whether it be in remediation or in community service. He said that it might involve having to retool in certain areas, but we were willing to help give them the training that was necessary to be successful and productive in one of these three areas.

Mr. Norwood asked whether, if no one from the East St. Louis Center decided to go to SCC, did we have the capacity to engage everyone in the other two areas? President Shaw replied that we had made a commitment that assuming the persons want to do productive work, that there will be productive work, and we would find that capacity. It was his opinion that there was no reason for any faculty member to fear that he or she will not have an opportunity to be employed. President Shaw explained that each of these options would have to be worked out at the individual faculty person's request. He stated that there was no guarantee that every person who wanted to go to SCC will get to go there.

After further discussion, Mr. Van Meter moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

**INCREASE IN UNIVERSITY CENTER FEE, SIUE**

**[AMENDMENTS TO IV CODE OF POLICY C-2, 4, 5]**

**Summary**

This matter authorizes an increase in the University Center Fee, SIUE, to be effective Summer Quarter, 1979. The fee would be increased to $25.50 per quarter from the current level of $19.00 per quarter.

**Rationale for Adoption**

The recommendation to increase the University Center Fee has been developed in the course of an overall review of student fee levels and student
fee-supported programs and operations at SIUE. Besides the University Center Fee, the review of fees involved the Athletic Fee, the Student Activity Fee, and the Student Welfare and Recreation Trust Fund Fee.

The increase proposed in the University Center Fee is based on several factors. Inflationary pressures accumulated over time and enrollment declines are the principal factors. The University Center Fee was last increased in Fall Quarter, 1977. That increase, however, was only designed to offset an IBHE proposed reduction in tuition retention funds supporting the Center and did not adjust for inflation. In fact, the 1977 increase has not offset the entire loss resulting from the reduction in tuition retention funds; generating only about $190,000 of the $205,000 needed because of the tuition retention reduction. FY 1980 inflationary increases are anticipated as being: 6.2% for salaries, 9% for student wages, 15% for utilities, and at least 8% for all other costs.

The last general increase in the Center Fee was in 1972. Since that time the University Center budget has been balanced through economy measures including increases in the efficiency of operations, reductions in staffing levels and reductions in hours of operations and services provided. During FY 1979 approximately $40,800 will be needed from the Center’s working capital to balance the budget. Attempts to balance the budget through continuation of reductions is no longer feasible as additional reductions would mean elimination of units and services which are considered necessary.

The management of the Center has set a goal of increasing net income from revenue producing units in the Center by 3.5% in FY 1980 over FY 1979 income amounts. Such income increases will not, however, resolve the Center’s fiscal situation by themselves.

Enrollment declines generally during the last few years, and the shift of enrollments from full-time to part-time status have also reduced University Center Fee revenues. The projected enrollment decline of 2.36% during FY 1980 would mean an additional loss of about $30,000 in Center Fee receipts at current fee levels.

In developing the recommendation on the University Center Fee, the University Center Board, SIUE, reviewed the initial proposal which was for an increase of $8.50 per quarter. The Center Board proposed an increase of $4.85 per quarter. The original proposal was negotiated with the Center Board and reduced to $6.50 per quarter based upon updated and reduced estimates of inflationary increases for utilities, a requirement that the University Center Food Service operate at a break-even level during FY 1980, and a decision to not immediately replace, through student fee revenues, the $40,800 in working capital used to balance the budget in FY 1979. Correspondence concerning the discussions between the Center Board, the Center management, and the Vice-President for Business Affairs is attached for reference.

The proposed increase of the University Center Fee of $6.50 would generate approximately $220,610 annually and would offset inflationary pressures and enrollment decline-related losses in Center Fee receipts and will permit the Center to maintain current levels of operation. The increase will not provide funds for any new or expanded programs, services, or activities.

The proposed increase will not offset further reductions in tuition retention funds which the IBHE has proposed. That issue will be addressed during FY 1981.
Considerations Against Adoption

With respect to the University Center Fee increase, it must be pointed out that neither the University Center Board nor the Student Senate have approved the recommended increase. University officers understand the financial difficulty which fee increases pose to students but have found no alternative solution which does not entail significant reductions in services in the Center. Such reductions would affect all members of the University community. The University Center management, the University Center Board, and the administration have all committed themselves to undertake a study of other sources of revenue to support the Center including the possibility of a faculty/staff fee for the Center.

Constituency Involvement

The recommendation on the University Center Fee was initiated by the University Center management in conjunction with the University Center Board, SIUE. The Student Senate, SIUE, has not acted upon any of the recommendations.

It is recommended for adoption by the Vice-President for Business Affairs and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective Summer Quarter, 1979, IV Code of Policy C-2, C-4, C-5 be and are hereby amended to read as follows:

2. Fee schedule for Southern Illinois University at Edwardsville:

<table>
<thead>
<tr>
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<th>1-5 hours</th>
<th>6-11 hours</th>
<th>12 hours or more</th>
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<tr>
<td>Student Welfare and</td>
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<tr>
<td>Recreation Trust Fund</td>
<td>$3.00</td>
<td>$4.50</td>
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<tr>
<td>Athletic Fee</td>
<td>3.00</td>
<td>6.50</td>
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<tr>
<td>Textbook Rental Fee</td>
<td>4.00</td>
<td>7.00</td>
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<tr>
<td>Student Activity Fee</td>
<td>6.30</td>
<td>8.40</td>
<td>10.50</td>
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<tr>
<td>University Center Fee</td>
<td>18.50</td>
<td>22.00</td>
<td>25.50</td>
</tr>
<tr>
<td>Student-to-Student Grant</td>
<td>1.50</td>
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4. Fees at the Scott Air Force Base Resident Center, the Cooperative Graduate Center at Greenville College, and the Litchfield Resident Center shall be as follows:

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<th>1-5 hours</th>
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<tbody>
<tr>
<td>University Center Fee</td>
<td>$18.50</td>
<td>$22.00</td>
<td>$25.50</td>
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<tr>
<td>Resident Center Fee</td>
<td>14.00</td>
<td>25.50</td>
<td>36.00</td>
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April 12, 1979

5. Open University Program Fee:

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<th>1-5 hours</th>
<th>6-11 hours</th>
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<tbody>
<tr>
<td>University Center Fee</td>
<td>N/A</td>
<td>$22.00</td>
<td>$25.50</td>
</tr>
<tr>
<td>Textbook Rental Fee</td>
<td>N/A</td>
<td>7.00</td>
<td>10.00</td>
</tr>
<tr>
<td>Program Fee</td>
<td>N/A</td>
<td>19.50</td>
<td>28.00</td>
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BE IT FURTHER RESOLVED, That the President of Southern Illinois University at Edwardsville be and is hereby authorized to take all actions necessary to implement the provisions of this resolution.

President Shaw explained that in the future the Board would be receiving requests for fee increases in the student area of recreation, student service, student government, student activity, legal services, and the IPIRG matter. He stated that he wanted the Board to be aware of another problem: the whole transportation system in the Metro-East area. He remarked that there were three possibilities: pass on the true cost of the bus ride to the riders; tax all people who drive to the campus a certain amount so that the buses can be paid for; or to utilize some University funds as a partial subsidy. He stated that they needed to look into the pros and cons of the four-day workweek because of the energy situation. He said they were also looking how to encourage car pooling and car-van pooling where the University might be in a position to go out and buy the vans and lease them to people who could use them.

President Shaw explained the matter, and commented that unfortunately this would not be the last time there will be an increase in the University Center Fee since next year will be the start of the tuition retention phase-out. He reminded the Board that this was the first increase in the University Center Fee since 1972 other than the increase caused by the 1977 reduction in tuition retention. He said that in working with the advisory committee and with student government there has been agreement that the food service should break even, and a consultant was utilized to help accomplish this fact. His recommendation allowed
for no drastic change in the operation but he thought that sizeable cutbacks in food service in the quality and the quantity of food served and the hours of service would be changed. He also felt that there was a very big challenge to aggressively go out and get revenue to make up some of the differences. He was pleased that the student government was assisting by suggesting alternative ways of funding the operation.

The Chair recognized Mr. Tom Werner, President, Student Body, SIUE, who stated that the internal audit which had been conducted substantiated the fact that food service was a very high loss area, particularly the University Club. He said that the consultant had made a recommendation that the food service could break even with some very specific changes in the operation, although his written report had not yet been received. The University Club would take about $28,000 of the increase, and since an intricate part of the Club was attributable to recruitment and retention, they had asked that the administration pick up some in the area because it was not a student function. He also pointed out that there was $32,000 built in for improvement in operations which they were unable to substantiate one way or another.

Mr. Norwood asked about the recruitment and retention use of the University Club. President Shaw responded that the Club was a good recruitment device—it was a nice place to eat and had a very pleasant environment, but he did not feel it was so pleasant that the administration wanted to subsidize it. He explained that there was already a commitment that the food service had to break even, and if it cannot do so with the University Club in operation, they just will not have a University Club. He stated that the consultant thought the whole area of the food service was undercharged, and the question was whether people will pay the true cost.
Mr. Norwood moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

**INCREASE IN ATHLETIC FEE, SIUE**  
[AMENDMENT TO IV CODE OF POLICY C-2]

**Summary**

This matter authorizes an increase in the Athletic Fee, SIUE, to be effective Fall Quarter, 1979. The fee would be increased to $18.00 per quarter from the current level of $10.00 per quarter.

**Rationale for Adoption**

The recommendation to increase the Athletic Fee has been developed in the course of an overall review of student fee levels and student fee-supported programs and operations at SIUE. Besides the Athletic Fee, the review of fees involved the University Center Fee, the Student Activity Fee, and the Student Welfare and Recreation Trust Fund Fee.

The recommendation to increase the Athletic Fee is based on the following considerations:

1. There has been a substantial erosion of the funding base for the athletic program at SIUE due to accumulating inflationary pressures coupled with the fact that the Athletic Fee has not been increased since 1968. The erosion of the funding base has been further increased by the drop in enrollments during the last several years, and the increases in student tuition and other fees which affect the financial assistance component of the program.

2. During the late 1960's and early 1970's the athletic program was partially supported from non-fee sources by the payment of coaches' salaries from state funds. Beginning in 1972, coaches' salaries have been shifted from state to student fee monies. In 1972 the cost of the salaries carried by fee revenues was approximately $70,000. The current year cost of these salaries carried by fee revenues is about $225,000.

3. The development of the women's athletic program to comply with Title IX requirements has increased overall program costs. In 1972 the women's athletic program was budgeted at about $11,000 for four sports. The cost of the women's program in Fiscal Year 1980 will be about $203,000 for six sports. In developing a philosophy to comply with Title IX the University does not believe it is appropriate to sharply reduce men's athletics to establish an equitable balance, nor to reduce both men's and women's programs to establish equity.

4. During the past four years the athletic program has been operating at a level in excess of Athletic Fee generations. The difference in program costs over fee revenues has been made up from funds generated in earlier years and held
in escrow. The escrow funds have been depleted through subsidies to athletic program operations, through expenditures to improve and maintain athletic play fields and support facilities, through commitment of funds for construction of the multi-purpose building, and through establishment of a development reserve. The use of the escrow funds has also been a concern of the Auditor General and the Legislative Audit Commission and a continued subsidy approach is not considered a viable alternative.

During the review and development of the fee increase proposal the SIUE Intercollegiate Athletic Committee recommended an increase of the Athletic Fee to $17.00 per quarter. That recommendation rested on a continuation of the sources of funding for the athletic program which, during FY 1979 were 28% from University funds, 67% from student fee revenues, and 5% from other sources. The Committee estimates that an additional $240,000 will be needed in FY 1980 to maintain the program. A continuation of the percentage breakdown among the fund sources would mean that of the $240,000 needed, approximately $67,000 would be required in additional state funds. University officers do not believe that additional state funding in that amount is realistic to anticipate, and because of this the President increased the recommended increase in the Athletic Fee from $17.00 to $18.00 per quarter.

The Athletic Fee increase proposed will provide resources to continue a strong men's athletics program as well as continue development of a strong women's athletics program, and will offset the loss of subsidy funds from previous year's fee revenues. Athletic programs are an integral part of the University, contributing to the academic and social endeavors of the institution as well as providing good community relations and attracting students. For these reasons University officers believe the athletic program should continue to receive strong support.

Considerations Against Adoption

With respect to the Athletic Fee increase the President wishes to point out that the $7.00 increase recommended by the Intercollegiate Athletic Committee, SIUE, was increased to $8.00. This action was taken by the President in recognition of future prospects for state funding. The action is discussed in greater detail in the Rationale.

Constituency Involvement

The recommendation on the Athletic Fee was initiated by the Intercollegiate Athletic Committee, SIUE, with the knowledge of the Student Senate and the Student Affairs Council of the University Senate, SIUE. The Student Senate has not approved the recommendation.

It is recommended for adoption by the Vice-President for Student Affairs and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective Fall Quarter, 1979, IV Code of Policy C-2 be and is hereby amended to read as follows:
2. Fee schedule for Southern Illinois University at Edwardsville:

<table>
<thead>
<tr>
<th>Service</th>
<th>1-5 hours</th>
<th>6-11 hours</th>
<th>12 hours or more</th>
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<tbody>
<tr>
<td>Student Welfare and Recreation Trust Fund Fee</td>
<td>$3.00</td>
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<tr>
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<td>Student-to-Student Grant</td>
<td>1.50</td>
<td>1.50</td>
<td>1.50</td>
</tr>
</tbody>
</table>

BE IT FURTHER RESOLVED, That the President of Southern Illinois University at Edwardsville be and is hereby authorized to take all actions necessary to implement the provisions of this resolution.

The Chair recognized Mr. Tom Werner, President, Student Body, SIUE, who stated that they supported the recommendations of the Intercollegiate Athletic Committee, but would like to point out that they would like to see the development of a goals and objectives statement for the athletic program before any further increases happen, and within that program they would also like a critical examination of the financial aid.

President Shaw thought both of these concerns were very legitimate. He said that next year he would like to try to determine how students really feel about the athletic program. He wanted to know if they did not want to see increases of this nature, would they be willing to live with the consequences of not having an athletic program. He would like to work with the Intercollegiate Athletic Committee to try to get this kind of input in an impartial and objective way where they know the various issues. He explained that the past few years were forcing us to look at the financial aid measures.

Mrs. Kimmel moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.
In response to Mr. Norwood's question, President Shaw responded that the final regulations for Title IX have not been approved by Secretary Califano, but they had attempted to deal with their own desires as to what was felt equity between men's and women's sports.

The following matter was presented:

**INCREASE IN UNIVERSITY HOUSING RATES, SIUE**

[AMENDMENT TO IV CODE OF POLICY C-13]

**Summary**

This matter approves increases in rental rates for University housing units at SIUE. Background materials relating to this matter are attached for reference.

**Rationale for Adoption**

Increases proposed in rental rates for University housing at SIUE are based on inflationary increases and increasing maintenance costs. The increase in housing rental rates which became effective September 1, 1978, adjusted the rates to cover inflationary pressures current to that time, and to institute a program of preventive maintenance.

As with all units in the University, inflation continues to erode the finances of the housing operation at SIUE. Anticipated inflation rates for FY 1980 which affect University housing are: 15% for utilities, 6.2% for staff salaries, 9% for student wages, and 8-11% for other costs. The inflation of utility costs affects housing in particular because of the comparatively higher utility usage in a residential area compared to other functions of the University.

With the constant press of inflation and additional maintenance costs, University officers anticipate that without the proposed rental rate increase FY 1980 costs of operation for housing will exceed revenues produced by about $150,000. The rate increase proposed will generate an estimated $150,000. These funds will cover inflationary costs, maintenance costs, and will provide for a limited increase in the preventive maintenance program. The increase will not provide funds to cover the IBHE proposed reduction in tuition retention funds which help to support housing at SIUE.

**Considerations Against Adoption**

The proposal to increase rental rates had been discussed with the Program Council and the Family Council of the Tower Lake Area Council, and with the Tower Lake Area Council as a whole. None of these bodies has approved the recommended increase but neither have they taken a formal position opposing the increase.

University officers have not been able to identify any alternative means of resolving the financial situation in housing. The rental increases are proposed
in order to maintain a safe and healthful environment in University housing facilities without drastic cutbacks in housing operations and services.

Constituency Involvement

This matter was initiated by the Director of University Housing, SIUE. It has been discussed with the Tower Lake Area Council and with Tower Lake residents at an open meeting March 2, 1979, with the Director of Housing. It is recommended for adoption by the Vice-President for Business Affairs and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective September 1, 1979, IV Code of Policy C-13 be and is hereby amended to read as follows:

13. Rental rates for the use and occupancy of University Housing on the campus of Southern Illinois University at Edwardsville are as follows:

**Family Housing I**

- $177 per month - two-bedroom, unfurnished apartment
- $200 per month - two-bedroom, furnished apartment
- $192 per month - three-bedroom, unfurnished apartment
- $215 per month - three-bedroom, furnished apartment

As a service to incoming Faculty/Staff, housing facilities will be available to them while they secure permanent housing. Faculty/Staff shall be limited to a six-month contract at a rate which is, as to each type of unit, $100.00 higher than above.

**Single Student Housing I**

- $69 per month per student - two-bedroom, 4-student unit
- $138 per month per student - two-bedroom, 2-student unit
- $57 per month per student - three-bedroom, 6-student unit
- $114 per month per student - three-bedroom, 3-student unit
- $69 per month per student in double - two-bedroom, 3-student unit
- $104 per month per student in single - two-bedroom, 3-student unit

BE IT FURTHER RESOLVED, That the President of Southern Illinois University at Edwardsville be and is hereby authorized to take all actions necessary to implement the provisions of this resolution.

The Chair recognized Mr. Tom Werner, President, Student Body, SIUE, who said that the overall increase was pretty much justified, but there were a couple of areas of concern. He pointed out that in the area of conversion, it
would add additional space for students; however, they were concerned whether or not this should have been a non-recurring cost and whether it should have been added into the rent increase formula. He said that the utilities were in line with the increase that IBHE had set out, however, local rates were somewhat lower and he asked if in the future that the increases could be based on local rates rather than statewide rates. He explained that the difference in the rates would generate some $3,000 and suggested that any surplus monies generated in this area be allocated toward the improvement of energy efficiency of the Tower Lake apartments. He requested that the area of efficiency and quality of services the Physical Plant was delivering to the housing area be looked into and asked that an overall look be taken at the Physical Plant because it was such an intricate part of all of the increases incurred.

President Shaw said he did not see any problem with attempting to use the money from the energy costs, if less than anticipated, for energy saving devices. He requested Mr. Werner to work with Dr. Ria C. Frijters, Vice-President for Business Affairs, on the maintenance problem.

Mr. Van Meter moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the President, SIUE, President Shaw announced that because of time restraints he did not have the courage to make any announcements but would give them to the Assistant Secretary.

The Chair announced that a news conference would be held immediately following the Board meeting in the Vandalia Room of the Center for Professional Advancement.
Mr. Norwood moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 1:20 p.m.

Alice Griffin, Assistant Secretary
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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, May 10, 1979, at 10:10 a.m., in Ballroom "B" of the Student Center, Southern Illinois University at Carbondale. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mr. Ivan A. Elliott, Jr.
Mr. Stephen G. Huels
Mrs. Carol Kimmel, Secretary
Mr. William R. Norwood, Vice-Chairman
Mr. Harris Rowe, Chairman
Mr. A. D. Van Meter, Jr.
Mr. Kevin K. Wright

The following member was absent:

Mr. Wayne Heberer

Executive Officers present were:

Dr. Warren W. Brandt, President, SIUC
Dr. James M. Brown, Acting Chancellor of the SIU System
Dr. Kenneth A. Shaw, President, SIUE

Members of the staff present were:

Mrs. Alice Griffin, Assistant Secretary
Mr. C. Richard Gruny, Legal Counsel
Mr. William I. Hemann, Financial Affairs Officer
Mr. R. D. Isbell, Treasurer and Capital Affairs Officer
Dr. Howard W. Webb, Jr., Academic Affairs Officer

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair proposed that without objection, there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, MARCH, 1979, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective January 1, 1978, summary reports of purchase orders and contracts awarded during the month of March, 1979, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.
May 10, 1979

INFORMATION REPORT: AWARD OF CONTRACTS BY THE CAPITAL DEVELOPMENT BOARD:
AGRICULTURE FEED MILL, SIUC

Project Background

The project to construct the Agriculture Feed Mill was made possible by a special Fiscal Year 1978 appropriation to provide for Food Production and Research or Food for Century III. The Board of Trustees had earlier approved the project at its meeting held on September 8, 1977.

This project constructs a feed mill for the School of Agriculture to be used in the feeding of animals and poultry, instruction, and research.

Lee, Potter, Smith and Associates, Carbondale, Illinois, provided the design work and preparation of bid documents.

Action by Capital Development Board

The Capital Development Board receives bids and awards contracts on all state capital projects to be funded through their agency.

All bids are received and opened at the Capital Development Board offices in Springfield, Illinois.

CDB Project Number: 825-021-003

Project Title: Agriculture Feed Mill

Date of Bid Opening: April 4, 1979, 1:30 p.m.

Identification of Low Bidders and Amount of Contract Awards:

General Work: United Design Engineers, Inc., St. Louis, Missouri, base bid - $399,800, Alternate No. 2 - $14,000; total award $413,800.


Total Contract Award: $465,000

Contingency: $22,257 (4.8 percent)

Total Construction Budget: $487,257
APPROVAL OF PLANS AND SPECIFICATIONS AND AWARD OF CONTRACTS:
ENVIRONMENTAL RESOURCES TRAINING CENTER, SIUE

Summary

This matter proposes that the members of the Executive Committee of the Board be authorized to approve plans and specifications and to award contracts for the acquisition of capital equipment for the Environmental Resources Training Center, SIUE.

Funding for the equipment purchase will be from the $500,000 Illinois Environmental Protection Agency grant received by the University in 1977.

Rationale for Adoption

At its meeting of October 11, 1977, the Board approved the matter "Retention of Architect: Environmental Resources Training Center, SIUE." That matter authorized architectural work for both the acquisition and installation of capital equipment for the pilot scale project in the Environmental Resources Training Center. Because of the nature of the treatment system being developed, it was determined that the acquisition of the equipment should be bid and contracted separately from the installation. This approach would permit a greater number of equipment fabricators and suppliers to bid on the equipment specifications.

Performance-based equipment specifications were developed and advertised for bid during February and March, 1979. I.E.P.A. and SIUE officers agreed that the following procedures would be employed for the acquisition and installation of the equipment: (1) performance-based equipment specifications would be prepared and bid; (2) based on the bids and submittals received showing how the various pieces of equipment would interrelate, the architect would recommend the equipment to be purchased; (3) E.R.T.C. and I.E.P.A. officials would review and approve the equipment recommendations and preliminary plans; (4) upon approval of the equipment recommendations and preliminary plans the equipment would be purchased; (5) final plans and specifications for the equipment installation would be developed, approved by the Board, and bid; and (6) contracts would be awarded by the Board for the installation of the equipment.

SIUE has proceeded with step (1) described above; the bids received are guaranteed to June 14, 1979. The architect, Booker/Field Architects and Engineers, Collinsville, Illinois, is currently developing recommendations on the equipment to be purchased. Preliminary plans and specifications on the selected equipment are due to be completed in late April or early May. University officers anticipate I.E.P.A. approval of the equipment recommendations and preliminary plans during May.

Because the bids received are within budget, it is proposed that the members of the Executive Committee be empowered to approve the preliminary plans and specifications for the equipment and to approve the award of contracts to purchase the equipment. The remainder of the project for the installation of the equipment would be submitted for Board approval in the regular fashion.
Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the head of Procurement, Storage and Supply, SIUE. It is recommended for adoption by the Vice-President and Provost, the Vice-President for Business Affairs, and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the members of the Executive Committee of the Board be and are hereby authorized and empowered to approve plans and specifications and approve the award of contracts for the acquisition of capital equipment for the Environmental Resources Training Center, SIUE.

PLANS FOR NONINSTRUCTIONAL CAPITAL IMPROVEMENTS
(TABLE 10.0, FISCAL YEAR 1980 RAMP)

Summary

The Illinois Board of Higher Education is required by its enabling Act to approve university plans for noninstructional capital improvements. These are capital projects to be funded from nonappropriated funds. The IBHE's responsibility is to determine whether or not any project submitted for approval is consistent with the master plan for higher education and with instructional buildings provided therein. Such plans are submitted to the IBHE twice a year via Table 10.0 in the RAMP document. The Board approved the first listing at its meeting of November 9, 1978, and this list will be the last one for this year.

The Auditor General and the Legislative Audit Commission have questioned the retention and use of some university-retained nonappropriated funds. Some of the questions raised have been concerned with the procedures used in financing noninstructional capital improvement projects. As a result, the IBHE is now requiring assurance from each governing board that it has reviewed and approved its universities plans for noninstructional capital improvements including a specific review and approval of the financing procedure. Some ambiguity exists in the guidelines and there may be a need for further action by the Board in the future.

The purpose of this matter is to request the Board's review and approval of the SIUC and SIUE plans for noninstructional capital improvements including a specific review and approval of the financing procedure. A listing of projects included in their plans is attached in the format required for submission to the IBHE and includes projects identified at this time.
Rationale for Adoption

As indicated above, IBHE procedures require Board of Trustees approval of plans for noninstructional capital improvement projects including specifics of financing before they will consider approval as to consistency with master plans and instructional buildings provided therein. Approval of projects at this time does not affect other Board approval requirements and initiation of some projects included in these plans may not materialize due to cash flow limitations or other reasons.

The noninstructional capital improvement plans of SIUC and SIUE represent an ongoing and essential plan for remodeling, rehabilitating, equipping, and in some instances planning therefor, of various facilities used for functions auxiliary and supportive of the Universities primary roles. These facilities include University housing, student centers, parking lots, athletic and special purpose facilities, and auxiliary enterprise and service operation facilities. The source of funds for these projects is for the most part operating revenues of the facilities and student fees. Since these facilities and their maintenance are not funded by the state, it is extremely important that an ongoing plan be maintained to keep the facilities functional and efficient.

Considerations Against Adoption

None is known to exist.

Constituency Involvement

Plans for noninstructional capital improvements final submission were developed as part of the Fiscal Year 1980 RAMP process. Representatives of each University can respond to specific questions about its preparation.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the plans for noninstructional capital improvements for Southern Illinois University at Carbondale and Southern Illinois University at Edwardsville, as attached, including the anticipated source of funding, be approved for transmittal to the Illinois Board of Higher Education and that its approval be respectfully requested thereon; and

BE IT FURTHER RESOLVED, That each University will reverify propriety of funding as established by the current interpretations of the Legislative Audit Commission Guidelines at the initiation of an individual noninstructional capital improvement project.
<table>
<thead>
<tr>
<th>Project</th>
<th>Category</th>
<th>Anticipated Sources of Funds</th>
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<tbody>
<tr>
<td>Plan for Student Center Improvements</td>
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<td>$45,000</td>
</tr>
<tr>
<td>Student Center, Roof Replacement,</td>
<td>Remodel and</td>
<td>Revenue Bond Operating Funds</td>
<td></td>
</tr>
<tr>
<td>Phase II</td>
<td>Rehabilitation</td>
<td></td>
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Table 10.0
Plans for Noninstructional Capital Improvements

<table>
<thead>
<tr>
<th>System</th>
<th>Institution</th>
<th>Total Project Cost</th>
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<tbody>
<tr>
<td>Southern Illinois</td>
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<tr>
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<th>Project Name/Category</th>
<th>Anticipated Sources of Funds</th>
<th>Total Project Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. CONSTRUCT TERTIARY TREATMENT FACILITY-UTILITIES</td>
<td>IEPA GRANT</td>
<td>$ 205,000</td>
</tr>
<tr>
<td>These facilities will be added to the two stage waste treatment now serving the campus and will provide advanced treatment of effluent streams in accordance with State water quality standards.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2. NEW EQUIPMENT FOR STUDENT HOUSING-EQUIPMENT</td>
<td>REVENUE BOND OPERATING FUNDS</td>
<td>$ 70,000</td>
</tr>
<tr>
<td>In order to provide more on-campus housing space for students, several family housing apartments are to be converted to single student apartments. This project provides the furniture for the conversion.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>3. LIGHTING IMPROVEMENTS FOR PARKING LOTS - SITE IMPROVEMENTS</td>
<td>PARKING DECAL FEES AND PARKING FINES</td>
<td>$ 100,000</td>
</tr>
<tr>
<td>This project is to install high rise light standards in the primary parking lots to provide better and more economical lighting and improve safety.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>4. RENOVATION OF THE UNIVERSITY CENTER - RENOVATION</td>
<td>STUDENT FEES</td>
<td>$1,100,000*</td>
</tr>
<tr>
<td>This project is to convert space previously occupied by the School of Business faculty into meeting rooms of various sizes, provide an art gallery, and make revision to other general areas of the building.</td>
<td></td>
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</tbody>
</table>
## Table 10.0

Plans for Noninstructional Capital Improvements

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<tr>
<td>5. IMPROVEMENTS OF ATHLETIC PROGRAM PLAYFIELDS AND FACILITIES - SITE IMPROVEMENTS</td>
<td>STUDENT FEES</td>
<td>$ 254,000*</td>
</tr>
<tr>
<td>This project includes construction of tennis courts, renovation and improvement of the track and field facility, and general improvements of athletic program facilities, including storage, concession and toilet facilities.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>6. IMPROVEMENTS OF DRAINAGE TO FARM AREA - SITE IMPROVEMENTS</td>
<td>BOTTOM LAND</td>
<td>15,000</td>
</tr>
<tr>
<td>This project provides for a relocation of a drainage channel in close proximity to a bike trail.</td>
<td>SHARECROPPING INCOME</td>
<td></td>
</tr>
<tr>
<td>7. IMPROVEMENTS AND EQUIPPING OF STUDENT WELFARE AND RECREATIONAL PROGRAM FACILITIES - SITE IMPROVEMENTS</td>
<td>STUDENT FEES</td>
<td>321,000*</td>
</tr>
<tr>
<td>Work to be provided includes, but is not limited to, bus shelters, bike trails, walkways and lighting, tennis court lighting, and other indoor and outdoor recreational programs.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>8. CONSTRUCTION AND EQUIPPING OF A THEATRE PERFORMANCE BUILDING - BUILDINGS</td>
<td>STUDENT FEES</td>
<td>350,000*</td>
</tr>
<tr>
<td>This project provides for construction and equipping of a 6,800 sq. ft. metal structure with brick facing to replace a deteriorated Quonset Hut.</td>
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</table>
### Table 10.0

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<tr>
<td>9. RECREATIONAL FACILITIES AT ALTON AND EAST ST. LOUIS CENTERS - RENOVATION</td>
<td>STUDENT FEES</td>
<td>$100,000*</td>
</tr>
<tr>
<td></td>
<td>This project will renovate spaces and provide equipment for student recreation.</td>
<td></td>
</tr>
<tr>
<td>10. MUSIC PERFORMANCE SHELL - BUILDINGS</td>
<td>STUDENT FEES</td>
<td>150,000*</td>
</tr>
<tr>
<td></td>
<td>To provide an out-of-doors facility in the form of a band shell for musical events.</td>
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*This project has been included in the SWKr appropriation bill, and is listed here for IBHE approval in case the bill is not successful. (Senate Bill 914.)*
AUTHORIZATION FOR EASEMENT AND RIGHT OF WAY TO CITY OF CARBONDALE:
PLEASANT HILL ROAD OVERPASS, SIUC

Summary

This agenda item requests that the Board of Trustees of Southern Illinois University vest authority in the members of its Executive Committee to accept land appraisal values and to grant easement and right of way to the City of Carbondale for the Pleasant Hill Road overpass upon the recommendation of the President, SIUC. This action is requested in order that prompt action may be taken so that the project will not be unduly delayed and the City avoid a possible risk of losing federal funding.

This project is an initial segment in the City's Railroad-Highway Crossing Demonstration Project. While the current estimated cost of the total demonstration project is $71,000,000, this first segment of the project is estimated to cost $3,163,000. The University's share in this segment is two percent of the estimated cost or $63,260 (the University's share for the total project, all segments, will remain at .25 percent). For this segment, the City and the Illinois Central Gulf Railroad will each account for 1.5 percent of the estimated cost. Funds for the balance of the cost (95 percent) will come from federal grants made available to the City. The transfer of land to the City will be considered as payment in kind by the University toward its two percent share of the Pleasant Hill Road overpass segment. This project is scheduled for completion in the spring of 1981.

Rationale for Adoption

Agreement by the Board of Trustees to grant temporary easement and dedication of right of way to the City is a requisite before land values can be determined. The City will arrange for two independent appraisals to be made in compliance with federal regulations. The appraisals will be reviewed by the Illinois Department of Transportation. The dedication of right of way will call for the Board of Trustees to transfer 7.26 acres of land, more or less, to the City. The appraised value of this acreage will count toward the University's payment of its two percent share of the Pleasant Hill Road overpass segment. If the appraised value exceeds the University's share, the excess will apply towards the University's share in the railroad depot relocation segment of the project. If the appraised value is below the University's share for this segment of the project, the City and the University will seek appropriation of the remainder by the General Assembly. Should this fail, the City, according to Addendum #1, Memorandum of Understanding, has agreed to guarantee the state and University's contribution to the project.

The granting of a temporary easement and a permanent dedication of right of way to the City of Carbondale will enable the City to improve Pleasant Hill Road between Wall Street and South Illinois Avenue (Route 51). Currently, Pleasant Hill Road is a two-lane, oiled gravel road without a sidewalk or bike-way and all traffic must cross over railroad tracks at a common level. This project will provide for the widening (four-lanes) and hard surfacing of Pleasant Hill Road, provide for an overpass above the Illinois Central Gulf Railroad tracks, provide...
a six-foot sidewalk along the north side of the road, a seven-foot bikeway along the south side of the road, and two access entryways for vehicles on the north side of the road for access to University property.

The temporary easement will provide for the ingress and egress of construction crews and equipment as well as provide a temporary bypass between Route 51 and Wall Street while Pleasant Hill Road is closed for construction. The temporary bypass will be removed upon completion of the project. The permanent dedication of right of way will provide the needed area for the City to construct the improvements including the heavy embankments which the City will then maintain.

If land appraisals are acceptable to the President, SIUC, he will request that members of the Executive Committee accept the appraisals in order that the land transaction can be consummated promptly.

This segment of the Railroad-Highway Crossing Demonstration Project is highly recommended in that it provides safety for vehicles and pedestrians in crossing railroad tracks, provides a widened and improved roadway, provides for sidewalks and a bikeway where none now exist, and provides for a more expeditious flow of traffic, especially for crowds leaving the parking lots near the Arena.

A separate construction-maintenance agreement will be executed for each segment of the Railroad-Highway Crossing Demonstration Project. These agreements set forth the individual participation in each segment by the four signatories of the original Memorandum of Understanding (the Illinois Department of Transportation, the University, the Illinois Central Gulf Railroad, and the City). It is requested that the President, SIUC, be authorized to act as signatory on behalf of the Board of Trustees in accepting and executing the agreements. A copy of each agreement will be placed on file in the Office of the Board of Trustees.

A request to use the proposed Campus Lake II as a borrow pit has been made. The Carbondale campus recommends approval of this request. The City will also find other non-university borrow pits in order to complete the elevated approaches to the overpass.

Considerations Against Adoption

While there does not appear to be any argument negating the concept, in general, of improving Pleasant Hill Road and providing for an overpass and sidewalks, residents along the south side of Pleasant Hill Road have expressed some concern as to the effect the project may have on their properties. There is also some concern as to the rerouting of utilities. The City will address these problems, which they feel can be resolved.

Constituency Involvement

Inasmuch as this is primarily an administrative matter involving a follow-up of a previously approved project, constituency heads per se have not been involved in consideration of this matter. This project has had public hearings and has been approved and recommended by the Mayor of Carbondale, the City Council, the City Manager, and the City Director of Public Works. It has the recommendation of the President, SIUC, the Vice-President for Campus Services, the Director of Facilities Planning, and the Director of Physical Plant.
Resolution

WHEREAS, The University has entered into a Memorandum of Understanding to participate in the Railroad-Highway Crossing Demonstration Project at Carbondale, Illinois;

WHEREAS, An initial segment of the demonstration project calls for an overpass and other safety improvements along Pleasant Hill Road; and

WHEREAS, Time is of the essence in order to maximize the availability of federal funding;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The segment of the Railroad-Highway Crossing Demonstration Project to provide for certain improvements along Pleasant Hill Road to include road widening, an overpass over the Illinois Central Gulf Railroad tracks, a sidewalk, a bikeway, and entrance roads northward to University property be and is hereby approved.

(2) Members of the Executive Committee be and are hereby invested with the authority to accept land value appraisals and to complete any and all transactions as may be required for the granting of temporary easement and dedication of right of way upon the recommendation of the President, SIUC, and concurrence by the Chancellor.

(3) Temporary easement and permanent dedication of right of way shall be substantially in accordance with land descriptions appended hereto and made a part hereof.

(4) The President, SIUC, will review land appraisals and if acceptable and concurred in by the Chancellor, will make recommendation to the members of the Executive Committee. However, if the President, SIUC, does not find the appraisals acceptable, or if not concurred in by the Chancellor, he may initiate an independent appraisal according to University policy and procedures.

(5) The proposed Campus Lake II be and is hereby approved for use as a borrow pit. The Physical Plant is to provide direction for this dirt removal.

(6) The participation of the University shall be limited to two percent of the total cost of the Pleasant Hill Road improvements. The transfer of land shall be counted toward the University's participation. Should the appraisal value not suffice for the University's complete share of the segment, the Chancellor is hereby authorized to seek state appropriation of the remainder. Should the appraisal value exceed the University's share, the excess will be applied to the railroad depot relocation segment of the demonstration project.
(7) With the concurrence of the Chancellor, the President, SIUC, be and is hereby authorized to act as signatory for the Board of Trustees to all construction-maintenance agreements as they apply to each segment of the demonstration project, except that any construction-maintenance agreement that may provide for a substantive change to the original Memorandum of Understanding shall be brought to the Board of Trustees for prior review and approval. A copy of each construction-maintenance agreement shall be filed in the Office of the Board of Trustees.

(8) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

PROJECT APPROVAL: SCHOOL OF ART PROJECTS, SIUC

Summary

This agenda item seeks approval of two projects for the School of Art. One project will obtain and install equipment for the Blacksmith Shop at an estimated cost of $28,595. The other project will remodel a former storage building (Building 0894) into a Sculpture Foundry at an estimated cost of $152,436. Of the $181,031 required for these two projects, $100,000 will be provided by a grant from the Kresge Foundation; $43,136 will come from the Academic Affairs Activities account; $28,595 will come from the School of Art General account; and $9,300 will come from the College of Communications and Fine Arts General account.

Rationale for Adoption

Equipment for the Blacksmith Shop includes a RASI Bending Machine, a Power Mill, and a Reiter Air Hammer. This equipment is designed to upgrade and improve programs in instruction and research.

The Sculpture Foundry will provide new foundry studios for students and faculty. Primary equipment for this facility will consist of a single burner tilting crucible furnace and a Carver muller. This project will provide a much needed expansion in sculpture and foundry work and new opportunities for offerings by the School of Art.

To be eligible for the Kresge grant, these projects must be ready for encumbrance before the end of the current fiscal year.

Planning for this work will be done in-house by Physical Plant Engineering Services.

Considerations Against Adoption

None is known.
Constituency Involvement

This project has had the involvement and recommendation of the President, SIUC; the Vice-President for Academic Affairs and Research; the Vice-President for Campus Services; the Director of the School of Art; the Director of Facilities Planning; and the Director of Physical Plant. Faculty and students in the School of Art have also been involved.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The project to provide and install equipment for the Blacksmith Shop at an estimated cost of $28,595, and the project to remodel Building 0894 into a Sculpture Foundry at an estimated cost of $152,436 be and are hereby approved.

(2) The grant from the Kresge Foundation in the amount of $100,000 shall be applied to these projects.

(3) Funds in the amount of $43,136 from the Academic Affairs Activities account, $28,595 from the School of Art General account, and $9,300 from the College of Communications and Fine Arts General account be and are hereby approved for the completion of the two projects.

(4) Planning for this work shall be accomplished by Physical Plant Engineering Services.

(5) Specifications and working drawings will be submitted to the Office of the Board of Trustees for review and will be placed on file in accordance with IV Bylaws 1.

(6) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

PROJECT APPROVAL: ELECTRON MICROSCOPY CENTER, SIUC

Summary

This agenda item seeks project approval to remodel a portion of the ground floor in Neckers "B" Building to accommodate the move of the Electron Microscopy Center from Building 018 (formerly a Life Science Annex). The present quarters are much too small and cannot properly house the required research programs and related equipment. This project is a high priority item requested by the Graduate School and University scientists. Estimated cost of this project is $73,000.
The project to relocate and enlarge facilities for the Electron Microscopy Center has been approved by the Board of Trustees over the past several years as a part of the University's Capital Budget Requests. For FY-80, the Board approved this project in the amount of $388,800. However, since appropriations have not been forthcoming and inasmuch as this project has a high priority and a high demand for use, the University proposes to move the Center on a somewhat curtailed basis so that it can become operational to meet instructional and research needs.

In FY-78, $19,190 was spent to modify the electrical distribution system in Neckers Building to accommodate the addition of future laboratory equipment. Also in FY-78, $22,505 was spent to provide enclosed space for two laboratories needed by the Electron Microscopy Center.

This agenda item requests approval to further modify space in Neckers Building at an estimated cost of $73,000. This remodeling will provide for offices, darkroom laboratory, research service area, engineering workshop, and complete two rooms for electron microscopes. With all the above remodeling, the Electron Microscopy Center can then move into its quarters and begin its expanded operations. Further modifications or improvements may be made from time to time as funds become available.

For this project, $73,000 will be supplied from the Academic Affairs Activities account.

Planning for this project will be accomplished by Physical Plant Engineering Services.

Considerations Against Adoption

None is known.

Constituency Involvement

As a former project in the University's capital budgets, the project has gone through the usual reviews and approvals before transmission to the Illinois Board of Higher Education. This project has the recommendation of the President, SIUC; the Vice-President for Academic Affairs and Research; the Associate Vice-President for Research and Dean of the Graduate School; the Vice-President for Campus Services; the Director of Facilities Planning; the Director of Physical Plant; and many faculty and students who require the need of an Electron Microscopy Center.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The project to remodel a portion of the ground floor of Neckers "B" Building at an estimated cost of $73,000 to enable the relocation of the Electron Microscopy Center be and is hereby approved.
(2) Planning for this work shall be accomplished by Physical Plant Engineering Services.

(3) The account of Academic Affairs Activities will fund the project in the amount of $73,000.

(4) Final plans, working drawings, and specifications will be submitted to the Office of the Board of Trustees for review and will be placed on file in accordance with IV Bylaws.

(5) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

Mr. Elliott moved the reception of Reports of Purchase Orders and Contracts, March, 1979, SIUC and SIUE; the reception of an Information Report: Award of Contracts by the Capital Development Board: Agriculture Feed Mill, SIUC; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, and Changes in Faculty-Administrative Payroll - Edwardsville; the approval of Minutes of the meeting held April 12, 1979; Approval of Plans and Specifications and Award of Contracts: Environmental Resources Training Center, SIUE; Plans for Noninstructional Capital Improvements (Table 10.0, Fiscal Year 1980 RAMP); Authorization for Easement and Right of Way to City of Carbondale: Pleasant Hill Road Overpass, SIUC; Project Approval: School of Art Projects, SIUC; and Project Approval: Electron Microscopy Center, SIUC. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Trustee Reports, Mr. Elliott reported he had attended a meeting of the Executive Committee, Southern Illinois University Foundation, SIUC, on April 26, 1979. He said that the committee had discussed the gift from Kenneth Gray which had been received shortly before the first of the year; he felt that
the gift money was thought of in terms of seed money for a much larger project, and that the committee wanted to make further investigations before proceeding further with this matter.

Mr. Norwood reported he had attended the dedication ceremonies of the Delyte W. Morris Quadrangle, SIUE, on April 14, 1979. He said that Mrs. Morris was there along with her family and many friends. He stated that the program was broken down into three parts: a luncheon with the guest speaker being Mr. John Page Wham, who had been a Trustee of this Board for many years; donation of a plaque in the John S. Rendleman Building dedicated to Dr. Morris and to some of the first donors for the Edwardsville campus; and dedication of a plaque in the Quadrangle with President Shaw giving a very fine talk. Mr. Norwood expressed the opinion that a worthwhile tribute had been made to a man and his family who had done so much for the University. He said that Trustees Elliott, Huels, and Wright had also attended the dedication.

Mr. Norwood reported he had attended a meeting of the Board of Trustees, State Universities Retirement System, on April 18, 1979. He said the following items were discussed: the present investment policies; current legislation, especially the bill that would tax-shelter the eight percent contributed by the employees into the retirement system; purchase of a new IBM computer which would hopefully save more money and be more efficient; and that the retirement system expected to receive gross pay-out plus two percent from the Legislature.

Mr. Norwood reported he had attended the Annual Service Awards Banquet, SIUE, on April 23, 1979, and he was pleased to see so many people that had been with the University for 10, 15, and 20 years. He reported that Mr. Edward S. Gibala, Executive Director of the State Universities Retirement System for 27 years, had been given a Distinguished Service Award by SIUE. Mr. Norwood commented that for 27 years each external audit of the State Universities Retirement System
had come back with absolutely no comments or suggestions for corrections, which surely must be a record for anyone who handled funds, and Mr. Gibala should be very proud of that accomplishment.

Mr. Norwood reported he had attended the dedication of the School of Technical Careers Building, SIUC, on April 27, 1979. He said that, in spite of the rain, the dedication was well attended and Representative Paul Simon had given the principal address. Mr. Norwood recalled that when he was a student at SIUC, STC had been housed in a World War II barracks, and it was a real thrill to see such a beautiful building become part of the central campus.

Mr. Van Meter reported he had attended the meeting of the Lincoln Academy of Illinois, SIUC, on May 5 and 6, 1979. He said that President and Mrs. Brandt, their committees, and all concerned had done proud by the University at the meeting of the Lincoln Academy. He reported that the weather was beautiful, and he wanted to comment on the fact that many of the students who participated really did an outstanding job in relating to the people there about the University. Mr. Van Meter said he had taken one of the bus trips, and the student driver made it known he was a student and he told all of the persons on the bus to make certain they walked around this beautiful campus; he had done an excellent job of selling the University to everyone present. Mr. Van Meter stated that as a result he thought that, without exception, those who attended had a new idea about Southern Illinois University at Carbondale. He said that at a luncheon in Chicago the following week, two men who had attended this function were commenting that they had had no idea of what a beautiful campus and what a fine University this was; he thought we had made some real friends as a result of this invitation. He commented that while this was not a University function per se, the University had had a great part in it and that President and Mrs. Brandt, their committees, and everyone concerned were to be complimented for the fine job they had done.
Under Committee Reports, there was no report from the Executive Committee or the Appellate Committee.

As Chairman of the Ad Hoc Architecture and Design Committee, Mr. Van Meter presented the following matter, and moved approval of the resolution as presented:

**ESTABLISHMENT OF STANDING ARCHITECTURE AND DESIGN COMMITTEE**

[AMENDMENT TO ARTICLE III OF THE BYLAWS]

**Summary**

The Ad Hoc Architecture and Design Committee of the Board of Trustees, after consultation with concerned University and System officers, proposes that a standing Architecture and Design Committee of the Board of Trustees be established and that the duties of the Committee be defined.

**Rationale for Adoption**

Capital projects produce long-term and sometimes irreversible effects on the function and appearance of a campus, and Board involvement in capital development with respect to these considerations is therefore desirable.

**Considerations Against Adoption**

None is apparent.

**Constituency Involvement**

Since no change in Board jurisdiction or responsibilities is proposed, but only a change in the means or process of discharging its duties, constituency involvement was not deemed necessary.

**Resolution**

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the present Section 2 of Article III of the Bylaws be and is hereby redesignated Section 3 and a new Section 2 be and is hereby enacted to read as follows:

**Section 2. Architecture and Design Committee.**

The Architecture and Design Committee shall consist of the Chairman and two members of the Board appointed by the Chairman. The Chairman shall serve as an ex-officio member with voting privileges. Members shall be appointed annually at the meeting when Board officers are elected, with vacancies to be filled by appointment by the Chairman as they occur. The Committee shall be staffed through the Office of the Chancellor.

The Committee shall be concerned with capital projects as they affect the function and appearance of the campuses. Phases of capital projects requiring Board approval shall be reviewed by the Committee at each appropriate stage of
planning and prior to presentation to the Board. Review shall include but not be limited to:

A. "Master planning" considerations relating to campus function and appearance, such as project location, traffic, and similar factors.

B. Processes and procedures for architect selection.

C. External appearance of projects as conceived in renderings or schematics.

As appropriate, the Committee shall offer comment in relation to its responsibilities during project development stages and when capital project items are presented to the Board.

AND BE IT FURTHER RESOLVED, That from and after the date of appointment of the first members of the above Committee, the Ad Hoc Architecture and Design Committee be and is hereby discharged with the thanks of the Board.

The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously. Mrs. Kimmel commented that the Acting Chancellor had done an excellent job of putting this item together after many weeks of work. Mr. Rowe commented that the Committee had been ably assisted by the Chancellor's staff, particularly Mr. Dean Isbell.

Without objection, Chairman Rowe appointed Mr. Van Meter and Mrs. Kimmel to serve with him on the new permanent Architecture and Design Committee.

The Chair recognized Dr. Keith Sanders, Chairperson of the Chancellor Search Assistance Council, who reported that on May 4, the CSAC had met for the conduct of its regular business and also to reduce the list of 106 active candidates for the Chancellorship to a more manageable 32 names. He characterized that group by saying that it consisted of a number of persons who were now presidents of universities or who had been presidents of major universities; a number who were chancellors or who had been chancellors; a number who were vice-presidents, executive vice-presidents, academic vice-presidents, vice-chancellors; and other people who have had a good deal of experience at high executive levels in universities and in systems. He also said that the list contained some women and some
members of minority groups. He continued that all those persons had been notified that they were being recommended to the Board today, and that the CSAC had asked each to provide a list of persons who could recommend them and assess their qualifications for Chancellor.

Dr. Sanders distributed a memorandum from the Council to the Board, dated May 9, 1979, a copy of which has been placed on file in the Office of the Board of Trustees. He said the Council hoped to meet with the Board on Wednesday, May 23, 1979, to reduce the list of 32 candidates to a list of some 8 to 12 candidates, who would then be invited to some neutral site to be interviewed, and there needed to be some discussion today on just exactly how these meetings should take place. He pointed out that the Council wanted the Board to know that it was willing to make absolutely every effort to achieve consensus with regard to moving candidates forward in the process, to which end the Council suggested that the neutral-site airport interviews should perhaps be conducted jointly on June 1, 2, and 3; the on-site interviews of the 4 to 8 candidates remaining could then begin by June 11.

After considerable discussion, it was decided that the Board and the Chancellor Search Assistance Council would meet together on Wednesday, May 23, 1979, at SIUE. The schedule would be as follows: starting at 1:00 p.m., luncheon and a joint meeting; after lunch the Board and Council would meet separately; then dinner and a joint meeting. If a consensus has not then been reached Dr. Sanders suggested that if the two groups agreed on 6 out of 12 candidates, then the Board might add 3 to the list and the Council might add 3 to the list.

Mr. Huels suggested that he and Mr. Wright found themselves in a predicament because their terms as Student Trustees would expire before the process was terminated. He asked the Board's reaction to the Student Trustees
participating in the process up to the end of their terms. Chairman Rowe declared that they were Trustees until their terms expired, and he hoped that they would participate up to the very end of their terms.

Dr. Sanders said the next question was whether or not the neutral-site interviews should be conducted jointly or separately, and he reported that the entire Council wanted to attend all of the neutral-site interviews. Dr. Sanders suggested that the interviews be conducted by the CSAC and the Board together, that they meet separately and make lists, and that they then get together to compare the lists and attempt to achieve consensus before moving to the next stage.

Several Trustees agreed that both the Board and the Council should have the optional opportunity for a private interview of a candidate if they desired and the candidates should also be asked if they would like to explore anything with one group or the other, separately. Chairman Rowe concurred. Mr. Elliott suggested that some extra time be scheduled for a joint meeting of the CSAC and the Board after the end of the last interview.

Dr. Sanders asked the Board to think about how on-site interviews should be conducted and by whom; the Council had recommended three-person subcommittees composed of the Chairperson, another member of the Council, and a member of the Board, with the subcommittees to report to a joint meeting of the Council and the Board, after which there ought to be separate meetings of the Council and the Board, and then a joint meeting at which the decisions are made. Mr. Elliott said that in the past there had been two Board members and at least two from the constituency group, and he thought he would feel more comfortable with four rather than three people on the subcommittees.

Dr. Sanders suggested that the Board needed to instruct the Council on how the campus interviews should be conducted: the Council believed that there ought to be some open sessions on the two main campuses, for the campus
Mr. Rowe said he did not think this should be a mass meeting, but rather with the constituency groups as they are now identified on both campuses. Dr. Sanders replied that if the Board endorsed that idea the Council could begin thinking about ways these interviews ought to be accomplished.

Dr. Sanders thanked the Board for its patience and for the candor and quality of the interaction. He said the Council had been working very hard to do this job well and in a style and dignity that befits Southern Illinois University. He thanked the Board for its help, support, and counsel.

The following matter was presented for discussion:

NOTICE OF PROPOSED FEE CHANGE: REDUCTION IN THE ADVANCE DEPOSIT FEE, SCHOOL OF DENTAL MEDICINE, SIUE

Summary

This matter proposes a reduction in the Advance Deposit Fee assessed by the School of Dental Medicine, SIUE. The fee would be reduced to $80 from its present level of $200, effective Fall Quarter, 1979.

Rationale for Adoption

The rules and regulations of the U.S. Department of Health, Education and Welfare regarding federal Guaranteed Loan Programs provide that an institution may, when making refunds of tuition and fees to guaranteed loan recipients who withdraw from the institution, retain reasonable fees not to exceed $100 to cover application, enrollment, registration, and other similar administrative expenses. Fees to be included within the $100 maximum include application fees, registration and enrollment fees, and other similar fees such as the Advance Deposit Fee. The School of Dental Medicine assesses a $20 Application Fee in addition to the Advance Deposit Fee; both are covered by the $100 limitation.

The reduction in the Advance Deposit Fee to $80 would conform dental school fees to the H.E.W. regulations, and would not impair the administration and management of the dental school.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Dean of the School of Dental Medicine. It is recommended for adoption by the Vice-President for Business Affairs, the Vice-President and Provost, and the President, SIUE.
Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective Fall Quarter, 1979, IV Code of Policy C-3-b be and is hereby amended to read as follows:

C. 3. b. Advance Deposit Fee. A fee of $80.00 shall be charged each applicant who is accepted for admission into the School of Dental Medicine, and shall be payable in such reasonable manner that the Dean of the School of Dental Medicine and the President of the Edwardsville campus from time to time may determine, so long as it is levied at the time of notifying the applicant of his/her acceptance into the dental school. This fee shall be assessed only against students being accepted into the school for the first time. The Advance Deposit Fee shall apply towards registration. This fee shall be forfeited by any accepted applicant who withdraws, fails to appear at registration, or otherwise defaults by failing to attend the dental school after accepting, by his/her payment of this fee, the dental school's offer to enroll him/her. In notifying the applicant of his/her acceptance for admission, the Dean of the School of Dental Medicine shall take care to inform the applicant of the manner in which this fee shall be considered forfeited.

Chairman Rowe stated that it was the Board's policy that any fee-related matters were to be held over for a month, although the Board rarely anticipated a reduction so it was not contemplated in the rules. If there were any problems with this matter, they could be considered. Hearing no objection, the Chair announced that the matter would be held over until the June meeting of the Board.

The following matter was presented for discussion:

NOTICE OF PROPOSED FEE CHANGES: GENERAL STUDENT FEE RESTRUCTURING AND INCREASE: ABOLITION OF THE STUDENT WELFARE AND RECREATION TRUST FUND FEE, ABOLITION OF THE STUDENT ACTIVITY FEE, AND CREATION OF A NEW STUDENT WELFARE AND ACTIVITY FEE, SIUE [AMENDMENTS TO IV CODE OF POLICY C-2, 9, 16]

Summary

This matter proposes a general restructuring and increase of student fees at SIUE to be effective Fall Quarter, 1979. The restructuring involves the following:

1. The Student Welfare and Recreation Trust Fund Fee will be abolished.

2. The existing Student Activity Fee will be abolished.
3. A new Student Welfare and Activity Fee will be established which will have specific subfees identified within it for each activity or service to be funded by it. The Fee will be $20.80. Each subfee category within the new SWA Fee will have an advisory committee established for it.

Rationale for Adoption

The recommendations presented in this matter have been developed in the course of a general review of student fees and their uses initiated by the SIUE Student Senate in fall, 1978.

Abolition of the existing Student Welfare and Recreation Trust Fund Fee is responsive to concerns about the continued viability of the fee. Positions taken by the Auditor General and the Legislative Audit Commission make the future usefulness of the fee doubtful. For several years revenues from the SWRF Fee have supported the operation of recreation programs and facilities at SIUE. These programs and facilities will be placed on a stable funding base through the new Student Welfare and Activity Fee proposed herein.

The new Student Welfare and Activity Fee proposed will support student activities, services, programs, and facilities at SIUE. The subfees proposed under the new SWA Fee will indicate to students more clearly and precisely how their student fee monies are spent; will provide for greater accountability of fee usage; and will stabilize the funding for program and service areas. Each subfee will support an area of programs, services, activities or facilities previously supported by revenues from the Student Activity Fee and the Student Welfare and Recreation Trust Fund Fee. Each subfee area will have established for it an advisory committee. These advisory committees will review and recommend on budget requests, provide general advice and guidance to the programs or services in their area, and work to avoid the duplication of programs, services, and activities. The specific composition of each advisory committee will be recommended by the Student Senate in consultation with the directors of appropriate program and service units, and will be approved by the President, SIUE.

Following is a comparison of the existing and proposed fee structures for the fees affected by this matter:

<table>
<thead>
<tr>
<th></th>
<th>1-5 hours</th>
<th>6-11 hours</th>
<th>12 hours or more</th>
</tr>
</thead>
<tbody>
<tr>
<td>Student Activity Fee</td>
<td>$6.30(1)</td>
<td>$8.40(1)</td>
<td>$10.50(1)</td>
</tr>
<tr>
<td>SWRF</td>
<td>3.00</td>
<td>4.50</td>
<td>6.00</td>
</tr>
<tr>
<td></td>
<td>$9.30</td>
<td>$12.90</td>
<td>$16.50</td>
</tr>
</tbody>
</table>

(1) Includes across-the-board $4.15 for Student Medical Benefit
Proposed Fee Allocation

1-5 hours 6-11 hours 12 hours or more

Student Welfare and Activity Fee:

<table>
<thead>
<tr>
<th>Organization</th>
<th>1-5 hours</th>
<th>6-11 hours</th>
<th>12 hours or more</th>
</tr>
</thead>
<tbody>
<tr>
<td>Organizations</td>
<td>$ .80</td>
<td>$ 2.15</td>
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<tr>
<td>Student Programming</td>
<td>$.85</td>
<td>2.30</td>
<td>2.30</td>
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<tr>
<td>Student Government</td>
<td>.75</td>
<td>2.00</td>
<td>2.00</td>
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<tr>
<td>Recreation Programs</td>
<td>2.10</td>
<td>5.75</td>
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<tr>
<td>Publications</td>
<td>.65</td>
<td>1.70</td>
<td>1.70</td>
</tr>
<tr>
<td>Student Medical Benefit</td>
<td>4.15</td>
<td>4.15</td>
<td>4.15</td>
</tr>
<tr>
<td>Student Legal Services</td>
<td>1.25</td>
<td>1.25</td>
<td>1.25</td>
</tr>
<tr>
<td>I.P.I.R.G.</td>
<td>1.50</td>
<td>1.50</td>
<td>1.50</td>
</tr>
</tbody>
</table>

$12.05 $20.80 $20.80

The proposed fees will generate approximately $599,000 in FY-80 compared to $485,701 in projected FY-80 revenue from the existing fee structure. The increases in revenues will support the Student Legal Services Program, the I.P.I.R.G. program, and the programs and services of the student government.

The new SWA Fee is prorated for only the 1-5 hour category in order to accommodate continuing education students registering for only one course. No significant impacts on enrollment are anticipated as a result of not prorating the fee for the 6-11 hour category.

Considerations Against Adoption

Several changes have been made in the final recommendations presented herein from the proposal originally submitted by the Student Senate. Principal changes are as follows: the students proposed that the new SWA Fee be a flat charge with no proration for any hours category. This was not accepted because of the anticipated impact it would have on efforts to expand continuing education programs. Funding for recreation programs through the Recreation Programs subfee has been increased approximately $10,000 in accord with projected needs of those programs. The Publications subfee of the new SWA Fee will support the operations of The Alestle and not be a general operating fund for student publications as initially proposed by the students.

Constituency Involvement

This matter was initiated by the Student Senate, SIUE. It is recommended for adoption by the Vice-President for Student Affairs, the Vice-President for Business Affairs, and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective Fall Quarter, 1979, IV Code of Policy C-2, 9, and 16 be and are hereby amended to read as follows:
C. Southern Illinois University at Edwardsville

2. Fee schedule for Southern Illinois University at Edwardsville:

<table>
<thead>
<tr>
<th>Service</th>
<th>1-5 hours</th>
<th>6-11 hours</th>
<th>12 hours or more</th>
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</thead>
<tbody>
<tr>
<td>Student-Welfare-and-Recreation</td>
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<td>Trust-Fund-Fee</td>
<td>$4.99</td>
<td>$4.99</td>
<td>$4.99</td>
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<td>Athletic Fee</td>
<td>$6.00</td>
<td>$12.00</td>
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<tr>
<td>Textbook Rental Fee</td>
<td>4.00</td>
<td>7.00</td>
<td>10.00</td>
</tr>
<tr>
<td>Student-Activity-Fee</td>
<td>6.39</td>
<td>8.40</td>
<td>10.50</td>
</tr>
<tr>
<td>University Center Fee</td>
<td>18.50</td>
<td>22.00</td>
<td>25.50</td>
</tr>
<tr>
<td>Student-to-Student Grant</td>
<td>1.50</td>
<td>1.50</td>
<td>1.50</td>
</tr>
<tr>
<td>Student Welfare and Activity Fee</td>
<td>12.05</td>
<td>20.80</td>
<td>20.80</td>
</tr>
</tbody>
</table>

9. For each academic quarter, a fee, the amount of which shall be established by this Board of Trustees, shall be collected from each full-time student and shall be deposited in the Student-Welfare-and-Recreation Trust Fund for Southern Illinois University at Edwardsville. These fees shall be held and used for the purpose of future construction and operation of physical facilities for student-recreation or student-welfare and for student-recreation or student-welfare programs in accordance with the future authorization and direction of this Board of Trustees.

16. The Student Medical Benefit Fee at Edwardsville (assessed as part of the Student-Activity Fee Student Welfare and Activity Fee at Edwardsville), effective Winter Fall Quarter, 1977-1979, shall be $4.15 per quarter for all students at the University who are assessed the Student-Activity Fee Student Welfare and Activity Fee.

President Shaw explained that some fee increases were involved, as well as a change in the way fees were looked at, and a change in the process by which the activities covered under a given fee were handled, monitored, and dealt with. He commented that there was approximately $100,000 worth of new activities included in this package, as a result of the increase which was necessary to fund student government services and to fund legal services, along with other minor increases such as the recreation fee. He said that IPIRG had been put into the matter, but that there were still some issues to be resolved which would depend upon what the Board decided about refundable versus voluntary fees and then what the student leaders wanted to do with IPIRG as a result of the Board decision.

President Shaw stated that there were some areas of disagreement between himself and the student government: the Student Senate had recommended
that all fees should be charged across-the-board regardless of the number of hours a student was taking, there was $10,000 more in the recreation budget than student government had recommended, and the student government had recommended that publications include not only The Alestle but other student publications. His position on charging fees across-the-board was that the continuing education student who was taking just one course should be treated differently from other students. On the increase in the recreation budget, he had based his view on what he thought he knew at this point, but might modify that recommendation if it could be demonstrated to him that the money would not be needed. His response to the amount of money for publications was that the same amount had been allocated that The Alestle had last year, which meant that with inflation they would have to do some serious cost cutting; and to make that umbrella larger to include other kinds of publications could get us back into a situation where at least theoretically there could be political concerns which would affect the way The Alestle would operate; affect its independence. If student government wanted other publications, they would have to add monies for that purpose because there was now just enough funding for The Alestle.

The Chair recognized Mr. Tom Werner, Student Body President, SIUE, who stated that on the items where there was disagreement, further information was being sought. He said that concerning the student government subfee and the legal program, discussion had been held and he promised an evaluation of both of these areas for review before the end of this month.

In response to Mr. Van Meter's question on the procedure for student input, President Shaw replied that all of the activity areas that were covered by a specific fee would have an oversight committee appointed. He said he would work with the student leaders in establishing such committees and help determine their compositions and role descriptions. Once these committees were in place,
they would then advise the director of the particular unit. For example, the recreation director would be responsible for implementing that program, and it would be very clear that he or she was the administrator of that program, but there would be policy determinations that should definitely have student input, and in that case, the oversight committee would perform that role. It would also perform a very important role any time the operating unit wanted to increase the size of the fee.

Mr. Van Meter asked about the refund of $10,000 that was shown on the Student Activities Estimated Income and Budget Allocations, July 1, 1978 through June 30, 1979. President Shaw explained that that sum of money was for refunds to students who did not want to pay the Student-to-Student Fee and to students who cancel registration in time to be eligible for a tuition refund.

Chairman Rowe announced that this matter would be held over until next month.

Under Reports and Announcements by the President, SIUE, President Shaw sadly noted that today would be the last time that the SIUE Constituency Heads as presently constituted would appear before the Board: Dr. Panos Kokoropoulos, President, University Senate; Dr. Arthur A. Stahnke, President, Faculty Senate; Mr. James Rotter, Chairman, University Staff Advisory Council; and Mr. Tom Werner, President of the Student Body. He wanted to publicly thank them for the very positive way they had represented their constituencies and for their larger concern for the betterment of the University. President Shaw also wanted to thank the constituency bodies for their participation and to say that with revision of the governance structure not only will the Constituency Heads change, but it was hoped that by the July meeting that there would be a different structure.

President Shaw announced that Craig Franklin Preston, a student in the Science Awareness Program, had been selected as one of the 1979 finalists in the
Presidential Scholar's Program: President Carter, not the President of SIUE. The SIUE Science Awareness Program was a program to attract minority students into the sciences and to give them the basic skills necessary to be successful, and he was very proud of Craig and very proud for SIUE because he felt it had played some major role in Craig's development.

The following matter was presented:

CONSIDERATION OF RESIGNATION: PRESIDENT WARREN W. BRANDT, SIUC

On April 16, 1979, President Warren W. Brandt transmitted to Acting Chancellor James Brown a letter presenting his resignation of the position of President of Southern Illinois University at Carbondale, to be effective on June 30, 1979. A copy of that letter is attached.

In a letter dated April 17, 1979, Acting Chancellor Brown acknowledged to President Brandt receipt of the letter of resignation and indicated his intention to present the letter to the Board of Trustees at its May 10, 1979 meeting with the recommendation that the resignation be accepted. A copy of that letter is attached.

In accord with these communications, the Acting Chancellor respectfully recommends to the Board of Trustees that the resignation of President Warren W. Brandt be accepted effective June 30, 1979, and that approval of President Brandt's request for reassignment effective July 1, 1979, be granted, with instructions to the Acting Chancellor to propose to the Board at its June 14, 1979 meeting an appropriate duty for such reassignment.
April 16, 1979

Dr. James M. Brown
Acting Chancellor
Southern Illinois University System
Campus

Dear Jim:

During the last two months I have carefully evaluated my relationship with the Board and the new governance structure of Southern Illinois University. As you know, I have repeatedly objected in open Board meetings to Board actions which I felt impacted negatively on the future development of Southern Illinois University at Carbondale. These actions usually involved the placing of so-called system concerns ahead of the needs of SIU-C. The divergence of our viewpoints and the limitations of the new structure are such that I do not believe it would be possible for me to be effective in presenting the needs of SIU-C. Accordingly, I am resigning my position as president.

I want to express my appreciation to the Board which gave me the opportunity of serving as president of SIU-C during this critical period in its development. It has been a real pleasure to have had a stimulating, dedicated and highly effective staff and to have worked with the exciting faculty, staff and student body. They have taken advantage of the environment provided to produce a period of extraordinary advancement and maturing of this University. The new faculty members have added significantly to an already strong group. Academic standards and quality have been enhanced and the progress recognized by the academic community nationally and the general public in Illinois. The graduate programs have been materially strengthened and undergirded with a broader and sounder base of internal research activity. Competitive national funding for research and training activity has tripled in four years -- a truly remarkable achievement. Standards for promotion and tenure have been strengthened by the academic units so that continued progress will result. The School of Medicine has moved from being a new experiment to being an accepted and respected program and the Law School has established itself rapidly.

The stature of the University has been significantly improved. Relationships with the executive offices, the legislature and the Board of Higher Education staff are the strongest and most effective they have been in a decade. Private giving has
multiplied and some major developments will take place within the next few months. The active involvement of alumni and friends in boosting the University is at an all time high. The utilization of University House for entertaining almost 5,000 guests each year has contributed significantly to these efforts. Internally many procedures and relationships have been codified. One of the most sophisticated financial systems in the State has been established and further expansion initiated. Computing activity in instruction and research has increased several-fold with very small budget increases. An effective affirmative action program has been implemented. Progress has been steady despite major obstacles. Personnel policies have stressed openness, fairness and opportunity.

The physical campus has made strides in terms of new facilities completed and under construction. Many inadequate facilities have been removed. Major progress in improving parking is under way. Large landscaping efforts have maintained the campus beauty. Progress resulting in significant energy savings has been implemented.

A renewed emphasis on service to the region has been accomplished through a re-direction of effort. Particularly noteworthy has been the increased activity in teaching and research in coal mining, a major factor in the well-being of Southern Illinois. Programs at military bases have quadrupled. Continuing education has increased markedly and major expansion has taken place in our international education activities. Major progress has been made in making student services and student programming better serve students. Student involvement in the direction of activities affecting them has improved considerably.

I appreciate the opportunity to have performed the leadership role in the achievement of this period of advancement of the University.

After I discussed my proposed resignation with you, you ascertained that the Board preferred an effective date of June 30, 1979, to fit with the appointment of the permanent chancellor. Accordingly, I would appreciate a change of assignment effective July 1 to some special project on which my service would be beneficial while I serve out the normal period of notice.

Sincerely,

[Signature]
Warren W. Brandt
President

WWB:cs
cc: Members of the Board of Trustees
Southern Illinois University  
Office of the Chancellor  

April 17, 1979  

Warren W. Brandt, President  
Southern Illinois University  
at Carbondale  
Anthony Hall  
Carbondale, Illinois 62901  

Dear Warren:  

With regret I have received your letter of resignation dated April 16, 1979. In support of the spirit which I perceive in your action, I will forward the letter for consideration by the Board of Trustees at its May 10, 1979, meeting, with the recommendation that your desire be respected by acceptance by the Board of your resignation.  

I hope you understand that the press of time in this situation requires me to initiate as soon as possible those procedures necessary to establish an appropriate executive authority to function upon your departure from office. I hope these procedures, which I will announce today, can function with minimum disruption of your activities in the weeks ahead.  

Sincerely yours,  

[Signature]  

James M. Brown  
Acting Chancellor  
Southern Illinois University System  

[Address and phone number at bottom]
Dr. Brown presented the above matter with genuine regret. He recommended to the Board that President Brandt's wishes be recognized and that the resignation be accepted, effective June 30, 1979, and that approval of President Brandt's request for reassignment, effective July 1, 1979, be granted with instructions to the Acting Chancellor to propose to the Board at its June 14, 1979 meeting an appropriate duty for such reassignment.

Mr. Huels so moved. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The Chair expressed the feeling of the entire Board that President Brandt's resignation was accepted with genuine regret.

The following matter was presented:

GUIDELINES AND PROCEDURES FOR NAMING A SUCCESSOR TO PRESIDENT BRANDT

The resignation of President Warren W. Brandt, SIUC, effective June 30, 1979, requires that provision be made to name a successor to his office.

Board of Trustees policy indicates that the Chancellor "recommends to the Board, after appropriate consultation with and involvement of the Universities' constituencies, the appointment and terms and conditions of employment of the Presidents" (I Code of Policy C-2-e).

To fulfill the responsibility which this policy defines, as Acting Chancellor I have established the following Guidelines and Procedures for which I request Board ratification at this time:

a. The limited time available before June 30, 1979, and the temporary character of the Acting Chancellor's appointment suggest two basic guidelines:

1. An Acting President should be named pending the appointment of a permanent Chancellor, and

2. The permanent Chancellor should be responsible for developing an appropriate full-scale search for a permanent President for SIUC.

b. Both the limited time involved before the naming of a permanent President suggest that an Acting President for SIUC should be named from those people presently active in the institution and currently employed there, thus providing an immediate awareness of institutional character and context.
c. In keeping with policy requirement, the Acting Chancellor has initiated the involvement of constituencies by asking from each constituency a list of at least five persons qualified in constituency judgment to serve as Acting President. The Acting Chancellor will also consult with each constituency head regarding the particular needs of the institution and the related qualifications characterizing those persons named by that constituency. Lists of suggested names have been requested for submission on May 16, 1979, and consultations with each constituency head will occur after that date.

d. Before May 16, 1979, the Acting Chancellor will confer with each Vice-President and with the Dean and Provost of the medical school regarding their views of the particular needs and problems facing an Acting President during the immediate future.

e. At the Board meeting of June 14, 1979, the Acting Chancellor will recommend to the Board the name of a proposed Acting President to take office on July 1, 1979, to be considered and acted upon by the Board at that meeting.

Dr. Brown explained that in accord with Board policy, the Chancellor "recommends to the Board, after appropriate consultation with and involvement of the Universities' constituencies, the appointment and terms and conditions of employment of the Presidents." Dr. Brown pointed out the guidelines and procedures outlined in the matter presented.

Mr. Van Meter requested that the Acting Chancellor review with the Board in executive session on May 23 the candidates that he had in mind for input by this Board with no intended action to be taken. The Chair concurred. Mr. Van Meter moved the approval of the Guidelines and Procedures for Naming a Successor to President Brandt, with the understanding a review would be made of the candidates in executive session on May 23 with no action to be taken at that time. The motion was duly seconded, and after a voice vote the Chair declared the motion to have carried unanimously.
May 10, 1979

The following matter was presented for discussion:

NOTICE OF PROPOSED TUITION RATE INCREASE: EXTENSION TUITION RATE, SIUE
[AMENDMENT TO IV CODE OF POLICY C-1]

Summary

This matter proposes an increase in the extension tuition rate charged by SIUE. The rate will be increased to $11.00 per quarter hour of credit from the current rate of $10.00 per quarter hour of credit.

Rationale for Adoption

The Board, at its March 8, 1979 meeting, approved increases in tuition rates for Fiscal Year 1980. That matter, however, omitted an increase in the extension tuition rate for SIUE. The IBHE had included in its calculation an anticipated increase in the extension tuition rate. To generate the tuition income recommended by the IBHE in FY-80, an increase of one dollar per quarter hour of credit will be necessary. This matter is being recommended by the President of Southern Illinois University at Edwardsville and is concurred in by the Acting Chancellor.

A similar tuition increase was effected for Southern Illinois University at Carbondale by the Board at its March 8, 1979 meeting by virtue of SIUC's rate being tied to the tuition rate for regular course offerings.

Considerations Against Adoption

The considerations against adoption are related but not identical to the considerations cited against regular tuition increases approved by the Board at its March 8, 1979 meeting. The problem of increasing overall student costs, the limiting effect on access to higher education, and the questioned offsetting availability of student financial aid are not factors of the same proportion for this increase as they were for the regular increase. However, to the extent that they may exist in some proportion, they represent reasons against adoption.

Constituency Involvement

Constituencies were involved in the larger question of tuition increases and some have presented their views to you. This matter is an administrative one to correct an earlier omission and was initiated, reviewed, and approved by appropriate administrative officers at SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective Fall Quarter, 1979, IV Code of Policy C-1 be and is hereby amended to read as follows:
C. Southern Illinois University at Edwardsville

1. Tuition charges approved by the Board for Southern Illinois University at Edwardsville effective Fall Quarter, 1979, applying to all on-campus students, students enrolled in the Open University Program, and students attending a resident center, shall be:

<table>
<thead>
<tr>
<th></th>
<th>In-State</th>
<th></th>
<th></th>
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<tbody>
<tr>
<td></td>
<td>1-5 hours</td>
<td>6-11 hours</td>
<td>12 hours or more</td>
<td></td>
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<tr>
<td>Tuition per quarter</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Undergraduate</td>
<td>$ 63.00</td>
<td>$126.00</td>
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</tr>
<tr>
<td>Graduate</td>
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<tr>
<td>Tuition per quarter</td>
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<tr>
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<tr>
<td>$40 $11.00 per quarter hour of credit</td>
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</table>

The Chair, hearing no comments, announced that this matter would be held over until next month.

The following matter was presented for discussion:

POLICY ON ASSESSMENT OF STUDENT FEES IN SUPPORT OF STUDENT PROGRAMS

[AMENDMENT TO IV CODE OF POLICY A-2]

Summary

This matter proposes a Board policy for funding certain student programs from either voluntary fees or from a general student fee which supports a collection of such programs. Additionally, the policy indicates that, in the future, general student fees will be refundable only upon conditions requiring both the request of the student and the approval of the University.

Rationale for Adoption

The proposal has been developed in response to Board members' general concerns regarding so-called "mandatory refundable fees," and in response to a specific charge of the Chairman to the System Council to develop such a proposal. In February the duties of the System Council became the duties of the Chancellor and this proposal has consequently resulted. It has been developed in the Office of the Chancellor. It is presented at this time for discussion.

The Board has been requested on several occasions since 1972 to approve student fees of a type which is sometimes called a "mandatory refundable" fee. Such a fee fits within the category of general student fees, which are automatically assessed and which must be paid as a condition of enrollment. Its peculiar
character has been that it is automatically refundable upon request after the
beginning of the term for which a student has paid the fee. On each occasion
when such a fee has been proposed, some Board members have voiced concern about
the idea that a fee is on the one hand required to be paid and on the other
automatically refundable. Certain legal questions have also been noted about
the disposition of funds which were to be raised by this procedure.

The present proposal specifies alternatives for the funding of student
programs and clarifies Board policy regarding the disposition of funds collected
as general student fees. First, funding can come from fees which are truly
voluntary with individual students electing to assess themselves the fee at the
time of registration, and second, funding can come from allocations from a general
student fee assessed to support a collection of student-oriented programs. In
the second alternative, funding for new student programs could come from re-allocation of those funds collected under the student activity type fees at SIUC
and SIUE or, if reallocation is not acceptable, by increasing those fees to support
new programs. The proposal places the responsibility for funding for student-
oriented programs on students and their representatives, who must determine whether
programs are of such value that funding should come from a mandatory fee source.

The policy is written so as not to jeopardize those programs which
currently rely on a mandatory refundable type fee.

Considerations Against Adoption

To be developed as discussion suggests.

Constituency Involvement

This proposal is presented for discussion and reaction from student
representatives, the Universities' administrative officers, and the Board.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University
in regular meeting assembled, That IV Code of Policy A-2 be amended by the addition
of the following statement as paragraph e:

e. Funding for student programs not specifically authorized by the
Board of Trustees but developed to serve special student interests
and activities will come either from fees individually and
voluntarily assessed by students or student groups or from a
general student fee assessed by the Board specifically to support
a collection of such programs. As a matter of general policy, fees
approved by the Board of Trustees will, in the future, be refundable
only upon both the request of a student and the approval of the
University, as authorized by the Board of Trustees.

Dr. Brown indicated that this matter was for discussion only; in order
to meet a deadline he had not had the opportunity to coordinate his proposal
with either administration. This proposal was in essence for a policy against
student fees earmarked for a specific student program; all such programs would in the future be funded by internal allocation of Student Activity Fees. The Chair noted that the two Student-to-Student Grant Fees and the SIUC Students' Attorney Program Fee would be preserved under this proposal and asked that consideration be given to phasing out those special fees over a two-year period. President Brandt suggested that special fees should not be used to support student organizations as doing so withdrew discretion belonging to the student government, but he thought the Students' Attorney Program was not such a student organization and needed the funding stability of a separate fee. Dr. Brown pointed out that student government could act to provide any needed stability. Mr. Elliott agreed that some fees should not be discretionary with student government, and President Brandt referred particularly to the fee which supports the Recreation Building as one which needed to be kept separate. Mr. Elliott suggested that next month it would be helpful to know how fees are presently allocated.

The following item was presented for discussion:

**STUDENT ACCESS AND CHOICE: DISCUSSION**

The Illinois Board of Higher Education has called for a reexamination of the goals and philosophical premises upon which existing policies related to student access to and choice among Illinois colleges and universities are based. An IBHE staff discussion paper on the subject was widely distributed by Executive Director Furman in February, 1979, with a request for comment. Significant portions of the June and July IBHE meetings will be devoted to the review of these statements and to public discussion of access and choice issues.

Although the comments which follow have been stimulated by consideration and analysis of the IBHE staff discussion paper, they are not directly keyed to the three general and sixteen particular questions there set forth. Members of the Chancellor's and the Presidents' staffs have jointly reviewed the discussion paper, and some of the latter officers have provided comments on the questions. The comments below draw upon these reviews and comments in various ways, but they should be understood as emanating from the Office of the Chancellor.

I. Philosophy of Access and Choice

Master Plan Phase II: Extending Educational Opportunity (1966) was, in effect, a philosophy of access and choice. Many of the current policies
relating to these matters derive from that philosophy. These policies have also been influenced by the Carnegie Commission Report entitled Higher Education: Who Pays? Who Benefits? Who Should Pay? (1973), most notably in certain recommendations contained in A Master Plan for Postsecondary Education in Illinois (1976) and in its statement of three criteria for participation in postsecondary education: motivation, qualification, and ability to pay. Broadly stated, the current philosophy of access and choice asserts that qualified students have a right to postsecondary education and that the state should enhance that right by providing funds directly to financially needy students and to public and private institutions. Beyond these premises, however, there is not a single, clearly articulated philosophy of access and choice with which to move into the 1980's. Instead, we have certain IBHE policies and guidelines and certain legislative statutes which imply some philosophical positions, viz.:

1. Tuition rates at public universities should be a percentage (one-third) of the cost of undergraduate instruction, with varying rates above that percentage for graduate, non-resident, and medical, dental, and veterinary students. (Recommendations #5-8 in A Master Plan ..., 1976.)

   The implication is that students through their own resources, i.e., in most instances those of their parents, or resources provided to them in the form of grants and loans should pay one-third or more of the cost of their education and presumably, by implication, that the state should pay the remaining two-thirds of that cost.

2. Undergraduate institutional waivers should be limited to two percent of an institution's annual fall FTE undergraduate enrollment. (Recommendation #33 in A Master Plan ..., 1976.)

   The implication is that, in order to increase the amount of the income fund and hence hold down the amount of state appropriation needed, an institutional practice which can enhance access and choice should be arbitrarily restricted.

3. Various other IBHE policies also have implications for access and choice, for example, the policies and guidelines on approval of new off-campus programs, on remedial education and special assistance programs, on the supply of and demand for education professionals, and on graduate programs in the education professions in metropolitan Chicago.

   The implications are largely that so-called efficiency considerations (non-duplication) should govern certain program policies and that manpower considerations are dominant in certain areas of education.

4. Non-public education should be supported by grants, deriving from state appropriations, to private institutions based on their FTE undergraduate enrollment of Illinois residents or on FTE enrollment of such residents
in medical, dental, and nursing schools and to hospitals and clinical facilities used in health service training programs. (Financial Assistance Act for Non-public Institutions of Higher Learning and Health Services Education Grants Act, with IBHE guidelines for each.)

The implication is that the state should directly support part of the cost for Illinois residents attending private institutions. To the extent that those grants help keep down tuition at private institutions, out-of-state students at those institutions are also being aided.

5. Grants and loans deriving from state appropriations should be made available to qualified students so that financial considerations need not deter them from completing their education at qualified institutions of their choice. (Higher Education Student Assistance Law and Recommendations #32, #34, and #35 in A Master Plan ..., 1976.)

The implication is that in addition to the support from state appropriations provided directly to postsecondary education institutions, the state should also provide funds to be distributed by the Illinois State Scholarship Commission to financially needy students to help them defray the costs at public or private institutions of their choice.

6. Programs of interinstitutional cooperation should be encouraged by grants deriving from state appropriations. Most of the grants are small. The largest single grant has gone annually to the Quad-Cities Graduate Study Center, and in the last several years grants for operating funds have been made to the four not-for-profit ETV consortia. (Higher Education Cooperation Act and IBHE guidelines.)

The implication is that all elements of postsecondary education will benefit in various ways from cooperative programs. The participants must include public institutions and may include non-public institutions.

To say that these policies and statutes and their implications do not constitute a comprehensive and coherent philosophy and set of goals for access and choice is not to say that they are wrong. They do need reassessment. In a time of rising costs and declining enrollments, the postsecondary educational community and, indeed, the state should determine what philosophy of access and choice and what implementing policies and statutes will best serve the interests of students, institutions, and the state itself in the years ahead.

The remainder of this paper will address this matter by identifying the factors which influence access and choice, by indicating what questions institutions and the state should ask in arriving at a philosophy, and by discussing the issues and concerns which arise from these questions.
II. Factors Influencing Access and Choice

The factors which influence access and choice can be viewed from the perspective of students or of institutions, but the same factors are involved in both access and choice and in both viewpoints. The list of factors which follows is not exhaustive, but it does identify significant influences:

--the student's academic qualifications
--total cost, including tuition and fees, living expenses, and transportation
--financial assistance available through state, federal, and institutional grants and loans
--admission standards
--program offerings
--institutional financial resources and constraints
--geographic location

Admissible students who can afford the total cost from their own resources have essentially free access and choice. They may, assuming program availability, attend a public or a private institution near or far from home. One premise of a philosophy of access and choice, then, should encourage statutes and policies which maximize opportunity for students who can demonstrate the potential to meet admission standards, and another should encourage statutes and policies which maximize opportunity for students who cannot afford some or all of the total cost. An additional premise should address the issue of the total cost and the differential between the public and the private sectors. Other premises should deal with admission standards, program offerings, and location, and they should encourage reasonable flexibility for institutions in these matters.

Given the present policies and statutes and their implications and given the factors identified above, certain questions need to be posed from the point of view of the senior public universities and of the state in order to achieve ultimately a comprehensive and coherent philosophy with new and revised policies and statutes to implement it.

III. Senior Public Universities

Looking ahead to the 1980's, the universities and their governing boards should examine those matters relating to access and choice on which their policies can have some effect and also those matters in which they should seek external policies that will provide them greater flexibility.

1. One question involves admission standards. The universities should resist any effort to establish state-wide standards. Presuming the maintenance of an appropriate level of quality, the universities must be able to set standards in accord with their mission, location, and clientele. Thus, even within systems different standards are not unreasonable. Furthermore, ways should be found to attract students who are qualified but not motivated and, probably even more important, to provide for students whose qualifications are potential but not realized? IBHE policies on remedial and special assistance programs should not be allowed to unduly inhibit university flexibility in seeking to accommodate such students; and those policies should also recognize that students regularly qualified for admission, whether as freshmen or transfers, are sometimes in need of special assistance.
2. The matter of total cost is one which in recent years the universities and their governing boards have seen increasingly slipping from their control. Public tuition levels and the amount of state support to the private sector have more and more been influenced by state policies and agencies, and will be dealt with in the next section. Other state policies regarding use of the income fund have limited the universities' flexibility and thus their ability to provide access and choice. For example, the two percent limit on tuition waivers means, among other things, that a university is restricted in offering waivers to students for a quarter or semester while it seeks state or federal support for them. At such institutions as SIUE and Chicago State, where availability of tuition waivers can be especially important in providing access, this policy is especially troubling. Another example involves tuition retention for the purpose of bond retirement. The elimination of this procedure has required the imposition on students at SIUC of a new $26.40 per semester Bond Retirement Fee, starting in Fall, 1979, effectively reducing that institution's ability to provide competitive access and choice. With the virtual certainty of declining enrollments and the possibility of declining participation rates in the 1980's (IBHE staff report entitled "Enrollment Projections for Illinois Higher Education, Fall 1979 to Fall 1995," presented at the April, 1979, IBHE meeting), these policies need to be reexamined.

3. Another question the universities must consider is what mix of programs (within the limits of mission, resources, and institutional capability) both on and off campus will most enhance access and choice. In general, the universities offer a broad range of programs, broadest at the baccalaureate level and least so at the doctoral level. Institutions whose missions are more narrowly focused than those of others are more limited in their ability to offer access and choice. Probably, the present structure will not be much changed in the 1980's, e.g., doctoral-level missions are unlikely to be assigned to universities not now having them; but factors not directly related to postsecondary education may well require some reassessment. The steadily rising cost of transportation, for instance, may seriously limit access and choice and thus affect the need for access. In that circumstance, the criteria used in evaluating new programs may need reconsideration.

The IBHE discussion paper on access and choice asks if there are groups of people not now participating in postsecondary education and, if so, how they should be encouraged to participate. Of course there are such groups: the placebound, the non-traditional groups, the physically impaired, et cetera. To provide access and choice to these people will require intensive recruiting efforts, special programs and program structures, redirection of faculty activity, and, in some cases reshaping of faculty and administrative attitudes. Also, to reach these groups, an appropriate funding commitment will be necessary, and it must be sufficient to provide adequate support services and programs of financial assistance.

Furthermore, many of these programs must be offered off campus. Although IBHE policies and guidelines for the approval of new off-campus programs are not too restrictive, they do impose constraints on mounting such programs; and they do imply a limited competition as opposed to a free market philosophy. If the people who are not now participating in postsecondary education are to be served adequately in the future, the present IBHE policies and guidelines on new off-campus programs should be reassessed.
IV. The State*

The preceding section dealt with matters with which universities and their governing boards can take some initiative, but in each case the extent of that initiative is restrained by external policies. This section is concerned directly with state policies and statutes which affect cost and financial assistance.

In reassessing these policies and statutes, there are two basic questions which the state should consider:

What should be the level of state support of postsecondary education?

How should that support be distributed, i.e., by sector and through what agencies?

1. The IBHE policy calling for tuition rates at public universities for undergraduates to be one-third the cost of instruction, with variables of that rate for graduate, non-resident and some professional students, should certainly be reconsidered. Although all public universities have raised tuition in recent years, none is at the one-third rate. The rate for the SIU System in the past five years has ranged from 24.0% to 26.1% of cost; for FY-78 the range for the four senior systems is estimated as from 25.7% to 27.5%. A formula (allowing for differences of size, mission, and scope among institutions) which fixes the students' share of the cost at approximately the present range seems at least as reasonable and no more arbitrary than the one-third figure. No clear, valid relationship has been established between tuition increases and enrollment decline, but neither is anyone prepared to argue that tuition increases cause expanding enrollment. Holding tuition at the present percentage would maintain the status quo, and increases could be tied to the appropriate inflation indices.

The concept of different tuition levels within an institution for upper or lower division programs or among program majors is not defensible. Such differences would severely limit institutional flexibility and seriously interfere with access and choice for individual students.

A related matter which also needs rethinking is non-resident tuition. Presumably these rates exist because, the argument runs, non-residents should not receive the benefit of state support. The argument has great merit, but the fact remains that Illinois is a net exporter of students. Might not that situation be improved or even reversed if non-resident rates were set lower than they now are? Are reciprocal agreements possible? Could neighboring portions of contiguous states be called "in-state"?

2. Two of the most sensitive issues involved in access and choice are state aid to private institutions and the role of the Illinois State Scholarship Commission (ISSC); even though sensitive, they must be considered.

*Figures in this section are taken from the April, 1979, "Enrollment Projections" report identified earlier and from the IBHE "Fiscal Year 1980 Higher Education Budget Recommendations" of January, 1979.
Under the Financial Assistance Act, IBHE in FY-79 is distributing $9,200,000 to private institutions, an average of $107.75 per FTE undergraduate student. For FY-80 IBHE has recommended $10,000,000, a projected average of $115 per FTE. This increase is approximately 8.7% and reflects the impact of inflation. These funds constitute a direct subsidy for which no accountability is required. Furthermore, while subsidies to private institutions are being increased, decreases are being imposed on the allocation of resources to the public universities; and the resulting increases in costs to students at those institutions, e.g., the Bond Retirement Fee at SIUC, surely affect access. The fundamental question is not whether any direct state funds should be provided to private postsecondary education, although that question should probably be considered. Rather, it is whether the amount of funding and the distribution formula are enhancing access and choice at private institutions, which have had a 3% FTE enrollment gain over the past four years, and decreasing access and choice at the public universities, which have had a 3.6% FTE enrollment decline over the same period. If that is, indeed, the case, then what changes can appropriately be made to enhance access and choice at the public universities?

Similar concerns arise from an examination of information about ISSC awards. In FY-79 an estimated 96,686 such awards will be made, distributed as follows:

<table>
<thead>
<tr>
<th>Category</th>
<th>Number of Awards</th>
</tr>
</thead>
<tbody>
<tr>
<td>Private institutions</td>
<td>37,802</td>
</tr>
<tr>
<td>Public universities</td>
<td>33,908</td>
</tr>
<tr>
<td>Community colleges</td>
<td>24,886</td>
</tr>
</tbody>
</table>

This distribution represents 25% of the private institutions' headcount enrollment, 18% for the public universities, and 8% for the community colleges. In FY-76 the distribution was 24%, 19%, and 6%, respectively. In terms of total dollars in FY-79, $83,551,000 in awards will be distributed as follows:

<table>
<thead>
<tr>
<th>Category</th>
<th>Dollars (in thousands)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Private institutions</td>
<td>$53,924,000 (65%)</td>
</tr>
<tr>
<td>Public universities</td>
<td>$22,527,000 (27%)</td>
</tr>
<tr>
<td>Community colleges</td>
<td>$ 7,100,000 (8%)</td>
</tr>
</tbody>
</table>

Monetary awards to the private sector and the community colleges have increased every year. The number of awards to the public universities has decreased steadily since FY-76. Some relationship may exist between enrollment changes at the private institutions and the public universities and the number of monetary awards available for each:

<table>
<thead>
<tr>
<th>Enrollment Change</th>
<th>Private</th>
<th>Public</th>
</tr>
</thead>
<tbody>
<tr>
<td>FY-76 - FY-79</td>
<td>+6,169</td>
<td>-7,045</td>
</tr>
<tr>
<td># Monetary awards</td>
<td>+2,939</td>
<td>-3,669</td>
</tr>
</tbody>
</table>

Access and choice may have been enhanced at private institutions and decreased at public universities. Is that a desirable result?
Each year more ISSC funds are directed to the private sector. The number of awards to that sector has increased each year and in recent years so have their enrollments. Concurrently, fewer awards have been directed to the public universities, and their enrollments have declined. The question, then, is what is the extent of influence ISSC has had in limiting access at the public universities while increasing choice of private institutions, and also whether the situation has been compounded if not directly affected by the IBHE tuition waiver policy.

Finally, a question should be raised as to whether access and choice as influenced by financial aid to students should be controlled by IBHE policy, by statute, or by ISSC practice, as to a considerable extent they now appear to be. One more example: when tuition was increased at public universities for 1977-78, IBHE added another $2,700,000 to ISSC funding to offset the tuition increase. Has there been an accounting of the actual distribution of those funds? If not, a concern thus arises as to whether the increase was used fully for the purpose intended. In effect, ISSC, an administrative unit, appears to be in a position to make state-wide policy on access and choice. Is that the intent of statutes and IBHE policies, and should that be the result of those statutes and policies?

V. Conclusion

The proposal of IBHE to reexamine the goals and philosophical premises on which access and choice are based is commendable. The issues and questions involved in that reexamination are many and complex, more so, probably, than the IBHE discussion paper indicates. The comments herein set forth are meant to direct attention to some issues and questions not directly presented in the IBHE discussion paper and to suggest something of their fundamental importance and complexity.

RECOMMENDATIONS AND POLICY POSITIONS ON STUDENT ACCESS AND CHOICE

In connection with the general area of student access and choice, the Southern Illinois University System endorses the following recommendations:

1. That all state statutes, policies, and guidelines which now affect student access and choice be fully and carefully reassessed.

2. That a comprehensive and coherent philosophy regarding access and choice be formulated, recognizing at least the following issues:

   a. financial assistance for qualified but needy students;

   b. opportunity for students who have the potential to meet post-secondary qualifications;

   c. the fact that cost to students involves not only tuition but also fees, living expenses, and transportation;

   d. the cost differential between public and private institutions;

   e. the need for institutional flexibility in such matters as admission standards and program offerings and locations.
3. That because a philosophy of access and choice should look to the long-range future and not simply to the FY-81 IBHE budget recommendations, the timetable proposed in the IBHE discussion paper be revised. In addition, the Southern Illinois University System advocates that the following problem areas in relation to access and choice be examined and appropriate actions be taken on a state-wide basis:

1. Policies should be devised to assure that universities may set admission standards in accord with their mission, location, and clientele, consistent with maintaining appropriate levels of quality.

2. Policies on remedial and special assistance programs should not unduly inhibit university flexibility in seeking to accommodate students whose qualifications are potential but not realized.

3. The ability of the universities to control total costs and to provide access and choice independent of state and federal student aid programs should be enhanced.

4. In light of such uncertainties as future transportation costs, the criteria used to evaluate new program proposals, e.g., what constitutes "unnecessary duplication," should be reconsidered.

5. If access and choice are to be improved for groups of people not now participating in postsecondary education, appropriate financial commitments must be made.

6. Similarly, in order to enhance university flexibility in providing programs, financial aid, and services to these groups, policies and guidelines for approval of new off-campus programs should be reconsidered.

7. The present percentage of tuition rates in relation to cost should be retained, with increases tied to appropriate inflation indices; in other words, Recommendations #5-#7 in A Master Plan ..., 1976, should be revised.

8. The concept of non-resident tuition should be reevaluated with a view to enhancing the universities' ability to provide access and choice to out-of-state students; in other words, Recommendation #8 in A Master Plan ..., 1976, should be completely reassessed.

9. The intent and the effects of the Financial Assistance Act for Non-public Institutions of Higher Learning and of IBHE policies related to that Act should be completely reexamined with a view particularly to the adverse effects that Act and those policies may be imposing on access and choice at the senior public institutions.

10. Some effective means should be devised for establishing accountability for state funds provided by various means to the private higher education sector.

11. The relationship of the Illinois State Scholarship Commission and its policies to IBHE and the five state systems of postsecondary education should be reexamined and reassessed with a particular view to making ISSC and its policies subject to coordination by and accountability to IBHE.
Dr. Brown explained that the Board had been provided with a set of materials consisting of a draft of a Student Access and Choice discussion paper accompanied by materials from Vice-President Horton and Vice-President Swinburne, SIUC, and from Professor Bruker through Vice-President Lazerson, SIUE. The Illinois Board of Higher Education was attempting to review this topic with an eye toward developing some kind of policy evolution, and had requested input before the IBHE June meeting. Dr. Brown requested the Board's reaction to the discussion paper in order to develop something in a more final draft.

Chairman Rowe said that he was bothered by the direction that the IBHE seemed to be taking lately and that is that the dollar is all important; we should gauge our programs strictly on the dollar. He said that we know we are in a period of retrenchment in higher education; we have been told that enrollment will decline, and therefore we must expect reallocation within the University with no expanding budget. He said that the IBHE had not taken into consideration inflation and the way it was hitting us so severely since universities are 75 to 80 percent people. He remarked that the IBHE rule that tuition must cover one-third of instructional costs was pulled out of thin air; it made just as much sense in this day of inflation that in order to provide access that the tuition should not be any more than 15 or 20 percent. He continued that setting tuition was supposed to be the responsibility of the respective governing boards; yet the IBHE does not really recognize that because it uses its budgetary clout to impose identical or like tuition increases. It seemed to him that we should try to get the message to the IBHE that it needed to lift its horizons and that it cannot equate declining enrollments with cancellation of programs and reallocation.

Mr. Van Meter agreed with the Chair, and stated that the 33 percent had never been justified, and that it was certainly contrary to what our general
stance has been of access to the University, and he thought the Board should make its position known to the IBHE.

President Shaw commented that he thought it was an excellent paper, was pleased it included the 33 percent item, and he liked the inclusion that something be done about non-resident tuition.

President Brandt suggested that this was a good time to go to the IBHE on the 33 percent item since SIUC is at 22 percent of instructional costs, and it would be a good time to argue that IBHE could get by with some percentage less than 33 percent.

Chairman Rowe said he was beginning to hear from the public members of the IBHE some agreement that the 33 percent rule had no basis, and with all of the other fee increases that we had to impose on students such as the one to take care of our bonded indebtedness, when you add everything together we were truly approaching a point of restricting availability or access to our institutions of higher public education.

Mr. Van Meter moved that the Board endorse this position and the Recommendations and Policy Positions on Student Access and Choice, and encourage that this message be taken to the Illinois Board of Higher Education. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The Chair pointed out that the message would get to the IBHE before Dr. Brown could present it because as usual we had a representative from IBHE in the audience. He introduced Ms. Terry Irby, and welcomed her to the meeting.

Under Reports and Announcements by the Acting Chancellor of the SIU System, Dr. Brown distributed a Report on State Legislation, dated May 9, 1979, a copy of which has been placed on file in the Office of the Board of Trustees.
He said that our operating appropriation bill for Fiscal Year 1980 was reported out of Senate Appropriations II Committee last week with three amendments. He reported that the first provided for salary increases of 7.5% on 100% base, added an additional 1% for price increases, and provided reallocation of funds between systems based on an analysis of unit costs which resulted in a $240,500 increase for the SIU System. The second amendment added $200,000 to allow the payment of prevailing wages to laborers at SIUC. The third amendment took retirement contributions from the bill for inclusion in a single bill where all higher education retirement contributions will be accommodated. Dr. Brown reported that House Bill 2680, which provides funds for the renovation of the Women's Gym at SIUC, was favorably reported from the House Appropriations I Committee as well as House Bill 2427, which provides for new capital projects statewide, and includes funds for several SIU projects amounting to over $7,000,000; amended into that bill were funds for Food for Century III projects and funding for Educational Television at SIUE. Dr. Brown was not happy to report that Senate Bill 400 for the Multi-Purpose Building at SIUE, and Senate Bill 914, for various building projects at SIUE which involved SWRF money, were being held in Senate Appropriations I Subcommittee, and we had not been able to move those out despite serious effort. He said that the original deadline for committee action on nonappropriation bills was May 4 and that it was extended recently until May 11, and now there were rumors that it will be extended again. When that deadline has been passed some of the log jam of legislation will be cleared away and things will get a little more reasonable.

Chairman Rowe inquired about the status of the bill authorizing the Board of Regents acquiring Lewis University Law School. Dr. Brown responded that it was reported out of the committee by a vote of seven to three last week. It was still awaiting second reading on the floor of the Senate.
The following matter was presented:

AWARD OF CONTRACTS: HOUSING AIR CONDITIONING, THOMPSON POINT RESIDENCE HALLS, SIUC

Summary

This agenda item seeks approval to award contracts to air-conditioning units within the Thompson Point Residence Halls area. This is part of the housing air conditioning plan approved by the Board of Trustees on February 9, 1978. Total contract award and contingency is $2,824,320. Funding for this project has been provided from the sale of revenue bonds, identified as Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds, Series K of 1978.

Rationale for Adoption

At its meeting of April 12, 1979, the Board approved the award of contracts for the final part of the housing air conditioning project on the east side of campus. At that time the Board was advised that that part of the project was being brought under contract at a level only three percent above original budget, which was well within the available contingency allowances.

The west side of campus portion of the project is becoming one of concern. Cause for this concern is apparent from the following comparison of original cost estimates to actual bids received:

<table>
<thead>
<tr>
<th></th>
<th>Original Estimate</th>
<th>Actual Net Bids</th>
</tr>
</thead>
<tbody>
<tr>
<td>Thompson Point</td>
<td>$1,850,000</td>
<td>$2,724,320</td>
</tr>
<tr>
<td>Electrical Distribution</td>
<td>350,000</td>
<td>458,000</td>
</tr>
<tr>
<td>Lentz Hall</td>
<td>400,000</td>
<td>(not bid)</td>
</tr>
<tr>
<td>Small Group Housing</td>
<td>725,000</td>
<td>(not bid)</td>
</tr>
</tbody>
</table>

Original bids for Thompson Point were $2,990,732, but the dropping of various alternates has allowed a reduction to the amount shown above. It was also decided that the bids for the Electrical Distribution System would not be accepted, and that it would be rebid, with the University supplying the cable for the project. This cable would be drawn from Physical Plant inventory and would be made available for the project, representing the University's share in the new electrical cable which will also be used in support of the new Law School Building.

Examination of the bids does reflect competitive bidding for each area of contract award. We were also advised that each of the individual air conditioning units did increase by over $100 each shortly before bids were received. This increase was over $100,000. Copper and other electrical components have also been subject to unusual increases in the last month or so. The rates for electricians will increase on July 1. Costs are increasing at least twelve percent per year, and it seems prudent to award contracts if at all possible.
To permit funding of these contracts, it is suggested that Lentz Hall, the commons building in the Thompson Point Residence Hall area, be dropped from the current air conditioning project. It does have older air conditioning units that are not as efficient as new units would have been, but it seems to be a practical consideration. It will free up $400,000.

It is also suggested that bids to air-condition the buildings in the Small Group Housing area not be taken at this time. The estimate for work in this area is $725,000. As the work is done on the other projects, it is hoped that funds from the contingencies established can be made available to the project. Reasonable cash flow of contract payouts will allow additional funds to be generated from invested construction funds. The original budget provided for interest earnings in the amount of $340,000. As of April 1, 1979, $319,847 had been received, with additional amounts accrued. It would not be overly optimistic to anticipate an additional sum of $400,000 to $500,000 from that source.

As the status of available funds moves toward a firmer position, it is hoped to award contracts for air conditioning of the Small Group Housing units. Should bonds be sold for construction of a parking facility north of Woody Hall, the possibility of an additional sum to finish the project at Small Group Housing could be examined.

Considerations Against Adoption

Considerations to reject the bids and hope that costs would be less in the future do not seem to hold much promise. Discussions with architectural firms, contractors, city bankers, and the financial houses suggest that little or no relief is anticipated.

Constituency Involvement

Representatives of the architectural firm of Ralph Hahn and Associates have worked closely with the Vice-President for Campus Services, the Vice-President for Student Affairs, the Treasurer, and many staff members in evaluation of the bids to determine if the bids could and should be accepted.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The project to air-condition Thompson Point Residence Halls be and is hereby approved for total budget of $2,824,320.

(2) A contract in the net amount of $1,777,488 be awarded to R. H. Bishop Company, Champaign, Illinois, for mechanical work.

(3) A contract in the net amount of $579,732 be awarded to McJohnson, Incorporated, Vandalia, Illinois, for electrical work.
(4) A contract in the net amount of $367,100 be awarded to United Design and Engineering, Incorporated, St. Louis, Missouri, for general work.

(5) A contingency in the additional amount of $100,000 is hereby approved, thus providing an aggregate amount of $187,400 for housing air conditioning project.

(6) Financing for this project shall be part of the proceeds of the sale of Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds, Series K of 1978, and of such interest earned from the investment of such proceeds.

(7) Final plans, working drawings, and specifications are hereby approved as submitted to the Office of the Board of Trustees for review, and shall be placed on file in accordance with IV Bylaws 1.

(8) Changes in the scope of the project may be necessary should adequate funding not materialize to air-condition any or all of Small Group Housing buildings, or to renovate the air conditioning at Lentz Hall.

(9) Recognition is made of shared responsibility of the cost of electrical cable and its installation between the housing area and the School of Law, and approval is granted to satisfy this joint use responsibility by the University supplying the necessary cable as its share of the costs.

(10) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

Mr. Isbell reported that Mr. Charles Wilkins of Ralph Hahn and Associates was at the meeting if anyone had any questions.

Mr. Van Meter inquired whether the only housing to be without air conditioning was located in Small Group Housing. Mr. Isbell replied that he was correct. He said from looking at the bids received for Thompson Point that the solicitation for bids on Small Group Housing would have to be delayed because there will not be enough money. Bids will come in on Small Group Housing by individual buildings so we can match the contracts to the dollars that we end up with after interest earnings are realized.
Mr. Elliott remarked that the rise in bids showed how prices were increasing, so he hoped that the Small Group Housing buildings and Lentz Hall would be added as soon as possible. He said he thought it was too bad Lentz Hall could not be done now, but he thought the priorities were correct.

After further discussion, Mr. Elliott moved approval of the resolution as presented. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Reports and Announcements by the President, SIUC, President Brandt stated that Mr. Ricardo Caballero-Aquino, President, Graduate Student Council, SIUC, had requested to make a statement to the Board. Mr. Caballero-Aquino said that he had a few observations he had collected throughout this year, and he wanted to share them with the Board. He read the following statement:

I chose as title one of Guiseppe Verdi's most dramatic arias, so full of pathos, with Violetta so internally torn before a tough decision, not because I wish to have any drama unfold this morning, but simply because it sounds pretentious as befits a graduate student.

In examining and reflecting upon this past eventful year, I feel bound by the ties I have with this institution to share with you my views, my praise, and my critique, all of them in the light of my characteristic humility and modesty.

These are times of transition for our University. Unfortunately, a careful historical analysis of SIU indicates that we have been on the threshold of greatness for too long. The sorely needed take-off is still absent. Adolescence seems to have perpetuated itself as SIU's modus vivendi. As members of this institution, too many of us are insecure and vulnerable with respect to our self-image. We allow ourselves to be easily intimidated by names and tradition extant in other places. In that process, once too often we forget that if we cannot live in the past, we must dwell in the future by building the foundations today. As adolescents, we prefer to day-dream than to be driven by sane ambition. Far too many of our students and some faculty and administrators feel an urge to apologize and concoct quasi-plausible explanations for being associated with SIU. That statistics tell a different story, seems to not matter at all.
That insecurity however is translated into useless defensiveness and senseless aggression when a free-lance Chicago Magazine writer decides to share her demons with 150,000 readers. For SIU to attain the rank of a respected, major institution of higher learning, the drive has to begin at home. Since quantitative growth runs counter to the economic realities of the day, we ought to concentrate upon qualitative development. Obviously, some meek spirits will prefer stagnation to risks, but their beliefs will have to fight a losing battle against history. Let us disagree, let us have a healthy degree of dissension, let us choose sides; but first, please, let us know where we want to get; beyond, and perhaps in spite of whatever lies in our eloquent cemetery of documentary statements of mission and scope.

Here, this Board of Trustees may have to become the leader or the arbitrator of these actions. The second role is obviously more desirable. I am pleased to report that I have been very pleasantly surprised by the level of concern and professionalism I sensed in this Board. I followed with interest the process which culminated in the creation of the Chancellorship. I, and many of my friends and colleagues are satisfied with the integrity of the process. To arrive at such a conclusion moreover, we had to weigh the evidences ourselves.

The track record of this Board with the news media has been less than satisfactory this year. It unfortunately has marred with elements of doubt what otherwise has been an active and productive academic year. The best public relations tool of this Board has been its work; the worst, its image with those who rely upon the media for awareness. As state officials, both administrators and Board members will have to accept the elementary fact that, wishful thinking aside, the press will at times nag and annoy in their sincere effort to inform. Utmost cooperation, instead of a tug-of-war both unnecessary and unwelcomed, will help the media fulfill its task while assuring the citizens of Illinois that higher education's claim of the state budget is just and justified. I state these opinions with the sole aim of helping get different outcomes to hypothetical similar future situations.

My hope is that throughout this year you have learned to appreciate, or at least understand, the role I had to play as constituency head. In my actions, I saw myself as an advocate of students and I never hesitated to confront the major issues with the best of my abilities. I am sure you must have silently suffered through my unassuming, low-key approach, devoid of flair or flamboyance as well as my proverbial reticence to see my name in print.

As for the Graduate Student Council, it is today a leader among constituency groups, an outspoken vehicle of student concerns, and a successful laboratory for developing leadership abilities. The best compliment we have received was Vice-President Swinburne's assertion that "a strong constituency makes our work easier." We have special words of thanks and appreciation to this Board and to our much admired friend, President Warren Brandt and his staff. Because of their forbearance and goodwill, the GSC got involved for the benefit of all.
Despite what you may have read in the papers, the GSC is a cohesive group, and has been very effective in avoiding a tuition increase or the establishment of the Bond Retirement Fee, all these without any undue discord of fanfare. Paraphrasing Chief Hogan's gem on Halloween, let me say that "not everything may have been perfect at the GSC, but at least nobody was executed by holy tribunals" (though the temptation at times was high).

The year behind was like an enjoyable party, it is time to leave and we do it; secretly however, we wish we could stay longer.

Chairman Rowe thanked Mr. Caballero-Aquino for his modest statement, and stated the Board's appreciation for his presence here and that he had made a fine contribution.

President Brandt announced that Gwenna J. Weshinskey, senior in English and Classical Studies, had been awarded a $3,000 fellowship for graduate study by the Honor Society of Phi Kappa Phi. He stated that Ms. Weshinskey was one of 32 persons selected for the honor from a group of 120 of the nation's outstanding 1979 college graduates, and that she had a straight "A" average at SIUC and planned to seek a graduate degree in Library Science at the University of Illinois.

President Brandt also announced that Professors Paul A. Hargrave and J. Hugh McDowell, Department of Chemistry and Biochemistry, had been awarded $98,127 by the Public Health Service. He reported that the purpose of this grant was to study the structure-function of bovine rhodopsin, an animal protein.

President Brandt reported that Professors William Lewis and Roy Heidinger, Cooperative Fisheries Research Laboratory, had been awarded $125,660 by the Illinois Department of Conservation to conduct a study of striped bass, and the purpose of the project would be to study the effects of striped bass on existing fish populations of two Illinois reservoirs, to improve tank culture techniques, and to prepare a second revision of a manual on the tank culture of striped bass.

President Brandt also reported that Professor Harold Hungerford, Department of Curriculum, Instruction and Media, had received $23,510 from the
National Science Foundation for pre-college teacher development in science, and the project would provide instruction and ecological foundations, the application of ecological foundations to environmental problems, and strategies for inventory ecological resources for 30 Southern Illinois teachers of grades kindergarten through eighth.

President Brandt said his last announcement was that Dr. Charles E. Richardson, School of Medicine, had received a continuation grant from the Veterans Administration in the amount of $229,451 for educational activities at the affiliated VA Hospital. He said the funds were to insure the quality of the curriculum offered to undergraduate medical students would continue to enhance, improve, and broaden the availability of the School of Medicine's program of continuing medical education.

Mr. Norwood stated that last year President Brandt had announced that the Flying Salukis had won an unprecedented second national title. Today, Mr. Norwood wanted to announce that the Flying Salukis from SIUC had won the third national title in a row, and in the process they had received four first place awards and also won the award for having the highest individual score for each member, and this was quite a feat.

The Chair announced that a news conference would be held immediately following the Board meeting in the Mississippi Room of the Student Center.

Mr. Wright moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 12:20 p.m.

Alice Griffin, Assistant Secretary
MINUTES OF THE MEETING OF THE BOARD OF TRUSTEES
SOUTHERN ILLINOIS UNIVERSITY
MAY 23, 1979

A special meeting of the Board of Trustees of Southern Illinois University convened at 1:20 p.m., Wednesday, May 23, 1979, in the Illinois Room of the University Center, Southern Illinois University at Edwardsville. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mr. Ivan A. Elliott, Jr.
Mr. Stephen G. Huels
Mrs. Carol Kimmel, Secretary
Mr. William R. Norwood, Vice-Chairman
Mr. Harris Rowe, Chairman
Mr. A. D. Van Meter, Jr.
Mr. Kevin K. Wright

The following member was absent:

Mr. Wayne Heberer

The Secretary reported a quorum present.

Dr. James M. Brown, Acting Chancellor of the Southern Illinois University System, Mrs. Alice Griffin, Assistant Secretary of the Board of Trustees, and members of the Chancellor Search Assistance Council also attended.

Chairman Rowe moved that the Board go into executive session to meet with the Chancellor Search Assistance Council, to adjourn directly from the executive session with no action being taken, and no further open meeting. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 9:15 p.m.

Alice Griffin, Assistant Secretary
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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, June 14, 1979, at 10:10 a.m., in the Ballroom of the University Center, Southern Illinois University at Edwardsville. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

- Mr. Ivan A. Elliott, Jr.
- Mr. Wayne Heberer
- Mr. Stephen G. Huels
- Mrs. Carol Kimmel, Secretary
- Mr. William R. Norwood, Vice-Chairman
- Mr. Harris Rowe, Chairman
- Mr. A. D. Van Meter, Jr.
- Mr. Kevin K. Wright

Executive Officers present were:

- Dr. James M. Brown, Acting Chancellor of the SIU System
- Dr. Kenneth A. Shaw, President, SIUE

The following Executive Officer was absent:

- Dr. Warren W. Brandt, President, SIUC

Members of the staff present were:

- Mrs. Alice Griffin, Assistant Secretary
- Mr. C. Richard Gruny, Legal Counsel
- Mr. William I. Hemann, Financial Affairs Officer
- Mr. R. D. Isbell, Treasurer and Capital Affairs Officer
- Dr. Howard W. Webb, Jr., Academic Affairs Officer

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair recognized the following new constituency representatives:

From SIUC, Mr. Sam McVay, Chairman, Administrative and Professional Staff Council; Miss Joann Marks, Chairperson, Civil Service Employees Council; Dr. Lawrence Dennis, President, Faculty Senate; Dr. John H. Yopp, Chairman, Graduate Council; Mr. Gary Brown, President, Graduate Student Council; and Mr. Pete Alexander, President, Student Body; from SIUE, Dr. Robert A. Schultheis, President, Faculty
June 14, 1979

Senate; Mr. Michael Stern, President, Student Body; and Mr. Randy Rock, Chairman, University Staff Advisory Council. The Chair also requested the two Student Trustee-elects to stand and be recognized. Mr. Robert L. Saal from SIUC was present, but Mr. Gregory L. Warren from SIUE was not. The Chair, on behalf of the Board, welcomed the new representatives and invited their participation in the months ahead.

The Chair proposed that without objection, there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, APRIL, 1979, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective January 1, 1978, summary reports of purchase orders and contracts awarded during the month of April, 1979, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.
COMMUNITY ADVISORY BOARD FOR THE STATIONS
OF THE BROADCASTING SERVICE, SIUC

Summary

This resolution requests approval for the membership of a Community Advisory Board for the stations of the SIUC Broadcasting Service.

Consideration of this matter is necessary at this time to meet the deadlines created by Sec. 307 of Title III of the Public Telecommunications Financing Act of 1978 (P.L. 95-567), amending Sec. 396k of The Communications Act of 1934 (Title 47, U.S. Code).

Rationale for Adoption

The Public Telecommunications Financing Act of 1978 stipulates certain conditions under which long-term financing for the Corporation for Public Broadcasting shall occur. Additionally, the Act establishes guidelines for the funding of certain public communications grant programs.

Included among the provisions of the Act relating to the funding of public communications grant programs is the contingency that before grant funds may be received by a public broadcasting system from the Corporation for Public Broadcasting, the system must have had appointed a Community Advisory Board. The Community Advisory Board must have the approval of the licensee's board (in the case of Southern Illinois University at Carbondale, the SIU Board of Trustees).

The function of the Community Advisory Board shall be solely advisory in nature except to the extent that other responsibilities are delegated to the Board by the licensee's board. Subsection (9)(B) of the amended section states:

The board shall be permitted to review the programming goals established by the station, the service provided by the station, and the significant policy decisions rendered by the station. The board may also be delegated any other responsibilities, as determined by the governing body of the station. The board shall advise the governing body of the station with respect to whether the programming and other policies of such station are meeting the specialized educational and cultural needs of the communities served by the station, and may make such recommendations as it considers appropriate to meet such needs.

Constituency Involvement

The request for designation of a SIUC Community Advisory Board was initiated by Charles T. Lynch, Chairperson, Department of Radio-Television, College of Communications and Fine Arts. The request was transmitted with approval by C. B. Hunt, Dean, College of Communications and Fine Arts. The request has been reviewed by and had the approval of the Vice-President for Academic Affairs and Research and the President, SIUC.
Considerations Against Adoption

University officers are aware of no major considerations against adoption.

Resolution

WHEREAS, The provisions of the Public Telecommunications Financing Act of 1978 require the designation of an approved Community Advisory Board as a condition for public broadcasting systems grant program funding; and

WHEREAS, The public broadcasting system at SIUC (WSIU-FM, WUSI-TV, and WSIU-TV) wishes to pursue continued funding under the Public Telecommunications Financing Act of 1978, through the Corporation for Public Broadcasting;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the following persons, broadly representative of the diverse needs and interests of the communities served by the SIUC public broadcasting stations, shall be and are hereby appointed to serve a one-year term on the SIUC Community Advisory Board for Public Broadcasting:

Andrea Brown, Cairo, Illinois
Ray Burroughs, Murphysboro, Illinois
Robert Malone, Olney, Illinois
Clarence Mays, Sr., Mt. Vernon, Illinois
James Sanders, Marion, Illinois

Reasonable and Moderate Extension: Bachelor of Science in Occupational Education, Health Occupations Teaching Specialization, SIUC

Summary

The Occupational Education degree program is designed to prepare people for teaching, supervisory, and leadership roles in schools, colleges, the military services, and industry. Presently within the program are three specializations: Preoccupational Teaching, Secondary Teaching, and Occupational Teaching. This matter proposes the addition of a fourth, Health Occupations Teaching Specialization, preparing teachers for either the secondary or post-secondary levels.

Rationale for Adoption

Some training in the health occupations teaching area is now available in the Secondary Teaching and Occupational Teaching Specializations. Recent changes in certification requirements, as well as a W. W. Kellogg Foundation study, however, indicate a need to give greater definition to this area. Raising it to a specialization will make it clearly visible to prospective students and is consistent with other program efforts in the Department of Vocational Education Studies.

Considerations Against Adoption

University officers are aware of no major considerations against adoption.
Constituency Involvement

This concentration was proposed by the faculty in the Department of Vocational Education Studies, reviewed, and approved by the College of Education Undergraduate Affairs Committee, and the Dean of the College of Education. The proposal also received the approval of the Undergraduate Teaching and Curriculum Committee of the Faculty Senate. The Vice-President for Academic Affairs and Research and the President, SIUC, concur with these approvals and recommend approval of this reasonable and moderate extension.

Resolution

WHEREAS, The preparation of teachers for all types of vocational education programs is a primary mission of the Department of Vocational Education Studies in the College of Education at Southern Illinois University at Carbondale; and

WHEREAS, Approval of a Health Occupations Teaching Specialization within the Occupational Education program will contribute positively to the viability and definition of efforts within already-approved Occupational Education program specializations;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That a Health Occupations Teaching Specialization be and is hereby approved within the Occupational Education program for offering effective Fall Semester, 1980; and

BE IT FURTHER RESOLVED, That this action be reported to the Illinois Board of Higher Education for information.

AMENDMENTS TO MOTOR VEHICLE AND BICYCLE REGULATIONS FOR SOUTHERN ILLINOIS UNIVERSITY AT CARBONDALE

APPENDIX VIII CODE OF POLICY (C)(3)

Summary

This matter proposes several minor amendments to the Motor Vehicle and Bicycle Regulations for Southern Illinois University at Carbondale, effective August 1, 1979. The proposed changes have been recommended by the SIUC Traffic and Parking Committee.

Rationale for Adoption

The Motor Vehicle Regulations for SIUC were first approved by the Board of Trustees in 1972, and certain amendments have been adopted in each subsequent year. The Bicycle Regulations were first approved by the Board in 1973, and were subsequently combined with the Motor Vehicle Regulations. The amendments currently proposed, listed in the accompanying resolution, are mainly for purposes of clarification and refinement of the existing regulations. No changes in fees are proposed. Board action is required for any amendment of the previously approved regulations.
Because of the very specific nature of the Motor Vehicle and Bicycle Regulations, it has been recommended that SIUC develop a general statement on regulation of motor vehicles and bicycles for adoption by the Board of Trustees, so that amendment of specific regulations would not require Board approval. Such a statement has not yet been developed, and in order that the 1979-80 regulations can be distributed prior to the fall semester, the proposed amendments to the existing regulations are recommended at this time. Consideration will be given to recommendation of a more general motor vehicle and bicycle policy for adoption at a later date.

Considerations Against Adoption

University officials are aware of no specific considerations against adoption of the proposed amendments.

Constituency Involvement

The proposed amendments are recommended for approval by the Traffic and Parking Committee, the Campus Parking Manager, the Director of Security, and the Vice-President for Campus Services, SIUC.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the following sections of the Motor Vehicle and Bicycle Regulations for Southern Illinois University at Carbondale, Appendix VIII Code of Policy (C)(3), be and are hereby amended, effective August 1, 1979, to read as follows:

Section 1-104--Effective Date

These regulations are effective for Southern Illinois University at Carbondale from and after August 1, 1979.

Section 3-102--Eligibility, General

A. An eligible person must present a valid operator's license, a vehicle registration card or notarized license-applied-for receipt, proof of liability insurance, and University identification card. A student must also present a receipted fee statement card. Dealer license plates are not acceptable for University Motor Vehicle Registration without permission of the Campus Parking Manager of the Security Office.

B. No person shall register a vehicle, or receive a parking decal for a vehicle unless he or she signs a Motor Vehicle Registration Card provided by the Parking Division of the Security Office.

Section 3-103--Vehicle Eligible for Registration

Any eligible student, faculty member, employee, or staff member may register only his/her vehicle or vehicle of a member of his/her immediate family. Immediate family includes any relative domiciled at the individual's permanent residence.
Section 3-105--Student Eligibility for Registration

Graduate students and the following categories of undergraduate students may apply for permission to use, operate, park, or possess motor vehicles on the campus during posted hours:

1. Juniors and seniors (56 or more semester hours of credit).
2. Veterans with 2 years of military service.
3. Married students.
4. Students residing in the home of parents or guardians.
5. A student who requires a motor vehicle for reasons of health or physical condition as certified in writing by Specialized Student Services.
6. A student who is certified in writing by the Office of Student Work and Financial Assistance to require a motor vehicle on campus for the purpose of employment because economically or professionally commensurate employment is demonstrably not available to him on campus or in a location where use of a private motor vehicle on campus is not required, but only so long as the circumstances which prompted the certification remain substantially unchanged.
7. A student not covered by 1 through 6 above whose reason for requiring a motor vehicle on campus is judged valid by the Dean of Student Life and is so certified in writing. However, no student will be granted an exception to the Motor Vehicle Policy solely on the basis of the remoteness of his housing from campus, so long as housing is available in accepted living centers located where use of a private motor vehicle on campus is not required.

Section 4-103--Persons Not Affiliated with the University

Unless otherwise provided herein, persons unaffiliated with Southern Illinois University at Carbondale shall not park motor vehicles on the property of Southern Illinois University at Carbondale, except in designated visitor or service lot areas, without displaying a current guest or temporary permit:

1. Guest permits are available to University visitors to University offices, guests of the University housing residents, and guests of the University Baptist Student Center residence. The permits may be obtained from the Parking Division Office between 8:00 a.m. and 4:30 p.m. during weekdays, or from the Security Office at any other time.
2. Visitor permits for conferences are normally made available as part of the registration process for conferences. The
agency sponsoring the conference is responsible for distributing the permits. Any conferee without a permit should follow the procedures in 4-103-1.

3. Visitor parking without a permit is permitted in parking lots designated and posted for "visitor parking" during hours as posted at the entrance to such lots.

Section 4-110--Fees and Refunds

The assessment and collection of an annual motor vehicle fee from students eligible for motor vehicle privileges and from all employees is hereby established according to the following:

1. Motor Vehicle Fees by Month:

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Gold registration decals will be issued at no cost upon proper application or conditions.

2. Permanently disabled students may obtain decals for a $10.00 fee and the refund schedule is the same as that listed for red decals.

3. Requirements for refund authorization:
   a. Parking Division verification of termination of employee or student status or sale of vehicle with proper documentation.
   b. Return of remnants of decal to Parking Division

4. Refundable amounts.

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No refund will be given on purchase of a $5.00 decal.
All decals which authorize parking privileges for periods subsequent to the effective date of these regulations are valid until September 1 of the year following when they first become available.

Section 4-111--Manner of Displaying Decal

Decals must be displayed on the rear bumper of a vehicle, left of the license plate. On a motorcycle or motorized pedalcycle, the decal must be on the fender near the license plate. Decals shall not be obscured by the plate or any other equipment of the vehicle. Exceptions must be approved by the Parking Division.

Section 5-101--Parking in General

No person in any way affiliated with the University, or any activity or organization operating on the property belonging to or under the control of the University, whether as a student, or as an employee, shall park any private motor vehicle on University property during posted hours except as authorized by current parking decals duly issued to that person and/or issued for that motor vehicle permanently attached thereto in the manner prescribed.

Section 5-103--Location of Parking

Unless otherwise provided in these regulations, the parking privileges authorized by decals shall be as follows:

1. Blue decals - any authorized blue, red, or yellow parking lot, unless restricted by sign or marking, except the upper deck of the Parking Garage (Lot 112) which is authorized for red only.

2. Gold decals - any authorized blue, red, or yellow parking lot, unless restricted by sign or marking, except the upper deck, the Parking Garage (Lot 112) which is authorized for red only.

3. Red decals - any authorized red or yellow parking lot, unless restricted by sign or marking, in which case a special restricted permit is required.

4. Yellow decals - Lot 56, the Student Center pay lot, and the parking lot at Campus Beach.

5. Temporary permits - as prescribed at the time of issue or in accordance with the decal for which the permit is issued as a temporary substitute.

6. Guest permits - only for lots, days, and times prescribed on the permit.

7. Motorized pedalcycles as defined in the Illinois Vehicle Code may be parked in authorized locations above and may be parked and secured at bicycle parking areas, provided the motorized pedalcycle is pushed or walked from the roadway to the bicycle parking area. At no time will any motorized pedalcycle be driven or pedaled on any sidewalk or bicycle path.
Section 6-102--Monetary Use Charges

The Campus Parking Manager of the Security Office shall have the authority to impose a monetary use charge in addition to the sanctions listed in Sections 6-101 and 6-104 of this division as established below:

1. False or deceptive practice in obtaining parking privileges will result in a monetary charge of $25.00.

2. Violation of any of the provisions of Section 5-107 will result in a monetary charge of $3.00 if paid within five business days after the date of issue, and a monetary charge of $5.00 thereafter.

3. Operating or parking, except by permission of the Security Office or the Dean of Student Life, of an unregistered motor vehicle on University property during posted hours by a person affiliated with Southern Illinois University at Carbondale will result in a monetary charge of $10.00, provided, that, unregistered vehicles may be parked in those lots specified in Section 5-106-3 during the first five days of any term.

4. Improper display of, or failure to display, when eligible, after registration, the appropriate decal or car pool medallion, will result in a monetary charge of $3.00 if paid within five business days after the date of issue, and a monetary charge of $5.00 thereafter.

5. Parking in a parking lot or area of a registered motor vehicle without the appropriate decal or permit will result in a monetary charge of $3.00 if paid within five business days after the date of issue, and a monetary charge of $5.00 thereafter.

6. Overtime parking in any metered space will result in a monetary charge of $1.00 if paid within five business days after the date of issue, and a monetary charge of $3.00 thereafter.

7. Acceptance of a second decal for a $5.00 fee when another member of the same household is a student or an employee of the University will result in a monetary charge of $25.00 plus revocation of the second decal, except as provided in Section 4-108.

Section 6-103--Imposition of Sanctions and of Monetary Use Charges

The Campus Parking Manager or assistants of the Parking Division of the Security Office is authorized to impose or cancel sanctions for violation of these regulations, withdraw motor vehicle and bicycle privileges as provided in these regulations, cause the removal of trespassing vehicles and bicycles at the operator's or owner's expense as provided in these regulations, refer the matter to internal disciplinary action, impose a monetary use charge, or any combination of the above.
Section 6-104--Revocation of Parking Privileges

The Campus Parking Manager of the Security Office shall have the authority to revoke the parking privileges of any individual who:

1. Is ticketed and sanctioned, or charged a monetary use fee, on three separate occasions during any academic year for violating these regulations.

2. Is found guilty of reckless driving under Section 11-503, Chapter 95-1/2 of the Illinois Revised Statutes while driving a vehicle on this campus.

3. Is found guilty of driving while under the influence of alcohol under Section 11-501, Chapter 95-1/2 of the Illinois Revised Statutes while driving a vehicle on this campus.

4. Has his or her operator's license revoked by the State of Illinois.

5. Fails to appear before the Campus Parking Manager of the Security Office on a ticket received for violation of these regulations.

6. Fails to pay a monetary use charge assessed.

Section 11-103--Equipment Standards

No person shall operate on campus a bicycle which is in such unsafe condition as to endanger any person or property or which is not equipped as required by the Illinois Vehicle Code.

Section 12-101--Enforcement

a. All Security police officers employed at SIUC and students employed as uniformed Saluki Patrol Persons shall have the authority to enforce the Bicycle Rules and Regulations as written herein.

b. Impoundment. Any bicycle which does not meet the registration and licensing or parking provisions of these regulations shall be subject to impoundment by the Security Office. The Security Office will release an impounded bicycle upon (1) proper registration of the bicycle; and (2) payment of a $3.00 monetary charge.

c. Violation fee. Any person who violates the registration, parking, or equipment requirements of these regulations may be cited for such violation by a Security Officer, and will be subject to a monetary charge of $3.00.

d. Any person who incurs an operation violation under the provisions of these regulations will be subject to a monetary charge of $5.00.
e. The monetary charges as listed above will increase from $3.00 to $5.00 and/or from $5.00 to $7.00 if not paid or an appeal filed within five business days after date of ticket issue.

AWARD OF CONTRACTS: VIVARIUM ANNEX REMODELING, SIUC

Summary

This agenda item seeks the award of contracts to remodel a portion of Building 207 (formerly Sunset Haven) into a Vivarium Annex. Building 207 is located approximately one mile west of the intersection of Oakland Avenue and Chautauqua Street.

Total amount for contract award plus contingency is $150,000; of this amount $92,000 will be funded out of Graduate School Activities, $18,000 will be funded out of the School of Medicine, $15,000 will be funded out of Major Repairs, and $25,000 will be funded out of Academic Affairs Activities.

Preparation of bid documents was accomplished through Physical Plant Engineering Services.

Rationale for Adoption

This project was originally approved by the Board of Trustees at its July 14, 1977 meeting at an estimated cost of $110,000. Besides escalation costs, a change in Vivarium directors plus additional demand for animal research have enlarged the scope of the program further increasing the cost of the project. Originally designed primarily as an animal housing facility, the program now calls for the construction of laboratories and facilities for the cleansing and sterilization of cages.

Considerations Against Adoption

This project has always been one of Academic Affairs' higher priority items. While no considerations against this project have surfaced, it should be noted that of the five contracts to be awarded, three divisions of the work — ventilating and air conditioning, plumbing, and heating each received only one bid. The award of contract is, however, recommended. This project is now overdue and any further delay will result in increased escalation costs as well as delaying important research work. This project hits the market when contractors are in their busy season, and when their bonding capacity is at a saturation point and cannot take on further work. In addition, Carbondale and its environs not being a large metropolitan area, the number of contractors is limited.

Constituency Involvement

Being primarily an administrative procedure of a previously approved project, constituency heads per se were not directly involved. The project is recommended by the President, SIUC; the Vice-President for Academic Affairs and Research; the Associate Vice-President for Research and Dean of the Graduate School; the Vice-President for Campus Services; the Director of Facilities Planning; and the Director of Physical Plant.
Resolution

BE IT RESOLVED, by the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

1. The project to remodel Building 207 for purposes of providing a Vivarium Annex with a budget of $150,000 be and is hereby approved.

2. A contract in the amount of $62,544 be awarded to R. B. Stephens Construction Company, Carbondale, Illinois, for the general work.

3. A contract in the amount of $24,414 be awarded to Hall Electric, Sparta, Illinois, for the electrical work.

4. A contract in the amount of $23,103 be awarded to Quality Sheet Metals, Carbondale, Illinois, for the ventilation and air conditioning work.

5. A contract in the amount of $17,812 be awarded to Weller's Inc., Carbondale, Illinois, for the plumbing work.

6. A contract in the amount of $15,518 be awarded to Weller's Inc., Carbondale, Illinois, for the heating work.

7. A contingency in the amount of $6,609 be and is hereby approved for the project.

8. Funding for this project is hereby approved as follows: $92,000 from Graduate School Activities; $18,000 from the School of Medicine; $15,000 from Major Repairs; and $25,000 from Academic Affairs Activities.

9. Plans and specifications are hereby approved as submitted to the Office of the Board of Trustees and placed on file in accordance with IV Bylaws 1.

10. The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

AWARD OF CONTRACTS: REHABILITATION OF TENNIS COURTS, SIUC

Summary

This agenda item requests the award of a contract to rehabilitate the University Tennis Courts, SIUC. These courts will be used by Physical Education, Intramurals, Varsity Athletics, and recreation for students, faculty, and staff.

Total cost of this project, including contingency, is $106,000. Of this amount, $98,800 will be made available through the Student Affairs General
account and $7,200 through the Physical Plant Projects account. No student fee monies will be used in this project.

Preparation of bid documents was accomplished through Physical Plant Engineering Services.

Rationale for Adoption

The heavy and continuous utilization of the tennis courts coupled with the fact that the courts have not had a major rehabilitation since their activation in 1960 leads to a need for their total renovation. Because of a rise in the water table, a new subsurface drainage system must be installed. The project also calls for a new playing surface, net posts, and striping. With this rehabilitation project, the courts will meet requirements for Physical Education instruction and for Varsity meets. It is highly desirable that the renovation construction be completed during the interim period between the summer and fall semesters. Phase II of this project is to be accomplished outside of the contract award and is to be done in-house by Physical Plant forces. This phase will rehabilitate the fencing surrounding the tennis courts. Estimated cost of this work is $9,500 with funding undetermined at this time.

Considerations Against Adoption

Arguments negating the need for the rehabilitation of the tennis courts have not arisen.

Constituency Involvement

While constituency heads per se were not directly involved, this project has the involvement and recommendation of the President, SIUC; the President's Budget Advisory Committee; the Vice-President for Student Affairs; the Vice-President for Campus Services; Intercollegiate Athletics; the Chairman of Physical Education; the Dean of Student Life; the Director, Intramural Recreational Sports; the Director, Facilities Planning; and the Director, Physical Plant. Input has also been received from the many students, faculty, and staff who have used the courts and reported on their deterioration. The matter has also been shared with the Intramural-Recreational Sports Advisory Board.

Resolution

WHEREAS, The University has a need to maintain and keep viable a tennis court facility;

WHEREAS, The tennis court facility must be supportive of and make possible programs in Physical Education, Intramurals, Intercollegiate Athletics, and recreation for the campus community; and

WHEREAS, Funds are available for the project;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The project to rehabilitate the University tennis courts at a cost of $106,000 be and is hereby approved.
(2) A contract in the amount of $100,412.29 for the base bid and $1,500 for Alternate No. 2 be awarded to R. B. Stephens Construction Co., Carbondale, Illinois, for the general work.

(3) A contingency in the amount of $4,087.71 be and is hereby approved for the project.

(4) Final plans, working drawings, and specifications are approved as submitted to the Office of the Board of Trustees and placed on file in accordance with IV Bylaws 1.

(5) The project is to be funded out of the Student Affairs General account and the Physical Plant Projects account.

(6) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

AUTHORITY FOR APPROVAL OF PLANS AND SPECIFICATIONS AND AWARD OF CONTRACTS: ART SCULPTURE FOUNDRY, SIUC

Summary

This agenda item requests that members of the Executive Committee be vested with authority to approve plans and specifications and award contracts to remodel Building 0894 into an Art Sculpture Foundry, SIUC. Estimated cost of remodeling is $152,436; $100,000 is to come from a Kresge Foundation grant, $43,136 will come from Academic Affairs Activities, and $9,300 will come from the College of Communications and Fine Arts General Account.

Rationale for Adoption

This project was approved by the Board of Trustees on May 10, 1979. Action by the members of the Executive Committee is requested inasmuch as bids for the project are due on June 21, 1979, and the University must have its share of the project committed by the end of the current fiscal year, June 30, 1979, in order to be eligible for the $100,000 Kresge grant. Under normal scheduling, this project would have come to the Board at its July meeting.

Planning and preparation of bid documents were done in-house by Physical Plant Engineering Services.

Considerations Against Adoption

None is known.

Constituency Involvement

This project has had the involvement and recommendation of the President, SIUC; the Vice-President for Academic Affairs and Research; the Vice-President for Campus Services; the Director of the School of Art; the Director of Facilities Planning; and the Director of Physical Plant. Faculty and students in the School of Art have also been involved.
Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) Authority be and is hereby vested in the members of the Executive Committee to award contracts and provide a contingency budget for the conversion of Building 0894 into an Art Sculpture Foundry.

(2) The members of the Executive Committee be and are hereby empowered to approve plans and specifications for the project in accordance with IV Bylaws 1.

(3) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

AUTHORITY FOR APPROVAL OF PLANS AND SPECIFICATIONS AND AWARD OF CONTRACTS: QUIGLEY HALL REMODELING, SIUC

Summary

This agenda item requests that members of the Executive Committee be vested with authority to approve plans and specifications and award contracts to remodel a portion of Quigley Hall, SIUC, for the relocation of Black American Studies and Community Development Services, estimated at $70,800.

Rationale for Adoption

Bids on the above project are due during the third or fourth week of June, 1979. Inasmuch as state funds are involved in this project, the funds must be encumbered by June 30, 1979. Under normal procedures, the award of contracts would have been brought to the Board of Trustees at its regular July 12, 1979 meeting.

The project to remodel Quigley Hall for the relocation of Black American Studies and Community Development Services was approved by the Board of Trustees at its July 13, 1978 meeting. Funding will be through Academic Affairs General and Physical Plant Projects.

While this project was originally approved in the estimated amount of $58,300, a slight increase in the number of square feet to be remodeled plus a decision to add carpeting to the areas has increased the estimated cost of the project to $73,000. Carpeting will be provided for Black American Studies, Community Development Services, and the Department of Social Welfare. Except for mechanical equipment space, these three units occupy the entire ground floor of Quigley Hall.

Considerations Against Adoption

None is known, although some unit heads have expressed concern about the inconveniences caused by moving and the need to get resettled.
Constituency Involvement

Involved in this project is the Dean, College of Human Resources; the Dean, College of Education; and the College of Human Resources ad hoc committee on space allocations within Quigley Hall who developed the original space proposal. This project is recommended by the President, SIUC; the Vice-President for Academic Affairs and Research; the Vice-President for Campus Services; the Director of Facilities Planning; and the Director of Physical Plant.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The project to remodel a portion of Quigley Hall for the relocation of Black American Studies and Community Development Services is changed in scope to include space for the Department of Social Welfare at an increased total budget of $70,800.

(2) Authority be and is hereby vested in the members of the Executive Committee to award contracts and provide a contingency budget in an aggregate amount of $70,800 for the relocation of Black American Studies, Community Development Services, and Department of Social Welfare.

(3) The members of the Executive Committee be and are hereby empowered to approve plans and specifications for the project in accordance with IV Bylaws 1.

(4) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

AWARD OF CONTRACTS-REVISION: HOUSING AIR CONDITIONING, THOMPSON POINT RESIDENCE HALLS, SIUC

Summary

At the meeting of May 10, 1979, the Board approved the award of contracts for air conditioning Thompson Point Residence Halls at SIUC. Original bids were received in an aggregate of $2,990,732, but the Board was requested to approve awards in a reduced amount of $2,724,320. The difference between the bids and the award amount was $266,412, and represented negotiated reductions between the design firm, Ralph E. Hahn and Associates, and the low bidders.

In process of preparing the formal contracts, details of the proposed deduction became available; review of those details has suggested legal problems previously not apparent. Further study suggests that the best action in the situation would be acceptance of the original bids.
Rationale for Adoption

The accepted and usual meaning of "alternates" is options included in the invitation to bid or addenda thereto, upon which all bidders are entitled to bid. We are now informed that the alternates referred to in the May 10 agenda item were neither suggested in the original bid documents nor in addenda issued before receipt of bids. They were thus not available to be bid upon by those bidders who might wish to. Rather, these alternates were reductions in the scope of work made necessary by the received bids overrunning the budget; they were decided upon after bids had been received, and the new figures resulted from negotiations with the low bidders only. The results of these negotiations were formalized in Addendum #3 to Request for Quotation, dated May 28, 1979. Since bids were received March 28 and awarded by the Board on May 10 it is not possible to amend the Request for Quotation for those same bids on May 28 and demonstrate that every applicant had the opportunity to bid on the alternates contained therein.

This procedure has the same effect as any other material alteration of the contract after bid. Competitive bidding was not used to award the different work so the contract is abrogated and void (c. 127, Ill. Rev. Stats., §132.10). A new scope of work must be the subject of new bids and only then can a valid contract be issued.

A 1957 Attorney General's Opinion p. 312 speaks to the point of material alterations after bids are received. The rule does not depend on whether the work is expanded or reduced. In Pells v. City of Paxton a pavement was reduced in width by eight feet and the Supreme Court required a new advertisement for bids (176 Ill. 318).

If these contracts will be void from the start, the consequence is that we cannot legally pay the contractors, and even if we do we can be forced to recover the money from the contractors even after the work is complete.

Under these circumstances, there appear to be three viable alternatives:

1. Cancel the project and not award any bid.
2. Rebid the "mechanical work" and award the "electrical" and "general work" contracts at the level of the original base bid.
3. Award all contracts on the basis of the original base bids.

Need for the air conditioning suggests that the project should be completed; thus the first option of cancellation is not recommended. The second alternative of rebidding the "mechanical work" is made unappealing by the knowledge that prices on many components have increased since the bids were received. Probably such a rebid would result in a higher amount than the original base bid. It seems prudent at this point to examine the original bids and the elements of the job that were sacrificed in an attempt to reduce the budget.
A letter from Ralph Hahn and Associates of April 12, 1979 itemizes the various deductions contemplated as follows:

**Mechanical Work - Base Bid**

- **Negotiated Alternate No. 2**
  - Delete heating coils from all package terminal air-conditioners in corridors - 111,927

- **Negotiated Alternate No. 3**
  - Delete regular water-cooled air-conditioners in English Basement Rooms and use window-type air-conditioners - 127,535
  - Sub-total - 1,817,488
  - Deduct bid Alternate No. 3 (Valves) - 40,000
  - Reduced contract originally recommended - 1,777,488

**Electrical Work - Base Bid**

- **Negotiated Alternate No. 2**
  - Delete heating coils in corridors - 1,200

- **Negotiated Alternate No. 3**
  - Substitute window-type air-conditioners in English Basement Rooms - 2,800
  - Reduced contract originally recommended - 579,732

**General Work - Base Bid**

- **Negotiated Alternate No. 3**
  - Substitute window-type air-conditioners in English Basement Rooms + 17,100
  - Increased contract originally recommended - 367,100

The difference between the base bid of $2,990,732 and the reduced original contract recommendation amount of $2,724,320 is $266,412. A consensus by professionals who best know the construction market is that a rebid of the "mechanical work" would result in an increase of $300,000 to $500,000. Under these conditions, rather than rebid, it seems more prudent to accept the original bids which include desirable features such as heat coils built into the units and exclude undesirable features such as individual window-type air conditioning units in the English Basement Rooms.
June 14, 1979

Considerations Against Adoption

Discussion at the May meeting of the Board revealed that the additional costs of these contracts would cause problems in funding the work on air conditioning in the Small Group Housing area. The use of the additional $266,000 for this action will further complicate that funding, and may suggest a supplemental sale of bonds.

Constituency Involvement

The original recommendations were made by the firm of Ralph Hahn and Associates. The legal counsel, SIUC, and the Board Counsel have carefully reviewed the item and the related procedures with representatives of SIUC Vice-Presidents for Campus Services and Student Affairs; housing operations; Physical Plant; and the Treasurer.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

(1) The project to air-condition Thompson Point Residence Halls be and is hereby approved for a total budget of $3,090,732 in lieu of the previously approved budget of $2,824,320.

(2) A contract in the amount of $2,057,000 be awarded to R. H. Bishop Company, Champaign, Illinois, for mechanical work in lieu of the previously authorized amount of $1,777,488.

(3) A contract in the amount of $583,732 be awarded to McJohnson, Incorporated, Vandalia, Illinois, for electrical work in lieu of the previously authorized amount of $579,732.

(4) A contract in the amount of $350,000 be awarded to United Design and Engineering, Incorporated, St. Louis, Missouri, for general work in lieu of the previously authorized amount of $367,100.

(5) A contingency in the additional amount of $100,000 is hereby approved, this providing an aggregate amount of $187,400 for the housing air conditioning projects.

(6) Financing for this project shall be part of the proceeds of the sale of Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds, Series K of 1978, and of such interest earned from the investment of such proceeds.

(7) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.
REQUIRED RULES UNDER ADMINISTRATIVE PROCEDURE ACT

Summary

In February, 1979, the Board adopted a statement of organization as a rule for filing pursuant to Section 4.01 of the Illinois Administrative Procedure Act. The organization itself was then in the process of change and a new statement of organization is now required and herewith proposed.

Rationale for Adoption

Required by law.

Considerations Against Adoption

None is known.

Constituency Involvement

The proposed rule represents only a compilation of facts from existing sources, so constituency involvement seemed unnecessary.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the attached Rule 1 be and is hereby approved for the purposes of filing pursuant to Section 4.01 of the Illinois Administrative Procedure Act; and

BE IT FURTHER RESOLVED, That the Assistant Secretary of the Board of Trustees be and is authorized to take any and all steps required to accomplish the aforesaid filing under the statute and regulations appertaining thereto.
Rule 1.01
INTERNAL

Current Description of the Agency's Organization With Necessary Charts Depicting Same:

(a) The Board of Trustees is composed of seven members appointed by the Governor, by and with the consent of the Senate, and two nonvoting student members selected by the respective students at the Carbondale and Edwardsville campuses. A Chancellor is selected by the Board as its chief executive and administrative authority and a President is selected by the Board upon the recommendation of the Chancellor to operate each campus. The Carbondale operation includes jurisdiction over small ancillary sites in St. Clair, Williamson, and Union Counties and the School of Medicine headquartered in Springfield. The Edwardsville operation has jurisdiction over the East St. Louis Center and the School of Dental Medicine in Alton and small ancillary sites in Madison and St. Clair Counties. Personnel of both campuses conduct extension and adult education throughout the State as needs require. Each President has under him a Chief Officer for Academic Affairs, for Business Affairs, for Students, and for Area Services with the title of Vice-President and such other staff as may be authorized and required.

(b)

![Diagram of the Board of Trustees organization structure]

Rule 1.02
INTERNAL

Current Procedures on How the Public Can Obtain Information or Make Submissions or Requests on Subjects, Programs, and Activities of the Board.

Communicate with the offices noted for the type of information desired:

(a) Board of Trustees policies:

Office of the Chancellor, 111 Small Group Housing, Carbondale, Illinois 62901
Rule i.03
INTERNAL

Materials to Aid Users in Finding and Using the Agency's Collection of Rules

(a) Regulations Governing Procurement and Bidding are on file with the Secretary of State.

Rule 1.04
INTERNAL

Rule-making Procedures
(From Bylaws, Article IX, Board Agenda Policy and Procedures)

(a) Section 1. Presentations by the Chancellor of The Southern Illinois University System and the Presidents (3/8/79).

A. The Chancellor of The Southern Illinois University System may place any item on the Board agenda which he determines should be presented (3/8/79).

B. The Presidents shall present items to the Board of Trustees through the Chancellor (3/8/79).

C. The Chancellor shall establish and publish deadlines for items for the Board agenda (3/8/79).

(b) Flow chart:

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President
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  President
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       Chancellor
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Summary

This matter proposes a revision of the Personnel Policies Affecting Civil Service Employees of Southern Illinois University. Also proposed is an amendment to the Board Statutes regarding grievance procedures. The proposed changes have been recommended by the Directors of the Personnel Offices located in Carbondale, Edwardsville, and Springfield.

Rationale for Adoption

The Personnel Policies Affecting Civil Service Employees were first approved by the Board of Trustees January 21, 1954, and several amendments have been adopted in subsequent years. The most recent amendment is June 10, 1976. The revision currently proposed is for purposes of updating policies to be consistent with the operation of the Personnel Offices and for clarification and refinement of the existing policies.

The proposed revision to the Personnel Policies Affecting Civil Service Employees is felt to be necessary for uniformity, continuity, and efficiency to an effective personnel program. Changes proposed include the following:

1. Update of statement of policy regarding equal opportunity.
3. Revision of nepotism policy.
4. Revision of policy concerning sick leave and vacation benefits consistent with changes in federal and state laws.
5. Clarification of policies concerning enrollment in courses by employees and increase in maximum number of hours eligible for tuition waiver from six hours to eight hours.
6. Removal of specific grievance procedure from the Civil Service Personnel Policies approved by the Board. Grievance procedures will be approved by the President and filed with the Office of the Board of Trustees. Amendment to the Board Statutes is also necessary to effect this change and is proposed by this resolution.
7. Elimination of material considered to be procedural and appropriately covered in an employee handbook or similar procedural document.
Considerations Against Adoption

University officials are aware of no specific considerations against adoption of the proposed revision and amendment.

Constituency Involvement

The proposed revision is recommended for approval by the Directors of the Personnel Offices located in Carbondale, Edwardsville, and Springfield, and the Vice-President for Financial Affairs, SIUC, and the Vice-President for Business Affairs, SIUE. The proposed revision has been reviewed by representatives of the Civil Service Employees Council, SIUC, and the University Staff Advisory Council, SIUE, and the State Universities Civil Service Advisory Committee.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Personnel Policies Affecting Civil Service Employees for Southern Illinois University, Appendix V Code of Policy (B)(1), be and are hereby revised as attached, effective July 1, 1979; and

BE IT FURTHER RESOLVED, That Article VIII, Section 5, of the Statutes be and is hereby amended to read as follows:

B. If any member of the faculty and staff feels that (s)he is unjustly or unfairly treated, (s)he is privileged to file formal complaint in writing to be determined in accordance with a University grievance procedure filed with the Office of the Board of Trustees. If there is no such procedure, the aggrieved faculty or staff member may file with her or his highest administrative superior, who shall refer it promptly to the appropriate officer in the usual administrative channels for hearing and adjudication, personally or by committee appointed for the purpose by the administrative officer to whom the case is referred. The decision or recommendation for dealing with the case shall be filed with her or his highest administrative superior. If the staff member concerned is not content with the decision thus reached, (s)he is privileged to request her or his highest administrative superior to hear the case and to render decision. If the staff member is still dissatisfied, (s)he may appeal in writing from that decision to the Board of Trustees as provided in the Bylaws of the Board.

C. Formal complaints must be filed in writing with the University in accordance with the terms of a University grievance procedure filed with the Office of the Board of Trustees or if there is no such procedure, within thirty (30) days after actual notice of the act or occurrence complained of by any present or former faculty or staff member. All complaints not filed within such period shall be deemed abandoned.
PERSONNEL POLICIES AFFECTING CIVIL SERVICE EMPLOYEES
OF SOUTHERN ILLINOIS UNIVERSITY

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PERSONNEL POLICIES AFFECTING CIVIL SERVICE EMPLOYEES
OF SOUTHERN ILLINOIS UNIVERSITY

ARTICLE I
INTRODUCTION

Section 1. This booklet is the official statement of personnel policies affecting civil service employees. Interpretations and explanations will be found in the Employee Handbook or similar procedural document. These documents, together with the Civil Service Statutes and Rules, will be followed in all civil service employment relationships between employees and supervisors.

Section 2. Responsibility for the administration of the civil service personnel program of Southern Illinois University is vested in the directors of the personnel offices located in Carbondale, Edwardsville, and Springfield.

ARTICLE II
STATEMENTS OF POLICY

Section 1. Civil service employees are subject to the state statutes regarding the State Universities Civil Service System, and to the rules and procedures of that system. All such employees are employed by the Board of Trustees, Southern Illinois University.

Section 2. The University will consider the best qualified candidate for employment and provide equal opportunity regardless of age, sex, race, color, creed, political affiliation, national origin, marital status, or handicap.

Section 3. All candidates for employment will be employed in compliance with the statutes, rules, and procedures of the State Universities Civil Service System.

Section 4. The University recognizes the principle of collective bargaining and will negotiate those items appropriate for collective bargaining with any person, group of persons, or organization acting on behalf of any employee or group of employees when such a person, group, or agency presents evidence of representation of more than 50 percent of the employees in a university recognized bargaining unit. The determination of the appropriate unit for collective bargaining will be made by the University; in cases of dispute, the final determination of appropriate unit for collective bargaining will be made by the Department of Labor of the State of Illinois. The determination of majority representation in that unit will be made by the Department of Labor of the State of Illinois. However, the Bylaws and Statutes of the Board of Trustees, Southern Illinois University, made and enacted within the laws of the State of Illinois, shall govern the University at all times. These Bylaws and Statutes can be altered only by the amending processes therein provided and may be altered
only by action of the Board of Trustees and may not be changed, diminished, or
vitiating by the terms of any negotiated agreement.

Section 5. Civil service employees have the right to discuss the terms of
their employment or working conditions with the director of the Personnel Office.
No individual agreement may be made which will violate the terms of an agreement
reached by negotiation with the group of which the employee is a part.

Section 6. No person, group of persons, or organization will be permitted
to solicit membership in any organization from University employees during the
employees' working hours. No person, or group of persons, or organization will
be permitted to solicit funds or engage in union activities on University premises
during working hours for the particular work location, except in the settlement
of grievances. No permission to solicit will be granted outside the terms of
the official solicitation policy of the Board of Trustees.

Section 7. Employees of the University shall not engage in business or be
regularly employed for remuneration other than by the University when such
outside business or employment creates a conflict with their job at the University.

Section 8. Eligibility for employee benefits. Except as otherwise indicated
for prevailing wage groups, employee benefits will be made available to employees
in permanent appointments.

Included in this group, for purposes of Section 8, will be those
appointments designed to qualify for status in the class, e.g., apprentice,
learner, provisional, and trainee. Except for benefits required by law,
contract appointment employee benefits are negotiable.

Section 9. The University is not subject to the Wage and Hour Provisions
of the Fair Labor Standards Act. However, the definitions provided by that act
will be used as guides in developing standard procedures for calculation and
payment of overtime compensation.

ARTICLE III
ORGANIZATION AND DUTIES OF THE PERSONNEL OFFICE

Section 1. The director of the Personnel Office is responsible for the
implementation of an effective program of civil service personnel administration,
including but not necessarily limited to the following:

a. Implementation of the total personnel program for employees within
the provisions of the State Universities Civil Service System and
such other statutes (state and federal) as may be applicable.

b. Recruitment and employment of qualified personnel.

c. Classification of positions.
d. Creation and maintenance of a sound program of internal employee and labor relations in conjunction with the director of University labor relations.

e. Maintenance and security of all personnel records.

f. Administration of the University benefit program.

g. Administration of a wage and salary program.

ARTICLE IV
EMPLOYMENT, PROMOTION, AND TRANSFER

Section 1. The Personnel Office has been established as a centralized employment agency for all civil service positions within the administrative jurisdiction of the University. Any person seeking University employment in a civil service position shall be directed to the Personnel Office.

Section 2. The University encourages present employees to refer applicants to the Personnel Office for consideration of employment. Prospective employees who are related by marriage, or who are immediate family members of present University employees, are each to be considered for any employment opportunity for which they are qualified, completely independent of the fact that they are related. No one shall be either denied or offered employment because of marriage or relation by blood to an employee or prospective employee. Relatives are to be considered independently for all employment matter(s) such as but not limited to, leave, promotion, or salary increases. Neither relative shall vote, recommend, or have any other part in decision-making regarding initial employment, promotion and/or any other employment matter(s) which involve the other. The term "related by blood or marriage" as used herein is interpreted to mean the immediate family which is defined as inclusive of the following: parent, spouse, grandparent, child, grandchild, aunt, uncle, brother, sister, niece, nephew, or any relative by marriage comparable to the above-listed relationships.

Section 3. Subject to appropriate verification, current status employees within the State Universities Civil Service System or regular classified state civil service or personnel code department employees who are selected for permanent employment by this institution and who enter such employment without break in pay status will be credited with that amount of accumulated sick leave which they had to their credit on their last day of pay status with their previous state employer.

Section 4. Former status employees of the University who are rehired in a status position will have the unused sick leave from the previous University employment credited to their current benefit records.

Section 5. Subject to appropriate verification, status employees will earn current vacation benefits on total State of Illinois service for which they were eligible for vacation benefits.
ARTICLE V
CLASSIFICATION AND COMPENSATION PLAN

Section 1. Each position is classified according to its duties and responsibilities, and qualifications required.

Section 2. A review of a position will be made by the staff of the Personnel Office upon receipt of a request from an employee, a supervisor, a departmental executive officer or by the director of the Personnel Office.

Section 3. Salary ranges or rates are assigned to each classification and are based upon the compensation generally paid by other employers for comparable work performed in the area or are generated through the collective bargaining process.

ARTICLE VI
HOURS OF WORK

Section 1. The administrative work week of the University shall start at 12:00 midnight, Sunday. In departments where around-the-clock operations are required, the scheduled work days within the administrative work week will be adjusted to provide for more than the regular five-day operation.

Section 2. The basic office work hours are from 8:00 a.m. to 5:00 p.m. Monday through Friday, with one hour off for lunch. However, exceptions to this general rule may be approved to meet the specialized needs of departments. Employees will have a basic work week of forty (40) hours, except as stipulated by agreement, or in local prevailing practice. Employees in exempt positions shall perform work as required by the position.

Section 3. All civil service employees are hired initially as nonexempt.

Section 4. Employees in negotiated and prevailing classifications will be compensated for overtime in accordance with the contract or agreement under which they work.

Employees in nonexempt positions, not tied to a negotiated or prevailing rate, will be compensated for overtime either in cash or time off at the rate of time and one half for hours in pay status in excess of eight (8) hours per day or forty (40) hours per week. Compensatory time off must be taken no later than the pay period following the pay period in which the overtime was worked or must be paid in cash. This provision for compensation over eight (8) hours per day is not applicable where employees regularly work a non-standard work week, such as a four (4) day, ten (10) hour a day schedule, or where employees elect to work more than eight (8) hours per day under a flex-time schedule.

Employees in exempt positions may only receive compensation for emergency or excessive overtime when approved by the president.
ARTICLE VII

HOLIDAYS

Section 1. The University will be closed and all employees will be excused, except in emergencies and for necessary operations, on the following holidays: New Year's Day, Memorial Day (as determined by the law of the State of Illinois), Independence Day, Labor Day, Thanksgiving Day, Christmas Day, and five holidays to be designated by the president before July 1 of each year.

Section 2. Permanent, apprentice, learner, trainee, and provisional employees in range, negotiated, and established classifications will be compensated for the holiday at their regular rate of pay.

Section 3. Prevailing rate employees will be compensated at their regular rate of pay for the designated holidays. If a non-designated holiday is one recognized by other employers under the applicable multi-employer area agreement, the prevailing rate employee will be compensated in accordance with practices under that agreement.

Section 4. In the event that work is required on a University holiday listed above by non-exempt range, negotiated, and established employees, compensation will be at time and one-half their regular rate of pay, in addition to regular compensation. Prevailing employees will be compensated in accordance with the prevailing practice in the area which will ordinarily be established by a multi-employer area agreement.

Section 5. When a holiday falls on the sixth day of the administrative work week, the day preceding it will be recognized as a holiday. When a holiday falls on the seventh day of the administrative work week, the day following it will be recognized as a holiday.

Section 6. Employees who normally work other than a Monday-through-Friday schedule, and who are not scheduled to work on a recognized holiday, will receive, as necessary operations permit, either (1) the scheduled day off nearest the recognized holiday, or (2) an additional day's pay at the regular rate.

Section 7. Any other holiday or emergency time off becomes the prerogative of the president.

Section 8. For employees to receive holiday benefits, they must work or must be in pay status the scheduled work day preceding and following the holiday, unless absence on either or both of these work days is approved by the departmental executive officer and the Personnel Office.

ARTICLE VIII

VACATIONS WITH PAY

Section 1. Permanent, apprentice, learner, trainee, and provisional employees hired on or after July 1, 1970, will earn vacation in accordance with the following schedules:
<table>
<thead>
<tr>
<th>Year of Service</th>
<th>Rate Earned Per Hour of Pay-Status Service (Exclusive of Overtime) in %hr.</th>
<th>Approximate Leave Days Earned in One Year by a Full-time Employee</th>
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<tbody>
<tr>
<td>1st thru 3rd</td>
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<td>12</td>
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<td>4th thru 6th</td>
<td>.0577</td>
<td>15</td>
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<tr>
<td>7th thru 9th</td>
<td>.0693</td>
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<td>10th thru 14th</td>
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<td>15th or more</td>
<td>.0962</td>
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<table>
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<tr>
<th>Year of Service</th>
<th>Rate Earned Per Hour of Pay-Status Service in %hr.</th>
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</thead>
<tbody>
<tr>
<td>1st thru 3rd</td>
<td>.0962</td>
<td>25</td>
</tr>
<tr>
<td>4th thru 6th</td>
<td>.1000</td>
<td>26</td>
</tr>
<tr>
<td>7th thru 9th</td>
<td>.1039</td>
<td>27</td>
</tr>
<tr>
<td>10th or more</td>
<td>.1077</td>
<td>28</td>
</tr>
</tbody>
</table>

Employees hired prior to July 1, 1970, will earn vacation in accordance with the schedules converted to comparable hourly accrual rates that were effective July 1, 1969, through June 30, 1970.

Section 2. Employees cannot continue to accrue vacation if they have credited to their account the amount of vacation they could accrue in a two year period at their current rate of accrual. Vacation will continue to accrue while an employee is using vacation credits (and sick leave credits if applicable) which were available at the beginning of a period of approved vacation.

Section 3. The University will grant vacations insofar as possible in accordance with employees' preference. However, the approval of vacation requests will be at the discretion of the departmental executive officer as operations permit. Holidays recognized by the University will not be included as vacation.

Section 4. In the event of a change of status of civil service employees, such as resignation, termination, death, or retirement, their records will be closed and a lump sum payment of all earnings will be made at that time. When resignation is for the purpose of accepting a faculty or administrative/professional appointment, accumulated vacation may be paid in full or carried forward to the new status. Sick leave will be carried forward automatically. In the case of death, resignation, or resignation for retirement, a lump sum payment of accrued vacation may be made. In case of involuntary termination of the employees, the final date of employment will be adjusted so that accrued vacation may be taken with pay.
ARTICLE IX
SICK LEAVE

Section 1. Permanent, apprentice, learner, trainee, and provisional employees will earn sick leave pay at the rate of 0.0462 hours for each hour of pay status service (exclusive of overtime). The amount of sick leave accumulated at the time any illness begins will be available in full, and additional leave will continue to accrue while employees are using that already accumulated. There shall be no limit in the amount of sick leave which may be accumulated.

Section 2. Sick leave compensation will be at the normal rate of pay. Employees may use their sick leave for personal illness or injury, or for personal medical and dental appointments.

Section 3. Employees who misuse sick leave may be suspended or discharged. Employees receiving sick leave pay may not work elsewhere without forfeiture of this pay, except when outside employment has been approved by the University.

Section 4. All requests for sick leave in excess of three days must be supported by a physician's statement or other administratively acceptable evidence, justifying the entire period of absence. Employees' supervisors or the director of the Personnel Office may require a statement from a physician, or other administratively acceptable evidence, before any request for sick leave is approved.

When there is evidence of misuse of sick leave of three days or less, the Personnel Office may request a physician statement or other administratively acceptable evidence.

Section 5. Sick leave benefits will apply only to employees' regular work schedule.

ARTICLE X
FUNERAL LEAVE

Section 1. A leave of up to three days with pay will be granted for employees to attend the funeral of a member of the immediate family or household. For purposes of funeral leave, the immediate family is defined as spouse, child, parent, brother, sister, grandparent, grandchild, and corresponding in-laws. Household is defined as anyone maintaining a family relationship living in the employees' homes. Approval will be granted for leave with pay of one (1) day to attend the funeral of a relative outside the immediate family or household as defined above.

Section 2. Leave beyond these amounts may be approved under special circumstances but shall be charged against sick leave or vacation.
ARTICLE XI

EXCUSED ABSENCES

Section 1. Permanent, apprentice, learner, trainee, and provisional employees called for jury duty or subpoenaed by any legislative, judicial, or administrative tribunal, will be allowed time away from work with pay for such purposes.

Section 2. Excused absences with pay will be granted for up to three days when necessitated by emergency illness of employees' immediate families. For purposes of excused absences immediate family is defined as spouse, child, parent, brother, sister, grandparent, grandchild, and corresponding in-laws living in the employees' immediate households. Excused absences used for this purpose shall be charged against employees' accumulated sick leave or vacation time. Emergency illness leaves may be used for family members other than those in the households of employees provided that the director of the Personnel Office has approved such use.

Section 3. Excused absences with appropriate prior notification and approval of the department supervisor will be granted with pay when attendance is required to participate as a member of a University sponsored or recognized activity.

Section 4. A leave of absence with pay will be granted for the fulfillment of employees' annual military obligations in any component of the armed forces of the United States. Compensation for such leave will be computed at the employees' normal rate of pay, not to exceed ten (10) working days per fiscal year. When employees are activated in any component of the armed forces of the United States because of civil disturbance, disaster, or other local emergency, employees may be compensated for this duty in addition to the annual military obligation. The accumulative maximum of leaves of absences under this section shall not exceed twenty (20) working days per fiscal year.

Section 5. Employees are entitled to the right of continued employment or reinstatement after performing military service as provided under federal and state law.

Section 6. A leave of absence without pay may be granted to any status employees for medical reasons, when justified by their state of health and when recommended by their physicians. Employees must return to employment when released by their attending physicians in order to retain employment status.

Section 7. Employees will be excused, without pay, to vote in a general election not exceeding two (2) hours provided the employees are scheduled to work more than four (4) hours during the hours the polls are open.

Section 8. A request for leave of absence without pay for reasons other than medical, which represents a proposal of mutual benefit to the employee and the University, may be approved with the concurrence of the departmental executive officer and the Personnel Office.
ARTICLE XII
TRAINING AND EDUCATIONAL ASSISTANCE

Section 1. Employee training programs are available to assist in the performance of present assignments and to aid in obtaining training for promotion and mobility opportunities.

If the initial date of employment is on or before the first day of classes for the given semester/quarter session, tuition will be waived by the University to employees of that institution or of any other institution or agency named in Section 36e of the State Universities Civil Service System statute who enroll in courses up to the following maximums in that semester/quarter.

Full-time Employee: Part-time Employee:

Maximum of two (2) courses Maximum hours proportionate to percent of the appointment
not to exceed 8 hours

These maximums are employee benefit limitations and do not apply to enrollment in training programs directly related to work performed as approved by the director of the Personnel Office. Employees must be employed for the complete duration of the semester/quarter session to be eligible for the tuition waiver. Certain fees may be waived.

Section 2. With the approval of the departmental executive officer, permanent, full-time employees who meet the academic requirements may register for up to two (2) courses not to exceed 8 hours, of which no more than one course of no more than five (5) quarter/semester hours of credit may be taken during the basic work hours, and providing the course is available only during such hours. Lunch periods are not defined as part of the basic work hours for consideration of this benefit. Time lost in taking a course shall be made up at some mutually agreeable time between the employees and their supervisors, or charged against the employees' accumulated vacation time. Permanent part-time employees may take courses, tuition free, at the same percentage as their appointment. When it is in the best interest of the University, the director of the Personnel Office may require or authorize employees to take a course(s) during working hours.

Section 3. Should employees desire to take courses/credit hours in excess of the benefits granted in Section 2, above, they will be required to pay tuition and all applicable fees for those courses/hours which are in excess of the tuition and fee waiver maximum benefits. No charge will be made when the excess over the maximum consists of course(s) which employees have been requested or directed to take by the Personnel Office and the departmental executive officer.

Section 4. Civil service employees who plan to enroll in courses and who will not be seeking tuition and fee waiver under this benefit are not required to complete a "Request to Enroll in University Classes" form but the limitation of five class hours during regularly scheduled work as set forth in Section 2, above, applies to such employees.
ARTICLE XIII

GRIEVANCES

After following approved internal grievance procedures, any employee may file an application for appeal to the Board of Trustees in accordance with Article IX, Section 2, of the Board Bylaws.

ARTICLE XIV

MEDICAL EXAMINATIONS

Medical examinations may be required of new employees, of employees returning from layoff or leave of absence when the maintenance of minimum health standards is in question, and when it appears that employees are unable to perform assigned work because of health conditions.
INCREASE IN EXTENSION TUITION RATE, SIUE
[AMENDMENT TO IV CODE OF POLICY C-1]

Summary

This matter proposes an increase in the extension tuition rate charged by SIUE. The rate will be increased to $11.00 per quarter hour of credit from the current rate of $10.00 per quarter hour of credit.

Rationale for Adoption

The Board, at its March 8, 1979 meeting, approved increases in tuition rates for Fiscal Year 1980. That matter, however, omitted an increase in the extension tuition rate for SIUE. The IBHE had included in its calculation an anticipated increase in the extension tuition rate. To generate the tuition income recommended by the IBHE in FY-80, an increase of one dollar per quarter hour of credit will be necessary. This matter is being recommended by the President of Southern Illinois University at Edwardsville and is concurred in by the Acting Chancellor.

A similar tuition increase was effected for Southern Illinois University at Carbondale by the Board at its March 8, 1979 meeting by virtue of SIUC's rate being tied to the tuition rate for regular course offerings.

Considerations Against Adoption

The considerations against adoption are related but not identical to the considerations cited against regular tuition increases approved by the Board at its March 8, 1979 meeting. The problem of increasing overall student costs, the limiting effect on access to higher education, and the questioned offsetting availability of student financial aid are not factors of the same proportion for this increase as they were for the regular increase. However, to the extent that they may exist in some proportion, they represent reasons against adoption.

Constituency Involvement

Constituencies were involved in the larger question of tuition increases and some have presented their views to you. This matter is an administrative one to correct an earlier omission and was initiated, reviewed, and approved by appropriate administrative officers at SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective Fall Quarter, 1979, IV Code of Policy C-1 be and is hereby amended to read as follows:
C. Southern Illinois University at Edwardsville

1. Tuition charges approved by the Board for Southern Illinois University at Edwardsville effective Fall Quarter, 1979, applying to all on-campus students, students enrolled in the Open University Program, and students attending a resident center, shall be:

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<tr>
<td></td>
<td>1-5 hours</td>
<td>6-11 hours</td>
<td>12 hours or more</td>
</tr>
<tr>
<td>Tuition per quarter</td>
<td>Undergraduate</td>
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<td>$126.00</td>
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<tr>
<td></td>
<td>Graduate</td>
<td>68.00</td>
<td>136.00</td>
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<tr>
<td>Tuition per quarter</td>
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<tr>
<td></td>
<td>Graduate</td>
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<th>Out-of-State</th>
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<tbody>
<tr>
<td>Tuition per quarter</td>
<td>Undergraduate</td>
<td>$11.00 per quarter hour of credit</td>
<td></td>
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<tr>
<td></td>
<td>Graduate</td>
<td>$11.00 per quarter hour of credit</td>
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TEMPORARY FINANCIAL ARRANGEMENTS FOR FISCAL YEAR 1980

As of this meeting date, the SIU Appropriation Bill for Fiscal Year 1980 has not been enacted into law. Since it is essential to maintain the operation of the University, to effect salary and wage commitments, and to provide a basis for tentative financial forecasts required by the Illinois Board of Higher Education, the following resolution is hereby recommended for adoption:

Resolution

WHEREAS, Annual pay adjustments have historically been made as of July 1, the beginning of the state and University fiscal year, subject to availability of funds; and

WHEREAS, This meeting of the Southern Illinois University Board of Trustees is the last regular meeting prior to the beginning of Fiscal Year 1980;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That subject to the availability of funds, the President of Southern Illinois University at Carbondale, the President of Southern Illinois University at Edwardsville, and the Acting Chancellor of Southern Illinois University are authorized to implement pay adjustments for Fiscal Year 1980 for employees in their respective units; and

BE IT FURTHER RESOLVED, That authorization for expenditures for operations shall be extended unchanged or at reduced levels, as necessary and when specified by the Presidents or the Acting Chancellor of Southern Illinois University, until such date as a complete Internal Budget for Operations for Fiscal Year 1980, which is based substantially upon the Appropriation Bill ultimately enacted into law, is approved by the Board of Trustees.

Summary

This matter approves the Fiscal Year 1980 Participation Agreement which authorizes SIUE to join as a member of the Mid-Illinois Computer Cooperative (MICC). It also approves the Service Agreement under which MICC will contract for services with the Illinois Educational Consortium (IEC) during Fiscal Year 1980.

Rationale for Adoption

An information item concerning these agreements was distributed to the Board at its April 12, 1979 meeting. MICC has previously operated as a part of IEC under authority from and through IEC. The Participation Agreement proposed will effect a change in status for MICC by establishing it as a separate entity distinct from IEC: as an unincorporated association of universities. This arrangement will permit MICC greater flexibility in developing and providing services to its member universities and will eliminate the dependence of MICC on IEC. It will also permit MICC to enter agreements for services with service providers other than IEC in the event that more cost-effective agreements can be obtained than from IEC. Participation by SIUE in MICC has proven beneficial from a fiscal position and continuation of membership is desirable. Under the Participation Agreement MICC will, on behalf of its members: identify common service needs and available funds to meet those needs; negotiate, recommend and monitor service contracts with suppliers; and, monitor and adjust service offerings to members in a manner which will provide continued and adequate levels of service to all members.

The Service Agreement between MICC and IEC is presented for the Board to authorize MICC, as an association representing SIUE, to contract for services with IEC during Fiscal Year 1980.

Under the FY-80 Participation Agreement SIUE will, subject to the availability of funds, remit approximately $176,000 to MICC and will receive services valued at approximately $208,000. The difference of approximately $32,000 in services is the amount due the University under the site lease agreement for location of the MICC facilities on the SIUE campus. SIUE utilizes computing services from MICC to support instruction and academic research including classroom instruction, academic programs in data processing, and student and faculty research. Levels of computing services which SIUE will receive are indicated in Tables 1 and 2 of Exhibit 2 of the Service Agreement.

Funding for SIUE's participation will be from monies appropriated to the University for MICC activities.

Considerations Against Adoption

University officers are aware of none.
Constituency Involvement

This matter is recommended for adoption by the Vice-President and Provost, the Vice-President for Business Affairs, and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Participation Agreement Establishing the Mid-Illinois Computer Cooperative for Fiscal Year 1980 be and is hereby approved as presented to the Board this date, and the Chairman of the Board is hereby directed to execute said Agreement; and

BE IT FURTHER RESOLVED, That the Service Agreement Between the Mid-Illinois Computer Cooperative and the Illinois Educational Consortium for Fiscal Year 1980 be and is hereby approved as presented to the Board this date.

REORGANIZATION OF ACADEMIC SUPPORT SERVICES: ESTABLISHMENT OF THE UNIVERSITY COLLEGE, SIUE

Summary

This matter recommends the establishment of a new unit, University College, which will consolidate into a single coordinated unit the various units and offices now providing academic support services at SIUE.

No new degree or program is created by this action.

An organizational chart of the new unit is appended for information.

Rationale for Adoption

In response to the primary recommendation related to student retention contained in the report of the Task Force on Recruitment and Retention, the Vice-President and Provost, SIUE, announced in his February 28, 1979 address to the University community an intention to establish an academic service unit called University College.

University College will serve as the academic home base for all undergraduate students entering the University, and for all undergraduates with "undeclared" majors. The primary purposes of the unit are to provide effective academic support services for students; to work closely with the New Student Life and Counseling and Testing Programs; and to assist students during their first year of attendance at the University--the most critical time insofar as student retention is concerned--and until the student declares a major course of study. The specific objectives of University College include but are not limited to the following:

1. To increase the University's ability to assist students in need of instructional support through the services of the Academic Resource Center.
2. To coordinate academic advisement services for all undergraduate students.

3. To provide additional services for evening and part-time students.

4. To establish an organizational setting conducive to coordination and cooperation by consolidating existing academic support units into a single unit.

Existing units and programs which will be assigned to University College are: Academic Advisement, Academic Resource Center, Adult Student Services, Air Force ROTC, Colloquium, Deans College, General Studies Program coordination, Open University, Veterans Upward Bound, and the Bachelor of Liberal Studies degree program.

The components of University College will be the Academic Resource Center, Academic Advisement Services, and Academic Programs. The principal administrative officer of the unit will be a Dean, who will report to the Provost. The Dean will have direct responsibility for academic programs within University College and will be assisted by the Director of the Academic Resource Center and the Director of Advisement Services who will be responsible for activities as indicated in the organizational chart.

The Academic Resource Center will provide diagnostic testing, reading and writing assistance, and other tutorial services. Advanced students, recommended by the School of Education and the Department of English Language and Literature, will be employed to assist with reading and writing services. Advanced students from other disciplines, such as mathematics, will be employed whenever possible to assist with remedial instruction and tutoring. Academic Resource Center services and facilities will be available to all SIUE students. It may also be possible for area school districts to utilize the services of the Center.

The Advisement Services section of University College will be responsible for the coordination of undergraduate advisement services. The section will provide general advisement to all incoming students, and will assist them in obtaining departmental advisement as needed. The Director of Advisement Services will work directly with schools and departments to insure continuity of advisement for students declaring majors. Foreign student academic advisement and Adult Student Services will also be the responsibility of this section.

The Academic Programs component will serve as administrative home for the Air Force ROTC detachment, Colloquium, Deans College, General Studies Program coordination, Open University, and the Bachelor of Liberal Studies degree. The Dean of University College will maintain liaison with the General Education and Bachelor of Liberal Studies degree committees. The Academic Programs component is the direct responsibility of the Dean.

Funds required to implement the reorganization will be provided through internal reallocation.
Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Vice-President and Provost, SIUE. It has been reviewed and approved by the University Senate. It is recommended for adoption by the Vice-President and Provost and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That establishment of University College at Southern Illinois University at Edwardsville be and is hereby approved as presented to the Board this date; and

BE IT FURTHER RESOLVED, That this action be forwarded to the Illinois Board of Higher Education for its consideration.
ORGANIZATIONAL CHART
UNIVERSITY COLLEGE

Vice President
and Provost

Dean
University College

Director of the
Academic Resource
Center

1. Diagnostic Testing
2. Reading Improvement
3. Tutorial Services
4. Veterans Upward Bound

Academic Programs

1. Air Force ROTC
2. Colloquium
3. Deans College
4. Open University
5. Bachelor of Liberal
   Studies Degree Program
6. General Studies Program
   Coordination

Director of
Advisement Services

1. General Advisement
2. Adult Student
   Services
CHANGE OF PROGRAM TITLE: MASTER OF SCIENCE, MAJOR IN URBAN STUDIES, TO
MASTER OF SCIENCE, MAJOR IN URBAN AFFAIRS AND POLICY ANALYSIS, SIUE

Summary

The proposed resolution would change the title of the Master of Science degree program in the Urban Studies Program unit.

No new degree or program is created by this action.

Rationale for Adoption

The name change will more accurately reflect the content and professional intent of the degree.

The designation Urban Affairs and Policy Analysis is one which is used by urban affairs graduate programs elsewhere. It will be advantageous to the degree program at SIUE to conform to this designation.

The urban affairs label is more common among programs whose basic intent, like the one at SIUE, is the preparation of students for professional practice in urban public service agencies. Instruction in policy analysis techniques is one of the major components of the present curriculum.

Thus, Urban Affairs and Policy Analysis is both accurate and appropriate as a name for the Master of Science degree program in the Urban Studies Program unit at SIUE.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The requested change in title of this program is the result of faculty study. It is proposed by the unit and has been reviewed and agreed upon by the Graduate Council, SIUE. Approval is recommended by the Vice-President and Provost and by the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Master of Science degree program at Southern Illinois University at Edwardsville presently designated as Urban Studies be and is hereby renamed and approved as Urban Affairs and Policy Analysis; and

BE IT FURTHER RESOLVED, That this action be reported as a reasonable and moderate extension of an existing program to the staff of the Illinois Board of Higher Education for information.
CHANGE OF PROGRAM TITLE: MASTER OF SCIENCE IN NURSING, OPTION IN PSYCHIATRIC-COMMUNITY MENTAL HEALTH NURSING, TO OPTION IN PSYCHIATRIC-MENTAL HEALTH NURSING, SIUE

Summary

The proposed resolution would change the title of one Master of Science degree option in the School of Nursing, SIUE. The change will more accurately reflect this program and its content.

No new degree or program is created by this action.

Rationale for Adoption

The concept of community mental health nursing is, at present, ill-defined by the profession. The emphasis of the SIUE program is to enable a practitioner to acquire an understanding of the hospital and of psychiatry as integral aspects of mental health care. The name "Psychiatric-Mental Health Nursing" will convey a truer impression of the program and its content. The name change has been suggested by nursing consultants and the National League for Nursing.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The proposed change in title of this option is the result of faculty study and has been reviewed and agreed upon by committees of the School of Nursing and by the Graduate Council, SIUE. Approval is recommended by the Vice-President and Provost and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Master of Science degree option at Southern Illinois University at Edwardsville presently designated as Psychiatric-Community Mental Health Nursing be and is hereby renamed and approved as Psychiatric-Mental Health Nursing; and

BE IT FURTHER RESOLVED, That this action be reported as a reasonable and moderate extension of an existing program to the staff of the Illinois Board of Higher Education for information.

REDUCTION IN ADVANCE DEPOSIT FEE, SCHOOL OF DENTAL MEDICINE, SIUE

[AMENDMENT TO IV CODE OF POLICY C-3-b]

Summary

This matter proposes a reduction in the Advance Deposit Fee assessed by the School of Dental Medicine, SIUE. The fee would be reduced to $80 from its present level of $200, effective Fall Quarter, 1979.
Rationale for Adoption

The rules and regulations of the U.S. Department of Health, Education and Welfare regarding federal Guaranteed Loan Programs provide that an institution may, when making refunds of tuition and fees to guaranteed loan recipients who withdraw from the institution, retain reasonable fees not to exceed $100 to cover application, enrollment, registration, and other similar administrative expenses. Fees to be included within the $100 maximum include application fees, registration and enrollment fees, and other similar fees such as the Advance Deposit Fee. The School of Dental Medicine assesses a $20 Application Fee in addition to the Advance Deposit Fee; both are covered by the $100 limitation.

The reduction in the Advance Deposit Fee to $80 would conform dental school fees to the H.E.W. regulations, and would not impair the administration and management of the dental school.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Dean of the School of Dental Medicine. It is recommended for adoption by the Vice-President for Business Affairs, the Vice-President and Provost, and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective Fall Quarter, 1979, IV Code of Policy C-3-b be and is hereby amended to read as follows:

C. 3. b. Advance Deposit Fee. A fee of $80.00 shall be charged each applicant who is accepted for admission into the School of Dental Medicine, and shall be payable in such reasonable manner that the Dean of the School of Dental Medicine and the President of the Edwardsville campus from time to time may determine, so long as it is levied at the time of notifying the applicant of his/her acceptance into the dental school. This fee shall be assessed only against students being accepted into the school for the first time. The Advance Deposit Fee shall apply towards registration. This fee shall be forfeited by any accepted applicant who withdraws, fails to appear at registration, or otherwise defaults by failing to attend the dental school after accepting, by his/her payment of this fee, the dental school's offer to enroll him/her. In notifying the applicant of his/her acceptance for admission, the Dean of the School of Dental Medicine shall take care to inform the applicant of the manner in which this fee shall be considered forfeited.
Mr. Norwood moved the reception of Reports of Purchase Orders and Contracts, April, 1979, SIUC and SIUE; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, including a Supplement and unanimous consent for its consideration, and Changes in Faculty-Administrative Payroll - Edwardsville; the approval of Minutes of meetings held May 10 and 23, 1979; Community Advisory Board for the Stations of the Broadcasting Service, SIUC; Reasonable and Moderate Extension: Bachelor of Science in Occupational Education, Health Occupations Teaching Specialization, SIUC; Amendments to Motor Vehicle and Bicycle Regulations for Southern Illinois University at Carbondale [Appendix VIII Code of Policy (C)(3)]; Award of Contracts: Vivarium Annex Remodeling, SIUC; Award of Contracts: Rehabilitation of Tennis Courts, SIUC; Authority for Approval of Plans and Specifications and Award of Contracts: Art Sculpture Foundry, SIUC; Authority for Approval of Plans and Specifications and Award of Contracts: Quigley Hall Remodeling, SIUC; Award of Contracts-Revision: Housing Air Conditioning, Thompson Point Residence Halls, SIUC, including unanimous consent for its consideration; Required Rules Under Administrative Procedure Act; Revised Personnel Policies Affecting Civil Service Employees of Southern Illinois University [Appendix V Code of Policy (B)(1)] [VIII Statutes 5 B, C], with the understanding if amendments were indicated, the matter would be returned to the Board for consideration; Increase in Extension Tuition Rate, SIUE [Amendment to IV Code of Policy C-1]; Temporary Financial Arrangements for Fiscal Year 1980; Approval of the Participation Agreement Establishing the Mid-Illinois Computer Cooperative and the Service Agreement Between the Mid-Illinois Computer Cooperative and the Illinois Educational Consortium, SIUE; Reorganization of Academic Support Services: Establishment of the University College, SIUE; Change of Program Title: Master of Science, Major in Urban Studies, to Master of Science, Major in Urban Affairs and Policy Analysis, SIUE; Change of Program Title: Master of Science in Nursing, Option in
Psychiatric-Community Mental Health Nursing, to Option in Psychiatric-Mental Health Nursing, SIUE; Reduction in Advance Deposit Fee, School of Dental Medicine, SIUE [Amendment to IV Code of Policy C-3-b]; and withdrawal of Award of Contract: Replacement of Roof, Trueblood Hall, University Park, SIUC. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Trustee Reports, Mr. Elliott reported he had attended the annual Student Government banquet at SIUE on June 1, 1979. He expressed his pleasure at having received the invitation from the students and his enjoyment in participating with them. He said many awards were given, but he was most delighted to see the Outstanding Non-Student Member of the University Community Award presented to Vice-President and Provost Earl E. Lazerson, and a special scrapbook and special recognition presented to Mr. Tom Werner, past President of the Student Body.

Mr. Elliott reported he had attended a meeting of the Merit Board, State Universities Civil Service System, on June 12, 1979. He said that nothing of particular importance to this Board of Trustees had happened at the meeting, but there had been a number of appeals which required decisions. He continued that the same evening he also had attended the Kathryn Hansen Award Dinner, which was sponsored by the State Universities Civil Service System Advisory Committee, and that the recipient of the Kathryn Hansen award for particular service to the employees of the Civil Service System was President Jack Corbally of the University of Illinois. He said that President Corbally received many hearts and flowers and spoofs, and the evening was most enjoyable.

Because of a change in plans, Mr. Elliott could not attend the meeting of the Board of Directors, Southern Illinois University Foundation, SIUC, on
June 13, 1979, but he requested Mr. Gruny to give a report. Mr. Gruny reported that he had attended the meeting as a representative of Dr. Brown, and that all incumbent officers were reelected and routine business was transacted.

Mr. Norwood reported he had attended the SIUC Commencement on May 12, 1979. He said that President Brandt had added a new twist to the exercises this year that he thought was nice; the Acting Chancellor, the Vice-President for Academic Affairs and Research, President Brandt, and Mr. Norwood were positioned in different parts of the Arena in order to shake hands with the graduates. He said that usually the bachelor degree candidates do not go across the stage, and normally they only shake hands with their Dean as they receive their degrees.

Mr. Norwood reported he had attended his first meeting of the Illinois Board of Higher Education on June 5, 1979. He said that a major item on the agenda concerned approval of rules to implement An Act Providing for the Regulation of Private Colleges, etc. enacted in 1945, and An Act Regulating the Granting of Academic Degrees, etc. enacted in 1961; and procedures for approving new degree-granting authority for independent colleges and universities. Another item, a proposal to have Roper and Associates conduct a survey to determine public attitudes toward tuition policies in state universities was, wisely in his judgment, defeated. He stated that a number of new units of instruction, research, and public service had been approved, including three for SIUE and one for SIUC. He said that in connection with this action, Executive Director Furman reported that between 1975 and 1978, the IBHE had approved 113 new degree programs, while institutions and systems were eliminating 66, which calls attention to the fact that we need to look at some of our programs to see whether elimination should be considered. He reported another matter of interest was a Report of Public University Program Reviews Conducted in FY-78. He commented that in the case of three programs, the staff had recommended that for the first time the IBHE
invoke its statutory authority to recommend to the governing boards that these programs do not appear to be educationally and economically justified. He said the staff also had recommended that three other programs be closely reviewed during 1980-81. Mr. Norwood stated that some of the members felt that these recommendations should be held over for further consideration, but Executive Director Furman indicated that the staff would like IBHE to act; the vote was five to seven not to hold the recommendations over.

Mr. Rowe reported he had attended the meeting of the Joint Trustees Committee for Springfield Medical Education Programs on May 22, 1979. It was his first time back on that Committee in some time, but the same old subject was still there; namely, the rigidity of the IBHE in looking at the leasing costs that are encountered in connection with St. John's Hospital and Memorial Hospital. He said that the result had been that the School of Medicine had to take out of its own hide the difference between our commitments to those two hospitals and what the IBHE was allowing us. He felt that the IBHE had drawn an arbitrary rule in what it will allow, somewhat akin to the 33-1/3 percent tuition rule, but we may be making a little progress because Dr. Brown was instructed to schedule a meeting with Mr. Furman and Mr. Wagner of the IBHE to draw up a positive timetable and a list of items to be accomplished within that time frame so as to attempt to get this matter resolved for future legislative sessions.

Mr. Rowe reported he had attended the SIUE Commencement on June 8, 1979, and the exercises had been moved inside due to rain. He thought that the facilities, even lacking a Multi-Purpose Building, handled the commencement very well, and he was pleased to have been there.

Mr. Van Meter reported he had attended the SIUC School of Medicine Commencement in Springfield on June 3, 1979. He had been impressed by the people who turned out for the affair; wives, husbands, mothers, fathers, grandmothers,
grandfathers, aunts, uncles, and all the children. He said Dr. Brown had also attended, and they had the signal honor of being the first to call these young men and women "Doctor" for the first time.

Under Committee Reports, there was no report from the Executive Committee or the Appellate Committee. Mr. Van Meter reported that the Architecture and Design Committee had attempted to hold a meeting on June 13, but there was not a quorum present. He asked to defer further remarks until the agenda item regarding the site of the Multi-Purpose Building was discussed.

The Chair recognized Dr. Keith Sanders, Chairperson of the Chancellor Search Assistance Council, who reported that the Council had just concluded a series of interviews with eight candidates for the position of Chancellor. He said that the neutral site interviews had been turned over to the Council by the Board, and he was delighted because he thought that suggested the Board had come to have a great deal of confidence in the Council, in its judgments, and its procedures. He continued that the Council had conducted the interviews on June 2, 8, 9, and 10, and one on June 13; then the Council and the Board had met last night, and the Board had been presented with written reports and oral summaries of the Council's evaluation of each of the candidates. He said that the reports given were based upon the vitae received on these candidates, on letters of recommendation, and on the impressions and the information gained from them during the face-to-face interviews. He commented that the interviews had taken roughly four to five hours. He reported that every statement presented in writing to the Board was a consensus statement on the part of the Council. Dr. Sanders announced that at all of the interviews, at least one Board member and sometimes two were present. One behalf of the Council, he expressed special appreciation to Mrs. Kimmel, Mr. Elliott, Mr. Huels, and Mr. Norwood for being present at the interviews. Since this would be Mr. Wright's last Board meeting,
the Council wanted to thank him for all of the earlier work he had done in helping the Council prepare for the interviews, and note that he had made an important contribution to the search. Dr. Sanders pointed out that notices had been written to all members of the press who cover matters related to the System which indicated the time and the place where these interviews would be conducted, and he was pleased to report that not one member of the press attended any session of the Council nor had any member sought to gain the identity of the interviewee, and he felt that the press was owed a real debt of gratitude. He reported that the secret meetings were so secret that they were announced on the daily register of events at the Marriott Hotel in St. Louis. He said that the Council had been allowed to conduct all the interviews with due regard to the privacy of the candidates.

The following matter was presented:

NOTICE OF PROPOSED INCREASE IN CHARGES: FLIGHT TRAINING, SIUC
[AMENDMENT TO IV CODE OF POLICY B-10]

Summary

This matter requests approval of increases in charges for flight training courses offered by the SIUC School of Technical Careers, effective Fall Semester, 1979. The individual course prices have also been realigned so that aircraft and instruction rates will be consistent from course to course.

Rationale for Adoption

The increase is necessitated by increased operational costs and the continued need to fund reserves for equipment repair and replacement. Furthermore, a need to more clearly define the components that make up the cost of each flight course was realized after receiving comments to that effect from flight students and staff.

The major operational increased cost is fuel cost. Besides the rise in fuel cost that has already occurred, all major indicators point to the fact that increases will continue to occur in the coming months. The Flight Training Department has also experienced significant increases in most other expense categories. Attached is Exhibit A which reflects increases in costs. Flight Training will also be required to make lease payments on the new flight simulator acquired this year. The simulator was acquired to provide flight training students with modern, up-to-date training equipment, and to help relieve the excess demand on the thirteen-year-old model.
Last year, a sum was budgeted for the purpose of replacing worn out Flight Training equipment, principally airplanes. This was necessitated since funds for aircraft repair and replacement are no longer available to Air Institute and Service from reallocation of state funds at the end of the year or from Auxiliary and Service Enterprises reserves. Air Institute is now required to finance replacement and repair of nineteen training aircraft totally from revenue generated, however, lack of working capital at the beginning of the fiscal year has created a cash flow problem for Air Institute and Service. The operation was unable to set aside reserve funds for equipment repair and replacement during Fiscal Year 1979. To help alleviate this problem, an equipment replacement fund and schedule was established and approved during Fiscal Year 1979 for funding of the reserve account beginning in Fiscal Year 1980.

The proposed price changes represent more than just increased prices. They also represent a major realignment of course prices in order to eliminate inconsistencies and confusion. The rates previously established for different courses resulted in different rates being charged for the same aircraft. In the past, there was no definition as to the charge for ground instruction and flight instruction. This has caused problems and confusion for students, especially when trying to establish the proper amount to refund students if they decide not to complete a course. The course prices proposed now represent consistent rates in aircraft and simulator rental rates, and charges for flight and ground instruction. This realignment of course prices is the reason that a few courses show a sharp increase in cost, while the others show only a slight increase. Supporting data for the proposed increase is attached as Exhibit B.

Considerations Against Adoption

The major consideration against adoption is the increased cost to students.

Constituency Involvement

Because this is primarily a matter of recovering operational costs of providing a service, the constituency groups were not involved. The increases are recommended by the Director of Air Institute and Service and the Vice-President for Campus Services. The Dean of the School of Technical Careers and the Vice-President for Academic Affairs and Research concur with the recommended increases. The proposed increases have been discussed personally with many of the students and their parents as arrangements for enrollments have taken place.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That IV Code of Policy B-10 be and is hereby amended to reflect changes in charges for courses offered in the Flight Training program at Southern Illinois University at Carbondale, effective Fall Semester, 1979:
10. Charges for flight training, SIUC, effective Fall Semester, 1979:

<table>
<thead>
<tr>
<th>Course</th>
<th>Rates</th>
</tr>
</thead>
<tbody>
<tr>
<td>STC 201 - Primary</td>
<td>$1,395.00</td>
</tr>
<tr>
<td>40 hrs. Cessna 150</td>
<td>@ $23.00 $ 920.00</td>
</tr>
<tr>
<td>5 hrs. Simulator</td>
<td>@ 20.00 100.00</td>
</tr>
<tr>
<td>25 hrs. Flight Instructor</td>
<td>@ 10.00 250.00</td>
</tr>
<tr>
<td>25 hrs. Ground Instructor</td>
<td>@ 5.00 125.00</td>
</tr>
<tr>
<td>STC 203 - Basic</td>
<td>$1,337.50</td>
</tr>
<tr>
<td>47.5 hrs. Cessna 150</td>
<td>@ $23.00 $1,092.50</td>
</tr>
<tr>
<td>2.5 hrs. Piper Arrow</td>
<td>@ 38.00 95.00</td>
</tr>
<tr>
<td>10.0 hrs. Flight Instructor</td>
<td>@ 10.00 100.00</td>
</tr>
<tr>
<td>10.0 hrs. Ground Instructor</td>
<td>@ 5.00 50.00</td>
</tr>
<tr>
<td>STC 204 - Intermediate</td>
<td>$1,337.50</td>
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<tr>
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<td>@ $23.00 $1,092.50</td>
</tr>
<tr>
<td>2.5 hrs. Piper Arrow</td>
<td>@ 38.00 95.00</td>
</tr>
<tr>
<td>10.0 hrs. Flight Instructor</td>
<td>@ 10.00 100.00</td>
</tr>
<tr>
<td>10.0 hrs. Ground Instructor</td>
<td>@ 5.00 50.00</td>
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<tr>
<td>STC 206 - Instrument and Advanced</td>
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<tr>
<td>15 hrs. Piper Arrow</td>
<td>@ $38.00 $ 570.00</td>
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<tr>
<td>22 hrs. Cessna 172*</td>
<td>@ 28.00 616.00</td>
</tr>
<tr>
<td>10 hrs. Simulator</td>
<td>@ 20.00 200.00</td>
</tr>
<tr>
<td>32 hrs. Flight Instructor*</td>
<td>@ 10.00 320.00</td>
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<tr>
<td>32 hrs. Ground Instructor*</td>
<td>@ 5.00 160.00</td>
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<tr>
<td>STC 207 - Multi-Engine</td>
<td>$ 950.00</td>
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<tr>
<td>10 hrs. Cessna 310</td>
<td>@ $80.00 $ 800.00</td>
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<tr>
<td>10 hrs. Flight Instructor</td>
<td>@ 10.00 100.00</td>
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<tr>
<td>10 hrs. Ground Instructor</td>
<td>@ 5.00 50.00</td>
</tr>
<tr>
<td>STC 300 - Flight Instructor</td>
<td>$ 935.00</td>
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<tr>
<td>15 hrs. Cessna 150</td>
<td>@ $23.00 $ 345.00</td>
</tr>
<tr>
<td>5 hrs. Piper Arrow</td>
<td>@ 38.00 190.00</td>
</tr>
<tr>
<td>20 hrs. Flight Instructor</td>
<td>@ 10.00 200.00</td>
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<td>40 hrs. Ground Instructor</td>
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<tr>
<td>STC 301 - Flight Instructor</td>
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<tr>
<td>Multi-Engine</td>
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<tr>
<td>5 hrs. Cessna 310</td>
<td>@ 10.00 50.00</td>
</tr>
<tr>
<td>10 hrs. Ground Instructor</td>
<td>@ 5.00 50.00</td>
</tr>
</tbody>
</table>
Course Rates

STC 302 - Flight Instructor
Instrument
5 hrs. Cessna 150 @ $23.00 $ 115.00
5 hrs. Cessna 172 @ 28.00 140.00
10 hrs. Flight Instructor @ 10.00 100.00
25 hrs. Ground Instructor @ 5.00 125.00
$ 480.00

STC 400 - Airline Transport Rating
T.B.A.**
Instrument Rating Only
(Not a STC approved course)
27.5 hrs. Cessna 172 @ $28.00 $ 770.00*
10.0 hrs. Simulator @ 20.00 200.00
27.5 hrs. Flight Instructor @ 10.00 275.00
27.5 hrs. Ground Instructor @ 5.00 137.50
$1,382.50

*Additional hours have been added to this course due to new FAA requirements for the course.

**Rate depends on pilot experience and aircraft utilized.

The Chair recognized Mr. Clarence G. Dougherty, Vice-President for Campus Services, SIUC, who introduced Mrs. Barbara Benz, Assistant Director of the Air Institute and Service. Mr. Dougherty stated that Mr. Ronald Kelly, Director, was unable to attend the meeting. Mr. Norwood asked several questions relating to this matter, which included information to be sent to him regarding the proportionate difference of hours between SIU’s program and other comparable programs.

The Chair announced that this matter would be held over until the July meeting according to Board rules. Mr. Dougherty explained that there was a need to collect tuition for the Flight Training program and to publish the new rates. Mr. Isbell stated that there was a problem with parents coming to enroll students for the Fall Semester. Mr. Norwood moved that the rules be suspended and the matter be considered at this time rather than next month. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously. Mr. Norwood then moved approval of the resolution as presented.
The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously. Mr. Norwood suggested that the next time the rates change, the matter should be brought to the Board's attention at least one month early so the Board would not have to suspend its rules.

There were no Reports and Announcements by the President, SIUC, due to President Brandt's absence.

The following matter was presented:

POLICY ON ASSESSMENT OF STUDENT FEES IN SUPPORT OF STUDENT PROGRAMS
[AMENDMENT TO IV CODE OF POLICY A-2]

Summary

This matter proposes a Board policy for funding certain student programs from either voluntary fees or from a general student fee which supports a collection of such programs. Additionally, the policy indicates that, in the future, general student fees will be refundable only upon conditions requiring both the request of the individual student and the approval of the student's request by the University. General student fees as defined by the Board are those fees which "are mandatory fees assessed by term as a condition of enrollment in the university and for a special purpose." As written, the proposal would not jeopardize those programs which currently rely on a mandatory refundable fee, namely the Student-to-Student Grant Fees at SIUC and SIUE and the Student's Attorney Program Fee at SIUC.

Rationale for Adoption

The proposal has been developed in response to Board members' general concerns regarding so-called "mandatory refundable fees," and in response to a specific charge of the Chairman to the System Council to develop such a proposal. In February the duties of the System Council became the duties of the Chancellor and this proposal has consequently resulted. It has been developed in the Office of the Chancellor.

The Board has been requested on several occasions since 1972 to approve student fees of a type which is sometimes called a "mandatory refundable" fee. Such a fee fits within the category of general student fees, which are automatically assessed and which must be paid as a condition of enrollment. Its peculiar character has been that it is automatically refundable upon request after the beginning of the term for which a student has paid the fee. On each occasion when such a fee has been proposed, some Board members have voiced concern about the idea that a fee is on the one hand required to be paid and on the other automatically refundable. Certain legal questions have also been noted about the disposition of funds which were to be raised by this procedure.

The present proposal specifies alternatives for the funding of student programs and clarifies Board policy regarding the disposition of funds collected.
as general student fees. First, funding can come from fees which are truly voluntary with individual students electing to assess themselves the fee at the time of registration. Such a procedure would permit students to choose, term by term, whether or not to support a particular student program. A particular disadvantage of this method of funding is that it does not provide a continuing source of stable funding for on-going programs. In effect a referendum on programs supported by a voluntary fee would be held at the time of registration for each new term. Second, funding can come from allocations from a general student fee assessed to support a collection of student-oriented programs. In the second alternative, funding for new student programs could come from reallocation of those funds collected under the mandatory student activity type fees at SIUC and SIUE or, if reallocation is not acceptable, by increasing those fees to support new programs.

This second alternative places responsibility for funding of new student programs on students and their representatives and the University administrations who are fiscally responsible for such funds. It is anticipated that students and their representatives would play a primary role in determining whether proposed programs are of such value that funding should come from a mandatory fee source. The University administrations would, as they have in the past, bear principal fiscal responsibility for such funds and would, along with students, develop means of insuring adequate financial support for a new program during the start-up period of such a program. An example of such means might be a provision whereby a University administration would insure, within the limits of its authority, that a program would be funded for an initial period of three years and at the end of three years students and their representatives would evaluate the program and recommend that it either be continued for an additional specified period of time or discontinued. Such a procedure has been suggested in relation to certain proposed student programs at SIUE.

Considerations Against Adoption

Several concerns were raised regarding the proposal at the Board's May 10, 1979, meeting. One concern relates to the impact of the proposal on existing mandatory refundable fees. As indicated above the policy would have only a prospective application. A change in the funding mechanism for either the Student-to-Student Grant programs at SIUC and SIUE or the Students' Attorney Program at SIUC involves considerations not directly addressed in this matter and which are appropriately addressed separately. The most recent review of refundable fee practices was completed by the System Council in September, 1978.

Another concern expressed regarding the Board's adoption of a policy which limits the use of a mandatory refundable fee in the future to those fees already approved is that in approving such a policy the Board eliminates a method of funding student programs which has been used successfully in the past.

Constituency Involvement

This proposal, developed in the Chancellor's Office, was presented to the Board for discussion and reaction from student representatives, the Universities' administrative officers, and the Board at the Board's May 10, 1979, meeting. While no direct response from student representatives has been sought by the Chancellor's Office in regard to this proposal, student representatives from SIUC and SIUE
responded to questions regarding current mandatory refundable fee practices in 1978. Student reactions to the fee practices were generally favorable.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That IV Code of Policy A-2 be amended by the addition of the following statement as paragraph e:

e. Funding for student programs not specifically authorized by the Board of Trustees but developed to serve special student interests and activities will come either from fees individually and voluntarily assessed by students or student groups or from a general student fee assessed by the Board specifically to support a collection of such programs. As a matter of general policy, fees approved by the Board of Trustees will, in the future, be refundable only upon both the request of an individual student and the approval of the student's request by the University, as authorized by the Board of Trustees.

Dr. Brown commented as follows:

That when this item was presented to the Board a month ago, a review of the discussion revealed a certain amount of confusion on the part of many people about the specifics in the application of this matter. We had been asked to clarify the language to the extent we could and to bring the matter back to the Board. The chart, entitled SIU System Fees and Charges, dated June 14, 1979, (copy of which has been placed on file in the Office of the Board of Trustees) which I distributed, outlines the four major categories of fees that the University now utilizes, as follows: instructional fees, regulatory fees, charges for special noninstructional services and privileges, and charges in funded debt enterprises. Under instructional fees, there are three types—tuition fees, general student fees, and specific student fees. The policy that was presented to the Board last month dealt only with general student fees which is a small segment of the overall fee structure of the institution. The proposal presented last month amends the Board's policy on fees and charges to indicate clearly that funding for student programs not specifically authorized by the Board but developed to serve special student interests and activities will in the future come either from fees which are voluntary, that is, assessed by individual students to themselves, or from a general student fee assessed by the Board specifically to support a collection of such programs. Adoption of this proposal would eliminate the assessment of mandatory general fees which are automatically refundable simply upon the request of the student. Certain fees will be refundable. The Student Medical Benefit Fee at SIUC is refundable on the basis of demonstration of duplicate medical coverage. The Board currently allows exemption from or the refund of certain fees if it is certified by the Presidents that the course or courses in which the student is enrolled are conducted in a location so remote from regular instructional centers that the students enrolled will receive no substantial benefit from the program supported by the fees. The main distinction between these current practices and policies and this proposal is that mandatory fees will not be automatically refundable, but will be refunded only upon the request of the
student and the approval of the Universities. This policy has only a prospective application. There are three fees which are currently mandatory and automatically refundable: the Student-to-Student Grant Fee at both institutions and the Students' Attorney Program Fee at SIUC will not be affected by the policy. The mandatory refundable nature of these fees was reviewed in some detail by the System Council in 1978, and it was recommended then that because of special circumstances they remain in their current form, and I continue to support that recommendation. If future review of these fees revealed a capacity to change their nature as mandatory and automatically refundable without jeopardizing the programs they support, then recommendations that these fees be changed will be made to the Board. The overall fee practices of the institutions needed to be reviewed. Certain problems have arisen since these policies were adopted in 1973. One problem is that the Legislative Audit Commission Guidelines require that we take another kind of look at how these things are handled, and there has recently been established a federal law which requires that we establish public refund policies, and we do not have such policies at this time. Overall there are a number of things that need to be looked into in connection with our fee practices. This present proposal is one of a number of proposals regarding such things that will be brought to the Board.

President Shaw said he would like to support the recommendation for the creation of either mandatory or voluntary fees, and he thought that the staff had done an excellent job of attempting to reconcile what we would like to see for the future with past history. There was one item of concern and that had to do with how to define voluntary fee collection. This matter has been a particular concern to the student IPIRG group, and he believed that Mr. Stern would like to make a comment regarding this matter.

The Chair recognized Mr. Michael J. Stern, Student Body President, SIUE, who stated he would like to introduce Ms. Janet Matthews, coordinator of the IPIRG program on SIUE campus, and that she would like to give some additional information on this mandatory fee refundable system. Mr. Stern supported it as the constituency head of the Student Body.

Ms. Matthews stated the following:

My purpose here today is to present to you an alternative. That alternative is an additional type of student fee structure--one that would be used in conjunction with existing mandatory fees--one that would offer students some choice in the fee assessment process while allowing for the creation of worthwhile student ventures. This alternative fee structure, a voluntary fee which I will call a negative check-off, would work as follows: During registration, the student fee
card we receive would have all fees itemized. Those fees which are mandatory would be listed and show the amount to be paid. In addition, student organizations who have met certain guidelines (which I will speak to momentarily) would also qualify for a listing on the fee statement. The listing would be marked "optional"; if a student did not wish to contribute, she or he would check the accompanying box and would not be charged. In order to qualify for a negative check-off fee, student organizations would have to meet certain criteria: first, they must take the initiative to demonstrate support from the student body by two means—a petition drive and a campus referendum. In the petition drive, the group must obtain signatures of support from at least 20% of the enrolled students. Then, a majority of those students voting in a referendum on the question must cast affirmative votes. The second criteria would be that the organization satisfy the University administration that its purposes are educational and/or intended to serve recognized needs and interests of the student body. Certain bona fide student ventures would fit these criteria for obtaining a voluntary funding base, the most obvious one being IPIRG, with which I know several of you are familiar, and for which a great deal of student support has been shown. Other possibilities could include student food and book cooperatives, or a student-run video arts association. But I will leave that behind to talk about the final criteria that would accompany a negative check-off fee. To maintain financial accountability to the students and the University, any organizations funded through this voluntary system would undergo a yearly audit with copies to be made available to the University and students. Once an organization has qualified for a negative check-off fee, the University would act solely as a conduit or collection agent for these funds, received as a voluntary contribution for whatever organization. Any organization receiving funds would reimburse the University for costs incurred in the collection process. I believe this to be a simple procedure, one which depends largely on student initiatives and involves few, if any, headaches for the University. The students must, in effect, "sell" their venture, their organization, not only to the University, but, more importantly, to other students in order to appear on the term bill as a negative check-off. Then, those students involved must continue to prove the relevance of their organization to student interests so that a viable funding base may be maintained from year to year. Through this procedure, students would be given the chance to develop programs and organizations not currently served by the traditional mandatory student activities fee. The need for this additional type of fee structure is present, the vehicle itself has now been proposed. I have tried in this proposal to be short on rhetoric, and concentrate on practicalities, and it is my hope and the hope of many other students, particularly those who have done so much work to organize IPIRG, that the Board will see the merits of this proposal, and the importance of encouraging student initiatives, and agree to institute the voluntary negative check-off system.

President Shaw thought that what Ms. Matthews was suggesting and what he suggested was that in some specific way "voluntary" be defined, because it made a very great difference if "voluntary" means that you have to stand out and
see what collection you can obtain versus some kind of systematic way. It seemed to him that the Board at this point, if it chooses to define "voluntary" more specifically than just to say "voluntary," could either ask that the campuses do that on their own or ask that the Chancellor's Office attempt to arrive at a definition. He felt some necessity to have a definition so that action on the IPIRG proposal which was before him as President of SIUE could be taken. Before action could be taken, he needed some direction as to how the word "voluntary" should be defined.

Chairman Rowe stated that he wanted some guidelines and standards so that there will not be one hundred such check-offs being presented to the Board during the year's time.

Mr. Norwood asked Ms. Matthews how much it would cost the University for these voluntary collections. Ms. Matthews replied that she has not asked the administration of the University, but according to other universities around the country, the administrative costs runs usually two to four percent of the collected fees.

Mr. Elliott stated that he wanted to be clear that he had been against refundable fees from the beginning; he would prefer that each program be submitted and that the program either be made a part of student activities program or it not be made a part. He said that as far as refundable fees were concerned, the negative check-off to him was just another type of coercion using the University's fiscal collection services as an expense to the University to force students to pay something that really should be a part of student government.

Chairman Rowe asked if it would be acceptable to approve the item today with the understanding that the Chancellor and the two Presidents would attempt to work out a recommendation which either vests the authority for the guidelines in the Chancellor's Office or perhaps, even more hopefully, in the Office of the
two Presidents, with reporting capabilities back from the Presidents to the Chancellor and to the Board when any such determinations were being made.

Dr. Brown commented that the only necessity he would see for the matter coming back to the Board would be for a demonstration to the Board that it was a voluntary mechanism, but that could be done in any of a variety of ways without a formal action.

President Shaw stated that the institution could responsibly make decisions about what can be covered by the procedures Ms. Matthews had suggested and could very effectively deal with and evaluate any of the programs under the voluntary fee arena. He also suggested that it could be marketed in such a way that there would be no need to feel coercion: they do not have to stand in line; they do not have to say why; they do not have to do anything.

Mr. Huels said he thought Ms. Matthews' proposal was a very strong step toward something the Board had espoused support for, that is, that the student programs be voluntary, if possible. He suggested that a negative check-off offers to the Board everything it could possibly ask for because it would show in the collection process the student support that a particular program had.

Mr. Wright asked if he were correct in the assumption that the Student-to-Student Grant Fee, the Students' Attorney Program Fee, and the Student Medical Benefit Fee would remain intact and not be jeopardized by this proposal, and stated his understanding that if there was an organization that wanted to be funded, it has two ways of being funded: it has to sell itself to the student body and the students can support it voluntarily or it could go through the Student Activity Fee. Without objection, the Chair indicated concurrence.

After further discussion, Mr. Wright moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.
The following matter was presented:

**SALARY INCREASE PLANS FOR FISCAL YEAR 1980**

**Summary**

Board involvement in the development of the Annual Internal Budget for Operations begins, by Board policy, with the approval of salary increase plans for each University and the Office of the Chancellor. These plans do not intend to set forth specific salary recommendations for each employee, but rather to set forth general policies and parameters in which employee salary increases will be made. A report of salary increases made will be submitted to the Board for its information by its September meeting.

Salary increase plans have been prepared by each University and the Office of the Chancellor. They are attached for SIUE, SIUC, and the Office of the Chancellor as Exhibits A, B, and C, respectively. The plans have been developed on the basis of the percentage increase of salary funds appropriated by the state. As of this writing, the appropriation bill has been approved by the Illinois Senate and is under consideration by the Illinois House of Representatives.

**Rationale for Adoption**

Board policy requires approval of salary increase plans for each University and the Office of the Chancellor prior to the beginning of the fiscal year.

**Considerations Against Adoption**

None is known to exist.

**Constituency Involvement**

At SIUE, salary increase plans for faculty salary adjustments were developed by the University Senate, the academic Deans and Directors, and the President, SIUE. Salary increase plans for professional staff employees were developed by the Vice-President and Provost in conjunction with the Administrative Staff Welfare Committee of the University Staff Advisory Council. Salary increase plans for Civil Service range employees were developed by the Vice-President for Business Affairs in conjunction with the University Staff Advisory Council. Salary increase plans for persons holding assistantships were developed by the Dean of the Graduate School, the Vice-President and Provost, and the Vice-President for Business Affairs. Salary increase plans for student workers were developed by the Office of Student Work and Financial Assistance and the Vice-President for Student Affairs.

At SIUC, salary increase plans were developed by the President after receiving recommendations from the President's Budget Advisory Committee, which includes representation from all constituencies and from the President's staff.

Constituency involvement for the Office of the Chancellor is not applicable.

**Resolution**

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That Salary Increase Plans for Fiscal Year 1980, as presented (attached as Exhibits A, B, and C), be approved.
Salary Increase Plans for Fiscal Year 1980, SIUE

1. Guidelines for Faculty Employees

a. The full state appropriation for salary increases for faculty expressed as a percentage of the base shall be applied as cost-of-living and performance adjustments.

b. The cost-of-living adjustment shall be 8-1/2% of the first $1,300 of monthly salary.

c. The monies remaining after application of the cost-of-living adjustment shall be applied as performance increments which shall be computed uniformly as a flat percentage of monthly salary less $1,300.

d. Eligibility for increments as described in the foregoing shall be governed by (1) adequacy of performance and (2) other appropriate factors as determined by the Office of the Vice-President and Provost.

e. A faculty member whose performance is demonstrably inadequate shall be ineligible for both the cost-of-living adjustment and the performance adjustment.

f. A faculty member whose performance, though not demonstrably inadequate is no better than minimally satisfactory, shall not be eligible for the performance adjustment.

g. Unit recommendations concerning the eligibility of each faculty member for cost-of-living and performance adjustments shall follow from peer review conducted in accordance with formal unit guidelines and criteria. In the absence of such guidelines and criteria, current University guidelines on promotion and tenure may be used. Written notice and justification of all recommendations not to award cost-of-living or performance adjustments shall be provided to the faculty members affected and to the Office of the Vice-President and Provost by the appropriate Dean or Director.

h. Those faculty members who receive the full amounts possible for cost-of-living and performance but remain below the minima for ranks established for FY-79 will be brought to minimum for that rank by the use of reallocated monies.

i. Of the remaining reallocated monies available for salary adjustment, 60% will be used for equity and 40% for outstanding performance.

j. The Vice-President and Provost, in conjunction with the deans and directors, shall prepare guidelines for FY-80 that identify groups eligible for equity adjustment.
k. Outstanding performance awards ranging from $50 to $100 monthly on a one time nonrecurring basis for FY-80 will be used to reward outstanding, not simply good or adequate, performance. These awards will be made on the basis of recommendations by peers together with the concurrence of deans or directors and the Vice-President and Provost. Money for these awards will be distributed to units on the basis of FTE.

1. In the event the method of allocation described in b and c above proves detrimental to a unit, alternatives may be entertained by the Vice-President and Provost if in his judgment, such proposed alternatives have strong faculty support in the affected unit and if it can be demonstrated that such alternative plans are in the best interest of the unit and institutional achievement.

2. Guidelines for Administrative Staff Employees
   a. Each administrative staff employee whose performance has been demonstrably satisfactory shall be eligible for an increment equal to the percentage appropriated by the state.
   b. Administrative staff employees whose performance has been demonstrably unsatisfactory shall not be eligible for salary increment.
   c. Recommendations to the Vice-President and Provost concerning administrative staff increments will be made by appropriate supervisors, such recommendations to be based upon a process of review and evaluation.
   d. Reallocated monies available for merit/equity consideration will be distributed on the basis of guidelines prepared by the Vice-President and Provost in consultation with the Salary Committee of the Administrative Staff Welfare Committee of the University Staff Advisory Council.

3. Guidelines for Civil Service Range Employees
   a. Each Civil Service range employee will receive an across-the-board increase equal to the percentage increase in salary monies appropriated by the state.
   b. Merit or equity increases for Civil Service employees will be funded through reallocated funds under guidelines established by the Vice-President for Business Affairs.

4. Guidelines for Persons Holding Assistantships
   Graduate, teaching, and research assistantships will receive a $24.00 per month across-the-board increase. Assistantship ranges will be adjusted accordingly. Increases will be effective July 1, 1979.

5. Guidelines for Student Workers
   Student workers will receive an hourly rate increase to meet the requirements of the federal minimum wage law. Increases will be effective with the payroll period which includes January 1, 1980.
EXHIBIT B

Salary Increase Plans for Fiscal Year 1980, SIUC

1. Guidelines for Faculty and Administrative/Professional Employees

   a. Once the percentage of salary increase funds appropriated by the state is determined, each major University budgetary unit will receive that percentage of their salary base to distribute as raises on a merit basis.

   b. In any case in which a full-time employee receives an increase that is less than $75 per month or more than $325 per month, a letter of special justification will be submitted to the President.

2. Guidelines for Civil Service Range Employees, Except those at the School of Medicine in Springfield, Illinois

   a. The lowest range will be increased from $505 to $540 per month to stay ahead of the scheduled increase in the minimum wage standard. All other levels of ranges will be established at a five percent interval above the next lowest level. All range employees will be given the dollar amount by which their base moves as an across-the-board amount. Thus, those full-time employees in Pay Level I will receive $35 each and those in Pay Level XXVI will receive $95 each. In any exceptional case in which the performance is less than satisfactory this amount may be withheld to the extent it does not keep the individual below the base of the range. A detailed letter of explanation of unsatisfactory performance shall be provided the individual. The spread within a range will be increased from 40 to 42 percent.

   b. The remaining percentage of salary increase funds appropriated by the state will be utilized for increases based on merit.

3. Guidelines for Civil Service Range Employees, School of Medicine in Springfield, Illinois

   a. All salary ranges will be adjusted by approximately five percent. Each range employee will receive $30 per month plus any amount which may be needed to bring an individual up to the base of the adjusted range.

   b. The remaining percentage of salary increase funds appropriated by the state will be utilized for increases based on merit.

4. Guidelines for Graduate Assistants

   Graduate Assistant salaries will each be increased by the percentage of salary increase funds appropriated by the state.

5. Guidelines for Student Wages

   The student wage increase money will be used to meet the increase in the required minimum wage level at January 1, 1980. Current separation of pay levels will be maintained. Any money remaining will be used to increase the hours of student work available.
EXHIBIT C

Salary Increase Plans for Fiscal Year 1980, Office of the Chancellor

1. Guidelines for Administrative Staff Employees

   a. Funds equal to the percentage increase in salary monies appropriated by
      the state on the eligible administrative staff personnel salary base
      will be distributed.

   b. From this amount one-half will be distributed in equal amounts to each
      administrative staff employee as a cost-of-living adjustment.

   c. The balance of funds available will be distributed as merit increases.

2. Guidelines for Civil Service Range Employees

   a. Funds equal to the percentage increase in salary monies appropriated by
      the state on the eligible Civil Service range employees personnel salary
      base will be distributed.

   b. From this amount one-half will be distributed in equal amounts to each
      Civil Service range employee as a cost-of-living adjustment.

   c. The balance of funds available will be distributed as merit increases.

Dr. Brown explained that these proposed salary increase plans had been
developed at each institution and in the Chancellor's Office in response to the
practice of the Board to review these plans each year at this time.

Mr. Huels moved approval of the resolution as presented. The motion
was duly seconded, and after a voice vote the Chair declared the motion to have
passed unanimously.

The following matter was presented:
RAMP GUIDELINES FOR FISCAL YEAR 1981

Guidelines necessary to develop the RAMP (Resource Allocation and Management Program) submission for Fiscal Year 1981 are scheduled for Board review and approval at the June meeting. The guidelines include the percentage increments to be requested for salary and price increases in FY-81. They also identify other items for which special funding is appropriate, which includes specific needs to be documented by Special Analytical Studies. Along with new and expanded and improved program funding requests, which are handled in separate agenda items, these guidelines and special items will provide the framework for development of the FY-81 RAMP request. At the Board's September meeting the RAMP request will be submitted in summary form for approval, after which it will be submitted to the Illinois Board of Higher Education.

The guidelines here proposed have been developed concurrently with the new and expanded and improved program funding requests, thus providing an overall understanding of the total FY-81 budget request. This task involved a process beginning in the early part of March and ending in mid-May. Members of the Chancellor's staff met separately in late March and early April with SIUC officers, SIUE officers, and representatives from the SIUC School of Medicine to discuss budget request guidelines and funding requests for programs and for other special items. In mid-April members of the Chancellor's staff met with IBHE staff to share informally information on possible program and special requests and to obtain some sense of IBHE views and priorities for FY-81. In early May separate meetings were again held with University officers to relate the IBHE staff views and priorities to institutional needs and to discuss more definitively budget request guidelines, program requests, and overall budget requests parameters. By this time possible final outcomes of our FY-80 appropriations were also substantially determined.

The discussions with University officers and IBHE staff combined with a clearer understanding of our FY-80 appropriation bill led to the development of the guidelines proposed and outlined below, in which campus and System officers concur. The guidelines include the percentage increment to be requested for salary and price increases. Special price increases are proposed for utilities and library materials. The guidelines also provide for other special funding requests of $1,525,000 at SIUC and $305,000 at SIUE.

Salary Increases

Recommendation:

11.0 percent for all employees.

Rationale:

The 11.0 percent figure is the same as that requested in last year's RAMP submission. It is intended to offset the impact of inflation and to provide funding for partial catch-up of faculty and staff salary disparities. The necessity of additional salary increase funds to cover salary disparities is a statewide higher education problem. It has been explained and documented by the Illinois Board of Higher Education in studies presented to the Governor and the
Legislature. Thus, the need for catch-up funds is well established and known. Funding for a partial catch-up recognizes the present limitations of state resources and the realities of funding expectations. It is also meant to indicate that achievement of competitive salary levels will require additional funding in future budget years.

Price Increases

Recommendations:

8.0 percent for general price increases.
15.0 percent for library materials price increases.
22.0 percent for utility price increases.

Rationale:

The recommendation of 8 percent for items other than library materials and utilities is based in part on the current annual inflation rate and the expectation that it will not increase at any greater rate in FY-81. It is also based in part on this history of funding price increases and what can realistically be expected.

The recommendation of 15 percent for library materials is identical to the percentage increase we can most probably anticipate for FY-80. Purchasing experiences of the Universities indicate that continuation of this percentage increase in funding is justifiable.

The recommendation of 22 percent for utility purchases is made from estimates derived by the Universities. Predictions of utility price changes are even more difficult than predictions of general price changes because of the uncertainty of national energy policies and the impact of such policies on energy supplies and rate makers. Utility costs to higher education institutions have, however, more than doubled in the past five years. The IBHE has recognized the budgetary significance of this problem. In its FY-80 allocation of the Governor's budget it has provided for increases averaging 14 percent for coal-using institutions and 17.5 percent for those using natural gas.

Other Special Items

The RAMP procedure provides for requests for special budget needs that are non-programmatic in nature and cannot be accommodated through any of the preceding incremental guidelines. Special items totaling $1,525,000 for SIUC, including the SIUC School of Medicine, and $305,000 for SIUE are proposed for FY-81 and are outlined in the attached Exhibit A. Special Analytical Studies will be developed to support requests for funding for equipment replacement and repair, support costs for academic programs, and leased hospital space for the SIUC School of Medicine.
June 14, 1979

Of special concern is an item not included in present calculations for FY-81 budget funds. That item has to do with energy and related problems, and specifically, at SIUE, with transportation. Special studies are in work to determine what budgetary requests should be prepared in this area, and the review of these matters in September will include any adjustments which the situation calls for.

Retirement Contributions

It is recommended that funding for retirement contributions be requested at the full funding rate as determined by the State Universities Retirement System.

Conclusion

The budget request guidelines and estimates of new and expanded program requests fit within an overall budget request of less than 14 percent. This percentage increase represents one of the lower requests for the SIU System in recent years. It is a request level which faces funding expectations for higher education in a realistic manner. It recognizes and provides for priority funding needs of the Universities with the highest priority placed on faculty and staff salaries. It modestly and realistically provides for the effects of inflation, and it provides funding for various special needs of the Universities. Exhibit A, which presents estimated figures, summarizes the effect of the guidelines on estimated FY-80 appropriation levels for each University and the Office of the Chancellor. It also includes estimates of new and expanded program funding requests and proposed amounts for other special requests.
EXHIBIT A

Estimated Fiscal Year 1981 RAMP Submission
Using Proposed Guidelines and Anticipated Program and Other Special Requests

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Salary Increases
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<th>SIUE</th>
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Price Increases
General Price - 8%
Utilities - 22%
Library Materials - 15%
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New and Expanded Programs
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<tr>
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Other Special Requests
Equipment Replacement and Repair
Repair and Maintenance
Support Costs for Academic Programs
Leased Hospital Space
Civil Service Career Development
Waste Treatment Plant
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<td>$1,525</td>
<td>$305</td>
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Total - Other Special Requests
Total Increase
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<th>SIUC</th>
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<th>Chancellor</th>
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<tr>
<td>$12,743</td>
<td>$5,380</td>
<td>$86</td>
<td>$18,209</td>
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Percent of Increase
<table>
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<tr>
<th>SIUC</th>
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<th>Chancellor</th>
<th>Total</th>
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<tbody>
<tr>
<td>13.63%</td>
<td>13.51%</td>
<td>10.02%</td>
<td>13.57%</td>
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Dr. Brown explained that this matter was also in response to the pattern of review that the Board had established, and that out of the considerations that are presented here will come the specifics of our budget requests and our negotiations with the IBHE regarding these matters in order to eventually end up with an appropriation bill. He stated that these specific proposals reflected a large amount of coordination among the various elements of the two Universities and the Chancellor's Office and the Illinois Board of Higher Education, and they solidly reflected the needs and the considered judgments of those people who assess the resources necessary for the institution. He said that we had also accommodated in the general approach here the specific new program ideas (that had been generated at each of the two institutions) and the reasonable and moderate expansion of present programs; additionally, Special Analytical Study items were included in preparation for unique needs at the institutions. He explained that not included at this time was a figure estimate of the impact of a Special Analytical Study regarding energy and transportation needs that the institutions would be facing for Fiscal Year 1981, but that study was in work and it was planned to have that estimate incorporated in September when the Board will receive the specifics of the whole review. He concluded by remarking that all in all, the bottom line proposed percentage increase for the System represented by this work would fall between 13-1/2 and 14 percent; last year it was right at 15 percent.

Mrs. Kimmel moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matters were presented:
RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) PLANNING DOCUMENTS, FISCAL YEAR 1981 (PLANNING STATEMENTS, PROGRAM REVIEWS, AND NEW PROGRAM REQUESTS), SIUE

Summary

RAMP Planning Statements for SIUE indicate no substantial change in the institutional mission approved by the Board of Trustees last year and included in RAMP 1980. A series of specific programmatic elements, upon which the institution intends to focus activities during the coming year, are discussed. New program development plans for Fiscal Year 1981, and those under discussion for subsequent years, are also included in this portion of the document.

RAMP Program Review information includes a brief reiteration of the review processes at SIUE, a schedule for instructional and noninstructional, academic and nonacademic program evaluations, and the results of and actions undertaken as a consequence of program reviews.

New Program Requests for Fiscal Year 1981 include funding requests for one program (Certificate Program in Periodontology) which has received previous approval by the Southern Illinois University Board of Trustees but which has not been approved by the IBHE. The section also includes two new programs for which no funding is sought (Certificate Program in Prosthodontics; M.A./M.S., major in Ethnic and Cultural Studies) and two new programs for which supplemental state funds are requested (Master of Public Administration; B.S., major in Dental Hygiene.) The programmatic approval for these and preliminary budget requests for three of them constitute this section of RAMP 1981.

Rationale for Adoption

The institutional mission received Board of Trustees approval for RAMP 1980 and continues to articulate the objectives of SIUE. The program review procedures serve the institution adequately and are responsive to the requests of the Illinois Board of Higher Education. The new program requests are appropriate to the instructional thrust, and the funding levels requested are minimal to the needs of the programs.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The institutional mission statement contained in RAMP 1980 has been circulated for review. No modifications were suggested. Internal program review information is the result of extensive committee involvement through the Graduate Council and the Curriculum Council of the University Senate. New program requests were evaluated and ranked by appropriate committees of the University Senate, and recommendations from all functional areas were requested by the President. The President, SIUE, recommends adoption of the RAMP Planning Documents for Fiscal Year 1981.
Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, subject to authority reserved by this Board to make such modifications, changes or refinements herein as it deems appropriate in reviewing subsequent RAMP documents for Fiscal Year 1981, the RAMP Planning Documents for Fiscal Year 1981 for Southern Illinois University at Edwardsville be and are hereby approved as presented to the Board this date; and

BE IT FURTHER RESOLVED, That appropriate steps shall be taken to accomplish filing of the materials approved herein with the Illinois Board of Higher Education in accordance with prevailing practices of the Southern Illinois University System.

SOUTHERN ILLINOIS UNIVERSITY AT EDWARDSVILLE

New Program Requests for Fiscal Year 1981: Summary

<table>
<thead>
<tr>
<th>Program</th>
<th>Requested New State Appropriations</th>
</tr>
</thead>
<tbody>
<tr>
<td>Master of Public Administration</td>
<td>$ 49,700</td>
</tr>
<tr>
<td>Specialty Certificate in Prosthodontics</td>
<td>---</td>
</tr>
<tr>
<td>Specialty Certificate in Periodontology</td>
<td>8,000</td>
</tr>
<tr>
<td>M.A./M.S., Ethnic and Cultural Studies</td>
<td>---</td>
</tr>
<tr>
<td>B.S., Dental Hygiene</td>
<td>45,000</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>$102,700</strong></td>
</tr>
</tbody>
</table>
Southern Illinois University at Edwardsville is requesting programmatic approval for the following five programs, and supplementary state support for three of these:

**Master of Public Administration**

$49,700

This program would train students for a wide variety of public management situations, at various levels of government and with a broad range of specializations and interests. The program will foster the professional identity of such public administrators through the development of knowledge, skills, values and behavior important to managers in the public sector. It is expected that this program will, in the majority, attract mid-career adults desiring to insure their professional advancement. In order to make the program as accessible to such students as possible, it is expected that there will be an expansion of weekend scheduling of classes and the implementation of other non-traditional formats.

**Specialty Certificate in Prosthodontics**

No New Dollars

This two-year program is designed to graduate dentists eligible for examination and certification by the American Board of Prosthodontics and the Illinois Board of Dental Examiners. There are no full-time practicing prosthodontists in Southern Illinois. This program will assist in providing such care to Southern Illinois residents. The educational experiences of the DMD students will also be enhanced through their interaction with prosthodontic students and their exposure to more complex prosthodontic treatment.

**Specialty Certificate in Periodontology**

$8,000

This is a two-year program designed to graduate dentists eligible for examination and certification by the American Board of Periodontology and the Illinois Board of Dental Examiners. There are eight full-time periodontists practicing outside of the Chicago area in the State of Illinois. This is inadequate to satisfy the need for periodontal care. This program will also enhance the DMD curriculum through encouraged student interaction and through the provision of more complex, sophisticated periodontal treatment in the clinics.

**M.A./M.S., Ethnic and Cultural Studies**

No New Dollars

This program is a regionally oriented, diversified curriculum aimed at a deepening understanding of our cultural heritage and at developing expertise in its preservation and enhancement. The program is multi-disciplinary, with emphases in prehistory, ethnography and contemporary cultures. It is oriented toward an existing need for trained personnel in the areas of contract archaeology and cultural resource management, preservation of ethnic traditions, and enhancement of community life. The curricula are aimed at training students for particular career areas, as well as exposing them to a broad spectrum of orientations and problem solving techniques.
B.S., Dental Hygiene

This is a four-year program designed to graduate persons qualified for licensure as dental hygienists. The region has a hygienist-to-dentist ratio of 1:6. The statewide ratio is 1:3. This program will serve to improve the availability of hygienists and thus permit a more efficient delivery of dental care. The program will include a highly desirable interaction of the hygiene student and the dental student, enhancing the educational experiences of both.
Summary

This matter presents the New Program Requests section of the Fiscal Year 1981 RAMP Planning Documents. Approval is requested for the following programs:

- Bachelor of Science, Major in Small Business Management
- Master of Science, Major in Statistics
- Master of Social Work
- Doctor of Business Administration

Action is necessary at this time to adhere to the schedule of the Illinois Board of Higher Education, which calls for submission of New Program Requests by July 1, 1979. The total amount of new state resources requested is $153,750.

Rationale for Adoption

Justification for these programs may be found in the attached program summaries and also in the detailed program requests in the notebooks. Each proposal has the support of the respective departmental executive officer and faculty.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The Bachelor of Science, Major in Small Business Management, was submitted by the Office of the Dean, College of Business and Administration, on behalf of the faculty of that unit. This proposal has been approved by the Dean of the College of Business and Administration and by the Undergraduate Teaching and Curriculum Committee of the Faculty Senate.

The Master of Science, Major in Statistics, located in the Department of Mathematics, was submitted by the Departmental Executive Officer of the Department of Mathematics on behalf of the faculty in that department. The proposal has been reviewed and approved by the Graduate Council, the Dean of the College of Liberal Arts and the Dean of the Graduate School.

The Master of Social Work proposal emanated from the faculty and Director of the Social Welfare program in the Division of Social and Community Services, College of Human Resources. Following consideration by the Divisional Director, Graduate Committee and Dean of the College, the proposal was reviewed and approved in the Graduate School by the Graduate Council and the Dean.
The Doctoral Program Committee of the College of Business and Administration submitted the Doctor of Business Administration proposal to the Dean of the College following approval by the graduate faculty of the College. This proposal also was approved in the Graduate School by the Graduate Council and the Dean.

Each of these proposals has been reviewed by and has the approval of the Vice-President for Academic Affairs and Research and the President, SIUC.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the New Program Requests section of the Fiscal Year 1981 RAMP Planning Documents as presented herewith is approved, subject to the Board's authority to modify these requests in subsequent Fiscal Year 1981 budget considerations; and

BE IT FURTHER RESOLVED, That this action of the Board of Trustees be transmitted to the Illinois Board of Higher Education for consideration.

SOUTHERN ILLINOIS UNIVERSITY AT CARBONDALE

New Program Requests for Fiscal Year 1981: Summary

<table>
<thead>
<tr>
<th>Program</th>
<th>Requested New State Appropriations</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bachelor of Science, Major in Small Business Management</td>
<td>$29,700</td>
</tr>
<tr>
<td>Master of Science, Major in Statistics</td>
<td>---</td>
</tr>
<tr>
<td>Master of Social Work</td>
<td>67,900</td>
</tr>
<tr>
<td>Doctor of Business Administration</td>
<td>56,150</td>
</tr>
<tr>
<td>Total</td>
<td>$153,750</td>
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</table>
The Bachelor of Science degree program with a major in Small Business Management is for students who are preparing to enter the field of small business. The program is designed to cover the primary areas of identifying small business opportunities, financing the small business and managing the firm as a going concern. Additional emphasis is placed on the area of taxation and governmental regulation as they relate to the small business. This program will offer students the opportunity to major in an area of study not currently available in the State of Illinois. It is expected to attract a number of students to the small business sector of the economy and to contribute to the improvement in the performance rates of the small business, particularly in Southern Illinois. It will prepare future small business managers to compete and survive more effectively in a dynamic, competitive environment. The request for new state appropriations totals $29,700, which includes .75 staff-year faculty position and one staff-year graduate assistant position, and support costs of $1,900.

The Master of Science degree program with a major in Statistics is proposed by the Department of Mathematics in the College of Liberal Arts. Statistics has now become an indispensable tool in all scientific work. Agriculture, economics, biology, geology, education, psychology, and engineering are some examples of areas in which statistics has been extensively applied. The Department of Mathematics has the well-qualified personnel experienced in supervising graduate level training to implement the master's degree in statistics, and has been offering the courses for several years.

The objectives of the program are to provide students with the academic background necessary to work successfully as professional statisticians in government and industry, and to prepare some students for Ph.D. candidacy in statistics. The program will require a minor in another discipline which will help students to appreciate statistical problems in applied areas and improve their capabilities in communicating with researchers. The presence of such a minor on the student’s transcript is also expected to enhance the student's marketability.

No new state resources are being requested and no additional space facilities or remodeling of existing facilities will be needed to implement this program.
Master of Social Work

The primary objective of the Master of Social Work degree program is preparation for the advanced professional practice of social work, with an emphasis on the rural setting. Social work as a profession deals with problems and conditions which limit social functioning through the promotion of social and institutional change and the provision of opportunities which enhance social functioning of individuals, families, groups, organizations, and communities. Social work practice in a rural setting differs in a variety of important ways from an urban setting. The ability of social workers to function as generalists skilled in multiple modalities is a prerequisite for rural practice. Such workers must be able to adapt to local patterns, and through self-direction to assess and modify their performance. The rural practitioner must also actively pursue his own growth and development and is dependent on his graduate education to equip him for self-directed practice. This program will also serve as a resource for the continuing professional and career development of the rural practitioner. The FY-81 budget request for new state resources is for a total of $67,900, of which $56,200 is for recurring personnel service funds and $11,700 for recurring support costs. Additional personnel support costs totaling $53,300 are projected for FY-82. No additional space facilities or remodeling of existing facilities will be needed to implement this program.

Doctor of Business Administration

The Doctor of Business Administration degree program is offered in the College of Business and Administration. The objectives of the Doctor of Business Administration program are to prepare candidates for academic careers in business colleges and management careers in profit and non-profit organizations. The doctorate is broad-based within the college, but successful candidates must demonstrate in-depth business knowledge and high research potential.

The proposed program is the only broad-based doctoral business program in the state or area. It is comparable to successful programs at some other universities in that it provides a strong methodological base for analysis and builds upon a widely accepted core in business and administration. It differs in that it is a college-wide degree. Other doctoral programs typically offer a major concentration in one functional area (accounting, administrative sciences, finance, or marketing). That type of program may provide little perspective on the business as a whole. The proposed degree is integrative across the four functional areas, and it offers sufficient concentration for high proficiency in one area. In this manner, the students prepared for either an academic or business career. Even more important, the student is prepared to shift career emphasis after graduation. Statistics indicate that a large number of persons do in fact shift career emphasis. Thus the proposed program does have the potential to attract students from a wide geographic area and with a wide range of interests.
A total of five new faculty are required to support a doctoral program in Business Administration to develop and staff the courses necessary to offer the planned major areas of study. Two of the five new faculty should be added in the initial budget year; two additional staff will be required in the second year, and another in the third. The FY-81 budget request for new state resources totals $56,150. Additional new state resources of $37,900 will be requested for FY-82, $22,425 for FY-83, $11,000 for FY-84, and $10,000 for FY-85.

Mr. Van Meter expressed the hope that at an appropriate time the Board could set aside time to review new program requests so that the Trustees would have some personal knowledge, and to do so before the requests go to the IBHE.

Dr. Brown commented that the Chancellor's Office had in draft form a long-range academic planning set of procedures which would allow for precisely this kind of review; that we will review the procedures with the campuses and a document will be brought to the Board for its approval, hopefully in September.

Chairman Rowe requested Dr. Brown to send to the members of the Board the IBHE agenda item #9 entitled, Report of Public University Program Reviews Conducted in FY-78; he had found this item to be of interest, particularly when they tallied up the review of the existing programs and those that had been eliminated by universities for a total of 66 programs eliminated: University of Illinois eliminated 11; Board of Governors eliminated 30; Board of Regents eliminated 23; and Southern Illinois University eliminated 2. He said he thought it would be well for the Board to know why SIU eliminated so few programs.

After further discussion, Mr. Van Meter moved approval of the resolutions as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Dr. Brown read the following matter:
RECOMMENDATION FOR APPOINTMENT OF ACTING PRESIDENT, SIUC

In response to my request on April 17 for names of people considered qualified to serve as Acting President at SIUC, constituency groups provided me before May 16 with lists presenting a total of eleven different names. Six of those names appeared only once; the others were cited by two or more constituencies. In addition, I received a written suggestion from an individual which added a twelfth name to the total number. Before May 16 I conferred in individual sessions with each of the Vice Presidents and with the Dean and Provost of the School of Medicine, seeking particularly their perceptions of the needs of the University during the period of an interim presidency. Beginning on May 11 and over a period of about two weeks I conferred with all but one constituency head about the qualifications of the persons their groups had suggested and about their perceptions of the tasks facing an interim president. I could not establish contact with the sixth constituency head to arrange a meeting. In the period since mid-May, I have conferred with those people whose names appeared on more than one constituency list of suggested names and with the person named by the Faculty Senate regarding the potential of the assignment and their views of the tasks ahead. During the entire period since April 17, I have also met with, received mail from, and conducted telephone conversations with many people interested in passing on to me their diverse comments and impressions about the matter of the acting presidency. To all those people who gave me their time, their thoughtful comments, and their understanding in this task, I wish to express my gratitude and appreciation.

This relatively intensive review with a cross-section of the University community has produced two considerations about the needs of the University which I feel are of prime importance at this time. There is a generally felt need for assurances of continuing stability within the affairs of the University community. And there is also a sense of progress about the activities and thrust of the institution in many areas which people wish to nurture and to continue.

These two considerations have largely governed my review for possible recommendations for the acting presidency.

In making my determination of a single name from among those which have come to me, I have sought to assure the least disruption in the ongoing affairs of the University, to assure stability and continuity in University administration and leadership, and to utilize skills available through experience and informed awareness of the responsibilities of the presidency. These considerations have led to my recommendation that Dean Hiram H. Lesar be appointed as Acting President of Southern Illinois University at Carbondale, effective July 1, 1979.

Dr. Brown stated that if the Board found this recommendation acceptable, he had a proposed action to carry it out.

Mr. Elliott moved approval of the recommendation that Dean Hiram H. Lesar be appointed as Acting President of Southern Illinois University at
Carbondale, effective July 1, 1979. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Dr. Brown read the following resolution:

APPOINTMENT OF AN ACTING PRESIDENT OF SOUTHERN ILLINOIS UNIVERSITY AT CARBONDALE

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, upon the recommendation of the Acting Chancellor, Hiram H. Lesar be and is hereby appointed Acting President of Southern Illinois University at Carbondale, effective July 1, 1979, to serve at the pleasure of a majority of the Board or until such time as a permanent President is appointed and assumes his/her duties, and his salary is fixed at $60,000 per year with perquisites to be provided as specified and agreed upon by the Acting President and the Chairman of the Board and the Acting Chancellor.

Mr. Elliott moved approval of the resolution as presented. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Stephen G. Huels, Kevin K. Wright; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Reports and Announcements by the Acting Chancellor of the SIU System, Dr. Brown said he thought it was appropriate to recognize formally that President Brandt was absent because of the illness of his wife. Dr. Brown pointed out the rendering of the School of Law Building which had been received from the Capital Development Board. Under Legislative Activity, he stated that our appropriation bill did receive a do pass from the House Appropriations Committee, and it was his understanding that the leadership plans to pass these bills through the third reading to adoption on a relatively rapid basis. He continued that our bills involving capital projects have not fared so speedily nor well although there has been acceptable progress in connection with the Multi-Purpose Building for SIUE; the Student Welfare Fund projects bill will be amended into the Capital Development Board bill; he anticipated that the Multi-Purpose Building project would receive a
June 14, 1979

high priority next year; and the Davies Gymnasium bill was under consideration of the Capital Appropriations Committee in the Senate. Dr. Brown distributed a Report on State Legislation, dated June 12, 1979, a copy of which has been placed on file in the Office of the Board of Trustees. He commented that this report was only 20 pages long whereas last month the report was 44 pages long, which showed the mortality rate of bills in the Legislature these days.

The following matter was presented:

GENERAL STUDENT FEE RESTRUCTURING AND INCREASE: ABOLITION OF THE STUDENT WELFARE AND RECREATION TRUST FUND FEE, ABOLITION OF THE STUDENT ACTIVITY FEE, AND CREATION OF A NEW STUDENT WELFARE AND ACTIVITY FEE, SIUE [AMENDMENTS TO IV CODE OF POLICY C-2, 9, 16]

Summary

This matter proposes a general restructuring and increase of student fees at SIUE to be effective Fall Quarter, 1979. The restructuring involves the following:

1. The Student Welfare and Recreation Trust Fund Fee will be abolished.
2. The existing Student Activity Fee will be abolished.
3. A new Student Welfare and Activity Fee will be established which will have specific subfees identified within it for each activity or service to be funded by it. The fee will be $19.30. Each subfee category within the new SWA Fee will have an advisory committee established for it.

Rationale for Adoption

The recommendations presented in this matter have been developed in the course of a general review of student fees and their uses initiated by the SIUE Student Senate in fall, 1978.

Abolition of the existing Student Welfare and Recreation Trust Fund Fee is responsive to concerns about the continued viability of the fee. Positions taken by the Auditor General and the Legislative Audit Commission make the future usefulness of the fee doubtful. For several years revenues from the SWRF Fee have supported the operation of recreation programs and facilities at SIUE. These programs and facilities will be placed on a stable funding base through the new Student Welfare and Activity Fee proposed herein.

The new Student Welfare and Activity Fee proposed will support student activities, services, programs, and facilities at SIUE. The subfees proposed under the new SWA Fee will indicate to students more clearly and precisely how
their student fee monies are spent; will provide for greater accountability of
fee usage; and will stabilize the funding for program and service areas. Each
subfee will support an area of programs, services, activities or facilities
previously supported by revenues from the Student Activity Fee and the Student
Welfare and Recreation Trust Fund Fee. Each subfee area will have established
for it an advisory committee. These advisory committees will review and recommend
on budget requests, provide general advice and guidance to the programs or services
in their area, and work to avoid the duplication of programs, services, and
activities. The specific composition of each advisory committee will be recommended
by the Student Senate in consultation with the directors of appropriate program
and service units, and will be approved by the President, SIUE.

Following is a comparison of the existing and proposed fee structures
for the fees affected by this matter:

<table>
<thead>
<tr>
<th>Current Fee Structure</th>
<th>1-5 hours</th>
<th>6-11 hours</th>
<th>12 hours or more</th>
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<tbody>
<tr>
<td>Student Activity Fee</td>
<td>$6.30(1)</td>
<td>$8.40(1)</td>
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<tr>
<td>SWRF</td>
<td>3.00</td>
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</tr>
<tr>
<td></td>
<td>$9.30</td>
<td>$12.90</td>
<td>$16.50</td>
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(1) Includes across-the-board $4.15 for Student Medical Benefit

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<tr>
<th>Proposed Fee Allocation</th>
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<tr>
<td>Student Welfare and Activity Fee:</td>
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<td></td>
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</tr>
<tr>
<td>Student Activities and Organizations</td>
<td>$ .80</td>
<td>$ 2.15</td>
<td>$ 2.15</td>
</tr>
<tr>
<td>Student Programming</td>
<td>.95</td>
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<tr>
<td>Student Government</td>
<td>.75</td>
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<tr>
<td>Recreation Programs</td>
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<tr>
<td>Publications</td>
<td>.65</td>
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<td></td>
<td><strong>$10.55</strong></td>
<td><strong>$19.30</strong></td>
<td><strong>$19.30</strong></td>
</tr>
</tbody>
</table>

The proposed fees will generate approximately $599,000 in FY-80 compared
to $485,701 in projected FY-80 revenue from the existing fee structure. The
increases in revenues will support the Student Legal Services program, the
I.P.I.R.G. program, and the programs and services of the student government.

The new SWA Fee is prorated for only the 1-5 hour category in order
to accommodate continuing education students registering for only one course. No
significant impacts on enrollment are anticipated as a result of not prorating the
fee for the 6-11 hour category.
Considerations Against Adoption

Several changes have been made in the final recommendations presented herein from the proposal originally submitted by the Student Senate. Principal changes are as follows: the students proposed that the new SWA Fee be a flat charge with no proration for any hours category. This was not accepted because of the anticipated impact it would have on efforts to expand continuing education programs. Funding for recreation programs through the Recreation Programs subfee has been increased approximately $10,000 in accord with projected needs of those programs. The Publications subfee of the new SWA Fee will support the operations of The Alestle and not be a general operating fund for student publications as initially proposed by the students.

Constituency Involvement

This matter was initiated by the Student Senate, SIUE. It is recommended for adoption by the Vice-President for Student Affairs, the Vice-President for Business Affairs, and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective Fall Quarter, 1979, IV Code of Policy C-2, 9, and 16 be and are hereby amended to read as follows:

C. Southern Illinois University at Edwardsville

2. Fee schedule for Southern Illinois University at Edwardsville:

<table>
<thead>
<tr>
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<th>1-5 hours</th>
<th>6-11 hours</th>
<th>12 hours or more</th>
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<tbody>
<tr>
<td>Athletic Fee</td>
<td>$ 6.00</td>
<td>$12.00</td>
<td>$18.00</td>
</tr>
<tr>
<td>Textbook Rental Fee</td>
<td>4.00</td>
<td>7.00</td>
<td>10.00</td>
</tr>
<tr>
<td>University Center Fee</td>
<td>18.50</td>
<td>22.00</td>
<td>25.50</td>
</tr>
<tr>
<td>Student-to-Student Grant</td>
<td>1.50</td>
<td>1.50</td>
<td>1.50</td>
</tr>
<tr>
<td>Student Welfare and Activity Fee</td>
<td>10.55</td>
<td>19.30</td>
<td>19.30</td>
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</tbody>
</table>

16. The Student Medical Benefit Fee at Edwardsville (assessed as part of the Student Welfare and Activity Fee at Edwardsville), effective Fall Quarter, 1979, shall be $4.15 per quarter for all students at the University who are assessed the Student Welfare and Activity Fee.

President Shaw said that because of the previous decision made by the Board on assessment of student fees in support of student programs, that this matter should eliminate IPIRG from the Student Welfare and Activity Fee; hence each of the fee allocations for the Student Welfare and Activity Fee would be reduced by $1.50. (The above matter has been changed accordingly.)
Mr. Huels moved approval of the resolution as altered. The motion was
duly seconded, and after a voice vote the Chair declared the motion to have
passed unanimously.

The following matter was presented:

APPROVAL OF SITE: MULTI-PURPOSE BUILDING, SIUE

Summary

This matter approves the site selection recommendation for development
of the Multi-Purpose Building at SIUE.

A map showing the various sites considered including the recommended
site is appended as Exhibit A.

Rationale for Adoption

During the planning and development stages for the Multi-Purpose Building
the project architects, William R. Thompson Associates and Caudill, Rowlett, Scott
Architects and Engineers, assessed five potential building sites on the SIUE campus
for the Multi-Purpose Building. The recommendation presented herein to proceed
with planning to construct the building on Site B, located east and slightly north
of the Bubble Gym facility, is a result of that study process.

The reasons for selection of Site B are as follows: the site is close
to existing utility lines and the cost projection for utility extensions is well
within budget parameters. The site is in close proximity to other campus buildings
and would permit easy access for pedestrian traffic. The site will provide
approximately ten or eleven acres adjacent to the building for playfields and/or
parking facilities. Existing parking lots behind the Communications, Science, and
Library buildings would be immediately available at this building site. The site
is adjacent to existing outdoor playfields and the Bubble Gym which are currently
utilized for instruction and recreation purposes. The only identified dis­
advantage to Site B is the possibility of needing additional room for outdoor
playfields. These could, however, be located in the area shown as Site A which
is relatively close to the recommended site.

Copies of the architect's report, Analysis of Sites: Multi-Purpose
Facility, Southern Illinois University at Edwardsville, have been submitted to
the Board's Architecture and Design Committee, and a copy has been placed on file
in the Office of the Board of Trustees. A copy is attached for information.

Approval of this recommendation will permit the Capital Development
Board to proceed with the development of plans and specifications for the
Multi-Purpose Building.

Considerations Against Adoption

University officers are aware of none.
Constituency Involvement

This matter was initiated by the Vice-President for Business Affairs, SIUE. The various sites under consideration were presented to the University community by the architects in open discussions and hearings on May 15, 1979.

The SIUE planning committee for the Multi-Purpose Building has approved the recommendation of Site B. Approval of Site B is recommended by the Vice-President for Business Affairs, the Vice-President for Student Affairs, the Vice-President and Provost, and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the recommendation to construct the Multi-Purpose Building at Southern Illinois University at Edwardsville at Site B as shown on the attached Exhibit A be and is hereby approved; and

BE IT FURTHER RESOLVED, That this action be communicated to the Capital Development Board of the State of Illinois as the recommendation of this Board.

Mr. Van Meter expressed interest in two things about this site: since the suggested sites were not any of the sites that were included in the original long-range plans of the University and there had been a change in the program, he had wanted to satisfy himself as to why the changes were made, and he had found out that there was great logic to Site B being recommended. He said that the staff had done an exceptional job in reviewing this matter, looking at all the pluses and minuses, and that he thought the Board could be very comfortable with the recommendation. Accordingly, Mr. Van Meter moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the President, SIUE, President Shaw commented that there had been very solid support from both sides for the Multi-Purpose Building to be one of the high priorities for the State of Illinois for capital projects for Fiscal Year 1981. He added that in terms of planning, this does not represent in any way a setback: the first amount of money for planning has been released by the Governor's Office; we have had an assurance in our discussions with the Bureau of the Budget and the Governor's Office that the second
and third phase of the planning money will be released probably in July and October; and if commitments made to the University are met, by July of next year the planning will be completed and we will be in a position to move into the construction phase.

President Shaw announced that as of May 25, admissions were up 22 percent; that is, the number of persons who have indicated a desire to enroll and have formally filled out all the papers amounts to an additional 343 students over last year. He stated that it was still too early to tell whether a better job was done on getting people to come here or whether this increase represents people who were coming here anyway and have applied earlier.

President Shaw then undertook to prepare the Board for a proposal in the area of energy. He reminded the Board that because of historical reasons, SIUE had been denied housing, and that area was not one where one can get public transportation; therefore, the impending gas shortage and the increase in the price of gasoline will impose a tremendous burden on the SIUE population, and so its RAMP proposal will deal with some suggested ways that this might be handled. Along the same lines, he said that immediate plans were being made so that if there was a serious crisis during the next academic year for which there was no funding, they would be able to deal with it: preliminarily, academically he planned to go on a four-day academic calendar during the last months of the summer term and was also giving serious consideration to the winter quarter going to a four-day academic week simply to see how it might work. He suggested that this procedure would give SIUE the time for testing in a non-emergency way practices which might become necessary should SIUE at some other time be required to go to a four-day week.

President Shaw wanted to say publicly that the past constituency heads at SIUE had his utmost respect and thanks, and speaking of Dr. Panos Kokoropoulos,
Dr. Arthur Stahnke, Mr. James P. Rotter, and Mr. Tom Werner he commented that this had been an outstanding year for the governance system. President Shaw said that on June 1, he had informed the University community that they were now operating under a new University governance system. Since January 1, he said they had been working with a committee of faculty, staff, and students to revamp the present governance system, and after hearings and reactions from the University community, he had sought formal reactions to the proposal from the three constituency bodies, which all were very positive. Other positive accomplishments of the University Senate were enumerated as follows: a new faculty grievance procedure; a student academic grievance procedure; a student conduct code; appraisal of work performances of the President, Vice-Presidents, and Deans; an Educard program; policies governing student work; revised academic standards; creation of the University College; and many others. He added that the Faculty Senate was busy rewriting its constitution, and it has been heavily involved in the salary proposal which the Board approved. He also noted that the Student Senate had been occupied with the student fee revision that the Board approved, which he thought was a very vital step forward in establishing some accountability for the fees, and it had done a great deal of administrative reorganization and had attempted to develop standards of operation and goal setting so that they can be accountable public agents. He continued that the University Staff Advisory Council had participated in the changes in their bylaws and constitution and their election procedures, and also in the salary recommendations and in the University governance change. President Shaw said he wanted to thank these bodies publicly for their hard work and that it made him feel very confident about the future with that kind of commitment coming from the constituency bodies.

Chairman Rowe said along that same line, the Board wanted to publicly recognize the service given by the two Student Trustees during this past year,
who have indeed set a really tough act to follow. He stated that in his eight years on the Board he had never seen more responsible actions by Trustees of any kind, and certainly Student Trustees, than these two young men; Steve Huels and Kevin Wright have really given above and beyond the call of duty. He requested the two Student Trustees to come forward, and he presented them with a certificate as a token of the Board's esteem and thanks to them for really yeomen service this past year.

Mr. Van Meter commented that he thought the Student Trustees had done the impossible; the Board had even listened to them, and in fact the Board had done some of the things that the Student Trustees had asked or suggested. He said that the Student Trustees had been sort of leaders among the group, which was a real compliment.

Mr. Huels said he remembered that after the first Board meeting he had remarked to Mr. Van Meter that he had only ten more to do, and now that he had reached the last one, he realized again that it just went too fast. He remarked that he should probably say to the new Trustees that will be coming on the Board that the Trustees have been an incredible group to work with, and he respected and loved them all; they had been an incredible influence in his development, and this year had been an experience that he would always remember.

Mr. Wright said that when he first came to the Board, after reading various newspaper accounts and talking to some of his colleagues at Carbondale, he came with quite a bit of suspicion and cynicism about how the Board operated and what kind of individuals they all were, but as he leaves the Board he can say with all confidence that the suspicion and cynicism that he had toward the Board had vanished, and he had the utmost respect for this Board. He said he did not believe that there was another governing board in public higher education in this state that could equal this Board in dedication and concern for its
institutions, nor people more responsive to various concerns whether it be student or faculty than this Board. He said that his parents were probably sick and tired of hearing him talk about the SIU's Board of Trustees, but he does it with so much pride because it was an incredible group of people who were dearly and very concerned and dedicated to this institution, and he thought we were very fortunate to have this group notwithstanding some of the criticism that we often hear.

Mr. Norwood thanked the University community for the kindness and concern shown in the recent death of his father-in-law.

Chairman Rowe commented that they had recognized President Brandt's absence here today, and they did wish Esther Brandt their very best wishes and their prayers are with her in her recovery from her recent illness.

The Chair announced that a news conference would be held immediately following the Board meeting in the International Room of the University Center, and that after lunch, which had been scheduled for noon in the Mississippi Room, the Board would meet with the Chancellor Search Assistance Council.

Mr. Norwood moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 11:45 a.m.

Alice Griffin, Assistant Secretary
A special meeting of the Board of Trustees of Southern Illinois University convened at 1:00 p.m., Saturday, June 23, 1979, in Room 148 of the Henry VIII Inn and Lodge, 4690 North Lindbergh, St. Louis, Missouri. The regular Chairman and Secretary being present, the meeting was called to order.

The following members of the Board were present:

- Mr. Ivan A. Elliott, Jr.
- Mr. Stephen G. Huels
- Mrs. Carol Kimmel, Secretary
- Mr. William R. Norwood, Vice-Chairman
- Mr. Harris Rowe, Chairman
- Mr. A. D. Van Meter, Jr.
- Mr. Kevin K. Wright

The following member was absent:

- Mr. Wayne Heberer

The Secretary reported a quorum present.

Dr. Keith Sanders, Chairperson of the Chancellor Search Assistance Council, and Mrs. Alice Griffin, Assistant Secretary of the Board of Trustees, also attended.

Chairman Rowe moved that the Board go into executive session to meet with candidates for the position of Chancellor, to adjourn directly from the executive session with no action being taken, and no further open meeting. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 6:45 p.m., Sunday, June 24, 1979,

Alice Griffin, Assistant Secretary
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