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Vol. 19, No. 5 March 1, 1988

MEMO TO: The University Community

FROM: Earl Lazerson 21

SUBJECT: Fiscal Year 1989 State Operating Budget

On January 14, 1988, Gov. James R. Thompson informed William Browder, Chairman of the Illinois Board of Higher Education (IBHE), that the higher education budget he planned to recommend to the General Assembly for Fiscal Year 1989 would include no new resources from the state's General Revenue Fund (tax revenues). He asked that the IBHE, working with the higher education community, recommend a specific allocation of this level for all higher education institutions, programs and agencies. Governor Thompson further stated:

"My budget reflects funding the State Universities Retirement System at the FY-88 payout level of 44% and any additional costs that this may entail must be accommodated in the mark. Additionally, I request that every effort is taken to minimize the adverse effect rising tuition charges have had on the ability of the Monetary Award Program and other financial aid programs to assist disadvantaged students."

On February 2, 1988, Governor Thompson reiterated this message in remarks made to a joint meeting of the IBHE and the Illinois State Board of Education. He also explained at this meeting the complex series of events, including the failure of efforts to implement a tax increase last year, which led to his recommendations.

Governor Thompson's budget recommendations for higher education, taken as a whole, include General Revenue Fund resources equal to those in FY-88. However, his directive that the IBHE increase resources within this level allocation to the State Universities Retirement System and to state financial aid programs means that General Revenue Fund resources will have to be reallocated from other sectors of the higher education community to meet these needs.

Today, based on the Governor's directive, the IBHE approved staff recommendations for allocation of Governor Thompson's FY-89 budget at the level he had proposed. For SIUE, the allocation will provide a state operating budget of \$55,864,800. That figure represents a reduction of \$311,600 from the current year (FY-88).

The steps leading from our FY-87 budget to the Governor's recommendation for FY-89 are specified below:

Southern Illinois University at Edwardsville

Operating Budget Analysis - FY87 through FY89

					Governors' Level	
	SIUE Submission	IBHE Recommendations	Governor's Level with Tax Increase	No Tax Increase	4% General Revenue Reduction	<u>Veto</u> <u>Session</u>
FY87 Budget	\$56,506,610	\$56,506,610	\$56,506,610	\$56,506,610	\$56,506,610	\$56,506,610
FY88 Increases and Adjustments Base Adjustment Salary Increase General Cost Increase Operations & Maintenance Program Support	4,992,400 754,500 77,900 2,199,600	(285,600) 2,372,200 525,300 70,500 1,607,500	(285,600) 2,372,200 525,300 70,500 1,076,800	(3,100) 429,700 68,700	(1,342,310) 	(330,210)
Total FY88 Budget	\$64,531,010	\$60,796,510	\$60,265,810	\$57,001,910	\$55,164,300	\$56,176,400
General Revenue Income Fund	53,874,310 10,656,700	49,734,210 11,062,300	49,203,510 11,062,300	45,939,610 11,062,300	44,102,000 11,062,300	44,102,000 12,074,400
	SIUE Submission	IBHE Recommendations	No Tax Increase			
FY88 Budget	\$56,176,400	\$56,176,400	\$56,176,400			
FY89 Increases and Adjustments Base Adjustment Salary Increase General Cost Increase Operations & Maintenance Program Support	5,220,900 977,700 77,900 3,867,000	(311,600) 4,022,700 840,600 76,000 1,688,800	(311,600) 			
Total FY89 Budget	\$66,319,900	\$62,492,900	\$55,864,800			
General Revenue Income Fund	53,548,600 12,771,300	49,721,600 12,771,300	43,093,500 12,771,300			

REVENUE SOURCES

Changes in the proportion of resources from tuition and fees (Income Fund) and General Revenue Funds are detailed below:

	<u>Total</u>	General Revenue Fund	Income Fund
FY-87 Base Budget	\$56,506,610	\$45,332,010	\$11,174,600
FY-88 SIUE Request	\$64,531,010	\$53,874,310	\$10,656,700
FY-88 IBHE Recommendation	\$60,766,500	\$49,734,200	\$11,062,300
FY-88 Governor Recommendation	\$60,265,810	\$49,203,510	\$11,062,300
FY-88 Gov. First Revised Rec.	\$57,001,910	\$45,939,610	\$11,062,300
FY-88 Gov. 2nd Revised Rec.	\$55,164,300	\$44,102,000	\$11,062,300
FY-88 Final Budget with Mid-Year Tuition Increase	\$56,176,400	\$44,102,000	\$12,074,400

Change: FY-87 Base to Final FY-88	\$	330,210	- \$ 1,230,010	+ \$	899,800
FY-88 Base Budget	\$56	5,176,400	\$44,102,000	\$12	2,074,400
FY-89 SIUE Request	\$66	3,319,900	\$53,548,600	\$12	2,771,300
FY-89 IBHE Recommendation	\$62	2,492,800	\$49,721,600	\$12	2,771,300
FY-89 Governor Recommendation	\$55	,864,800	\$43,093,500	\$12	2,771,300
Change: FY-88 Base to FY-89 Governor's Recommendation -	\$	311,600	- \$ 1,008,500	+ \$	696,900
Total Change: FY-87 Base to FY-89 Gov.'s Recommendation -	\$	641,810	- \$ 2,238,510	+ \$ 1	,596,700

FY-89 PLANNING

The FY-89 Governor's budget poses severe challenges. We must accommodate the \$311,600 base budget reduction noted earlier while meeting other, unavoidable cost increases through internal reallocation.

The general inflation rate (which suggests overall price increases we can expect) will be 4.5% to 5.0% in FY-89. Some of the effects of these increases can be ameliorated by delayed purchasing and careful management of support budgets, but other increases, such as charges for crucial equipment maintenance, must be met. Further, we can expect utility rate increases of 10% or more to become effective in mid-FY-89.

My July 1, 1987, memorandum outlining budget planning guidelines for FY-89 established a reserve of \$172,500 for potential enrollment decline and requested 2% contingency reserves be held in each functional area. These funds will be available to meet our commitments if enrollment remains stable. In addition, careful management of reserve funds should provide resources to help meet non-recurring commitments. I have requested the advice of the University Planning and Budget Council as to deployment of these resources.

This preparation notwithstanding, our ability to sustain our full range of educational services at the level of quality our community deserves will be seriously compromised if the Governor's budget level for FY-89 prevails. As a consequence, the University is taking a lead role in the statewide campaign for a tax increase to provide additional educational resources. The President's Office has organized a Campaign for Education Funding, with initiatives planned or underway to inform alumni, parents, students, employees, University affiliated groups, the media, and the general public about the alarming decline in support for higher education in Illinois. The proportion of the state's tax dollars allocated to higher education has diminished from 15 percent in 1971, to 12.2 percent this year. Our state now ranks a dismal 42nd in per capita appropriations for higher education despite the fact that Illinois ranks ninth among the 50 states in per capita income.

Your support is essential if we are to protect our commitment to teaching and learning.